SUBSTITUTE HOUSE BILL 1273

State of Washington 64th Legislature 2015 Regular Session

By House Labor (originally sponsored by Representatives Robinson, Sells, Farrell, Hudgins, Kagi, Wylie, Sawyer, Walkinshaw, Moscoso, Ryu, Ormsby, Riccelli, Jinkins, Senn, McBride, Gregerson, Fitzgibbon, Moeller, Reykdal, S. Hunt, Stanford, Bergquist, Santos, Pollet, Fey, and Tarleton)

AN ACT Relating to implementing family and medical leave 1 2 insurance; amending RCW 49.86.005, 49.86.010, 49.86.020, 49.86.030, 3 49.86.050, 49.86.060, 49.86.070, 49.86.080, 49.86.090, 49.86.100, 49.86.110, 49.86.120, 49.86.130, 49.86.140, 49.86.160, 49.86.170, 4 5 49.86.180, and 49.86.210; reenacting and amending RCW 43.79A.040, 50.29.021, and 34.05.328; adding new sections to chapter 49.86 RCW; 6 7 adding a new section to chapter 82.04 RCW; adding a new section to 8 chapter 82.16 RCW; and creating a new section.

9 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

10 **Sec. 1.** RCW 49.86.005 and 2007 c 357 s 1 are each amended to 11 read as follows:

The legislature finds that, although family and medical leave 12 laws have assisted individuals to balance the demands of the 13 workplace with their family responsibilities, more needs to be done 14 to achieve the goals of parent and child bonding, family care, 15 16 children and family health, workforce stability, and economic security. In particular, the legislature finds that many individuals 17 do not have access to family and medical leave laws, and those who do 18 19 may not be in a financial position to take family and medical leave 20 unpaid, and that employer-paid benefits that is meet only a 21 relatively small part of this need. The legislature declares it to be

1 in the public interest to establish a program that: (1) Allows parents to bond with a newborn or newly placed child, and workers to 2 care for family members with a serious health condition or to recover 3 from their own serious health condition; (2) provides limited and 4 additional income support for a reasonable period while an individual 5 6 is away from work on family and medical leave; (3) reduces the impact 7 on state income support programs by increasing an individual's ability to provide caregiving services for ((a child)) family members 8 while maintaining an employment relationship; and (4) establishes a 9 wage replacement benefit to be coordinated with current existing 10 11 state and federal family and medical leave laws.

12 **Sec. 2.** RCW 49.86.010 and 2007 c 357 s 3 are each amended to 13 read as follows:

14 The definitions in this section apply throughout this chapter 15 unless the context clearly requires otherwise.

16 (1)(a) With respect to leave for the birth or placement of a 17 child, "application year" means the twelve-month period beginning on 18 the date of the birth or placement of the child.

(b) With respect to leave for a family member's serious health 19 20 condition or the individual's serious health condition, "application 21 year" means the twelve-month period beginning on the first day of the 22 calendar week in which an individual files an *initial* application for family and medical leave insurance benefits ((and, thereafter, the 23 24 twelve-month period beginning with the first day of the calendar week 25 in which the individual next files an application for family leave insurance benefits after the expiration of the individual's last 26 27 preceding application year)).

28 (c) An application year may not begin before the individual's 29 last preceding application year has expired.

30

(2) "Calendar quarter" means the same as in RCW 50.04.050.

31 (3) "Child," ((means a biological or an adopted child)) "health 32 care provider," "parent," "serious health condition," and "spouse" 33 mean the same as in RCW 49.78.020.

34 (4) <u>"Commissioner" means the commissioner of the department.</u>

35 (5) "Department" means the ((state agency to be directed to 36 administer the family leave insurance program.

37 (5) "Director" means the director of the)) employment security
38 department.

(6) "Employer" means: (a) The same as in RCW 50.04.080; and (b)
 the state and its political subdivisions.

3

(7) "Employment" has the meaning provided in RCW 50.04.100.

4 (8) "Family <u>and medical</u> leave" means leave((: (a) Because of the birth of a child of the employee and in order to care for the child; 6 or (b) because of the placement of a child with the employee for 7 adoption)) for a family member's serious health condition, leave for 8 the birth or placement of a child, and leave for the individual's 9 serious health condition as these types of leave are defined in RCW 10 <u>49.78.020 and described in RCW 49.78.220</u>.

11 (9) "Family <u>and medical</u> leave insurance benefits" means the 12 benefits payable under RCW 49.86.050 and 49.86.060.

13 (10) <u>"Family member" means a child, spouse, or parent of the</u> 14 <u>individual, or pursuant to section 13 of this act, a designated</u> 15 <u>person.</u>

16 <u>(11)</u> "Federal family and medical leave act" means the federal 17 family and medical leave act of 1993 (Act Feb. 5, 1993, P.L. 103-3, 18 107 Stat. 6).

19 (((11))) (12) "Premium" or "premiums" means payments required by 20 this chapter to be made to the department for the family and medical 21 leave insurance account under RCW 49.86.170.

22 (13) "Qualifying year" means the first four of the last five 23 completed calendar quarters or, if eligibility is not established, 24 the last four completed calendar quarters immediately preceding the 25 first day of the individual's application year.

26 (((12) "Regularly working" means the average number of hours per 27 workweek that an individual worked in the two quarters of the 28 individual's qualifying year in which total wages were highest.))

29 <u>(14) "Wages" means the same as "wages" for the purpose of payment</u> 30 <u>of contributions in RCW 50.04.320(1).</u>

31 <u>NEW SECTION.</u> **Sec. 3.** A new section is added to chapter 49.86 32 RCW to read as follows:

33 The definitions of "employer" and "employment" in section 1 of 34 the railroad unemployment insurance act (45 U.S.C. Sec. 351) also 35 apply throughout this chapter unless the context clearly requires 36 otherwise.

37 **Sec. 4.** RCW 49.86.020 and 2007 c 357 s 4 are each amended to 38 read as follows:

1 (1) The department shall establish and administer a family <u>and</u> 2 <u>medical</u> leave insurance program and pay family <u>and medical</u> leave 3 insurance benefits as specified in this chapter.

4 (2) The department shall establish procedures and forms for 5 filing claims for benefits under this chapter. The department shall 6 notify the employer within five business days of a claim being filed 7 under RCW 49.86.030.

8

(3) The department may require that an individual attest that:

9 <u>(a) There has been a birth or placement of a child, or the</u> 10 <u>individual or the individual's family member has a serious health</u> 11 <u>condition, as applicable;</u>

12 (b) The individual is not earning waiting period credits or 13 receiving benefits under chapter 7.68 RCW, Title 50 or 51 RCW, or 14 other applicable federal or state crime victims' compensation, 15 unemployment compensation, industrial insurance, or disability 16 insurance laws; and

17 (c) The individual's serious health condition is not a result of 18 the individual's perpetration of a gross misdemeanor or felony.

19 (4) The department may require that a claim for benefits under 20 this chapter be supported by a certification issued by the health 21 care provider providing health care to the individual or the 22 individual's family member, as applicable.

