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## SUBSTITUTE HOUSE BILL 1369

State of Washington 62nd Legislature 2011 Regular Session

By House Public Safety & Emergency Preparedness (originally sponsored by Representatives Darneille, Roberts, Miloscia, Rolfes, Eddy, Klippert, Kirby, and Hurst)

READ FIRST TIME 02/16/11.

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AN ACT Relating to submission of DNA markers to a database accessible only to qualified laboratory personnel; amending RCW 43.43.753, 43.43.735, 43.43.740, 43.43.754, 46.63.110, and 43.43.690; adding a new section to chapter 43.43 RCW; creating a new section; and prescribing penalties.

## 6 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

NEW SECTION. Sec. 1. The legislature finds there is a critical need to provide law enforcement officers and agencies with the latest scientific technology available for accurately and expeditiously identifying and prosecuting adult violent offenders and sex offenders.

Although every state maintains a DNA database for felony convictions, there is a growing trend toward expanding DNA databases to include DNA from felony arrestees. To date, twenty-four states and the federal government have already enacted such laws.

Studies in other jurisdictions indicate that collection of DNA from arrestees may contribute to the solution of cold cases, save lives by identifying recidivist offenders, reduce rates of criminality, and increase the rate of successful prosecutions. For example, since 2003,

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the Virginia database of arrestee DNA has yielded over six hundred hits DNA collected from crime scenes, ninety-nine of which were associated with sexual assault cases.

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The legislature further finds that collecting DNA from felony arrestees is cost-effective. Early identification of offenders reduces costs by focusing investigations and eliminating suspects. It may also prevent costs associated with recidivist offenders. In a study sponsored by the United States department of justice, the city of Denver found that DNA testing of arrestees reduced police expenses and prevented property loss, resulting in a ninety dollar return on investment for every dollar spent on forensic DNA.

The legislature therefore finds that collecting DNA from adults arrested for a violent offense or a sex offense is necessary to solve cold cases, prevent recidivist acts, and lower the cost of criminal investigations.

## Sec. 2. RCW 43.43.753 and 2008 c 97 s 1 are each amended to read as follows:

The legislature finds that recent developments in molecular biology and genetics have important applications for forensic science. It has been scientifically established that there is a unique pattern to the chemical structure of the deoxyribonucleic acid (DNA) contained in each cell of the human body. The process for identifying this pattern is called "DNA identification."

The legislature further finds that DNA databases are important tools in criminal investigations, in the exclusion of individuals who are the subject of investigations or prosecutions, and in detecting recidivist acts. It is the policy of this state to assist federal, state, and local criminal justice and law enforcement agencies in both identification and detection of individuals in criminal investigations and the identification and location of missing and Therefore, it is in the best interest of the unidentified persons. state to establish a DNA database and DNA data bank containing DNA samples submitted by persons convicted of felony offenses and other crimes, as well as by adults arrested for or charged with violent offenses and sex offenses, as specified in RCW 43.43.754. DNA samples necessary for the identification of missing persons and unidentified human remains shall also be included in the DNA database.

The legislature further finds that the DNA identification system used by the federal bureau of investigation and the Washington state patrol has no ability to predict genetic disease or predisposal to illness. Nonetheless, the legislature intends that biological samples collected under RCW 43.43.735 and 43.43.754, and DNA identification data obtained from the samples, be used only for purposes related to criminal investigation, identification of human remains or missing persons, or improving the operation of the system authorized under RCW 43.43.735 and 43.43.752 through ((43.43.758)) 43.43.759 and section 6 of this act.

