ENGROSSED SUBSTITUTE HOUSE BILL 2164

AS AMENDED BY THE SENATE

Passed Legislature - 2014 Regular Session

State of Washington

63rd Legislature

2014 Regular Session

By House Judiciary (originally sponsored by Representatives Orwall, Appleton, Carlyle, and Ryu)

READ FIRST TIME 01/23/14.

- AN ACT Relating to evidence-based and research-based interventions 1
- 2 for juvenile firearm offenders; amending RCW 13.40.193, 13.40.127,
- 3 13.40.210, and 13.50.010; and adding a new section to chapter 13.40
- RCW. 4

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- 5 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- 6 Sec. 1. RCW 13.40.193 and 2003 c 53 s 100 are each amended to read 7 as follows:
 - (1) If a respondent is found to have been in possession of a firearm in violation of RCW 9.41.040(2)(a)(iii), the court shall impose a minimum disposition of ten days of confinement. If the offender's standard range of disposition for the offense as indicated in RCW 13.40.0357 is more than thirty days of confinement, the court shall commit the offender to the department for the standard range
- 13 The offender shall not be released until the offender has 14 disposition.
- 15 served a minimum of ten days in confinement.
- 16 (2)(a) If a respondent is found to have been in possession of a
- 17 firearm in violation of RCW 9.41.040, the disposition must include a
- requirement that the respondent participate in a qualifying program as 18
- described in (b) of this subsection, when available, unless the court 19

- makes a written finding based on the outcome of the juvenile court risk
 assessment that participation in a qualifying program would not be
 appropriate.
 - (b) For purposes of this section, "qualifying program" means an aggression replacement training program, a functional family therapy program, or another program applicable to the juvenile firearm offender population that has been identified as evidence-based or research-based and cost-beneficial in the current list prepared at the direction of the legislature by the Washington state institute for public policy.
 - (3) If the court finds that the respondent or an accomplice was armed with a firearm, the court shall determine the standard range disposition for the offense pursuant to RCW 13.40.160. If the offender or an accomplice was armed with a firearm when the offender committed any felony other than possession of a machine gun, possession of a stolen firearm, drive-by shooting, theft of a firearm, unlawful possession of a firearm in the first and second degree, or use of a machine gun in a felony, the following periods of total confinement must be added to the sentence: For a class A felony, six months; for a class B felony, four months; and for a class C felony, two months. The additional time shall be imposed regardless of the offense's juvenile disposition offense category as designated in RCW 13.40.0357.
 - $((\frac{3}{2}))$ (4) When a disposition under this section would effectuate a manifest injustice, the court may impose another disposition. When a judge finds a manifest injustice and imposes a disposition of confinement exceeding thirty days, the court shall commit the juvenile to a maximum term, and the provisions of RCW 13.40.030(2) shall be used to determine the range. When a judge finds a manifest injustice and imposes a disposition of confinement less than thirty days, the disposition shall be comprised of confinement or community supervision or both.
- $((\frac{4}{1}))$ (5) Any term of confinement ordered pursuant to this section shall run consecutively to any term of confinement imposed in the same disposition for other offenses.
- **Sec. 2.** RCW 13.40.127 and 2013 c 179 s 5 are each amended to read as follows:
- 36 (1) A juvenile is eligible for deferred disposition unless he or 37 she:

- 1 (a) Is charged with a sex or violent offense;
 - (b) Has a criminal history which includes any felony;
 - (c) Has a prior deferred disposition or deferred adjudication; or
 - (d) Has two or more adjudications.

