SENATE BILL 5480

State of Washington 68th Legislature 2023 Regular Session

By Senators Kauffman and C. Wilson; by request of Department of Social and Health Services

AN ACT Relating to accelerating stability for people with a worklimiting disability or incapacity; and amending RCW 74.04.655, 74.04.805, 74.62.005, and 74.62.030.

4 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

5 Sec. 1. RCW 74.04.655 and 2011 1st sp.s. c 36 s 24 are each 6 amended to read as follows:

7 (1) The economic services administration shall work jointly with 8 the division of vocational rehabilitation to ((develop)) maintain an ongoing assessment ((tool that must be used)) process to determine 9 10 programs offered by the division of vocational whether the 11 rehabilitation could assist persons receiving benefits under RCW 12 74.62.030 and 43.185C.220 in returning to the workforce. ((The assessment tool shall be completed no later than December 1, 2010. 13 14 The economic services administration shall begin using the tool no 15 later than January 1, 2011. No later than December 30, 2011, the 16 department shall report on the use of the tool and to what extent the 17 programs offered by the division of vocational rehabilitation have 18 been successful in returning persons receiving aged, blind, or 19 disabled benefits to the workforce.))

20 (2) ((After January 1, 2011, all persons)) <u>Persons</u> receiving 21 benefits under RCW 74.62.030 and ((43.185C.230)) <u>43.185C.220</u> shall be

1 assessed to determine whether they would likely benefit from a program offered by the division of vocational rehabilitation. If the 2 3 assessment indicates that the person might benefit, and the person agrees to a referral, the economic services administration shall make 4 a referral to the division of vocational rehabilitation. ((If the 5 6 person is found eligible for a program with the division of vocational rehabilitation, he or she must participate in that program 7 to remain eligible for the monthly stipend and housing voucher or a 8 cash grant. If the person refuses to participate or does not complete 9 the program, the department shall terminate the cash stipend and 10 11 housing voucher or cash grant but may not terminate medical coverage 12 and food benefits.))

13 Sec. 2. RCW 74.04.805 and 2022 c 208 s 1 are each amended to 14 read as follows:

(1) The department is responsible for determining eligibility for referral for essential needs and housing support under RCW 43.185C.220. Persons eligible <u>for a referral</u> are persons who:

18 (a) Have been determined to be eligible for the aged, blind, or disabled assistance program under RCW 74.62.030 or the pregnant women 19 assistance program under RCW 74.62.030, or are incapacitated from 20 gainful employment by reason of bodily or mental infirmity that will 21 22 likely continue for a minimum of ((ninety)) 90 days. The standard for incapacity in this subsection, as evidenced by the ((ninety-day)) 90-23 24 day duration standard, is not intended to be as stringent as federal 25 supplemental security income disability standards;

(b) Are citizens or aliens lawfully admitted for permanent
 residence or otherwise residing in the United States under color of
 law, or are victims of human trafficking as defined in RCW 74.04.005;

(c) (i) Have furnished the department with their social security number. If the social security number cannot be furnished because it has not been issued or is not known, an application for a number must be made prior to authorization of benefits, and the social security number must be provided to the department upon receipt;

34 (ii) This requirement does not apply to victims of human 35 trafficking as defined in RCW 74.04.005 if they have not been issued 36 a social security number;

37 (d)(((i))) Have countable income as described in RCW 74.04.005 38 ((at or below four hundred twenty-eight dollars for a married couple

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1 or at or below three hundred thirty-nine dollars for a single

2 individual; or

3 (ii) Have income that meets the standard established by the 4 department, who are eligible for the pregnant women assistance 5 program)) that meets the standard established by the department;

6 (e) Do not have countable resources in excess of those described 7 in RCW 74.04.005; and

8 (f) Are not eligible for federal aid assistance, other than basic 9 food benefits transferred electronically and medical assistance.

10 (2) ((Recipients of aged, blind, or disabled assistance program 11 benefits who meet other eligibility requirements in this section are 12 eligible for a referral for essential needs and housing support 13 services within funds appropriated for the department of commerce.

14 (3)) Recipients of pregnant women assistance program benefits 15 who meet other eligibility requirements in this section are eligible 16 for referral for essential needs and housing support services, within 17 funds appropriated for the department of commerce, for ((twenty-18 four)) <u>24</u> consecutive months from the date the department determines 19 pregnant women assistance program eligibility.

