## HOUSE BILL 1805

AS AMENDED BY THE SENATE

Passed Legislature - 2022 Regular Session

## State of Washington 67th Legislature 2022 Regular Session

By Representatives Paul, Boehnke, and Shewmake

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1 AN ACT Relating to the opportunity scholarship program; and 2 amending RCW 28B.145.010, 28B.145.030, and 28B.145.100.

3 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

4 Sec. 1. RCW 28B.145.010 and 2021 c 133 s 2 are each amended to 5 read as follows:

6 The definitions in this section apply throughout this chapter 7 unless the context clearly requires otherwise.

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(1) "Board" means the opportunity scholarship board.

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(2) "Council" means the student achievement council.

10 (3) "Eligible advanced degree program" means a health 11 professional degree program beyond the baccalaureate level and 12 includes graduate and professional degree programs.

(4) "Eligible county" has the same meaning as "rural county" as defined in RCW 82.14.370 and also includes any county that shares a common border with Canada and has a population of over ((<del>one hundred</del> <del>twenty-five thousand</del>)) <u>125,000</u>.

(5) "Eligible education programs" means high employer demand andother programs of study as determined by the board.

(6) "Eligible expenses" means reasonable expenses associated with
 the costs of acquiring an education such as tuition, books,
 equipment, fees, room and board, and other expenses as determined by

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1 the program administrator in consultation with the council and the 2 state board for community and technical colleges.

3 (7) "Eligible school district" means a school district of the
4 second class as identified in RCW 28A.300.065(2).

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(8) (a) "Eligible student" means a resident student who:

6 (((a)))(i)(A) Received his or her high school diploma or high
7 school equivalency certificate as provided in RCW 28B.50.536 in
8 Washington and has been accepted at a four-year institution of higher
9 education into an eligible education program leading to a
10 baccalaureate degree;

11 (((ii))) (B) Received his or her high school diploma or high 12 school equivalency certificate as provided in RCW 28B.50.536 in 13 Washington and will attend a two-year institution of higher education 14 and intends to transfer to an eligible education program at a four-15 year institution of higher education;

16 (((iii))) (C) Received his or her high school diploma or 17 equivalent and has been accepted at an institution of higher 18 education into a professional-technical certificate or degree program 19 in an eligible education program; or

20 ((<del>(iv)</del>)) <u>(D)</u> Has been accepted at an institution of higher 21 education into an eligible advanced degree program that leads to 22 credentials in health professions;

23 ((<del>(b)</del>)) <u>(ii)</u> Declares an intention to obtain a professional-24 technical certificate, professional-technical degree, baccalaureate 25 degree, or an advanced degree; and

26 ((<del>(c)</del>)) <u>(iii)</u> Has a family income at or below ((<del>one hundred</del> 27 twenty-five)) 125 percent of the state median family income at the 28 time the student applies for an opportunity scholarship. For the advanced degree program, family income may be greater than 125 29 30 percent if the eligible student can demonstrate financial need through other factors such as a history of prior household income, 31 32 income loss caused by entering the advanced degree program, level of student debt at application and annually thereafter, or other factors 33 34 determined by the program.

35 (b) To remain eligible for scholarship funds under the 36 opportunity scholarship program the student must meet satisfactory 37 academic progress toward completion of an eligible program as 38 determined by the office of student financial assistance in the 39 Washington college grant program under chapter 28B.92 RCW.

1 (9) "Gift aid" means financial aid received from the federal Pell grant, the Washington college grant program in chapter 28B.92 RCW, 2 the college bound scholarship program in chapter 28B.118 RCW, the 3 opportunity grant program in chapter 28B.50 RCW, or any other state 4 grant, scholarship, or worker retraining program that provides funds 5 6 for educational purposes with no obligation of repayment. "Gift aid" 7 does not include student loans, work-study programs, the basic food employment and training program administered by the department of 8 social and health services, or other employment assistance programs 9 that provide job readiness opportunities and support beyond the costs 10 of tuition, books, and fees. 11

12 (10) "High employer demand program of study" has the same meaning 13 as provided in RCW 28B.50.030.

