SENATE BILL 5795

State of Washington 67th Legislature 2022 Regular Session

By Senator Hasegawa

AN ACT Relating to the application of the consumer protection act to the fair servicing and repair of manufactured products; adding a new chapter to Title 19 RCW; and prescribing penalties.

4 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

5 NEW SECTION. Sec. 1. The legislature finds that product 6 manufacturers, including digital electronic product manufacturers, 7 are restricting fair servicing and repair of their devices to the detriment of consumers' access to advanced electronics and other 8 goods. The legislature intends to broaden access to the information, 9 10 tools, and parts necessary for repair of manufactured products, 11 thereby reducing unnecessary early disposal of those products, increasing consumer control over their own devices, and supporting a 12 13 competitive repair market and the increased availability of 14 remanufactured advanced electronics and other or repaired 15 manufactured goods to create lower cost entry points for consumers to 16 own advanced electronics and other manufactured goods.

17 <u>NEW SECTION.</u> Sec. 2. The definitions in this section apply 18 throughout this chapter unless the context clearly requires 19 otherwise. 1 (1) "Authorized repair provider" means a person or business: (a) That has an arrangement for a definite or indefinite period with an 2 original manufacturer in which the original manufacturer grants to a 3 person or business a license to use a trade name, service mark, or 4 related characteristic for the purposes of offering repair services 5 under the name of the original manufacturer; or (b) retained by the 6 7 original manufacturer to provide refurbishing services for the original manufacturer's product or products. 8

9 (2) "Digital electronic product" means a handheld or portable 10 electronic device containing a microprocessor and flat panel computer 11 monitor originally manufactured for distribution and sale in the 12 United States for general consumer purchase. Digital electronic 13 product includes but is not limited to smartphones, electronic 14 reading devices, laptop computers, and tablets.

(3) "Embedded software" means any programmable instructions provided on firmware delivered with the digital electronic product for the purposes of product operation, including all relevant patches and fixes made by the original manufacturer for this purpose including, but not limited to, synonyms "basic internal operating system," "internal operating system," "machine code," "assembly code," "root code," and "microcode."

(4) "Fair and reasonable terms" means an equitable price in lightof relevant factors including, but not limited to:

(a) The net cost to the authorized repair provider for similar
 information obtained from an original manufacturer, less any
 discounts, rebates, or other incentive programs;

27 (b) The cost to the original manufacturer for preparing and 28 distributing the information, excluding any research and development 29 costs incurred in designing and implementing, upgrading, or altering 30 the product, but including amortized capital costs for the 31 preparation and distribution of the information;

32 (c) The price charged by other original manufacturers for similar 33 information;

34 (d) The price charged by original manufacturers for similar35 information prior to the launch of original manufacturer websites;

36 (e) The ability of aftermarket technicians or shops to afford the 37 information;

38 (f) The means by which the information is distributed;

(g) The extent to which the information is used, which includesthe number of users, and frequency, duration, and volume of use; and

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(h) Inflation.

(5) "Firmware" means a software program or set of instructions
programmed on a hardware device to allow the device to communicate
with other computer hardware.

(6) "Independent repair provider" means a person or business 5 6 operating in this state that is not affiliated with an original 7 manufacturer or an original manufacturer's authorized repair provider, which is engaged in the diagnosis, service, maintenance, or 8 repair of digital electronic products. However, for the purposes of 9 this section, an original manufacturer is considered an independent 10 11 repair provider for purposes of those instances when such an original 12 manufacturer engages in the diagnosis, service, maintenance, or repair of equipment that is not affiliated with the original 13 14 manufacturer.

(7) "Medical device" means an instrument, apparatus, implement, machine, contrivance, implant, or other similar or related article, including a component part, or accessory, as defined in the federal food, drug, and cosmetic act (21 U.S.C. Sec. 321 (h)), as amended, that is intended for use in the diagnosis of disease or other conditions, or in the cure, mitigation, treatment, or prevention of disease, in man or other animals.

(8) (a) "Motor vehicle" means any vehicle that is designed for transporting persons or property on a street or highway and is certified by the motor vehicle manufacturer under all applicable federal safety and emissions standards and requirements for distribution and sale in the United States.

27 (b) Motor vehicle does not include:

28 (i) A motorcycle; or

29 (ii) A recreational vehicle or manufactured home equipped for 30 habitation.

(9) "Motor vehicle dealer" means any person or business who, in the ordinary course of business, is engaged in the business of selling or leasing new motor vehicles to a person or business pursuant to a franchise agreement, who has obtained a license under the motor vehicle industry regulation act, and who is engaged in the diagnosis, service, maintenance, or repair of motor vehicles or motor vehicle engines pursuant to such a franchise agreement.

