## SENATE FILE NO. SF0043

Wyoming Telecommunications Act revisions.

Sponsored by: Joint Corporations, Elections & Political Subdivisions Interim Committee

## A BILL

for

1 AN ACT relating to telecommunications; amending the Wyoming 2 Telecommunications Act as specified; extending the Wyoming 3 Telecommunications Act's sunset date; amending the 4 authority of the public service commission; amending 5 regulatory authority over telecommunications companies 6 deemed to be competitive; amending the operation of the 7 Wyoming universal service fund; providing an alternative distribution option for the Wyoming universal service fund; 8 establishing a benchmark price for essential local exchange 9 services; providing standards for the review and alteration 10 of the benchmark price; establishing a cap on additional 11 expenditures related to the Wyoming universal service fund; 12 repealing and amending obsolete standards and language; 13 14 amending language related to competitive carrier

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regulation; amending deadlines related to certificates of
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2
    public convenience; and providing for an effective date.
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    Be It Enacted by the Legislature of the State of Wyoming:
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         Section
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                             1. W.S.
                                                  37-15-101(b),
    37-15-103(a) (xvi) (A) (I), 37-15-201(a), 37-15-202(a) (intro)
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8
    and (i), (c), (d)(i) and by creating new subsections (h)
    and (j), 37-15-203(j), 37-15-204(a) and 37-15-501(b)
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10
    through (e) and by creating new subsections (g) and (h) are
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    amended to read:
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         37-15-101. Short title; sunset.
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         (b) This chapter is repealed effective July 1, 2015
16
    2019.
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18
         37-15-103. Definitions.
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20
         (a) As used in this chapter:
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22
              (xvi) "Supported services" means the services or
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    functionalities which shall be supported by the state
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1	universal service fund pursuant to W.S. 37-15-502, as
2	described in subparagraphs (A) and (B) of this paragraph:
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4	(A) The services designated for support
5	are:
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7	(I) Voice grade access to the public
8	switched network. "Voice grade access" is defined as a
9	functionality that enables a user of telecommunications
10	services to transmit voice communications, including
11	signaling the network that the caller wishes to place a
12	call, and to receive voice communications, including
13	receiving a signal indicating there is an incoming call:
14	For the purposes of this subparagraph, bandwidth for voice
15	grade access shall be, at a minimum, three hundred (300) to
16	three thousand (3,000) Hertz;
17	
18	37-15-201. Regulation of local exchange services;
19	certificates of public convenience and necessity;
20	concurrent certificates.
21	
22	(a) Except for those telecommunications companies
23	that as of July 1, $\frac{2007}{2015}$ , have a valid certificate of

- 1 public convenience and necessity previously issued by the
- 2 commission to provide local exchange services in the state,
- 3 all telecommunications companies seeking to offer and
- 4 provide local exchange service shall obtain a certificate
- 5 of public convenience and necessity from the commission
- 6 prior to providing that service in this state.

8 37-15-202. Determination of competitive services.

9

- 10 (a) Upon petition by any telecommunications company
- or pursuant to the commission's own motion, the commission
- 12 may, after notice and opportunity for hearing, find and
- 13 conclude that a telecommunications service is subject to
- 14 competition. Any service found to be effectively
- 15 competitive <u>pursuant to this section</u> shall not be subject
- 16 to regulation  $\frac{\text{of prices}}{\text{of prices}}$  by the commission. The commission
- 17 shall consider only the following factors in determining
- 18 whether a telecommunications service is subject to
- 19 effective competition:

- 21 (i) The extent to which telecommunications
- 22 services are available from alternative providers
- 23 including, but not limited to, wireless providers,

satellite providers, cable providers offering 1 voice 2 services, voice over internet protocol or any other 3 providers utilizing telephone numbers to provide voice services in the relevant market; 4 5 (c) Telecommunications service provided by new 6 entrants, local exchange services provided by resale, 7 8 telecommunications services provided by interexchange 9 telecommunications companies, interexchange telecommunications services and telecommunications services 10 other than local exchange service and switched access 11 12 provided by a local exchange company shall be considered 13 subject to competition for purpose of regulation under this 14 title. Notwithstanding the foregoing, local exchange service may be determined to be competitive pursuant to 15 16 subsection (a) of this section. 17 18 (d) Notwithstanding subsection (a) of this section 19 the commission shall, in an area defined by an applicant, 20 find retail telecommunications services other than switched 21 access are competitive provided:

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1	(i) At least seventy-five percent (75%) of the
2	class of customers in the area have access to at least one
3	(1) landline carrier unaffiliated with the applicant
4	providing telecommunications service that includes local
5	voice <del>telecommunications</del> service. The local voice
6	telecommunications—service may be provided in combination
7	with other services. If a company does not differentiate
8	between residential and business classes of service in its
9	application, the requirement shall be that at least sixty
10	percent (60%), considering residential and business
11	customers as one (1) class of customers, have access to at
12	least one (1) landline carrier unaffiliated with the
13	applicant;
14	
15	(h) Nothing in this section affects or modifies:
16	
17	(i) Any applicable wholesale tariff or any
18	commission authority to implement or enforce any rights,
19	duties or obligations of any party related to wholesale
20	services;
21	

