### SUBSTITUTE HOUSE BILL 1499

### State of Washington 67th Legislature 2021 Regular Session

**By** House Public Safety (originally sponsored by Representatives Davis, Harris-Talley, Ramel, Macri, Simmons, Peterson, Bateman, Fitzgibbon, Duerr, Ortiz-Self, Hackney, Slatter, Ryu, Berry, Sells, Thai, Chopp, Valdez, Pollet, Eslick, Ormsby, Morgan, Stonier, and Frame)

READ FIRST TIME 02/15/21.

AN ACT Relating to promoting recovery and improving public safety 1 2 by providing behavioral health system responses to individuals with 3 substance use disorder in lieu of criminalizing possession of 4 personal use amounts of controlled substances, counterfeit 5 substances, and legend drugs; amending RCW 69.50.4011, 69.50.4013, 69.50.4014, 69.50.412, 69.41.030, and 69.50.608; reenacting and 6 7 amending RCW 69.50.101 and 10.31.110; adding new sections to chapter 8 41.05 RCW; adding a new section to chapter 71.24 RCW; adding a new section to chapter 43.101 RCW; adding a new section to chapter 69.50 9 RCW; creating a new section; providing an effective date; and 10 11 providing an expiration date.

12 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

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## PART 1 INTENT

NEW SECTION. Sec. 1. (1) The legislature finds that substance use disorder is among the only health conditions for which a person can be arrested for displaying symptoms. People use drugs to escape the painful reality of their lives and circumstances, including trauma that has never had a chance to heal. Causing more hurt through the trauma of incarceration will not produce a willingness to change,

only more pain to numb. Arrest and incarceration do not treat the 1 root causes of substance use disorder. Treating substance abuse 2 3 disorder like a crime through arrests and incarceration further disrupts and destabilizes the lives of these individuals. 4 Incarceration removes access to insurance and behavioral health 5 6 services, places people with opioid use disorder at extraordinary 7 risk of overdose upon release, and creates criminal records that erect long-term barriers to education, housing, and employment, all 8 of which undermine efforts to achieve and maintain recovery. The 9 diagnostic criteria for substance use disorder includes continued use 10 11 despite negative consequences. Therefore, it is implausible that 12 additional negative consequences will lead to a cessation of use.

(2) The legislature also finds that substance use disorder is a 13 treatable brain disease from which people recover. Based on surveys 14 conducted at syringe service programs, the vast majority of people 15 16 who are using drugs want to reduce or stop their use. The barrier to 17 these individuals engaging in treatment is not an absence of pain, but an absence of hope. When people in active substance use disorder 18 19 are offered meaningful, person-centered support and interventions 20 from a trusted source, such as a peer recovery coach, they are very likely to accept that support. If recovery support services, such as 21 housing, education, employment pathways, community connection, and 22 23 peer support are available during and after treatment, long-term, sustained recovery is not only possible, but probable. 24

(3) Therefore, the legislature intends to develop a robust system to provide rapid access to evidence-based and innovative substance use treatment and comprehensive recovery support services in lieu of criminal penalties for individuals in possession of drugs.

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#### PART 2

# 30 EXPANSION OF SUBSTANCE USE DISORDER TREATMENT AND RECOVERY SUPPORT 31 SERVICES

32 <u>NEW SECTION.</u> Sec. 2. A new section is added to chapter 41.05 33 RCW to read as follows:

(1) The authority shall establish a substance use recovery services plan to implement measures to assist persons with substance use disorder in accessing treatment and recovery support services that are low-barrier, person-centered, informed by people with lived experience, and culturally and linguistically appropriate. The plan

p. 2

SHB 1499

1 must articulate the manner in which continual, rapid, and widespread 2 access to a comprehensive continuum of care must be provided to all 3 persons with substance use disorder regardless of the point at which 4 they present within the continuum of care.

(2) The plan must consider the following: The manner in which 5 6 persons with substance use disorder currently access and interact with the behavioral health system; the points of intersection that 7 persons with substance use disorder have with the health care, 8 criminal, legal, and child welfare systems, including emergency 9 departments, syringe service programs, law enforcement, correctional 10 11 facilities, and dependency court; and the various locations in which 12 persons with untreated substance use disorder congregate including homeless encampments, motels, and casinos. 13

14 (3) The plan must:

(a) Anticipate the decriminalization of personal use amounts of controlled substances, counterfeit substances, and legend drugs known to be used by people for recreational or nonmedical and nonprescribed purposes as provided in section 5 of this act;

(b) Include potential new community-based care access points, including the safe station model in partnership with fire departments, and strategic grant making to community organizations to educate the public and systematically disrupt and dismantle stigma and prejudice against persons with substance use disorder by improving public understanding and promoting hope;

(c) Include creative mechanisms for real time, peer-driven, noncoercive outreach and engagement to individuals in active substance use disorder across all settings and develop measures to enhance the effectiveness of and opportunities for intervention across new and existing points of contact with this population; and

30 (d) Support diversion to community-based care for individuals who 31 may face criminal consequences for other drug-related law violations, 32 but for whom it is evident that a response that addresses and attends 33 to the underlying needs and social determinants of health may be more 34 effective.

(4) The plan and related rules adopted by the authority must include the following substance use treatment and recovery services, which must be available in or accessible by all jurisdictions: Fieldbased outreach and engagement; peer recovery support services; intensive case management; substance use disorder treatment, including evidence-based treatment, promising practices, and

1 innovative approaches; and recovery support services including housing, job training, and placement services. These services must be 2 equitably distributed across urban and rural settings and, 3 if possible, made available on demand through 24 hour, seven days a week 4 peer recovery coach response, behavioral health triage centers, or 5 6 other innovative rapid response models. These services must, at a minimum, incorporate the following principles: Low barrier to entry 7 and reentry; improve the health and safety of the individual; reduce 8 the harm of substance use and related activity for the public; 9 integrated and coordinated services; incorporate structural 10 competency and antiracism; noncoercive methods of retaining people in 11 12 treatment and recovery services, including contingency management; consideration of the unique needs of rural communities; and services 13 that increase social determinants of health. 14

(5) In developing the plan, the authority shall strive to adopt and implement the recommendations of the substance use recovery services advisory committee established in section 3 of this act. Where adoption and implementation of recommendations are infeasible, the authority shall notify the advisory committee and request refinement or modification of recommendations for implementation.

