## SUBSTITUTE HOUSE BILL 1753

## State of Washington 67th Legislature 2022 Regular Session

**By** House Environment & Energy (originally sponsored by Representatives Lekanoff, Fitzgibbon, Valdez, Bateman, Ramel, Sullivan, Simmons, Ormsby, and Young; by request of Office of the Governor)

1 AN ACT Relating to tribal consultation regarding the use of 2 certain funding authorized by the climate commitment act; and adding 3 a new section to chapter 70A.65 RCW.

4 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

5 <u>NEW SECTION.</u> Sec. 1. A new section is added to chapter 70A.65 6 RCW to read as follows:

(1) Agencies that allocate funding or administer grant programs 7 appropriated from the climate investment account created in RCW 8 70A.65.250, the climate commitment account created in RCW 70A.65.260, 9 10 and the natural climate solutions account created in RCW 70A.65.270 11 must offer early, meaningful, and individual consultation with any 12 affected federally recognized tribe on all funding decisions and 13 funding programs that may impact tribal resources, including tribal cultural resources, archaeological sites, sacred sites, fisheries, or 14 other rights and interests in tribal lands and lands within which a 15 16 tribe or tribes possess rights reserved or protected by federal 17 treaty, statute, or executive order. The consultation is independent of, and in addition to, any public participation process required by 18 state law, or by a state agency, including the requirements of 19 20 21-02 related to archaeological Executive Order and cultural 21 resources, and regardless of whether the agency receives a request

for consultation from a federally recognized tribe. The goal of the consultation process is to identify tribal resources or rights potentially affected by the funding decisions and funding programs, assess their effects, and seek ways to avoid, minimize, or mitigate any adverse effects on tribal resources or rights.

6 (2) At the earliest possible date prior to submittal of an 7 application, applicants for funding from the accounts created in RCW 8 70A.65.250, 70A.65.260, and 70A.65.270 shall engage in a 9 preapplication process with all affected federally recognized tribes 10 within the project area.

11 (a) The preapplication process must include the applicant notifying the department of archaeology and historic preservation, 12 the department of fish and wildlife, and all affected federally 13 recognized tribes within the project area. The notification must 14 include geographical location, detailed scope of the proposed 15 16 project, preliminary application details available to federal, state, 17 or local governmental jurisdictions, and all publicly available 18 materials, including public funding sources.

19 (b) The applicant must also offer to discuss the project with the department of archaeology and historic preservation, the department 20 21 of fish and wildlife, and all affected federally recognized tribes 22 within the project area. Discussions may include the project's impact 23 including tribal cultural resources, to tribal resources, archaeological sites, sacred sites, fisheries, or other rights and 24 interests in tribal lands and lands within which a tribe or tribes 25 26 possess rights reserved or protected by federal treaty, statute, or executive order. 27

(c) All affected federally recognized tribes may submit to the appropriate agency or agencies a summary of tribal issues, questions, concerns, or other statements regarding the project, which must become part of the official application file. The summary does not limit what issues affected federally recognized tribes may raise in the consultation process identified in subsections (1), (3) through (7), and (9) of this section.

35 (d) The notification and offer to initiate discussion must be 36 documented with the application when it is filed, and a copy of the 37 application must be delivered to the department of archaeology and 38 historic preservation, the department of fish and wildlife, and to 39 the affected federally recognized tribe or tribes. If the discussions

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pursuant to (b) of this subsection do not occur, the applicant must
document the reason why the discussion or discussions did not occur.

(3) If any funding decision, program, project, or activity that 3 may impact tribal resources, including tribal cultural resources, 4 archaeological sites, sacred sites, fisheries, or other rights and 5 6 interests in tribal lands and lands within which a tribe or tribes possess rights reserved by federal treaty, statute, or executive 7 order is funded from the accounts created in RCW 70A.65.250, 8 70A.65.260, and 70A.65.270 without such a consultation with an 9 affected federally recognized tribe, the affected federally 10 recognized tribe may request that all further action on the decision, 11 12 program, project, or activity cease until meaningful consultation is completed. 13

14 (4) Upon completion of agency and tribal consultation, an affected federally recognized tribe may request a formal review of 15 16 the consultation by submitting a request to the governor's office of 17 Indian affairs and notifying the appropriate agencies and the 18 department of archaeology and historic preservation. The state agencies and tribe must meet to initiate discussion within no more 19 than 20 days of the request. This consultation must be offered and 20 conducted separately with each affected federally recognized tribe, 21 22 unless the tribes agree to conduct a joint consultation with the 23 state.

(5) After the state agencies and tribe or tribes have conducted a 24 25 formal review under subsection (4) of this section, an affected federally recognized tribe or state agency may request that the 26 governor and an elected tribal leader or leaders of a federally 27 28 recognized tribal government meet to formally consider the 29 recommendations from the parties. If requested, this meeting must occur within 30 days of the request. This timeline may be extended by 30 31 mutual agreement between the governor and the tribal leaders.

32 (6) After the meeting identified in subsection (5) of this section has occurred, the governor or an elected tribal leader of a 33 federally recognized tribe may call for the state and tribe or tribes 34 to enter into formal mediation. The mediation must be conducted as a 35 government-to-government proceeding, with each sovereign government 36 retaining their right to a final decision that meets their separate 37 obligations and interests. Mediators must be jointly selected by the 38 39 parties to the mediation. An agreement between the governor and a 40 tribal leader or leaders resulting from the mediation is formally

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1 recognized and binding on the signatory parties. Absent an agreement, 2 participation in mediation does not preclude any additional steps 3 that any party can initiate, including legal review, to resolve a 4 continuing disagreement.

5 (7) During the proceedings outlined in subsections (4) through 6 (6) of this section, the agency or agencies with the authority to 7 allocate funding or administer grant programs from the accounts 8 listed in subsection (1) of this section in support of the proposed 9 project may not approve or release funding, or make other formal 10 decisions, including permitting, that advance the proposed project 11 except where required by law.

(8) The governor's office of Indian affairs, in coordination with 12 the department of archaeology and historic preservation and federally 13 recognized tribes, shall develop a state agency tribal consultation 14 process, including best practices for early, meaningful, and 15 16 effective consultation, early notification and engagement by applicants with federally recognized tribes as a part of the 17 preapplication process in subsection (2) of this section, and 18 protocols for communication and collaboration with 19 federally recognized tribes. The consultation process must be periodically 20 reviewed and updated. The governor's office of Indian affairs must 21 provide training and other technical assistance to state agencies, as 22 they implement the required consultation. Notwithstanding the 23 governor's office of Indian affairs' ongoing work pursuant to this 24 25 subsection, the provisions of subsections (1) through (7) and (9) of this section become effective as of the effective date of this 26 27 section.

(9) The requirements of this section apply to local governments that receive funding from the accounts created in RCW 70A.65.250, 70A.65.260, and 70A.65.270, where that funding is disbursed to project and program applicants. Where requested, the governor's office of Indian affairs must provide training and other technical assistance to local government agencies as they implement the consultation requirements of this section.

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