HOUSE BILL 2724

State of Washington 62nd Legislature 2012 Regular Session

By Representatives Eddy, Alexander, Dammeier, Finn, Takko, Morris, Haler, Kagi, Buys, Wylie, Dahlquist, Hurst, Clibborn, Fagan, Seaquist, and Reykdal

1 AN ACT Relating to establishing a consolidating purchasing system 2 for public school employees; amending RCW 41.05.021, 41.05.022, 41.05.026, 41.05.050, 41.05.055, 41.05.075, 41.05.130, 41.05.140, 3 28A.400.275, 4 41.05.143, 41.05.670, 28A.400.270, 28A.400.280, 28A.400.350, 41.56.500, and 41.59.105; reenacting and amending RCW 5 6 41.05.011 and 41.05.120; adding a new section to chapter 41.05 RCW; and 7 creating new sections.

8 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

9

<u>NEW SECTION.</u> Sec. 1. The legislature finds that:

(1) Each year, nearly one billion dollars in public funds are spent
 on the purchase of employee insurance benefits for more than two
 hundred thousand public school employees and their dependents;

13 (2) The purchase of such benefits is fragmented among two hundred 14 ninety-five local school districts and nine educational services 15 districts. Each district combines state funds received with local levy 16 moneys, federal funds, and other revenue sources to provide insurance 17 benefits either directly or through contracts with benefit plan 18 carriers. This approach results in inefficiencies due to duplication of effort, fragmentation of pools, and reduced market leverage for
 purchasing such benefits;

3 (3) There is a lack of transparency on how funds appropriated for 4 school employee benefits are used. The legislature is unable to 5 exercise appropriate oversight over the disposition of state funds due 6 to this lack of transparency; and

7 (4) Despite the past legislature's intent that school districts pool state benefit allocations for the purpose of eliminating major 8 differences in out-of-pocket premium expenses for employees who do and 9 10 not need coverage for dependents, the current program do is inconsistent with the stated intent and places an unfair burden on 11 12 school employees with dependents by requiring such employees to pay 13 nearly all of the premium costs for dependent coverage while imposing 14 little or no premium charges on employees purchasing employee-only 15 coverage.

16 <u>NEW SECTION.</u> Sec. 2. The legislature intends to establish a 17 consolidated system for purchasing insurance benefits for school 18 employees and their dependents that:

(1) Assures equitable access to quality and affordable health benefits for all eligible employees and their eligible dependents by reducing variation in premium expenses for employees who do and do not need coverage for dependents;

(2) Improves transparency of financial data to assure prudent and
 efficient use of taxpayers' funds;

(3) Assures cost-effectiveness through pooling of small groups,
 leveraged purchasing, administrative simplification, and efficient
 utilization of resources to minimize duplication and rework;

(4) Ensures accountability to the taxpayers through timely use of a competitive bidding process, consistent with procurement requirements for the state, for the purchase of benefit plans from the private insurance market;

(5) Enables shared responsibility through state, school district,
 and employee participation in purchasing system governance and
 statewide collective bargaining; and

(6) Retains local collective bargaining for benefits not otherwise
 addressed in statewide collective bargaining or through the board which
 includes representatives of school employee unions.

<u>NEW SECTION.</u> Sec. 3. A new section is added to chapter 41.05 RCW
 to read as follows:

3 (1) The school employees' benefits board is created within the 4 authority. The function of the board is to design and approve 5 insurance benefit plans for school employees and to establish 6 eligibility criteria for participation in insurance benefit plans.

7 (2) By September 30, 2012, the governor shall appoint the following
8 voting members to the board as follows:

9 (a) Two members from associations representing district level 10 administrators;

11 (b) Two members from an association representing school boards of 12 directors;

13 (c) Two members from an association representing certificated 14 employees;

15 (d) Two members from an association representing classified 16 employees;

17 (e) One member designated to represent employees as a collective 18 group that is not otherwise affiliated with an employee association or 19 nonrepresented employees;

20

(f) Two at-large active employees;

(g) Two members with expertise in employee health benefits policy and administration, one of which is nominated by an association representing school business officials and one at-large member with expertise in health care policy;

25

(h) The director of the authority or his or her designee;

26

(i) One representative of the office of financial management; and

27 (j) One representative of the office of the superintendent of 28 public instruction.

(3) Initial members of the board shall serve staggered terms not to
 exceed four years. Members appointed thereafter shall serve two-year
 terms.

(4) Members of the board must be compensated in accordance with RCW
43.03.250 and must be reimbursed for their travel expenses while on
official business in accordance with RCW 43.03.050 and 43.03.060.

(5) The board shall select one of its appointed voting members as chair and another voting member as vice chair. The chair shall conduct meetings of the board. The vice chair shall preside over meetings in the absence of the chair. (6) The board shall:

(a) Develop by-laws for the conduct of its business;

3 (b) Study all matters connected with the provision of health
4 benefit plan coverage for eligible employees and their dependents on
5 the best basis possible with regard to the welfare of the employees;

6 (c) Develop employee benefit plans that include comprehensive,
7 evidence-based health care benefits for employees. In developing these
8 plans, the board shall consider the following elements:

9 (i) Methods of maximizing cost containment while ensuring access to 10 quality health care;

(ii) Development of provider arrangements that encourage cost containment and ensure access to quality care, including, but not limited to, prepaid delivery systems and prospective payment methods;

14 (iii) Wellness, preventive care, chronic disease management, and 15 other incentives that focus on proven strategies;

16 (iv) Utilization review procedures to support cost-effective
17 benefits delivery;

18 (v) Ways to leverage efficient purchasing by coordinating with the 19 public employees' benefits board;

20

1 2

21 (vii) Minimum standards for insuring entities;

(vi) Effective coordination of benefits; and

(d) Authorize premium contributions for an employee and the employee's dependents in a manner that encourages the use of cost-efficient health care systems, including:

(i) Establishing full-time employee premium contributions for the benchmark plan such that the percentage of marginal dependent premiums paid by the employee is no greater than two and one-half times the percentage of premiums required for employee-only coverage; and

29 (ii) Allowing for proration of the employer contribution for part-30 time employees;

31 (e) Determine the terms and conditions of employee, dependent, and 32 retiree enrollment policies and scope of coverage. Establishment of 33 eligibility criteria is determined by each school district, subject to 34 the requirements of this act. At a minimum, the eligibility criteria 35 established by the board shall address the following:

36 (i) The effective date of coverage following hire;

37 (ii) An employee must work at least one-half of a full-time38 equivalent position to qualify for coverage, except that, through

December 31, 2016, the board shall continue to cover part-time
 employees working less than half-time who were covered prior to January
 1, 2012; and

4 (iii) Coverage for dependents, including criteria for legal
5 spouses; children up to age twenty-six; children of any age with
6 disabilities, mental illness, or intellectual or other developmental
7 disabilities; and state registered domestic partners, as defined in RCW
8 26.60.020, and others authorized by the legislature;

9 (f) Determine the terms and conditions of purchasing system 10 participation, consistent with this act, including establishment of 11 criteria for employing agencies and individual employees;

(g) As authorized by the legislature, allow exceptions to mandatory participation of a school district in accordance with established terms and conditions for defined periods, so long as the exempted district complies with board-required reporting and premium participation levels for individual employees and employees with dependents. Criteria the board may consider for an exception include, but are not limited to:

(i) A threshold number of employees may be considered as a baselinequalification;

20 (ii) A threshold risk pool size may be set as a baseline 21 qualification;

(iii) Districts that self-insure a covered benefit or utilize a benefit trust as the purchasing system could be eligible for an exception; and

(iv) Districts must demonstrate premiums for comparable benefits plans provided or contracted for by the district are equal to or less than the premiums for comparable benefit plans provided and administered by the school employees' benefits board and must demonstrate adequate access to in-network providers;

30 (h) Establish penalties to be imposed when the employing agency31 fails to comply with established participation criteria; and

(i) Participate with the authority in the preparation of specifications and selection of carriers contracted for health and dental benefit plan coverage of eligible employees in accordance with the criteria set forth in rules. To the extent possible, the board shall leverage efficient purchasing by coordinating with the public employees' benefits board.