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The legislature further finds that the DNA collection, testing, and storage process is minimally invasive to privacy based on the following features:

- 14 <u>(1) Biological samples for DNA testing are routinely collected by</u> 15 <u>an oral swab;</u>
- (2) A DNA profile is stored in a database accessible only to qualified laboratory personnel and does not appear in an individual's criminal history record;
- (3) Entries in the DNA database contain only DNA markers necessary
  to human identification, which are a small part of a person's total
  qenetic information; and
- 22 <u>(4) Personally identifying information does not appear in the DNA</u> 23 database.
- 24 **Sec. 3.** RCW 43.43.735 and 2009 c 549 s 5130 are each amended to 25 read as follows:
  - (1) It shall be the duty of the sheriff or director of public safety of every county, and the chief of police of every city or town, and of every chief officer of other law enforcement agencies duly operating within this state, to cause the photographing and fingerprinting of all adults and juveniles lawfully arrested for the commission of any criminal offense constituting a felony or gross misdemeanor. (a) When such juveniles are brought directly to a juvenile detention facility, the juvenile court administrator is also authorized, but not required, to the cause photographing, fingerprinting, and record transmittal to the appropriate enforcement agency; and (b) a further exception may be made when the

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arrest is for a violation punishable as a gross misdemeanor and the arrested person is not taken into custody.

- (2) It shall be the right, but not the duty, of the sheriff or director of public safety of every county, and the chief of police of every city or town, and every chief officer of other law enforcement agencies operating within this state to photograph and record the fingerprints of all adults lawfully arrested.
- (3) Such sheriffs, directors of public safety, chiefs of police, and other chief law enforcement officers, may record, in addition to photographs and fingerprints, the palmprints, soleprints, toeprints, or any other identification data of all persons whose photograph and fingerprints are required or allowed to be taken under this section when in the discretion of such law enforcement officers it is necessary for proper identification of the arrested person or the investigation of the crime with which he or she is charged.
- (4)(a) Beginning January 1, 2013, it shall be the duty of the sheriff or director of public safety of every county, and the chief of police of every city or town, and of every chief officer of other law enforcement agencies duly operating within this state, to cause the collection of biological samples for DNA identification analysis from all adults lawfully arrested for the commission of any criminal offense constituting a violent offense or a sex offense under RCW 9.94A.030.
- (b) Between January 1, 2012, and December 31, 2012, it shall be the right, but not the duty, of the sheriff or director of public safety of every county, and the chief of police of every city or town, and every chief officer of other law enforcement agencies operating within this state, to cause the collection of biological samples for DNA identification analysis from all adults lawfully arrested for the commission of any criminal offense constituting a violent offense or a sex offense under RCW 9.94A.030.
  - (c) Biological samples collected under this subsection shall be:
- (i) Collected using the same technique as biological samples collected under RCW 43.43.754;
- (ii) Forwarded to the forensic laboratory services bureau of the
  Washington state patrol for inclusion in the DNA identification system
  established under RCW 43.43.752 through 43.43.759 and section 6 of this
  act; and

- 1 (iii) Used solely for the purposes of inclusion in the DNA 2 identification system established under RCW 43.43.752 through 43.43.759 3 and section 6 of this act.
- 4 (d) The forensic laboratory services bureau shall provide kits and
  5 instructions necessary for the collection of biological samples
  6 required by this section.
- 7 **Sec. 4.** RCW 43.43.740 and 2006 c 294 s 7 are each amended to read 8 as follows:
  - (1) It shall be the duty of the sheriff or director of public safety of every county, and the chief of police of every city or town, and of every chief officer of other law enforcement agencies duly operating within this state to furnish within seventy-two hours from the time of arrest to the section the required sets of fingerprints together with other identifying data as may be prescribed by the chief, of any person lawfully arrested, fingerprinted, and photographed pursuant to RCW 43.43.735.
  - (2) Law enforcement agencies may retain and file copies of the fingerprints, photographs, and other identifying data and information obtained pursuant to RCW 43.43.735, except biological samples. Said records shall remain in the possession of the law enforcement agency as part of the identification record and are not returnable to the subjects thereof.
- 23 **Sec. 5.** RCW 43.43.754 and 2008 c 97 s 2 are each amended to read 24 as follows:
- 25 (1) A biological sample must be collected for purposes of DNA identification analysis from:
- 27 (a) Every adult or juvenile individual convicted of a felony, or 28 any of the following crimes (or equivalent juvenile offenses):
- Assault in the fourth degree with sexual motivation (RCW 9A.36.041, 9.94A.835)
- 31 Communication with a minor for immoral purposes (RCW 9.68A.090)
- 32 Custodial sexual misconduct in the second degree (RCW 9A.44.170)
- 33 Failure to register (RCW ((9A.44.130))) 9A.44.132)
- 34 Harassment (RCW 9A.46.020)