1	(ii) Any entity's obligations or rights or
2	commission authority under the Federal Communications Act
3	of 1934, 47 U.S.C. 251 and 252;
4	
5	(iii) Any commission jurisdiction over
6	intrastate switched access rates, terms and conditions,
7	including the implementation of federal law with respect to
8	intercarrier compensation;
9	
10	(iv) Any commission jurisdiction or authority
11	pursuant to W.S. 37-15-401(a)(vii), including commission
12	jurisdiction or authority to address federal high cost fund
13	or federal universal service fund issues.
14	
15	(j) Services found to be competitive under subsection
16	(a), (c) or (d) of this section shall be subject to the
17	following:
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19	(i) Any required assessments under W.S.
20	37-15-501 and 37-15-502;
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1
             (ii) Any required assessment of 911 or E911
2
    emergency service taxes as provided in title 16, chapter 9,
 3
    article 1 of the Wyoming statutes;
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 5
             (iii) Any required special fee under W.S.
 6
    16-9-209;
7
8
             (iv) Any required assessment levied under W.S.
9
    37-2-106 through 37-2-109;
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11
             (v) Certification as applicable under
                                                        W.S.
12
    37-15-201.
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14
        37-15-203. Price regulation of
                                               noncompetitive
    essential services.
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17
         (j) Unless as otherwise directed under federal law,
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    noncompetitive switched access shall not be priced above
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    three cents ($.03) per minute after January 1, 2010.
    Prices for noncompetitive switched access which exceed
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21
    three cents ($.03) per originating and terminating minute
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    shall be reduced to three cents ($.03) per minute on or
23
    before January 1, 2010. Any telecommunications company
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which must reduce noncompetitive switched access prices 1 2 under this subsection shall, on or before January 1, 2010, 3 submit a proposed plan to the commission, identifying the 4 amount of intrastate switched access revenues and access 5 lines in the years until the date of filing, to reduce switched access prices in annual increments to meet the 6 requirements of this subsection, and a request for 7 corresponding annual revenue neutral incremental increases 8 9 to noncompetitive essential service prices to offset the 10 anticipated loss in revenue from a reduction in switched access prices. The commission shall review the proposal 11 12 and the facts set forth in the proposed plan to ensure that is accurate and consistent with this section. 13 telecommunications company shall satisfy any requests for 14 information by the commission, and shall modify the plan as 15 16 necessary to conform to the facts the commission finds after investigation to be accurate. Once the commission 17 approves the proposed plan, the noncompetitive switched 18 access and noncompetitive essential service prices proposed 19 20 in the plan shall go into effect after compliance with W.S. 21 37-15-204. The commission may authorize noncompetitive 22 switched access prices above three cents (\$.03) per minute 23 for an additional transition period not to exceed two (2)

years ending January 1, 2012, only upon a showing that
access prices are supported by a current total long-run
incremental cost study as defined by W.S.

37-15-103(a)(xiii) based upon data after January 1, 2008. A
telecommunications company increasing rates pursuant to
this subsection may utilize the universal service fund for
eligible access lines as provided in W.S. 37-15-501 and

37-15-502 and commission rule and regulation.

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## 10 **37-15-204**. Price schedules.

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12 (a) A local exchange company shall file with the 13 commission, in such form and detail as the commission may 14 require, schedules showing all noncompetitive 15 telecommunications services terms, conditions and prices 16 currently in effect and charged to customers by the company 17 this state. All prices for new noncompetitive telecommunications services, and any increase in prices for 18 19 noncompetitive telecommunications services as authorized by 20 the commission pursuant to W.S. 37-15-203, shall be filed 21 thirty (30) days prior to the proposed effective date. No 22 price increase for a noncompetitive service shall be 23 effective unless the customer has been given notice by the

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provider at least one (1) full billing cycle prior to the 1 2 proposed increase and the increase has been approved by the 3 commission as required by W.S. 37-15-203. No price or price 4 change is effective until filed in accordance with this 5 Prices charged for competitive services shall be in accordance with its price schedule unless a separate 6 contract is negotiated. Prices for generally offered 7 8 competitive services shall be publicly available on a 9 company's website through the internet, the world wide web 10 or a similar proprietary or common carrier or provided to 11 the commission. Price schedules may be filed in electronic 12 format at the option of the company. For purposes of this 13 subsection, the rules, regulations, policies, practices and 14 other requirements relating to services shall be filed with the commission in such form and detail as the commission 15 16 may require. Rules, regulations, policies, practices and other requirements relating to competitive services shall 17 be subject to the same requirements under this chapter as 18 19 the prices of competitive services. Those relating to 20 noncompetitive services shall be subject to the same 21 requirements under this chapter as the prices of 22 noncompetitive services.

