ENGROSSED SECOND SUBSTITUTE HOUSE BILL 2595

AS AMENDED BY THE SENATE

Passed Legislature - 2018 Regular Session

State of Washington 65th Legislature 2018 Regular Session

By House Transportation (originally sponsored by Representatives Hudgins, Dolan, Appleton, Gregerson, Pellicciotti, Jinkins, Senn, Wylie, Peterson, Sawyer, Fitzgibbon, Valdez, Stanford, Pollet, Doglio, Goodman, Ormsby, Macri, Riccelli, Robinson, and Stonier; by request of Governor Inslee)

READ FIRST TIME 02/06/18.

- AN ACT Relating to increasing opportunities for citizens to participate in elections by streamlining procedures in order to automatically register citizens to vote; amending RCW 29A.08.110, 29A.08.350, 46.20.207, 29A.08.410, 29A.08.420, and 29A.08.720; adding new sections to chapter 29A.08 RCW; adding a new section to chapter 46.20 RCW; adding a new section to chapter 29A.04 RCW; creating new sections; and providing an effective date.
- 8 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- 9 <u>NEW SECTION.</u> **Sec. 1.** This act may be known and cited as the 10 automatic voter registration act of 2018.
- 11 <u>NEW SECTION.</u> **Sec. 2.** (1) The legislature finds that:
- 12 (a) The right to vote is enshrined as one of the greatest virtues 13 of our democracy and that an engaged citizenry is essential at each 14 level of government to ensure that all voices are heard; and
- 15 (b) State and local governments should take every step possible 16 to make it easier to vote in Washington state and ensure that 17 fundamental values of a true democracy with full participation 18 remains one of our most important functions. Providing additional 19 opportunities for people to register to vote and helping them make 20 their own choices about who represents them in this democracy and

1 about important issues that are central to their lives and 2 communities are essential to upholding these values.

(2) Therefore, the legislature intends to increase the opportunity to register to vote for persons qualified under Article VI of the Washington state Constitution by expanding the streamlined voter registration process that will increase opportunities for voter registration without placing new undue burdens on government agencies.

9 PART I

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10 **Sec. 101.** RCW 29A.08.110 and 2009 c 369 s 10 are each amended to 11 read as follows:

- (1) For persons registering under RCW 29A.08.120, 29A.08.123, 29A.08.330, and 29A.08.340, an application is considered complete only if it contains the information required by RCW 29A.08.010. The applicant is considered to be registered to vote as of the original date of mailing or date of delivery, whichever is applicable. The auditor shall record the appropriate precinct identification, taxing district identification, and date of registration on the voter's record in the state voter registration list. Any mailing address provided shall be used only for mail delivery purposes, and not for precinct assignment or residency purposes. Within sixty days after the receipt of an application or transfer, the auditor shall send to the applicant, by first-class nonforwardable mail, an acknowledgment notice identifying the registrant's precinct and containing such other information as may be required by the secretary of state. The postal service shall be instructed not to forward a voter registration card to any other address and to return to the auditor any card which is not deliverable.
- (2) If an application is not complete, the auditor shall promptly mail a verification notice to the applicant. The verification notice shall require the applicant to provide the missing information. If the applicant provides the required information within forty-five days, the applicant shall be registered to vote as of the original date of application. The applicant shall not be placed on the official list of registered voters until the application is complete.
- NEW SECTION. Sec. 102. A new section is added to chapter 29A.08 RCW to read as follows:

1 The department of licensing shall implement an automatic voter registration system so that a person age eighteen years or older who 2 meets requirements for voter registration and has received or is 3 renewing an enhanced driver's license or identicard issued under RCW 4 46.20.202 or is changing the address for an existing enhanced 5 6 driver's license or identicard pursuant to RCW 46.20.205 may be registered to vote or update voter registration information at the 7 time of registration, renewal, or change of address, by automated 8 process if the department of licensing record associated with the 9 applicant contains the data required to determine whether the 10 applicant meets requirements for voter registration under 11 12 29A.08.010, other information as required by the secretary of state, and includes a signature image. The person must be informed that his 13 or her record will be used for voter registration and offered an 14 opportunity to decline to register. 15