14 (11) "Participant" means an eligible student who has received a 15 scholarship under the opportunity scholarship program.

16 (12) "Private sources," "private funds," "private contributions," 17 or "private sector contributions" means donations from private 18 organizations, corporations, federally recognized Indian tribes, 19 municipalities, counties, and other sources, but excludes state 20 dollars.

(13) "Professional-technical certificate" means a program as approved by the state board for community and technical colleges under RCW 28B.50.090(7)(c), that is offered by an institution of higher education <u>or an eligible registered apprenticeship program</u> <u>under chapter 28B.92 RCW</u>.

(14) "Professional-technical degree" means a program as approved by the state board for community and technical colleges under RCW 28B.50.090(7)(c), that is offered by an institution of higher education <u>or an eligible registered apprenticeship program under</u> <u>chapter 28B.92 RCW</u>.

31 (15) "Program administrator" means a private nonprofit 32 corporation registered under Title 24 RCW and qualified as a tax-33 exempt entity under section 501(c)(3) of the federal internal revenue 34 code.

(16) "Resident student" ((has the same meaning as provided in RCW
 28B.15.012)) means a student meeting the requirements under RCW
 28B.92.200(5)(c) as defined in the Washington college grant program.

(17) "Rural jobs program" means the rural county high employerdemand jobs program created in this chapter.

1 Sec. 2. RCW 28B.145.030 and 2021 c 170 s 5 are each amended to 2 read as follows:

3 The program administrator shall provide administrative (1) support to execute the duties and responsibilities provided in this 4 chapter, including but not limited to publicizing the program, 5 6 selecting participants for the opportunity scholarship award, 7 distributing opportunity scholarship awards, and achieving the maximum possible rate of return on investment of the accounts in 8 subsection (2) of this section, while ensuring transparency in the 9 investment decisions and processes. Duties, exercised jointly with 10 11 the board, include soliciting funds and setting annual fund-raising goals. The program administrator shall be paid an administrative fee 12 13 as determined by the board.

14 (2) With respect to the opportunity scholarship program, the 15 program administrator shall:

16 (a) Establish and manage the specified accounts created in (b) of 17 this subsection, into which to receive grants and contributions from 18 private sources as well as state matching funds, and from which to 19 disburse scholarship funds to participants;

20 (b) Solicit and accept grants and contributions from private 21 sources, via direct payment, pledge agreement, or escrow account, of 22 private sources for deposit into any of the specified accounts 23 created in this subsection (2) (b) upon the direction of the donor and 24 in accordance with this subsection (2) (b):

(i) The "scholarship account," whose principal may be invaded, and from which scholarships must be disbursed for baccalaureate programs beginning no later than December 1, 2011, if, by that date, state matching funds in the amount of five million dollars or more have been received. Thereafter, scholarships shall be disbursed on an annual basis beginning no later than May 1, 2012, and every October 1st thereafter;

32 (ii) The "student support pathways account," whose principal may 33 be invaded, and from which scholarships may be disbursed for 34 professional-technical certificate or degree programs in the fiscal 35 year following appropriations of state matching funds. Thereafter, 36 scholarships shall be disbursed on an annual basis;

(iii) The "advanced degrees pathways account," whose principal may be invaded, and from which scholarships may be disbursed for eligible advanced degree programs in the fiscal year following

appropriations of state matching funds. Thereafter, scholarships
 shall be disbursed on an annual basis;

3 (iv) The "endowment account," from which scholarship moneys may 4 be disbursed for baccalaureate programs from earnings only in years 5 when:

6 (A) The state match has been made into both the scholarship and 7 the endowment account; and

8 (B) The state appropriations for the Washington college grant 9 program under chapter 28B.92 RCW meet or exceed state appropriations 10 for the state need grant made in the 2011-2013 biennium, adjusted for 11 inflation, and eligibility for Washington college grant recipients is 12 at least seventy percent of state median family income;

