SUBSTITUTE HOUSE BILL 1864

State of Washington67th Legislature2022 Regular SessionBy House Finance (originally sponsored by Representative Boehnke)READ FIRST TIME 02/21/22.

1 AN ACT Relating to economic development through advanced 2 technology leadership and security; adding a new section to chapter 3 43.330 RCW; adding a new section to chapter 82.04 RCW; creating new 4 sections; providing an effective date; and providing an expiration 5 date.

6 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

7 <u>NEW SECTION.</u> Sec. 1. (1) The legislature finds that surmounting 8 global challenges like climate change will require the best in 9 entrepreneurship and innovation from global talent, and that the 10 surest path to economic development and security for Washington in an 11 uncertain and changing world is advanced technology leadership.

12 (2) The legislature finds that the foundational technologies transforming the economy of the 13 21st century are artificial intelligence, machine learning, semiconductors, advanced wireless, 14 15 quantum information science, data sciences, biotechnology, life 16 sciences, and clean technology. Authentic and robust leadership in 17 these fields of research and development will have a great impact on 18 the economic security and environmental sustainability of our state 19 and nation. For these reasons, the legislature intends to financially 20 support a long-term strategy for unrivaled excellence in academic

preparation and workforce development in the fields connected to
 these foundational technologies.

3 The legislature declares that the state strategy to (3) accomplish advanced technology leadership and security must rest on 4 two pillars. First, Washington must consistently recruit and retain 5 6 the best researchers and instructors in these fields connected to foundational technologies. Second, because a premier workforce can 7 only be developed where there are great places to work, Washington 8 a full spectrum of public policy support 9 must offer for entrepreneurship and commercialization of technologically advanced 10 11 products and services.

12 (4) Therefore, the legislature intends to establish a strategic fund for the recruitment and retention of the most talented academics 13 in science, technology, engineering, and mathematics. The legislature 14 also intends to provide a business and occupation tax credit for 15 16 certain qualifying research and development activity. While 17 Washington is committed to advanced technology leadership efforts in foundational technologies of the 21st century, the legislature 18 19 intends initially to emphasize research and development activity and the recruitment of academic talent in the clean technology sector to 20 21 enhance our economic development during the transition to a net zero 22 greenhouse gas emissions economy.

23 <u>NEW SECTION.</u> Sec. 2. This act may be known and cited as the 24 advanced technology leadership and security act, or ATLAS act.

25 <u>NEW SECTION.</u> Sec. 3. A new section is added to chapter 43.330
26 RCW to read as follows:

(1) The advanced technology leadership and security strategic
 reserve account is created in the state treasury to be used only for
 the purposes specified in subsections (3) and (4) of this section.

30 (2) The director may authorize expenditures from the account that 31 are consistent with this section.

(3) Expenditures from the account may be made solely for the purpose of recruiting or retaining a researcher or instructor with the requisite skills to assist in clean technology innovation at a Washington state academic institution, state, or national laboratory. The president of any Washington state academic institution, state, or national laboratory, wishing to access the funds in the account for these purposes must submit a signed declaration to the director on

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such form, and with such supporting materials, as the director may
 proscribe for these purposes.

3 (4) In connection with the analysis and decision making on award 4 of funds from the account, the department may draw upon the account 5 to provide such assistance as may be requested by the academic 6 institution or as may be deemed necessary by the director for due 7 diligence.

(5) When the director determines it is prudent to make an award, 8 the director shall make factual findings establishing the nexus 9 between the amount awarded and the furtherance of the purposes of 10 11 advanced technology leadership and security for Washington's economy. 12 Each year, the department shall compile a report on any awards from this account, together with any findings supporting the award of 13 14 funds and submit the report to the economic development committees of 15 the legislature.

16 <u>NEW SECTION.</u> Sec. 4. A new section is added to chapter 82.04 17 RCW to read as follows:

(1) In computing the tax imposed under this chapter, a credit is allowed for each person whose research and development spending during the year in which the credit claimed exceeds 0.92 percent of the person's taxable amount during the same calendar year.

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(2)(a) The credit is equal to:

(i) The greater of the amount of qualified clean technology research and development expenditures of a person or 80 percent of amounts received by a person other than a public educational or research institution in compensation for the conduct of qualified clean technology research and development;

(ii) Less 0.92 percent of the person's taxable amount from the amount determined under (a)(i) of this subsection;

30 (iii) Multiplied the amount determined under (a)(ii) of this 31 subsection by 1.50 percent.

32 (b) For purposes of calculating the credit, if a person's 33 reporting period is less than annual, the person may use an estimated 34 average tax rate for the calendar year for which the credit is 35 claimed by using the person's average tax rate for each reporting 36 period. A person who uses an estimated average tax rate must make an 37 adjustment to the total credit claimed for the calendar year using 38 the person's actual average tax rate for the calendar year when the

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1 person files the last return for the calendar year for which the 2 credit is claimed.