- NEW SECTION. Sec. 103. A new section is added to chapter 29A.08
 RCW to read as follows:
- 18 (1) If the applicant in section 102 of this act does not decline 19 registration, the application is submitted pursuant to RCW 20 29A.08.350.
- 21 (2) For each such application, the secretary of state must obtain 22 a digital copy of the applicant's signature image from the department 23 of licensing.
- NEW SECTION. Sec. 104. A new section is added to chapter 29A.08
 RCW to read as follows:
- 26 (1)(a) For persons age eighteen years and older registering under 27 section 102 of this act, an application is considered complete only if it contains the information required by RCW 29A.08.010 and other 28 29 information as required by the secretary of state. The applicant is 30 considered to be registered to vote as of the original date of issuance or renewal or date of change of address of an enhanced 31 driver's license or identicard issued under RCW 46.20.202 or change 32 of address for an existing enhanced driver's license or identicard 33 pursuant to RCW 46.20.205. The auditor shall record the appropriate 34 precinct identification, taxing district identification, and date of 35 registration on the voter's record in the state voter registration 36 37 list. Any mailing address provided shall be used only for mail 38 delivery purposes, and not for precinct assignment or residency

1 purposes. Within sixty days after the receipt of an application or transfer, the auditor shall send to the applicant, by first-class 2 nonforwardable mail, an acknowledgment notice identifying the 3 registrant's precinct and containing such other information as may be 4 required by the secretary of state. The United States postal service 5 6 shall be instructed not to forward a voter registration card to any 7 other address and to return to the auditor any card which is not deliverable. 8

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- (b) An auditor may use other means to communicate with potential and registered voters such as, but not limited to, email, phone, or text messaging. The alternate form of communication must not be in lieu of the first-class mail requirements. The auditor shall act in compliance with all voter notification processes established in federal law.
- (2) If an application is not complete, the auditor shall promptly mail a verification notice to the applicant. The verification notice must require the applicant to provide the missing information. If the applicant provides the required information within forty-five days, the applicant must be registered to vote. The applicant must not be placed on the official list of registered voters until the application is complete.
- (3) If the prospective registration applicant declines to register to vote or the information provided by the department of licensing does not indicate citizenship, the information must not be included on the list of registered voters.
- (4) The department of licensing is prohibited from sharing data files used by the secretary of state to certify voters registered through the automated process outlined in section 102 of this act with any federal agency, or state agency other than the secretary of state. Personal information supplied for the purposes of obtaining a driver's license or identicard is exempt from public inspection pursuant to RCW 42.56.230.
- NEW SECTION. Sec. 105. A new section is added to chapter 46.20 RCW to read as follows:
- For persons eighteen years of age or older who meet requirements for voter registration, who have been issued or are renewing an enhanced driver's license or identicard under RCW 46.20.202 or applying for a change of address for an existing enhanced driver's license or identicard pursuant to RCW 46.20.205, and have not

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- declined to register to vote, the department shall produce and transmit to the secretary of state the following information from the records of each individual: The name, address, date of birth, gender of the applicant, the driver's license number, signature image, and the date on which the application was submitted. The department and the secretary of state shall process information as an automated application on a daily basis.
- 8 **Sec. 106.** RCW 29A.08.350 and 2013 c 11 s 18 are each amended to 9 read as follows:
- The department of licensing shall produce and transmit to the 10 secretary of state the following information from the records of each 11 individual who requested a voter registration or update at a driver's 12 13 license facility: The name, address, date of birth, gender of the applicant, the driver's license number, signature image, and the date 14 15 on which the application for voter registration or update was 16 submitted. The secretary of state shall process the registrations and 17 updates as an electronic application.
- 18 **Sec. 107.** RCW 46.20.207 and 1993 c 501 s 3 are each amended to 19 read as follows:
 - (1) The department is authorized to cancel any driver's license upon determining that the licensee was not entitled to the issuance of the license, or that the licensee failed to give the required or correct information in his or her application, or that the licensee is incompetent to drive a motor vehicle for any of the reasons under RCW 46.20.031 (4) and (7).
- 26 (2) Upon such cancellation, the licensee must surrender the license so canceled to the department.
- (3) Upon the cancellation of an enhanced driver's license or 28 29 identicard for failure of the licensee to give correct information, 30 if such information had been transferred to the secretary of state for purposes of voter registration, the department must immediately 31 notify the office of the secretary of state, and the county auditor 32 of the county of the licensee's address of record, of the 33 34 cancellation of the license or identicard and identify the incorrect information. 35