21 (6) The authority must submit the substance use recovery services 22 plan to the governor and the legislature by December 1, 2021. After 23 submitting the plan, the authority shall adopt rules and enter into contracts with providers to implement the plan by December 1, 2022. 24 25 In addition to seeking public comment under chapter 34.05 RCW, the authority must adopt rules in accordance with the recommendations of 26 the substance use recovery services advisory committee as provided in 27 28 subsection (5) of this section. The rules must be informed by existing diversion models that the authority administers in multiple 29 jurisdictions in the state. 30

(7) The authority must submit a readiness report to the governor and the legislature by November 1, 2022, that indicates progress on the substance use disorder continuum of care, including availability of outreach, treatment, and recovery support services, as well as system preparedness for the decriminalization policies in sections 6 through 11 of this act to take effect.

37 (8) In consultation with the substance use recovery services 38 advisory committee, the authority must submit a report on the 39 implementation of the substance use recovery services plan to the

appropriate committees of the legislature and governor by December
 1st of each year, beginning in 2022.

(9) For the purposes of this section, "recovery support services" means a collection of nontreatment resources that sustain long-term recovery from substance use disorder, including recovery housing, employment and education supports, peer recovery coaching, family education, technological recovery supports, transportation and child care assistance to facilitate treatment participation and early recovery, and social connectedness.

10 <u>NEW SECTION.</u> Sec. 3. A new section is added to chapter 41.05
11 RCW to read as follows:

12 (1) The authority shall establish the substance use recovery 13 services advisory committee to advise the authority in the 14 development and implementation of the substance use recovery services 15 plan under section 2 of this act.

16 (2) The authority must, in consultation with the University of Washington department of psychiatry and behavioral sciences and an 17 18 organization that represents the interests of people who have been directly impacted by substance use and the criminal legal system, 19 20 appoint members to the advisory committee who have relevant background related to the needs of persons with substance use 21 22 disorder. The membership of the advisory committee must include, but is not limited to, experts in the etiology and stabilization of 23 24 substance use disorders, including expertise in medication-assisted treatment and other innovative medication therapies; experts in 25 mental health and trauma and their comorbidity with substance use 26 27 disorders; people who are currently using controlled substances outside the legal authority of prescription or valid practitioner 28 29 order; experts in the relationship between social determinant of 30 health, including housing and substance use disorder; experts in drug 31 user health and harm reduction; representatives of city and county 32 governments; a representative of urban police chiefs; а representative of rural county sheriffs; a representative of the 33 interests of rural communities; a representative of fire chiefs; 34 experts in peer support services; experts in substance use disorder 35 recovery support services; experts in diversion from the criminal 36 legal system to community-based care for people with complex 37 38 behavioral health needs; experts in reducing racial disparity in 39 exposure to the criminal legal system; an academic researcher with an

SHB 1499

1 expertise in drug policy and program evaluation; a substance use disorder professional; a representative of public defenders; a 2 3 representative of prosecutors; a representative of the criminal justice training commission; a nongovernmental immigration attorney 4 with expertise in the immigration consequences of drug possession and 5 6 use crimes and findings of substance use disorder; recovery housing providers; low-barrier housing providers; representatives of racial 7 justice organizations, including organizations promoting antiracism 8 and equity in health care; a representative of a local health 9 10 jurisdiction with expertise in overdose prevention and harm 11 reduction; representatives of the interests of tribes; at least three 12 adults in recovery from substance use disorder, including individuals with previous contact with the criminal legal system due to substance 13 use; at least three youth in recovery from substance use disorder, 14 15 including youth with previous criminal legal system contact due to 16 substance use; and at least three family members of persons with 17 substance use disorder. The advisory committee shall be reflective of the community of individuals living with substance use disorder, 18 19 including people who are Black, indigenous, and people of color, and individuals who can represent the unique needs of rural communities. 20

21 (3) The advisory committee must make recommendations and provide 22 perspectives to the authority regarding:

(a) Current regional capacity for existing public and private programs providing substance use disorder assessments, each of the American society of addiction medicine levels of care, and recovery support services;

(b) Barriers to accessing the existing health system for those populations chronically exposed to criminal legal system responses relating to complex behavioral health conditions and the consequences of trauma, and possible innovations that could reduce those barriers and improve the quality and accessibility of care for those populations;

33 (c) Evidence-based, research-based, and promising treatment and recovery services appropriate for target populations, to include, but 34 not be limited to, field-based outreach and engagement, case 35 management, mental and physical health care, contingency management, 36 37 medication-assisted treatment and other innovative medication therapies, peer support services, family education, housing, job 38 39 training and employment programs, and treatments that have not 40 traditionally been covered by insurance;

(d) Workforce needs for the behavioral health services sector,
 including wage and retention challenges;

(e) Options for leveraging existing integrated managed care, 3 medicaid waiver, American Indian or Alaska Native fee-for-service 4 behavioral health benefits, and private insurance service capacity 5 6 for substance use disorders, including but not limited to 7 coordination with managed care organizations, behavioral health administrative services organizations, the Washington health benefit 8 exchange, accountable communities of health, and the office of the 9 insurance commissioner; 10

(f) Framework and design assistance for jurisdictions to assist in compliance with the requirements of RCW 10.31.110 for diversion of individuals with complex behavioral health conditions to communitybased care whenever possible and appropriate, and identifying resource gaps that impede jurisdictions in fully realizing the potential impact of this approach;

17 (g) The design of a referral mechanism for referring people with substance use disorder or problematic behaviors resulting from drug 18 use into the supportive services described in this section, including 19 intercepting individuals who likely would otherwise be referred into 20 21 the criminal legal system, with the express intention of ensuring 22 that decriminalization of possession of personal use amounts does not inadvertently contribute to increased racial disparity among those 23 who continue to be exposed to the criminal legal system due to income 24 25 instability and involvement in the illicit economy to meet basic 26 needs;

(h) The design of ongoing qualitative and quantitative research about the types of services desired by people with substance use disorders and barriers they experience in accessing existing and recommended services; and

(i) Proposing a funding framework in which, over time, resources are shifted from punishment sectors to community-based care interventions such that community-based care becomes the primary strategy for addressing and resolving public order issues related to behavioral health conditions.