23 (5) The department shall use information sharing and integration 24 technology to facilitate the disclosure of relevant information or 25 records by ((the employment security department)) another state 26 agency, so long as an individual consents to the disclosure as 27 required under RCW 49.86.030(((4+))) (1)(d).

28 (((4))) <u>(6)</u> Information contained in the files and records pertaining to an individual under this chapter are confidential and 29 not open to public inspection, other than to public employees in the 30 31 performance of their official duties. However, the individual or an 32 authorized representative of an individual may review the records or 33 receive specific information from the records on the presentation of the signed authorization of the individual. An employer or the 34 employer's duly authorized representative may review the records of 35 36 an individual employed by the employer in connection with a pending claim. At the department's discretion, other persons may review 37 records when such persons are rendering assistance to the department 38 39 at any stage of the proceedings on any matter pertaining to the 40 administration of this chapter.

1 (((5))) (7) The department shall develop and implement an outreach program to ensure that individuals who may be eligible to 2 receive family and medical leave insurance benefits under this 3 chapter are made aware of these benefits. Outreach information shall 4 explain, in an easy to understand format, eligibility requirements, 5 6 the claims process, weekly benefit amounts, maximum benefits payable, notice and medical certification requirements, reinstatement and 7 nondiscrimination rights, confidentiality, and ((coordination of 8 leave)) the relationship between employment protection, leave from 9 10 employment, and wage replacement benefits under this chapter and other laws, collective bargaining agreements, and employer policies. 11 Outreach information shall be prepared by the department with 12 technical assistance from the department of labor and industries. 13 Outreach information shall be available in English and other primary 14 languages as defined in RCW 74.04.025. 15

16 Sec. 5. RCW 49.86.030 and 2013 2nd sp.s. c 26 s 1 are each 17 amended to read as follows:

18 ((When the legislature has specifically appropriated funding and 19 enacted an implementation date for benefits, then beginning on that 20 specified date,)) (1) Beginning October 1, 2017, family and medical 21 leave insurance benefits are payable to an individual during a period 22 in which the individual is unable to perform his or her regular or 23 customary work because he or she is on family <u>and medical</u> leave if 24 the individual:

25 (((1))) (a) Files a claim for benefits ((in each week in which 26 the individual is on family leave, and)) as required by rules adopted 27 by the ((director)) commissioner;

28 (((2))) <u>(b)</u> Has been employed for at least six hundred eighty 29 hours ((in employment)) during the individual's qualifying year;

30 (((3))) (c) Establishes an application year. An application year 31 may not be established if the qualifying year includes hours worked 32 before establishment of a previous application year;

33 (((4))) (d) Consents to the disclosure of information or records 34 deemed private and confidential under ((chapter 50.13 RCW)) state 35 <u>law</u>. Initial disclosure of this information and these records by 36 ((the employment security department)) another state agency to the 37 department is solely for purposes related to the administration of 38 this chapter. Further disclosure of this information or these records 39 is subject to RCW 49.86.020(((3))) (5) and section 16 of this act; 1 (((5))) <u>(e)</u> Discloses whether or not he or she owes child support
2 obligations as defined in RCW 50.40.050; ((and

3 (6) Documents that he or she has provided)) (f) Provides the 4 employer from whom family <u>and medical</u> leave is to be taken with 5 written notice of the individual's intention to take family <u>and</u> 6 <u>medical</u> leave in the same manner as an employee is required to 7 provide notice in RCW 49.78.250 <u>and</u>, in the individual's claim for 8 benefits, attests that written notice has been provided; and

9 (g) Provides a document authorizing the family member's or 10 individual's health care provider, as applicable, to disclose the 11 family member's or individual's health care information in the form 12 of the certification of a serious health condition.

13 (2)(a) With respect to leave for the birth or placement of a 14 child or a family member's serious health condition, family and 15 medical leave insurance benefits are payable beginning October 1, 16 2017.

17 (b) With respect to leave for an individual's serious health 18 condition, family and medical leave insurance benefits are payable 19 beginning October 1, 2018.

20 <u>NEW SECTION.</u> Sec. 6. A new section is added to chapter 49.86 21 RCW to read as follows:

22 With respect to leave for the individual's serious health 23 condition, an individual is disqualified from family and medical 24 leave insurance benefits beginning with the first day of the calendar 25 week, and continuing for the next fifty-two consecutive weeks, in 26 which the individual is suffering from a serious health condition 27 resulting from the individual's perpetration of a gross misdemeanor 28 or felony.

29 Sec. 7. RCW 49.86.050 and 2007 c 357 s 7 are each amended to 30 read as follows:

(1) The maximum number of weeks during which family and medical 31 leave insurance benefits are payable in an application year is ((five 32 weeks)) twelve weeks for leave for a family member's serious health 33 condition and for the birth or placement of a child, plus twelve 34 weeks for the individual's serious health condition. However, 35 benefits are not payable during a waiting period consisting of the 36 37 first seven calendar days of family and medical leave taken in an 38 application year with respect to a particular type of family and

<u>medical leave</u>, whether the first seven calendar days of family <u>and</u>
 <u>medical</u> leave are employer paid or unpaid.

3 (2)(a) The first payment of benefits must be made to an 4 individual within two weeks after the <u>completed</u> claim is ((filed)) 5 <u>received</u> or the family <u>and medical</u> leave began, whichever is later, 6 and subsequent payments must be made ((semimonthly)) <u>biweekly</u> 7 thereafter.

(b) The payment of benefits under this chapter shall not be 8 considered a binding determination of the obligations of the 9 department under this chapter. The acceptance of compensation by the 10 individual shall likewise not be considered a binding determination 11 12 of his or her rights under this chapter. Whenever any payment of benefits under this chapter has been made and timely appeal therefrom 13 has been made where the final decision is that the payment was 14 improper, the individual shall repay it and recoupment may be made 15 16 from any future payment due to the individual on any claim under this 17 chapter. The ((director)) commissioner may exercise his or her discretion to waive, in whole or in part, the amount of any such 18 19 payments where the recovery would be against equity and good conscience. 20

(c) If an individual dies before he or she receives a payment of benefits, the payment shall be made by the department and distributed consistent with the terms of the decedent's will or, if the decedent dies intestate, consistent with the terms of RCW 11.04.015.

25 **Sec. 8.** RCW 49.86.060 and 2007 c 357 s 8 are each amended to 26 read as follows:

The amount of family <u>and medical</u> leave insurance benefits shall be determined as follows:

(1) ((The)) <u>An individual's</u> weekly benefit shall be ((two hundred fifty dollars per week for an individual who at the time of beginning family leave was regularly working thirty-five hours or more per week)) an amount equal to five and two-tenths percent of the average guarterly wages of the individual's total wages during the two quarters of the individual's qualifying year in which such total wages were highest.

