SENATE BILL 5832

State of Washington	68th Legislature	2024 Regular Session
By Senator Nguyen		
Prefiled 12/11/23.		

AN ACT Relating to strengthening campaign finance disclosure by prohibiting campaign contributions and expenditures by foreigninfluenced corporations; amending RCW 42.17A.005, 42.17A.240, 42.17A.250, and 42.17A.265; adding new sections to chapter 42.17A RCW; creating a new section; repealing RCW 42.17A.417 and 42.17A.418; and providing an effective date.

7 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

NEW SECTION. Sec. 1. The legislature finds that corporations 8 and other for-profit business entities with partial foreign ownership 9 10 spend money to influence state and local elections in Washington and 11 around the country. The explicit or implicit influence of major 12 foreign investors subjects corporate decision making to foreign influence as executives consider interests of foreign investors. 13 Furthermore, investors are the ultimate beneficiaries of corporate 14 15 interests. Where part of the shareholders' equity is attributable to 16 foreign investors, spending corporate treasury funds on elections in 17 the state of Washington means spending the equity of foreign entities 18 on elections in the state of Washington. Finally, corporations and 19 similar for-profit business entities have a fiduciary responsibility 20 to their shareholders or other investors, including investors around the world, and generally prioritize the interests of such investors, 21

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1 which may diverge substantially from the interests of the people of Washington and the United States. The United States securities and 2 3 exchange commission, major capital investors, corporate managers, and corporate governance experts broadly agree that ownership or control 4 of one percent or more of shares can confer substantial influence on 5 6 corporate decision making. For similar reasons, ownership or control 7 of five percent or more of shares by multiple foreign investors can affect corporate decision making. 8

The legislature further finds that current 9 law does not adequately protect against foreign interference through corporate 10 11 political spending by United States corporations with significant foreign ownership. Corporations and similar business entities with 12 partial foreign ownership regularly spend millions of dollars on 13 elections in the state of Washington. This political spending by 14 foreign-influenced corporations threatens democratic self-government. 15 16 Therefore, to protect the integrity of the state's democratic self-17 government, it is necessary to prevent foreign-influenced business 18 entities from influencing elections through political spending.

19 Sec. 2. RCW 42.17A.005 and 2022 c 71 s 14 are each amended to 20 read as follows:

The definitions in this section apply throughout this chapter unless the context clearly requires otherwise.

23 (1) "Actual malice" means to act with knowledge of falsity or 24 with reckless disregard as to truth or falsity.

25 (2) "Agency" includes all state agencies and all local agencies. "State agency" includes every state office, department, division, 26 27 bureau, board, commission, or other state agency. "Local agency" includes every county, city, town, municipal corporation, quasi-28 municipal corporation, or special purpose district, or any office, 29 30 department, division, bureau, board, commission, or agency thereof, 31 or other local public agency. "Agency" does not include a 32 comprehensive cancer center participating in a collaborative arrangement as defined in RCW 28B.10.930 that is operated in 33 conformance with RCW 28B.10.930. 34

35 (3) "Authorized committee" means the political committee 36 authorized by a candidate, or by the public official against whom 37 recall charges have been filed, to accept contributions or make 38 expenditures on behalf of the candidate or public official.

1 (4) "Ballot proposition" means any "measure" as defined by RCW 2 29A.04.091, or any initiative, recall, or referendum proposition 3 proposed to be submitted to the voters of the state or any municipal 4 corporation, political subdivision, or other voting constituency from 5 and after the time when the proposition has been initially filed with 6 the appropriate election officer of that constituency before its 7 circulation for signatures.

8 (5) "Benefit" means a commercial, proprietary, financial, 9 economic, or monetary advantage, or the avoidance of a commercial, 10 proprietary, financial, economic, or monetary disadvantage.

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(6) "Bona fide political party" means:

12 (a) An organization that has been recognized as a minor political13 party by the secretary of state;

(b) The governing body of the state organization of a major political party, as defined in RCW 29A.04.086, that is the body authorized by the charter or bylaws of the party to exercise authority on behalf of the state party; or

18 (c) The county central committee or legislative district 19 committee of a major political party. There may be only one 20 legislative district committee for each party in each legislative 21 district.

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(7) "Books of account" means:

(a) In the case of a campaign or political committee, a ledger or similar listing of contributions, expenditures, and debts, such as a campaign or committee is required to file regularly with the commission, current as of the most recent business day; or

(b) In the case of a commercial advertiser, details of political advertising or electioneering communications provided by the advertiser, including the names and addresses of persons from whom it accepted political advertising or electioneering communications, the exact nature and extent of the services rendered and the total cost and the manner of payment for the services.

33 (8) "Candidate" means any individual who seeks nomination for 34 election or election to public office. An individual seeks nomination 35 or election when the individual first:

(a) Receives contributions or makes expenditures or reserves
 space or facilities with intent to promote the individual's candidacy
 for office;

39 (b) Announces publicly or files for office;

(c) Purchases commercial advertising space or broadcast time to
 promote the individual's candidacy; or

3 (d) Gives consent to another person to take on behalf of the 4 individual any of the actions in (a) or (c) of this subsection.

5 (9) "Caucus political committee" means a political committee 6 organized and maintained by the members of a major political party in 7 the state senate or state house of representatives.