1 (7) In carrying out its duties under subsection (6)(c) through (i) 2 of this section, the goal of the board is to provide high quality 3 health, dental, and other benefit plans for eligible employees and 4 their eligible dependents at a cost affordable to the districts, the 5 employees, and the taxpayers of Washington.

6 (8) The board may establish standing committees and ad hoc work 7 groups to conduct research, engage stakeholders, and make 8 recommendations that support the work of the board.

9 (9) By November 30, 2017, the authority shall review the benefit 10 plans provided through the board, complete an analysis of the benefits 11 provided and the administration of the benefits plans, and determine 12 whether provisions in this act have resulted in cost savings to the 13 state. The authority shall submit a report to the relevant legislative 14 policy and fiscal committees summarizing the results of the review and 15 analysis.

16 Sec. 4. RCW 41.05.011 and 2011 1st sp.s. c 15 s 54 are each 17 reenacted and amended to read as follows:

18 The definitions in this section apply throughout this chapter 19 unless the context clearly requires otherwise.

20 (1) "Authority" means the Washington state health care authority.

(2) "Board" means the public employees' benefits board established
 under RCW 41.05.055.

(3) "Dependent care assistance program" means a benefit plan
whereby state and ((public)) state agency employees may pay for certain
employment related dependent care with pretax dollars as provided in
the salary reduction plan under this chapter pursuant to 26 U.S.C. Sec.
129 or other sections of the internal revenue code.

28

(4) "Director" means the director of the authority.

(5) "Emergency service personnel killed in the line of duty" means law enforcement officers and firefighters as defined in RCW 41.26.030, members of the Washington state patrol retirement fund as defined in RCW 43.43.120, and reserve officers and firefighters as defined in RCW 41.24.010 who die as a result of injuries sustained in the course of employment as determined consistent with Title 51 RCW by the department of labor and industries.

(6) "Employee" includes all employees of the state, whether or not
 covered by civil service; <u>effective January 1, 2014, the employees of</u>

р. б

a school district; elected and appointed officials of the executive 1 2 branch of government, including full-time members of boards, commissions, or committees; justices of the supreme court and judges of 3 4 the court of appeals and the superior courts; and members of the state legislature. Pursuant to contractual agreement with the authority, 5 6 "employee" may also include: (a) Employees of a county, municipality, or other political subdivision of the state and members of the 7 legislative authority of any county, city, or town who are elected to 8 office after February 20, 1970, if the legislative authority of the 9 county, municipality, or other political subdivision of the state seeks 10 11 and receives the approval of the authority to provide any of its 12 insurance programs by contract with the authority, as provided in RCW 13 41.04.205 and 41.05.021(1)(g); (b) employees of employee organizations representing state civil service employees, at the option of each such 14 15 employee organization((, and, effective October 1, 1995, employees of employee organizations currently pooled with employees of school 16 districts for the purpose of purchasing insurance benefits, at the 17 18 option of each such employee organization); (c) through December 31, 19 2013, employees of a school district if the authority agrees to provide 20 any of the school districts' insurance programs by contract with the 21 authority as provided in RCW 28A.400.350; and (d) employees of a tribal 22 government, if the governing body of the tribal government seeks and 23 receives the approval of the authority to provide any of its insurance by contract with the authority, as provided in 24 programs RCW 41.05.021(1) (f) and (g). "Employee" does not include: Adult family 25 26 homeowners; unpaid volunteers; patients of state hospitals; inmates; 27 employees of the Washington state convention and trade center as provided in RCW 41.05.110; students of institutions of higher education 28 29 as determined by their institution; and any others not expressly 30 defined as employees under this chapter or by the authority under this 31 chapter.

- (7) <u>"Employee group" means employees of a similar employment type,</u>
 such as administrative, represented classified, nonrepresented
 classified, confidential, represented certificated, or nonrepresented
 certificated, within a school district.
- 36

(8) "Employer" means the state of Washington.

37 (((+8))) (9) "Employing agency" means a division, department, or 38 separate agency of state government, including an institution of higher education; a county, municipality, school district, educational service district, or other political subdivision; and a tribal government covered by this chapter.

4 ((((9)))) (10) "Faculty" means an academic employee of an institution of higher education whose workload is not defined by work hours but 5 appointment, workload, and duties directly б whose serve the institution's academic mission, as determined under the authority of 7 8 its enabling statutes, its governing body, and any applicable 9 collective bargaining agreement.

10 (((10))) <u>(11)</u> "Flexible benefit plan" means a benefit plan that 11 allows employees to choose the level of health care coverage provided 12 and the amount of employee contributions from among a range of choices 13 offered by the authority.

14 (((11))) <u>(12)</u> "Insuring entity" means an insurer as defined in 15 chapter 48.01 RCW, a health care service contractor as defined in 16 chapter 48.44 RCW, or a health maintenance organization as defined in 17 chapter 48.46 RCW.

18 (((12))) (13) "Medical flexible spending arrangement" means a 19 benefit plan whereby state ((and public)) employees may reduce their 20 salary before taxes to pay for medical expenses not reimbursed by 21 insurance as provided in the salary reduction plan under this chapter 22 pursuant to 26 U.S.C. Sec. 125 or other sections of the internal 23 revenue code.

24 (((13))) <u>(14)</u> "Participant" means an individual who fulfills the 25 eligibility and enrollment requirements under the salary reduction 26 plan.

27 (((+14))) (15) "Plan year" means the time period established by the 28 authority.

(((15))) <u>(16)</u> "Premium payment plan" means a benefit plan whereby state ((and public)) employees may pay their share of group health plan premiums with pretax dollars as provided in the salary reduction plan under this chapter pursuant to 26 U.S.C. Sec. 125 or other sections of the internal revenue code.

34 (((16))) <u>(17)</u> "Retired or disabled school employee" means:

(a) Persons who separated from employment with a school district or
 educational service district and are receiving a retirement allowance
 under chapter 41.32 or 41.40 RCW as of September 30, 1993;

1 (b) Persons who separate from employment with a school district or 2 educational service district on or after October 1, 1993, and 3 immediately upon separation receive a retirement allowance under 4 chapter 41.32, 41.35, or 41.40 RCW;

5 (c) Persons who separate from employment with a school district or 6 educational service district due to a total and permanent disability, 7 and are eligible to receive a deferred retirement allowance under 8 chapter 41.32, 41.35, or 41.40 RCW.

9 (((17))) <u>(18)</u> "Salary" means a state employee's monthly salary or 10 wages.

11 (((18))) (19) "Salary reduction plan" means a benefit plan whereby 12 state ((and public)) employees may agree to a reduction of salary on a 13 pretax basis to participate in the dependent care assistance program, 14 medical flexible spending arrangement, or premium payment plan offered 15 pursuant to 26 U.S.C. Sec. 125 or other sections of the internal 16 revenue code.

17 (((19))) (20) "School employees' benefits board" means the board 18 established in section 3 of this act.

19 (21) "School employees' benefits board participating organization" 20 means a public school district or educational service district that 21 participates in benefit plans provided by the school employees' 22 benefits board.

23 (22) "Seasonal employee" means ((an)) <u>a state</u> employee hired to 24 work during a recurring, annual season with a duration of three months 25 or more, and anticipated to return each season to perform similar work.

26 (((20))) (23) "Separated employees" means persons who separate from 27 employment with an employer as defined in:

28 29

30

(a) RCW 41.32.010(17) on or after July 1, 1996; or

(b) RCW 41.35.010 on or after September 1, 2000; or

(c) RCW 41.40.010 on or after March 1, 2002;

and who are at least age fifty-five and have at least ten years of service under the teachers' retirement system plan 3 as defined in RCW 41.32.010(33), the Washington school employees' retirement system plan 3 as defined in RCW 41.35.010, or the public employees' retirement system plan 3 as defined in RCW 41.40.010.

