SENATE BILL 6481

State of Washington 65th Legislature 2018 Regular Session

By Senators Brown, Palumbo, and Rivers

AN ACT Relating to creating a sales tax deferral for construction and expenditure costs of manufacturing facilities; amending RCW 82.85.010, 82.85.020, 82.85.030, 82.85.040, 82.85.050, and 82.85.080; and providing expiration dates.

5 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

6 Sec. 1. RCW 82.85.010 and 2017 3rd sp.s. c 37 s 801 are each 7 amended to read as follows:

(1) Businesses that invest capital create jobs and generate 8 economic activity that supports a healthy Washington economy. The 9 10 legislature finds that these investments result in future revenues 11 that support schools and our communities. Therefore, the legislature ((finds that a pilot program must be conducted to evaluate the 12 13 effectiveness of)) establishes a program that invests business taxes 14 from new investments into workforce training programs that support manufacturing businesses in the state of Washington thereby creating 15 16 jobs and capital investments in the state for the benefit of its 17 citizens.

(2)(a) This subsection is the 18 tax preference performance statement for the sales and use tax deferral provided in RCW 19 expenditures qualified 20 82.85.040 on made to build or expand 21 investment projects and purchases of machinery and equipment. This

1 performance statement is only intended to be used for subsequent 2 evaluation of the tax preference. It is not intended to create a 3 private right of action by any party or be used to determine 4 eligibility for preferential tax treatment.

5 (b) The legislature categorizes the tax preference as one 6 intended to create or retain jobs and to provide funding to support 7 job readiness training, professional development, or apprenticeship 8 programs in manufacturing or production occupations, as indicated in 9 RCW 82.32.808(2) (c) and (f).

(c) It is the legislature's specific public policy objective to 10 11 provide a ((pilot program that would provide a)) sales tax deferral 12 on the construction and expenditure costs of ((up to two new 13 manufacturing facilities per calendar year, one of which must be located in eastern Washington and one of which must be located in 14 western Washington)) new, renovated, or expanded manufacturing 15 16 facilities. When deferred taxes are repaid, the deferred taxes are 17 support job readiness training, professional reinvested to 18 development, or apprenticeship programs manufacturing in or 19 production occupations.

(d) To measure the effectiveness of the deferral provided in this 20 21 part in achieving the specific public policy objective described in (c) of this subsection, the joint legislative audit and review 22 committee should refer to information available from the employment 23 security department and department of revenue. If a review finds that 24 25 each eligible investment project generated at least twenty full-time 26 jobs and increased training opportunities for manufacturing and production jobs, then the legislature intends for the legislative 27 auditor to recommend extending the expiration date of the tax 28 preference. For purposes of this subsection (2)(d), the term full-29 time jobs include both temporary construction jobs and permanent 30 31 full-time employment positions created at the eligible investment 32 project within one year of the date that the facility became operationally complete as determined by the department of revenue. 33

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(3) This section expires January 1, ((2026)) <u>2028</u>.

35 **Sec. 2.** RCW 82.85.020 and 2017 3rd sp.s. c 37 s 802 are each 36 amended to read as follows:

(1) The definitions in this section apply throughout this chapterunless the context clearly requires otherwise.

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(a) "Applicant" means a person applying for a tax deferral under
 this chapter.

3 (b) "Eligible investment project" means an investment project for qualified buildings and machinery and equipment on ((two)) new, 4 renovated, or expanded manufacturing operations ((per calendar year, 5 6 one of which must be located east of the crest of the Cascade mountains and one of which must be located west of the crest of the 7 Cascade mountains)). Eligible investment projects that utilize or 8 produce green technologies are encouraged. The deferral provided in 9 this section only applies to the state and local sales and use taxes 10 11 due on the first ten million dollars in costs for qualified buildings 12 and machinery and equipment.

13 (c) "Initiation of construction" has the same meaning as in RCW 14 82.63.010.

15 (d) "Investment project" means an investment in qualified 16 buildings or qualified machinery and equipment, including labor and 17 services rendered in the planning, installation, and construction of 18 the project.

19 (e) "Manufacturing" has the same meaning as provided in RCW 20 82.04.120.

(f) "Person" has the same meaning as provided in RCW 82.04.030.