(10) "Commercial advertiser" means any person that sells the 8 service of communicating messages or producing material for broadcast 9 or distribution to the general public or segments of the general 10 11 public whether through brochures, fliers, newspapers, magazines, 12 television, radio, billboards, direct mail advertising, printing, paid internet or digital communications, or any other means of mass 13 14 communications used for the purpose of appealing, directly or indirectly, for votes or for financial or other support in any 15 16 election campaign.

17 (11) "Commission" means the agency established under RCW 18 42.17A.100.

(12) "Committee" unless the context indicates otherwise, includes a political committee such as a candidate, ballot proposition, recall, political, or continuing political committee.

(13) "Compensation" unless the context requires a narrower meaning, includes payment in any form for real or personal property or services of any kind. For the purpose of compliance with RCW 42.17A.710, "compensation" does not include per diem allowances or other payments made by a governmental entity to reimburse a public official for expenses incurred while the official is engaged in the official business of the governmental entity.

(14) "Continuing political committee" means a political committee that is an organization of continuing existence not limited to participation in any particular election campaign or election cycle.

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(15)(a) "Contribution" includes:

33 (i) A loan, gift, deposit, subscription, forgiveness of 34 indebtedness, donation, advance, pledge, payment, transfer of funds, 35 or anything of value, including personal and professional services 36 for less than full consideration;

37 (ii) An expenditure made by a person in cooperation, 38 consultation, or concert with, or at the request or suggestion of, a 39 candidate, a political or incidental committee, the person or persons 40 named on the candidate's or committee's registration form who direct

1 expenditures on behalf of the candidate or committee, or their
2 agents;

3 (iii) The financing by a person of the dissemination, 4 distribution, or republication, in whole or in part, of broadcast, 5 written, graphic, digital, or other form of political advertising or 6 electioneering communication prepared by a candidate, a political or 7 incidental committee, or its authorized agent;

8 (iv) Sums paid for tickets to fund-raising events such as dinners 9 and parties, except for the actual cost of the consumables furnished 10 at the event.

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(b) "Contribution" does not include:

12 (i) Accrued interest on money deposited in a political or 13 incidental committee's account;

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(ii) Ordinary home hospitality;

15 (iii) A contribution received by a candidate or political or 16 incidental committee that is returned to the contributor within ten 17 business days of the date on which it is received by the candidate or 18 political or incidental committee;

19 (iv) A news item, feature, commentary, or editorial in a 20 regularly scheduled news medium that is of interest to the public, 21 that is in a news medium controlled by a person whose business is 22 that news medium, and that is not controlled by a candidate or a 23 political or incidental committee;

(v) An internal political communication primarily limited to the members of or contributors to a political party organization or political or incidental committee, or to the officers, management staff, or stockholders of a corporation or similar enterprise, or to the members of a labor organization or other membership organization;

(vi) The rendering of personal services of the sort commonly performed by volunteer campaign workers, or incidental expenses personally incurred by volunteer campaign workers not in excess of fifty dollars personally paid for by the worker. "Volunteer services," for the purposes of this subsection, means services or labor for which the individual is not compensated by any person;

35 (vii) Messages in the form of reader boards, banners, or yard or 36 window signs displayed on a person's own property or property 37 occupied by a person. However, a facility used for such political 38 advertising for which a rental charge is normally made must be 39 reported as an in-kind contribution and counts toward any applicable 40 contribution limit of the person providing the facility;

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(viii) Legal or accounting services rendered to or on behalf of:

(A) A political party or caucus political committee if the person
paying for the services is the regular employer of the person
rendering such services; or

5 (B) A candidate or an authorized committee if the person paying 6 for the services is the regular employer of the individual rendering 7 the services and if the services are solely for the purpose of 8 ensuring compliance with state election or public disclosure laws; or

9 (ix) The performance of ministerial functions by a person on 10 behalf of two or more candidates or political or incidental 11 committees either as volunteer services defined in (b)(vi) of this 12 subsection or for payment by the candidate or political or incidental 13 committee for whom the services are performed as long as:

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(A) The person performs solely ministerial functions;

(B) A person who is paid by two or more candidates or political or incidental committees is identified by the candidates and political committees on whose behalf services are performed as part of their respective statements of organization under RCW 42.17A.205; and

(C) The person does not disclose, except as required by law, any information regarding a candidate's or committee's plans, projects, activities, or needs, or regarding a candidate's or committee's contributions or expenditures that is not already publicly available from campaign reports filed with the commission, or otherwise engage in activity that constitutes a contribution under (a)(ii) of this subsection.

A person who performs ministerial functions under this subsection (15)(b)(ix) is not considered an agent of the candidate or committee as long as the person has no authority to authorize expenditures or make decisions on behalf of the candidate or committee.

31 (c) Contributions other than money or its equivalent are deemed 32 to have a monetary value equivalent to the fair market value of the 33 contribution. Services or property or rights furnished at less than 34 their fair market value for the purpose of assisting any candidate or 35 political committee are deemed a contribution. Such a contribution 36 must be reported as an in-kind contribution at its fair market value 37 and counts towards any applicable contribution limit of the provider.

(16) "Depository" means a bank, mutual savings bank, savings and
 loan association, or credit union doing business in this state.

1 (17) "Elected official" means any person elected at a general or 2 special election to any public office, and any person appointed to 3 fill a vacancy in any such office.