36 (4) The advisory committee must convene as necessary for the 37 development of the substance use recovery services plan and the 38 development and adoption of rules for implementing the plan, and must 39 convene to monitor implementation of the plan and advise the 40 authority.

(5) This section expires December 31, 2026.

2 <u>NEW SECTION.</u> Sec. 4. A new section is added to chapter 41.05
3 RCW to read as follows:

The implementation of the statewide substance use recovery services plan established under section 2 of this act must be funded in the following manner:

7 (1) Responsibility for payment of substance use disorder treatment services including outpatient treatment, withdrawal 8 management, residential treatment, medications for opioid use 9 10 disorder, and crisis stabilization services are as follows: (a) 11 Payment for covered services for individuals enrolled in medicaid managed care plans is the responsibility of the managed care plan to 12 13 whom the enrollee is assigned; (b) payment for individuals enrolled in the medicaid fee-for-service program is the responsibility of the 14 15 health care authority; (c) payment for covered services for 16 individuals enrolled in private health care plans is the 17 responsibility of the private health care plan; and (d) payment for 18 all other individuals as well as services not covered by medicaid or private plans is the responsibility of the behavioral health 19 20 administrative services organization; and

21 Outreach and engagement services and recovery support (2)22 services that are not reimbursable through insurance will be funded 23 through a combination of: Appropriations from the recovery pathways 24 account under chapter . . ., Laws of 2021 (House Bill No. . .); targeted investments from the federal substance abuse block grant, if 25 26 permissible under the grant; funds recovered by the state through 27 lawsuits against opioid manufacturers, if permissible; and 28 appropriations from the state general fund based on a calculation of the savings captured from reduced expenses for the department of 29 30 corrections resulting from this act.

PART 3
 ELIMINATION OF CRIMINAL PENALTIES FOR POSSESSION OF PERSONAL USE
 AMOUNTS
 OF CONTROLLED SUBSTANCES, COUNTERFEIT SUBSTANCES, AND LEGEND DRUGS

35 <u>NEW SECTION.</u> Sec. 5. A new section is added to chapter 71.24 36 RCW to read as follows:

p. 8

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1 (1) By April 1, 2023, the director, in consultation with the 2 department and the pharmacy quality assurance commission, shall adopt 3 rules establishing maximum personal use amounts of controlled 4 substances, counterfeit substances, and legend drugs known to be used 5 by people for recreational or nonmedical and nonprescribed purposes.

6 (2) When the committee learns of a recreational or nonmedical and 7 nonprescribed use of a controlled substance, counterfeit substance, 8 or legend drug for which a maximum personal use amount has not been 9 established, the director must adopt a maximum personal use amount 10 for that substance within one year of learning of its recreational or 11 nonmedical and nonprescribed use.

12 (3) In adopting the rules under this section, the director must convene and consult with a work group, which must include, at a 13 minimum: Persons who currently use controlled substances outside the 14 legal authority of a prescription or valid practitioner order; 15 16 persons in recovery from substance use disorder who previously used 17 substances outside the legal authority of a prescription or valid 18 practitioner order; representatives from law enforcement; a 19 representative of public defenders; a representative of prosecutors; and experts relevant to setting threshold amounts of controlled 20 21 substances.

(4) For the purposes of this section, the term "personal use amount" has the same meaning as in RCW 69.50.101.

24 Sec. 6. RCW 69.50.101 and 2020 c 133 s 2 and 2020 c 80 s 43 are 25 each reenacted and amended to read as follows:

The definitions in this section apply throughout this chapter unless the context clearly requires otherwise.

(a) "Administer" means to apply a controlled substance, whether
 by injection, inhalation, ingestion, or any other means, directly to
 the body of a patient or research subject by:

31 (1) a practitioner authorized to prescribe (or, by the 32 practitioner's authorized agent); or

33 (2) the patient or research subject at the direction and in the 34 presence of the practitioner.

35 (b) "Agent" means an authorized person who acts on behalf of or 36 at the direction of a manufacturer, distributor, or dispenser. It 37 does not include a common or contract carrier, public 38 warehouseperson, or employee of the carrier or warehouseperson.

39 (c) "Board" means the Washington state liquor and cannabis board.

1 (d) "CBD concentration" has the meaning provided in RCW 2 69.51A.010.

3 (e) "CBD product" means any product containing or consisting of 4 cannabidiol.

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(f) "Commission" means the pharmacy quality assurance commission.

6 (g) "Controlled substance" means a drug, substance, or immediate 7 precursor included in Schedules I through V as set forth in federal 8 or state laws, or federal or commission rules, but does not include 9 hemp or industrial hemp as defined in RCW 15.140.020.

10 (h)(1) "Controlled substance analog" means a substance the 11 chemical structure of which is substantially similar to the chemical 12 structure of a controlled substance in Schedule I or II and:

(i) that has a stimulant, depressant, or hallucinogenic effect on the central nervous system substantially similar to the stimulant, depressant, or hallucinogenic effect on the central nervous system of a controlled substance included in Schedule I or II; or

(ii) with respect to a particular individual, that the individual represents or intends to have a stimulant, depressant, or hallucinogenic effect on the central nervous system substantially similar to the stimulant, depressant, or hallucinogenic effect on the central nervous system of a controlled substance included in Schedule I or II.

23 (2) The term does not include:

24 (i) a controlled substance;

25 (ii) a substance for which there is an approved new drug 26 application;

(iii) a substance with respect to which an exemption is in effect for investigational use by a particular person under Section 505 of the federal food, drug, and cosmetic act, 21 U.S.C. Sec. 355, or chapter 69.77 RCW to the extent conduct with respect to the substance is pursuant to the exemption; or

32 (iv) any substance to the extent not intended for human 33 consumption before an exemption takes effect with respect to the 34 substance.

