SUBSTITUTE HOUSE BILL 2617

AS AMENDED BY THE SENATE

Passed Legislature - 2012 Regular Session

State of Washington

62nd Legislature

2012 Regular Session

By House Education Appropriations & Oversight (originally sponsored by Representatives Anderson and Haigh; by request of Superintendent of Public Instruction)

READ FIRST TIME 02/06/12.

- AN ACT Relating to school district financial insolvency; amending 1 RCW 28A.315.025, 28A.315.065, 28A.315.095, 28A.315.195, 28A.315.205, 2 3 28A.315.215, 28A.315.225, 28A.315.265, 28A.315.285, 28A.315.305, 28A.315.315, 28A.343.040, 84.09.030, 84.52.053, 39.64.040, 28A.400.300, 4 and 28A.645.010; adding new sections to chapter 28A.315 RCW; adding a 5 6 new section to chapter 28A.405 RCW; adding a new section to chapter 41.56 RCW; adding a new section to chapter 41.59 RCW; and providing an 7 effective date.
- 9 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- 10 Sec. 1. RCW 28A.315.025 and 2006 c 263 s 505 are each amended to 11 read as follows:
- 12 As used in this chapter:

- 13 (1) "Change in the organization and extent of school districts"
- means the formation and establishment of new school districts, the 14
- 15 dissolution of existing school districts, the alteration of the
- 16 boundaries of existing school districts, or all of them.
- 17 (2) "Regional committee" means the regional committee on school
- 18 district organization created by this chapter.

- 1 (3) "School district" means the territory under the jurisdiction of 2 a single governing board designated and referred to as the board of 3 directors.
- 4 (4) "Educational service district superintendent" means the 5 educational service district superintendent as provided for in RCW 6 28A.310.170 or his or her designee.
- 7 (5) "Financial oversight committee" means a committee convened 8 pursuant to section 8 of this act.
 - (6) "Financially insolvent district" means a school district that:
- (a) Has been on binding conditions pursuant to RCW 28A.505.110 for two consecutive years and is unable to prepare a satisfactory financial plan; or
- (b) Is reasonably foreseeable and likely to have a deficit general fund balance within three years and is unable to prepare a satisfactory financial plan.
- 16 (7) "Satisfactory financial plan" means a plan approved by the
 17 superintendent of public instruction and the educational service
 18 district where a school district is located demonstrating the school
 19 district will have an adequate fund balance at the end of the plan
 20 period relying on:
- 21 <u>(a) Currently available revenue streams provided by federal, state,</u>
 22 or local resources; or
- 23 <u>(b) Other revenue streams determined reasonably reliable by the</u> 24 educational service district where the school district is located.
- 25 **Sec. 2.** RCW 28A.315.065 and 1999 c 315 s 204 are each amended to read as follows:
- ((\(\frac{(1)}{(1)}\)) Any district boundary changes shall be ((\(\frac{\text{submitted}}{\text{-to}}\))

 filed for recording with the county auditor by the educational service district superintendent within thirty days after the changes have been approved in accordance with this chapter. The superintendent shall submit both legal descriptions and maps. District boundary changes shall be effective the date specified in the educational service district superintendent's order.
- (((2) Any boundary changes submitted to the county auditor after
 the fourth Monday in June of odd numbered years does not take effect
 until the following calendar year.))

The powers and duties of each regional committee are to:

- (1) Hear and approve or disapprove proposals for changes in the organization and extent of school districts in the educational service districts when a hearing on a proposal has been requested under ((RCW 28A.315.195)) section 5 of this act;
- (2) ((Act-on-notices-and-proposals-from-the-educational-service district under RCW 28A.315.225;
- (3)) Make an equitable adjustment of the property and other assets and of the liabilities, including bonded indebtedness and excess tax levies as otherwise authorized under this section, as to the old school districts and the new district or districts, if any, involved in or affected by a proposed change in the organization and extent of the school districts;
- ((4))) (3) Make an equitable adjustment of the bonded indebtedness outstanding against any of the old and new districts whenever in its judgment such adjustment is advisable, as to all of the school districts involved in or affected by any change heretofore or hereafter effected, subject to the requirements in RCW 28A.315.265;
- (((5))) <u>(4)</u> Provide that territory transferred from a school district by a change in the organization and extent of school districts, other than changes required pursuant to RCW 28A.315.225, shall either remain subject to, or be relieved of, any one or more excess tax levies that are authorized for the school district under RCW 84.52.053 before the effective date of the transfer of territory from the school district;
- $((\frac{(6)}{)})$ (5) Provide that territory transferred to a school district by a change in the organization and extent of school districts, other than changes required pursuant to RCW 28A.315.225, shall either be made subject to, or be relieved of, any one or more excess tax levies that are authorized for the school district under RCW 84.52.053 before the effective date of the transfer of territory to the school district;
- (6)(a) Provide that a school district that is annexing or receiving territory from a financially insolvent school district pursuant to RCW 28A.315.225 may submit to the voters of the entire school district, including the territory to be annexed or transferred, a proposition for a replacement or supplemental levy pursuant to RCW 84.52.053(2)(b);

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- (b) Provide that, if an election under (a) of this subsection has not occurred or has failed, territory transferred from a financially insolvent school district to another school district or districts pursuant to RCW 28A.315.225 must be relieved of any one or more excess tax levies that are authorized for the financially insolvent school district under RCW 84.52.053 before the effective date of the transfer of territory from the financially insolvent school district;
- (c) Provide that, if an election under (a) of this subsection has not occurred or has failed, territory transferred from a financially insolvent school district to another school district or districts pursuant to RCW 28A.315.225 must be made subject to any one or more excess tax levies that are authorized for the receiving school district or districts under RCW 84.52.053 before the effective date of the transfer of territory to the receiving school district or districts;
- (7) Establish the date by which a committee-approved transfer of territory shall take effect;
- (8) Hold and keep a record of a public hearing or public hearings (a) on every proposal for the formation of a new school district or for the transfer from one existing district to another of any territory in which children of school age reside or for annexation of territory when the conditions set forth in RCW ((28A.315.290 - or - 28A.315.320))28A.315.225 prevail; and (b) on every proposal for adjustment of the assets and of the liabilities of school districts provided for in this chapter. Three members of the regional committee or two members of the committee and the educational service district superintendent may be designated by the committee to hold any public hearing that the committee is required to hold. The regional committee shall cause notice to be given, at least ten days prior to the date appointed for any such hearing, in one or more newspapers of general circulation within the geographical boundaries of the school districts affected by the proposed change or adjustment. In addition notice may be given by radio and television, or either thereof, when in the committee's judgment the public interest will be served thereby; and
- (9) Prepare and submit to the superintendent of public instruction from time to time or, upon his or her request, reports and recommendations respecting the urgency of need for school plant facilities, the kind and extent of the facilities required, and the