2 37-15-501. Universal service fund created;

3 contributions; administration.

4

5 (b) The commission shall after notice and opportunity 6 for hearing, designate the method by which the contributions shall be calculated, collected 7 and 8 distributed. The commission shall authorize an additional a monthly charge to customers, in the amount specified by the 9 10 commission, to recover each contributor's required payment 11 to the universal service fund. Any charge related to mobile 12 telecommunications service shall only apply if the 13 customer's place of primary use is in this state as 14 provided by the Mobile Telecommunications Sourcing Act, 4 15 U.S.C. §§ 116 to 126. The provisions of the Mobile 16 Telecommunications Sourcing Act shall apply to this 17 subsection.

18

19 (c) The commission shall administer the monies in the
20 universal service fund to assist only those customers of
21 telecommunications companies located in areas of this state
22 with relatively high rates for noncompetitive essential
23 local exchange services. Services deemed competitive under

W.S. 37-15-202(a), (c) or (d) shall not be eligible for 1 2 universal service fund support under this article. 3 commission, after notice and opportunity for hearing, shall determine a reasonable amount and a fair method of 4 distributing monies. The commission may authorize a credit 5 to customer bills, in the amount specified by the 6 commission, to reflect distributions received by the local 7 8 exchange company from the universal service fund. commission shall ensure that the method shall promote the 9 10 emergence of competition in providing local exchange 11 service. 12 (d) In accordance with the method of distribution 13 determined by the commission, a telecommunications company 14 shall, unless it elects to receive Wyoming universal 15 16 service funds pursuant to the method set forth in subsection (g) of this section, receive funds under this 17 18 section to the extent that its noncompetitive essential 19 local exchange service prices, after consideration of any 20 contributions from the federal universal service fund, exceed one hundred thirty percent (130%) of the weighted 21

statewide average essential local exchange service prices

the price benchmark established in subsection (h) of this 1 2 section. 3 4 (e) The following limitations shall be applied to 5 operation of the universal service fund: 6 7 (i) The operation of the universal service fund 8 may be suspended by the commission, based upon a public interest finding, after notice and an opportunity for a 9 10 hearing, that the fund is not then serving its intended 11 purpose; -12 13 (ii) In the event that distributions made 14 pursuant to subsection (g) of this section cause total 15 distributions from the universal service fund in any fiscal 16 year to exceed one hundred twenty-five percent (125%) of the amount distributed in fiscal year 2013-2014, the 17 18 commission shall reduce payments among those electing 19 distributions under subsection (g) of this section, pro 20 rata, so as to reduce the total distribution to one hundred 21 twenty-five (125%) of the fiscal year 2013-2014 22 distribution amount.

1	(g) A telecommunications company that undertakes the
2	requirements set forth in this subsection may make a
3	one-time, irrevocable before July 1, 2019, election in
4	writing to the commission to receive Wyoming universal
5	service funds pursuant to this subsection rather than
6	pursuant to subsection (d) of this section. In order to
7	receive funds pursuant to this subsection, the company
8	shall provide essential local exchange service, or its
9	functional equivalent, upon reasonable request throughout
10	the local exchange area of a rural incumbent local exchange
11	carrier, as defined by the federal communications
12	commission on January 1, 2015, at a price not exceeding the
13	<pre>price benchmark established in subsection (h) of this</pre>
14	section. A telecommunications company which elects to
15	receive Wyoming universal service funds pursuant to this
16	subsection shall receive funds to the extent that its loop
17	costs, as reflected in the company's most recent annual
18	filing of unseparated loop costs filed with the Universal
19	Service Administration Company, exceed the company's most
20	recent annual federal universal service funds receipts and
21	annual local revenues. In calculating annual local
22	revenues the commission shall utilize the imputed price
23	benchmark established in subsection (h) of this section.

If an otherwise qualified company elects to receive Wyoming 1

2 universal service funds pursuant to this subsection, but

3 does not file an annual unseparated loop cost report with

4 the Universal Service Administration Company, it shall file

5 the equivalent information with the commission.

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(h) The price benchmark shall be thirty dollars 7 8 (\$30.00) until July 1, 2019 unless otherwise adjusted by 9 the commission pursuant to this subsection. On and after 10 July 1, 2019, the commission shall review the price 11 benchmark one (1) time every four (4) years and, after 12 review, shall adjust the benchmark as necessary to assure 13 that it approximates one hundred thirty percent (130%) of 14 the weighted statewide average essential local exchange 15 service price. The commission may change the price 16 benchmark at any time if, after notice and opportunity for 17 a hearing, the commission determines that the price 18 benchmark does not approximate one hundred thirty percent 19 (130%) of the weighted statewide average essential local 20 exchange service price and that the price benchmark should 21 be adjusted by ten percent (10%) or more.

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1 Section 2. W.S. 37-15-103(a)(xiii) and (xv),
2 37-15-104(a)(vi)(A) and 37-15-204(d) are repealed.
3
4 Section 3. This act is effective July 1, 2015.
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(END)

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