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SENATE BILL 5726

State of Washington 65th Legislature 2017 Regular Session

By Senators Hobbs, Rivers, Mullet, Takko, Palumbo, and Keiser

AN ACT Relating to public school employee benefits; amending RCW 28A.400.270, 28A.400.275, 28A.400.350, 41.05.021, 41.05.050, 41.05.075, 28A.400.280, 41.56.500, 41.59.105, 41.05.065, and 41.80.020; reenacting and amending RCW 41.05.011; adding a new section to chapter 41.05 RCW; creating a new section; and repealing RCW 48.02.210.

7 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

8 NEW SECTION. **Sec. 1.** (1) The legislature finds that:

- (a) Each year, nearly one billion dollars in public funds are spent on the purchase of employee insurance benefits for more than two hundred thousand public school employees and their dependents;
- (b) The purchase of such benefits is fragmented among two hundred ninety-five local school districts and nine educational services districts. Each district combines state funds received with local levy moneys, federal funds, and other revenue sources to provide insurance benefits either directly or through more than seven hundred health plans offered by insurance carriers. This approach results in expensive inefficiencies due to duplication of effort, fragmentation of pools, and reduced market leverage for purchasing such benefits;
- (c) There is a lack of transparency on how funds appropriated for school employee benefits are used. The legislature is unable to

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exercise appropriate oversight over the disposition of state funds due to this lack of transparency; and

- (d) Despite the past legislature's intent that school districts pool state benefit allocations for the purpose of eliminating major differences in out-of-pocket premium expenses for employees who do and do not need coverage for dependents, current practices are inconsistent with the stated intent. School districts and collective bargaining agreements often place an unfair burden on employees with dependents by requiring them to pay very large premium costs for dependent coverage while imposing little or no premium charges on employees purchasing employee-only coverage.
- (2) Therefore, it is the intent of the legislature to provide public school employees with equitable access to quality and affordable health benefits through the Washington state health care authority. It is further the intent of the legislature to ensure an orderly transition for the impacted districts, employees, and the health care authority by providing a transition period of up to three years.
- **Sec. 2.** RCW 28A.400.270 and 1990 1st ex.s. c 11 s 4 are each 20 amended to read as follows:
- Unless the context clearly requires otherwise, the definitions in this section apply throughout RCW 28A.400.275 and 28A.400.280.
 - (1) "School district employee benefit plan" means the overall plan used by the district for distributing fringe benefit subsidies to employees, including the method of determining employee coverage and the amount of employer contributions, as well as the characteristics of benefit providers and the specific benefits or coverage offered. It shall not include coverage offered to district employees for which there is no contribution from public funds.
 - (2) "Fringe benefit" does not include liability coverage, old-age survivors' insurance, workers' compensation, unemployment compensation, retirement benefits under the Washington state retirement system, or payment for unused leave for illness or injury under RCW 28A.400.210.
 - (3) "Basic benefits" are determined through local bargaining until December 31, 2018, and are limited to medical, dental, vision, group term life, and group long-term disability insurance coverage. Beginning January 1, 2019, basic benefits are determined by the

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- public employees' benefits board and administered by the health care authority as described under RCW 28A.400.275.
 - (4) "Benefit providers" include insurers, third party claims administrators, direct providers of employee fringe benefits, health maintenance organizations, health care service contractors, and the Washington state health care authority or any plan offered by the authority.
- 8 (5) "Group term life insurance coverage" means term life 9 insurance coverage provided for, at a minimum, all full-time 10 employees in a bargaining unit or all full-time nonbargaining group 11 employees.
- 12 (6) "Group long-term disability insurance coverage" means long-13 term disability insurance coverage provided for, at a minimum, all 14 full-time employees in a bargaining unit or all full-time 15 nonbargaining group employees.
- 16 **Sec. 3.** RCW 28A.400.275 and 2012 2nd sp.s. c 3 s 4 are each 17 amended to read as follows:
 - (1) Any contract or agreement for employee benefits executed after April 13, 1990, between a school district and a benefit provider or employee bargaining unit is null and void unless it contains an agreement to abide by state laws relating to school district employee benefits. The term of the contract or agreement may not exceed one year. Beginning January 1, 2019, any contract for employee basic benefits between a school district and a bargaining unit is null and void unless basic benefits are provided through plans administered by the Washington state health care authority.
 - (2) ((School districts and their benefit providers shall annually submit, by a date determined by the office of the insurance commissioner, the following information and data for the prior calendar year to the office of the insurance commissioner:
 - (a) Progress by the district and its benefit providers toward greater affordability for full family coverage, health care cost savings, and significantly reduced administrative costs;
- 34 (b) Compliance with the requirement to provide a high deductible 35 health plan option with a health savings account;
 - (c) An overall plan summary including the following:
- 37 (i) The financial plan structure and overall performance of each 38 health plan including:
 - (A) Total premium expenses;

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- (B) Total claims expenses;
- (C) Claims reserves; and

- 3 (D) Plan administration expenses, including compensation paid to brokers;
 - (ii) A description of the plan's use of innovative health plan features designed to reduce health benefit premium growth and reduce utilization of unnecessary health services including but not limited to the use of enrollee health assessments or health coach services, care management for high cost or high-risk enrollees, medical or health home payment mechanisms, and plan features designed to create incentives for improved personal health behaviors;
 - (iii) Data to provide an understanding of employee health benefit plan coverage and costs, including: The total number of employees and, for each employee, the employee's full-time equivalent status, types of coverage or benefits received including numbers of covered dependents, the number of eligible dependents, the amount of the district's contribution to premium, additional premium costs paid by the employee through payroll deductions, and the age and sex of the employee and each dependent;
 - (iv) Data necessary for school districts to more effectively and competitively manage and procure health insurance plans for employees. The data must include, but not be limited to, the following:
 - (A) A summary of the benefit packages offered to each group of district employees, including covered benefits, employee deductibles, coinsurance, and copayments, and the number of employees and their dependents in each benefit package;
 - (B) Aggregated employee and dependent demographic information, including age band and gender, by insurance tier and by benefit package;
- 31 (C) Total claim payments by benefit package, including premiums 32 paid, inpatient facility claims paid, outpatient facility claims 33 paid, physician claims paid, pharmacy claims paid, capitation amounts 34 paid, and other claims paid;
 - (D) Total premiums paid by benefit package;
 - (E) A listing of large claims defined as annual amounts paid in excess of one hundred thousand dollars including the amount paid, the member enrollment status, and the primary diagnosis.)) School districts shall submit to the Washington state health care authority all information deemed necessary by the health care authority for the

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- administration of the employee benefit plans provided to school districts employees, including all information requested between the effective date of this section and December 31, 2018, requested for preparing for the enrollment of school district employees in benefit plans administered by the Washington state health care authority.
- 6 (3) ((Annually, school districts and their benefit providers
 7 shall jointly report to the office of the insurance commissioner on
 8 their health insurance-related efforts and achievements to:
- 9 (a) Significantly reduce administrative costs for school
 10 districts;
 - (b) Improve customer service;