36 (((21))) <u>(24)</u> "State purchased health care" or "health care" means 37 medical and health care, pharmaceuticals, and medical equipment 38 purchased with state and federal funds by the department of social and health services, the department of health, the basic health plan, the state health care authority, the department of labor and industries, the department of corrections, the department of veterans affairs, and local school districts.

5 (((22))) <u>(25)</u> "Tribal government" means an Indian tribal government 6 as defined in section 3(32) of the employee retirement income security 7 act of 1974, as amended, or an agency or instrumentality of the tribal 8 government, that has government offices principally located in this 9 state.

10 **Sec. 5.** RCW 41.05.021 and 2011 1st sp.s. c 15 s 56 are each 11 amended to read as follows:

12 (1) The Washington state health care authority is created within 13 the executive branch. The authority shall have a director appointed by 14 the governor, with the consent of the senate. The director shall serve at the pleasure of the governor. The director may employ a deputy 15 16 director, and such assistant directors and special assistants as may be needed to administer the authority, who shall be exempt from chapter 17 41.06 RCW, and any additional staff members as are necessary to 18 administer this chapter. The director may delegate any power or duty 19 20 vested in him or her by law, including authority to make final 21 decisions and enter final orders in hearings conducted under chapter 22 34.05 RCW. The primary duties of the authority shall be to: 23 Administer state employees' insurance benefits and ((retired or disabled)) school employees' insurance benefits; administer the basic 24 25 health plan pursuant to chapter 70.47 RCW; administer the children's health program pursuant to chapter 74.09 RCW; study state-purchased 26 health care programs in order to maximize cost containment in these 27 programs while ensuring access to quality health care; implement state 28 29 initiatives, joint purchasing strategies, and techniques for efficient administration that have potential application to all state-purchased 30 31 health services; and administer grants that further the mission and goals of the authority. The authority's duties include, but are not 32 limited to, the following: 33

(a) To administer health care benefit programs for employees and
 ((retired or disabled)) school employees as specifically authorized in
 RCW 41.05.065 and section 3 of this act and in accordance with the

1 methods described in RCW 41.05.075, 41.05.140, and other provisions of 2 this chapter;

3 (b) To analyze state-purchased health care programs and to explore 4 options for cost containment and delivery alternatives for those 5 programs that are consistent with the purposes of those programs, 6 including, but not limited to:

7 (i) Creation of economic incentives for the persons for whom the 8 state purchases health care to appropriately utilize and purchase 9 health care services, including the development of flexible benefit 10 plans to offset increases in individual financial responsibility;

(ii) Utilization of provider arrangements that encourage cost containment, including but not limited to prepaid delivery systems, utilization review, and prospective payment methods, and that ensure access to quality care, including assuring reasonable access to local providers, especially for employees residing in rural areas;

16 (iii) Coordination of state agency efforts to purchase drugs 17 effectively as provided in RCW 70.14.050;

18 (iv) Development of recommendations and methods for purchasing 19 medical equipment and supporting services on a volume discount basis;

(v) Development of data systems to obtain utilization data from state-purchased health care programs in order to identify cost centers, utilization patterns, provider and hospital practice patterns, and procedure costs, utilizing the information obtained pursuant to RCW 41.05.031; and

(vi) In collaboration with other state agencies that administer state purchased health care programs, private health care purchasers, health care facilities, providers, and carriers:

(A) Use evidence-based medicine principles to develop common
 performance measures and implement financial incentives in contracts
 with insuring entities, health care facilities, and providers that:

31 (I) Reward improvements in health outcomes for individuals with 32 chronic diseases, increased utilization of appropriate preventive 33 health services, and reductions in medical errors; and

(II) Increase, through appropriate incentives to insuring entities,
 health care facilities, and providers, the adoption and use of
 information technology that contributes to improved health outcomes,
 better coordination of care, and decreased medical errors;

1 (B) Through state health purchasing, reimbursement, or pilot 2 strategies, promote and increase the adoption of health information 3 technology systems, including electronic medical records, by hospitals 4 as defined in RCW 70.41.020(4), integrated delivery systems, and 5 providers that:

6

(I) Facilitate diagnosis or treatment;

- (II) Reduce unnecessary duplication of medical tests;
- 8

7

(III) Promote efficient electronic physician order entry;

9 (IV) Increase access to health information for consumers and their 10 providers; and

11

(V) Improve health outcomes;

(C) Coordinate a strategy for the adoption of health information
 technology systems using the final health information technology report
 and recommendations developed under chapter 261, Laws of 2005;

15

(c) To analyze areas of public and private health care interaction;

16 (d) To provide information and technical and administrative 17 assistance to the <u>two</u> board<u>s</u>;

18 (e) To review and approve or deny applications from counties, 19 municipalities, and other political subdivisions of the state to 20 provide state-sponsored insurance or self-insurance programs to their 21 employees in accordance with the provisions of RCW 41.04.205 and (g) of 22 this subsection, setting the premium contribution for approved groups 23 as outlined in RCW 41.05.050;

24 (f) To review and approve or deny the application when the governing body of a tribal government applies to transfer their 25 26 employees to an insurance or self-insurance program administered under 27 this chapter. In the event of an employee transfer pursuant to this 28 subsection (1)(f), members of the governing body are eligible to be 29 included in such a transfer if the members are authorized by the tribal 30 government to participate in the insurance program being transferred from and subject to payment by the members of all costs of insurance 31 32 for the members. The authority shall: (i) Establish the conditions for participation; (ii) have the sole right to reject the application; 33 34 and (iii) set the premium contribution for approved groups as outlined 35 in RCW 41.05.050. Approval of the application by the authority 36 transfers the employees and dependents involved to the insurance, 37 self-insurance, or health care program approved by the authority;

(g) To ensure the continued status of the employee insurance or 1 2 self-insurance programs administered under this chapter as а governmental plan under section 3(32) of the employee retirement income 3 4 security act of 1974, as amended, the authority shall limit the participation of employees of a county, municipal, school district, 5 6 educational service district, or other political subdivision, or a 7 tribal government, including providing for the participation of those 8 employees whose services are substantially all in the performance of 9 essential governmental functions, but not in the performance of 10 commercial activities;

(h) To establish billing procedures and collect <u>administration</u> funds from school districts in a way that minimizes the administrative burden on districts;

(i) <u>Through December 31, 2013, to</u> publish and distribute to
nonparticipating school districts and educational service districts by
October 1st of each year a description of health care benefit plans
available through the authority and the estimated cost if school
districts and educational service district employees were enrolled;

(j) To apply for, receive, and accept grants, gifts, and other payments, including property and service, from any governmental or other public or private entity or person, and make arrangements as to the use of these receipts to implement initiatives and strategies developed under this section;

(k) To issue, distribute, and administer grants that further themission and goals of the authority;

(1) To adopt rules consistent with this chapter as described in RCW41.05.160 including, but not limited to:

(i) Setting forth the criteria established by the board under RCW
41.05.065 <u>and section 3 of this act</u> for determining whether an employee
is eligible for benefits;

(ii) Establishing an appeal process in accordance with chapter
 34.05 RCW by which an employee may appeal an eligibility determination;

33 (iii) Establishing a process to assure that the eligibility 34 determinations of an employing agency comply with the criteria under 35 this chapter, including the imposition of penalties as may be 36 authorized by the board;

37 (m)(i) To administer the medical services programs established

under chapter 74.09 RCW as the designated single state agency for
 purposes of Title XIX of the federal social security act;

3 (ii) To administer the state children's health insurance program 4 under chapter 74.09 RCW for purposes of Title XXI of the federal social 5 security act;

(iii) To enter into agreements with the department of social and б health services for administration of medical care services programs 7 8 under Titles XIX and XXI of the social security act. The agreements 9 shall establish the division of responsibilities between the authority 10 and the department with respect to mental health, chemical dependency, 11 and long-term care services, including services for persons with developmental disabilities. 12 The agreements shall be revised as 13 necessary, to comply with the final implementation plan adopted under section 116, chapter 15, Laws of 2011 1st sp. sess.; 14