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- 35 Patronizing a prostitute (RCW 9A.88.110)
- 36 Sexual misconduct with a minor in the second degree (RCW 9A.44.096)

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Stalking (RCW 9A.46.110)

Violation of a sexual assault protection order granted under chapter 7.90 RCW; ((and))

- (b) Every adult or juvenile individual who is required to register under RCW 9A.44.130; and
- (c) Every adult lawfully arrested for or charged with the commission of any criminal offense constituting a violent offense or a sex offense under RCW 9.94A.030.
- (2) If the Washington state patrol crime laboratory already has a DNA sample from an individual for a qualifying offense, a subsequent submission is not required to be submitted.
  - (3) Biological samples shall be collected in the following manner:
- (a) For persons convicted of any offense listed in subsection (1)(a) of this section or adjudicated guilty of an equivalent juvenile offense who do not serve a term of confinement in a department of corrections facility, and do serve a term of confinement in a city or county jail facility, the city or county shall be responsible for obtaining the biological samples at the time of transfer to the facility.
- (b) The local police department or sheriff's office shall be responsible for obtaining the biological samples for:
  - (i) Persons convicted of any offense listed in subsection (1)(a) of this section or adjudicated guilty of an equivalent juvenile offense who do not serve a term of confinement in a department of corrections facility, and do not serve a term of confinement in a city or county jail facility; ((and))
- 27 (ii) Persons who are required to register under RCW ((9A.44.030))28 9A.44.130; and
  - (iii) Adults lawfully arrested for the commission of any criminal offense constituting a violent offense or a sex offense under RCW 9.94A.030. The local police department or sheriff's office shall be responsible for obtaining the biological samples under this subsection (3)(b)(iii) at the time of booking into the city or county jail facility.
- 35 (c) For persons convicted of any offense listed in subsection 36 (1)(a) of this section or adjudicated guilty of an equivalent juvenile 37 offense, who are serving or who are to serve a term of confinement in 38 a department of corrections facility or a department of social and

health services facility, the facility holding the person shall be responsible for obtaining the biological samples at the time of transfer to the facility. For those persons incarcerated before June 12, 2008, who have not yet had a biological sample collected, priority shall be given to those persons who will be released the soonest.

- (d) For adults charged with a criminal offense constituting a violent offense or a sex offense under RCW 9.94A.030 whose first appearance in court is caused by summons, the court shall require the person to submit to collection of a biological sample if a sample has not already been collected. The court shall direct the sheriff or director of public safety of the county, the chief of police of the city or town, or the chief officer of another law enforcement agency duly operating within the state to collect the biological sample. If the person is released on personal recognizance or on conditions, the court shall make collection of a biological sample a condition of release. If the person is detained, the designated criminal justice agency may collect a biological sample at any time during the person's detention.
- (4) Any biological sample taken pursuant to RCW <u>43.43.735</u> and 43.43.752 through ((<del>43.43.758</del>)) <u>43.43.759</u> and section 6 of this act may be retained by the forensic laboratory services bureau, and <u>shall be analyzed by the forensic laboratory services bureau unless a complete DNA profile for the person has previously been entered in the DNA database.</u>
- (5) Any biological sample taken pursuant to RCW 43.43.735 and 43.43.752 through 43.43.759 and section 6 of this act shall be used solely for the purpose of providing DNA or other tests for identification analysis and prosecution of a criminal offense or for the identification of human remains or missing persons. Nothing in this section prohibits the submission of results derived from the biological samples to the federal bureau of investigation combined DNA index system.
- ((<del>(5)</del>)) <u>(6)</u> The forensic laboratory services bureau of the Washington state patrol is responsible for testing performed on all biological samples that are collected under subsection (1) of this section, to the extent allowed by funding available for this purpose. ((The director shall give priority to testing on samples collected from those adults or juveniles convicted of a felony or adjudicated guilty