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- 12 (c) Reduce differential plan premium rates between employee only
 13 and family health benefit premiums;
 - (d) Protect access to coverage for part-time K-12 employees.
 - (4) The information and data shall be submitted in a format and according to a schedule established by the office of the insurance commissioner under RCW 48.02.210 to enable the commissioner to meet the reporting obligations under that section.
 - (5) Any benefit provider offering a benefit plan by contract or agreement with a school district under subsection (1) of this section shall make available to the school district the benefit plan descriptions and, where available, the demographic information on plan subscribers that the district and benefit provider are required to report to the office of the insurance commissioner under this section.
 - (6) This section shall not apply to benefit plans offered in the 1989-90 school year.)) Each school district shall:
 - (a) Carry out all actions required by the health care authority under chapter 41.05 RCW including, but not limited to, those necessary for the operation of benefit plans, education of employees, claims administration, and appeals process; and
- 32 <u>(b) Report all data relating to employees eligible to participate</u>
 33 <u>in benefits or plans administered by the health care authority in a</u>
 34 format designed and communicated by the health care authority.
- 35 **Sec. 4.** RCW 28A.400.350 and 2012 2nd sp.s. c 3 s 3 are each 36 amended to read as follows:
- 37 (1)(a) The board of directors of any of the state's school districts or educational service districts may make available medical, dental, vision, liability, life, ((health, health care,))

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accident, disability, and salary protection or insurance, direct agreements as defined in chapter 48.150 RCW, or any one of, or a combination of the types of employee benefits enumerated in this subsection, or any other type of insurance or protection, for the members of the boards of directors, the students, and employees of the school district or educational service district, and their dependents. Except as provided in (b) of this subsection, such coverage may be provided by contracts or agreements with private carriers, with the state health care authority after July 1, 1990, pursuant to the approval of the authority administrator, or through self-insurance or self-funding pursuant to chapter 48.62 RCW, or in any other manner authorized by law. Any direct agreement must comply with RCW 48.150.050.

(b) Beginning January 1, 2019, a school district or educational service district shall purchase basic benefits as defined in RCW 28A.400.270 for employees and dependents through the state health care authority.

(2) Whenever funds are available for these purposes the board of directors of the school district or educational service district may contribute all or a part of the cost of such protection or insurance for the employees of their respective school districts or educational service districts and their dependents. The premiums on such liability insurance shall be borne by the school district or educational service district.

After October 1, 1990, school districts may not contribute to any employee protection or insurance other than liability insurance unless the district's employee benefit plan conforms to RCW 28A.400.275 and 28A.400.280.

(3) For school board members, educational service district board members, and students, the premiums due on such protection or insurance shall be borne by the assenting school board member, educational service district board member, or student. The school district or educational service district may contribute all or part of the costs, including the premiums, of life, health, health care, accident or disability insurance which shall be offered to all students participating in interschool activities on the behalf of or as representative of their school, school district, or educational service district. The school district board of directors and the educational service district board may require any student participating in extracurricular interschool activities to, as a

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condition of participation, document evidence of insurance purchase insurance that will provide adequate coverage, as determined by the school district board of directors or the educational service district board, for medical expenses incurred as a result of injury sustained while participating in the extracurricular activity. In establishing such a requirement, the district shall adopt regulations for waiving or reducing the premiums of such coverage as may be offered through the school district or educational service district to students participating in extracurricular activities, for those students whose families, by reason of their low income, would have difficulty paying the entire amount of such insurance premiums. The district board shall adopt regulations for waiving or reducing the insurance coverage requirements for low-income students in order to assure such students are not prohibited from participating extracurricular interschool activities.

- (4) All contracts or agreements for insurance or protection written to take advantage of the provisions of this section shall provide that the beneficiaries of such contracts may utilize on an equal participation basis the services of those practitioners licensed pursuant to chapters 18.22, 18.25, 18.53, 18.57, and 18.71 RCW.
- 22 (5) School districts offering medical, vision, and dental 23 benefits shall:

- (a) Offer a high deductible health plan option with a health savings account that conforms to section 223, part VII of subchapter 1 of the internal revenue code of 1986. School districts shall comply with all applicable federal standards related to the establishment of health savings accounts;
- (b) Make progress toward employee premiums that are established to ensure that full family coverage premiums are not more than three times the premiums for employees purchasing single coverage for the same coverage plan, unless a subsequent premium differential target is defined as a result of the review and subsequent actions described in RCW 41.05.655;
- (c) Offer employees at least one health benefit plan that is not a high deductible health plan offered in conjunction with a health savings account in which the employee share of the premium cost for a full-time employee, regardless of whether the employee chooses employee-only coverage or coverage that includes dependents, does not exceed the share of premium cost paid by state employees during the

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state employee benefits year that started immediately prior to the school year.

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- (6) All contracts or agreements for employee benefits must be held to responsible contracting standards, meaning a fair, prudent, and accountable competitive procedure for procuring services that includes an open competitive process, except where an open process would compromise cost-effective purchasing, with documentation justifying the approach.
- 9 (7) School districts offering medical, vision, and dental 10 benefits shall also make progress on promoting health care 11 innovations and cost savings and significantly reduce administrative 12 costs.
- 13 (8) All contracts or agreements for insurance or protection 14 described in this section shall be in compliance with chapter 3, Laws 15 of 2012 2nd sp. sess.
 - (9) Upon notification from the office of the insurance commissioner of a school district's substantial noncompliance with the data reporting requirements of RCW 28A.400.275, and the failure is due to the action or inaction of the school district, and if the noncompliance has occurred for two reporting periods, the superintendent is authorized and required to limit the school district's authority provided in subsection (1) of this section regarding employee health benefits to the provision of health benefit coverage provided by the state health care authority.
 - Sec. 5. RCW 41.05.011 and 2016 c 241 s 136 and 2016 c 67 s 2 are each reenacted and amended to read as follows:

The definitions in this section apply throughout this chapter unless the context clearly requires otherwise.

- (1) "Authority" means the Washington state health care authority.
- 30 (2) "Board" means the public employees' benefits board 31 established under RCW 41.05.055.
 - (3) "Dependent care assistance program" means a benefit plan whereby state and public employees may pay for certain employment related dependent care with pretax dollars as provided in the salary reduction plan under this chapter pursuant to 26 U.S.C. Sec. 129 or other sections of the internal revenue code.
 - (4) "Director" means the director of the authority.
- 38 (5) "Emergency service personnel killed in the line of duty" 39 means law enforcement officers and firefighters as defined in RCW

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41.26.030, members of the Washington state patrol retirement fund as defined in RCW 43.43.120, and reserve officers and firefighters as defined in RCW 41.24.010 who die as a result of injuries sustained in the course of employment as determined consistent with Title 51 RCW by the department of labor and industries.

