



State of Wisconsin  
2015 - 2016 LEGISLATURE

LRB-4605/1  
JK:amn

## 2015 ASSEMBLY BILL 911

February 12, 2016 - Introduced by Representatives SHANKLAND, BARCA, GENRICH, ZEPNICK, SUBECK, BERCEAU, CONSIDINE, OHNSTAD and DANOU, cosponsored by Senators LASSA, ERPENBACH and HARRIS DODD. Referred to Committee on Ways and Means.

\*\*\*AUTHORS SUBJECT TO CHANGE\*\*\*

1     **AN ACT to amend** 71.05 (6) (a) 15., 71.21 (4) (a), 71.26 (2) (a) 4., 71.34 (1k) (g),  
2           71.45 (2) (a) 10. and 76.67 (2); and **to create** 71.07 (5p), 71.10 (4) (cs), 71.28 (5p),  
3           71.30 (3) (dr), 71.47 (5p), 71.49 (1) (dr) and 76.634 of the statutes; **relating to:**  
4           an income and franchise tax credit for investments in a community  
5           development financial institution.

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### *Analysis by the Legislative Reference Bureau*

Under this bill, a person who makes a qualified investment in a registered community development financial institution (CDFI) may receive a credit against state income and franchise taxes, for taxable years beginning after December 31, 2014, and before January 1, 2017, and against license fees paid by insurers. The bill defines a CDFI as an entity that is organized under the laws of this state and has been certified by the Community Development Financial Institutions Fund established under federal law (fund) as meeting certain eligibility requirements. The bill defines a "qualified investment" as a loan or deposit that pays no interest of at least \$10,000 that is made for a minimum of 60 months and over which the CDFI retains complete control for the duration of the investment period.

A person may claim 10 percent of the person's qualified investment, if the investment is at least \$10,000, but not more than \$150,000, or 12 percent of the person's qualified investment, if the investment is more than \$150,000, but not more than \$500,000. If the person withdraws the qualified investment from the CDFI before the end of the investment period and does not reinvest the qualified

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investment in another CDFI, the person must repay a portion of the credit amounts that the person received by adding the portion to the person's tax or fee liability in a subsequent year. However, the portion that the person must repay depends on when the person withdraws the investment during the investment period. The portion that the person must repay decreases the longer the person holds the investment during the investment period.

For further information see the *state* fiscal estimate, which will be printed as an appendix to this bill.

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***The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:***

1           **SECTION 1.** 71.05 (6) (a) 15. of the statutes, as affected by 2015 Wisconsin Act  
2 55, is amended to read:

3           71.05 **(6)** (a) 15. Except as provided under s. 71.07 (3p) (c) 5., the amount of the  
4 credits computed under s. 71.07 (2dm), (2dx), (2dy), (3g), (3h), (3n), (3p), (3q), (3r),  
5 (3rm), (3rn), (3s), (3t), (3w), (3y), (4k), (4n), (5e), (5f), (5h), (5i), (5j), (5k), (5p), (5r),  
6 (5rm), (6n), and (8r) and not passed through by a partnership, limited liability  
7 company, or tax-option corporation that has added that amount to the partnership's,  
8 company's, or tax-option corporation's income under s. 71.21 (4) or 71.34 (1k) (g).

9           **SECTION 2.** 71.07 (5p) of the statutes is created to read:

10           71.07 **(5p)** STEVE HILGENBERG COMMUNITY DEVELOPMENT CREDIT. (a) *Definitions.*

11           In this subsection:

12           1. "Claimant" means a person who files a claim under this subsection.

13           2. "Community development financial institution" means an entity that  
14 satisfies all of the following:

15           a. The entity is certified by the fund under 12 CFR 1805.201 as meeting the  
16 eligibility requirements for a community development financial institution under 12  
17 CFR 1805.200 and 1805.201 (b).

18           b. The entity is organized under the laws of this state.

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1 c. The entity uses qualified investments for projects that are based in this state.

2 3. "Fund" means the Community Development Financial Institutions Fund  
3 established under 12 USC 4703 (a).