(v) An amount equal to at least fifty percent of all grants and 13 contributions must be deposited into the scholarship account until 14 such time as twenty million dollars have been deposited into the 15 16 scholarship account, after which time the private donors may designate whether their contributions must be deposited to the 17 18 scholarship account, the student support pathways account, the 19 advanced degrees pathways account, or the endowment account. The board and the program administrator must work to maximize private 20 sector contributions to these accounts to maintain a robust 21 scholarship program while simultaneously building the endowment, and 22 to determine the division between the accounts in the case of 23 undesignated grants and contributions, taking into account the need 24 25 for a long-term funding mechanism and the short-term needs of families and students in Washington. The first five million dollars 26 in state match, as provided in RCW 28B.145.040, shall be deposited 27 28 into the scholarship account and thereafter the state match shall be deposited into the specified accounts created in this subsection 29 (2) (b) in equal proportion to the private funds deposited in each 30 31 account, except that no more than \$5,000,000 in state match shall be 32 deposited into the advanced degrees pathways account in a single fiscal biennium; and 33

(vi) Once moneys in the opportunity scholarship match transfer account are subject to an agreement under RCW 28B.145.050(5) and are deposited in the scholarship account, the student support pathways account, the advanced degrees pathways account, or the endowment account under this section, the state acts in a fiduciary rather than ownership capacity with regard to those assets. Assets in the scholarship account, the student support pathways account, the

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advanced degrees pathways account, and the endowment account are not
 considered state money, common cash, or revenue to the state;

3 (c) Provide proof of receipt of grants and contributions from 4 private sources to the council, identifying the amounts received by 5 name of private source and date, and whether the amounts received 6 were deposited into the scholarship account, the student support 7 pathways account, the advanced degrees pathways account, or the 8 endowment account;

9 (d) In consultation with the council and the state board for 10 community and technical colleges, make an assessment of the 11 reasonable annual eligible expenses associated with eligible 12 education programs and eligible advanced degree programs identified 13 by the board;

(e) Determine the dollar difference between tuition fees charged by institutions of higher education in the 2008-09 academic year and the academic year for which an opportunity scholarship is being distributed;

18 (f) Develop and implement an application, selection, and 19 notification process for awarding opportunity scholarships;

(g) Ensure that if the private source is from a federally recognized Indian tribe, municipality, or county, an amount at least equal to the value of the private source plus the state match is awarded to participants within that federally recognized Indian tribe, municipality, or county according to the federally recognized Indian tribe's, municipality's, or county's program rules;

26 (h) Determine the annual amount of the opportunity scholarship for each selected participant. The annual amount shall be at least 27 28 one thousand dollars or the amount determined under (e) of this subsection, but may be increased on an income-based, sliding scale 29 basis up to the amount necessary to cover all reasonable annual 30 31 eligible expenses as assessed pursuant to (d) of this subsection, or 32 to encourage participation in professional-technical certificate programs, professional-technical degree programs, baccalaureate 33 degree programs, or eligible advanced degree programs identified by 34 35 the board;

(i) Distribute scholarship funds to selected participants. Once awarded, and to the extent funds are available for distribution, an opportunity scholarship shall be automatically renewed as long as the participant annually submits documentation of filing both a free application for federal student aid (FAFSA) and for available federal

1 education tax credits including, but not limited to, the American opportunity tax credit, or if ineligible to apply for federal student 2 aid, the participant annually submits documentation of filing a state 3 financial aid application as approved by the office of student 4 financial assistance; and until the participant withdraws from or is 5 no longer attending the program, completes the program, or has 6 ((taken the credit or clock hour equivalent of one hundred twenty-7 five percent of the published length of time of the participant's 8 program, whichever occurs first)) extended beyond five years or 125 9 percent of the published program length of the program in which the 10 student is enrolled or the credit or clock-hour equivalent as defined 11 12 in the Washington college grant program;

(j) Notify institutions of scholarship recipients who will attend their institutions and inform them of the terms of the students' eligibility; and

16 (k) For participants enrolled in an eligible advanced degree 17 program, document each participant's employment following graduation.

18 (3) With respect to the opportunity expansion program, the 19 program administrator shall:

(a) Assist the board in developing and implementing an
 application, selection, and notification process for making
 opportunity expansion awards; and

(b) Solicit and accept grants and contributions from privatesources for opportunity expansion awards.