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(6) "Employee" includes all employees of the state, whether or not covered by civil service; elected and appointed officials of the executive branch of government, including full-time members boards, commissions, or committees; justices of the supreme court and judges of the court of appeals and the superior courts; and members of the state legislature. Pursuant to contractual agreement with the authority, "employee" may also include: (a) Employees of a county, municipality, or other political subdivision of the state and members of the legislative authority of any county, city, or town who are elected to office after February 20, 1970, if the authority of the county, municipality, or other political subdivision of the state submits application materials to the authority to provide any of its insurance programs by contract with the authority, as provided in RCW 41.04.205 and 41.05.021(1)(g); (b) employees of employee organizations representing state civil service employees, at the option of each such employee organization, and, effective October 1, 1995, employees of employee organizations currently pooled with employees of school districts for the purpose of purchasing insurance benefits, at the option of each such employee organization; (c) employees of a school district or educational service district, except that prior to January 1, 2019, only if the authority agrees to provide any of the school districts' insurance programs by contract with the authority as provided in RCW 28A.400.350; (d) employees of a tribal government, if the governing body of the tribal government seeks and receives the approval of the authority to provide any of its insurance programs by contract with the authority, as provided in RCW 41.05.021(1) (f) and (g); (e) employees of the Washington health benefit exchange if the governing board of the exchange established in RCW 43.71.020 seeks and receives approval of the authority to provide any of its insurance programs by contract with the authority, as provided in RCW 41.05.021(1) (g) and (n); and (f) employees of a charter school established under chapter 28A.710 RCW. "Employee" does not include: Adult family home providers; unpaid volunteers; patients of state hospitals; inmates; employees of the Washington state convention and trade center as provided in RCW 41.05.110; students of

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institutions of higher education as determined by their institution; and any others not expressly defined as employees under this chapter or by the authority under this chapter.

(7) "Employer" means the state of Washington.

- 5 (8) "Employer group" means those counties, municipalities, 6 political subdivisions, the Washington health benefit exchange, 7 tribal governments, school districts, and educational service 8 districts, and employee organizations representing state civil 9 service employees, obtaining employee benefits through a contractual 10 agreement with the authority.
 - (9) "Employing agency" means a division, department, or separate agency of state government, including an institution of higher education; a county, municipality, school district, educational service district, or other political subdivision; charter school; and a tribal government covered by this chapter.
 - (10) "Faculty" means an academic employee of an institution of higher education whose workload is not defined by work hours but whose appointment, workload, and duties directly serve the institution's academic mission, as determined under the authority of its enabling statutes, its governing body, and any applicable collective bargaining agreement.
 - (11) "Flexible benefit plan" means a benefit plan that allows employees to choose the level of health care coverage provided and the amount of employee contributions from among a range of choices offered by the authority.
 - (12) "Insuring entity" means an insurer as defined in chapter 48.01 RCW, a health care service contractor as defined in chapter 48.44 RCW, or a health maintenance organization as defined in chapter 48.46 RCW.
 - (13) "Medical flexible spending arrangement" means a benefit plan whereby state and public employees may reduce their salary before taxes to pay for medical expenses not reimbursed by insurance as provided in the salary reduction plan under this chapter pursuant to 26 U.S.C. Sec. 125 or other sections of the internal revenue code.
- 35 (14) "Participant" means an individual who fulfills the 36 eligibility and enrollment requirements under the salary reduction 37 plan.
- 38 (15) "Plan year" means the time period established by the 39 authority.

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- (16) "Premium payment plan" means a benefit plan whereby state and public employees may pay their share of group health plan premiums with pretax dollars as provided in the salary reduction plan under this chapter pursuant to 26 U.S.C. Sec. 125 or other sections of the internal revenue code.
 - (17) "Retired or disabled school employee" means:

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- (a) Persons who separated from employment with a school district or educational service district and are receiving a retirement allowance under chapter 41.32 or 41.40 RCW as of September 30, 1993;
- (b) Persons who separate from employment with a school district, educational service district, or charter school on or after October 1, 1993, and immediately upon separation receive a retirement allowance under chapter 41.32, 41.35, or 41.40 RCW;
- (c) Persons who separate from employment with a school district, educational service district, or charter school due to a total and permanent disability, and are eligible to receive a deferred retirement allowance under chapter 41.32, 41.35, or 41.40 RCW.
 - (18) "Salary" means a state employee's monthly salary or wages.
- (19) "Salary reduction plan" means a benefit plan whereby state and public employees may agree to a reduction of salary on a pretax basis to participate in the dependent care assistance program, medical flexible spending arrangement, or premium payment plan offered pursuant to 26 U.S.C. Sec. 125 or other sections of the internal revenue code.
- (20) "Seasonal employee" means an employee hired to work during a recurring, annual season with a duration of three months or more, and anticipated to return each season to perform similar work.
- (21) "Separated employees" means persons who separate from employment with an employer as defined in:
 - (a) RCW 41.32.010(17) on or after July 1, 1996; or
 - (b) RCW 41.35.010 on or after September 1, 2000; or
 - (c) RCW 41.40.010 on or after March 1, 2002;
- and who are at least age fifty-five and have at least ten years of service under the teachers' retirement system plan 3 as defined in RCW 41.32.010(33), the Washington school employees' retirement system plan 3 as defined in RCW 41.35.010, or the public employees' retirement system plan 3 as defined in RCW 41.40.010.
- 38 (22) "State purchased health care" or "health care" means medical 39 and health care, pharmaceuticals, and medical equipment purchased 40 with state and federal funds by the department of social and health

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- services, the department of health, the basic health plan, the state health care authority, the department of labor and industries, the department of corrections, the department of veterans affairs, and local school districts.
- 5 (23) "Tribal government" means an Indian tribal government as 6 defined in section 3(32) of the employee retirement income security 7 act of 1974, as amended, or an agency or instrumentality of the 8 tribal government, that has government offices principally located in 9 this state.
- 10 **Sec. 6.** RCW 41.05.021 and 2012 c 87 s 23 are each amended to 11 read as follows:

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- (1) The Washington state health care authority is created within the executive branch. The authority shall have a director appointed by the governor, with the consent of the senate. The director shall serve at the pleasure of the governor. The director may employ a deputy director, and such assistant directors and special assistants as may be needed to administer the authority, who shall be exempt from chapter 41.06 RCW, and any additional staff members as are necessary to administer this chapter. The director may delegate any power or duty vested in him or her by law, including authority to make final decisions and enter final orders in hearings conducted under chapter 34.05 RCW. The primary duties of the authority shall be Administer state <u>and school district</u> employees' insurance benefits and retired or disabled ((school)) employees' insurance benefits; administer the basic health plan pursuant to chapter 70.47 RCW; administer the children's health program pursuant to chapter 74.09 RCW; study state purchased health care programs in order to maximize cost containment in these programs while ensuring access to quality health care; implement state initiatives, joint purchasing strategies, and techniques for efficient administration that have potential application to all state-purchased health services; and administer grants that further the mission and goals of the authority. The authority's duties include, but are not limited to, the following:
- 35 (a) To administer health care benefit programs for <u>state and</u>
 36 <u>school district</u> employees and retired or disabled <u>state and</u> school
 37 employees as specifically authorized in RCW 41.05.065 and in
 38 accordance with the methods described in RCW 41.05.075, 41.05.140,
 39 and other provisions of this chapter;

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(b) To analyze state purchased health care programs and to explore options for cost containment and delivery alternatives for those programs that are consistent with the purposes of those programs, including, but not limited to:

- (i) Creation of economic incentives for the persons for whom the state purchases health care to appropriately utilize and purchase health care services, including the development of flexible benefit plans to offset increases in individual financial responsibility;
- (ii) Utilization of provider arrangements that encourage cost containment, including but not limited to prepaid delivery systems, utilization review, and prospective payment methods, and that ensure access to quality care, including assuring reasonable access to local providers, especially for employees residing in rural areas;
- (iii) Coordination of state agency efforts to purchase drugs effectively as provided in RCW 70.14.050;
- (iv) Development of recommendations and methods for purchasing medical equipment and supporting services on a volume discount basis;
- (v) Development of data systems to obtain utilization data from state purchased health care programs in order to identify cost centers, utilization patterns, provider and hospital practice patterns, and procedure costs, utilizing the information obtained pursuant to RCW 41.05.031; and
- (vi) In collaboration with other state agencies that administer state purchased health care programs, private health care purchasers, health care facilities, providers, and carriers:
- (A) Use evidence-based medicine principles to develop common performance measures and implement financial incentives in contracts with insuring entities, health care facilities, and providers that:
- (I) Reward improvements in health outcomes for individuals with chronic diseases, increased utilization of appropriate preventive health services, and reductions in medical errors; and
- (II) Increase, through appropriate incentives to insuring entities, health care facilities, and providers, the adoption and use of information technology that contributes to improved health outcomes, better coordination of care, and decreased medical errors;
- (B) Through state health purchasing, reimbursement, or pilot strategies, promote and increase the adoption of health information technology systems, including electronic medical records, by hospitals as defined in RCW 70.41.020((4+)) (7), integrated delivery systems, and providers that:

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- (I) Facilitate diagnosis or treatment;
- (II) Reduce unnecessary duplication of medical tests;
- (III) Promote efficient electronic physician order entry;
- (IV) Increase access to health information for consumers and 4 their providers; and
 - (V) Improve health outcomes;

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- (C) Coordinate a strategy for the adoption of health information technology systems using the final health information technology report and recommendations developed under chapter 261, Laws of 2005;
- analyze areas of public and private health care 10 interaction; 11
 - (d) To provide information and technical and administrative assistance to the board;
 - (e) To review and approve or deny applications from counties, municipalities, and other political subdivisions of the state to provide state-sponsored insurance or self-insurance programs to their employees in accordance with the provisions of RCW 41.04.205 and (g) of this subsection, setting the premium contribution for approved groups as outlined in RCW 41.05.050;
 - (f) To review and approve or deny the application when the governing body of a tribal government applies to transfer their employees to an insurance or self-insurance program administered under this chapter. In the event of an employee transfer pursuant to this subsection (1)(f), members of the governing body are eligible to be included in such a transfer if the members are authorized by the tribal government to participate in the insurance program being transferred from and subject to payment by the members of all costs of insurance for the members. The authority shall: (i) Establish the conditions for participation; (ii) have the sole right to reject the application; and (iii) set the premium contribution for approved groups as outlined in RCW 41.05.050. Approval of the application by the authority transfers the employees and dependents involved to the insurance, self-insurance, or health care program approved by the authority;
 - (g) To ensure the continued status of the employee insurance or self-insurance programs administered under this chapter governmental plan under section 3(32) of the employee retirement income security act of 1974, as amended, the authority shall limit the participation of employees of a county, municipal, school district, educational service district, or other political

p. 14 SB 5726 subdivision, the Washington health benefit exchange, or a tribal government, including providing for the participation of those employees whose services are substantially all in the performance of essential governmental functions, but not in the performance of commercial activities;

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- 6 (h) To establish billing procedures and collect funds from school 7 districts in a way that minimizes the administrative burden on districts; 8
 - (i) Through December 31, 2018, to publish and distribute to nonparticipating school districts and educational service districts by October 1st of each year a description of health care benefit plans available through the authority and the estimated cost if school districts and educational service district employees were enrolled;
- (j) To apply for, receive, and accept grants, gifts, and other 15 payments, including property and service, from any governmental or 17 other public or private entity or person, and make arrangements as to the use of these receipts to implement initiatives and strategies 18 developed under this section; 19
- (k) To issue, distribute, and administer grants that further the 20 21 mission and goals of the authority;
- (1) To adopt rules consistent with this chapter as described in 22 RCW 41.05.160 including, but not limited to: 23
- (i) Setting forth the criteria established by the board under RCW 24 25 41.05.065 for determining whether an employee is eligible for 26 benefits;
- 27 (ii) Establishing an appeal process in accordance with chapter 34.05 RCW by which an 28 employee may appeal an eligibility 29 determination;
- (iii) Establishing a process to assure that the eligibility 30 31 determinations of an employing agency comply with the criteria under this chapter, including the imposition of penalties as may be 32 authorized by the board; 33
- (m)(i) To administer the medical services programs established 34 under chapter 74.09 RCW as the designated single state agency for 35 purposes of Title XIX of the federal social security act; 36
- (ii) To administer the state children's health insurance program 37 under chapter 74.09 RCW for purposes of Title XXI of the federal 38 39 social security act;

p. 15 SB 5726 (iii) To enter into agreements with the department of social and health services for administration of medical care services programs under Titles XIX and XXI of the social security act. The agreements shall establish the division of responsibilities between the authority and the department with respect to mental health, chemical dependency, and long-term care services, including services for persons with developmental disabilities. The agreements shall be revised as necessary, to comply with the final implementation plan adopted under section 116, chapter 15, Laws of 2011 1st sp. sess.;

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- 10 (iv) To adopt rules to carry out the purposes of chapter 74.09
 11 RCW;
 - (v) To appoint such advisory committees or councils as may be required by any federal statute or regulation as a condition to the receipt of federal funds by the authority. The director may appoint statewide committees or councils in the following subject areas: (A) Health facilities; (B) children and youth services; (C) blind services; (D) medical and health care; (E) drug abuse and alcoholism; (F) rehabilitative services; and (G) such other subject matters as are or come within the authority's responsibilities. The statewide councils shall have representation from both major political parties and shall have substantial consumer representation. Such committees or councils shall be constituted as required by federal law or as the director in his or her discretion may determine. The members of the committees or councils shall hold office for three years except in the case of a vacancy, in which event appointment shall be only for the remainder of the unexpired term for which the vacancy occurs. No member shall serve more than two consecutive terms. Members of such state advisory committees or councils may be paid their travel expenses in accordance with RCW 43.03.050 and 43.03.060 as now existing or hereafter amended;
 - (n) To review and approve or deny the application from the governing board of the Washington health benefit exchange to provide state-sponsored insurance or self-insurance programs to employees of the exchange. The authority shall (i) establish the conditions for participation; (ii) have the sole right to reject an application; and (iii) set the premium contribution for approved groups as outlined in RCW 41.05.050.
- 38 (2) On and after January 1, 1996, the public employees' benefits 39 board may implement strategies to promote managed competition among

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1 employee health benefit plans. Strategies may include but are not 2 limited to:

(a) Standardizing the benefit package;

- (b) Soliciting competitive bids for the benefit package;
- (c) Limiting the state's contribution to a percent of the lowest priced qualified plan within a geographical area;
- (d) Monitoring the impact of the approach under this subsection with regards to: Efficiencies in health service delivery, cost shifts to subscribers, access to and choice of managed care plans statewide, and quality of health services. The health care authority shall also advise on the value of administering a benchmark employer-managed plan to promote competition among managed care plans.