4 4. a. Subject to subd. 4. b., "qualified investment" means a deposit or loan that  
5 pays no interest to the person who made the deposit or loan if the deposit or loan has  
6 a value of at least \$10,000 and is made for a period of at least 60 months.

7 b. A community development financial institution that receives an investment  
8 described under subd. 4. a. shall have complete control over the entire investment  
9 amount, including any interest earned on the investment, for the duration of the  
10 investment period, but the investment may be subject to any additional terms and  
11 conditions of the investment agreement between the community development  
12 financial institution and the investor that are not inconsistent with the  
13 requirements of this section.

14 (b) *Filing claims.* For taxable years beginning after December 31, 2014, and  
15 before January 1, 2017, a claimant may claim as a credit against the tax imposed  
16 under s. 71.02, up to the amount of the tax, for the taxable year in which the  
17 investment is made, an amount equal to 10 percent of the claimant's qualified  
18 investment in a community development financial institution, if the investment is  
19 at least \$10,000, but not more than \$150,000, or 12 percent of the claimant's qualified  
20 investment in a community development financial institution, if the investment is  
21 more than \$150,000, but not more than \$500,000.

22 (c) *Limitations.* 1. Partnerships, limited liability companies, and tax-option  
23 corporations may not claim the credit under this subsection, but the eligibility for,  
24 and the amount of, the credit are based on their payment of amounts under par. (b).  
25 A partnership, limited liability company, or tax-option corporation shall compute

**ASSEMBLY BILL 911****SECTION 2**

1 the amount of credit that each of its partners, members, or shareholders may claim  
2 and shall provide that information to each of them. Partners, members of limited  
3 liability companies, and shareholders of tax-option corporations may claim the  
4 credit in proportion to their ownership interests.

5 2. A person who makes an investment in a community development financial  
6 institution in a taxable year, withdraws the investment in that taxable year, and  
7 immediately reinvests the proceeds into another community development financial  
8 institution may claim only one credit under this subsection for that taxable year,  
9 based on the lesser of all such investments in that taxable year. Investments in a  
10 community development financial institution made before the effective date of this  
11 subdivision ... [LRB inserts date], may not be withdrawn prior to the end of their  
12 contractual term and reinvested in a community development financial institution  
13 in order to claim a credit under this subsection.

14 3. A claimant who withdraws a qualified investment from a community  
15 development financial institution prior to the first day of the 61st month after the  
16 qualified investment was made and who does not immediately reinvest the proceeds  
17 of the qualified investment as a qualified investment in another community  
18 development financial institution shall add to the claimant's liability for taxes  
19 imposed under s. 71.02 one of the following percentages of the amount of the credits  
20 received under this subsection:

21 a. If the withdrawal occurs during the first year after the date on which the  
22 claimant made the qualified investment, 100 percent.

23 b. If the withdrawal occurs during the 2nd year after the date on which the  
24 claimant made the qualified investment, 75 percent.

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1 c. If the withdrawal occurs during the 3rd year after the date on which the  
2 claimant made the qualified investment, 50 percent.

3 d. If the withdrawal occurs during the 4th year after the date on which the  
4 claimant made the qualified investment, 25 percent.

5 e. If the withdrawal occurs during the 5th year after the date on which the  
6 claimant made the qualified investment, 10 percent.

7 (d) *Administration.* Section 71.28 (4) (e) to (h), as it applies to the credit under  
8 s. 71.28 (4), applies to the credit under this subsection.

9 **SECTION 3.** 71.10 (4) (cs) of the statutes is created to read:

10 71.10 (4) (cs) Steve Hilgenberg community development credit under s. 71.07  
11 (5p).

12 **SECTION 4.** 71.21 (4) (a) of the statutes, as affected by 2015 Wisconsin Act 55,  
13 is amended to read:

14 71.21 (4) (a) The amount of the credits computed by a partnership under s.  
15 71.07 (2dm), (2dx), (2dy), (3g), (3h), (3n), (3p), (3q), (3r), (3rm), (3rn), (3s), (3t), (3w),  
16 (3y), (4k), (4n), (5e), (5f), (5g), (5h), (5i), (5j), (5k), (5p), (5r), (5rm), (6n), and (8r) and  
17 passed through to partners shall be added to the partnership's income.