35 (i) "Deliver" or "delivery" means the actual or constructive 36 transfer from one person to another of a substance, whether or not 37 there is an agency relationship.

38 (j) "Department" means the department of health.

39 (k) "Designated provider" has the meaning provided in RCW 40 69.51A.010. 1 (1) "Dispense" means the interpretation of a prescription or 2 order for a controlled substance and, pursuant to that prescription 3 or order, the proper selection, measuring, compounding, labeling, or 4 packaging necessary to prepare that prescription or order for 5 delivery.

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(m) "Dispenser" means a practitioner who dispenses.

7 (n) "Distribute" means to deliver other than by administering or 8 dispensing a controlled substance.

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(o) "Distributor" means a person who distributes.

(p) "Drug" means (1) a controlled substance recognized as a drug 10 11 in the official United States pharmacopoeia/national formulary or the 12 official homeopathic pharmacopoeia of the United States, or any supplement to them; (2) controlled substances intended for use in the 13 14 diagnosis, cure, mitigation, treatment, or prevention of disease in individuals or animals; (3) controlled substances (other than food) 15 16 intended to affect the structure or any function of the body of 17 individuals or animals; and (4) controlled substances intended for use as a component of any article specified in (1), (2), or (3) of 18 19 this subsection. The term does not include devices or their components, parts, or accessories. 20

(q) "Drug enforcement administration" means the drug enforcement administration in the United States Department of Justice, or its successor agency.

(r) "Electronic communication of prescription information" means the transmission of a prescription or refill authorization for a drug of a practitioner using computer systems. The term does not include a prescription or refill authorization verbally transmitted by telephone nor a facsimile manually signed by the practitioner.

(s) "Immature plant or clone" means a plant or clone that has no flowers, is less than twelve inches in height, and is less than twelve inches in diameter.

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(t) "Immediate precursor" means a substance:

(1) that the commission has found to be and by rule designates as being the principal compound commonly used, or produced primarily for use, in the manufacture of a controlled substance;

36 (2) that is an immediate chemical intermediary used or likely to37 be used in the manufacture of a controlled substance; and

38 (3) the control of which is necessary to prevent, curtail, or 39 limit the manufacture of the controlled substance. 1 (u) "Isomer" means an optical isomer, but in subsection (gg)(5) 2 of this section, RCW 69.50.204(a) (12) and (34), and 69.50.206(b)(4), 3 the term includes any geometrical isomer; in RCW 69.50.204(a) (8) and 4 (42), and 69.50.210(c) the term includes any positional isomer; and 5 in RCW 69.50.204(a)(35), 69.50.204(c), and 69.50.208(a) the term 6 includes any positional or geometric isomer.

7 (v) "Lot" means a definite quantity of marijuana, marijuana 8 concentrates, useable marijuana, or marijuana-infused product 9 identified by a lot number, every portion or package of which is 10 uniform within recognized tolerances for the factors that appear in 11 the labeling.

12 (w) "Lot number" must identify the licensee by business or trade 13 name and Washington state unified business identifier number, and the 14 date of harvest or processing for each lot of marijuana, marijuana 15 concentrates, useable marijuana, or marijuana-infused product.

16 (x) "Manufacture" means the production, preparation, propagation, 17 compounding, conversion, or processing of a controlled substance, either directly or indirectly or by extraction from substances of 18 natural origin, or independently by means of chemical synthesis, or 19 by a combination of extraction and chemical synthesis, and includes 20 21 any packaging or repackaging of the substance or labeling or 22 relabeling of its container. The term does not include the 23 preparation, compounding, packaging, repackaging, labeling, or relabeling of a controlled substance: 24

(1) by a practitioner as an incident to the practitioner's administering or dispensing of a controlled substance in the course of the practitioner's professional practice; or

(2) by a practitioner, or by the practitioner's authorized agent under the practitioner's supervision, for the purpose of, or as an incident to, research, teaching, or chemical analysis and not for sale.

(y) "Marijuana" or "marihuana" means all parts of the plant *Cannabis*, whether growing or not, with a THC concentration greater than 0.3 percent on a dry weight basis; the seeds thereof; the resin extracted from any part of the plant; and every compound, manufacture, salt, derivative, mixture, or preparation of the plant, its seeds or resin. The term does not include:

38 (1) The mature stalks of the plant, fiber produced from the 39 stalks, oil or cake made from the seeds of the plant, any other 40 compound, manufacture, salt, derivative, mixture, or preparation of

1 the mature stalks (except the resin extracted therefrom), fiber, oil, 2 or cake, or the sterilized seed of the plant which is incapable of 3 germination; or

4 (2) Hemp or industrial hemp as defined in RCW 15.140.020, seeds 5 used for licensed hemp production under chapter 15.140 RCW.

6 (z) "Marijuana concentrates" means products consisting wholly or 7 in part of the resin extracted from any part of the plant *Cannabis* 8 and having a THC concentration greater than ten percent.

9 (aa) "Marijuana processor" means a person licensed by the board 10 to process marijuana into marijuana concentrates, useable marijuana, 11 and marijuana-infused products, package and label marijuana 12 concentrates, useable marijuana, and marijuana-infused products for 13 sale in retail outlets, and sell marijuana concentrates, useable 14 marijuana, and marijuana-infused products at wholesale to marijuana 15 retailers.

(bb) "Marijuana producer" means a person licensed by the board to produce and sell marijuana at wholesale to marijuana processors and other marijuana producers.

19 (cc) "Marijuana products" means useable marijuana, marijuana 20 concentrates, and marijuana-infused products as defined in this 21 section.

(dd) "Marijuana researcher" means a person licensed by the board to produce, process, and possess marijuana for the purposes of conducting research on marijuana and marijuana-derived drug products.

(ee) "Marijuana retailer" means a person licensed by the board to sell marijuana concentrates, useable marijuana, and marijuana-infused products in a retail outlet.

(ff) "Marijuana-infused products" means products that contain marijuana or marijuana extracts, are intended for human use, are derived from marijuana as defined in subsection (y) of this section, and have a THC concentration no greater than ten percent. The term "marijuana-infused products" does not include either useable marijuana or marijuana concentrates.

