HOUSE BILL 2408

State of Washington 68th Legislature 2024 Regular Session

By Representatives Lekanoff and Orwall

1 AN ACT Relating to methods of communication used by the 2 technology platform designed for the behavioral health crisis 3 response and suicide prevention system; and reenacting and amending 4 RCW 71.24.890.

5 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

6 Sec. 1. RCW 71.24.890 and 2023 c 454 s 5 and 2023 c 433 s 16 are 7 each reenacted and amended to read as follows:

8 (1) Establishing the state designated 988 contact hubs and enhancing the crisis response system will require collaborative work 9 10 between the department and the authority within their respective 11 roles. The department shall have primary responsibility for 12 establishing and designating the designated 988 contact hubs. The authority shall have primary responsibility for developing 13 and implementing the crisis response system and services to support the 14 15 work of the designated 988 contact hubs. In any instance in which one 16 agency is identified as the lead, the expectation is that agency will 17 be communicating and collaborating with the other to ensure seamless, 18 continuous, and effective service delivery within the statewide 19 crisis response system.

20 (2) The department shall provide adequate funding for the state's 21 crisis call centers to meet an expected increase in the use of the 1 call centers based on the implementation of the 988 crisis hotline. The funding level shall be established at a level anticipated to 2 achieve an in-state call response rate of at least 90 percent by July 3 2022. The funding level shall be determined by considering 4 22, standards and cost per call predictions provided by the administrator 5 6 of the national suicide prevention lifeline, call volume predictions, 7 quidance on crisis call center performance metrics, and necessary technology upgrades. In contracting with the crisis call centers, the 8 department: 9

(a) May provide funding to support crisis call centers and 10 11 designated 988 contact hubs to enter into limited on-site 12 partnerships with the public safety answering point to increase the coordination and transfer of behavioral health calls received by 13 certified public safety telecommunicators that are better addressed 14 by clinic interventions provided by the 988 system. Tax revenue may 15 16 be used to support on-site partnerships;

(b) Shall require that crisis call centers enter into data-17 18 sharing agreements, when appropriate, with the department, the authority, and applicable regional behavioral health administrative 19 services organizations to provide reports and client level data 20 21 regarding 988 crisis hotline calls, as allowed by and in compliance with existing federal and state law governing the sharing and use of 22 23 protected health information, including dispatch time, arrival time, and disposition of the outreach for each call referred for outreach 24 25 by each region. The department and the authority shall establish requirements that the crisis call centers report the data identified 26 27 this subsection (2)(b) to regional behavioral in health 28 administrative services organizations for the purposes of maximizing 29 medicaid reimbursement, as appropriate, and implementing this chapter and chapters 71.05 and 71.34 RCW including, but not limited to, 30 31 administering crisis services for the assigned regional service area, 32 contracting with a sufficient number of licensed or certified providers for crisis services, establishing and maintaining quality 33 assurance processes, maintaining patient tracking, and developing and 34 implementing strategies to coordinate care for individuals with a 35 36 history of frequent crisis system utilization.

37 (3) The department shall adopt rules by January 1, 2025, to 38 establish standards for designation of crisis call centers as 39 designated 988 contact hubs. The department shall collaborate with 40 the authority and other agencies to assure coordination and

availability of services, and shall consider national guidelines for behavioral health crisis care as determined by the federal substance abuse and mental health services administration, national behavioral health accrediting bodies, and national behavioral health provider sassociations to the extent they are appropriate, and recommendations from the crisis response improvement strategy committee created in RCW 71.24.892.

8 (4) The department shall designate designated 988 contact hubs by 9 January 1, 2026. The designated 988 contact hubs shall provide crisis 10 intervention services, triage, care coordination, referrals, and 11 connections to individuals contacting the 988 crisis hotline from any 12 jurisdiction within Washington 24 hours a day, seven days a week, 13 using the system platform developed under subsection (5) of this 14 section.

15 (a) To be designated as a designated 988 contact hub, the 16 applicant must demonstrate to the department the ability to comply 17 with the requirements of this section and to contract to provide 18 designated 988 contact hub services. The department may revoke the 19 designation of any designated 988 contact hub that fails to 20 substantially comply with the contract.