18 **SECTION 5.** 71.26 (2) (a) 4. of the statutes, as affected by 2015 Wisconsin Act 55,  
19 is amended to read:

20 71.26 (2) (a) 4. Plus the amount of the credit computed under s. 71.28 (1dm),  
21 (1dx), (1dy), (3g), (3h), (3n), (3p), (3q), (3r), (3rm), (3rn), (3t), (3w), (5e), (5f), (5g), (5h),  
22 (5i), (5j), (5k), (5r), (5p), (5rm), (6n), (8r), and (9s) and not passed through by a  
23 partnership, limited liability company, or tax-option corporation that has added that  
24 amount to the partnership's, limited liability company's, or tax-option corporation's  
25 income under s. 71.21 (4) or 71.34 (1k) (g).

**ASSEMBLY BILL 911****SECTION 6**

1           **SECTION 6.** 71.28 (5p) of the statutes is created to read:

2           71.28 (5p) STEVE HILGENBERG COMMUNITY DEVELOPMENT CREDIT. (a) *Definitions.*

3           In this subsection:

4           1. "Claimant" means a person who files a claim under this subsection.

5           2. "Community development financial institution" means an entity that  
6           satisfies all of the following:

7           a. The entity is certified by the fund under 12 CFR 1805.201 as meeting the  
8           eligibility requirements for a community development financial institution under 12  
9           CFR 1805.200 and 1805.201 (b).

10          b. The entity is organized under the laws of this state.

11          c. The entity uses qualified investments for projects that are based in this state.

12          3. "Fund" means the Community Development Financial Institutions Fund  
13          established under 12 USC 4703 (a).

14          4. a. Subject to subd. 4. b., "qualified investment" means a deposit or loan that  
15          pays no interest to the person who made the deposit or loan if the deposit or loan has  
16          a value of at least \$10,000 and is made for a period of at least 60 months.

17          b. A community development financial institution that receives an investment  
18          described under subd. 4. a. shall have complete control over the entire investment  
19          amount, including any interest earned on the investment, for the duration of the  
20          investment period, but the investment may be subject to any additional terms and  
21          conditions of the investment agreement between the community development  
22          financial institution and the investor that are not inconsistent with the  
23          requirements of this section.

24          (b) *Filing claims.* For taxable years beginning after December 31, 2014, and  
25          before January 1, 2017, a claimant may claim as a credit against the tax imposed

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1 under s. 71.23, up to the amount of the tax, for the taxable year in which the  
2 investment is made, an amount equal to 10 percent of the claimant's qualified  
3 investment in a community development financial institution, if the investment is  
4 at least \$10,000, but not more than \$150,000, or 12 percent of the claimant's qualified  
5 investment in a community development financial institution, if the investment is  
6 more than \$150,000, but not more than \$500,000.

7 (c) *Limitations.* 1. Partnerships, limited liability companies, and tax-option  
8 corporations may not claim the credit under this subsection, but the eligibility for,  
9 and the amount of, the credit are based on their payment of amounts under par. (b).  
10 A partnership, limited liability company, or tax-option corporation shall compute  
11 the amount of credit that each of its partners, members, or shareholders may claim  
12 and shall provide that information to each of them. Partners, members of limited  
13 liability companies, and shareholders of tax-option corporations may claim the  
14 credit in proportion to their ownership interests.

15 2. A person who makes an investment in a community development financial  
16 institution in a taxable year, withdraws the investment in that taxable year, and  
17 immediately reinvests the proceeds into another community development financial  
18 institution may claim only one credit under this subsection for that taxable year,  
19 based on the lesser of all such investments in that taxable year. Investments in a  
20 community development financial institution made before the effective date of this  
21 subdivision ... [LRB inserts date], may not be withdrawn prior to the end of their  
22 contractual term and reinvested in a community development financial institution  
23 in order to claim a credit under this subsection.