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- of an equivalent juvenile offense that is defined as a sex offense or a violent offense in RCW 9.94A.030.)) Known duplicate samples may be excluded from testing unless testing is deemed necessary or advisable by the director.
- 5  $((\frac{6}{1}))$  This section applies to:

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- 6 (a) All adults and juveniles to whom this section applied prior to 7 June 12, 2008;
- 8 (b) All adults and juveniles to whom this section did not apply 9 prior to June 12, 2008, who:
- 10 (i) Are convicted on or after June 12, 2008, of an offense listed 11 in subsection (1)(a) of this section; or
- (ii) Were convicted prior to June 12, 2008, of an offense listed in subsection (1)(a) of this section and are still incarcerated on or after June 12, 2008; ((and))
- 15 (c) All adults and juveniles who are required to register under RCW 9A.44.130 on or after June 12, 2008, whether convicted before, on, or after June 12, 2008; and
- (d) All adults lawfully arrested for or charged with any criminal
  offense constituting a violent offense or a sex offense under RCW
  9.94A.030 on or after January 1, 2012.
  - $((\frac{1}{2}))$  (8) This section creates no rights in a third person. No cause of action may be brought based upon the noncollection or nonanalysis or the delayed collection or analysis of a biological sample authorized to be taken under RCW  $\underline{43.43.735}$  or  $\underline{43.43.752}$  through  $((\frac{13.43.758}{23.43.759}))$   $\underline{43.43.759}$  and section 6 of this act.
  - ((\(\frac{(8)}{)}\)) (9) The detention, arrest, or conviction of a person based upon a database match or database information is not invalidated if it is determined that the sample was obtained or placed in the database by mistake, or if the conviction or juvenile adjudication that resulted in the collection of the biological sample was subsequently vacated or otherwise altered in any future proceeding including but not limited to posttrial or postfact-finding motions, appeals, or collateral attacks.
- 33 <u>NEW SECTION.</u> **Sec. 6.** A new section is added to chapter 43.43 RCW to read as follows:
- 35 (1) A person may request expungement of the person's sample and DNA records from the DNA identification system if:

- 1 (a) The person is not charged with an offense requiring collection 2 of a biological sample under RCW 43.43.735 within one year of arrest;
  - (b) The person has been found not guilty or has been acquitted of an offense requiring collection of a biological sample under RCW 43.43.735; or
  - (c) The underlying conviction or adjudication requiring collection of a biological sample under RCW 43.43.754 has been reversed and the case dismissed.
  - (2) To request expungement, the person must submit the following documents to the forensic laboratory services bureau:
    - (a) A written request for expungement;

- (b) Proof that the person has provided written notice of the request for expungement to the prosecuting attorney of the county in which he or she was arrested, convicted, or adjudicated; and
- (c)(i) A sworn affidavit that no charges for an offense requiring collection of a biological sample under RCW 43.43.735 have been filed within one year of arrest;
- (ii) A certified copy of a final court order establishing that a charge for an offense requiring collection of a biological sample under RCW 43.43.735 has been dismissed or has resulted in an acquittal; or
- (iii) A certified copy of a final court order reversing the conviction that required collection of a biological sample under RCW 43.43.754.
  - (3)(a) Upon receipt of a written request for expungement, if the forensic laboratory services bureau has not previously analyzed the person's sample, the director shall give priority to analyzing the person's sample and searching the DNA identification system for a match.
  - (b) Once the forensic laboratory services bureau has analyzed the person's sample, searched the DNA identification system for a match, and received the documents required by subsection (2) of this section, the forensic laboratory services bureau shall expunge the person's sample and DNA records from the DNA identification system.
- (c) The forensic laboratory services bureau may not expunge a person's sample and DNA records from the DNA identification system if the person has a prior conviction or a pending charge for which collection of a sample is authorized under RCW 43.43.735 or 43.43.754.