38 (10) "Motor vehicle manufacturer" means any person or business 39 engaged in the business of manufacturing or assembling new motor 40 vehicles. 1 (11) "Nonroad engine" means an internal combustion engine, 2 including the fuel system, that is not: (a) Used in a motor vehicle 3 or a vehicle used solely for competition; or (b) subject to the 4 standards of performance for new stationary sources or the emission 5 standards for new motor vehicles or new motor vehicle engines 6 promulgated under the clean air act, 42 U.S.C. Secs. 7411, 7521.

7 (12) "Nonroad equipment" means equipment that is powered by a 8 nonroad engine and that is not a motor vehicle, a vehicle used solely 9 for competition, or a nonroad vehicle.

10 (13) "Nonroad vehicle" means a vehicle that is powered by a 11 nonroad engine and that is not a motor vehicle or a vehicle used 12 solely for competition.

13 (14) "Nonroad engine, nonroad equipment, or nonroad vehicle 14 dealer" means any person who is engaged in the sale or the 15 distribution of new nonroad engines, new nonroad equipment, or new 16 nonroad vehicles to the ultimate purchaser.

17 (15) "Nonroad engine, nonroad equipment, or nonroad vehicle manufacturer" means any person engaged in the manufacturing or 18 19 assembling of new nonroad engines, new nonroad equipment, or new nonroad vehicles, or importing such engines, equipment, or vehicles 20 21 for resale, or who acts for and is under the control of any such 22 person in connection with the distribution of new nonroad engines, new nonroad equipment, or new nonroad vehicles, but does not include 23 24 any dealer with respect to new nonroad engines, new nonroad 25 equipment, or new nonroad vehicles received by the dealer in 26 commerce.

(16) "Original manufacturer" means a person or business who, in the ordinary course of its business, is engaged in the business of selling or leasing new digital electronic products to consumers or other end users, and is engaged in the diagnosis, service, maintenance, or repair of that product.

(17) "Owner" means a person or business who owns or leases adigital electronic product purchased or used in this state.

34 (18) "Part" or "service part" means any replacement part, either 35 new or used, made available by the original manufacturer to the 36 authorized repair provider for purposes of effecting repair.

37 (19) "Remote diagnostic" means any remote data transfer function 38 between a digital electronic product and the provider of repair 39 services, including for the purposes of remote diagnostics, settings 40 controls, or location identification.

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1 (20) "Stationary engine" means an internal combustion engine that 2 is not used in a motor vehicle, a vehicle used solely for 3 competition, a nonroad vehicle, or nonroad equipment.

4 (21) "Stationary equipment" means equipment that is powered by a 5 stationary engine and that is not a motor vehicle, a vehicle used 6 solely for competition, a nonroad vehicle, or nonroad equipment.

7 (22) "Stationary engine or stationary equipment dealer" means any 8 person who is engaged in the sale or the distribution of new 9 stationary engines or new stationary equipment to the ultimate 10 purchaser.

(23) "Stationary engine or stationary equipment manufacturer" 11 12 means any person engaged in the manufacturing or assembling of new stationary engines or new stationary equipment, or importing such 13 engines or equipment for resale, or who acts for and is under the 14 control of any such person in connection with the distribution of new 15 16 stationary engines or new stationary equipment, but does not include 17 any dealer with respect to new stationary engines or new stationary 18 equipment received by the dealer in commerce.

19 (24) "Trade secret" means anything tangible or intangible or 20 electronically stored or kept that constitutes, represents, 21 evidences, or records intellectual property, including secret or confidentially held designs, processes, procedures, formulas, 22 23 inventions, or improvements, or secret or confidentially held 24 scientific, technical, merchandising, production, financial, 25 business, or management information, or any other trade secret as defined in 18 U.S.C. Sec. 1839, as that section existed on January 1, 26 27 2017.

28 <u>NEW SECTION.</u> Sec. 3. (1) Original manufacturers of digital 29 electronic products sold on or after January 1, 2012, in Washington 30 state must make available:

31 To independent repair providers or owners of digital (a) electronic products manufactured by the original manufacturer the 32 same diagnostic and repair information, including repair technical 33 updates, schematic diagrams, updates, corrections to embedded 34 software, and safety and security patches timely, and for no charge 35 for the same charge and in the same format the original 36 or manufacturer makes available to its authorized repair provider and 37 38 subcontract repair of refurbishment facilities; and

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1 (b) For purchase by the owner, the owner's authorized agent, or 2 independent repair provider, equipment or service parts, inclusive of 3 any updates to the embedded software of the equipment or parts, upon 4 fair and reasonable terms.