24 3. A claimant who withdraws a qualified investment from a community  
25 development financial institution prior to the first day of the 61st month after the

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1 qualified investment was made and who does not immediately reinvest the proceeds  
2 of the qualified investment as a qualified investment in another community  
3 development financial institution shall add to the claimant's liability for taxes  
4 imposed under s. 71.23 one of the following percentages of the amount of the credits  
5 received under this subsection:

6 a. If the withdrawal occurs during the first year after the date on which the  
7 claimant made the qualified investment, 100 percent.

8 b. If the withdrawal occurs during the 2nd year after the date on which the  
9 claimant made the qualified investment, 75 percent.

10 c. If the withdrawal occurs during the 3rd year after the date on which the  
11 claimant made the qualified investment, 50 percent.

12 d. If the withdrawal occurs during the 4th year after the date on which the  
13 claimant made the qualified investment, 25 percent.

14 e. If the withdrawal occurs during the 5th year after the date on which the  
15 claimant made the qualified investment, 10 percent.

16 (d) *Administration.* Subsection (4) (e) to (h), as it applies to the credit under  
17 sub. (4), applies to the credit under this subsection.

18 **SECTION 7.** 71.30 (3) (dr) of the statutes is created to read:

19 71.30 (3) (dr) Steve Hilgenberg community development credit under s. 71.28  
20 (5p).

21 **SECTION 8.** 71.34 (1k) (g) of the statutes, as affected by 2015 Wisconsin Act 55,  
22 is amended to read:

23 71.34 (1k) (g) An addition shall be made for credits computed by a tax-option  
24 corporation under s. 71.28 (1dm), (1dx), (1dy), (3), (3g), (3h), (3n), (3p), (3q), (3r),



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1 (3rm), (3rn), (3t), (3w), (3y), (4), (5), (5e), (5f), (5g), (5h), (5i), (5j), (5k), (5p), (5r), (5rm),  
2 (6n), and (8r) and passed through to shareholders.

3 **SECTION 9.** 71.45 (2) (a) 10. of the statutes, as affected by 2015 Wisconsin Act  
4 55, is amended to read:

5 71.45 (2) (a) 10. By adding to federal taxable income the amount of credit  
6 computed under s. 71.47 (1dm) to (1dy), (3g), (3h), (3n), (3p), (3q), (3r), (3rm), (3rn),  
7 (3w), (3y), (5e), (5f), (5g), (5h), (5i), (5j), (5k), (5p), (5r), (5rm), (6n), (8r), and (9s) and  
8 not passed through by a partnership, limited liability company, or tax-option  
9 corporation that has added that amount to the partnership's, limited liability  
10 company's, or tax-option corporation's income under s. 71.21 (4) or 71.34 (1k) (g) and  
11 the amount of credit computed under s. 71.47 (1), (3), (3t), (4), (4m), and (5).

12 **SECTION 10.** 71.47 (5p) of the statutes is created to read:

13 71.47 (5p) STEVE HILGENBERG COMMUNITY DEVELOPMENT CREDIT. (a) *Definitions.*

14 In this subsection:

15 1. "Claimant" means a person who files a claim under this subsection.

16 2. "Community development financial institution" means an entity that  
17 satisfies all of the following:

18 a. The entity is certified by the fund under 12 CFR 1805.201 as meeting the  
19 eligibility requirements for a community development financial institution under 12  
20 CFR 1805.200 and 1805.201 (b).

21 b. The entity is organized under the laws of this state.

22 c. The entity uses qualified investments for projects that are based in this state.

23 3. "Fund" means the Community Development Financial Institutions Fund  
24 established under 12 USC 4703 (a).

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1           4. a. Subject to subd. 4. b., “qualified investment” means a deposit or loan that  
2           pays no interest to the person who made the deposit or loan if the deposit or loan has  
3           a value of at least \$10,000 and is made for a period of at least 60 months.