3 (3) Any person entitled to the credit provided in subsection (2) 4 of this section as a result of qualified clean technology research 5 and development conducted under contract may assign all or any 6 portion of the credit to the person contracting for the performance 7 of the qualified clean technology research and development.

(4) The credit, including any credit assigned to a person under 8 subsection (3) of this section, must be claimed against taxes due for 9 the same calendar year in which the qualified clean technology 10 11 research and development expenditures are incurred. The credit, 12 including any credit assigned to a person under subsection (3) of this section, for each calendar year may not exceed the lesser of 13 \$900,000 or the amount of tax otherwise due under this chapter for 14 the calendar year. 15

16 (5) For any person claiming the credit, including any credit 17 assigned to a person under subsection (3) of this section, whose 18 research and development spending during the calendar year in which 19 the credit is claimed fails to exceed 0.92 percent of the person's taxable amount during the same calendar year or who is otherwise 20 21 ineligible, the department must declare the taxes against which the 22 credit was claimed to be immediately due and payable. The department must assess interest, but not penalties, on the taxes against which 23 the credit was claimed. Interest must be assessed at the rate 24 25 provided for delinquent excise taxes under chapter 82.32 RCW, retroactively to the date the credit was claimed, and accrues until 26 the taxes against which the credit was claimed are repaid. Any credit 27 28 assigned to a person under subsection (3) of this section that is 29 disallowed as a result of this section may be claimed by the person who performed the qualified clean technology research and development 30 31 subject to the limitations in subsection (4) of this section.

32 (6) A person claiming the credit provided in this section must 33 file a complete annual report with the department under RCW 34 82.32.534.

35 (7) For the purpose of this section:

36 (a) "Average tax rate" means a person's total tax liability under 37 this chapter for the calendar year for which the credit is claimed 38 divided by the taxpayer's total taxable amount under this chapter for 39 the calendar year for which the credit is claimed.

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1 (b) "Qualified clean technology research and development" means research and development activity pursuing innovations that are key 2 to success in achieving a net zero greenhouse gas emissions economy 3 Washington state, including clean, electrolytic hydrogen 4 in production and storage technologies, next generation nuclear fission 5 6 and fusion, marine renewable energy, solar energy, wind energy storage, electrofuels, advanced biofuels, sustainable aviation fuel, 7 low carbon advanced manufacturing, carbon capture, transmission and 8 distribution grid modernization technologies, zero carbon and energy 9 efficient building technologies, energy grid cyber security, electric 10 and zero carbon transportation technologies, zero carbon plastics, 11 12 geothermal energy, pumped hydropower, thermal storage, advanced agriculture and food technology, recycling, earth-abundant materials 13 technologies, and technologies that allow transition 14 from hydrofluorocarbons. 15

16 (c)(i) "Qualified clean technology research and development expenditures" means operating expenses, including wages, compensation 17 of a proprietor or a partner in a partnership as determined under 18 19 rules adopted by the department, benefits, supplies, money spent on research and development laboratory build-out and equipment, and 20 computer expenses, directly incurred in qualified clean technology 21 22 research and development by a person claiming the credit provided in 23 this section.

(ii) "Qualified clean technology research and development expenditures" does not include amounts paid to a person other than a public educational or research institution to conduct qualified clean technology research and development, capital costs that are not specified under this subsection (c), or overhead, such as expenses for land, structures, or depreciable property.

30 (d) "Research and development spending" means qualified clean 31 technology research and development expenditures plus 80 percent of 32 amounts paid to a person other than a public educational or research 33 institution to conduct qualified clean technology research and 34 development.

35 (e) "Taxable amount" means the taxable amount subject to the tax 36 imposed in this chapter required to be reported on the person's 37 combined excise tax returns for the calendar year for which the 38 credit is claimed, less any taxable amount for which a credit is 39 allowed under RCW 82.04.440.

(8) This section expires January 1, 2033.

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<u>NEW SECTION.</u> Sec. 5. (1) This section is the tax preference performance statement for the tax preference contained in section 4, chapter . . ., Laws of 2022 (section 4 of this act). This performance statement is only intended to be used for subsequent evaluation of the tax preference. It is not intended to create a private right of action by any party or to be used to determine eligibility for preferential tax treatment.

8 (2) The legislature categorizes this tax preference as one 9 intended to provide tax relief for certain businesses or individuals, 10 as indicated in RCW 82.32.808(2)(e).

(3) It is the legislature's specific public policy objective to create and retain businesses that are forming to take on the challenge of creating a modern net zero greenhouse gas emissions economy that outperforms fossil fuel-dependent economies.

15 (4) If the review finds that there is growth in the clean 16 technology industry cluster in Washington as measured by the number 17 of businesses claiming the tax credit year over year, then the 18 legislature intends to extend the expiration of this tax preference.

19 (5) In order to obtain the data necessary to perform the review 20 in subsection (4) of this section, the joint legislative audit and 21 review committee may refer to any data collected by the state.

22 <u>NEW SECTION.</u> Sec. 6. This act takes effect January 1, 2023.

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