Sec. 7. RCW 41.05.050 and 2016 c 67 s 3 are each amended to read 14 as follows:

- (1) Every: (a) Department, division, or separate agency of state government; (b) county, municipal, school district, educational service district, or other political subdivisions; and (c) tribal governments as are covered by this chapter, shall provide contributions to insurance and health care plans for its employees and their dependents, the content of such plans to be determined by the authority. Contributions, paid by the county, the municipality, other political subdivision, or a tribal government for their employees, shall include an amount determined by the authority to pay such administrative expenses of the authority as are necessary to administer the plans for employees of those groups((, except as provided in subsection (4) of this section)).
- (2) To account for increased cost of benefits for the state and for state employees, the authority may develop a rate surcharge applicable to participating counties, municipalities, other political subdivisions, and tribal governments.
- (3) The contributions of any: (a) Department, division, or separate agency of the state government; (b) county, municipal, or other political subdivisions; and (c) any tribal government as are covered by this chapter, shall be set by the authority, subject to the approval of the governor for availability of funds as specifically appropriated by the legislature for that purpose. Insurance and health care contributions for ferry employees shall be governed by RCW 47.64.270.

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(4)(a) <u>Until December 31, 2018, the authority shall collect from each participating school district and educational service district an amount equal to the composite rate charged to state agencies, plus an amount equal to the employee premiums by plan and family size as would be charged to state employees, for groups of district employees enrolled in authority plans. The authority may collect these amounts in accordance with the district fiscal year, as described in RCW 28A.505.030.</u>

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- (b) <u>Until December 31, 2018, for all groups of district employees</u> 9 enrolling in authority plans for the first time after September 1, 10 11 2003, the authority shall collect from each participating school district an amount equal to the composite rate charged to state 12 agencies, plus an amount equal to the employee premiums by plan and 13 14 by family size as would be charged to state employees, only if the authority determines that this method of billing the districts will 15 16 not result in a material difference between revenues from districts 17 and expenditures made by the authority on behalf of districts and their employees. The authority may collect these 18 amounts in 19 accordance with the district fiscal year, as described in RCW 28A.505.030. 20
 - (c) <u>Until December 31, 2018, if</u> the authority determines at any time that the conditions in (b) of this subsection cannot be met, the authority shall offer enrollment to additional groups of district employees on a tiered rate structure until such time as the authority determines there would be no material difference between revenues and expenditures under a composite rate structure for all district employees enrolled in authority plans.
 - (d) <u>Until December 31, 2018, the authority may charge districts a</u> one-time set-up fee for employee groups enrolling in authority plans for the first time.
 - (e) For the purposes of this subsection:
 - (i) "District" means school district and educational service district; and
- 34 (ii) "Tiered rates" means the amounts the authority must pay to 35 insuring entities by plan and by family size.
- (f) <u>Until December 31, 2018, notwithstanding this subsection and</u>
 RCW 41.05.065(4), the authority may allow districts enrolled on a
 tiered rate structure prior to September 1, 2002, to continue
 participation based on the same rate structure and under the same
 conditions and eligibility criteria.

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- 1 (5) The authority shall transmit a recommendation for the amount 2 of the employer contribution to the governor and the director of 3 financial management for inclusion in the proposed budgets submitted 4 to the legislature.
- 5 **Sec. 8.** RCW 41.05.075 and 2007 c 259 s 34 are each amended to 6 read as follows:
- 7 (1) The ((administrator)) director shall provide benefit plans designed by the board through a contract or contracts with insuring entities, through self-funding, self-insurance, or other methods of providing insurance coverage authorized by RCW 41.05.140.
- 11 (2) The ((administrator)) <u>director</u> shall establish a contract 12 bidding process that:
 - (a) Encourages competition among insuring entities;
 - (b) Maintains an equitable relationship between premiums charged for similar benefits and between risk pools including premiums charged for retired state and school district employees under the separate risk pools established by RCW 41.05.022 and 41.05.080 such that insuring entities may not avoid risk when establishing the premium rates for retirees eligible for medicare;
- 20 (c) Is timely to the state budgetary process; and

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- 21 (d) Sets conditions for awarding contracts to any insuring 22 entity.
 - (3)(a) School districts directly providing medical and dental benefit plans and contracted insuring entities providing medical and dental benefit plans to school districts on December 31, 2017, shall provide the health care authority specified data by July 1, 2017, to support an initial benefit plans procurement. At a minimum, the data must cover the period January 1, 2014, through May 31, 2018, and include:
- (i) A summary of the benefit packages offered to each group of district employees, including covered benefits, point-of-service cost-sharing, member count, and the group policy number;
- (ii) Aggregated subscriber and member demographic information,
 including age band and gender, by insurance tier by month and by
 benefit packages;
- (iii) Monthly total by benefit package, including premiums paid, inpatient facility claims paid, outpatient facility claims paid, physician claims paid, pharmacy claims paid, capitation amounts paid, and other claims paid;

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- 1 (iv) A listing for calendar year 2017 of large claims defined as
 2 annual amounts paid in excess of one hundred thousand dollars
 3 including the amount paid, the member enrollment status, and the
 4 primary diagnosis; and
- 5 <u>(v) A listing of calendar year 2017 allowed claims by provider</u> 6 <u>entity.</u>
- 7 (b) Any data that may be confidential and contain personal health 8 information may be protected in accordance with a data-sharing 9 agreement.
- 10 <u>(4)</u> The ((administrator)) <u>director</u> shall establish a requirement 11 for review of utilization and financial data from participating 12 insuring entities on a quarterly basis.
- $((\frac{4}{1}))$ (5) The $(\frac{1}{1})$ The $(\frac{1}{1})$ director shall centralize the enrollment files for all employee and retired or disabled school employee health plans offered under chapter 41.05 RCW and develop enrollment demographics on a plan-specific basis.
- $((\frac{(5)}{(5)}))$ (6) All claims data shall be the property of the state.

 The ((administrator)) director may require of any insuring entity that submits a bid to contract for coverage all information deemed necessary including:
- (a) Subscriber or member demographic and claims data necessary for risk assessment and adjustment calculations in order to fulfill the ((administrator's)) director's duties as set forth in this chapter; and

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- (b) Subscriber or member demographic and claims data necessary to implement performance measures or financial incentives related to performance under subsection $((\frac{7}{2}))$ of this section.
 - (((6))) (7) All contracts with insuring entities for the provision of health care benefits shall provide that the beneficiaries of such benefit plans may use on an equal participation basis the services of practitioners licensed pursuant to chapters 18.22, 18.25, 18.32, 18.53, 18.57, 18.71, 18.74, 18.83, and 18.79 RCW, as it applies to registered nurses and advanced registered nurse practitioners. However, nothing in this subsection may preclude the ((administrator)) director from establishing appropriate utilization controls approved pursuant to RCW 41.05.065(2) (a), (b), and (d).
- (((7))) (8) The ((administrator)) director shall, in collaboration with other state agencies that administer state purchased health care programs, private health care purchasers, health care facilities, providers, and carriers:

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- (a) Use evidence-based medicine principles to develop common performance measures and implement financial incentives in contracts with insuring entities, health care facilities, and providers that:
 - (i) Reward improvements in health outcomes for individuals with chronic diseases, increased utilization of appropriate preventive health services, and reductions in medical errors; and
 - (ii) Increase, through appropriate incentives to insuring entities, health care facilities, and providers, the adoption and use of information technology that contributes to improved health outcomes, better coordination of care, and decreased medical errors;
- (b) Through state health purchasing, reimbursement, or pilot strategies, promote and increase the adoption of health information technology systems, including electronic medical records, by hospitals as defined in RCW 70.41.020((4+)) (7), integrated delivery systems, and providers that:
 - (i) Facilitate diagnosis or treatment;
 - (ii) Reduce unnecessary duplication of medical tests;
- (iii) Promote efficient electronic physician order entry;
- 19 (iv) Increase access to health information for consumers and 20 their providers; and
- 21 (v) Improve health outcomes;

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- (c) Coordinate a strategy for the adoption of health information technology systems using the final health information technology report and recommendations developed under chapter 261, Laws of 2005.
- 25 ((\ (8))) <u>(9)</u> The ((administrator)) <u>director</u> may permit the 26 Washington state health insurance pool to contract to utilize any 27 network maintained by the authority or any network under contract 28 with the authority.
- 29 **Sec. 9.** RCW 28A.400.280 and 2012 2nd sp.s. c 3 s 2 are each 30 amended to read as follows:
- 31 (1) Except as provided in subsection (2) of this section, school 32 districts may provide employer fringe benefit contributions after 33 October 1, 1990, only for basic benefits. However, school districts 34 may continue payments under contracts with employees or benefit 35 providers in effect on April 13, 1990, until the contract expires.
 - (2) School districts may provide employer contributions after October 1, 1990, for optional benefit plans, in addition to basic benefits((, only for employees included in pooling arrangements under this subsection)). Optional benefits may include direct agreements as

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defined in chapter 48.150 RCW, but may not include employee beneficiary accounts that can be liquidated by the employee on termination of employment. Optional benefit plans may be offered only if:

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- (a) ((The school district pools benefit allocations among employees using a pooling arrangement that includes at least one employee bargaining unit and/or all nonbargaining group employees;
- 8 (b) Each full-time employee included in the pooling arrangement 9 is offered basic benefits, including coverage for dependents;
- (c) Each employee included in the pooling arrangement who elects
 medical benefit coverage pays a minimum premium charge subject to
 collective bargaining under chapter 41.59 or 41.56 RCW;
- 13 (d) The employee premiums are structured to ensure employees 14 selecting richer benefit plans pay the higher premium;
 - (e))) Each full-time employee ((included in the pooling arrangement)), regardless of the number of dependents receiving basic coverage, receives the same additional employer contribution for other coverage or optional benefits; and
 - $((\frac{f}{f}))$ (b) For part-time employees ((included in the pooling arrangement)), participation in optional benefit plans shall be governed by the same eligibility criteria and/or proration of employer contributions used for allocations for basic benefits.
 - (3) ((Savings accruing to school districts due to limitations on benefit options under this section shall be pooled and made available by the districts to reduce out-of-pocket premium expenses for employees needing basic coverage for dependents.)) School districts are not intended to divert state <u>basic</u> benefit allocations for other purposes.
- 29 (4) Beginning September 1, 2018, school districts and educational
 30 service districts may provide optional vision, dental, group life,
 31 and group long-term disability coverage in excess of what is provided
 32 through the health care authority, if that coverage is consistent
 33 with a collective bargaining agreement.
- 34 **Sec. 10.** RCW 41.56.500 and 2010 c 235 s 802 are each amended to read as follows:
- 36 <u>(1)</u> All collective bargaining agreements entered into between a 37 school district employer and school district employees under this 38 chapter after June 10, 2010, as well as bargaining agreements

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- existing on June 10, 2010, but renewed or extended after June 10, 2010, shall be consistent with RCW 28A.657.050.
- 3 (2) All collective bargaining agreements entered into between a
 4 school district employer and school district employees under this
 5 chapter shall be consistent with RCW 28A.400.280 and 28A.400.350.
- (3) Except as provided in RCW 28A.400.280(4), employee bargaining
 may not include the dollar amount to be contributed for school
 employee health benefits beginning January 1, 2019, on behalf of each
 employee for health care benefits.
- 10 (4) The governor shall submit a request for funds for the dollar 11 amount to be expended for school employee health benefits that is the 12 same as the amount bargained under RCW 41.80.020.
- 13 **Sec. 11.** RCW 41.59.105 and 2010 c 235 s 803 are each amended to 14 read as follows:

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- (1) All collective bargaining agreements entered into between a school district employer and school district employees under this chapter after June 10, 2010, as well as bargaining agreements existing on June 10, 2010, but renewed or extended after June 10, 2010, shall be consistent with RCW 28A.657.050.
- 20 (2) All collective bargaining agreements entered into between a 21 school district employer and school district employees under this 22 chapter shall be consistent with RCW 28A.400.280 and 28A.400.350.
- 23 (3) Except as provided in RCW 28A.400.280(4), employee bargaining
 24 may not include the dollar amount to be contributed beginning January
 25 1, 2019, on behalf of each employee for health care benefits.
- 26 (4) The governor shall submit a request for funds for the dollar 27 amount to be expended for school employee health benefits that is the 28 same as the amount bargained under RCW 41.80.020.
- NEW SECTION. Sec. 12. A new section is added to chapter 41.05 RCW to read as follows:
- 31 The health care authority shall adopt a phased in implementation 32 schedule for school districts and educational service districts 33 providing coverage to employees for the first time after the 34 effective date of this section that are later than the dates 35 established under RCW 28A.400.350, but no later than December 1, 36 2021. By January 1, 2022, school districts and educational service 37 districts must provide basic benefits from the health care authority.

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Sec. 13. RCW 41.05.065 and 2015 c 116 s 3 are each amended to 2 read as follows:

- (1) The board shall study all matters connected with the provision of health care coverage, life insurance, liability insurance, accidental death and dismemberment insurance, and disability income insurance or any of, or a combination of, the enumerated types of insurance for employees and their dependents on the best basis possible with relation both to the welfare of the employees and to the state. However, liability insurance shall not be made available to dependents.
- (2) The board shall develop employee benefit plans that include comprehensive health care benefits for employees. In developing these plans, the board shall consider the following elements:
- (a) Methods of maximizing cost containment while ensuring access to quality health care;
- (b) Development of provider arrangements that encourage cost containment and ensure access to quality care, including but not limited to prepaid delivery systems and prospective payment methods;
- (c) Wellness incentives that focus on proven strategies, such as smoking cessation, injury and accident prevention, reduction of alcohol misuse, appropriate weight reduction, exercise, automobile and motorcycle safety, blood cholesterol reduction, and nutrition education;
- (d) Utilization review procedures including, but not limited to a cost-efficient method for prior authorization of services, hospital inpatient length of stay review, requirements for use of outpatient surgeries and second opinions for surgeries, review of invoices or claims submitted by service providers, and performance audit of providers;
 - (e) Effective coordination of benefits; and
 - (f) Minimum standards for insuring entities.
- (3) To maintain the comprehensive nature of employee health care benefits, benefits provided to employees shall be substantially equivalent to the state employees' health ((benefits)) benefit plan in effect on January 1, 1993. Nothing in this subsection shall prohibit changes or increases in employee point-of-service payments or employee premium payments for benefits or the administration of a high deductible health plan in conjunction with a health savings account. The board may establish employee eligibility criteria which

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are not substantially equivalent to employee eligibility criteria in effect on January 1, 1993.