34 (gg) "Narcotic drug" means any of the following, whether produced 35 directly or indirectly by extraction from substances of vegetable 36 origin, or independently by means of chemical synthesis, or by a 37 combination of extraction and chemical synthesis:

(1) Opium, opium derivative, and any derivative of opium or opium derivative, including their salts, isomers, and salts of isomers, whenever the existence of the salts, isomers, and salts of isomers is

1 possible within the specific chemical designation. The term does not 2 include the isoquinoline alkaloids of opium.

3 (2) Synthetic opiate and any derivative of synthetic opiate, 4 including their isomers, esters, ethers, salts, and salts of isomers, 5 esters, and ethers, whenever the existence of the isomers, esters, 6 ethers, and salts is possible within the specific chemical 7 designation.

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(3) Poppy straw and concentrate of poppy straw.

9 (4) Coca leaves, except coca leaves and extracts of coca leaves 10 from which cocaine, ecgonine, and derivatives or ecgonine or their 11 salts have been removed.

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(5) Cocaine, or any salt, isomer, or salt of isomer thereof.

13 (6) Cocaine base.

14 (7) Ecgonine, or any derivative, salt, isomer, or salt of isomer 15 thereof.

(8) Any compound, mixture, or preparation containing any quantityof any substance referred to in (1) through (7) of this subsection.

(hh) "Opiate" means any substance having an addiction-forming or 18 19 addiction-sustaining liability similar to morphine or being capable of conversion into a drug having addiction-forming or addiction-20 21 sustaining liability. The term includes opium, substances derived from opium (opium derivatives), and synthetic opiates. The term does 22 not include, unless specifically designated as controlled under RCW 23 69.50.201, the dextrorotatory isomer of 3-methoxy-n-methylmorphinan 24 25 and its salts (dextromethorphan). The term includes the racemic and 26 levorotatory forms of dextromethorphan.

(ii) "Opium poppy" means the plant of the species Papaversomniferum L., except its seeds.

(jj) "Person" means individual, corporation, business trust, sestate, trust, partnership, association, joint venture, government, governmental subdivision or agency, or any other legal or commercial entity.

33 (kk) <u>"Personal use amount" means the maximum amount of a</u> 34 particular controlled substance, legend drug, or counterfeit 35 substance that the authority has determined to be consistent with 36 personal, nonprescribed use patterns of people with substance use 37 disorder, as provided under section 5 of this act.

38 <u>(11)</u> "Plant" has the meaning provided in RCW 69.51A.010.

39 ((((1))) (mm) "Poppy straw" means all parts, except the seeds, of 40 the opium poppy, after mowing. 1

((((mm)))) (nn) "Practitioner" means:

(1) A physician under chapter 18.71 RCW; a physician assistant 2 3 under chapter 18.71A RCW; an osteopathic physician and surgeon under chapter 18.57 RCW; an optometrist licensed under chapter 18.53 RCW 4 who is certified by the optometry board under RCW 18.53.010 subject 5 6 to any limitations in RCW 18.53.010; a dentist under chapter 18.32 RCW; a podiatric physician and surgeon under chapter 18.22 RCW; a 7 veterinarian under chapter 18.92 RCW; a registered nurse, advanced 8 registered nurse practitioner, or licensed practical nurse under 9 chapter 18.79 RCW; a naturopathic physician under chapter 18.36A RCW 10 11 who is licensed under RCW 18.36A.030 subject to any limitations in 12 RCW 18.36A.040; a pharmacist under chapter 18.64 RCW or a scientific investigator under this chapter, licensed, registered or otherwise 13 permitted insofar as is consistent with those licensing laws to 14 distribute, dispense, conduct research with respect to or administer 15 16 a controlled substance in the course of their professional practice 17 or research in this state.

18 (2) A pharmacy, hospital or other institution licensed, 19 registered, or otherwise permitted to distribute, dispense, conduct 20 research with respect to or to administer a controlled substance in 21 the course of professional practice or research in this state.

22 (3) A physician licensed to practice medicine and surgery, a 23 physician licensed to practice osteopathic medicine and surgery, a dentist licensed to practice dentistry, a podiatric physician and 24 25 surgeon licensed to practice podiatric medicine and surgery, a licensed physician assistant or a licensed osteopathic physician 26 assistant specifically approved to prescribe controlled substances by 27 28 his or her state's medical commission or equivalent and his or her 29 supervising physician, an advanced registered nurse practitioner licensed to prescribe controlled substances, or a veterinarian 30 31 licensed to practice veterinary medicine in any state of the United 32 States.

33 (((nn))) (oo) "Prescription" means an order for controlled 34 substances issued by a practitioner duly authorized by law or rule in 35 the state of Washington to prescribe controlled substances within the 36 scope of his or her professional practice for a legitimate medical 37 purpose.

38 ((<del>(oo)</del>)) <u>(pp)</u> "Production" includes the manufacturing, planting, 39 cultivating, growing, or harvesting of a controlled substance.

1 (((<del>pp)</del>)) <u>(qq)</u> "Qualifying patient" has the meaning provided in 2 RCW 69.51A.010.

3 ((<del>(qq)</del>)) <u>(rr)</u> "Recognition card" has the meaning provided in RCW
4 69.51A.010.

5 ((<del>(rr)</del>)) <u>(ss)</u> "Retail outlet" means a location licensed by the 6 board for the retail sale of marijuana concentrates, useable 7 marijuana, and marijuana-infused products.

8 ((<del>(ss)</del>)) <u>(tt)</u> "Secretary" means the secretary of health or the 9 secretary's designee.

10 ((<del>(tt)</del>)) <u>(uu)</u> "State," unless the context otherwise requires, 11 means a state of the United States, the District of Columbia, the 12 Commonwealth of Puerto Rico, or a territory or insular possession 13 subject to the jurisdiction of the United States.