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- development of improved local school administrative units and attendance areas in the case of school districts that seek state assistance in providing school plant facilities.
 - Sec. 4. RCW 28A.315.195 and 2008 c 159 s 1 are each amended to read as follows:

- (1) A proposed change in school district organization by transfer of territory from one school district to another may be initiated by a petition in writing presented to the educational service district superintendent:
- (a) Signed by at least fifty percent plus one of the active registered voters residing in the territory proposed to be transferred; or
- (b) Signed by a majority of the members of the board of directors of one of the districts affected by a proposed transfer of territory and providing documentation that, before signing the petition, the board of directors took the following actions:
- (i) Communicated the proposed transfer to the board of directors of the affected district or districts and provided an opportunity for the board of the affected district or districts to respond; and
- (ii) Communicated the proposed transfer to the registered voters residing in the territory proposed to be transferred, provided notice of a public hearing regarding the proposal, and provided the voters an opportunity to comment on the proposal at the public hearing.
- (2) The petition shall state the name and number of each district affected, describe the boundaries of the territory proposed to be transferred, and state the reasons for desiring the change and the number of children of school age, if any, residing in the territory.
- (3) The educational service district superintendent shall not complete any transfer of territory under this section that involves ten percent or more of the common school student population of the entire district from which the transfer is proposed, unless the educational service district superintendent has first called and held a special election of the voters of the entire school district from which the transfer of territory is proposed. The purpose of the election is to afford those voters an opportunity to approve or reject the proposed transfer. A simple majority shall determine approval or rejection.

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- (4) The superintendent of public instruction may establish rules limiting the frequency of petitions that may be filed pertaining to territory included in whole or in part in a previous petition.
 - (5) ((Upon-receipt-of-the-petition,-the-educational-service district superintendent shall notify in writing the affected districts that:
 - (a)—Each—school—district—board—of—directors,—whether—or—not initiating a proposed transfer of territory, is required to enter into negotiations with the affected district or districts;
 - (b)-In-the-case-of-a-citizen-initiated-petition,-the-affected districts must negotiate on the entire proposed transfer of territory;
 - (c) The districts have ninety calendar days in which to agree to the proposed transfer of territory;
 - (d)—The—districts—may—request—and—shall—be—granted—by—the educational service district superintendent one thirty—day extension to try to reach agreement; and
 - (e)-Any-district-involved-in-the-negotiations-may-at-any-time during the ninety-day period notify-the-educational service-district superintendent in writing that agreement will not be possible.
 - (6) If the negotiating school boards cannot come to agreement about the proposed transfer of territory, the educational service district superintendent, if requested by the affected districts, shall appoint a mediator. The mediator has thirty days to work with the affected school districts to see if an agreement can be reached on the proposed transfer of territory.
 - (7) If the affected school districts cannot come to agreement about the proposed transfer of territory, and the districts do not request the services of a mediator or the mediator was unable to bring the districts to agreement, either district may file with the educational service district superintendent a written request for a hearing by the regional committee.
- (8) If the affected school districts cannot come to agreement about the proposed transfer of territory initiated by citizen petition, and the districts do not request the services of a mediator or the mediator was unable to bring the districts to agreement, the district in which the citizens—who—filed—the—petition—reside—shall—file—with—the educational—service—district—superintendent—a—written—request—for—a

hearing by the regional committee, unless a majority of the citizen petitioners request otherwise.

- (9) Upon receipt of a notice under subsection (7) or (8) of this section, the educational service district superintendent shall notify the chair of the regional committee in writing within ten days.
- (10) Costs incurred by school districts under this section shall be reimbursed by the state from such funds as are appropriated for this purpose.)) A petition to transfer territory must be processed in accordance with section 5 of this act and RCW 28A.315.205.
- NEW SECTION. Sec. 5. A new section is added to chapter 28A.315
 RCW to read as follows:
 - (1) Upon receipt of a petition to transfer territory pursuant to RCW 28A.315.195 or to dissolve a financially insolvent school district pursuant to RCW 28A.315.225, the educational service district superintendent shall notify in writing the affected districts that:
 - (a) Each school district board of directors, whether or not initiating a proposed transfer of territory or dissolution, must enter into negotiations with the affected district or districts;
 - (b) In the case of a citizen-initiated petition, the affected districts must negotiate on the entire proposed transfer of territory;
 - (c) The districts have ninety calendar days in which to agree to the proposed transfer of territory or to agree on the annexation of a financially insolvent district;
 - (d) Districts negotiating an agreement regarding annexation of a dissolving financially insolvent district may not agree to not dissolve a financially insolvent district;
 - (e) The agreement between at least one contiguous district and a financially insolvent district regarding the annexation of the dissolving district and the distribution of assets and liabilities is subject to approval by the financial oversight committee;
 - (f) The districts may request and shall be granted by the educational service district superintendent one thirty-day extension to try to reach agreement; and
- 34 (g) Any district involved in the negotiations may at any time 35 during the ninety-day period notify the educational service district 36 superintendent in writing that agreement will not be possible.