20 ((((4))) (3) The following persons are not eligible for a referral 21 for essential needs and housing support:

(a) Persons who refuse or fail to cooperate in obtaining federalaid assistance, without good cause;

(b) Persons who refuse or fail without good cause to participate 24 25 in substance use treatment if an assessment by a certified substance 26 use disorder professional indicates a need for such treatment. Good cause must be found to exist but is not limited to, when a person's 27 physical or mental condition, as determined by the department, 28 29 prevents the person from participating in substance use treatment, when needed outpatient treatment is not available to the person in 30 31 the county of their residence or when needed inpatient treatment is 32 not available in a location that is reasonably accessible for the 33 person; and

(c) Persons who are fleeing to avoid prosecution of, or to avoid custody or confinement for conviction of, a felony, or an attempt to commit a felony, under the laws of the state of Washington or the place from which the person flees; or who are violating a condition of probation, community supervision, or parole imposed under federal or state law for a felony or gross misdemeanor conviction. 1 ((((5))) <u>(4)</u> For purposes of determining whether a person is 2 incapacitated from gainful employment under subsection (1) of this 3 section:

4 (a) The department shall adopt by rule medical criteria for
5 incapacity determinations to ensure that eligibility decisions are
6 consistent with statutory requirements and are based on clear,
7 objective medical information; and

8 (b) The process implementing the medical criteria must involve 9 consideration of opinions of the treating or consulting physicians or 10 health care professionals regarding incapacity, and any eligibility 11 decision which rejects uncontroverted medical opinion must set forth 12 clear and convincing reasons for doing so.

13 (((6))) <u>(5)</u> For purposes of reviewing a person's continuing 14 eligibility and in order to remain eligible for the program, persons 15 who have been found to have an incapacity from gainful employment 16 must demonstrate that there has been no material improvement in their 17 medical or mental health condition. The department may discontinue 18 benefits when there was specific error in the prior determination 19 that found the person eligible by reason of incapacitation.

20 (((7))) <u>(6)</u> The department must review the cases of all persons 21 who have received benefits under the essential needs and housing 22 support program for twelve consecutive months, and at least annually 23 after the first review, to determine whether they are eligible for 24 the aged, blind, or disabled assistance program.

25 Sec. 3. RCW 74.62.005 and 2011 1st sp.s. c 36 s 1 are each 26 amended to read as follows:

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(1) The legislature finds that:

(a) Persons who have a long-term disability and apply for federal
 supplemental security income benefits should receive assistance while
 their application for federal benefits is pending((, with repayment
 from the federal government of state-funded income assistance paid
 through the aged, blind, or disabled assistance program));

33 (b) Persons who are incapacitated from gainful employment for an 34 extended period, but who may not meet the level of severity of a 35 long-term disability, are at increased risk of homelessness; and

36 (c) Persons who are homeless and suffering from significant 37 medical impairments, mental illness, or ((chemical dependency)) 38 <u>substance use disorder</u> face substantial barriers to successful 39 participation in, and completion of, needed medical or behavioral

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health treatment services. Stable housing increases the likelihood of
 compliance with and completion of treatment.

3 (2) Through chapter 36, Laws of 2011 1st sp. sess., the 4 legislature intends to:

5 (a) Terminate all components of the disability lifeline program 6 created in 2010 and codified in RCW 74.04.005 and create new 7 programs: (i) To provide financial grants through the aged, blind, 8 ((and [or])) or disabled assistance program and the pregnant women 9 assistance program; and (ii) to provide services through the 10 essential needs and housing support program; and

(b) Increase opportunities to utilize limited public funding, combined with private charitable and volunteer efforts to serve persons who are recipients of the benefits provided by the new programs created under chapter 36, Laws of 2011 1st sp. sess.

15 Sec. 4. RCW 74.62.030 and 2022 c 208 s 2 are each amended to 16 read as follows:

17 (1) (a) The aged, blind, or disabled assistance program shall 18 provide financial grants to persons in need who:

(i) Are not eligible to receive ((federal aid assistance, other than basic food benefits transferred electronically and medical assistance)) supplemental security income, refugee cash assistance, temporary assistance for needy families, or state family assistance benefits;

24 (ii) Meet the eligibility requirements of subsection (3) of this 25 section; and

(iii) Are aged, blind, or disabled. For purposes of determining
 eligibility for assistance for the aged, blind, or disabled
 assistance program, the following definitions apply:

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(A) "Aged" means age ((sixty-five)) 65 or older.

30 (B) "Blind" means statutorily blind as defined for the purpose of 31 determining eligibility for the federal supplemental security income 32 program.

33 (C) "Disabled" means likely to meet the federal supplemental 34 security income disability standard. In making this determination, 35 the department should give full consideration to the cumulative 36 impact of an applicant's multiple impairments, an applicant's age, 37 and vocational and educational history.