36 PART II

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- NEW SECTION. Sec. 201. A new section is added to chapter 29A.04
 RCW to read as follows:
 - (1) Beginning July 1, 2019, the health benefit exchange shall provide the following information to the secretary of state's office for consenting Washington healthplanfinder applicants who affirmatively indicate that they are interested in registering to vote, including applicants who file changes of address, who reside in Washington, are age eighteen years or older, and are verified citizens, for voter registration purposes:
- 10 (a) Names;

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- (b) Traditional or nontraditional residential addresses;
- 12 (c) Mailing addresses, if different from the traditional or 13 nontraditional residential address; and
 - (d) Dates of birth.
 - (2) The health benefit exchange shall consult with the secretary of state's office to ensure that sufficient information is provided to allow the secretary of state to obtain a digital copy of the person's signature when available from the department of licensing and establish other criteria and procedures that are secure and compliant with federal and state voter registration and privacy laws and rules.
- 22 (3) If applicable, the health benefit exchange shall report any 23 known barriers or impediments to implementation of this section to 24 the appropriate committees of the legislature and the governor no 25 later than December 1, 2018.
 - (4) If the health benefit exchange determines, in consultation with the health care authority, that implementation of this act requires changes subject to approval from the centers for medicare and medicaid services, participation of the health benefit exchange is contingent on receiving that approval.
- NEW SECTION. Sec. 202. A new section is added to chapter 29A.08
 RCW to read as follows:
- 33 (1) The governor shall make a decision, in consultation with the 34 office of the secretary of state, as to whether each agency 35 identified in subsection (3) of this section shall implement 36 automatic voter registration. The final decision is at the governor's 37 sole discretion.

- 1 (2)(a) Each agency identified in subsection (3) of this section 2 shall submit a report to the governor and appropriate legislative 3 committees no later than December 1, 2018, describing:
 - (i) Steps needed to implement automatic voter registration under this act by July 1, 2019;
- 6 (ii) Barriers to implementation, including ways to mitigate those 7 barriers; and
- 8 (iii) Applicable federal and state privacy protections for voter 9 registration information.
- 10 (b) In preparing the report required under this subsection, the 11 agency may consult with the secretary of state's office to determine 12 automatic voter registration criteria and procedures.
 - (3) This section applies to state agencies, other than the health benefit exchange, providing public assistance or services to persons with disabilities, designated pursuant to RCW 29A.08.310(1), that collect, process, and store the following information as part of providing assistance or services:
- 18 (a) Names;

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- (b) Traditional or nontraditional residential addresses;
- 20 (c) Dates of birth;
- 21 (d) A signature attesting to the truth of the information 22 provided on the application for assistance or services; and
- (e) Verification of citizenship information, via social security administration data match or manually verified by the agency during the client transaction.
- 26 (4) Once an agency has implemented automatic voter registration, 27 it shall continue to provide automatic voter registration unless 28 legislation is enacted that directs the agency to do otherwise.
- 29 (5) Agencies may not begin verifying citizenship as part of an 30 agency transaction for the sole purpose of providing automatic voter 31 registration.
- NEW SECTION. Sec. 203. A new section is added to chapter 29A.08 RCW to read as follows:
- 34 (1) If a person who is ineligible to vote becomes, in the rare occasion, registered to vote under section 102 or 201 of this act in the absence of a knowing violation by that person of RCW 29A.84.140, that person shall be deemed to have performed an authorized act of registration and such act may not be considered as evidence of a claim to citizenship.

