## SENATE BILL 5279

State of Washington 64th Legislature 2015 Regular Session

By Senators Miloscia, Jayapal, Hill, Frockt, Keiser, Conway, and Chase

Read first time 01/16/15. Referred to Committee on Accountability and Reform.

- 1 AN ACT Relating to lean management and performance management
- 2 strategies for economic and revenue forecasts; amending RCW
- 3 82.33.060; and reenacting and amending RCW 82.33.020.
- 4 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- 5 Sec. 1. RCW 82.33.020 and 2012 1st sp.s. c 8 s 3 and 2012 c 182
- 6 s 1 are each reenacted and amended to read as follows:
- 7 (1) Four times each year the supervisor must prepare, subject to
- 8 the approval of the economic and revenue forecast council under RCW
- 9 82.33.010:
- (a) An official state economic and revenue forecast;
- 11 (b) An unofficial state economic and revenue forecast based on 12 optimistic economic and revenue projections; and
- 12 Optimistic economic and revenue projections, and
- 13 (c) An unofficial state economic and revenue forecast based on
- 14 pessimistic economic and revenue projections.
- 15 (2) The supervisor must submit forecasts prepared under this
- 16 section, along with any unofficial forecasts provided under RCW
- 17 82.33.010, to the governor and the members of the committees on ways
- 18 and means and the chairs of the committees on transportation of the
- 19 senate and house of representatives, including one copy to the staff
- 20 of each of the committees, on or before November 20th, February 20th
- 21 in the even-numbered years, March 20th in the odd-numbered years,

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- June 27th, and September 27th. All forecasts must include both estimated receipts and estimated revenues in conformance with generally accepted accounting principles as provided 43.88.037. In odd-numbered years, the period covered by forecasts for the state general fund and related funds must cover the current fiscal biennium and the next ensuing fiscal biennium. In evennumbered years, the period covered by the forecasts for the state general fund and related funds ((shall)) must be current fiscal and the next two ensuing fiscal biennia.
  - (3) All agencies of state government must provide to the supervisor immediate access to all information relating to economic and revenue forecasts. Revenue collection information must be available to the supervisor the first business day following the conclusion of each collection period.

- (4) The economic and revenue forecast supervisor and staff must co-locate and share information, data, and files with the tax research section of the department of revenue but may not duplicate the duties and functions of one another.
- (5) As part of its forecasts under subsection (1) of this section, the supervisor must provide estimated revenue from tuition fees as defined in RCW 28B.15.020.
  - (6) As part of its forecasts under subsection (1) of this section, the supervisor must provide estimated savings resulting from application of lean management and performance management strategies at state agencies.
  - (7) The economic and revenue forecast council must, in consultation with the economic and revenue forecast work group created in RCW 82.33.040, review the existing economic and revenue forecast council revenue model, data, and methodologies and in light of recent economic changes, engage outside experts if necessary, and recommend changes to the economic and revenue forecast council revenue forecasting process to increase confidence and promote accuracy in the revenue forecast. The recommendations are due by September 30, 2012, and every five years thereafter.
- **Sec. 2.** RCW 82.33.060 and 2012 1st sp.s. c 8 s 4 are each 36 amended to read as follows:
- 37 (1) To facilitate compliance with, and subject to the terms of, 38 RCW 43.88.055, the state budget outlook work group ((shall)) <u>must</u> 39 prepare, subject to the approval of the economic and revenue forecast

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council under RCW 82.33.010, an official state budget outlook for 1 state revenues and expenditures for the general fund and related 2 funds. In odd-numbered years, the period covered by the November 3 state budget outlook ((shall)) must be the current fiscal biennium 4 and the next ensuing fiscal biennium. In even-numbered years, the 5 6 period covered by the November state budget outlook ((shall)) must be the next two ensuing fiscal biennia. The revenue and caseload 7 projections used in the outlook must reflect the most recent official 8 forecasts adopted by the economic and revenue forecast council and 9 10 the caseload forecast council for the years for which those forecasts 11 are available.

(2) The outlook must:

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- (a) Estimate revenues to and expenditures from the state general fund and related funds. The estimate of ensuing biennium expenditures must include maintenance items including, but not limited to, continuation of current programs, forecasted growth of current entitlement programs, and actions required by law, including legislation with a future implementation date. Estimates of ensuing biennium expenditures must exclude policy items including, but not limited to, legislation not yet enacted by the legislature, collective bargaining agreements not yet approved by the legislature, and changes to levels of funding for employee salaries and benefits unless those changes are required by statute. Estimated maintenance level expenditures must also exclude costs of court rulings issued during or within fewer than ninety days before the beginning of the current legislative session;
- (b) Address major budget and revenue drivers, including trends and variability in these drivers;
- (c) Clearly state the assumptions used in the estimates of baseline and projected expenditures and any adjustments made to those estimates;
- (d) Clearly state the assumptions used in the baseline revenue estimates and any adjustments to those estimates; ((and))
- 34 (e) Include the impact of previously enacted legislation with a 35 future implementation date; and
  - (f) Clearly state the savings resulting from application of lean management and performance management strategies at state agencies.
- 38 (3) The outlook must also separately include projections based on 39 the revenues and expenditures proposed in the governor's budget 40 documents submitted to the legislature under RCW 43.88.030.

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(4) The economic and revenue forecast council ((shall)) must submit state budget outlooks prepared under this section to the governor and the members of the committees on ways and means of the senate and house of representatives, including one copy to the staff of each of the committees, as required by this section.

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- (5) Each January, the state budget outlook work group ((shall)) must also prepare, subject to the approval of the economic and revenue forecast council, a state budget outlook for state revenues expenditures that reflects the governor's proposed budget document submitted to the legislature under chapter 43.88 RCW. Within thirty days following enactment of an operating budget by the legislature, the work group ((shall)) must prepare, subject to the approval of the economic and revenue forecast council, a state budget outlook for state revenues and expenditures that reflects the enacted budget.
- (6) All agencies of state government ((shall)) must provide to 17 the supervisor immediate access to all information relating to state 18 budget outlooks.
  - (7) The state budget outlook work group must publish its proposed methodology on the economic and revenue forecast council web site. The state budget outlook work group, in consultation with the economic and revenue forecast work group and outside experts if necessary, must analyze the extent to which the proposed methodology for projecting expenditures for the ensuing fiscal biennia may be reliably used to determine the future impact of appropriations and make recommendations to change the outlook process to increase reliability and accuracy. The recommendations are due by December 1, 2013, and every five years thereafter.

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