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- (2) If the negotiating school boards cannot come to agreement about the proposed transfer of territory, or cannot agree how to annex a financially insolvent district, the educational service district superintendent, if requested by the affected districts, shall appoint a mediator. The mediator has thirty days to work with the affected school districts to see if an agreement can be reached on the proposed transfer of territory.
- (3) If the affected school districts cannot come to agreement about the proposed transfer of territory, or cannot agree how to annex a financially insolvent district, and the districts do not request the services of a mediator or the mediator was unable to bring the districts to agreement, any affected district may file with the educational service district superintendent a written request for a hearing by the regional committee.
- (4) If the affected school districts cannot come to agreement about the proposed transfer of territory initiated by citizen petition, and the districts do not request the services of a mediator or the mediator was unable to bring the districts to agreement, the district in which the citizens who filed the petition reside must file with the educational service district superintendent a written request for a hearing by the regional committee, unless a majority of the citizen petitioners request otherwise.
- (5) Upon receipt of a notice under subsection (3) or (4) of this section, the educational service district superintendent must notify the chair of the regional committee in writing within ten days.
 - (6) Costs incurred by school districts under this section shall be reimbursed by the state from such funds as are appropriated for this purpose.
- **Sec. 6.** RCW 28A.315.205 and 2008 c 159 s 2 are each amended to 30 read as follows:
- (1) The chair of the regional committee shall schedule a hearing on the proposed transfer of territory <u>or dissolution petition</u> at a location in the educational service district within sixty calendar days of being notified under ((RCW 28A.315.195 (7) or (8))) <u>section 5(3) or</u> (4) of this act.
- 36 (2) Within thirty calendar days of the hearing under subsection (1) 37 of this section, or final hearing if more than one is held by the

committee, the committee shall issue its written findings and decision to approve or disapprove the proposed transfer of territory or the dissolution and annexation of a financially insolvent district. The educational service district superintendent shall transmit a copy of the committee's decision to the superintendents of the affected school districts within ten calendar days.

- (3) In carrying out the purposes of RCW 28A.315.015 and in making decisions as authorized under RCW 28A.315.095(1), the regional committee shall base its judgment upon whether and to the extent the proposed change in school district organization complies with RCW 28A.315.015(2) and rules adopted by the superintendent of public instruction under chapter 34.05 RCW.
- (4) The rules under subsection (3) of this section shall provide for giving consideration to all of the following:
 - (a) Student educational opportunities as measured by the percentage of students performing at each level of the statewide mandated assessments and data regarding student attendance, graduation, and dropout rates;
 - (b) The safety and welfare of pupils. For the purposes of this subsection, "safety" means freedom or protection from danger, injury, or damage and "welfare" means a positive condition or influence regarding health, character, and well-being;
 - (c) The history and relationship of the property affected to the students and communities affected, including, for example, the impact of the growth management act and current or proposed urban growth areas, city boundaries, and master planned communities;
 - (d) Whether or not geographic accessibility warrants a favorable consideration of a recommended change in school district organization, including remoteness or isolation of places of residence and time required to travel to and from school; and
 - (e) All funding sources of the affected districts, equalization among school districts of the tax burden for general fund and capital purposes through a reduction in disparities in per pupil valuation when all funding sources are considered, improvement in the economies in the administration and operation of schools, and the extent the proposed change would potentially reduce or increase the individual and aggregate transportation costs of the affected school districts.

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- (5)(a)(i) A petitioner or school district may appeal a decision by the regional committee to the superintendent of public instruction based on the claim that the regional committee failed to follow the applicable statutory and regulatory procedures or acted in an arbitrary and capricious manner. Any such appeal shall be based on the record and the appeal must be filed within thirty days of the final decision of the regional committee. The appeal shall be heard and determined by an administrative law judge in the office of administrative hearings, based on the standards in (a)(ii) of this subsection.
- (ii) If the administrative law judge finds that all applicable procedures were not followed or that the regional committee acted in an arbitrary and capricious manner, the administrative law judge shall refer the matter back to the regional committee with an explanation of his or her findings. The regional committee shall rehear the proposal.
- (iii) If the administrative law judge finds that all applicable procedures were followed or that the regional committee did not act in an arbitrary and capricious manner, depending on the appeal, the educational service district shall be notified and directed to implement the changes.
- (iv) The administrative law judge shall expedite review and issuance of a decision on an appeal of a decision approving the dissolution and annexation of a financially insolvent district.
- (b) Any school district or citizen petitioner affected by a final decision of the regional committee may seek judicial review of the committee's decision in accordance with RCW 34.05.570. <u>Judicial review of a regional committee decision approving dissolution and annexation of a financially insolvent district must be expedited.</u>
- **Sec. 7.** RCW 28A.315.215 and 1999 c 315 s 403 are each amended to 29 read as follows:
 - (1) Upon receipt by the educational service district superintendent of a written agreement by two or more school districts to the transfer of territory between the affected districts, or an agreement approved by the financial oversight committee regarding the annexation of a financially insolvent district, the superintendent shall make an order establishing all approved changes involving the alteration of the boundaries of the affected districts. The order shall also establish all approved terms of the equitable adjustment of assets and

liabilities involving the affected districts, with the effective date 1 of such alterations to the boundaries. For school districts that are 2 dissolved and annexed pursuant to RCW 28A.315.225, the order shall 3 provide that any excess tax levy approved, including previously 4 approved and imposed excess levies by the school district annexing or 5 receiving the transferred territory from the financially insolvent 6 school district and replacement and supplemental levies voted upon by 7 voters of the entire newly established territory before the effective 8 date of the dissolution by the school district receiving the 9 transferred territory from the dissolved school district shall, in the 10 cases of previously approved and imposed excess levies of the annexing 11 or receiving school district, be imposed on the newly annexed, or 12 13 dissolved territory, and in the case of replacement or supplemental levies, the entire newly established territory, pursuant to RCW 14 84.09.030. The superintendent shall ((certify)) file his or her action 15 ((to)) with each county auditor, each county treasurer, each county 16 17 assessor, the office of the secretary of state, the office of the superintendent of public instruction, and the superintendents of all 18 19 school districts affected by the action.

(2)(a) Upon receipt by the educational service district superintendent of a written ((order)) decision by the regional committee approving the transfer of territory between two or more school districts, or the dissolution and annexation of a financially insolvent school district, the superintendent shall make an order establishing all approved changes involving the alteration of the boundaries of the affected districts, with the effective date of such alterations to the boundaries. The effective date of boundary alterations shall be no later than sixty days prior to the first day candidates may file for office for the next succeeding general or special election.