4 (18) "Election" includes any primary, general, or special 5 election for public office and any election in which a ballot 6 proposition is submitted to the voters. An election in which the 7 qualifications for voting include other than those requirements set 8 forth in Article VI, section 1 (Amendment 63) of the Constitution of 9 the state of Washington shall not be considered an election for 10 purposes of this chapter.

(19) "Election campaign" means any campaign in support of or in opposition to a candidate for election to public office and any campaign in support of, or in opposition to, a ballot proposition.

(20) "Election cycle" means the period beginning on the first day of January after the date of the last previous general election for the office that the candidate seeks and ending on December 31st after the next election for the office. In the case of a special election to fill a vacancy in an office, "election cycle" means the period beginning on the day the vacancy occurs and ending on December 31st after the special election.

(21) (a) "Electioneering communication" means any broadcast, cable, or satellite television, radio transmission, digital communication, United States postal service mailing, billboard, newspaper, or periodical that:

(i) Clearly identifies a candidate for a state, local, or judicial office either by specifically naming the candidate, or identifying the candidate without using the candidate's name;

(ii) Is broadcast, transmitted electronically or by other means, mailed, erected, distributed, or otherwise published within sixty days before any election for that office in the jurisdiction in which the candidate is seeking election; and

32 (iii) Either alone, or in combination with one or more 33 communications identifying the candidate by the same sponsor during 34 the sixty days before an election, has a fair market value or cost of 35 one thousand dollars or more.

36 (b) "Electioneering communication" does not include:

(i) Usual and customary advertising of a business owned by a candidate, even if the candidate is mentioned in the advertising when the candidate has been regularly mentioned in that advertising

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1 appearing at least twelve months preceding the candidate becoming a 2 candidate;

3 (ii) Advertising for candidate debates or forums when the 4 advertising is paid for by or on behalf of the debate or forum 5 sponsor, so long as two or more candidates for the same position have 6 been invited to participate in the debate or forum;

7 (iii) A news item, feature, commentary, or editorial in a 8 regularly scheduled news medium that is:

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(A) Of interest to the public;

10 (B) In a news medium controlled by a person whose business is 11 that news medium; and

12 (C) Not a medium controlled by a candidate or a political or 13 incidental committee;

14 (iv) Slate cards and sample ballots;

(v) Advertising for books, films, dissertations, or similar works (A) written by a candidate when the candidate entered into a contract for such publications or media at least twelve months before becoming a candidate, or (B) written about a candidate;

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(vi) Public service announcements;

20 (vii) An internal political communication primarily limited to 21 the members of or contributors to a political party organization or 22 political or incidental committee, or to the officers, management 23 staff, or stockholders of a corporation or similar enterprise, or to 24 the members of a labor organization or other membership organization;

25 (viii) An expenditure by or contribution to the authorized 26 committee of a candidate for state, local, or judicial office; or

27 (ix) Any other communication exempted by the commission through 28 rule consistent with the intent of this chapter.

"Expenditure" includes 29 (22)а payment, contribution, subscription, distribution, loan, advance, deposit, or gift of money 30 or anything of value, and includes a contract, promise, or agreement, 31 32 whether or not legally enforceable, to make an expenditure. "Expenditure" also includes a promise to pay, a payment, or a 33 transfer of anything of value in exchange for goods, services, 34 property, facilities, or anything of value for the purpose of 35 assisting, benefiting, or honoring any public official or candidate, 36 or assisting in furthering or opposing any election campaign. For the 37 purposes of this chapter, agreements to make expenditures, contracts, 38 39 and promises to pay may be reported as estimated obligations until actual payment is made. "Expenditure" shall not include the partial 40

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1 or complete repayment by a candidate or political or incidental 2 committee of the principal of a loan, the receipt of which loan has 3 been properly reported.

4 (23) "Final report" means the report described as a final report 5 in RCW 42.17A.235(11)(a).

6 (24) "Foreign national" means:

7 (a) An individual who is not a citizen of the United States and 8 is not lawfully admitted for permanent residence;

(b) A government, or subdivision, of a foreign country;

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(c) A foreign political party; and

(d) Any entity, such as a partnership, association, corporation, organization, or other combination of persons, that is organized under the laws of or has its principal place of business in a foreign country.

15 (25) (a) "Foreign-influenced corporation" means either a for-16 profit corporation or a limited liability company formed under 17 chapter 25.15 RCW or under similar laws of another state, for which 18 at least one of the following conditions is met:

19 (i) A single foreign investor holds, owns, controls, or otherwise 20 has direct or indirect beneficial ownership of one percent or more of 21 the total equity, outstanding voting shares, membership units, or 22 other applicable ownership interests of the corporation or limited 23 liability company;

(ii) Two or more foreign investors, in aggregate, hold, own, control, or otherwise have direct or indirect beneficial ownership of five percent or more of the total equity, outstanding voting shares, membership units, or other applicable ownership interests of the corporation or limited liability company; or

29 (iii) A foreign investor participates directly or indirectly in 30 the corporation or limited liability company's decision-making 31 process with respect to the corporation or limited liability 32 company's political activities in the United States.

33 (b) The calculation of a person or entity's ownership interest 34 for purposes of (a)(i) and (ii) of this subsection must exclude any 35 portion of the person or entity's direct or indirect beneficial 36 ownership of equity, outstanding voting shares, membership units, or 37 otherwise applicable ownership interests of a corporation that are 38 held or owned in a mutual fund based in the United States.