- (4) Except if bargained for under chapter 41.80 RCW, the board shall design benefits and determine the terms and conditions of employee and retired employee participation and coverage, including establishment of eligibility criteria subject to the requirements of this chapter. Employer groups obtaining benefits through contractual agreement with the authority for employees defined in RCW 41.05.011(6) (a) through (d) may contractually agree with the authority to benefits eligibility criteria which differs from that determined by the board. The eligibility criteria established by the board shall be no more restrictive than the following:
- (a) Except as provided in (b) through (e) of this subsection, an employee is eligible for benefits from the date of employment if the employing agency anticipates he or she will work an average of at least eighty hours per month and for at least eight hours in each month for more than six consecutive months. An employee determined ineligible for benefits at the beginning of his or her employment shall become eligible in the following circumstances:
- (i) An employee who works an average of at least eighty hours per month and for at least eight hours in each month and whose anticipated duration of employment is revised from less than or equal to six consecutive months to more than six consecutive months becomes eligible when the revision is made.
- (ii) An employee who works an average of at least eighty hours per month over a period of six consecutive months and for at least eight hours in each of those six consecutive months becomes eligible at the first of the month following the six-month averaging period.
- (b) A seasonal employee is eligible for benefits from the date of employment if the employing agency anticipates that he or she will work an average of at least eighty hours per month and for at least eight hours in each month of the season. A seasonal employee determined ineligible at the beginning of his or her employment who works an average of at least eighty hours per month over a period of six consecutive months and at least eight hours in each of those six consecutive months becomes eligible at the first of the month following the six-month averaging period. A benefits-eligible seasonal employee who works a season of less than nine months shall not be eligible for the employer contribution during the off season, but may continue enrollment in benefits during the off season by

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self-paying for the benefits. A benefits-eligible seasonal employee who works a season of nine months or more is eligible for the employer contribution through the off season following each season worked.

(c) Faculty are eligible as follows:

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- (i) Faculty who the employing agency anticipates will work half-time or more for the entire instructional year or equivalent ninemonth period are eligible for benefits from the date of employment. Eligibility shall continue until the beginning of the first full month of the next instructional year, unless the employment relationship is terminated, in which case eligibility shall cease the first month following the notice of termination or the effective date of the termination, whichever is later.
- (ii) Faculty who the employing agency anticipates will not work for the entire instructional year or equivalent nine-month period are eligible for benefits at the beginning of the second consecutive quarter or semester of employment in which he or she is anticipated to work, or has actually worked, half-time or more. Such an employee shall continue to receive uninterrupted employer contributions for benefits if the employee works at least half-time in a quarter or semester. Faculty who the employing agency anticipates will not work for the entire instructional year or equivalent nine-month period, but who actually work half-time or more throughout the entire instructional year, are eligible for summer or off-quarter or offsemester coverage. Faculty who have met the criteria of this subsection (4)(c)(ii), who work at least two quarters or two semesters of the academic year with an average academic year workload of half-time or more for three quarters or two semesters of the academic year, and who have worked an average of half-time or more in each of the two preceding academic years shall continue to receive uninterrupted employer contributions for benefits if he or she works at least half-time in a quarter or semester or works two quarters or two semesters of the academic year with an average academic workload each academic year of half-time or more for three quarters or two semesters. Eligibility under this section ceases immediately if this criteria is not met.
- (iii) Faculty may establish or maintain eligibility for benefits by working for more than one institution of higher education. When faculty work for more than one institution of higher education, those institutions shall prorate the employer contribution costs, or if

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- eligibility is reached through one institution, that institution will pay the full employer contribution. Faculty working for more than one institution must alert his or her employers to his or her potential eligibility in order to establish eligibility.
 - (iv) The employing agency must provide written notice to faculty who are potentially eligible for benefits under this subsection (4)(c) of their potential eligibility.
 - (v) To be eligible for maintenance of benefits through averaging under (c)(ii) of this subsection, faculty must provide written notification to his or her employing agency or agencies of his or her potential eligibility.
 - (vi) For the purposes of this subsection (4)(c):

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- 13 (A) "Academic year" means summer, fall, winter, and spring 14 quarters or summer, fall, and spring semesters;
 - (B) "Half-time" means one-half of the full-time academic workload as determined by each institution; except that for community and technical college faculty, half-time academic workload is calculated according to RCW 28B.50.489.
 - (d) A legislator is eligible for benefits on the date his or her term begins. All other elected and full-time appointed officials of the legislative and executive branches of state government are eligible for benefits on the date his or her term begins or they take the oath of office, whichever occurs first.
 - (e) A justice of the supreme court and judges of the court of appeals and the superior courts become eligible for benefits on the date he or she takes the oath of office.
 - (f) An employee of a school district or educational service district is eligible for benefits if they are expected to work at least six hundred thirty hours during a school year.
 - (g) Except as provided in (c)(i) and (ii) of this subsection, eligibility ceases for any employee the first of the month following termination of the employment relationship.
 - $((\frac{g}{g}))$ (h) In determining eligibility under this section, the employing agency may disregard training hours, standby hours, or temporary changes in work hours as determined by the authority under this section.
- $((\frac{h}{h}))$ (i) Insurance coverage for all eligible employees begins on the first day of the month following the date when eligibility for benefits is established. If the date eligibility is established is

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the first working day of a month, insurance coverage begins on that date.

- $((\frac{1}{2}))$ (j) Eligibility for an employee whose work circumstances are described by more than one of the eligibility categories in (a) through (e) of this subsection shall be determined solely by the criteria of the category that most closely describes the employee's work circumstances.
- $((\frac{1}{2}))$ (k) Except for an employee eligible for benefits under (b) or (c)(ii) of this subsection, an employee who has established eligibility for benefits under this section shall remain eligible for benefits each month in which he or she is in pay status for eight or more hours, if (i) he or she remains in a benefits-eligible position and (ii) leave from the benefits-eligible position is approved by the employing agency. A benefits-eligible seasonal employee is eligible for the employer contribution in any month of his or her season in which he or she is in pay status eight or more hours during that month. Eligibility ends if these conditions are not met, the employment relationship is terminated, or the employee voluntarily transfers to a noneligible position.
- $((\frac{k}{k}))$ (1) For the purposes of this subsection, the board shall define "benefits-eligible position."
 - (5) The board may authorize premium contributions for an employee and the employee's dependents in a manner that encourages the use of cost-efficient managed health care systems.
 - (6)(a) For any open enrollment period following August 24, 2011, the board shall offer a health savings account option for employees that conforms to section 223, Part VII of subchapter B of chapter 1 of the internal revenue code of 1986. The board shall comply with all applicable federal standards related to the establishment of health savings accounts.
 - (b) By November 30, 2015, and each year thereafter, the authority shall submit a report to the relevant legislative policy and fiscal committees that includes the following:
 - (i) Public employees' benefits board health plan cost and service utilization trends for the previous three years, in total and for each health plan offered to employees;
 - (ii) For each health plan offered to employees, the number and percentage of employees and dependents enrolled in the plan, and the age and gender demographics of enrollees in each plan;

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(iii) Any impact of enrollment in alternatives to the most comprehensive plan, including the high deductible health plan with a health savings account, upon the cost of health benefits for those employees who have chosen to remain enrolled in the most comprehensive plan.