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(q) "Qualified buildings" means construction of new structures, 22 and expansion or renovation of existing structures for the purpose of 23 24 increasing floor space or production capacity, used for 25 manufacturing, including plant offices and warehouses or other 26 buildings for the storage of raw material or finished goods if such facilities are an essential or an integral part of a factory, mill, 27 plant, or laboratory used for manufacturing. If a qualified building 28 29 is used partly for manufacturing and partly for other purposes, the applicable tax deferral must be determined by apportionment of the 30 31 costs of construction under rules adopted by the department.

32 (h) "Qualified machinery and equipment" means all new industrial fixtures, equipment, and support facilities that are an integral and 33 necessary part of a manufacturing operation. "Qualified machinery and 34 equipment" includes: Computers; software; data processing equipment; 35 36 laboratory equipment; manufacturing components such as belts, pulleys, shafts, and moving parts; molds, tools, and dies; operating 37 structures; and all equipment used to control, monitor, or operate 38 39 the machinery.

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(i) "Recipient" means a person receiving a tax deferral under
 this chapter.

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(2) This section expires January 1, ((2026)) <u>2028</u>.

4 **Sec. 3.** RCW 82.85.030 and 2015 3rd sp.s. c 6 s 403 are each 5 amended to read as follows:

6 The lessor or owner of a qualified building is not eligible for a 7 deferral unless:

8 (1) The underlying ownership of the building, machinery, and 9 equipment vests exclusively in the same person; or

10 (2)(a) The lessor by written contract agrees to pass the economic 11 benefit of the deferral to the lessee;

(b) The lessee that receives the economic benefit of the deferral agrees in writing with the department to complete the annual ((survey)) tax performance report required under RCW ((82.32.585)) 82.32.534; and

16 (c) The economic benefit of the deferral passed to the lessee is 17 no less than the amount of tax deferred by the lessor and is 18 evidenced by written documentation of any type of payment, credit, or 19 other financial arrangement between the lessor or owner of the 20 qualified building and the lessee.

21 (3) This section expires January 1, 2028.

22 **Sec. 4.** RCW 82.85.040 and 2017 3rd sp.s. c 37 s 803 are each 23 amended to read as follows:

24 (1) Application for deferral of taxes under this chapter must be made before initiation of the construction of the investment project 25 26 or acquisition of equipment or machinery. The application must be 27 made to the department in a form and manner prescribed by the department. ((The deferrals are available on a first-in-time basis.)) 28 29 The application must contain information regarding the location of 30 the investment project, the applicant's average employment in the state for the prior year, estimated or actual new employment related 31 to the project, estimated or actual wages of employees related to the 32 project, estimated or actual costs, time schedules for completion and 33 operation, and other information required by the department. The 34 department must rule on the application within sixty days. 35

36 (2) ((The department may not approve applications for more than 37 two eligible investment projects per calendar year.

38 (3))) This section expires January 1, ((2026)) 2028.

1 Sec. 5. RCW 82.85.050 and 2015 3rd sp.s. c 6 s 405 are each
2 amended to read as follows:

3 (1) Except as otherwise provided in subsection (2) of this 4 section, the department must issue a sales and use tax deferral 5 certificate for state and local sales and use taxes due under 6 chapters 82.08, 82.12, 82.14, and 81.104 RCW on each eligible 7 investment project.

8 (2) No certificate may be issued for an investment project that 9 has already received a deferral under this ((part [chapter])) <u>chapter</u> 10 or chapter 82.60 RCW.

(3) The department must keep a running total of all deferralsgranted under this chapter during each fiscal biennium.

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(4) This section expires January 1, 2028.

14 **Sec. 6.** RCW 82.85.080 and 2015 3rd sp.s. c 6 s 408 are each 15 amended to read as follows:

(1) Each recipient of a deferral of taxes granted under this chapter must file a complete annual ((survey)) tax preference report with the department under RCW ((82.32.585)) 82.32.534. If the economic benefits of the deferral are passed to a lessee as provided in RCW 82.85.030, the lessee must file a complete annual ((survey)) tax preference report, and the applicant is not required to file a complete annual ((survey)) tax preference report.

(2) If, on the basis of a ((survey)) tax preference report under RCW ((82.32.585)) 82.32.534 or other information, the department finds that an investment project is not eligible for tax deferral under this chapter due to the fact the investment project is no longer used for qualified activities, the amount of deferred taxes outstanding for the investment project is immediately due and payable.

30 (3) If the economic benefits of a tax deferral under this chapter 31 are passed to a lessee as provided in RCW 82.85.030, the lessee is 32 responsible for payment to the extent the lessee has received the 33 economic benefit.

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