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- 5 (2) The juvenile court may, upon motion at least fourteen days before commencement of trial and, after consulting the juvenile's 6 7 custodial parent or parents or guardian and with the consent of the juvenile, continue the case for disposition for a period not to exceed 8 one year from the date the juvenile is found guilty. The court shall 9 consider whether the offender and the community will benefit from a 10 11 deferred disposition before deferring the disposition. The court may waive the fourteen-day period anytime before the commencement of trial 12 for good cause. 13
 - (3) Any juvenile who agrees to a deferral of disposition shall:
- 15 (a) Stipulate to the admissibility of the facts contained in the 16 written police report;
 - (b) Acknowledge that the report will be entered and used to support a finding of guilt and to impose a disposition if the juvenile fails to comply with terms of supervision;
 - (c) Waive the following rights to: (i) A speedy disposition; and (ii) call and confront witnesses; and
 - (d) Acknowledge the direct consequences of being found guilty and the direct consequences that will happen if an order of disposition is entered.

The adjudicatory hearing shall be limited to a reading of the court's record.

- (4) Following the stipulation, acknowledgment, waiver, and entry of a finding or plea of guilt, the court shall defer entry of an order of disposition of the juvenile.
- (5) Any juvenile granted a deferral of disposition under this section shall be placed under community supervision. The court may impose any conditions of supervision that it deems appropriate including posting a probation bond. Payment of restitution under RCW 13.40.190 shall be a condition of community supervision under this section.

The court may require a juvenile offender convicted of animal cruelty in the first degree to submit to a mental health evaluation to determine if the offender would benefit from treatment and such intervention would promote the safety of the community. After consideration of the results of the evaluation, as a condition of community supervision, the court may order the offender to attend treatment to address issues pertinent to the offense.

The court may require the juvenile to undergo a mental health or substance abuse assessment, or both. If the assessment identifies a need for treatment, conditions of supervision may include treatment for the assessed need that has been demonstrated to improve behavioral health and reduce recidivism.

The court shall require a juvenile granted a deferral of disposition for unlawful possession of a firearm in violation of RCW 9.41.040 to participate in a qualifying program as described in RCW 13.40.193(2)(b), when available, unless the court makes a written finding based on the outcome of the juvenile court risk assessment that participation in a qualifying program would not be appropriate.

- (6) A parent who signed for a probation bond has the right to notify the counselor if the juvenile fails to comply with the bond or conditions of supervision. The counselor shall notify the court and surety of any failure to comply. A surety shall notify the court of the juvenile's failure to comply with the probation bond. The state shall bear the burden to prove, by a preponderance of the evidence, that the juvenile has failed to comply with the terms of community supervision.
- (7)(a) Anytime prior to the conclusion of the period of supervision, the prosecutor or the juvenile's juvenile court community supervision counselor may file a motion with the court requesting the court revoke the deferred disposition based on the juvenile's lack of compliance or treat the juvenile's lack of compliance as a violation pursuant to RCW 13.40.200.
- (b) If the court finds the juvenile failed to comply with the terms of the deferred disposition, the court may:
 - (i) Revoke the deferred disposition and enter an order of disposition; or
 - (ii) Impose sanctions for the violation pursuant to RCW 13.40.200.
- 35 (8) At any time following deferral of disposition the court may, 36 following a hearing, continue supervision for an additional one-year 37 period for good cause.

- (9)(a) At the conclusion of the period of supervision, the court shall determine whether the juvenile is entitled to dismissal of the deferred disposition only when the court finds:
 - (i) The deferred disposition has not been previously revoked;
 - (ii) The juvenile has completed the terms of supervision;