25 Sec. 3. RCW 28B.145.100 and 2021 c 133 s 3 are each amended to 26 read as follows:

(1) (a) The rural county high employer demand jobs program is created to meet the workforce needs of business and industry in rural counties by assisting students in earning certificates, associate degrees, or other industry-recognized credentials necessary for employment in high employer demand fields.

32 (b) Subject to the requirements of this section, the rural jobs 33 program provides selected students scholarship funds and support 34 services, as determined by the board, to help students meet their 35 eligible expenses when they enroll in a community or technical 36 college program that prepares them for high employer demand fields.

37 (c) The source of funds for the rural jobs program shall be a 38 combination of private donations, grants, and contributions and state 39 matching funds.

1 (d) The state match must be based on donations and pledges received as of the date each official state caseload forecast is 2 3 submitted by the caseload forecast council to the legislative fiscal committees as provided under RCW 43.88C.020. The purpose of this 4 subsection (1) (d) is to ensure the predictable treatment of the 5 6 program in the budget process by clarifying the calculation process 7 of the state match required by this section and to ensure the program is budgeted at maintenance level. 8

9 (2) The program administrator has the duties and responsibilities 10 provided under this section, including but not limited to:

11 (a) Publicize the rural jobs program and conducting outreach to 12 eligible counties;

(b) In consultation with the state board for community and technical colleges, any interested community or technical college located in an eligible county, and the county's workforce development council, identify high employer demand fields within the eligible counties. When identifying high employer demand fields, the board must consider:

(i) County-specific employer demand reports issued by the employment security department or the list of statewide high-demand programs for secondary career and technical education established under RCW 28A.700.020; and

(ii) The ability and capacity of the community and technical college to meet the needs of qualifying students and industry in the eligible county;

(c) Develop and implement an application, selection, and
 notification process for awarding rural jobs program scholarship
 funds. In making determinations on scholarship recipients, the board
 shall use county-specific employer high-demand data;

30 (d) Determine the annual scholarship fund amounts to be awarded 31 to selected students;

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(e) Distribute funds to selected students;

(f) Notify institutions of higher education of the rural jobs program recipients who will attend their institutions of higher education and inform them of the scholarship fund amounts and terms of the awards; and

(g) Establish and manage an account as provided under RCW 28B.145.110 to receive donations, grants, contributions from private sources, and state matching funds, and from which to disburse scholarship funds to selected students. (3) To be eligible for scholarship funds under the rural jobs
 program, a student must:

3 (a) Either:

4 (i) Be a resident of an eligible county ((and be enrolled in a 5 community or technical college established under chapter 28B.50 RCW; 6 or));

7 (ii) Have attended and graduated from a school in an eligible 8 school district ((and be)); or

9 <u>(iii) Be</u> enrolled in <u>either</u> a community or technical college 10 established under chapter 28B.50 RCW ((<del>that is</del>)) located in an 11 eligible county <u>or participating in an eligible registered</u> 12 <u>apprenticeship program under chapter 28B.92 RCW in an eligible</u> 13 county;

14 (b) Be a resident student as defined ((in RCW 28B.15.012;

17 <u>(c)</u> Be in a certificate, degree, or other industry-recognized 18 credential or training program that has been identified by the board 19 as a program that prepares students for a high employer demand field;

20 (d) Have a family income that does not exceed seventy percent of 21 the state median family income adjusted for family size; and

(e) Demonstrate financial need according to the free application for federal student aid or the Washington application for state financial aid.

(4) To remain eligible for scholarship funds under the rural jobs program, the student must ((maintain a cumulative grade point average of 2.0)) meet satisfactory academic progress toward completion of an eligible program as established by the program. Rural jobs program eligibility may not extend beyond five years or 125 percent of the published length of the program in which the student is enrolled or the credit or clock-hour equivalent.

32 (5) A scholarship award under the rural jobs program may not 33 result in a reduction of any gift aid. Nothing in this section 34 creates any right or entitlement.

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