14 ((<del>(uu)</del>)) <u>(vv)</u> "THC concentration" means percent of delta-9 15 tetrahydrocannabinol content per dry weight of any part of the plant 16 *Cannabis*, or per volume or weight of marijuana product, or the 17 combined percent of delta-9 tetrahydrocannabinol and 18 tetrahydrocannabinolic acid in any part of the plant *Cannabis* 19 regardless of moisture content.

20 (((vv))) (ww) "Ultimate user" means an individual who lawfully 21 possesses a controlled substance for the individual's own use or for 22 the use of a member of the individual's household or for 23 administering to an animal owned by the individual or by a member of 24 the individual's household.

25 ((<del>(ww)</del>)) <u>(xx)</u> "Useable marijuana" means dried marijuana flowers.
26 The term "useable marijuana" does not include either marijuana27 infused products or marijuana concentrates.

(((xx))) (yy) "Youth access" means the level of interest persons under the age of twenty-one may have in a vapor product, as well as the degree to which the product is available or appealing to such persons, and the likelihood of initiation, use, or addiction by adolescents and young adults.

33 Sec. 7. RCW 69.50.4011 and 2003 c 53 s 332 are each amended to 34 read as follows:

35 (1) Except as authorized by this chapter, it is unlawful for any 36 person to create( $(_{\tau})$ ) or deliver <u>a counterfeit substance</u>, or possess 37 a counterfeit substance <u>in excess of the applicable personal use</u> 38 <u>amount</u>.

39 (2) Any person who violates this section with respect to:

(a) A counterfeit substance classified in Schedule I or II which
 is a narcotic drug, or flunitrazepam classified in Schedule IV, is
 guilty of a class B felony and upon conviction may be imprisoned for
 not more than ten years, fined not more than twenty-five thousand
 dollars, or both;

6 (b) A counterfeit substance which is methamphetamine, is guilty 7 of a class B felony and upon conviction may be imprisoned for not 8 more than ten years, fined not more than twenty-five thousand 9 dollars, or both;

10 (c) Any other counterfeit substance classified in Schedule I, II, 11 or III, is guilty of a class C felony punishable according to chapter 12 9A.20 RCW;

13 (d) A counterfeit substance classified in Schedule IV, except 14 flunitrazepam, is guilty of a class C felony punishable according to 15 chapter 9A.20 RCW;

(e) A counterfeit substance classified in Schedule V, is guiltyof a class C felony punishable according to chapter 9A.20 RCW.

18 Sec. 8. RCW 69.50.4013 and 2017 c 317 s 15 are each amended to 19 read as follows:

(1) It is unlawful for any person to possess a controlled substance in excess of the applicable personal use amount, unless the substance was obtained directly from, or pursuant to, a valid prescription or order of a practitioner while acting in the course of his or her professional practice, or except as otherwise authorized by this chapter.

(2) Except as provided in RCW 69.50.4014, any person who violates
 this section is guilty of a class C felony punishable under chapter
 9A.20 RCW.

(3) (a) The possession, by a person twenty-one years of age or older, of useable marijuana, marijuana concentrates, or marijuanainfused products in amounts that do not exceed those set forth in RCW 69.50.360(3) is not a violation of this section, this chapter, or any other provision of Washington state law.

(b) The possession of marijuana, useable marijuana, marijuana concentrates, and marijuana-infused products being physically transported or delivered within the state, in amounts not exceeding those that may be established under RCW 69.50.385(3), by a licensed employee of a common carrier when performing the duties authorized in accordance with RCW 69.50.382 and 69.50.385, is not a violation of

p. 17

SHB 1499

1 this section, this chapter, or any other provision of Washington 2 state law.

3 (4)(a) The delivery by a person twenty-one years of age or older 4 to one or more persons twenty-one years of age or older, during a 5 single twenty-four hour period, for noncommercial purposes and not 6 conditioned upon or done in connection with the provision or receipt 7 of financial consideration, of any of the following marijuana 8 products, is not a violation of this section, this chapter, or any 9 other provisions of Washington state law:

10

(i) One-half ounce of useable marijuana;

11

(ii) Eight ounces of marijuana-infused product in solid form;

12 (iii) Thirty-six ounces of marijuana-infused product in liquid 13 form; or

14 (iv) Three and one-half grams of marijuana concentrates.

(b) The act of delivering marijuana or a marijuana product as authorized under this subsection (4) must meet one of the following requirements:

(i) The delivery must be done in a location outside of the viewof general public and in a nonpublic place; or

20 (ii) The marijuana or marijuana product must be in the original 21 packaging as purchased from the marijuana retailer.

(5) No person under twenty-one years of age may possess, manufacture, sell, or distribute marijuana, marijuana-infused products, or marijuana concentrates, regardless of THC concentration. This does not include qualifying patients with a valid authorization.

(6) The possession by a qualifying patient or designated provider
of marijuana concentrates, useable marijuana, marijuana-infused
products, or plants in accordance with chapter 69.51A RCW is not a
violation of this section, this chapter, or any other provision of
Washington state law.

31 Sec. 9. RCW 69.50.4014 and 2015 2nd sp.s. c 4 s 505 are each 32 amended to read as follows:

Except as provided in RCW 69.50.401(2)(c) ((or as otherwise authorized by this chapter)), any person found guilty of possession of forty grams or less of marijuana is guilty of a misdemeanor, unless the amount of marijuana does not exceed the applicable personal use amount or is otherwise authorized by this chapter.

1 Sec. 10. RCW 69.50.412 and 2019 c 64 s 22 are each amended to 2 read as follows:

3 (1) It is unlawful for any person to use drug paraphernalia to plant, propagate, cultivate, grow, harvest, manufacture, compound, 4 convert, produce, process, prepare, test, analyze, pack, repack, 5 6 store, contain, conceal, inject, ingest, inhale, or otherwise 7 introduce into the human body a controlled substance other than marijuana, unless the drug paraphernalia is used to prepare, test, 8 analyze, pack, repack, store, contain, conceal, inject, ingest, 9 inhale, or otherwise introduce into the human body a personal use 10 amount of a controlled substance other than marijuana. Any person who 11 12 violates this subsection is guilty of a misdemeanor.