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- (iii) There are no pending motions concerning lack of compliance 7 pursuant to subsection (7) of this section; and
 - (iv) The juvenile has either paid the full amount of restitution, or, made a good faith effort to pay the full amount of restitution during the period of supervision.
 - (b) If the court finds the juvenile is entitled to dismissal of the deferred disposition pursuant to (a) of this subsection, the juvenile's conviction shall be vacated and the court shall dismiss the case with prejudice, except that a conviction under RCW 16.52.205 shall not be vacated. Whenever a case is dismissed with restitution still owing, the court shall enter a restitution order pursuant to RCW 13.40.190 for any unpaid restitution. Jurisdiction to enforce payment and modify terms of the restitution order shall be the same as those set forth in RCW 13.40.190.
 - (c) If the court finds the juvenile is not entitled to dismissal of the deferred disposition pursuant to (a) of this subsection, the court shall revoke the deferred disposition and enter disposition. A deferred disposition shall remain a conviction unless the case is dismissed and the conviction is vacated pursuant to (b) of this subsection or sealed pursuant to RCW 13.50.050.
 - (10)(a)(i) Any time the court vacates a conviction pursuant to subsection (9) of this section, if the juvenile is eighteen years of age or older and the full amount of restitution ordered has been paid, the court shall enter a written order sealing the case.
 - (ii) Any time the court vacates a conviction pursuant to subsection (9) of this section, if the juvenile is not eighteen years of age or older and full restitution ordered has been paid, the court shall schedule an administrative sealing hearing to take place no later than thirty days after the respondent's eighteenth birthday, at which time the court shall enter a written order sealing the case. respondent's presence at the administrative sealing hearing is not required.

- 1 (iii) Any deferred disposition vacated prior to June 7, 2012, is 2 not subject to sealing under this subsection.
 - (b) Nothing in this subsection shall preclude a juvenile from petitioning the court to have the records of his or her deferred dispositions sealed under RCW 13.50.050 (11) and (12).
- 6 (c) Records sealed under this provision shall have the same legal status as records sealed under RCW 13.50.050.

Sec. 3. RCW 13.40.210 and 2009 c 187 s 1 are each amended to read 9 as follows:

- (1) The secretary shall set a release date for each juvenile committed to its custody. The release date shall be within the prescribed range to which a juvenile has been committed under RCW 13.40.0357 or 13.40.030 except as provided in RCW 13.40.320 concerning offenders the department determines are eligible for the juvenile offender basic training camp program. Such dates shall be determined prior to the expiration of sixty percent of a juvenile's minimum term of confinement included within the prescribed range to which the juvenile has been committed. The secretary shall release any juvenile committed to the custody of the department within four calendar days prior to the juvenile's release date or on the release date set under this chapter. Days spent in the custody of the department shall be tolled by any period of time during which a juvenile has absented himself or herself from the department's supervision without the prior approval of the secretary or the secretary's designee.
- (2) The secretary shall monitor the average daily population of the state's juvenile residential facilities. When the secretary concludes that in-residence population of residential facilities exceeds one hundred five percent of the rated bed capacity specified in statute, or in absence of such specification, as specified by the department in rule, the secretary may recommend reductions to the governor. On certification by the governor that the recommended reductions are necessary, the secretary has authority to administratively release a sufficient number of offenders to reduce in-residence population to one hundred percent of rated bed capacity. The secretary shall release those offenders who have served the greatest proportion of their sentence. However, the secretary may deny release in a particular case at the request of an offender, or if the secretary finds that there is

no responsible custodian, as determined by the department, to whom to release the offender, or if the release of the offender would pose a clear danger to society. The department shall notify the committing court of the release at the time of release if any such early releases have occurred as a result of excessive in-residence population. In no event shall an offender adjudicated of a violent offense be granted release under the provisions of this subsection.

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(3)(a) Following the release of any juvenile under subsection (1) of this section, the secretary may require the juvenile to comply with a program of parole to be administered by the department in his or her community which shall last no longer than eighteen months, except that in the case of a juvenile sentenced for rape in the first or second degree, rape of a child in the first or second degree, child molestation in the first degree, or indecent liberties with forcible compulsion, the period of parole shall be twenty-four months and, in the discretion of the secretary, may be up to thirty-six months when the secretary finds that an additional period of parole is necessary and appropriate in the interests of public safety or to meet the ongoing needs of the juvenile. A parole program is mandatory for offenders released under subsection (2) of this section and for offenders who receive a juvenile residential commitment sentence ((of))for theft of a motor vehicle, possession of a stolen motor vehicle, or taking a motor vehicle without permission 1. A juvenile adjudicated for unlawful possession of a firearm, possession of a stolen firearm, theft of a firearm, or drive-by shooting may participate in aggression replacement training, functional family therapy, or functional family parole aftercare if the juvenile meets eligibility requirements for these services. The decision to place an offender ((on)) in an evidence-based parole program shall be based on an assessment by the department of the offender's risk for reoffending upon release and an assessment of the ongoing treatment needs of the juvenile. department shall prioritize available parole resources to provide supervision and services to offenders at moderate to high risk for reoffending.