39 (26) "Foreign investor" means a person or entity that:

1 (a) Holds, owns, controls, or otherwise has direct or indirect
2 beneficial ownership of equity, outstanding voting shares, membership
3 units, or other applicable ownership interests of a corporation or
4 limited liability company; and

5 (b) Is any of the following:

6 (i) A government of a foreign country;

7 (ii) A foreign political party;

8 <u>(iii) A partnership, association, corporation, limited liability</u> 9 <u>company, organization, or other combination of persons organized</u> 10 <u>under the laws of or having its principal place of business in a</u> 11 <u>foreign country;</u>

12 (iv) An individual outside the United States who is not a citizen 13 of the United States and who is not lawfully admitted for permanent 14 residence; or

15 <u>(v) A corporation or limited liability company in which a person</u> 16 <u>or entity described in (b)(i) through (iv) of this subsection holds,</u> 17 <u>owns, controls, or otherwise has directly or indirectly acquired a</u> 18 <u>beneficial ownership of equity or voting shares in an amount that is</u> 19 <u>equal to or greater than 50 percent of the total equity or</u> 20 <u>outstanding voting shares.</u>

21 (27) "General election" for the purposes of RCW 42.17A.405 means 22 the election that results in the election of a person to a state or 23 local office. It does not include a primary.

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(((26))) <u>(28)</u> "Gift" has the definition in RCW 42.52.010.

25 (((27))) <u>(29)</u> "Immediate family" includes the spouse or domestic 26 partner, dependent children, and other dependent relatives, if living the household. For the purposes of the definition 27 in of 28 "intermediary" in this section, "immediate family" means an individual's spouse or domestic partner, and child, stepchild, 29 grandchild, parent, stepparent, grandparent, brother, half brother, 30 31 sister, or half sister of the individual and the spouse or the 32 domestic partner of any such person and a child, stepchild, grandchild, parent, stepparent, grandparent, brother, half brother, 33 sister, or half sister of the individual's spouse or domestic partner 34 and the spouse or the domestic partner of any such person. 35

36 (((28))) <u>(30)</u> "Incidental committee" means any nonprofit 37 organization not otherwise defined as a political committee but that 38 may incidentally make a contribution or an expenditure in excess of 39 the reporting thresholds in RCW 42.17A.235, directly or through a 40 political committee. Any nonprofit organization is not an incidental 1 committee if it is only remitting payments through the nonprofit 2 organization in an aggregated form and the nonprofit organization is 3 not required to report those payments in accordance with this 4 chapter.

5 ((-(29))) (31) "Incumbent" means a person who is in present 6 possession of an elected office.

7 (((30))) <u>(32)</u>(a) "Independent expenditure" means an expenditure 8 that has each of the following elements:

9 (i) It is made in support of or in opposition to a candidate for 10 office by a person who is not:

11 (A) A candidate for that office;

12 (B) An authorized committee of that candidate for that office;13 and

14 (C) A person who has received the candidate's encouragement or 15 approval to make the expenditure, if the expenditure pays in whole or 16 in part for political advertising supporting that candidate or 17 promoting the defeat of any other candidate or candidates for that 18 office;

(ii) It is made in support of or in opposition to a candidate for office by a person with whom the candidate has not collaborated for the purpose of making the expenditure, if the expenditure pays in whole or in part for political advertising supporting that candidate or promoting the defeat of any other candidate or candidates for that office;

(iii) The expenditure pays in whole or in part for political advertising that either specifically names the candidate supported or opposed, or clearly and beyond any doubt identifies the candidate without using the candidate's name; and

(iv) The expenditure, alone or in conjunction with another expenditure or other expenditures of the same person in support of or opposition to that candidate, has a value of one thousand dollars or more. A series of expenditures, each of which is under one thousand dollars, constitutes one independent expenditure if their cumulative value is one thousand dollars or more.

35 (b) "Independent expenditure" does not include: Ordinary home 36 hospitality; communications with journalists or editorial staff 37 designed to elicit a news item, feature, commentary, or editorial in 38 a regularly scheduled news medium that is of primary interest to the 39 general public, controlled by a person whose business is that news 40 medium, and not controlled by a candidate or a political committee;

participation in the creation of a publicly funded voters' pamphlet 1 statement in written or video form; an internal political 2 communication primarily limited to contributors to a political party 3 organization or political action committee, the officers, management 4 staff, and stockholders of a corporation or similar enterprise, or 5 6 the members of a labor organization or other membership organization; or the rendering of personal services of the sort commonly performed 7 by volunteer campaign workers or incidental expenses personally 8 incurred by volunteer campaign workers not in excess of two hundred 9 fifty dollars personally paid for by the worker. 10

11 (((31))) <u>(33)</u>(a) "Intermediary" means an individual who transmits 12 a contribution to a candidate or committee from another person unless 13 the contribution is from the individual's employer, immediate family, 14 or an association to which the individual belongs.

15 (b) A treasurer or a candidate is not an intermediary for 16 purposes of the committee that the treasurer or candidate serves.

17 (c) A professional fund-raiser is not an intermediary if the 18 fund-raiser is compensated for fund-raising services at the usual and 19 customary rate.

20 (d) A volunteer hosting a fund-raising event at the individual's 21 home is not an intermediary for purposes of that event.

(((32))) (34) "Legislation" means bills, resolutions, motions, amendments, nominations, and other matters pending or proposed in either house of the state legislature, and includes any other matter that may be the subject of action by either house or any committee of the legislature and all bills and resolutions that, having passed both houses, are pending approval by the governor.