(2) It is unlawful for any person to deliver, possess with intent 13 14 to deliver, or manufacture with intent to deliver drug paraphernalia, knowing, or under circumstances where one reasonably should know, 15 16 that it will be used to plant, propagate, cultivate, grow, harvest, manufacture, compound, convert, produce, process, prepare, test, 17 18 analyze, pack, repack, store, contain, conceal, inject, ingest, 19 inhale, or otherwise introduce into the human body a controlled substance other than marijuana. This subsection does not apply to a 20 social service agency or health care agency possessing or 21 22 distributing drug paraphernalia for the purposes of distributing the 23 paraphernalia to others for personal use. Any person who violates this subsection is guilty of a misdemeanor. 24

(3) Any person eighteen years of age or over who violates subsection (2) of this section by delivering drug paraphernalia to a person under eighteen years of age who is at least three years his or her junior is guilty of a gross misdemeanor.

(4) It is unlawful for any person to place in any newspaper, magazine, handbill, or other publication any advertisement, knowing, or under circumstances where one reasonably should know, that the purpose of the advertisement, in whole or in part, is to promote the sale of objects designed or intended for use as drug paraphernalia. Any person who violates this subsection is guilty of a misdemeanor.

35 (5) It is lawful for any person over the age of eighteen to 36 possess sterile hypodermic syringes and needles for the purpose of 37 reducing blood-borne diseases.

38 Sec. 11. RCW 69.41.030 and 2020 c 80 s 41 are each amended to 39 read as follows:

1 (1) It shall be unlawful for any person to sell( $(\tau)$ ) or deliver any legend drug, or possess any legend drug in excess of an 2 applicable personal use amount, except upon the order or prescription 3 of a physician under chapter 18.71 RCW, an osteopathic physician and 4 surgeon under chapter 18.57 RCW, an optometrist licensed under 5 6 chapter 18.53 RCW who is certified by the optometry board under RCW 18.53.010, a dentist under chapter 18.32 RCW, a podiatric physician 7 and surgeon under chapter 18.22 RCW, a veterinarian under chapter 8 18.92 RCW, a commissioned medical or dental officer in the United 9 States armed forces or public health service in the discharge of his 10 or her official duties, a duly licensed physician or dentist employed 11 12 by the veterans administration in the discharge of his or her official duties, a registered nurse or advanced registered nurse 13 practitioner under chapter 18.79 RCW when authorized by the nursing 14 care quality assurance commission, a pharmacist licensed under 15 chapter 18.64 RCW to the extent permitted by drug therapy guidelines 16 17 or protocols established under RCW 18.64.011 and authorized by the commission and approved by a practitioner authorized to prescribe 18 drugs, a physician assistant under chapter 18.71A RCW when authorized 19 by the Washington medical commission, or any of the following 20 21 professionals in any province of Canada that shares a common border with the state of Washington or in any state of the United States: A 22 23 physician licensed to practice medicine and surgery or a physician licensed to practice osteopathic medicine and surgery, a dentist 24 25 licensed to practice dentistry, a podiatric physician and surgeon licensed to practice podiatric medicine and surgery, a licensed 26 27 advanced registered nurse practitioner, a licensed physician 28 assistant, or a veterinarian licensed to practice veterinary medicine: PROVIDED, HOWEVER, That the above provisions shall not 29 apply to sale, delivery, or possession by drug wholesalers or drug 30 31 manufacturers, or their agents or employees, or to any practitioner 32 acting within the scope of his or her license, or to a common or 33 contract carrier or warehouse operator, or any employee thereof, whose possession of any legend drug is in the usual course of 34 business or employment: PROVIDED FURTHER, That nothing in this 35 chapter or chapter 18.64 RCW shall prevent a family planning clinic 36 that is under contract with the health care authority from selling, 37 delivering, possessing, and dispensing commercially prepackaged oral 38 39 contraceptives prescribed by authorized, licensed health care 40 practitioners: PROVIDED FURTHER, That nothing in this chapter

1 prohibits possession or delivery of legend drugs by an authorized 2 collector or other person participating in the operation of a drug 3 take-back program authorized in chapter 69.48 RCW.

4 (2)(a) A violation of this section involving the sale, delivery,
5 or possession with intent to sell or deliver is a class B felony
6 punishable according to chapter 9A.20 RCW.

7 (b) A violation of this section involving possession is a 8 misdemeanor.

9 <u>(3) For the purpose of this section, "personal use amount" has</u> 10 <u>the meaning provided in RCW 69.50.101.</u>

Sec. 12. RCW 10.31.110 and 2019 c 326 s 3 and 2019 c 325 s 5004 are each reenacted and amended to read as follows:

(1) When a police officer has reasonable cause to believe that 13 the individual has committed acts constituting a crime, and the 14 individual is known by history or consultation with the behavioral 15 16 health administrative services organization, managed care organization, ((behavioral health administrative services 17 18 organization,)) crisis hotline, ((or)) local crisis services providers, or community health providers, to suffer from a mental 19 disorder, <u>including substance use disorder</u>, in addition to existing 20 21 authority under state law, as an alternative to arrest, the arresting 22 officer is authorized and encouraged to:

(a) Take the individual to a crisis stabilization unit as defined
in RCW 71.05.020. Individuals delivered to a crisis stabilization
unit pursuant to this section may be held by the facility for a
period of up to twelve hours. The individual must be examined by a
mental health professional within three hours of arrival;

(b) Take the individual to a triage facility as defined in RCW 71.05.020. An individual delivered to a triage facility which has elected to operate as an involuntary facility may be held up to a period of twelve hours. The individual must be examined by a mental health professional within three hours of arrival;

33 (c) Refer the individual to a ((mental health professional)) 34 <u>designated crisis responder</u> for evaluation for initial detention and 35 proceeding under chapter 71.05 RCW; ((<del>or</del>))

36 (d) <u>Refer the individual to youth, adult, or geriatric mobile</u> 37 <u>crisis response services as appropriate;</u> 1 (e) Refer the individual to an available on-demand provider
2 responsible to receive referrals in lieu of legal system involvement;
3 or

4 <u>(f)</u> Release the individual upon agreement to voluntary 5 participation in outpatient treatment.