(b) The secretary shall, for the period of parole, facilitate the juvenile's reintegration into his or her community and to further this goal shall require the juvenile to refrain from possessing a firearm or using a deadly weapon and refrain from committing new offenses and may

- require the juvenile to: (i) Undergo available medical, psychiatric, 1 2 drug and alcohol, sex offender, mental health, and other offenserelated treatment services; (ii) report as directed to a parole officer 3 and/or designee; (iii) pursue a course of study, vocational training, 4 or employment; (iv) notify the parole officer of the current address 5 where he or she resides; (v) be present at a particular address during 6 7 specified hours; (vi) remain within prescribed geographical boundaries; (vii) submit to electronic monitoring; (viii) refrain from using 8 illegal drugs and alcohol, and submit to random urinalysis when 9 requested by the assigned parole officer; (ix) refrain from contact 10 with specific individuals or a specified class of individuals; (x) meet 11 12 other conditions determined by the parole officer to further enhance 13 the juvenile's reintegration into the community; (xi) pay any court-14 ordered fines or restitution; and (xii) perform community restitution. Community restitution for the purpose of this section means compulsory 15 service, without compensation, performed for the benefit of the 16 17 community by the offender. Community restitution may be performed through public or private organizations or through work crews. 18
 - (c) The secretary may further require up to twenty-five percent of the highest risk juvenile offenders who are placed on parole to in an intensive supervision participate program. Offenders participating in an intensive supervision program shall be required to comply with all terms and conditions listed in (b) of this subsection and shall also be required to comply with the following additional terms and conditions: (i) Obey all laws and refrain from any conduct that threatens public safety; (ii) report at least once a week to an assigned community case manager; and (iii) meet all other requirements imposed by the community case manager related to participating in the intensive supervision program. As a part of the intensive supervision program, the secretary may require day reporting.
 - (d) After termination of the parole period, the juvenile shall be discharged from the department's supervision.
 - (4)(a) The department may also modify parole for violation thereof. If, after affording a juvenile all of the due process rights to which he or she would be entitled if the juvenile were an adult, the secretary finds that a juvenile has violated a condition of his or her parole, the secretary shall order one of the following which is reasonably likely to effectuate the purpose of the parole and to

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protect the public: (i) Continued supervision under the same 1 2 conditions previously imposed; (ii) intensified supervision with increased reporting requirements; (iii) additional conditions 3 supervision authorized by this chapter; (iv) except as provided in 4 (a)(v) and (vi) of this subsection, imposition of a period of 5 confinement not to exceed thirty days in a facility operated by or 6 pursuant to a contract with the state of Washington or any city or 7 county for a portion of each day or for a certain number of days each 8 week with the balance of the days or weeks spent under supervision; (v) 9 10 the secretary may order any of the conditions or may return the offender to confinement for the remainder of the sentence range if the 11 12 offense for which the offender was sentenced is rape in the first or 13 second degree, rape of a child in the first or second degree, child molestation in the first degree, indecent liberties with forcible 14 compulsion, or a sex offense that is also a serious violent offense as 15 defined by RCW 9.94A.030; and (vi) the secretary may order any of the 16 17 conditions or may return the offender to confinement for the remainder of the sentence range if the youth has completed the basic training 18 camp program as described in RCW 13.40.320. 19