28 (((33))) (35) "Legislative office" means the office of a member 29 of the state house of representatives or the office of a member of 30 the state senate.

31 ((((34))) (36) "Lobby" and "lobbying" each mean attempting to 32 influence the passage or defeat of any legislation by the legislature of the state of Washington, or the adoption or rejection of any rule, 33 standard, rate, or other legislative enactment of any state agency 34 under the state administrative procedure act, chapter 34.05 RCW. 35 Neither "lobby" nor "lobbying" includes an association's or other 36 organization's act of communicating with the members of that 37 association or organization. 38

39 (((35))) <u>(37)</u> "Lobbyist" includes any person who lobbies either 40 on the person's own or another's behalf.

1 (((36))) (38) "Lobbyist's employer" means the person or persons 2 by whom a lobbyist is employed and all persons by whom the lobbyist 3 is compensated for acting as a lobbyist.

4 (((37))) <u>(39)</u> "Ministerial functions" means an act or duty 5 carried out as part of the duties of an administrative office without 6 exercise of personal judgment or discretion.

7 (((38))) <u>(40)</u> "Participate" means that, with respect to a 8 particular election, an entity:

9 (a) Makes either a monetary or in-kind contribution to a 10 candidate;

11 (b) Makes an independent expenditure or electioneering 12 communication in support of or opposition to a candidate;

13 (c) Endorses a candidate before contributions are made by a 14 subsidiary corporation or local unit with respect to that candidate 15 or that candidate's opponent;

16 (d) Makes a recommendation regarding whether a candidate should 17 be supported or opposed before a contribution is made by a subsidiary 18 corporation or local unit with respect to that candidate or that 19 candidate's opponent; or

(e) Directly or indirectly collaborates or consults with a subsidiary corporation or local unit on matters relating to the support of or opposition to a candidate, including, but not limited to, the amount of a contribution, when a contribution should be given, and what assistance, services or independent expenditures, or electioneering communications, if any, will be made or should be made in support of or opposition to a candidate.

(((39))) (41) "Person" includes an individual, partnership, joint venture, public or private corporation, association, federal, state, or local governmental entity or agency however constituted, candidate, committee, political committee, political party, executive committee thereof, or any other organization or group of persons, however organized.

33 (((40))) (42) "Political advertising" includes any advertising 34 displays, newspaper ads, billboards, signs, brochures, articles, 35 tabloids, flyers, letters, radio or television presentations, digital 36 communication, or other means of mass communication, used for the 37 purpose of appealing, directly or indirectly, for votes or for 38 financial or other support or opposition in any election campaign.

39 (((41))) (43) "Political committee" means any person (except a 40 candidate or an individual dealing with the candidate's or

1 individual's own funds or property) having the expectation of 2 receiving contributions or making expenditures in support of, or 3 opposition to, any candidate or any ballot proposition.

4 (((42))) <u>(44)</u> "Primary" for the purposes of RCW 42.17A.405 means 5 the procedure for nominating a candidate to state or local office 6 under chapter 29A.52 RCW or any other primary for an election that 7 uses, in large measure, the procedures established in chapter 29A.52 8 RCW.

9 (((43))) <u>(45)</u> "Public office" means any federal, state, judicial, 10 county, city, town, school district, port district, special district, 11 or other state political subdivision elective office.

12 (((44))) <u>(46)</u> "Public record" has the definition in RCW 13 42.56.010.

14 (((45))) <u>(47)</u> "Recall campaign" means the period of time 15 beginning on the date of the filing of recall charges under RCW 16 29A.56.120 and ending thirty days after the recall election.

17 (((46))) <u>(48)</u> "Remediable violation" means any violation of this 18 chapter that:

(a) Involved expenditures or contributions totaling no more than
 the contribution limits set out under RCW 42.17A.405(2) per election,
 or one thousand dollars if there is no statutory limit;

22 (b) Occurred:

(i) More than thirty days before an election, where thecommission entered into an agreement to resolve the matter; or

(ii) At any time where the violation did not constitute a material violation because it was inadvertent and minor or otherwise has been cured and, after consideration of all the circumstances, further proceedings would not serve the purposes of this chapter;

(c) Does not materially harm the public interest, beyond the harm
to the policy of this chapter inherent in any violation; and

31 (d) Involved:

32 (i) A person who:

33 (A) Took corrective action within five business days after the 34 commission first notified the person of noncompliance, or where the 35 commission did not provide notice and filed a required report within 36 twenty-one days after the report was due to be filed; and

(B) Substantially met the filing deadline for all other required
 reports within the immediately preceding twelve-month period; or

39 (ii) A candidate who:

40 (A) Lost the election in question; and

1 (B) Did not receive contributions over one hundred times the 2 contribution limit in aggregate per election during the campaign in 3 question.

4 (((47))) (49)(a) "Sponsor" for purposes of an electioneering 5 communications, independent expenditures, or political advertising 6 means the person paying for the electioneering communication, 7 independent expenditure, or political advertising. If a person acts 8 as an agent for another or is reimbursed by another for the payment, 9 the original source of the payment is the sponsor.

10 (b) "Sponsor," for purposes of a political or incidental 11 committee, means any person, except an authorized committee, to whom 12 any of the following applies:

13 (i) The committee receives eighty percent or more of its 14 contributions either from the person or from the person's members, 15 officers, employees, or shareholders;

16 (ii) The person collects contributions for the committee by use 17 of payroll deductions or dues from its members, officers, or 18 employees.