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- (b) The order may not be implemented before the period of appeal authorized under RCW 28A.315.205(5)(a)(i) has ended.
- 33 <u>(c)</u> The order shall also establish all approved terms of the 34 equitable adjustment of assets and liabilities involving the affected 35 districts.
- 36 (d) For school districts that are dissolved and annexed pursuant to 37 RCW 28A.315.225, the order must provide that any excess tax levy 38 approved, including previously approved and imposed excess levies by

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- 1 <u>the school district annexing or receiving the transferred territory</u>
- 2 <u>from the financially insolvent school district and replacement and</u>
- 3 <u>supplemental_levies_voted_upon_by_voters_of_the_entire_newly</u>
- 4 <u>established territory before the effective date of the dissolution by</u>
- 5 <u>the school district receiving the transferred territory from the</u>
- 6 <u>dissolved school district shall, in the cases of previously approved</u>
- 7 and imposed excess levies of the annexing or receiving school district,
- 8 <u>be imposed on the newly annexed, or dissolved territory, and in the</u>
- 9 <u>case of replacement or supplemental levies, the entire newly</u>
- 10 established territory, pursuant to RCW 84.09.030.
- 11 <u>(e)</u> The superintendent shall ((certify)) <u>file</u> his or her action
- 12 ((to)) with each county auditor, the office of the secretary of state,
- 13 <u>the office of the superintendent of public instruction</u>, each county
- 14 treasurer, each county assessor, and the superintendents of all school
- 15 districts affected by the action.
- NEW SECTION. Sec. 8. A new section is added to chapter 28A.315
 RCW to read as follows:
- 18 (1) The superintendent of public instruction shall convene a 19 financial oversight committee:
- 20 (a) At the request of the board of directors of a financially insolvent district;
- 22 (b) When the superintendent of public instruction determines a 23 district is financially insolvent, after first consulting with the 24 educational service district where the district is located and 25 notifying the district the committee will be convened; or
 - (c) When a district has been on binding conditions pursuant to RCW 28A.505.110 for two consecutive years and does not have a satisfactory financial plan.
 - (2) The financial oversight committee comprises two representatives from the office of the superintendent of public instruction, one representative from an educational service district where a financially insolvent school district is not located, and one nonvoting representative from the educational service district where the financially insolvent school district is located.
- 35 (3) The financial oversight committee shall review the financial 36 condition of a financially insolvent school district. In conducting 37 its review, the committee shall hold a public hearing in the

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financially insolvent school district or educational service district in order to receive public comment on any proposed financial plans. If the financial oversight committee feels that dissolution of the financially insolvent school district is a valid option, it shall receive input at the public hearing on options for dissolving said school district.

- (4) After holding a public hearing as provided in subsection (3) of this section, the financial oversight committee must make a recommendation to the superintendent of public instruction to either dissolve a financially insolvent school district or to place a district under enhanced financial monitoring to reduce the risk of dissolution due to insolvency. The superintendent of public instruction must implement financial oversight committee recommendations via enhanced financial oversight, which will be monitored by the educational service district.
- (5) Enhanced financial oversight may include, but is not limited to, the following types of actions, which the superintendent of public instruction is expressly authorized to implement and enforce:
- (a) Appointment of a special administrator to oversee and carry out financial conditions imposed on the district as recommended by the financial oversight committee;
- (b) Review, approval, and limitations on a school district's authority to enter into contracts;
- (c) Review, approval, and limitations on hiring and personnel actions; and
- (d) Liquidation or disposition of fixed assets and contractual liabilities by any reasonable and documented method provided the liquidation or disposition of fixed assets and contractual liabilities is reasonably necessary before filing a dissolution petition.
- (6) Any new, amended, or renewed contract entered into by a school district that is subject to enhanced financial monitoring that has not been approved by the educational service district or special administrator, or that is inconsistent with conditions imposed on the district pursuant to this section, is null and void.
- (7) Any action taken by a school district subject to enhanced financial monitoring that is likely to affect the district's finances is null and void if the action was not approved by the educational

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service district or special administrator or if the action is inconsistent with conditions imposed on the district pursuant to this section.

(8) The superintendent of public instruction shall adopt rules to carry out the provisions in this section, which may include, but are not limited to, identifying the responsibilities and authority of the financial oversight committee, the educational service district, the special administrator, and the school district and the implementation of enhanced financial oversight.

Sec. 9. RCW 28A.315.225 and 1999 c 315 s 501 are each amended to read as follows:

(1) In case any school district has an average enrollment of fewer than five kindergarten through eighth grade pupils during the preceding school year or has not made a reasonable effort to maintain, during the preceding school year at least the minimum term of school required by law, the educational service district superintendent shall report that fact to the regional committee, which committee shall dissolve the school district and annex the territory thereof to some other district or districts. For the purposes of this section, in addition to any other finding, "reasonable effort" shall be deemed to mean the attempt to make up whatever days are short of the legal requirement by conducting of school classes on any days to include available holidays, though not to include Saturdays and Sundays, prior to June 15th of that year. School districts operating an extended school year program, most commonly implemented as a 45-15 plan, shall be deemed to be making a reasonable effort. In the event any school district has suffered any interruption in its normal school calendar due to a strike or other work stoppage or slowdown by any of its employees that district shall not be subject to this section.

(2) A financially insolvent school district may be dissolved and annexed to one or more contiguous districts, in accordance with an agreement between the insolvent district and at least one other contiguous district, that has been approved by the financial oversight committee, or in accordance with the decision of the regional committee. A financially insolvent district may file bankruptcy only if it is recommended by the financial oversight committee.