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(b) The secretary may modify parole and order any of the conditions or may return the offender to confinement for up to twenty-four weeks if the offender was sentenced for a sex offense as defined under RCW 9A.44.130 and is known to have violated the terms of parole. Confinement beyond thirty days is intended to only be used for a small and limited number of sex offenders. It shall only be used when other graduated sanctions or interventions have not been effective or the behavior is so egregious it warrants the use of the higher level intervention and the violation: (i) Is a known pattern of behavior consistent with a previous sex offense that puts the youth at high risk for reoffending sexually; (ii) consists of sexual behavior that is determined to be predatory as defined in RCW 71.09.020; or (iii) requires a review under chapter 71.09 RCW, due to a recent overt act. The total number of days of confinement for violations of parole conditions during the parole period shall not exceed the number of days provided by the maximum sentence imposed by the disposition for the underlying offense pursuant to RCW 13.40.0357. The department shall not aggregate multiple parole violations that occur prior to the parole revocation hearing and impose consecutive twenty-four week periods of

- confinement for each parole violation. The department is authorized to engage in rule making pursuant to chapter 34.05 RCW, to implement this subsection, including narrowly defining the behaviors that could lead to this higher level intervention.
 - (c) If the department finds that any juvenile in a program of parole has possessed a firearm or used a deadly weapon during the program of parole, the department shall modify the parole under (a) of this subsection and confine the juvenile for at least thirty days. Confinement shall be in a facility operated by or pursuant to a contract with the state or any county.
 - (5) A parole officer of the department of social and health services shall have the power to arrest a juvenile under his or her supervision on the same grounds as a law enforcement officer would be authorized to arrest the person.
- 15 (6) If so requested and approved under chapter 13.06 RCW, the 16 secretary shall permit a county or group of counties to perform 17 functions under subsections (3) through (5) of this section.
- NEW SECTION. Sec. 4. A new section is added to chapter 13.40 RCW to read as follows:
 - (1)(a) The juvenile rehabilitation administration of the department of social and health services must compile and analyze data regarding juvenile offenders who have been found to have committed the offense of unlawful possession of a firearm under RCW 9.41.040 and made their initial contact with the criminal justice system between January 1, 2005, and December 31, 2013. Information compiled and analyzed must include:
 - (i) Previous and subsequent criminal offenses committed by the offenders as juveniles or adults;
 - (ii) Where applicable, treatment interventions provided to the offenders as juveniles, including the nature of provided interventions and whether the offenders completed the interventions, if known; and
 - (iii) Gang association of the offenders, if known.
- 33 (b) The department of corrections and the caseload forecast council 34 must provide any information necessary to assist the juvenile 35 rehabilitation administration in compiling the data required for this 36 purpose. Information provided may include individual identifier level

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- data, however such data must remain confidential and must not be disseminated for purposes other than as identified in this section or otherwise permitted by law.
- 4 (2) The juvenile rehabilitation administration shall report its 5 findings to the appropriate committees of the legislature no later than 6 October 1, 2014.
- 7 Sec. 5. RCW 13.50.010 and 2013 c 23 s 6 are each amended to read 8 as follows:
 - (1) For purposes of this chapter:

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- (a) "Juvenile justice or care agency" means any of the following: Police, diversion units, court, prosecuting attorney, defense attorney, detention center, attorney general, the legislative children's oversight committee, the office of the family and children's ombuds, the department of social and health services and its contracting agencies, schools; persons or public or private agencies having children committed to their custody; and any placement oversight committee created under RCW 72.05.415;
- 18 (b) "Official juvenile court file" means the legal file of the 19 juvenile court containing the petition or information, motions, 20 memorandums, briefs, findings of the court, and court orders;
- (c) "Records" means the official juvenile court file, the social file, and records of any other juvenile justice or care agency in the case;
 - (d) "Social file" means the juvenile court file containing the records and reports of the probation counselor.
 - (2) Each petition or information filed with the court may include only one juvenile and each petition or information shall be filed under a separate docket number. The social file shall be filed separately from the official juvenile court file.
- 30 (3) It is the duty of any juvenile justice or care agency to 31 maintain accurate records. To this end:
- 32 (a) The agency may never knowingly record inaccurate information.
 33 Any information in records maintained by the department of social and
 34 health services relating to a petition filed pursuant to chapter 13.34
 35 RCW that is found by the court to be false or inaccurate shall be
 36 corrected or expunged from such records by the agency;