19 ((((48))) (50) "Sponsored committee" means a committee, other than
20 an authorized committee, that has one or more sponsors.

21 (((49))) <u>(51)</u> "State office" means state legislative office or 22 the office of governor, lieutenant governor, secretary of state, 23 attorney general, commissioner of public lands, insurance 24 commissioner, superintendent of public instruction, state auditor, or 25 state treasurer.

26 ((((50)))) (52) "State official" means a person who holds a state 27 office.

(((51))) <u>(53)</u> "Surplus funds" mean, in the case of a political 28 committee or candidate, the balance of contributions that remain in 29 the possession or control of that committee or candidate subsequent 30 31 to the election for which the contributions were received, and that 32 are in excess of the amount necessary to pay remaining debts or expenses incurred by the committee or candidate with respect to that 33 election. In the case of a continuing political committee, "surplus 34 funds" mean those contributions remaining in the possession or 35 control of the committee that are in excess of the amount necessary 36 to pay all remaining debts or expenses when it makes its final report 37 under RCW 42.17A.255. 38

39 (((52))) (54) "Technical correction" means the correction of a 40 minor or ministerial error in a required report that does not

1 materially harm the public interest and needs to be corrected for the 2 report to be in full compliance with the requirements of this 3 chapter.

4 (((53))) <u>(55)</u> "Treasurer" and "deputy treasurer" mean the 5 individuals appointed by a candidate or political or incidental 6 committee, pursuant to RCW 42.17A.210, to perform the duties 7 specified in that section.

8 (((54))) <u>(56)</u> "Violation" means a violation of this chapter that 9 is not a remediable violation, minor violation, or an error 10 classified by the commission as appropriate to address by a technical 11 correction.

12 Sec. 3. RCW 42.17A.240 and 2020 c 152 s 3 are each amended to 13 read as follows:

Each report required under RCW 42.17A.235 (1) through (4) must be certified as correct by the treasurer and the candidate and shall disclose the following, except an incidental committee only must disclose and certify as correct the information required under subsections (2) (d) and ((-7)) (6) of this section:

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(1) The funds on hand at the beginning of the period;

20 (2) The name and address of each person who has made one or more 21 contributions during the period, together with the money value and 22 date of each contribution and the aggregate value of all 23 contributions received from each person during the campaign, or in 24 the case of a continuing political committee, the current calendar 25 year, with the following exceptions:

26 (a) Pledges in the aggregate of less than one hundred dollars27 from any one person need not be reported;

(b) Income that results from a fund-raising activity conducted in accordance with RCW 42.17A.230 may be reported as one lump sum, with the exception of that portion received from persons whose names and addresses are required to be included in the report required by RCW 42.17A.230;

33 (c) Contributions of no more than twenty-five dollars in the 34 aggregate from any one person during the election campaign may be 35 reported as one lump sum if the treasurer maintains a separate and 36 private list of the name, address, and amount of each such 37 contributor;

38 (d) Payments received by an incidental committee from any one 39 person need not be reported unless the person is one of the

1 committee's ten largest sources of payments received, including any persons tied as the tenth largest source of payments received, during 2 the current calendar year, and the value of the cumulative payments 3 received from that person during the current calendar year is ten 4 thousand dollars or greater. For payments to incidental committees 5 6 from multiple persons received in aggregated form, any payment of 7 more than ten thousand dollars from any single person must be reported, but the aggregated payment itself may not be reported. The 8 commission may suspend or modify reporting requirements for payments 9 10 received by an incidental committee in cases of manifestly 11 unreasonable hardship under this chapter;

12 (e) Payments from private foundations organized under section 13 501(c)(3) of the internal revenue code to an incidental committee do 14 not have to be reported if:

(i) The private foundation is contracting with the incidental committee for a specific purpose other than election campaign purposes;

18 (ii) Use of the funds for election campaign purposes is 19 explicitly prohibited by contract; and

20 (iii) Funding from the private foundation represents less than 21 twenty-five percent of the incidental committee's total budget;

(f) Commentary or analysis on a ballot proposition by an incidental committee is not considered a contribution if it does not advocate specifically to vote for or against the ballot proposition; and

26 (g) The money value of contributions of postage is the face value 27 of the postage;

(3) Each loan, promissory note, or security instrument to be used by or for the benefit of the candidate or political committee made by any person, including the names and addresses of the lender and each person liable directly, indirectly or contingently and the date and amount of each such loan, promissory note, or security instrument;

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(4) All other contributions not otherwise listed or exempted;

34 (5) ((A statement that the candidate or political committee has 35 received a certification from any partnership, association, 36 corporation, organization, or other combination of persons making a 37 contribution to the candidate or political committee that:

38 (a) The contribution is not financed in any part by a foreign 39 national; and 1 (b) Foreign nationals are not involved in making decisions
2 regarding the contribution in any way;

3 (6)) The name and address of each candidate or political 4 committee to which any transfer of funds was made, including the 5 amounts and dates of the transfers;