In determining whether a person is disabled, the department may rely on, but is not limited to, the following: (I) A previous disability determination by the social security
 administration or the disability determination service entity within
 the department; or

4 (II) A determination that an individual is eligible to receive 5 optional categorically needy medicaid as a disabled person under the 6 federal regulations at 42 C.F.R. Parts 435, Secs. 201(a)(3) and 210.

7 (b) The following persons are not eligible for the aged, blind,8 or disabled assistance program:

(i) Persons who are not able to engage in gainful employment due 9 primarily to a substance use disorder. These persons shall be 10 referred to appropriate assessment, treatment, or shelter services. 11 12 Referrals shall be made at the time of application or at the time of eligibility review. This subsection may not be construed to prohibit 13 the department from granting aged, blind, or disabled assistance 14 15 benefits to persons with a substance use disorder who are 16 incapacitated due to other physical or mental conditions that meet 17 the eligibility criteria for the aged, blind, or disabled assistance 18 program; or

(ii) Persons for whom there has been a final determination of ineligibility based on age, blindness, or disability for federal supplemental security income benefits.

(c) Persons may receive aged, blind, or disabled assistance 22 benefits and essential needs and housing program support under RCW 23 43.185C.220 concurrently while pending application for federal 24 25 supplemental security income benefits. ((The monetary value of any aged, blind, or disabled assistance benefit that is subsequently 26 duplicated by the person's receipt of supplemental security income 27 28 for the same period shall be considered a debt due the state and shall by operation of law be subject to recovery through all 29 available legal remedies.)) Effective October 1, 2023, a person's 30 31 receipt of supplemental security income received for the same period 32 as aged, blind, or disabled program assistance as described in this section shall not be considered a debt due to the state and is not 33 34 subject to recovery.

35 (2) The pregnant women assistance program shall provide financial 36 grants to persons who:

37 (a) ((Are not eligible to receive federal aid assistance other 38 than basic food benefits or medical assistance; and

39 (b)) Are pregnant and in need, based upon the current income and 40 resource standards of the federal temporary assistance for needy

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1 families program, but are ineligible for federal temporary assistance 2 for needy families <u>or state family assistance</u> benefits for a reason 3 other than failure to cooperate in program requirements; and

4 (((c))) <u>(b)</u> Meet the eligibility requirements of subsection (3) 5 of this section.

6 (3) To be eligible for the aged, blind, or disabled assistance 7 program under subsection (1) of this section or the pregnant women 8 assistance program under subsection (2) of this section, a person 9 must:

10 (a) Be a citizen or alien lawfully admitted for permanent 11 residence or otherwise residing in the United States under color of 12 law, or be a victim of human trafficking as defined in RCW 74.04.005;

13 (b) Meet the income and resource standards described in RCW 14 74.04.805(1) (d) and (e);

(c) (i) Have furnished the department with their social security number. If the social security number cannot be furnished because it has not been issued or is not known, an application for a number shall be made prior to authorization of benefits, and the social security number shall be provided to the department upon receipt;

20 (ii) This requirement does not apply to victims of human 21 trafficking as defined in RCW 74.04.005 if they have not been issued 22 a social security number;

(d) Not have refused or failed without good cause to participate 23 24 in substance use treatment if an assessment by a certified substance 25 use disorder professional indicates a need for such treatment. Good cause must be found to exist, but is not limited to, when a person's 26 physical or mental condition, as determined by the department, 27 prevents the person from participating in substance use treatment, 28 29 when needed outpatient treatment is not available to the person in the county of their residence, or when needed inpatient treatment is 30 31 not available in a location that is reasonably accessible for the 32 person; and

33 (e) Not have refused or failed to cooperate in obtaining federal34 aid assistance, without good cause.

(4) Referrals for essential needs and housing support under RCW
 43.185C.220 shall be provided to persons found eligible under RCW
 74.04.805.

38 (5) No person may be considered an eligible individual for 39 benefits under this section with respect to any month if during that 40 month the person: 1 (a) Is fleeing to avoid prosecution of, or to avoid custody or 2 confinement for conviction of, a felony, or an attempt to commit a 3 felony, under the laws of the state of Washington or the place from 4 which the person flees; or

5 (b) Is violating a condition of probation, community supervision, 6 or parole imposed under federal or state law for a felony or gross 7 misdemeanor conviction.

8 (6) The department must share client data for individuals 9 eligible for essential needs and housing support with the department 10 of commerce and designated essential needs and housing support 11 entities as required under RCW 43.185C.230.

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