- 1 (2) Unless a person willfully and knowingly votes or attempts to vote knowing that he or she is not entitled to vote, a person who is 2 ineligible to vote and becomes registered to vote under section 102 3 or 201 of this act, and subsequently votes or attempts to vote in an 4 election held after the effective date of the person's registration, 5 6 is not guilty of violating RCW 29A.84.130, and shall be deemed to 7 have performed an authorized act, and such act may not be considered as evidence of a claim to citizenship. 8
- 9 (3) A person who is ineligible to vote, who successfully 10 completes the voter registration process under section 102 or 201 of 11 this act or votes in an election, must have their voter registration, 12 or record of vote, removed from the voter registration database and 13 any other application records.
- 14 (4) Should an ineligible individual become registered to vote, 15 the office of the secretary of state and the relevant agency shall 16 jointly determine the cause.
- 17 **Sec. 204.** RCW 29A.08.410 and 2009 c 369 s 22 are each amended to 18 read as follows:
 - A registered voter who changes his or her residence from one address to another within the same county may transfer his or her registration to the new address in one of the following ways:
- (1) Sending the county auditor a request stating both the voter's present address and the address from which the voter was last registered;
- 25 (2) Appearing in person before the county auditor and making such 26 a request;
- 27 (3) Telephoning or emailing the county auditor to transfer the 28 registration; $((\Theta r))$
 - (4) Submitting a voter registration application:
- 30 (5) Submitting information to the department of licensing;
- 31 (6) Submitting information to the health benefit exchange; or
- 32 (7) Submitting information to an agency designated under section
- 33 <u>202 of this act once automatic voter registration is implemented at</u>
- 34 the agency.

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- 35 **Sec. 205.** RCW 29A.08.420 and 2009 c 369 s 23 are each amended to read as follows:
- A registered voter who changes his or her residence from one 38 county to another county must do so by submitting a voter

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- 1 registration form or by submitting information to the department of
- 2 licensing, the health benefit exchange, or an agency designated under
- 3 section 202 of this act once automatic voter registration is
- 4 <u>implemented at the agency</u>. The county auditor of the voter's new
- 5 county shall transfer the voter's registration from the county of the
- 6 previous registration.

- **Sec. 206.** RCW 29A.08.720 and 2011 c 10 s 18 are each amended to 8 read as follows:
 - (1) In the case of voter registration records received through the health benefit exchange, the department of licensing, or an agency designated under RCW 29A.08.310, the identity of the office or agency at which any particular individual registered to vote must be used only for voter registration purposes, is not available for public inspection, and shall not be disclosed to the public. Any record of a particular individual's choice not to register to vote at an office of the department of licensing or a state agency designated under RCW 29A.08.310 is not available for public inspection and any information regarding such a choice by a particular individual shall not be disclosed to the public.
 - (2) Subject to the restrictions of RCW 29A.08.710 and 40.24.060, precinct lists and current lists of registered voters are public records and must be made available for public inspection and copying under such reasonable rules and regulations as the county auditor or secretary of state may prescribe. The county auditor or secretary of state shall promptly furnish current lists of registered voters in his or her possession, at actual reproduction cost, to any person requesting such information. The lists shall not be used for the purpose of mailing or delivering any advertisement or offer for any property, establishment, organization, product, or service or for the purpose of mailing or delivering any solicitation for money, services, or anything of value. However, the lists and labels may be used for any political purpose. The county auditor or secretary of state must provide a copy of RCW 29A.08.740 to the person requesting the material that is released under this section.
 - (3) For the purposes of this section, "political purpose" means a purpose concerned with the support of or opposition to any candidate for any partisan or nonpartisan office or concerned with the support of or opposition to any ballot proposition or issue. "Political purpose" includes, but is not limited to, such activities as the

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- 1 advertising for or against any candidate or ballot measure or the
- 2 solicitation of financial support.
- 3 <u>NEW SECTION.</u> **Sec. 207.** A new section is added to chapter 29A.08
- 4 RCW to read as follows:
- 5 The office of the secretary of state may adopt rules to implement
- 6 automatic voter registration under this act.
- 7 <u>NEW SECTION.</u> **Sec. 208.** Sections 101 through 107 of this act
- 8 take effect July 1, 2019.

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