6 ((-(-7))) (6) The name and address of each person to whom an 7 expenditure was made in the aggregate amount of more than fifty dollars during the period covered by this report, the amount, date, 8 purpose of each expenditure, and the total 9 sum of all and expenditures. An incidental committee only 10 must report on 11 expenditures, made and reportable as contributions as defined in RCW 12 42.17A.005, to election campaigns. For purposes of this subsection, commentary or analysis on a ballot proposition by an incidental 13 committee is not considered an expenditure if it does not advocate 14 specifically to vote for or against the ballot proposition; 15

16 (((3))) (7) The name, address, and electronic contact information 17 of each person to whom an expenditure was made for soliciting or 18 procuring signatures on an initiative or referendum petition, the 19 amount of the compensation to each person, and the total expenditures 20 made for this purpose. Such expenditures shall be reported under this 21 subsection in addition to what is required to be reported under 22 subsection ((-7)) (6) of this section;

(((9))) (8)(a) The name and address of any person and the amount owed for any debt with a value of more than seven hundred fifty dollars that has not been paid for any invoices submitted, goods received, or services performed, within five business days during the period within thirty days before an election, or within ten business days during any other period.

(b) For purposes of this subsection, debt does not include
regularly recurring expenditures of the same amount that have already
been reported at least once and that are not late or outstanding;

32 (((10))) <u>(9)</u> The surplus or deficit of contributions over 33 expenditures;

34 (((11))) <u>(10)</u> The disposition made in accordance with RCW 35 42.17A.430 of any surplus funds; and

36 (((12))) <u>(11)</u> Any other information required by the commission by 37 rule in conformance with the policies and purposes of this chapter.

38 Sec. 4. RCW 42.17A.250 and 2020 c 152 s 4 are each amended to 39 read as follows: 1 (1) An out-of-state political committee organized for the purpose 2 of supporting or opposing candidates or ballot propositions in 3 another state that is not otherwise required to report under RCW 4 42.17A.205 through 42.17A.240 shall report as required in this 5 section when it makes an expenditure supporting or opposing a 6 Washington state candidate or political committee. The committee 7 shall file with the commission a statement disclosing:

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(a) Its name and address;

(b) The purposes of the out-of-state committee;

10 (c) The names, addresses, and titles of its officers or, if it 11 has no officers, the names, addresses, and the titles of its 12 responsible leaders;

13 (d) The name, office sought, and party affiliation of each 14 candidate in the state of Washington whom the out-of-state committee 15 is supporting or opposing and, if the committee is supporting or 16 opposing the entire ticket of any party, the name of the party;

(e) The ballot proposition supported or opposed in the state of Washington, if any, and whether the committee is in favor of or opposed to that proposition;

(f) The name and address of each person residing in the state of Washington or corporation that has a place of business in the state of Washington who has made one or more contributions in the aggregate of more than twenty-five dollars to the out-of-state committee during the current calendar year, together with the money value and date of the contributions;

(g) The name, address, and employer of each person or corporation 26 27 residing outside the state of Washington who has made one or more 28 contributions in the aggregate of more than two thousand five hundred fifty dollars to the out-of-state committee during the current 29 calendar year, together with the money value and date of the 30 31 contributions. Annually, the commission must modify the two thousand 32 five hundred fifty dollar limit in this subsection based on percentage change in the implicit price deflator for personal 33 consumption expenditures for the United States as published for the 34 most recent twelve-month period by the bureau of economic analysis of 35 36 the federal department of commerce;

37 (h) The name and address of each person in the state of 38 Washington to whom an expenditure was made by the out-of-state 39 committee with respect to a candidate or political committee in the 40 aggregate amount of more than fifty dollars, the amount, date, and

1 purpose of the expenditure, and the total sum of the expenditures; 2 and

3 (i) ((A statement that the out-of-state committee has received a 4 certification from any partnership, association, corporation, 5 organization, or other combination of persons making a contribution 6 reportable under this section that:

7 (i) The contribution is not financed in any part by a foreign 8 national; and

9 (ii) Foreign nationals are not involved in making decisions 10 regarding the contribution in any way; and

11 (j)) Any other information as the commission may prescribe by 12 rule in keeping with the policies and purposes of this chapter.

(2) Each statement shall be filed no later than the tenth day of the month following any month in which a contribution or other expenditure reportable under subsection (1) of this section is made. An out-of-state committee incurring an obligation to file additional statements in a calendar year may satisfy the obligation by timely filing reports that supplement previously filed information.

19 Sec. 5. RCW 42.17A.265 and 2020 c 152 s 7 are each amended to 20 read as follows:

(1) Treasurers shall prepare and deliver to the commission a special report when a contribution or aggregate of contributions totals one thousand dollars or more, is from a single person or entity, and is received during a special reporting period.

(2) A political committee shall prepare and deliver to the commission a special report when it makes a contribution or an aggregate of contributions to a single entity that totals one thousand dollars or more during a special reporting period.

(3) An aggregate of contributions includes only those contributions made to or received from a single entity during any one special reporting period. Any subsequent contribution of any size made to or received from the same person or entity during the special reporting period must also be reported.

34 (4) Special reporting periods, for purposes of this section, 35 include:

(a) The period beginning on the day after the last report
 required by RCW 42.17A.235 and 42.17A.240 to be filed before a
 primary and concluding on the end of the day before that primary;

39 (b) The period twenty-one days preceding a general election; and

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1 (c) An aggregate of contributions includes only those 2 contributions received from a single entity during any one special 3 reporting period or made by the contributing political committee to a 4 single entity during any one special reporting period.