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**Sec. 7.** RCW 46.63.110 and 2010 c 252 s 5 are each amended to read 2 as follows:

- (1) A person found to have committed a traffic infraction shall be assessed a monetary penalty. No penalty may exceed two hundred and fifty dollars for each offense unless authorized by this chapter or title.
- (2) The monetary penalty for a violation of (a) RCW 46.55.105(2) is two hundred fifty dollars for each offense; (b) RCW 46.61.210(1) is five hundred dollars for each offense. No penalty assessed under this subsection (2) may be reduced.
- (3) The supreme court shall prescribe by rule a schedule of monetary penalties for designated traffic infractions. This rule shall also specify the conditions under which local courts may exercise discretion in assessing fines and penalties for traffic infractions. The legislature respectfully requests the supreme court to adjust this schedule every two years for inflation.
- (4) There shall be a penalty of twenty-five dollars for failure to respond to a notice of traffic infraction except where the infraction relates to parking as defined by local law, ordinance, regulation, or resolution or failure to pay a monetary penalty imposed pursuant to this chapter. A local legislative body may set a monetary penalty not to exceed twenty-five dollars for failure to respond to a notice of traffic infraction relating to parking as defined by local law, ordinance, regulation, or resolution. The local court, whether a municipal, police, or district court, shall impose the monetary penalty set by the local legislative body.
- (5) Monetary penalties provided for in chapter 46.70 RCW which are civil in nature and penalties which may be assessed for violations of chapter 46.44 RCW relating to size, weight, and load of motor vehicles are not subject to the limitation on the amount of monetary penalties which may be imposed pursuant to this chapter.
- (6) Whenever a monetary penalty, fee, cost, assessment, or other monetary obligation is imposed by a court under this chapter it is immediately payable. If the court determines, in its discretion, that a person is not able to pay a monetary obligation in full, and not more than one year has passed since the later of July 1, 2005, or the date the monetary obligation initially became due and payable, the court shall enter into a payment plan with the person, unless the person has

previously been granted a payment plan with respect to the same monetary obligation, or unless the person is in noncompliance of any existing or prior payment plan, in which case the court may, at its discretion, implement a payment plan. If the court has notified the department that the person has failed to pay or comply and the person has subsequently entered into a payment plan and made an initial payment, the court shall notify the department that the infraction has been adjudicated, and the department shall rescind any suspension of the person's driver's license or driver's privilege based on failure to respond to that infraction. "Payment plan," as used in this section, means a plan that requires reasonable payments based on the financial ability of the person to pay. The person may voluntarily pay an amount at any time in addition to the payments required under the payment plan.

- (a) If a payment required to be made under the payment plan is delinquent or the person fails to complete a community restitution program on or before the time established under the payment plan, unless the court determines good cause therefor and adjusts the payment plan or the community restitution plan accordingly, the court shall notify the department of the person's failure to meet the conditions of the plan, and the department shall suspend the person's driver's license or driving privilege until all monetary obligations, including those imposed under subsections (3) and (4) of this section, have been paid, and court authorized community restitution has been completed, or until the department has been notified that the court has entered into a new time payment or community restitution agreement with the person.
- (b) If a person has not entered into a payment plan with the court and has not paid the monetary obligation in full on or before the time established for payment, the court shall notify the department of the delinquency. The department shall suspend the person's driver's license or driving privilege until all monetary obligations have been paid, including those imposed under subsections (3) and (4) of this section, or until the person has entered into a payment plan under this section.
- (c) If the payment plan is to be administered by the court, the court may assess the person a reasonable administrative fee to be wholly retained by the city or county with jurisdiction. The

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administrative fee shall not exceed ten dollars per infraction or twenty-five dollars per payment plan, whichever is less.