15

section 116, chapter 15, Laws of 2011 1st sp. sess.; (iv) To adopt rules to carry out the purposes of chapter 74.09 RCW; (v) To appoint such advisory committees or councils as may be

16 17 required by any federal statute or regulation as a condition to the 18 receipt of federal funds by the authority. The director may appoint 19 statewide committees or councils in the following subject areas: (A) Health facilities; (B) children and youth services; (C) blind services; 20 21 (D) medical and health care; (E) drug abuse and alcoholism; (F) 22 rehabilitative services; and (G) such other subject matters as are or 23 come within the authority's responsibilities. The statewide councils 24 shall have representation from both major political parties and shall 25 have substantial consumer representation. Such committees or councils 26 shall be constituted as required by federal law or as the director in 27 his or her discretion may determine. The members of the committees or 28 councils shall hold office for three years except in the case of a 29 vacancy, in which event appointment shall be only for the remainder of 30 the unexpired term for which the vacancy occurs. No member shall serve more than two consecutive terms. Members of such state advisory 31 32 committees or councils may be paid their travel expenses in accordance 33 with RCW 43.03.050 and 43.03.060 as now existing or hereafter amended.

34 (2) On and after January 1, 1996, the public employees' benefits
35 board <u>and the school employees' benefits board upon establishment</u> may
36 implement strategies to promote managed competition among employee
37 health benefit plans. Strategies may include but are not limited to:
38 (a) Standardizing the benefit package;

1

(b) Soliciting competitive bids for the benefit package;

2 (c) Limiting the state's contribution to a percent of the lowest3 priced qualified plan within a geographical area;

(d) Monitoring the impact of the approach under this subsection
with regards to: Efficiencies in health service delivery, cost shifts
to subscribers, access to and choice of managed care plans statewide,
and quality of health services. The health care authority shall also
advise on the value of administering a benchmark employer-managed plan
to promote competition among managed care plans.

10 Sec. 6. RCW 41.05.022 and 1995 1st sp.s. c 6 s 3 are each amended 11 to read as follows:

12 (1) The health care authority is hereby designated as the single13 state agent for purchasing health services.

14 (2) On and after January 1, 1995, at least the following statepurchased health services programs shall be merged into a single, 15 community-rated risk pool: Health benefits for groups of employees of 16 17 school districts and educational service districts that voluntarily 18 purchase health benefits as provided in RCW 41.05.011 through December 1, 2013; health benefits for state employees; health benefits for 19 20 eligible retired or disabled school employees not eligible for parts A 21 and B of medicare; and health benefits for eligible state retirees not 22 eligible for parts A and B of medicare.

(3) <u>On and after January 1, 2014, health benefits for groups of</u>
 employees of school districts and educational service districts shall
 be merged into a single, community-rated risk pool separate and
 distinct from the pool described in subsection (2) of this section.

27 (4) By December 15, 2012, the health care authority, in consultation with the public employees' benefits board and the school 28 employees' benefits board, shall submit to the appropriate committees 29 30 of the legislature a complete analysis of the most appropriate risk pool for the retired and disabled school employees, to include at a 31 minimum an analysis of the size of the nonmedicare and medicare retiree 32 enrollment pools, the impacts on cost for state and school district 33 retirees of moving retirees from one pool to another, the need for and 34 35 the amount of an ongoing retiree subsidy allocation from the active 36 school employees, and the timing and suggested approach for a transition from one risk pool to another. 37

(5) At a minimum, and regardless of other legislative enactments,
 the state health services purchasing agent shall:

3 (a) Require that a public agency that provides subsidies for a 4 substantial portion of services now covered under the basic health plan 5 use uniform eligibility processes, insofar as may be possible, and 6 ensure that multiple eligibility determinations are not required;

7 (b) Require that a health care provider or a health care facility 8 that receives funds from a public program provide care to state 9 residents receiving a state subsidy who may wish to receive care from 10 them, and that an insuring entity that receives funds from a public 11 program accept enrollment from state residents receiving a state 12 subsidy who may wish to enroll with them;

13 (c) Strive to integrate purchasing for all publicly sponsored 14 health services in order to maximize the cost control potential and 15 promote the most efficient methods of financing and coordinating 16 services;

(d) Consult regularly with the governor, the legislature, and state agency directors whose operations are affected by the implementation of this section; and

(e) Ensure the control of benefit costs under managed competition by adopting rules to prevent employers from entering into an agreement with employees or employee organizations when the agreement would result in increased utilization in public employees' benefits board plans or reduce the expected savings of managed competition.

25 **Sec. 7.** RCW 41.05.026 and 2005 c 274 s 277 are each amended to 26 read as follows:

(1) When soliciting proposals for the purpose of awarding contracts for goods or services, the ((administrator)) director shall, upon written request by the bidder, exempt from public inspection and copying such proprietary data, trade secrets, or other information contained in the bidder's proposal that relate to the bidder's unique methods of conducting business or of determining prices or premium rates to be charged for services under terms of the proposal.

34 (2) When soliciting information for the development, acquisition,
 35 or implementation of state purchased health care services, the
 36 ((administrator)) <u>director</u> shall, upon written request by the
 37 respondent, exempt from public inspection and copying such proprietary

HB 2724

1 data, trade secrets, or other information submitted by the respondent 2 that relate to the respondent's unique methods of conducting business, 3 data unique to the product or services of the respondent, or to 4 determining prices or rates to be charged for services.

(3) Actuarial formulas, statistics, cost and utilization data, or 5 б other proprietary information submitted upon of request the ((administrator)) director, board, school employees' benefits board, or 7 8 a technical review committee created to facilitate the development, 9 acquisition, or implementation of state purchased health care under 10 this chapter by a contracting insurer, health care service contractor, 11 health maintenance organization, vendor, or other health services 12 organization may be withheld at any time from public inspection when 13 necessary to preserve trade secrets or prevent unfair competition.

14 (4) The board, <u>school employees' benefits board</u>, or a technical 15 review committee created to facilitate the development, acquisition, or 16 implementation of state purchased health care under this chapter, may 17 hold an executive session in accordance with chapter 42.30 RCW during 18 any regular or special meeting to discuss information submitted in 19 accordance with subsections (1) through (3) of this section.

20 (5) A person who challenges a request for or designation of 21 information as exempt under this section is entitled to seek judicial 22 review pursuant to chapter 42.56 RCW.

23 **Sec. 8.** RCW 41.05.050 and 2009 c 537 s 5 are each amended to read 24 as follows:

25 (1) Every: (a) Department, division, or separate agency of state 26 government; (b) county, municipal, school district, educational service district, or other political subdivisions; and (c) tribal governments 27 as are covered by this chapter, shall provide contributions to 28 29 insurance and health care plans for its employees and their dependents, 30 content of such plans to be determined by the authority. the Contributions, paid by the county, the municipality, other political 31 32 subdivision, or a tribal government for their employees, shall include an amount determined by the authority to pay such administrative 33 34 expenses of the authority as are necessary to administer the plans for 35 employees of those groups, except as provided in subsection (4) of this 36 section.

1 (2) If the authority at any time determines that the participation 2 of a county, municipal, other political subdivision, or a tribal 3 government covered under this chapter adversely impacts insurance rates 4 for state employees, the authority shall implement limitations on the 5 participation of additional county, municipal, other political 6 subdivisions, or a tribal government.

7 (3) The contributions of any: (a) Department, division, or 8 separate agency of the state government; (b) county, municipal, or other political subdivisions; and (c) any tribal government as are 9 10 covered by this chapter, shall be set by the authority, subject to the approval of the governor for availability of funds as specifically 11 appropriated by the legislature for that purpose. Insurance and health 12 13 care contributions for ferry employees shall be governed by RCW 14 47.64.270.