6 (2) If the individual is released to the community, the 7 ((mental)) <u>behavioral</u> health <u>or community health</u> provider shall make 8 reasonable efforts to inform the arresting officer of the planned 9 release prior to release if the arresting officer has specifically 10 requested notification and provided contact information to the 11 provider.

(3) In deciding whether to refer the individual to treatment and 12 supportive services under this section, the police officer must be 13 quided by local law enforcement diversion guidelines for behavioral 14 health developed and mutually agreed upon with the prosecuting 15 authority with an opportunity for consultation and comment by the 16 17 defense bar and disability community. These guidelines must address, at a minimum, the length, seriousness, and recency of the known 18 criminal history of the individual, the ((mental)) behavioral health 19 history of the individual, if available, the opinions of a mental 20 21 health or substance use disorder professional, if available, and the circumstances surrounding the commission of the alleged offense. The 22 23 guidelines must include a process for clearing outstanding warrants or referring the individual for assistance in clearing outstanding 24 25 warrants, if any, and issuing a new court date, if appropriate, without booking or incarcerating the individual or disqualifying him 26 27 or her from referral to treatment under this section, and define the 28 circumstances under which such action is permissible.

29 (4) Any agreement to participate in treatment and supportive services shall not require individuals to stipulate to any of the 30 31 alleged facts regarding the criminal activity as a prerequisite to 32 participation in a ((mental)) <u>behavioral</u> health treatment alternative. The agreement is inadmissible in any criminal or civil 33 proceeding. The agreement does not create immunity from prosecution 34 for the alleged criminal activity. 35

36 (5) If ((an individual violates such agreement and the mental)) 37 <u>the behavioral</u> health treatment alternative is no longer appropriate: 38 (a) The ((mental)) <u>behavioral</u> health provider shall inform the 39 referring law enforcement agency ((of the violation)); and 1 (b) The original charges may be filed or referred to the 2 prosecutor, as appropriate, and the matter may proceed accordingly.

3 (6) The police officer is immune from liability for any good 4 faith conduct under this section.

5 <u>NEW SECTION.</u> Sec. 13. A new section is added to chapter 43.101 6 RCW to read as follows:

(1) Beginning July 1, 2022, all law enforcement personnel 7 required to complete basic law enforcement training under RCW 8 43.101.200 must receive training on law enforcement interaction with 9 persons with substance use disorders, including referral to treatment 10 11 and recovery services, as part of the basic law enforcement training. The training must be developed by the commission in consultation with 12 13 appropriate substance use disorder recovery advocacy organizations and with appropriate community, local, and state organizations and 14 15 agencies that have expertise in the area of working with persons with 16 substance use disorders, including law enforcement diversion of such individuals to community-based care. In developing the training, the 17 18 commission must also examine existing courses certified by the commission that relate to persons with a substance use disorder, and 19 20 should draw on existing training partnerships with the Washington 21 association of sheriffs and police chiefs.

(2) The training must consist of classroom instruction or internet instruction and shall replicate likely field situations to the maximum extent possible. The training should include, at a minimum, core instruction in all of the following:

(a) Proper procedures for referring persons to treatment and
 supportive services in accordance with section 2 of this act;

(b) The cause and nature of substance use disorders, includingthe role of trauma;

30 (c) Barriers to treatment engagement experienced by many with31 such disorders who have contact with the legal system;

32 (d) How to identify indicators of substance use disorder and how33 to respond appropriately in a variety of common situations;

34 (e) Conflict resolution and de-escalation techniques for 35 potentially dangerous situations involving persons with a substance 36 use disorder;

37 (f) Appropriate language usage when interacting with persons with 38 a substance use disorder; 1 (g) Alternatives to lethal force when interacting with 2 potentially dangerous persons with a substance use disorder;

3 (h) The principles of recovery and the multiple pathways to 4 recovery; and

5 (i) Community and state resources available to serve persons with 6 substance use disorders and how these resources can be best used by 7 law enforcement to support persons with a substance use disorder in 8 their communities.

9 (3) In addition to incorporation into the basic law enforcement 10 training under RCW 43.101.200, training must be made available to law 11 enforcement agencies, through electronic means, for use at their 12 convenience and determined by the internal training needs and 13 resources of each agency.

14 Sec. 14. RCW 69.50.608 and 1989 c 271 s 601 are each amended to 15 read as follows:

16 The state of Washington fully occupies and preempts the entire 17 field of setting penalties for violations of the controlled substances act and of establishing policies pertaining to personal 18 use amounts as provided under section 5 of this act. Cities, towns, 19 and counties or other municipalities may enact only those laws and 20 21 ordinances relating to controlled substances that are consistent with 22 this chapter. Such local ordinances shall have the same penalties as provided for by state law. Local laws and ordinances that are 23 24 inconsistent with the requirements of state law shall not be enacted 25 and are preempted and repealed, regardless of the nature of the code, charter, or home rule status of the city, town, county, or 26 27 municipality. Nothing in this section shall be construed to inhibit local jurisdictions from creating additional channels for diversion 28 to community-based care of individuals who commit law violations 29 related to complex behavioral health needs, above those required by 30 31 state law including in RCW 10.31.110.

32 <u>NEW SECTION.</u> Sec. 15. A new section is added to chapter 69.50 33 RCW to read as follows:

Nothing in this act prohibits a public or private employer from establishing or enforcing employment or workplace policies pertaining to use, possession, manufacture, distribution, or dispensation of controlled substances, counterfeit substances, or legend drugs, regardless of whether the amount used, possessed, manufactured,

1 distributed, or dispensed constitutes a personal use amount. This 2 includes, for example, hiring practices, drug testing, and 3 termination and other disciplinary actions for violations.

> PART 4 CONSTRUCTION

4 5

6 <u>NEW SECTION.</u> Sec. 16. If any provision of this act or its 7 application to any person or circumstance is held invalid, the 8 remainder of the act or the application of the provision to other 9 persons or circumstances is not affected.

10 <u>NEW SECTION.</u> Sec. 17. Sections 6 through 12, 14, and 15 of this 11 act take effect July 1, 2023.

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