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- 1 (3)(a) A petition to dissolve a financially insolvent school
 2 district may be filed with the educational service district
 3 superintendent by the superintendent of public instruction if, before
 4 signing and filing the petition, the financial oversight committee was
 5 convened and recommended that the district be dissolved.
- (b) A petition for dissolution under this subsection (3) must б include the name of the financially insolvent district, the legal 7 boundaries of the district, the names of contiguous school districts, 8 the basis for concluding the district is financially insolvent, a map 9 with legal description of the proposed annexation of the financially 10 insolvent school district to one or more contiguous school districts, 11 and any proposed equitable adjustments of assets and liabilities for 12 the <u>affected</u> <u>districts</u>. The <u>proposed</u> <u>annexation</u> <u>and</u> <u>equitable</u> 13 adjustment of assets and liabilities must be based on the factors in 14 RCW 28A.315.015(2), 28A.315.205(4), and 28A.315.245. 15
 - (c) The superintendent of public instruction, at the recommendation of the financial oversight committee, may take the following actions upon filing a petition to dissolve a financially insolvent school district: Authorize liquidation or disposition of fixed assets and contractual liabilities by any reasonable and documented method.

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- 21 (d) A petition to dissolve a financially insolvent school district 22 shall be processed in accordance with section 5 of this act and RCW 23 28A.315.205.
 - (4) The superintendent of public instruction may request an appropriation to address matters associated with the dissolution of a financially insolvent school district.
 - (5) The superintendent of public instruction may adopt rules governing actions that may be taken to prevent a school district from being dissolved and to assist in the orderly and timely dissolution and annexation of school districts that are unable to avoid financial insolvency.
- 32 (6) In case any territory is not a part of any school district, the 33 educational service district superintendent shall present to the 34 regional committee a proposal for the annexation of the territory to 35 some contiguous district or districts.
- NEW SECTION. Sec. 10. A new section is added to chapter 28A.315
 RCW to read as follows:

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- (1) As of the effective date of dissolution of a financially insolvent district, all existing employment contracts and collective bargaining agreements of the financially insolvent district shall be extinguished.
 - (2) School districts that annex or receive territory from a financially insolvent district have full authority to constitute their workforces, and have no duty to bargain with, or observe the former wages and working conditions of, any former employees of a financially insolvent district who may be hired; rather, any employees hired from a financially insolvent district become part of the appropriate bargaining units, if any, of the annexing or receiving district, and their wages and working conditions are defined by the terms of the annexing or receiving district's bargaining agreements or other policies or conditions of employment.
- (3) Certificated employees of a district that is dissolved due to financial insolvency have no continuing contract or appeal rights under RCW 28A.405.210 through 28A.405.380 or other law, nor do certificated or classified employees of a district dissolved due to financial insolvency have any resort to grievance or arbitration under a collective bargaining agreement, and any inconsistent provision of any individual contract or collective bargaining agreement is null and Sufficient cause for nonrenewal or discharge of certificated and classified personnel is deemed to exist by sole virtue of the employer district's dissolution for financial insolvency. Notice of nonrenewal or discharge under such circumstances may be given by the educational service district superintendent without regard to date. Any appeal must be addressed to the educational service district board on an expedited basis according to rules established by the superintendent of public instruction, and must be confined to the issue of whether the employer district is dissolved for reasons of financial insolvency. There is no judicial review for the educational service district board's decisions in these matters.
- 33 **Sec. 11.** RCW 28A.315.265 and 1999 c 315 s 703 are each amended to read as follows:
- If adjustments of bonded indebtedness are made between or among school districts in connection with the alteration of the boundaries of

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the school districts under this chapter, the order of the educational service district superintendent establishing the terms of adjustment of bonded indebtedness shall provide and specify:

- (1) In every case where bonded indebtedness is transferred from one school district to another school district:
- (a) That such bonded indebtedness is assumed by the school district to which it is transferred;
- (b) That thereafter such bonded indebtedness shall be the obligation of the school district to which it is transferred;
- (c) That, if the terms of adjustment so provide, any bonded indebtedness thereafter incurred by such transferee school district through the sale of bonds authorized before the date its boundaries were altered shall be the obligation of such school district including the territory added thereto; and
- (d) That taxes shall be levied thereafter against the taxable property located within such school district as it is constituted after its boundaries were altered, the taxes to be levied at the times and in the amounts required to pay the principal of and the interest on the bonded indebtedness assumed or incurred, as the same become due and payable.
- (2) In computing the debt limitation of any school district from which or to which bonded indebtedness has been transferred, the amount of transferred bonded indebtedness at any time outstanding:
- (a) Shall be an offset against and deducted from the total bonded indebtedness, if any, of the school district from which the bonded indebtedness was transferred; and
- (b) Shall be deemed to be bonded indebtedness solely of the transferee school district that assumed the indebtedness.
- (3) In every case where adjustments of bonded indebtedness do not provide for transfer of bonded indebtedness from one school district to another school district:
- (a) That the existing bonded indebtedness of each school district, the boundaries of which are altered and any bonded indebtedness incurred by each such school district through the sale of bonds authorized before the date its boundaries were altered is the obligation of the school district in its reduced or enlarged form, as the case may be; and

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- (b) That taxes shall be levied thereafter against the taxable property located within each such school district in its reduced or enlarged form, as the case may be, at the times and in the amounts required to pay the principal of and interest on such bonded indebtedness as the same become due and payable.
- (4) If a change in school district organization approved by the regional committee concerns a proposal to form a new school district or if a change in school district organization includes a proposal for adjustment of voted general obligation bonded indebtedness ((involving an established school district and one or more former school districts now included therein pursuant to a vote of the people concerned)), a special election of the voters residing within the territory of the proposed new district, or of the ((established)) school district involved in a proposal for adjustment of bonded indebtedness as the case may be, shall be held for the purpose of affording those voters an opportunity to approve or reject such proposals as concern or affect them.
- (5) In a case involving both the question of the formation of a new school district and the question of adjustment of bonded indebtedness, the questions may be submitted to the voters either in the form of a single proposition or as separate propositions, whichever seems expedient to the educational service district superintendent. When the regional committee has passed appropriate resolutions for the questions to be submitted and the educational service district superintendent has given notice thereof to the county auditor, the special election shall be called and conducted, and the returns canvassed as in regular school district elections.
- **Sec. 12.** RCW 28A.315.285 and 1999 c 315 s 705 are each amended to 29 read as follows:
 - (1) If a special election is held to vote on a proposal or alternate proposals to form a new school district, the votes cast by the registered voters in each component district shall be tabulated separately. Any such proposition shall be considered approved only if it receives a majority of the votes cast in each separate district voting thereon.
 - (2) If a special election is held to vote on a proposal for adjustment of bonded indebtedness, the entire vote cast by the

registered voters of the proposed new district or of the established district as the case may be shall be tabulated. Any such proposition shall be considered approved if ((sixty percent)) three-fifths or more of all votes cast thereon are in the affirmative and forty percent of the voters who voted at the last preceding general election cast a ballot.