(4)(a) Until January 1, 2014, the authority shall collect from each 15 participating school district and educational service district an 16 amount equal to the composite rate charged to state agencies, plus an 17 18 amount equal to the employee premiums by plan and family size as would 19 be charged to state employees, for groups of district employees 20 enrolled in authority plans. The authority may collect these amounts 21 in accordance with the district fiscal year, as described in RCW 22 28A.505.030.

23 (b) For all groups of district employees enrolling in authority 24 plans for the first time after September 1, 2003, and until January 1, 2014, the authority shall collect from each participating school 25 26 district an amount equal to the composite rate charged to state 27 agencies, plus an amount equal to the employee premiums by plan and by family size as would be charged to state employees, only if the 28 authority determines that this method of billing the districts will not 29 30 result in a material difference between revenues from districts and expenditures made by the authority on behalf of districts and their 31 32 employees. The authority may collect these amounts in accordance with the district fiscal year, as described in RCW 28A.505.030. 33

34 (c) If the authority determines at any time that the conditions in 35 (b) of this subsection cannot be met, the authority shall offer 36 enrollment to additional groups of district employees on a tiered rate 37 structure until such time as the authority determines there would be no

1 material difference between revenues and expenditures under a composite 2 rate structure for all district employees enrolled in authority plans.

3 (d) The authority may charge districts a one-time set-up fee for
4 employee groups enrolling in authority plans for the first time.

5 (e) <u>Beginning January 1, 2014, all school districts shall commence</u> 6 participation in the school employees' benefits board program 7 established under section 3 of this act. All school districts and 8 educational service districts, and all district employee groups 9 participating in the public employees' benefits board plans before 10 January 1, 2014, shall thereafter participate in the school employees' 11 benefits board program administered by the authority.

12 (f) For the purposes of this subsection:

13 (i) "District" means school district and educational service
14 district; and

15 (ii) "Tiered rates" means the amounts the authority must pay to 16 insuring entities by plan and by family size.

17 (((f))) <u>(g)</u> Notwithstanding this subsection and RCW 41.05.065(4), 18 the authority may allow districts enrolled on a tiered rate structure 19 prior to September 1, 2002, <u>and until January 1, 2014</u>, to continue 20 participation based on the same rate structure and under the same 21 conditions and eligibility criteria.

(5) The authority shall transmit a recommendation for the amount of the employer contribution to the governor and the director of financial management for inclusion in the proposed budgets submitted to the legislature.

26 **Sec. 9.** RCW 41.05.055 and 2009 c 537 s 6 are each amended to read 27 as follows:

(1) The public employees' benefits board is created within the authority. The function of the board is to design and approve insurance benefit plans for employees and to establish eligibility criteria for participation in insurance benefit plans.

32 (2) The board shall be composed of nine members appointed by the 33 governor as follows:

(a) Two representatives of state employees, one of whom shall
 represent an employee union certified as exclusive representative of at
 least one bargaining unit of classified employees, and one of whom is

retired, is covered by a program under the jurisdiction of the board,
 and represents an organized group of retired public employees;

3 (b) <u>Through December 31, 2013, two</u> representatives of school 4 district employees, one of whom shall represent an association of 5 school employees and one of whom is retired, and represents an 6 organized group of retired school employees. <u>Thereafter, and only</u> 7 <u>while retired school employees are served by the board, only a retired</u> 8 representative shall serve on the board;

9 (c) Four members with experience in health benefit management and 10 cost containment; and

11

(d) The ((administrator)) <u>director</u>.

12 (3) ((The member who represents an association of school employees 13 and one member appointed pursuant to subsection (2)(c) of this section 14 shall be nonvoting members until such time that there are no less than 15 twelve thousand school district employee subscribers enrolled with the 16 authority for health care coverage.

17 (4))) The governor shall appoint the initial members of the board to staggered terms not to exceed four years. Members appointed 18 thereafter shall serve two-year terms. Members of the board shall be 19 compensated in accordance with RCW 43.03.250 and shall be reimbursed 20 21 for their travel expenses while on official business in accordance with 22 RCW 43.03.050 and 43.03.060. The board shall prescribe rules for the 23 conduct of its business. The ((administrator)) director shall serve as 24 chair of the board. Meetings of the board shall be at the call of the 25 chair.

26 **Sec. 10.** RCW 41.05.075 and 2007 c 259 s 34 are each amended to 27 read as follows:

(1) The ((administrator)) <u>director</u> shall provide benefit plans
designed by the board <u>and the school employees' benefits board</u> through
a contract or contracts with insuring entities, through self-funding,
self-insurance, or other methods of providing insurance coverage
authorized by RCW 41.05.140.

33 (2) The ((administrator)) director shall establish a contract 34 bidding process that:

35 (a) Encourages competition among insuring entities;

36 (b) Maintains an equitable relationship between premiums charged 37 for similar benefits and between risk pools including premiums charged for retired state and school district employees under the separate risk pools established by RCW 41.05.022 and 41.05.080 such that insuring entities may not avoid risk when establishing the premium rates for retirees eligible for medicare;

5

(c) Is timely to the state budgetary process; and

б

(d) Sets conditions for awarding contracts to any insuring entity.

(3) <u>School districts directly providing medical and dental benefits</u>
plans and contracted insuring entities providing medical and dental
benefits plans to school districts on December 31, 2011, shall provide
the authority specified data by June 30, 2012, to support an initial
benefits plans procurement. At a minimum, the data must cover the
period January 1, 2010, through December 31, 2011, and include:

13 (a) A summary of the benefit packages offered to each group of 14 district employees, including covered benefits, point-of-service cost-15 sharing, member count, and the group policy number;

16 (b) Aggregated subscriber and member demographic information, 17 including age band and gender, by insurance tier by month and by 18 benefit packages;

19 (c) Monthly total by benefit package, including premiums paid, 20 inpatient facility claims paid, outpatient facility claims paid, 21 physician claims paid, pharmacy claims paid, capitation amounts paid, 22 and other claims paid;

23 (d) A listing for calendar year 2011 of large claims defined as 24 annual amounts paid in excess of one hundred thousand dollars including 25 the amount paid, the member enrollment status, and the primary 26 diagnosis; and

27 <u>(e) A listing of calendar year 2011 allowed claims by provider</u> 28 <u>entity.</u>

29 Any data that may be confidential and contain personal health 30 information may be protected in accordance with a data-sharing 31 agreement.

32 <u>(4)</u> The ((administrator)) <u>director</u> shall establish a requirement 33 for review of utilization and financial data from participating 34 insuring entities on a quarterly basis.

35 (((4))) (5) The ((administrator)) director shall centralize the 36 enrollment files for all employee and retired or disabled school 37 employee health plans offered under chapter 41.05 RCW and develop 38 enrollment demographics on a plan-specific basis.

(((5))) (6) All claims data shall be the property of the state. 1 2 The ((administrator)) director may require of any insuring entity that 3 submits a bid to contract for coverage all information deemed necessary 4 including:

(a) Subscriber or member demographic and claims data necessary for 5 risk assessment and adjustment calculations in order to fulfill the 6 7 ((administrator's)) director's duties as set forth in this chapter; and

8 (b) Subscriber or member demographic and claims data necessary to implement performance measures or financial incentives related to 9 performance under subsection (((7))) (8) of this section. 10

(((-6))) (7) All contracts with insuring entities for the provision 11 12 of health care benefits shall provide that the beneficiaries of such 13 benefit plans may use on an equal participation basis the services of 14 practitioners licensed pursuant to chapters 18.22, 18.25, 18.32, 18.53, 18.57, 18.71, 18.74, 18.83, and 18.79 RCW, as it applies to registered 15 nurses and advanced registered nurse practitioners. However, nothing 16 17 in this subsection may preclude the ((administrator)) director from establishing appropriate utilization controls approved pursuant to RCW 18 19 41.05.065(2) (a), (b), and (d).