(b) The contracts entered shall require designated 988 contacthubs to:

(i) Have an active agreement with the administrator of the national suicide prevention lifeline for participation within its network;

(ii) Meet the requirements for operational and clinical standards established by the department and based upon the national suicide prevention lifeline best practices guidelines and other recognized best practices;

(iii) Employ highly qualified, skilled, and trained clinical 30 31 staff who have sufficient training and resources to provide empathy 32 to callers in acute distress, de-escalate crises, assess behavioral health disorders and suicide risk, triage to system partners for 33 callers that need additional clinical interventions, and provide case 34 management and documentation. Call center staff shall be trained to 35 36 make every effort to resolve cases in the least restrictive environment and without law enforcement involvement whenever 37 possible. Call center staff shall coordinate with certified peer 38 39 counselors to provide follow-up and outreach to callers in distress as available. It is intended for transition planning to include a 40

pathway for continued employment and skill advancement as needed for experienced crisis call center employees;

3 Train employees on agricultural community cultural (iv) competencies for suicide prevention, which may include sharing 4 resources with callers that are specific to members from the 5 6 agricultural community. The training must prepare staff to provide appropriate assessments, interventions, and resources to members of 7 the agricultural community. Employees may make warm transfers and 8 referrals to a crisis hotline that specializes in working with 9 10 members from the agricultural community, provided that no person contacting 988 shall be transferred or referred to another service if 11 12 they are currently in crisis and in need of emotional support;

(v) Prominently display 988 crisis hotline information on their 13 websites and social media, including a description of what the caller 14 should expect when contacting the crisis call center and a 15 16 description of the various options available to the caller, including 17 call lines specialized in the behavioral health needs of veterans, American Indian and Alaska Native persons, Spanish-speaking persons, 18 19 and LGBTQ populations. The website may also include resources for programs and services related to suicide prevention for the 20 21 agricultural community;

(vi) Collaborate with the authority, the national suicide prevention lifeline, and veterans crisis line networks to assure consistency of public messaging about the 988 crisis hotline;

(vii) Develop and submit to the department protocols between the designated 988 contact hub and 911 call centers within the region in which the designated crisis call center operates and receive approval of the protocols by the department and the state 911 coordination office;

30 (viii) Develop, in collaboration with the region's behavioral 31 health administrative services organizations, and jointly submit to 32 the authority protocols related to the dispatching of mobile rapid 33 response crisis teams and community-based crisis teams endorsed under 34 RCW 71.24.903 and receive approval of the protocols by the authority;

35 (ix) Provide data and reports and participate in evaluations and 36 related quality improvement activities, according to standards 37 established by the department in collaboration with the authority; 38 and

39 (x) Enter into data-sharing agreements with the department, the 40 authority, and applicable regional behavioral health administrative

1 services organizations to provide reports and client level data regarding 988 crisis hotline calls, as allowed by and in compliance 2 with existing federal and state law governing the sharing and use of 3 protected health information, including dispatch time, arrival time, 4 and disposition of the outreach for each call referred for outreach 5 6 by each region. The department and the authority shall establish requirements that the designated 988 contact hubs report the data 7 identified in this subsection (4)(b)(x) to regional behavioral health 8 administrative services organizations for the purposes of maximizing 9 10 medicaid reimbursement, as appropriate, and implementing this chapter and chapters 71.05 and 71.34 RCW including, but not limited to, 11 12 administering crisis services for the assigned regional service area, contracting with a sufficient number or licensed or certified 13 providers for crisis services, establishing and maintaining quality 14 15 assurance processes, maintaining patient tracking, and developing and 16 implementing strategies to coordinate care for individuals with a 17 history of frequent crisis system utilization.

18 (c) The department and the authority shall incorporate 19 recommendations from the crisis response improvement strategy 20 committee created under RCW 71.24.892 in its agreements with 21 designated 988 contact hubs, as appropriate.

(5) The department and authority must coordinate to develop the 22 23 technology and platforms necessary to manage and operate the behavioral health crisis response and suicide prevention system. The 24 25 department and the authority must include the crisis call centers and designated 988 contact hubs in the decision-making process for 26 selecting any technology platforms that will be used to operate the 27 system. No decisions made by the department or the authority shall 28 interfere with the routing of the 988 crisis hotline calls, texts, or 29 chat as part of Washington's active agreement with the administrator 30 31 of the national suicide prevention lifeline or 988 administrator that 32 routes 988 contacts into Washington's system. The technologies 33 developed must include:

(a) A new technologically advanced behavioral health and suicide prevention crisis call center system platform for use in designated 988 contact hubs designated by the department under subsection (4) of this section. This platform, which shall be fully funded by July 1, 2024, shall be developed by the department and must include the capacity to receive crisis assistance requests through phone calls, texts, chats, and other similar methods of communication that may be

developed in the future that promote access to the behavioral health crisis system. The platform must be capable of allowing any crisis line dedicated to the needs of American Indian and Alaska Native persons to receive crisis assistance requests through phone calls, texts, chats, and other similar methods of communication to the same extent that those capacities are available for the 988 crisis hotline; and

8 (b) A behavioral health integrated client referral system capable 9 of providing system coordination information to designated 988 10 contact hubs and the other entities involved in behavioral health 11 care. This system shall be developed by the authority.