- (3) In the event of approval of a proposition or propositions voted on at a special election, the educational service district superintendent shall:
- (a) Make an order establishing such new school district or such terms of adjustment of bonded indebtedness or both, as were approved by the registered voters and shall also order such other terms of adjustment, if there are any, of property and other assets and of liabilities other than bonded indebtedness as have been approved by the state council; and
- (b) Certify his or her action to the county and school district officials specified in RCW 28A.315.215. The educational service district superintendent may designate, with the approval of the superintendent of public instruction, a name and number different from that of any component thereof, but must designate the new district by name and number different from any other district in existence in the county.
- (4) The educational service district superintendent shall fix as the effective date of any order or orders he or she is required to make by this chapter, the date specified in the order of final approval of any change in the organization and extent of school districts or of any terms of adjustment of the assets and liabilities of school districts subject, for taxing purposes, to the redrawing of taxing district boundaries under RCW 84.09.030, by the regional committee.
- (5) Upon receipt of certification under this section, the superintendent of each school district that is included in the new district shall deliver to the superintendent of the new school district those books, papers, documents, records, and other materials pertaining to the territory transferred.
- **Sec. 13.** RCW 28A.315.305 and 1999 c 315 s 707 are each amended to read as follows:
 - (1) Each school district involved in or affected by any change made

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- in the organization and extent of school districts under this chapter retains its corporate existence insofar as is necessary for the purpose, until the bonded indebtedness outstanding against it on and after the effective date of the change has been paid in full. This section may not be construed to prevent, after the effective date of the change, such adjustments of bonded indebtedness as are provided for in this chapter.
 - (2) The county legislative authority shall provide, by appropriate levies on the taxable property of each school district, for the payment of the bonded indebtedness outstanding against it after any of the changes or adjustments under this chapter have been effected.
 - (3) In case any such changes or adjustments involve a joint school district, the tax levy for the payment of any bonded indebtedness outstanding against the joint district, after the changes or adjustments are effected, shall be made and the proceeds thereof shall be transmitted, credited, and paid out in conformity with the provisions of law applicable to the payment of the bonded indebtedness of joint school districts.
 - (4) In case any such changes or adjustments involve the dissolution or annexation of a financially insolvent school district pursuant to RCW 28A.315.225:
 - (a) The board of directors of a receiving or annexing school district, or the educational service district superintendent as identified in RCW 84.52.020 must certify a tax levy by November 30th in each calendar year that there is outstanding voted bonded indebtedness to pay the principal of and interest on such outstanding voted bonded indebtedness for the following calendar year;
 - (b) The county treasurer in the county in which the financially insolvent school district is located must collect the levy, the proceeds of which must be deposited into a debt service fund established and overseen by the annexing school district as determined by the financial oversight committee or regional committee to pay the principal of and interest on the dissolved district's outstanding bonded indebtedness as it becomes due;
 - (c) For outstanding voted bonded indebtedness of the financially insolvent school district, the board of directors of the receiving or annexing school district may determine that all or any portion of the voted bonded indebtedness be refunded pursuant to chapter 39.53 RCW, in

- 1 which case the board of directors of the annexing or receiving district
- 2 <u>shall act as the governing body of the financially insolvent school</u>
- 3 <u>district and is expressly empowered to take all action it deems</u>
- 4 necessary to accomplish such refunding; and
- 5 <u>(d) Any balance in the debt service fund of the financially</u>
- 6 <u>insolvent_school_district_remaining_after_all_such_voted_bonded</u>
- 7 <u>indebtedness is paid must be transferred to the general fund of the</u>
- 8 <u>receiving or annexing school district.</u>
- 9 <u>NEW SECTION.</u> **Sec. 14.** A new section is added to chapter 28A.315 10 RCW to read as follows:
- 11 All proceedings that have been taken by any school district,
- 12 educational service district governing body, or commission, or any
- 13 officers thereof, for the purpose of effecting a dissolution,
- 14 annexation, consolidation, or transfer of territory from one or more
- 15 school districts to one or more other school districts, including but
- 16 not limited to reorganizing boundaries and making an equitable
- 17 adjustment of the property and other assets and of the liabilities,
- 18 including bonded indebtedness and excess tax levies, are hereby
- 19 validated, ratified, approved, and confirmed, notwithstanding any lack
- 20 of power, other than constitutional, of the school district,
- 21 educational service district, or the governing body or commission or
- 22 officers thereof to effect such changes in organization of school
- 23 districts.
- 24 **Sec. 15.** RCW 28A.315.315 and 1990 c 33 s 305 are each amended to 25 read as follows:
- 26 (1) An appeal may be taken, as provided for in RCW 28A.645.010, to
- 27 the superior court of the county in which a school district or any part
- 28 thereof is situated on any question of adjustment of property and other
- 29 assets and of liabilities provided for in this chapter. <u>Judicial</u>
- 30 <u>appeal must be expedited.</u> If the court finds the terms of the
- 31 adjustment in question not equitable, the court shall make an
- 32 adjustment that is equitable.
- 33 (2) In the case of any financially insolvent school district that
- 34 is required to transfer territory pursuant to RCW 28A.315.225, no
- 35 <u>lawsuit may be maintained challenging the imposition of excess tax</u>
- 36 <u>levies on the territory transferred or annexed pursuant to an order of</u>