(((7))) <u>(8)</u> The ((administrator)) <u>director</u> shall, in collaboration 20 21 with other state agencies that administer state purchased health care 22 programs, private health care purchasers, health care facilities, 23 providers, and carriers:

24 (a) Use evidence-based medicine principles to develop common performance measures and implement financial incentives in contracts 25 26 with insuring entities, health care facilities, and providers that:

(i) Reward improvements in health outcomes for individuals with 27 chronic diseases, increased utilization of appropriate preventive 28 29 health services, and reductions in medical errors; and

30 (ii) Increase, through appropriate incentives to insuring entities, 31 health care facilities, and providers, the adoption and use of 32 information technology that contributes to improved health outcomes, better coordination of care, and decreased medical errors; 33

34 (b) Through state health purchasing, reimbursement, or pilot 35 strategies, promote and increase the adoption of health information 36 technology systems, including electronic medical records, by hospitals 37 as defined in RCW 70.41.020(4), integrated delivery systems, and providers that: 38

1 (i) Facilitate diagnosis or treatment;

2 (ii) Reduce unnecessary duplication of medical tests;

3 (iii) Promote efficient electronic physician order entry;

4 (iv) Increase access to health information for consumers and their 5 providers; and

б

(v) Improve health outcomes;

7 (c) Coordinate a strategy for the adoption of health information
8 technology systems using the final health information technology report
9 and recommendations developed under chapter 261, Laws of 2005.

10 (((8))) <u>(9)</u> The ((administrator)) <u>director</u> may permit the 11 Washington state health insurance pool to contract to utilize any 12 network maintained by the authority or any network under contract with 13 the authority.

Sec. 11. RCW 41.05.120 and 2005 c 518 s 921 and 2005 c 143 s 3 are each reenacted and amended to read as follows:

16 (1) The public employees' and retirees' insurance account is hereby 17 established in the custody of the state treasurer, to be used by the ((administrator)) director for the deposit of contributions, the 18 remittance paid by school districts and educational service districts 19 20 under RCW 28A.400.410, reserves, dividends, and refunds, for payment of 21 premiums for employee and retiree insurance benefit contracts and 22 subsidy amounts provided under RCW 41.05.085, and transfers from the 23 ((medical)) flexible spending administrative account as authorized in RCW 41.05.123. Moneys from the account shall be disbursed by the state 24 25 vouchers duly authorized treasurer by warrants on by the 26 ((administrator)) director. Moneys from the account may be transferred 27 to the medical flexible spending account to provide reserves and startup costs for the operation of the medical flexible spending account 28 29 program.

30 (2) The state treasurer and the state investment board may invest 31 moneys in the public employees' and retirees' insurance account. All such investments shall be in accordance with RCW 43.84.080 32 or 43.84.150, whichever is applicable. The ((administrator)) director 33 34 shall determine whether the state treasurer or the state investment 35 board or both shall invest moneys in the public employees' insurance 36 account.

1 (3) During the 2005-07 fiscal biennium, the legislature may 2 transfer from the public employees' and retirees' insurance account 3 such amounts as reflect the excess fund balance of the fund.

4 (4) The school employees' insurance account is hereby established in the custody of the state treasurer, to be used by the director for 5 the deposit of contributions, reserves, dividends, and refunds, for б 7 payment of premiums for school employee insurance benefit contracts. 8 Moneys from the account shall be disbursed by the state treasurer by warrants on vouchers duly authorized by the director. Moneys from the 9 account may be transferred to a medical flexible spending account to 10 provide reserves and start-up costs for the operation of a medical 11 12 flexible spending account program.

13 (5) The state treasurer and the state investment board may invest 14 moneys in the school employees' insurance account. These investments 15 must be in accordance with RCW 43.84.080 or 43.84.150, whichever is 16 applicable. The director shall determine whether the state treasurer 17 or the state investment board or both shall invest moneys in the school 18 employees' insurance account.

19 Sec. 12. RCW 41.05.130 and 1988 c 107 s 11 are each amended to 20 read as follows:

21 (1) The state health care authority administrative account is 22 hereby created in the state treasury. Moneys in the account, including 23 unanticipated revenues under RCW 43.79.270, may be spent only after 24 appropriation by statute, and may be used only for operating expenses 25 of the authority.

26 (2) The school employees' insurance administrative account is 27 hereby created in the state treasury. Moneys in the account may be 28 used for operating, contracting, and other administrative expenses of 29 the authority in administration of the school employees insurance 30 program.

31 **Sec. 13.** RCW 41.05.140 and 2011 1st sp.s. c 15 s 59 are each 32 amended to read as follows:

(1) Except for property and casualty insurance, the authority may
 self-fund, self-insure, or enter into other methods of providing
 insurance coverage for insurance programs under its jurisdiction,
 including the basic health plan as provided in chapter 70.47 RCW. The

authority shall contract for payment of claims or other administrative 1 2 services for programs under its jurisdiction. If a program does not require the prepayment of reserves, the authority shall establish such 3 4 reserves within a reasonable period of time for the payment of claims as are normally required for that type of insurance under an insured 5 The authority shall endeavor to reimburse basic health plan б program. health care providers under this section at rates similar to the 7 average reimbursement rates offered by the statewide benchmark plan 8 9 determined through the request for proposal process.

10 (2) Reserves established by the authority for employee and retiree benefit programs shall be held in ((a)) separate trust funds by the 11 12 state treasurer and shall be known as the public employees' and 13 retirees' insurance reserve fund and the school employees' insurance reserve fund. The state investment board shall act as the investor for 14 the funds and, except as provided in RCW 43.33A.160 and 43.84.160, one 15 hundred percent of all earnings from these investments shall accrue 16 directly to <u>each of</u> the public employees' and retirees' insurance 17 reserve fund and the school employees' insurance reserve fund. 18

19 (3) Any savings realized as a result of a program created for 20 employees and retirees under this section shall not be used to increase 21 benefits unless such use is authorized by statute.

22 (4) Reserves established by the authority to provide insurance 23 coverage for the basic health plan under chapter 70.47 RCW shall be 24 held in a separate trust account in the custody of the state treasurer and shall be known as the basic health plan self-insurance reserve 25 26 account. The state investment board shall act as the investor for the 27 funds as set forth in RCW 43.33A.230 and, except as provided in RCW 43.33A.160 and 43.84.160, one hundred percent of all earnings from 28 29 these investments shall accrue directly to the basic health plan self-30 insurance reserve account.

31 (5) Any program created under this section shall be subject to the 32 examination requirements of chapter 48.03 RCW as if the program were a 33 domestic insurer. In conducting an examination, the commissioner shall 34 determine the adequacy of the reserves established for the program.

(6) The authority shall keep full and adequate accounts and records
 of the assets, obligations, transactions, and affairs of any program
 created under this section.

1 (7) The authority shall file a quarterly statement of the financial 2 condition, transactions, and affairs of any program created under this 3 section in a form and manner prescribed by the insurance commissioner. 4 The statement shall contain information as required by the commissioner 5 for the type of insurance being offered under the program. A copy of 6 the annual statement shall be filed with the speaker of the house of 7 representatives and the president of the senate.

8 (8) The provisions of this section do not apply to the 9 administration of chapter 74.09 RCW.

Sec. 14. RCW 41.05.143 and 2007 c 507 s 1 are each amended to read as follows:

12 (1) The uniform medical plan benefits administration account is 13 created in the custody of the state treasurer. Only the 14 ((administrator)) director or the ((administrator's)) director's designee may authorize expenditures from the account. Moneys in the 15 16 account shall be used exclusively for contracted expenditures for uniform medical plan claims administration, data analysis, utilization 17 management, preferred provider administration, and activities related 18 to benefits administration where the level of services provided 19 20 pursuant to a contract fluctuate as a direct result of changes in 21 uniform medical plan enrollment. Moneys in the account may also be 22 used for administrative activities required to respond to new and 23 unforeseen conditions that impact the uniform medical plan, but only when the authority and the office of financial management jointly agree 24 25 that such activities must be initiated prior to the next legislative 26 session.