36 (2) ((If an individual who at the time of beginning family leave 37 was regularly working thirty-five hours or more per week is on family 38 leave for less than thirty-five hours but at least eight hours in a 39 week, the individual's weekly benefit shall be .025 times the maximum

1 weekly benefit times the number of hours of family leave taken in the week.)) Beginning October 1, 2017, the maximum weekly benefit amount 2 shall be one thousand dollars. By September 30, 2017, and by each 3 subsequent September 30th, the department shall calculate to the 4 nearest dollar adjusted maximum weekly benefit amounts to account for 5 6 inflation using the consumer price index for urban wage earners and 7 clerical workers, CPI-W, or a successor index, for the twelve completed calendar months before each September 30th as calculated by 8 the United States department of labor. The adjusted maximum weekly 9 benefit amounts calculated under this subsection take effect on the 10 following January 1st. 11

12 (3) Benefits are not payable for less than eight hours of family 13 <u>and medical</u> leave taken in a week.

14 (((3) For an individual who at the time of beginning family leave 15 was regularly working less than thirty-five hours per week, the 16 department shall calculate a prorated schedule for a weekly benefit 17 amount and a minimum number of hours of family leave that must be 18 taken in a week for benefits to be payable, with the prorated 19 schedule based on the amounts and the calculations specified under 20 subsections (1) and (2) of this section.))

(4) If an individual discloses that he or she owes child support obligations under RCW 49.86.030 and the department determines that the individual is eligible for benefits, the department shall notify the applicable state or local child support enforcement agency and deduct and withhold an amount from benefits in a manner consistent with RCW 50.40.050.

27 (((5) If the internal revenue service determines that family 28 leave insurance benefits under this chapter are subject to federal 29 income tax and an individual elects to have federal income tax 30 deducted and withheld from benefits, the department shall deduct and 31 withhold the amount specified in the federal internal revenue code in 32 a manner consistent with RCW 49.86.070.))

33 **Sec. 9.** RCW 49.86.070 and 2007 c 357 s 9 are each amended to 34 read as follows:

35 (((1))) If the internal revenue service determines that family 36 <u>and medical</u> leave insurance benefits under this chapter are subject 37 to federal income tax, the department must advise an individual 38 filing a new claim for family <u>and medical</u> leave insurance benefits, 39 at the time of filing such claim, that((÷ 1 (a))) the internal revenue service has determined that benefits 2 are subject to federal income $tax((\div$

3 (b)) and requirements exist pertaining to estimated tax
4 payments((+

5 (c) The individual may elect to have federal income tax deducted 6 and withheld from the individual's payment of benefits at the amount

7 specified in the federal internal revenue code; and

8 (d) The individual is permitted to change a previously elected
9 withholding status.

10 (2) Amounts deducted and withheld from benefits must remain in 11 the family leave insurance account until transferred to the federal 12 taxing authority as a payment of income tax.

13 (3) The director shall follow all procedures specified by the 14 federal internal revenue service pertaining to the deducting and 15 withholding of income tax)).

16 **Sec. 10.** RCW 49.86.080 and 2007 c 357 s 10 are each amended to 17 read as follows:

18 (1) If family and medical leave insurance benefits are paid erroneously or as a result of willful misrepresentation, or if a 19 20 claim for family and medical leave benefits is rejected after benefits are paid, RCW 51.32.240 shall apply, except that appeals are 21 governed by RCW 49.86.120, penalties are paid into the family and 22 medical leave insurance account, and the department shall seek 23 24 repayment of benefits from the recipient. The department shall issue an overpayment assessment setting forth the reasons for, and the 25 amount of, the overpayment. 26

27 (2) Whenever such an overpayment assessment becomes conclusive 28 and final, the department may file with the superior court clerk of 29 any county within the state a warrant in the amount of the 30 overpayment assessment plus a filing fee under RCW 36.18.012(10). 31 However, the department must first give at least twenty days' notice 32 by certified mail return receipt requested, to the individual's last 33 known address of the intended action.

34 (a) The clerk of the county where the warrant is filed shall 35 immediately designate a superior court cause number for the warrant. 36 The clerk shall cause to be entered in the judgment docket under the 37 superior court cause number assigned to the warrant the name of the 38 person or persons mentioned in the warrant, the amount of the 39 overpayment assessment, and the date when the warrant was filed. 1 (b) The amount of the warrant as docketed shall become a lien 2 upon the title to, and any interest in, all real and personal 3 property of the person or persons against whom the warrant is issued, 4 the same as a judgment in a civil case duly docketed in the office of 5 the clerk. A warrant so docketed shall be sufficient to support the 6 issuance of writs of execution and writs of garnishment in favor of 7 the state in the manner provided by law for a civil judgment.

8 (c) A copy of the warrant shall be mailed to the person or 9 persons mentioned in the warrant by certified mail to the person's 10 last known address within ten days of its filing with the clerk.

11 **Sec. 11.** RCW 49.86.090 and 2007 c 357 s 11 are each amended to 12 read as follows:

(1) During a period in which an individual receives family <u>and</u> <u>medical</u> leave insurance benefits or earns waiting period credits under this chapter, the individual is entitled to family <u>and medical</u> leave and, at the established ending date of leave, to be restored to a position of employment with the employer from whom leave was taken.

18 (2) The individual entitled to leave under this section shall be 19 restored to a position of employment in the same manner as an 20 employee entitled to leave under chapter 49.78 RCW is restored to a 21 position of employment, as specified in RCW 49.78.280.

22

(3) This section applies only to an individual if:

(a) The employer from whom the individual takes family and
medical leave employs ((more than)) twenty-five or more employees for
each working day during each of twenty or more calendar workweeks in
the current or preceding calendar year within seventy-five miles of
the employee's worksite; and

(b) The individual has been employed for at least ((twelve)) six
months by that employer, and for at least ((one thousand two)) six
hundred fifty hours of service with that employer during the previous
((twelve)) six-month period.

32 (4) This section shall be enforced by the department of labor and
 33 <u>industries</u> as provided in chapter 49.78 RCW.

34 **Sec. 12.** RCW 49.86.100 and 2007 c 357 s 12 are each amended to 35 read as follows:

36 If spouses ((or people involved in a legal relationship 37 established under chapter 26.60 RCW who)) are entitled to leave under 38 this chapter and are employed by the same employer, the employer may 1 require that spouses ((or people involved in such a relationship 2 governed by Title 26 RCW)) not take such leave concurrently if such 3 leave is taken: (1) For the birth or placement of a child; or (2) for 4 a parent's serious health condition.

5 <u>NEW SECTION.</u> Sec. 13. A new section is added to chapter 49.86 6 RCW to read as follows:

7 If an individual does not have a spouse, the individual may designate one person for whom the employee will care if the 8 designated person has a serious health condition. An employer may 9 10 establish a process for an individual to make such a designation 11 within thirty days of the individual's date of hire. Thereafter, the employer must permit the individual to make or change such a 12 13 designation, as applicable, on an annual basis. If an individual's employer establishes such a process, the individual must make such a 14 15 designation using the employer's process. If an individual's employer 16 does not establish such a process, the individual may make such a 17 designation when filing a claim for benefits.