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- 1 the superintendent of the educational service district under RCW
- 2 <u>28A.315.215</u> <u>unless that lawsuit is served and filed no later than</u>
- 3 thirty days after the date of the order.
- 4 **Sec. 16.** RCW 28A.343.040 and 1991 c 288 s 1 are each amended to read as follows:
- 6 (1) It is the responsibility of each school district board of 7 directors to prepare for the division or redivision of the district 8 into director districts no later than eight months after any of the 9 following:
- 10 $((\frac{1}{1}))$ (a) Receipt of federal decennial census data from the redistricting commission established in RCW 44.05.030;
- 12 $((\frac{(2)}{(2)}))$ (b) Consolidation of two or more districts into one district under RCW $((\frac{28A.315.270}{(28A.315.195)}))$
- 14 $((\frac{3}{)})$ <u>(c)</u> Transfer of territory to or from the district <u>or</u> 15 <u>dissolution and annexation of a district</u> under RCW $(\frac{28A.315.280}{})$ 16 28A.315.215; <u>or</u>
- 17 (((4) Annexation of territory to or from the district under RCW 28A.315.290 or 28A.315.320; or
- (5)) (d) Approval by a majority of the registered voters voting on a proposition authorizing the division of the district into director districts pursuant to RCW ((28A.315.590)) 28A.343.030.
- 22 (2) The districting or redistricting plan shall be consistent with 23 the criteria and adopted according to the procedure established under 24 RCW ((29.70.100)) 29A.76.010.
- 25 **Sec. 17.** RCW 84.09.030 and 2008 c 86 s 501 are each amended to 26 read as follows:
- (1)(a) Except as provided in (b) and (c) of this subsection (1), for the purposes of property taxation and the levy of property taxes, the boundaries of counties, cities, and all other taxing districts shall be the established official boundaries of such districts existing on the first day of August of the year in which the property tax levy is made.
- 33 (b) The boundaries for a newly incorporated port district or 34 regional fire protection service authority shall be established on the 35 first day of October if the boundaries of the newly incorporated port

district or regional fire protection service authority are coterminous with the boundaries of another taxing district or districts, as they existed on the first day of August of that year.

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- (c) The boundaries of a school district that is required to receive or annex territory due to the dissolution of a financially insolvent school district under RCW 28A.315.225 must be the established official boundaries of such districts existing on the first day of September of the year in which the property tax levy is made.
- (2) In any case where any instrument setting forth the official boundaries of any newly established taxing district, or setting forth any change in the boundaries, is required by law to be filed in the office of the county auditor or other county official, the instrument shall be filed in triplicate. The officer with whom the instrument is filed shall transmit two copies of the instrument to the county assessor.
- 16 (3) No property tax levy shall be made for any taxing district 17 whose boundaries are not established as of the dates provided in this 18 section.
- **Sec. 18.** RCW 84.52.053 and 2010 c 237 s 4 are each amended to read 20 as follows:
 - (1) The limitations imposed by RCW 84.52.050 through 84.52.056, and 84.52.043 shall not prevent the levy of taxes by school districts, when authorized so to do by the voters of such school district in the manner and for the purposes and number of years allowable under Article VII, section 2(a) of the Constitution of this state. Elections for such taxes shall be held in the year in which the levy is made or, in the case of propositions authorizing two-year through four-year levies for maintenance and operation support of a school district, authorizing two-year levies for transportation vehicle funds established in RCW 28A.160.130, or authorizing two-year through six-year levies to support the construction, modernization, or remodeling of school facilities, which includes the purposes of RCW 28A.320.330(2) (f) and (g), in the year in which the first annual levy is made.
 - (2)(a) Once additional tax levies have been authorized for maintenance and operation support of a school district for a two-year through four-year period as provided under subsection (1) of this section, no further additional tax levies for maintenance and operation

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- support of the district for that period may be authorized, except for additional levies to provide for subsequently enacted increases affecting the district's levy base or maximum levy percentage.
- (b) Notwithstanding (a) of this subsection, any school district
 that is required to annex or receive territory pursuant to a
 dissolution of a financially insolvent school district pursuant to RCW
 28A.315.225 may call either a replacement or supplemental levy election
 within the school district, including the territory annexed or
 transferred, as follows:
- (i) An election for a proposition authorizing two-year through
 four-year levies for maintenance and operation support of a school
 district may be called and held before the effective date of
 dissolution to replace existing maintenance and operation levies and to
 provide for increases due to the dissolution.
- (ii) An election for a proposition authorizing additional tax
 levies may be called and held before the effective date of dissolution
 to provide for increases due to the dissolution.
 - (iii) In the event a replacement levy election under (b)(i) of this subsection is held but does not pass, the affected school district may subsequently hold a supplemental levy election pursuant to (b)(ii) of this subsection if the supplemental levy election is held before the effective date of dissolution. In the event a supplemental levy election is held under subsection (b)(ii) of this subsection but does not pass, the affected school district may subsequently hold a replacement levy election pursuant to (b)(i) of this subsection if the replacement levy election is held before the effective date of dissolution. Failure of a replacement levy or supplemental levy election does not affect any previously approved and existing maintenance and operation levy within the affected school district or districts.
 - (c) For the purpose of applying the limitation of this subsection (2), a two-year through six-year levy to support the construction, modernization, or remodeling of school facilities shall not be deemed to be a tax levy for maintenance and operation support of a school district.
- 36 (3) A special election may be called and the time therefor fixed by 37 the board of school directors, by giving notice thereof by publication 38 in the manner provided by law for giving notices of general elections,

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- 1 at which special election the proposition authorizing such excess levy
- 2 shall be submitted in such form as to enable the voters favoring the
- 3 proposition to vote "yes" and those opposed thereto to vote "no."
- 4 **Sec. 19.** RCW 39.64.040 and 1935 c 143 s 5 are each amended to read 5 as follows:
- 6 <u>Subject to the requirement in RCW 28A.315.225(2), a</u>ny taxing
- 7 district in the state of Washington is hereby authorized to file the
- 8 petition mentioned in section 80 of chapter IX of the federal
- 9 bankruptcy act.