4           b. A community development financial institution that receives an investment  
5           described under subd. 4. a. shall have complete control over the entire investment  
6           amount, including any interest earned on the investment, for the duration of the  
7           investment period, but the investment may be subject to any additional terms and  
8           conditions of the investment agreement between the community development  
9           financial institution and the investor that are not inconsistent with the  
10          requirements of this section.

11          (b) *Filing claims.* For taxable years beginning after December 31, 2014, and  
12          before January 1, 2017, a claimant may claim as a credit against the tax imposed  
13          under s. 71.43, up to the amount of the tax, for the taxable year in which the  
14          investment is made, an amount equal to 10 percent of the claimant’s qualified  
15          investment in a community development financial institution, if the investment is  
16          at least \$10,000, but not more than \$150,000, or 12 percent of the claimant’s qualified  
17          investment in a community development financial institution, if the investment is  
18          more than \$150,000, but not more than \$500,000.

19          (c) *Limitations.* 1. Partnerships, limited liability companies, and tax-option  
20          corporations may not claim the credit under this subsection, but the eligibility for,  
21          and the amount of, the credit are based on their payment of amounts under par. (b).  
22          A partnership, limited liability company, or tax-option corporation shall compute  
23          the amount of credit that each of its partners, members, or shareholders may claim  
24          and shall provide that information to each of them. Partners, members of limited

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1 liability companies, and shareholders of tax-option corporations may claim the  
2 credit in proportion to their ownership interests.

3 2. A person who makes an investment in a community development financial  
4 institution in a taxable year, withdraws the investment in that taxable year, and  
5 immediately reinvests the proceeds into another community development financial  
6 institution may claim only one credit under this subsection for that taxable year,  
7 based on the lesser of all such investments in that taxable year. Investments in a  
8 community development financial institution made before the effective date of this  
9 subdivision .... [LRB inserts date], may not be withdrawn prior to the end of their  
10 contractual term and reinvested in a community development financial institution  
11 in order to claim a credit under this subsection.

12 3. A claimant who withdraws a qualified investment from a community  
13 development financial institution prior to the first day of the 61st month after the  
14 qualified investment was made and who does not immediately reinvest the proceeds  
15 of the qualified investment as a qualified investment in another community  
16 development financial institution shall add to the claimant's liability for taxes  
17 imposed under s. 71.43 one of the following percentages of the amount of the credits  
18 received under this subsection:

19 a. If the withdrawal occurs during the first year after the date on which the  
20 claimant made the qualified investment, 100 percent.

21 b. If the withdrawal occurs during the 2nd year after the date on which the  
22 claimant made the qualified investment, 75 percent.

23 c. If the withdrawal occurs during the 3rd year after the date on which the  
24 claimant made the qualified investment, 50 percent.

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1 d. If the withdrawal occurs during the 4th year after the date on which the  
2 claimant made the qualified investment, 25 percent.

3 e. If the withdrawal occurs during the 5th year after the date on which the  
4 claimant made the qualified investment, 10 percent.

5 (d) *Administration.* Section 71.28 (4) (e) to (h), as it applies to the credit under  
6 s. 71.28 (4), applies to the credit under this subsection.

7 **SECTION 11.** 71.49 (1) (dr) of the statutes is created to read:

8 71.49 (1) (dr) Steve Hilgenberg community development credit under s. 71.47  
9 (5p).

10 **SECTION 12.** 76.634 of the statutes is created to read:

11 **76.634 Steve Hilgenberg community development credit. (1)**

12 **DEFINITIONS.** In this section:

13 (a) “Community development financial institution” means an entity that  
14 satisfies all of the following:

15 1. The entity is certified by the fund under 12 CFR 1805.201 as meeting the  
16 eligibility requirements for a community development financial institution under 12  
17 CFR 1805.200 and 1805.201 (b).

18 2. The entity is organized under the laws of this state.

19 3. The entity uses qualified investments for projects that are based in this state.

20 (b) “Fund” means the Community Development Financial Institutions Fund  
21 established under 12 USC 4703 (a).

22 (c) 1. Subject to subd. 2., “qualified investment” means a deposit or loan that  
23 pays no interest to the person who made the deposit or loan if the deposit or loan has  
24 a value of at least \$10,000 and is made for a period of at least 60 months.