18 Sec. 14. RCW 49.86.110 and 2007 c 357 s 13 are each amended to 19 read as follows:

(1) <u>Beginning January 1, 2017, an employer of individuals not</u> 20 21 covered by this chapter or a self-employed person, including a sole proprietor, partner, or joint venturer, may elect coverage under this 22 23 chapter for all individuals in its employ for an initial period of 24 not less than three years or a subsequent period of not less than one 25 year immediately following another period of coverage. The employer 26 or self-employed person must file a notice of election in writing 27 with the $((\frac{director}{director}))$ commissioner, as required by the department. The election becomes effective on the date of filing the notice with 28 29 the commissioner.

30 (2) An employer or self-employed person who has elected coverage may withdraw from coverage within thirty days after the end of the 31 three-year period of coverage, or at such other times as the 32 ((director)) commissioner may ((prescribe)) adopt by rule, by filing 33 ((written)) a notice of withdrawal in writing with the ((director)) 34 commissioner, such withdrawal to take effect not sooner than thirty 35 days after filing the notice with the commissioner. Within five days 36 37 of filing written notice of the withdrawal with the ((director))

1 <u>commissioner</u>, an employer must provide written notice of the 2 withdrawal to all individuals in the employer's employ.

3 (3) The department may cancel elective coverage if the employer or self-employed person fails to make required payments or reports. 4 The department may collect due and unpaid premiums and may levy an 5 6 additional premium for the remainder of the period of coverage. The cancellation shall be effective no later than thirty days from the 7 date of the notice in writing advising the employer or self-employed 8 person of the cancellation. Within five days of receiving written 9 notice of the cancellation from the commissioner, an employer must 10 provide written notice of the cancellation to all individuals in the 11 12 employer's employ.

13 (4) In developing and implementing the requirements of this 14 section, the department shall adopt government efficiencies to 15 improve administration and reduce costs. These efficiencies may 16 include, but are not limited to, requiring that payments be made in a 17 manner and at intervals unique to the elective coverage program.

18 <u>NEW SECTION.</u> Sec. 15. A new section is added to chapter 49.86
19 RCW to read as follows:

(1) Beginning July 1, 2016, for each individual, each employer shall pay a premium to the department based on the amount of the employee's wages. Each employer may deduct from the pay of each individual one-half of the full amount that the employer is required to pay for the individual.

(2)(a) Beginning July 1, 2016, and ending December 31, 2017, each
 employer shall pay a premium to the department of two-tenths of one
 percent of the employee's wages.

(b) Beginning January 1, 2018, and ending December 31, 2018, each
 employer shall pay a premium to the department of four-tenths of one
 percent of the employee's wages.

31 (c) By September 1, 2018, and by each subsequent September 1st, the commissioner shall adjust the amount of the premium to ensure 32 that the amount is the lowest rate necessary to pay family and 33 medical leave insurance benefits and administrative costs on a 34 current basis, and maintain actuarial solvency in accordance with 35 recognized insurance principles. The adjusted amount of the premium 36 takes effect for the calendar year beginning after the relevant 37 38 September 1st.

1 (3) Payments shall be made in the manner and at such intervals as provided in this chapter and directed by the department, and shall be 2 deposited in the family and medical leave insurance account. 3 In developing and implementing the requirements of this section and 4 section 16 of this act, the department shall adopt government 5 б efficiencies to improve administration and reduce costs. These efficiencies shall include combined reporting and payment, with a 7 single return, of premiums under this section and contributions under 8 chapter 50.24 RCW. In the payment of premiums, a fractional part of a 9 cent shall be disregarded unless it amounts to one-half cent or more, 10 11 in which case it shall be increased to one cent.

12 <u>NEW SECTION.</u> Sec. 16. A new section is added to chapter 49.86
13 RCW to read as follows:

(1) In the form and at the times specified in this chapter and by 14 15 commissioner, an employer shall make reports, the furnish 16 information, and make payments of premiums as required by section 15 17 of this act to the department. In developing and implementing the requirements of this section and section 15 of this act, the 18 shall adopt government efficiencies to 19 department improve 20 administration and reduce costs. These efficiencies shall include combined reporting and payment, with a single return, of premiums 21 under this section and contributions under chapter 50.24 RCW. If the 22 23 employer is a temporary help company that provides employees on a 24 temporary basis to its customers, the temporary help company is 25 considered the employer for purposes of this section. However, if the 26 temporary help company fails to remit the required premiums, the 27 customer to whom the employees were provided is liable for paying the 28 premiums.

(2)(a) An employer must keep at his or her place of business a record of employment from which the information needed by the department for purposes of this chapter may be obtained. This record shall at all times be open to the inspection of the commissioner or department employees designated by the commissioner.

(b) Information obtained from employer records under this chapter is confidential and not open to public inspection, other than to public employees in the performance of their official duties. However, an interested party shall be supplied with information from employer records to the extent necessary for the proper presentation

1 of the case in question. An employer may authorize inspection of its 2 records by written consent.

3 (3) The requirements relating to the assessment and collection of 4 family and medical leave insurance premiums are the same as the 5 requirements relating to the assessment and collection of 6 contributions under Title 50 RCW, including but not limited to 7 penalties, interest, and department lien rights and collection 8 remedies. These requirements apply to:

9 (a) An employer that fails under this chapter to make the 10 required reports, or fails to remit the full amount of the premiums 11 when due;

(b) An employer that willfully makes a false statement or misrepresentation regarding a material fact, or willfully fails to report a material fact, to avoid making the required reports or remitting the full amount of the premiums when due under this chapter;

17

(c) A successor in the manner specified in RCW 50.24.210; and

(d) An officer, member, or owner having control or supervision of payment and/or reporting of family and medical leave insurance, or who is charged with the responsibility for the filing of returns, in the manner specified in RCW 50.24.230.

(4) Notwithstanding subsection (3) of this section, appeals aregoverned by RCW 49.86.120.

24 **Sec. 17.** RCW 49.86.120 and 2007 c 357 s 14 are each amended to 25 read as follows:

26 (1) Except as provided in section 18(1) of this act, a person 27 ((aggrieved by a decision of the department under this chapter must)) 28 may file a notice of appeal ((with the director)) from any determination or redetermination made by the department with the 29 commissioner, by mail or personally, within thirty days after the 30 31 date on which a copy of the department's decision was ((communicated to)) served on the person. Upon receipt of the notice of appeal, the 32 ((director)) commissioner shall request the assignment 33 of an administrative law judge in accordance with chapter 34.05 RCW to 34 conduct a hearing and issue a proposed decision and order. 35 The hearing shall be conducted in accordance with chapter 34.05 RCW. 36

37 (2) The administrative law judge's proposed decision and order 38 shall be final and not subject to further appeal unless, within 39 thirty days after the decision is ((communicated to)) served on the

interested parties, ((a party petitions for review by the director. 1 If the director's review is timely requested, the director may order 2 additional evidence by the administrative law judge. On the basis of 3 the evidence before the administrative law judge and such additional 4 evidence as the director may order to be taken, the director shall 5 6 render a decision affirming, modifying, or setting aside the administrative law judge's decision. The director's decision becomes 7 final and not subject to further appeal unless, within thirty days 8 after the decision is communicated to the interested parties,)) a 9 party files a petition for judicial review as provided in chapter 10 11 34.05 RCW. ((The director is a party to any judicial action involving 12 the director's decision and shall be represented in the action by the 13 attorney general.))