5 (2) Nothing in this section requires the original manufacturer to 6 sell equipment or service parts if the parts are no longer available 7 to the original manufacturer or the authorized repair provider of the 8 original manufacturer.

(3) Any original manufacturer that sells any diagnostic, service, 9 or repair documentation to any independent repair provider or to any 10 owner in a format that is standardized with other original 11 manufacturers, and on terms and conditions more favorable than the 12 manner and the terms and conditions pursuant to which the authorized 13 repair provider obtains the same diagnostic, service, or repair 14 documentation, is prohibited from requiring any authorized repair 15 16 provider to continue purchasing diagnostic, service, or repair 17 documentation in a proprietary format, unless the proprietary format 18 includes diagnostic, service, or repair documentation or functionality that is not available in such a standardized format. 19

(4) (a) Each original manufacturer of digital electronic products sold or used in the state must make available for purchase by owners and independent repair providers all diagnostic repair tools incorporating the same diagnostic, repair, and remote diagnostic capabilities that the original manufacturer makes available to its own repair or engineering staff or any authorized repair provider.

(b) Each original manufacturer must offer such tools for sale to 26 owners and independent repair providers upon fair and reasonable 27 28 terms. Each original manufacturer that provides diagnostic repair documentation to aftermarket diagnostic tools, diagnostics, or third 29 party service information publications and systems has 30 fully 31 satisfied its obligations under this section and thereafter is not 32 responsible for the content and functionality of such aftermarket diagnostic tools, diagnostics, or service information systems. 33

(5) Original manufacturer equipment or parts sold or used in this state for the purpose of providing security-related functions may not exclude diagnostic, service, and repair information necessary to reset a security-related electronic function from information provided to owners and independent repair facilities. If excluded under this subsection, the information necessary to reset an immobilizer system or security-related electronic module may be

1 obtained by owners and independent repair facilities through the 2 appropriate secure data release systems.

3 (6) Original manufacturers of digital electronic products sold on 4 or after January 1, 2023, in Washington state are prohibited from 5 designing or manufacturing digital electronic products in such a way 6 as to prevent reasonable diagnostic or repair functions by an 7 independent repair provider. Preventing reasonable diagnostic or 8 repair functions includes permanently affixing a battery in a manner 9 that makes it difficult or impossible to remove.

10 <u>NEW SECTION.</u> Sec. 4. (1) Each original manufacturer is 11 prohibited from establishing end user license agreements that 12 restrict in any form the legal uses of a product after purchase.

13 (2) Each original manufacturer is prohibited from dictating the14 venue for legal disputes in end user license agreements.

15 <u>NEW SECTION.</u> Sec. 5. (1) Nothing in this chapter may be 16 construed to require an original manufacturer to divulge a trade 17 secret.

(2) Notwithstanding any law or rule to the contrary, no provision 18 19 in this section may be read, interpreted, or construed to abrogate, interfere with, contradict, or alter the terms of any agreement 20 21 executed and in force between an authorized repair provider and an original manufacturer including, but not limited to, the performance 22 23 or provision of warranty or recall repair work by an authorized repair provider on behalf of an original manufacturer pursuant to 24 such an authorized repair agreement, except that any provision in 25 such an authorized repair agreement that purports to waive, avoid, 26 restrict, or limit an original manufacturer's compliance with this 27 section is void and unenforceable. 28

(3) Nothing in this section may be construed to require original manufacturers or authorized repair providers to provide an owner or independent repair provider access to nondiagnostic and repair information by an original manufacturer to an authorized repair provider pursuant to the terms of an authorizing agreement.

34 <u>NEW SECTION.</u> Sec. 6. (1) The legislature finds that the 35 practices covered by this chapter are matters vitally affecting the 36 public interest for the purpose of applying the consumer protection 37 act, chapter 19.86 RCW. A violation of this chapter is not reasonable

in relation to the development and preservation of business and is an unfair or deceptive act in trade or commerce and an unfair method of competition for the purpose of applying the consumer protection act, chapter 19.86 RCW.

5 (2) In addition to any other remedies provided by law, including 6 under the consumer protection act, chapter 19.86 RCW, any original 7 manufacturer that violates any provision of this chapter is subject 8 to a civil penalty in the amount of \$500 for each act in violation of 9 this chapter. All penalties imposed under this section must be paid 10 to the state treasury and credited to the general fund.

11 <u>NEW SECTION.</u> Sec. 7. This chapter may be known and cited as the 12 fair repair act.

13 <u>NEW SECTION.</u> Sec. 8. Sections 1 through 7 of this act 14 constitute a new chapter in Title 19 RCW.

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