- (7) Notwithstanding any other provision of this chapter, for any open enrollment period following August 24, 2011, the board shall offer a high deductible health plan in conjunction with a health savings account developed under subsection (6) of this section.
- (8) Employees shall choose participation in one of the health care benefit plans developed by the board and may be permitted to waive coverage under terms and conditions established by the board.
- (9) The board shall review plans proposed by insuring entities that desire to offer property insurance and/or accident and casualty insurance to state employees through payroll deduction. The board may approve any such plan for payroll deduction by insuring entities holding a valid certificate of authority in the state of Washington and which the board determines to be in the best interests of employees and the state. The board shall adopt rules setting forth criteria by which it shall evaluate the plans.
- (10) Before January 1, 1998, the public employees' benefits board shall make available one or more fully insured long-term care insurance plans that comply with the requirements of chapter 48.84 RCW. Such programs shall be made available to eligible employees, retired employees, and retired school employees as well as eligible dependents which, for the purpose of this section, includes the parents of the employee or retiree and the parents of the spouse of the employee or retiree. Employees of local governments, political subdivisions, and tribal governments not otherwise enrolled in the public employees' benefits board sponsored medical programs may enroll under terms and conditions established by the administrator, if it does not jeopardize the financial viability of the public employees' benefits board's long-term care offering.
- (a) Participation of eligible employees or retired employees and retired school employees in any long-term care insurance plan made available by the public employees' benefits board is voluntary and shall not be subject to binding arbitration under chapter 41.56 RCW. Participation is subject to reasonable underwriting guidelines and eligibility rules established by the public employees' benefits board and the health care authority.

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(b) The employee, retired employee, and retired school employee are solely responsible for the payment of the premium rates developed by the health care authority. The health care authority is authorized to charge a reasonable administrative fee in addition to the premium charged by the long-term care insurer, which shall include the health care authority's cost of administration, marketing, and consumer education materials prepared by the health care authority and the office of the insurance commissioner.

- (c) To the extent administratively possible, the state shall establish an automatic payroll or pension deduction system for the payment of the long-term care insurance premiums.
- (d) The public employees' benefits board and the health care authority shall establish a technical advisory committee to provide advice in the development of the benefit design and establishment of underwriting guidelines and eligibility rules. The committee shall also advise the board and authority on effective and cost-effective ways to market and distribute the long-term care product. The technical advisory committee shall be comprised, at a minimum, of representatives of the office of the insurance commissioner, providers of long-term care services, licensed insurance agents with expertise in long-term care insurance, employees, retired employees, retired school employees, and other interested parties determined to be appropriate by the board.
- (e) The health care authority shall offer employees, retired employees, and retired school employees the option of purchasing long-term care insurance through licensed agents or brokers appointed by the long-term care insurer. The authority, in consultation with the public employees' benefits board, shall establish marketing procedures and may consider all premium components as a part of the contract negotiations with the long-term care insurer.
- (f) In developing the long-term care insurance benefit designs, the public employees' benefits board shall include an alternative plan of care benefit, including adult day services, as approved by the office of the insurance commissioner.
- (g) The health care authority, with the cooperation of the office of the insurance commissioner, shall develop a consumer education program for the eligible employees, retired employees, and retired school employees designed to provide education on the potential need for long-term care, methods of financing long-term care, and the

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- 1 availability of long-term care insurance products including the 2 products offered by the board.
- 3 (11) The board may establish penalties to be imposed by the 4 authority when the eligibility determinations of an employing agency 5 fail to comply with the criteria under this chapter.
- 6 **Sec. 14.** RCW 41.80.020 and 2015 3rd sp.s. c 1 s 318 are each 7 amended to read as follows:
 - (1) Except as otherwise provided in this chapter, the matters subject to bargaining include wages, hours, and other terms and conditions of employment, and the negotiation of any question arising under a collective bargaining agreement.
- 12 (2) The employer is not required to bargain over matters 13 pertaining to:
- 14 (a) Health care benefits or other employee insurance benefits, 15 except as required in subsection (3) of this section;
 - (b) Any retirement system or retirement benefit; or

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- (c) Rules of the director of financial management, the director of enterprise services, or the Washington personnel resources board adopted under RCW 41.06.157.
- 20 (3) Matters subject to bargaining include the number of names to be certified for vacancies, promotional preferences, and the dollar 21 amount expended on behalf of each employee for health care benefits. 22 However, except as provided otherwise in this 23 subsection 24 institutions of higher education, negotiations regarding the number 25 of names to be certified for vacancies, promotional preferences, and the dollar amount expended on behalf of each employee for health care 26 27 benefits shall be conducted between the employer and one coalition of 28 all the exclusive bargaining representatives subject to this chapter and bargaining units representing employees of school districts and 29 30 <u>educational</u> <u>service</u> <u>districts</u>. The exclusive 31 representatives for employees that are subject to chapter 47.64 RCW shall bargain the dollar amount expended on behalf of each employee 32 for health care benefits with the employer as part of the coalition 33 under this subsection. Any such provision agreed to by the employer 34 and the coalition shall be included in all master collective 35 bargaining agreements negotiated by the parties. For institutions of 36 higher education, promotional preferences and the number of names to 37 38 be certified for vacancies shall be bargained under the provisions of 39 RCW 41.80.010(4). For agreements covering the 2013-2015 fiscal

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1 biennium, any agreement between the employer and the coalition

2 regarding the dollar amount expended on behalf of each employee for

3 health care benefits is a separate agreement and shall not be

included in the master collective bargaining agreements negotiated by

5 the parties.

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- (4) The employer and the exclusive bargaining representative shall not agree to any proposal that would prevent the implementation of approved affirmative action plans or that would be inconsistent with the comparable worth agreement that provided the basis for the salary changes implemented beginning with the 1983-1985 biennium to achieve comparable worth.
- (5) The employer and the exclusive bargaining representative shall not bargain over matters pertaining to management rights established in RCW 41.80.040.
- (6) Except as otherwise provided in this chapter, if a conflict exists between an executive order, administrative rule, or agency policy relating to wages, hours, and terms and conditions of employment and a collective bargaining agreement negotiated under this chapter, the collective bargaining agreement shall prevail. A provision of a collective bargaining agreement that conflicts with the terms of a statute is invalid and unenforceable.
- 22 (7) This section does not prohibit bargaining that affects 23 contracts authorized by RCW 41.06.142.
- NEW SECTION. Sec. 15. RCW 48.02.210 (School district health insurance benefits—Annual report) and 2012 2nd sp.s. c 3 s 5 are each repealed.

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