14 (3) If, upon ((administrative or)) judicial review, the final 15 decision of the department is reversed or modified, ((the 16 administrative law judge or)) the court in its discretion may award 17 the prevailing party, other than the department, reasonable 18 attorneys' fees and costs ((to the prevailing party)). Attorneys' 19 fees and costs owed by the department, if any, are payable from the 20 family <u>and medical</u> leave insurance account.

21 <u>NEW SECTION.</u> Sec. 18. A new section is added to chapter 49.86 22 RCW to read as follows:

(1) A determination of amount of benefits potentially payable 23 24 issued under this chapter shall not serve as a basis for appeal under RCW 49.86.120. However, the determination shall be subject to request 25 by the individual on family and medical leave for redetermination by 26 27 the commissioner at any time within one year from the date of delivery or mailing of such determination, or any redetermination 28 thereof. A redetermination shall be furnished to the individual in 29 30 writing and provide the basis for appeal under RCW 49.86.120.

31 (2) A determination of denial of benefits shall become final, in 32 the absence of timely appeal therefrom. The commissioner may 33 redetermine such determinations at any time within one year from 34 delivery or mailing to correct an error in identity, omission of 35 fact, or misapplication of law with respect to the facts.

36 (3) A determination of allowance of benefits shall become final,
 37 in the absence of a timely appeal therefrom. The commissioner may
 38 redetermine such allowance at any time within two years following the

application year in which such allowance was made in order to recover
 any benefits for which recovery is provided under RCW 49.86.080.

(4) A redetermination may be made at any time: (a) To conform to 3 a final court decision applicable to either an initial determination 4 or a determination of denial or allowance of benefits; (b) in the 5 6 event of a back pay award or settlement affecting the allowance of benefits; or (c) in the case of misrepresentation or willful failure 7 to report a material fact. Written notice of any such redetermination 8 shall be promptly given by mail or delivered to such interested 9 parties as were notified of the initial determination 10 or determination of denial or allowance of benefits 11 and anv new 12 interested party or parties who, pursuant to such rule as the commissioner may adopt, would be an interested party. 13

14 **Sec. 19.** RCW 49.86.130 and 2007 c 357 s 15 are each amended to 15 read as follows:

16 (1) An employer, temporary help company, employment agency, 17 employee organization, or other person may not discharge, expel, or 18 otherwise discriminate against ((a person)) an individual because he or she has filed or communicated to the employer an intent to file a 19 20 claim, a complaint, or an appeal, or has testified or is about to testify or has assisted in any proceeding, under this chapter, at any 21 time, including during the waiting period described in RCW 49.86.050 22 23 and the period in which the ((person)) individual receives family and 24 medical leave insurance benefits under this chapter. ((This section 25 shall be enforced as provided in RCW 51.48.025.))

(2) Any individual who believes that he or she has been 26 27 discharged or otherwise discriminated against by an employer in violation of this section may file a complaint with the commissioner 28 alleging discrimination within ninety days of the date of the alleged 29 violation. Upon receipt of such complaint, the commissioner shall 30 cause an investigation to be made as the commissioner deems 31 appropriate. Within ninety days of the receipt of a complaint filed 32 under this section, the commissioner shall notify the complainant of 33 his or her determination. If, upon such investigation, it is 34 determined that this section has been violated, the commissioner 35 shall bring an action in the superior court of the county in which 36 the violation is alleged to have occurred. 37

(3) If the commissioner determines that this section has not been
 violated, the individual may institute the action on his or her own
 behalf.

4 (4) In any action brought under this section, the superior court
5 shall have jurisdiction, for cause shown, to restrain violations of
6 subsection (1) of this section and to order all appropriate relief

7 including rehiring or reinstatement of the individual with back pay.

8 **Sec. 20.** RCW 49.86.140 and 2007 c 357 s 16 are each amended to 9 read as follows:

10 (1)(((a) Leave taken under this chapter must be taken concurrently with any leave taken)) If an individual is entitled to 11 employment protection under this chapter and under the federal family 12 and medical leave act of 1993 (Act Feb. 5, 1993, P.L. 103-3, 107 13 Stat. 6) ((or under)), chapter 49.78 RCW, or other applicable 14 federal, state, or local law, the individual is entitled to 15 16 employment protection under the other applicable law most favorable to the individual. 17

18 (((b) An)) (2) Except as provided in this subsection, if an individual is entitled to family and medical leave under this chapter 19 and under the federal family and medical leave act, chapter 49.78 20 RCW, or other applicable federal, state, or local law, the employer 21 22 may require that leave ((taken)) under this chapter be taken 23 concurrently ((or otherwise coordinated)) with leave ((allowed)) 24 under ((the terms of a collective bargaining agreement or employer 25 policy, as applicable, for the birth or placement of a child)) other applicable laws. The employer must give individuals in its employ 26 27 written notice of this requirement. Leave from employment under this chapter is in addition to leave from employment during which benefits 28 are paid or are payable under Title 51 RCW or other applicable 29 30 federal or state industrial insurance laws.

31 (3) In any week in which an individual is earning waiting period 32 credits or receiving benefits under chapter 7.68 RCW, Title 50 or 51 33 RCW, or other applicable federal or state crime victims' 34 compensation, unemployment compensation, industrial insurance, or 35 disability insurance laws, the individual is disqualified from 36 receiving family and medical leave insurance benefits under this 37 chapter.

38 (4)(a) Except as provided in this section, this chapter does not 39 prohibit an employer from negotiating a collective bargaining agreement or adopting employer policies, as applicable, to coordinate
 existing benefits with leave from employment and wage replacement
 benefits required under this chapter.

4 (((2)(a))) (b) This chapter does not diminish an employer's
5 obligation to comply with a collective bargaining agreement or
6 employer policy, as applicable, that provides greater ((leave for the
7 birth or placement of a child)) employment protection, leave from
8 employment, or wage replacement benefits than under this chapter.

9 (((b))) (<u>c</u>) An individual's ((right to leave)) <u>rights to</u> 10 <u>employment protection, leave from employment, and wage replacement</u> 11 <u>benefits</u> under this chapter may not be diminished by a collective 12 bargaining agreement entered into or renewed or an employer policy 13 adopted or retained after ((July 1, 2008)) <u>the effective date of this</u> 14 <u>section</u>. Any agreement by an individual to waive his or her rights 15 under this chapter is void as against public policy.

16 (d) If an employer provides wage replacement benefits to an 17 individual while on family and medical leave through disability insurance or any other means, the individual may elect whether first 18 to receive such benefits or receive family and medical leave 19 insurance benefits under this chapter. An individual may not be 20 required to receive the individual's wage replacement benefits, if 21 any, before receiving family and medical leave insurance benefits 22 23 under this chapter.