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1           2. A community development financial institution that receives an investment  
2 described under subd. 1. shall have complete control over the entire investment  
3 amount, including any interest earned on the investment, for the duration of the  
4 investment period, but the investment may be subject to any additional terms and  
5 conditions of the investment agreement between the community development  
6 financial institution and the investor that are not inconsistent with the  
7 requirements of this section.

8           **(1m) FILING CLAIMS.** For taxable years beginning after December 31, 2014, and  
9 before January 1, 2017, an insurer may claim as a credit against the fees due under  
10 s. 76.60, 76.63, 76.65, 76.66, or 76.67 for the taxable year in which the investment  
11 is made, an amount equal to 10 percent of the insurer's qualified investment in a  
12 community development financial institution, if the investment is at least \$10,000,  
13 but not more than \$150,000, or 12 percent of the insurer's qualified investment in  
14 a community development financial institution, if the investment is more than  
15 \$150,000, but not more than \$500,000.

16           **(2) CARRY-FORWARD.** If the credit under sub. (1) is not entirely offset against the  
17 fees under s. 76.60, 76.63, 76.65, 76.66, or 76.67 otherwise due, the unused balance  
18 may be carried forward and credited against those fees for the following 15 years to  
19 the extent that it is not offset by those fees otherwise due in all the years between  
20 the year in which the expense was made and the year in which the carry-forward  
21 credit is claimed.

22           **(3) LIMITATIONS.** An insurer who makes an investment in a community  
23 development financial institution in a taxable year, withdraws the investment in  
24 that taxable year, and immediately reinvests the proceeds into another community  
25 development financial institution may claim only one credit under this section for

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1 that taxable year, based on the lesser of all such investments in that taxable year.  
2 Investments in a community development financial institution made before the  
3 effective date of this paragraph .... [LRB inserts date], may not be withdrawn prior  
4 to the end of their contractual term and reinvested in a community development  
5 financial institution in order to claim a credit under this section.

6 (4) **REPAYMENT.** An insurer who claims a credit under this section and who  
7 withdraws a qualified investment from a community development financial  
8 institution prior to the first day of the 61st month after the qualified investment was  
9 made and who does not immediately reinvest the proceeds of the qualified  
10 investment as a qualified investment in another community development financial  
11 institution shall add to the insurer's liability for fees imposed under s. 76.60, 76.63,  
12 76.65, 76.66, or 76.67 one of the following percentages of the amount of the credits  
13 received under this section:

14 (a) If the withdrawal occurs during the first year after the date on which the  
15 insurer made the qualified investment, 100 percent.

16 (b) If the withdrawal occurs during the 2nd year after the date on which the  
17 insurer made the qualified investment, 75 percent.

18 (c) If the withdrawal occurs during the 3rd year after the date on which the  
19 insurer made the qualified investment, 50 percent.

20 (d) If the withdrawal occurs during the 4th year after the date on which the  
21 insurer made the qualified investment, 25 percent.

22 (e) If the withdrawal occurs during the 5th year after the date on which the  
23 insurer made the qualified investment, 10 percent.

24 **SECTION 13.** 76.67 (2) of the statutes is amended to read:

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1           76.67 (2) If any domestic insurer is licensed to transact insurance business in  
2 another state, this state may not require similar insurers domiciled in that other  
3 state to pay taxes greater in the aggregate than the aggregate amount of taxes that  
4 a domestic insurer is required to pay to that other state for the same year less the  
5 credits under ss. 76.634, 76.635, 76.636, 76.637, 76.638, and 76.655, except that the  
6 amount imposed shall not be less than the total of the amounts due under ss. 76.65  
7 (2) and 601.93 and, if the insurer is subject to s. 76.60, 0.375% of its gross premiums,  
8 as calculated under s. 76.62, less offsets allowed under s. 646.51 (7) or under ss.  
9 76.634, 76.635, 76.636, 76.637, 76.638, and 76.655 against that total, and except that  
10 the amount imposed shall not be less than the amount due under s. 601.93.

11

(END)