5 (5) If a campaign treasurer files a special report under this 6 section for one or more contributions received from a single entity during a special reporting period, the treasurer shall also file a 7 special report under this section for each subsequent contribution of 8 any size which is received from that entity during the special 9 reporting period. If a political committee files a special report 10 under this section for a contribution or contributions made to a 11 12 single entity during a special reporting period, the political committee shall also file a special report for each subsequent 13 14 contribution of any size which is made to that entity during the special reporting period. 15

16 (6) Special reports required by this section shall be delivered 17 electronically, or in written form if an electronic alternative is 18 not available.

19 (a) The special report required of a contribution recipient under subsection (1) of this section shall be delivered to the commission 20 within forty-eight hours of the time, or on the first working day 21 after: The contribution of one thousand dollars or more is received 22 by the candidate or treasurer; the aggregate received by the 23 candidate or treasurer first equals one thousand dollars or more; or 24 25 any subsequent contribution from the same source is received by the candidate or treasurer. 26

(b) The special report required of a contributor under subsection 27 28 (2) of this section or RCW 42.17A.625 shall be delivered to the 29 commission, and the candidate or political committee to whom the contribution or contributions are made, within twenty-four hours of 30 31 the time, or on the first working day after: The contribution is 32 made; the aggregate of contributions made first equals one thousand 33 dollars or more; or any subsequent contribution to the same person or entity is made. 34

- 35 (7) The special report shall include:
- 36 (a) The amount of the contribution or contributions;
- 37 (b) The date or dates of receipt;
- 38 (c) The name and address of the donor;
- 39 (d) The name and address of the recipient; and

- 1 (e) ((A statement that the candidate or political committee has 2 received a certification from any partnership, association, 3 corporation, organization, or other combination of persons making a 4 contribution reportable under this section that:
- 5 (i) The contribution is not financed in any part by a foreign 6 national; and
- 7 (ii) Foreign nationals are not involved in making decisions
 8 regarding the contribution in any way; and
 - (f)) Any other information the commission may by rule require.

10 (8) Contributions reported under this section shall also be 11 reported as required by other provisions of this chapter.

(9) The commission shall prepare daily a summary of the specialreports made under this section and RCW 42.17A.625.

(10) Contributions governed by this section include, but are not limited to, contributions made or received indirectly through a third party or entity whether the contributions are or are not reported to the commission as earmarked contributions under RCW 42.17A.270.

18 <u>NEW SECTION.</u> Sec. 6. A new section is added to chapter 42.17A 19 RCW to read as follows:

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(1) A foreign-influenced corporation may not:

(a) Make an expenditure, or offer or agree to make an
 expenditure, including an independent expenditure, in support of or
 opposition to a candidate for office or a ballot proposition;

24 (b) Make a contribution to a political committee or political 25 party.

(2) A foreign-influenced corporation may not make a contribution or donation to any other person or entity with the express or implied condition that the contribution or donation, or any part of the contribution or donation, be used for any of the purposes prohibited in this section.

(3) Nothing in this section prohibits for-profit corporations or limited liability companies subject to this act from establishing and administering a sponsored committee, as defined in RCW 42.17A.005. However, for-profit corporations and limited liability companies may not make direct contributions to the sponsored committee from their general treasury.

37 <u>NEW SECTION.</u> Sec. 7. A new section is added to chapter 42.17A 38 RCW to read as follows:

1 (1) A for-profit corporation subject to the laws of Washington state under Title 23B RCW or a limited liability company formed under 2 or required to register pursuant to chapter 25.15 RCW, that makes a 3 contribution or expenditure must submit a certification to the 4 commission that it was not a foreign-influenced corporation as of the 5 6 date that the contribution or expenditure was made. The certification 7 must be submitted within seven business days after the contribution or expenditure is made and must be signed by the corporation's chief 8 executive officer, under penalty of perjury, after reasonable 9 inquiry. 10

11 (2) Within seven business days after the contribution or 12 expenditure is made, the corporation or limited liability company 13 must additionally provide a copy of the certification to:

(a) If the activity requiring certification was an independent
 expenditure, the committee receiving the independent expenditure;

16 (b) Any candidate or committee to which the corporation or 17 limited liability company makes a contribution; and

18 (c) Upon request of the recipient, any other person to which it 19 contributes.

(3) For purposes of this certification, the corporation or limited liability company shall ascertain beneficial ownership in a manner consistent with RCW 23B.19.020 or, if it is registered on a national securities exchange, as set forth in 17 C.F.R. Secs. 24 240.13d-3 and 240.13d-5.

(4) Nothing in this section shall be construed to establish liability on the part of any candidate, committee, or other recipient of a certification. A candidate or committee may rely in good faith on a certification of compliance for purposes of this chapter.

29 <u>NEW SECTION.</u> Sec. 8. The following acts or parts of acts are 30 each repealed:

31 (1) RCW 42.17A.417 (Foreign nationals—Contributions, 32 expenditures, and electioneering prohibited) and 2020 c 152 s 9; and 33 (2) RCW 42.17A.418 (Foreign nationals—Contribution certification) 34 and 2020 c 152 s 10.

35 <u>NEW SECTION.</u> Sec. 9. If any provision of this act or its 36 application to any person or circumstance is held invalid, the 37 remainder of the act or the application of the provision to other 38 persons or circumstances is not affected.

NEW SECTION. Sec. 10. This act takes effect January 1, 2025.

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