24 **Sec. 21.** RCW 49.86.160 and 2007 c 357 s 18 are each amended to 25 read as follows:

The ((director)) commissioner may adopt rules as necessary to 26 27 implement this chapter. In adopting rules, the ((director)) commissioner shall maintain consistency with the rules adopted to 28 implement the federal family and medical leave act, and chapter 49.78 29 30 RCW, to the extent such rules are not in conflict with this chapter. 31 The provisions of RCW 34.05.328 do not apply to rules adopted by the commissioner to implement RCW 49.86.060(1) or section 15(3) of this 32 33 act.

34 **Sec. 22.** RCW 49.86.170 and 2009 c 4 s 905 are each amended to 35 read as follows:

The family <u>and medical</u> leave insurance account is created in the custody of the state treasurer. <u>All receipts from the premiums</u> imposed under this chapter must be deposited in the account.

1 Expenditures from the account may be used only for the purposes of 2 the family and medical leave insurance program. Only the ((director of the department of labor and industries)) commissioner or the 3 ((director's)) commissioner's designee may authorize expenditures 4 from the account. The account is subject to the allotment procedures 5 б under chapter 43.88 RCW. An appropriation is required for 7 administrative expenses, but not for benefit payments. ((During the 2007-2009 fiscal biennium, the legislature may transfer from the 8 9 family leave insurance account to the state general fund such amounts as reflect the excess fund balance of the account.)) 10

11 **Sec. 23.** RCW 49.86.180 and 2007 c 357 s 20 are each amended to 12 read as follows:

13 Whenever, in the judgment of the state investment board, there shall be in the family and medical leave insurance account funds in 14 15 excess of that amount deemed by the state investment board to be 16 sufficient to meet the current expenditures properly payable 17 therefrom, the state investment board shall have full power to 18 invest, reinvest, manage, contract, or sell or exchange investments acquired with such excess funds in the manner prescribed by RCW 19 20 43.84.150, and not otherwise.

21 Sec. 24. RCW 43.79A.040 and 2013 c 251 s 5 and 2013 c 88 s 1 are 22 each reenacted and amended to read as follows:

(1) Money in the treasurer's trust fund may be deposited, invested, and reinvested by the state treasurer in accordance with RCW 43.84.080 in the same manner and to the same extent as if the money were in the state treasury, and may be commingled with moneys in the state treasury for cash management and cash balance purposes.

(2) All income received from investment of the treasurer's trust
fund must be set aside in an account in the treasury trust fund to be
known as the investment income account.

31 (3) The investment income account may be utilized for the payment of purchased banking services on behalf of treasurer's trust funds 32 not limited to, depository, safekeeping, and 33 including, but disbursement functions for the state treasurer or affected state 34 agencies. The investment income account is subject in all respects to 35 36 chapter 43.88 RCW, but no appropriation is required for payments to 37 financial institutions. Payments must occur prior to distribution of earnings set forth in subsection (4) of this section. 38

(4)(a) Monthly, the state treasurer must distribute the earnings
 credited to the investment income account to the state general fund
 except under (b), (c), and (d) of this subsection.

following accounts and funds must receive their 4 (b) The proportionate share of earnings based upon each account's or fund's 5 6 average daily balance for the period: The Washington promise 7 scholarship account, the Washington advanced college tuition payment program account, the accessible communities account, the community 8 and technical college innovation account, the agricultural local 9 fund, the American Indian scholarship endowment fund, the foster care 10 11 scholarship endowment fund, the foster care endowed scholarship trust 12 fund, the contract harvesting revolving account, the Washington state combined fund drive account, the commemorative works account, the 13 14 county enhanced 911 excise tax account, the toll collection account, the developmental disabilities endowment trust fund, the energy 15 account, the fair fund, the family and medical leave insurance 16 17 account, the food animal veterinarian conditional scholarship account, the fruit and vegetable inspection account, the future 18 19 teachers conditional scholarship account, the game farm alternative account, the GET ready for math and science scholarship account, the 20 21 Washington global health technologies and product development account, the grain inspection revolving fund, the industrial 22 insurance rainy day fund, the juvenile accountability incentive 23 account, the law enforcement officers' and firefighters' plan 2 24 25 expense fund, the local tourism promotion account, the multiagency 26 permitting team account, the pilotage account, the produce railcar 27 pool account, the regional transportation investment district account, the rural rehabilitation account, the stadium and exhibition 28 29 center account, the youth athletic facility account, the selfinsurance revolving fund, the children's trust fund, the Washington 30 31 horse racing commission Washington bred owners' bonus fund and 32 breeder awards account, the Washington horse racing commission class C purse fund account, the individual development account program 33 account, the Washington horse racing commission operating account, 34 the life sciences discovery fund, the Washington state heritage 35 36 center account, the reduced cigarette ignition propensity account, the center for childhood deafness and hearing loss account, the 37 school for the blind account, the Millersylvania park trust fund, the 38 39 public employees' and retirees' insurance reserve fund, and the 40 radiation perpetual maintenance fund.

1 (c) The following accounts and funds must receive eighty percent 2 of their proportionate share of earnings based upon each account's or 3 fund's average daily balance for the period: The advanced right-of-4 way revolving fund, the advanced environmental mitigation revolving 5 account, the federal narcotics asset forfeitures account, the high 6 occupancy vehicle account, the local rail service assistance account, 7 and the miscellaneous transportation programs account.

8 (d) Any state agency that has independent authority over accounts 9 or funds not statutorily required to be held in the custody of the 10 state treasurer that deposits funds into a fund or account in the 11 custody of the state treasurer pursuant to an agreement with the 12 office of the state treasurer shall receive its proportionate share 13 of earnings based upon each account's or fund's average daily balance 14 for the period.

15 (5) In conformance with Article II, section 37 of the state 16 Constitution, no trust accounts or funds shall be allocated earnings 17 without the specific affirmative directive of this section.

18 **Sec. 25.** RCW 49.86.210 and 2013 2nd sp.s. c 26 s 2 are each 19 amended to read as follows:

Beginning ((one year after the implementation date specified by the legislature pursuant to RCW 49.86.030)) December 1, 2018, and annually thereafter, the department shall report to the legislature on projected and actual program participation, premium rates, fund balances, benefits paid, information on program participants, costs of providing benefits, and outreach efforts.

26 **Sec. 26.** RCW 50.29.021 and 2013 c 244 s 1 and 2013 c 189 s 3 are 27 each reenacted and amended to read as follows:

(1) This section applies to benefits charged to the experience
 rating accounts of employers for claims that have an effective date
 on or after January 4, 2004.

(2)(a) An experience rating account shall be established and maintained for each employer, except employers as described in RCW 50.44.010, 50.44.030, and 50.50.030 who have properly elected to make payments in lieu of contributions, taxable local government employers as described in RCW 50.44.035, and those employers who are required to make payments in lieu of contributions, based on existing records of the employment security department. 1 (b) Benefits paid to an eligible individual shall be charged to 2 the experience rating accounts of each of such individual's employers 3 during the individual's base year in the same ratio that the wages 4 paid by each employer to the individual during the base year bear to 5 the wages paid by all employers to that individual during that base 6 year, except as otherwise provided in this section.