- (d) Nothing in this section precludes a court from contracting with outside entities to administer its payment plan system. When outside entities are used for the administration of a payment plan, the court may assess the person a reasonable fee for such administrative services, which fee may be calculated on a periodic, percentage, or other basis.
- (e) If a court authorized community restitution program for offenders is available in the jurisdiction, the court may allow conversion of all or part of the monetary obligations due under this section to court authorized community restitution in lieu of time payments if the person is unable to make reasonable time payments.
- (7) In addition to any other penalties imposed under this section and not subject to the limitation of subsection (1) of this section, a person found to have committed a traffic infraction shall be assessed:
- (a) A fee of five dollars per infraction. Under no circumstances shall this fee be reduced or waived. Revenue from this fee shall be forwarded to the state treasurer for deposit in the emergency medical services and trauma care system trust account under RCW 70.168.040;
- (b) A fee of ((ten)) nine dollars and fifty cents per infraction. Under no circumstances shall this fee be reduced or waived. Revenue from this fee shall be forwarded to the state treasurer for deposit in the Washington auto theft prevention authority account; ((and))
- (c) A fee of two dollars per infraction. Revenue from this fee shall be forwarded to the state treasurer for deposit in the traumatic brain injury account established in RCW 74.31.060; and
- (d) A fee of fifty cents per infraction. Revenue from this fee shall be forwarded to the state treasurer for deposit in the state DNA database account established in RCW 43.43.7532.
- (8)(a) In addition to any other penalties imposed under this section and not subject to the limitation of subsection (1) of this section, a person found to have committed a traffic infraction other than of RCW 46.61.527 or 46.61.212 shall be assessed an additional penalty of twenty dollars. The court may not reduce, waive, or suspend the additional penalty unless the court finds the offender to be indigent. If a court authorized community restitution program for offenders is available in the jurisdiction, the court shall allow

offenders to offset all or a part of the penalty due under this subsection (8) by participation in the court authorized community restitution program.

- (b) Eight dollars and fifty cents of the additional penalty under (a) of this subsection shall be remitted to the state treasurer. The remaining revenue from the additional penalty must be remitted under chapters 2.08, 3.46, 3.50, 3.62, 10.82, and 35.20 RCW. Money remitted under this subsection to the state treasurer must be deposited in the state general fund. The balance of the revenue received by the county or city treasurer under this subsection must be deposited into the county or city current expense fund. Moneys retained by the city or county under this subsection shall constitute reimbursement for any liabilities under RCW 43.135.060.
- (9) If a legal proceeding, such as garnishment, has commenced to collect any delinquent amount owed by the person for any penalty imposed by the court under this section, the court may, at its discretion, enter into a payment plan.
- (10) The monetary penalty for violating RCW 46.37.395 is: (a) Two hundred fifty dollars for the first violation; (b) five hundred dollars for the second violation; and (c) seven hundred fifty dollars for each violation thereafter.
- **Sec. 8.** RCW 43.43.690 and 1992 c 129 s 2 are each amended to read as follows:
  - (1) When a person has been adjudged guilty of violating any criminal statute of this state and a crime laboratory analysis was performed by a state crime laboratory, in addition to any other disposition, penalty, or fine imposed, the court shall levy a crime laboratory analysis fee of one hundred dollars for each offense for which the person was convicted. ((Upon a verified petition by the person assessed the fee, the court may suspend payment of all or part of the fee if it finds that the person does not have the ability to pay the fee.)) The court may not suspend or defer payment of the fee.
  - (2) When a minor has been adjudicated a juvenile offender for an offense which, if committed by an adult, would constitute a violation of any criminal statute of this state and a crime laboratory analysis was performed, in addition to any other disposition imposed, the court shall assess a crime laboratory analysis fee of one hundred dollars for

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each adjudication. Upon a verified petition by a minor assessed the fee, the court may suspend payment of all or part of the fee  $((\{if\}))$  if it finds that the minor does not have the ability to pay the fee.

 (3) All crime laboratory analysis fees assessed under this section shall be collected by the clerk of the court and forwarded to the state general fund, to be used only for crime laboratories. The clerk may retain five dollars to defray the costs of collecting the fees.

NEW SECTION. Sec. 9. If any provision of this act or its application to any person or circumstance is held invalid, the remainder of the act or the application of the provision to other persons or circumstances is not affected.

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