27 (2) Receipts from amounts due from or on behalf of uniform medical plan enrollees for expenditures related to benefits administration, 28 29 including moneys disbursed from the public employees' and retirees' insurance account, shall be deposited into the account. The account is 30 31 subject to allotment procedures under chapter 43.88 RCW, but no 32 appropriation is required for expenditures. All proposals for allotment increases shall be provided to the house of representatives 33 34 appropriations committee and to the senate ways and means committee at 35 the same time as they are provided to the office of financial 36 management.

1 (3) The uniform dental plan benefits administration account is 2 created in the custody of the state treasurer. Only the 3 ((administrator)) director or the ((administrator's)) director's designee may authorize expenditures from the account. Moneys in the 4 account shall be used exclusively for contracted expenditures related 5 6 to benefits administration for the uniform dental plan as established under RCW 41.05.140. Receipts from amounts due from or on behalf of 7 uniform dental plan enrollees for expenditures related to benefits 8 9 administration, including moneys disbursed from the public employees' and retirees' insurance account, shall be deposited into the account. 10 11 The account is subject to allotment procedures under chapter 43.88 RCW, 12 but no appropriation is required for expenditures.

The public employees' benefits board medical 13 (4) benefits administration account is created in the custody of the state 14 15 treasurer. Only the ((administrator)) director or the ((administrator's)) director's designee may authorize expenditures from 16 Moneys in the account shall be used exclusively for 17 the account. contracted expenditures related to claims administration, data 18 analysis, utilization management, preferred provider administration, 19 20 and other activities related to benefits administration for self-21 insured medical plans other than the uniform medical plan. Receipts from amounts due from or on behalf of enrollees for expenditures 22 related to benefits administration, including moneys disbursed from the 23 24 public employees' and retirees' insurance account, shall be deposited into the account. The account is subject to allotment procedures under 25 26 chapter 43.88 RCW, but an appropriation is not required for 27 expenditures.

(5) The school employees' benefits board medical benefits 28 administration account is created in the custody of the state 29 treasurer. Only the director or the director's designee may authorize 30 expenditures from the account. Moneys in the account shall be used 31 exclusively for contracted expenditures related to claims 32 administration, data analysis, utilization management, preferred 33 provider administration, and other activities related to benefits 34 administration for self-insured medical plans other than the uniform 35 36 medical plan. Receipts from amounts due from or on behalf of enrollees for expenditures related to benefits administration, including moneys 37 disbursed from the school employees' insurance account, shall be 38

1 deposited into the account. The account is subject to allotment 2 procedures under chapter 43.88 RCW, but no appropriation is required 3 for expenditures.

(6) A self-insured dental plan benefits administration account is 4 created in the custody of the state treasurer. Only the director or 5 б the director's designee may authorize expenditures from the account. Moneys in the account shall be used exclusively for contracted 7 expenditures related to benefits administration for a self-insured 8 dental plan as established under RCW 41.05.140. Receipts from amounts 9 due from or on behalf of a self-insured dental plan enrollees for 10 expenditures related to benefits administration, including moneys 11 disbursed from the school employees' insurance account, shall be 12 13 deposited into the account. The account is subject to allotment procedures under chapter 43.88 RCW, but no appropriation is required 14 15 for expenditures.

16 **Sec. 15.** RCW 41.05.670 and 2011 c 316 s 6 are each amended to read 17 as follows:

(1) Effective January 1, 2013, the authority must contract with all of the public employees benefits board managed care plans and the selfinsured plan or plans to include provider reimbursement methods that incentivize chronic care management within health homes resulting in reduced emergency department and inpatient use.

(2) Health home services contracted for under this section may be prioritized to enrollees with complex, high cost, or multiple chronic conditions.

26 (3) For the purposes of this section, "chronic care 27 management((-))" and "health home" have the same meaning as in RCW 28 74.09.010.

(4) Contracts with fully insured plans and with any third-party administrator for the self-funded plan that include the items in subsection (1) of this section must be funded within the resources provided by employer funding rates provided for employee health benefits in the omnibus appropriations act.

(5) Nothing in this section shall require contracted third-party
 health plans administering the self-insured contract to expend
 resources to implement items in subsection (1) of this section beyond

the resources provided by employer funding rates provided for employee health benefits in the omnibus appropriations act or from other sources in the absence of these provisions.

4 (6) The school employees' benefits board, under section 3 of this
5 act, shall implement the provisions of this section, effective January
6 1, 2014.

7 Sec. 16. RCW 28A.400.270 and 1990 1st ex.s. c 11 s 4 are each 8 amended to read as follows:

9 Unless the context clearly requires otherwise, the definitions in 10 this section apply throughout RCW 28A.400.275 and 28A.400.280.

(1) "School district employee benefit plan" means the overall plan used by the district for distributing fringe benefit subsidies to employees, including the method of determining employee coverage ((and the amount of employer contributions, as well as the characteristics of benefit providers and the specific benefits or coverage offered)). It shall not include coverage offered to district employees for which there is no contribution from public funds.

(2) "Fringe benefit" does not include liability coverage, old-age
 survivors' insurance, workers' compensation, unemployment compensation,
 retirement benefits under the Washington state retirement system, or
 payment for unused leave for illness or injury under RCW 28A.400.210.

(3) "Basic benefits" ((are determined through local bargaining
 and)) are limited to medical, dental, vision, group term life, and
 group long-term disability insurance coverage.

(4) "Benefit providers" include insurers, third party claims administrators, direct providers of employee fringe benefits, health maintenance organizations, health care service contractors, and the Washington state health care authority or any plan offered by the authority.

(5) "Group term life insurance coverage" means term life insurance
 coverage provided for, at a minimum, all full-time employees in a
 bargaining unit or all full-time nonbargaining group employees.

33 (6) "Group long-term disability insurance coverage" means long-term 34 disability insurance coverage provided for, at a minimum, all full-time 35 employees in a bargaining unit or all full-time nonbargaining group 36 employees. 1 Sec. 17. RCW 28A.400.275 and 1990 1st ex.s. c 11 s 5 are each
2 amended to read as follows:

3 (1) Any contract for employee benefits executed after April 13, 4 1990, between a school district and a benefit provider or employee 5 bargaining unit is null and void unless it contains an agreement to 6 abide by state laws relating to school district employee benefits. The 7 term of the contract may not exceed one year.

(2) Through December 31, 2013, upon establishment of the school 8 employees' benefits board under section 3 of this act, school districts 9 shall annually submit to the Washington state health care authority 10 11 summary descriptions of all benefits offered under the district's 12 employee benefit plan. The districts shall also submit data to the 13 health care authority specifying the total number of employees and, for each employee, types of coverage or benefits received including numbers 14 15 of covered dependents, the number of eligible dependents, the amount of the district's contribution, additional premium costs paid by the 16 employee through payroll deductions, and the age and sex of the 17 18 employee and each dependent. The plan descriptions and the data shall 19 be submitted in a format and according to a schedule established by the 20 health care authority. After December 31, 2013, school districts shall 21 submit such data as required by the school employees' benefits board to 22 administer the consolidated purchasing of health services.

(3) Through December 31, 2013, upon establishment of the school 23 employees' benefit board under section 3 of this act, any benefit 24 provider offering a benefit plan by contract with a school district 25 26 under subsection (1) of this section shall agree to make available to 27 the school district the benefit plan descriptions and, where available, 28 the demographic information on plan subscribers that the district is 29 required to report to the Washington state health care authority under 30 this section. After December 31, 2013, a benefit provider shall submit such data as required under contract by the school employees' benefits 31 32 board.

33 (4) ((This section shall not apply to benefit plans offered in the 34 1989-90 school year)) Each school district shall:

35 (a) Consistent with the eligibility provisions of section 3 of this 36 <u>act;</u>

37 (b) Carry out all actions required by the health care authority

1 <u>under chapter 41.05 RCW including, but not limited to, those necessary</u>
2 <u>for the operation of benefit plans, education of employees, claims</u>
3 <u>administration, and appeals process; and</u>

4 (c) Report all data relating to employees eligible to participate
5 in benefits or plans administered by the health care authority in a
6 format designed and communicated by the health care authority.