12 (6) In developing the new technologies under subsection (5) of 13 this section, the department and the authority must coordinate to 14 designate a primary technology system to provide each of the 15 following:

16 (a) Access to real-time information relevant to the coordination 17 of behavioral health crisis response and suicide prevention services, 18 including:

19 (i) Real-time bed availability for all behavioral health bed types and recliner chairs, including but not limited to crisis 20 stabilization services, 23-hour crisis relief centers, psychiatric 21 inpatient, substance use disorder inpatient, withdrawal management, 22 peer-run respite centers, and crisis respite services, inclusive of 23 both voluntary and involuntary beds, for use by crisis response 24 25 workers, first responders, health care providers, emergency departments, and individuals in crisis; and 26

(ii) Real-time information relevant to the coordination of behavioral health crisis response and suicide prevention services for a person, including the means to access:

(A) Information about any less restrictive alternative treatment
 orders or mental health advance directives related to the person; and

32 (B) Information necessary to enable the designated 988 contact 33 hub to actively collaborate with emergency departments, primary care providers and behavioral health providers within managed care 34 organizations, behavioral health administrative services 35 organizations, and other health care payers to establish a safety 36 plan for the person in accordance with best practices and provide the 37 next steps for the person's transition to follow-up noncrisis care. 38 39 To establish information-sharing guidelines that fulfill the intent 40 of this section the authority shall consider input from the

1 confidential information compliance and coordination subcommittee
2 established under RCW 71.24.892;

 $((\frac{(b)}{b}))$ (b) The means to track the outcome of the 988 call to 3 appropriate follow-up, cross-system coordination, and 4 enable accountability, including as appropriate: (i) Any immediate services 5 6 dispatched and reports generated from the encounter; (ii) the validation of a safety plan established for the caller in accordance 7 with best practices; (iii) the next steps for the caller to follow in 8 transition to noncrisis follow-up care, including a next-day 9 10 appointment for callers experiencing urgent, symptomatic behavioral health care needs; and (iv) the means to verify and document whether 11 the caller was successful in making the transition to appropriate 12 noncrisis follow-up care indicated in the safety plan for the person, 13 to be completed either by the care coordinator provided through the 14 person's managed care organization, health plan, or behavioral health 15 16 administrative services organization, or if such a care coordinator 17 is not available or does not follow through, by the staff of the designated 988 contact hub; 18

19 (c) A means to facilitate actions to verify and document whether 20 the person's transition to follow-up noncrisis care was completed and 21 services offered, to be performed by a care coordinator provided 22 through the person's managed care organization, health plan, or 23 behavioral health administrative services organization, or if such a 24 care coordinator is not available or does not follow through, by the 25 staff of the designated 988 contact hub;

(d) The means to provide geographically, culturally, and linguistically appropriate services to persons who are part of highrisk populations or otherwise have need of specialized services or accommodations, and to document these services or accommodations; and

(e) When appropriate, consultation with tribal governments to
 ensure coordinated care in government-to-government relationships,
 and access to dedicated services to tribal members.

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(7) The authority shall:

(a) Collaborate with county authorities and behavioral health
 administrative services organizations to develop procedures to
 dispatch behavioral health crisis services in coordination with
 designated 988 contact hubs to effectuate the intent of this section;

(b) Establish formal agreements with managed care organizations and behavioral health administrative services organizations by January 1, 2023, to provide for the services, capacities, and

1 coordination necessary to effectuate the intent of this section, which shall include a requirement to arrange next-day appointments 2 3 for persons contacting the 988 crisis hotline experiencing urgent, symptomatic behavioral health care needs with geographically, 4 culturally, and linguistically appropriate primary care or behavioral 5 6 health providers within the person's provider network, or, if uninsured, through the person's behavioral health administrative 7 services organization; 8

9 (c) Create best practices guidelines by July 1, 2023, for 10 deployment of appropriate and available crisis response services by 11 designated 988 contact hubs to assist 988 hotline callers to minimize 12 nonessential reliance on emergency room services and the use of law 13 enforcement, considering input from relevant stakeholders and 14 recommendations made by the crisis response improvement strategy 15 committee created under RCW 71.24.892;

(d) Develop procedures to allow appropriate information sharing and communication between and across crisis and emergency response systems for the purpose of real-time crisis care coordination including, but not limited to, deployment of crisis and outgoing services, follow-up care, and linked, flexible services specific to crisis response; and

22 (e) Establish guidelines to appropriately serve high-risk 23 populations who request crisis services. The authority shall design these guidelines to promote behavioral health equity for all 24 25 populations with attention to circumstances of race, ethnicity, gender, socioeconomic status, sexual orientation, and geographic 26 location, and include components such as training requirements for 27 28 call response workers, policies for transferring such callers to an 29 appropriate specialized center or subnetwork within or external to the national suicide prevention lifeline network, and procedures for 30 31 referring persons who access the 988 crisis hotline to linguistically 32 and culturally competent care.

(8) The department shall monitor trends in 988 crisis hotline caller data, as reported by designated 988 contact hubs under subsection (4)(b)(x) of this section, and submit an annual report to the governor and the appropriate committees of the legislature summarizing the data and trends beginning December 1, 2027.

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