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- 10 **Sec. 20.** RCW 28A.400.300 and 2009 c 47 s 2 are each amended to 11 read as follows:
- 12 <u>(1)</u> Every board of directors, unless otherwise specially provided 13 by law, shall:
- (((1)) (a) Except as provided in subsection (3) of this section,
 employ for not more than one year, and for sufficient cause discharge
 all certificated and classified employees;
 - ((\(\frac{(2)}{2}\))) (b) Adopt written policies granting leaves to persons under contracts of employment with the school district(s) in positions requiring either certification or classified qualifications, including but not limited to leaves for attendance at official or private institutes and conferences and sabbatical leaves for employees in positions requiring certification qualification, and leaves for illness, injury, bereavement and, emergencies for both certificated and classified employees, and with such compensation as the board of directors prescribe: PROVIDED, That the board of directors shall adopt written policies granting to such persons annual leave with compensation for illness, injury and emergencies as follows:
- 28 $((\frac{a}{a}))$ <u>(i)</u> For such persons under contract with the school district for a full year, at least ten days;
- 30 (((b))) <u>(ii)</u> For such persons under contract with the school 31 district as part time employees, at least that portion of ten days as 32 the total number of days contracted for bears to one hundred eighty 33 days;
- (((c))) <u>(iii)</u> For certificated and classified employees, annual leave with compensation for illness, injury, and emergencies shall be granted and accrue at a rate not to exceed twelve days per year;

provisions of any contract in force on June 12, 1980, which conflict with requirements of this subsection shall continue in effect until contract expiration; after expiration, any new contract executed between the parties shall be consistent with this subsection;

 $((\frac{d}{d}))$ (iv) Compensation for leave for illness or injury actually taken shall be the same as the compensation such person would have received had such person not taken the leave provided in this proviso;

((\(\frac{(\decoder}{e}\))) (v) Leave provided in this proviso not taken shall accumulate from year to year up to a maximum of one hundred eighty days for the purposes of RCW 28A.400.210 and 28A.400.220, and for leave purposes up to a maximum of the number of contract days agreed to in a given contract, but not greater than one year. Such accumulated time may be taken at any time during the school year or up to twelve days per year may be used for the purpose of payments for unused sick leave;

((f))) <u>(vi)</u> Sick leave heretofore accumulated under section 1, chapter 195, Laws of 1959 (former RCW 28.58.430) and sick leave accumulated under administrative practice of school districts prior to the effective date of section 1, chapter 195, Laws of 1959 (former RCW 28.58.430) is hereby declared valid, and shall be added to leave for illness or injury accumulated under this proviso;

 $((\frac{g}{g}))$ (vii) Any leave for injury or illness accumulated up to a maximum of forty-five days shall be creditable as service rendered for the purpose of determining the time at which an employee is eligible to retire, if such leave is taken it may not be compensated under the provisions of RCW 28A.400.210 and 28A.310.490;

((\(\frac{(h)}{(h)}\)) (viii) Accumulated leave under this proviso shall be transferred to and from one district to another, the office of superintendent of public instruction, offices of educational service district superintendents and boards, the state school for the blind, the ((\(\frac{school}{-for} - \text{the} - \text{deaf}\)) Washington state center for childhood deafness and hearing loss, institutions of higher education, and community and technical colleges, to and from such districts, schools, offices, institutions of higher education, and community and technical colleges;

 $((\frac{1}{2}))$ (ix) Leave accumulated by a person in a district prior to leaving said district may, under rules of the board, be granted to such person when the person returns to the employment of the district.

(2) When any certificated or classified employee leaves one school district within the state and commences employment with another school district within the state, the employee shall retain the same seniority, leave benefits and other benefits that the employee had in his or her previous position: PROVIDED, That classified employees who transfer between districts after July 28, 1985, shall not retain any seniority rights other than longevity when leaving one school district and beginning employment with another. If the school district to which the person transfers has a different system for computing seniority, leave benefits, and other benefits as a person in that district who has similar occupational status and total years of service.

- 14 (3) Notwithstanding subsection (1)(a) of this section, discharges
 15 of certificated and classified employees in school districts that are
 16 dissolved due to financial insolvency shall be conducted in accordance
 17 with section 10 of this act.
- NEW SECTION. Sec. 21. A new section is added to chapter 28A.405
 RCW to read as follows:
- Notwithstanding the provisions of RCW 28A.405.210 through 28A.405.380, the employment status, the processes for notices of discharge or nonrenewal, and the appeal rights of certificated employees in school districts that are dissolved due to financial insolvency shall be as provided in section 10 of this act.
- **Sec. 22.** RCW 28A.645.010 and 1990 c 33 s 544 are each amended to 26 read as follows:
 - (1) Any person, or persons, either severally or collectively, aggrieved by any decision or order of any school official or board, within thirty days after the rendition of such decision or order, or of the failure to act upon the same when properly presented, may appeal the same to the superior court of the county in which the school district or part thereof is situated, by filing with the secretary of the school board if the appeal is from board action or failure to act, otherwise with the proper school official, and filing with the clerk of the superior court, a notice of appeal which shall set forth in a clear and concise manner the errors complained of.

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- by teachers, principals, 1 (2)(a) Appeals supervisors, 2 superintendents, or other certificated employees from the actions of school boards with respect to discharge or other action adversely 3 affecting their contract status, or failure to renew their contracts 4 5 for the next ensuing term shall be governed by the appeal provisions of chapters 28A.400 and 28A.405 RCW therefor and in all other cases shall 6 7 be governed by chapter 28A.645 RCW.
- 8 (b) Appeals from nonrenewal or discharge by employees of school
 9 districts that are dissolved due to financial insolvency shall be as
 10 provided in section 10 of this act.
- NEW SECTION. Sec. 23. A new section is added to chapter 41.56 RCW to read as follows:
- Notwithstanding any other provision of this chapter, employees and bargaining representatives of school districts that are dissolved due to financial insolvency shall have resort to collective bargaining, including grievance arbitration and other processes, only to the extent provided by section 10 of this act.
- NEW SECTION. Sec. 24. A new section is added to chapter 41.59 RCW to read as follows:
- Notwithstanding any other provision of this chapter, employees and bargaining representatives of school districts that are dissolved due to financial insolvency shall have resort to collective bargaining, including grievance arbitration and other processes, only to the extent provided by section 10 of this act.
- 21 provided by section to or this act.
- NEW SECTION. Sec. 25. A new section is added to chapter 28A.315 RCW to read as follows:
- The superintendent of public instruction may adopt rules to implement chapter . . ., Laws of 2012 (this act).
- NEW SECTION. Sec. 26. This act takes effect September 1, 2012.

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