7 Sec. 18. RCW 28A.400.280 and 2011 c 269 s 1 are each amended to 8 read as follows:

9 (1) Except as provided in subsection (2) of this section, school 10 districts may provide employer fringe benefit contributions after 11 October 1, 1990, only for basic benefits. However, school districts 12 may continue payments under contracts with employees or benefit 13 providers in effect on April 13, 1990, until the contract expires.

14 (2) School districts may provide employer contributions after October 1, 1990, for optional benefit plans, in addition to basic 15 16 benefits((, only for employees included in pooling arrangements under this subsection)). Optional benefits may include direct agreements as 17 18 defined in chapter 48.150 RCW, ((but)) and may ((not)) include employee beneficiary accounts that can be liquidated by the employee on 19 20 termination of employment. Optional benefit plans may be offered only 21 if:

(a) ((The school district pools benefit allocations among employees using a pooling arrangement that includes at least one employee bargaining unit and/or all nonbargaining group employees;

25 (b) Each full-time employee included in the pooling arrangement is 26 offered basic benefits, including coverage for dependents, without a 27 payroll deduction for premium charges;

28 (c)) Each full-time employee ((included in the pooling 29 arrangement)), regardless of the number of dependents receiving basic 30 coverage, receives the same additional employer contribution for other 31 coverage or optional benefits; and

32 (((d))) <u>(b)</u> For part-time employees ((included in the pooling 33 arrangement)), participation in optional benefit plans shall be 34 governed by the same eligibility criteria and/or proration of employer 35 contributions used for allocations for basic benefits.

36 (3) ((Savings accruing to school districts due to limitations on 37 benefit options under this section shall be pooled and made available 1 by the districts to reduce out-of-pocket premium expenses for employees

2 needing basic coverage for dependents.)) School districts are not

3 intended to divert state <u>basic</u> benefit allocations for other purposes.

4 **Sec. 19.** RCW 28A.400.350 and 2011 c 269 s 2 are each amended to 5 read as follows:

б (1) The board of directors of any of the state's school districts 7 or educational service districts may make available medical, dental, 8 vision, liability, life, ((health, health care,)) accident, disability, 9 and salary protection or insurance, direct agreements as defined in chapter 48.150 RCW, or any one of, or a combination of the types of 10 11 employee benefits enumerated in this subsection, or any other type of 12 insurance or protection, for the members of the boards of directors, 13 the students, and employees of the school district or educational service district, and their dependents. Except as provided in 14 subsection (5) of this section, such coverage may be provided by 15 16 contracts with private carriers, with the state health care authority 17 ((after July 1, 1990, pursuant to the approval of the authority administrator)), or through self-insurance or self-funding pursuant to 18 19 chapter 48.62 RCW, or in any other manner authorized by law. Any 20 direct agreement must comply with RCW 48.150.050.

(2) (a) Whenever funds are available for these purposes the board of directors of the school district or educational service district may contribute all or a part of the cost of such protection or insurance for the employees of their respective school districts or educational service districts and their dependents. The premiums on such liability insurance shall be borne by the school district or educational service district.

28 (b) After October 1, 1990, school districts may not contribute to 29 any employee protection or insurance other than liability insurance 30 unless the district's employee benefit plan conforms to RCW 28A.400.275 31 and 28A.400.280.

32 (c) After December 31, 2013, school district contributions to any 33 employee insurance that is purchased through the health care authority 34 must conform to the requirements established by chapter 41.05 RCW and 35 the school employees' benefits board.

36 (3) For school board members, educational service district board
 37 members, and students, the premiums due on such protection or insurance

shall be borne by the assenting school board member, educational 1 2 service district board member, or student. The school district or educational service district may contribute all or part of the costs, 3 including the premiums, of life, health, health care, accident or 4 5 disability insurance which shall be offered to all students 6 participating in interschool activities on the behalf of or as representative of their school, school district, or educational service 7 The school district board of directors and the educational 8 district. 9 service district board may require any student participating in extracurricular interschool activities to, 10 as а condition of 11 participation, document evidence of insurance or purchase insurance that will provide adequate coverage, as determined by the school 12 13 district board of directors or the educational service district board, for medical expenses incurred as a result of injury sustained while 14 15 participating in the extracurricular activity. In establishing such a requirement, the district shall adopt regulations for waiving or 16 reducing the premiums of such coverage as may be offered through the 17 or educational service district to 18 school district students participating in extracurricular activities, for those students whose 19 20 families, by reason of their low income, would have difficulty paying 21 the entire amount of such insurance premiums. The district board shall adopt regulations for waiving or reducing the insurance coverage 22 23 requirements for low-income students in order to assure such students 24 are not prohibited from participating in extracurricular interschool 25 activities.

(4) All contracts for insurance or protection written to take
advantage of the provisions of this section shall provide that the
beneficiaries of such contracts may utilize on an equal participation
basis the services of those practitioners licensed pursuant to chapters
18.22, 18.25, 18.53, 18.57, and 18.71 RCW.

(5) The authority to make available medical, dental, and vision 31 insurance to school employees under this section expires December 31, 32 2013, upon establishment of the school employees' benefits board under 33 section 3 of this act, unless the school employees benefits board 34 provides an exception to the mandatory participation as established in 35 36 section 3 of this act. Any school district receiving an exception to participation must continue reporting health care experience and 37 financial data to the health care authority. 38

1 **Sec. 20.** RCW 41.56.500 and 2010 c 235 s 802 are each amended to 2 read as follows:

3 (1) All collective bargaining agreements entered into between a 4 school district employer and school district employees under this 5 chapter after June 10, 2010, as well as bargaining agreements existing 6 on June 10, 2010, but renewed or extended after June 10, 2010, shall be 7 consistent with RCW 28A.657.050.

8 (2) All collective bargaining agreements entered into between a 9 school district employer and school district employees under this 10 chapter after January 1, 2013, shall be consistent with RCW 28A.400.280 11 and 28A.400.350.

(3) Employee bargaining initiated after January 1, 2013, over the 12 13 dollar amount expended on behalf of each employee for health care 14 benefits must be conducted between the school employees' benefits board established in section 3 of this act and one coalition of all the 15 exclusive bargaining representatives impacted by benefit purchasing 16 17 with the school employees' benefits board established in section 3 of this act, consistent with RCW 28A.400.280 and 28A.400.350. The 18 19 coalition bargaining must follow the model initially established for state employees in RCW 41.80.020. Any such provision agreed to by the 20 21 employer and the coalition must be included in all master collective 22 bargaining agreements negotiated by the parties.

23 **Sec. 21.** RCW 41.59.105 and 2010 c 235 s 803 are each amended to 24 read as follows:

25 (1) All collective bargaining agreements entered into between a 26 school district employer and school district employees under this 27 chapter after June 10, 2010, as well as bargaining agreements existing 28 on June 10, 2010, but renewed or extended after June 10, 2010, shall be 29 consistent with RCW 28A.657.050.

30 (2) All collective bargaining agreements entered into between a 31 school district employer and school district employees under this 32 chapter after January 1, 2013, shall be consistent with RCW 28A.400.280 33 and 28A.400.350.

34 (3) Employee bargaining initiated after January 1, 2013, over the 35 dollar amount expended on behalf of each employee for health care 36 benefits must be conducted between the school employees' benefits board 37 established in section 3 of this act and one coalition of all the exclusive bargaining representatives impacted by benefit purchasing with the school employees' benefits board established in section 3 of this act, consistent with RCW 28A.400.280 and 28A.400.350. The coalition bargaining must follow the model initially established for state employees in RCW 41.80.020. Any such provision agreed to by the employer and the coalition must be included in all master collective bargaining agreements negotiated by the parties.

--- END ---