7 (c) When the eligible individual's separating employer is a 8 covered contribution paying base year employer, benefits paid to the 9 eligible individual shall be charged to the experience rating account 10 of only the individual's separating employer if the individual 11 qualifies for benefits under:

(i) RCW 50.20.050 (1)(b)(i) or (2)(b)(i), as applicable, and became unemployed after having worked and earned wages in the bona fide work; or

15 (ii) RCW 50.20.050 (1)(b) (v) through (x) or (2)(b) (v) through 16 (x).

17 (3) The legislature finds that certain benefit payments, in whole or in part, should not be charged to the experience rating accounts 18 of employers except those employers described in RCW 50.44.010, 19 50.44.030, and 50.50.030 who have properly elected to make payments 20 lieu of contributions, taxable local government 21 in employers described in RCW 50.44.035, and those employers who are required to 22 make payments in lieu of contributions, as follows: 23

(a) Benefits paid to any individual later determined to be
ineligible shall not be charged to the experience rating account of
any contribution paying employer, except as provided in subsection
(5) of this section.

(b) Benefits paid to an individual filing under the provisions of
 chapter 50.06 RCW shall not be charged to the experience rating
 account of any contribution paying employer only if:

(i) The individual files under RCW 50.06.020(1) after receiving crime victims' compensation for a disability resulting from a nonwork-related occurrence; or

34

(ii) The individual files under RCW 50.06.020(2).

35 (c) Benefits paid which represent the state's share of benefits 36 payable as extended benefits defined under RCW 50.22.010(6) shall not 37 be charged to the experience rating account of any contribution 38 paying employer.

39 (d) In the case of individuals who requalify for benefits under40 RCW 50.20.050 or 50.20.060, benefits based on wage credits earned

p. 22

SHB 1273

1 prior to the disqualifying separation shall not be charged to the 2 experience rating account of the contribution paying employer from 3 whom that separation took place.

4 (e) Benefits paid to an individual who qualifies for benefits
5 under RCW 50.20.050 (1)(b) (iv) or (xi) or (2)(b) (iv) or (xi), as
6 applicable, shall not be charged to the experience rating account of
7 any contribution paying employer.

(f) With respect to claims with an effective date on or after the 8 first Sunday following April 22, 2005, benefits paid that exceed the 9 benefits that would have been paid if the weekly benefit amount for 10 11 the claim had been determined as one percent of the total wages paid in the individual's base year shall not be charged to the experience 12 rating account of any contribution paying employer. This subsection 13 (3)(f) does not apply to the calculation of contribution rates under 14 RCW 50.29.025 for rate year 2010 and thereafter. 15

16 The forty-five dollar increase paid as (q) part of an 17 individual's weekly benefit amount as provided in RCW 50.20.1201 and the twenty-five dollar increase paid as part of an individual's 18 weekly benefit amount as provided in RCW 50.20.1202 shall not be 19 charged to the experience rating account of any contribution paying 20 21 employer.

(h) With respect to claims where the minimum amount payable weekly is increased to one hundred fifty-five dollars pursuant to RCW 50.20.1201(3), benefits paid that exceed the benefits that would have been paid if the minimum amount payable weekly had been calculated pursuant to RCW 50.20.120 shall not be charged to the experience rating account of any contribution paying employer.

(i) Upon approval of an individual's training benefits plan
 submitted in accordance with RCW 50.22.155(2), an individual is
 considered enrolled in training, and regular benefits beginning with
 the week of approval shall not be charged to the experience rating
 account of any contribution paying employer.

(j) Training benefits paid to an individual under RCW 50.22.155
 shall not be charged to the experience rating account of any
 contribution paying employer.

36 (4)(a) A contribution paying base year employer, except employers 37 as provided in subsection (6) of this section, not otherwise eligible 38 for relief of charges for benefits under this section, may receive 39 such relief if the benefit charges result from payment to an 40 individual who: (i) Last left the employ of such employer voluntarily for reasons
 not attributable to the employer;

3 (ii) Was discharged for misconduct or gross misconduct connected 4 with his or her work not a result of inability to meet the minimum 5 job requirements;

6 (iii) Is unemployed as a result of closure or severe curtailment 7 of operation at the employer's plant, building, worksite, or other 8 facility. This closure must be for reasons directly attributable to a 9 catastrophic occurrence such as fire, flood, or other natural 10 disaster;

(iv) Continues to be employed on a regularly scheduled permanent part-time basis by a base year employer and who at some time during the base year was concurrently employed and subsequently separated from at least one other base year employer. Benefit charge relief ceases when the employment relationship between the employer requesting relief and the claimant is terminated. This subsection does not apply to shared work employers under chapter 50.60 RCW;

18 (v) Continues to be employed on a regularly scheduled permanent part-time basis by a base year employer and who qualified for two 19 consecutive unemployment claims where wages were attributable to at 20 least one employer who employed the individual in both base years. 21 Benefit charge relief ceases when the employment relationship between 22 the employer requesting relief and the claimant is terminated. This 23 subsection does not apply to shared work employers under chapter 24 25 50.60 RCW; ((or))

(vi) Was hired to replace an employee who is a member of the military reserves or National Guard and was called to federal active military service by the president of the United States and is subsequently laid off when that employee is reemployed by their employer upon release from active duty within the time provided for reemployment in RCW 73.16.035; or

32 <u>(vii) Worked for an employer for fifteen weeks or less, and was</u> 33 <u>laid off at the end of temporary employment when that individual</u> 34 <u>temporarily replaced a permanent employee receiving family and</u> 35 <u>medical leave insurance benefits under chapter 49.86 RCW, and the</u> 36 <u>layoff is due to the return of that permanent employee. This</u> 37 <u>subsection applies to claims with an effective date on or after July</u> 38 <u>5, 2017</u>.

39 (b) The employer requesting relief of charges under this 40 subsection must request relief in writing within thirty days

1 following mailing to the last known address of the notification of 2 the valid initial determination of such claim, stating the date and 3 reason for the separation or the circumstances of continued 4 employment. The commissioner, upon investigation of the request, 5 shall determine whether relief should be granted.

6 (5) When a benefit claim becomes invalid due to an amendment or 7 adjustment of a report where the employer failed to report or inaccurately reported hours worked or remuneration paid, or both, all 8 9 benefits paid will be charged to the experience rating account of the contribution paying employer or employers that originally filed the 10 11 incomplete or inaccurate report or reports. An emplover who 12 reimburses the trust fund for benefits paid to workers and who fails to report or inaccurately reported hours worked or remuneration paid, 13 or both, shall reimburse the trust fund for all benefits paid that 14 are based on the originally filed incomplete or inaccurate report or 15 16 reports.

17 (6) An employer's experience rating account may not be relieved 18 of charges for a benefit payment and an employer who reimburses the 19 trust fund for benefit payments may not be credited for a benefit payment if a benefit payment was made because the employer or 20 21 employer's agent failed to respond timely or adequately to a written request of the department for information relating to the claim or 22 claims without establishing good cause for the failure and the 23 employer or employer's agent has a pattern of such failures. The 24 25 commissioner has the authority to determine whether the employer has good cause under this subsection. 26

(a) For the purposes of this subsection, "adequately" means
 providing accurate information of sufficient quantity and quality
 that would allow a reasonable person to determine eligibility for
 benefits.