- 1 (b) An agency shall take reasonable steps to assure the security of its records and prevent tampering with them; and
 - (c) An agency shall make reasonable efforts to insure the completeness of its records, including action taken by other agencies with respect to matters in its files.
 - (4) Each juvenile justice or care agency shall implement procedures consistent with the provisions of this chapter to facilitate inquiries concerning records.
 - (5) Any person who has reasonable cause to believe information concerning that person is included in the records of a juvenile justice or care agency and who has been denied access to those records by the agency may make a motion to the court for an order authorizing that person to inspect the juvenile justice or care agency record concerning that person. The court shall grant the motion to examine records unless it finds that in the interests of justice or in the best interests of the juvenile the records or parts of them should remain confidential.
 - (6) A juvenile, or his or her parents, or any person who has reasonable cause to believe information concerning that person is included in the records of a juvenile justice or care agency may make a motion to the court challenging the accuracy of any information concerning the moving party in the record or challenging the continued possession of the record by the agency. If the court grants the motion, it shall order the record or information to be corrected or destroyed.
 - (7) The person making a motion under subsection (5) or (6) of this section shall give reasonable notice of the motion to all parties to the original action and to any agency whose records will be affected by the motion.
 - (8) The court may permit inspection of records by, or release of information to, any clinic, hospital, or agency which has the subject person under care or treatment. The court may also permit inspection by or release to individuals or agencies, including juvenile justice advisory committees of county law and justice councils, engaged in legitimate research for educational, scientific, or public purposes. ((The-court-shall-release-to-the-caseload-forecast-council-records needed-for-its-research-and-data-gathering-functions. Access-to records or information for research purposes shall be permitted only if

the anonymity of all persons mentioned in the records or information will—be—preserved.)) Each person granted permission to inspect juvenile justice or care agency records for research purposes shall present a notarized statement to the court stating that the names of juveniles and parents will remain confidential.

- (9) The court shall release to the caseload forecast council the records needed for its research and data-gathering functions. Access to caseload forecast data may be permitted by the council for research purposes only if the anonymity of all persons mentioned in the records or information will be preserved.
- (10) Juvenile detention facilities shall release records to the caseload forecast council upon request. The commission shall not disclose the names of any juveniles or parents mentioned in the records without the named individual's written permission.
- $((\frac{10}{10}))$ (11) Requirements in this chapter relating to the court's authority to compel disclosure shall not apply to the legislative children's oversight committee or the office of the family and children's ombuds.
- ((\(\frac{(11)}{11}\))) (12) For the purpose of research only, the administrative office of the courts shall maintain an electronic research copy of all records in the judicial information system related to juveniles. Access to the research copy is restricted to the Washington state center for court research. The Washington state center for court research shall maintain the confidentiality of all confidential records and shall preserve the anonymity of all persons identified in the research copy. The research copy may not be subject to any records retention schedule and must include records destroyed or removed from the judicial information system pursuant to RCW 13.50.050 (17) and (18) and 13.50.100(3).
- (((12))) (13) The court shall release to the Washington state office of public defense records needed to implement the agency's oversight, technical assistance, and other functions as required by RCW 2.70.020. Access to the records used as a basis for oversight, technical assistance, or other agency functions is restricted to the Washington state office of public defense. The Washington state office of public defense shall maintain the confidentiality of all

1 confidential information included in the records.

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