(b)(i) For the purposes of this subsection, "pattern" means a benefit payment was made because the employer or employer's agent failed to respond timely or adequately to a written request of the department for information relating to a claim or claims without establishing good cause for the failure, if the greater of the following calculations for an employer is met:

37 (A) At least three times in the previous two years; or

38 (B) Twenty percent of the total current claims against the 39 employer. (ii) If an employer's agent is utilized, a pattern is established
 based on each individual client employer that the employer's agent
 represents.

<u>NEW SECTION.</u> Sec. 27. This section is the tax preference performance statement for the tax preference contained in sections 28 and 29 of this act. This performance statement is only intended to be used for subsequent evaluation of the tax preference. It is not intended to create a private right of action by any party or be used to determine eligibility for preferential tax treatment.

10 (1) The legislature categorizes these tax preferences as intended 11 to provide tax relief for certain businesses or individuals as 12 indicated in RCW 82.32.808(2)(e).

13 (2) It is the legislature's specific public policy objective to 14 promote the goals of parent and child bonding, family care, children 15 and family health, workforce stability, and economic security. It is 16 the legislature's intent to create a tax credit for new businesses 17 for the premiums paid under this act to help these businesses succeed 18 and help achieve the goals of this act.

19 (3) If a review finds that the number of employers qualifying for 20 either the tax preferences contained in section 28 of this act or the 21 tax preference contained in section 29 of this act increases by three 22 percent in the five years following enactment of these tax 23 preferences, then the legislature intends to extend the expiration 24 date of the tax preferences.

(4) In order to obtain the data necessary to perform the review in subsection (3) of this section, the joint legislative audit and review committee may refer to data available from the department of revenue.

29 <u>NEW SECTION.</u> Sec. 28. A new section is added to chapter 82.04
30 RCW to read as follows:

In computing the tax imposed under this chapter, a credit is 31 32 allowed for an employer with fewer than fifty employees at all worksites owned and operated by the employer for each working day 33 34 during each of twenty or more calendar workweeks in the current or preceding calendar year. The credit is allowed during the first 35 twenty-four months following the hire date of the employer's first 36 employee. The credit is equal to the full amount of the premium paid 37 to the employment security department under section 15 of this act, 38

SHB 1273

less any amount deducted from the pay of the individual under section 1 15 of this act. The credit may not exceed the tax otherwise due under 2 this chapter for the tax reporting period. Unused credit may be 3 carried over to be credited against taxes incurred in subsequent tax 4 reporting periods. However, no credit may be carried over to be 5 6 credited against taxes incurred after twenty-four months following the hire date of the employer's first employee. The total amount of 7 all credits allowed under this section for an employer may not exceed 8 one thousand dollars. No refunds may be granted for credits under 9 this section. No application is necessary for the credit. However, an 10 11 employer claiming a credit under this section must maintain records, 12 as required by the department, necessary to verify eligibility for the credit. The employer is subject to all of the requirements of 13 14 chapter 82.32 RCW.

15 <u>NEW SECTION.</u> Sec. 29. A new section is added to chapter 82.16
16 RCW to read as follows:

In computing the tax imposed under this chapter, a credit is 17 18 allowed for an employer with fewer than fifty employees at all worksites owned and operated by the employer for each working day 19 20 during each of twenty or more calendar workweeks in the current or preceding calendar year. The credit is allowed during the first 21 twenty-four months following the hire date of the employer's first 22 employee. The credit is equal to the full amount of the premium paid 23 24 to the employment security department under section 15 of this act, 25 less any amount deducted from the pay of the individual under section 15 of this act. The credit may not exceed the tax otherwise due under 26 27 this chapter for the tax reporting period. Unused credit may be carried over to be credited against taxes incurred in subsequent tax 28 reporting periods. However, no credit may be carried over to be 29 30 credited against taxes incurred after twenty-four months following 31 the hire date of the employer's first employee. The total amount of all credits allowed under this section for an employer may not exceed 32 one thousand dollars. No refunds may be granted for credits under 33 this section. No application is necessary for the credit. However, an 34 employer claiming a credit under this section must maintain records, 35 as required by the department, necessary to verify eligibility for 36 the credit. The employer is subject to all of the requirements of 37 38 chapter 82.32 RCW.

Sec. 30. RCW 34.05.328 and 2011 c 298 s 21 and 2011 c 149 s 1 are each reenacted and amended to read as follows:

3 (1) Before adopting a rule described in subsection (5) of this4 section, an agency must:

5 (a) Clearly state in detail the general goals and specific
6 objectives of the statute that the rule implements;

7 (b) Determine that the rule is needed to achieve the general 8 goals and specific objectives stated under (a) of this subsection, 9 and analyze alternatives to rule making and the consequences of not 10 adopting the rule;

11 (c) Provide notification in the notice of proposed rule making 12 under RCW 34.05.320 that a preliminary cost-benefit analysis is available. The preliminary cost-benefit analysis must fulfill the 13 14 requirements of the cost-benefit analysis under (d) of this subsection. If the agency files a supplemental notice under RCW 15 16 34.05.340, the supplemental notice must include notification that a 17 revised preliminary cost-benefit analysis is available. A final cost-18 benefit analysis must be available when the rule is adopted under RCW 19 34.05.360;

20 (d) Determine that the probable benefits of the rule are greater 21 than its probable costs, taking into account both the qualitative and 22 quantitative benefits and costs and the specific directives of the 23 statute being implemented;

(e) Determine, after considering alternative versions of the rule
and the analysis required under (b), (c), and (d) of this subsection,
that the rule being adopted is the least burdensome alternative for
those required to comply with it that will achieve the general goals
and specific objectives stated under (a) of this subsection;

(f) Determine that the rule does not require those to whom it applies to take an action that violates requirements of another federal or state law;

32 (g) Determine that the rule does not impose more stringent 33 performance requirements on private entities than on public entities 34 unless required to do so by federal or state law;

35 (h) Determine if the rule differs from any federal regulation or 36 statute applicable to the same activity or subject matter and, if so, 37 determine that the difference is justified by the following:

(i) A state statute that explicitly allows the agency to differfrom federal standards; or

1 (ii) Substantial evidence that the difference is necessary to 2 achieve the general goals and specific objectives stated under (a) of 3 this subsection; and

4 (i) Coordinate the rule, to the maximum extent practicable, with 5 other federal, state, and local laws applicable to the same activity 6 or subject matter.

7 (2) In making its determinations pursuant to subsection (1)(b) 8 through (h) of this section, the agency must place in the rule-making 9 file documentation of sufficient quantity and quality so as to 10 persuade a reasonable person that the determinations are justified.

(3) Before adopting rules described in subsection (5) of this section, an agency must place in the rule-making file a rule implementation plan for rules filed under each adopting order. The plan must describe how the agency intends to:

(a) Implement and enforce the rule, including a description ofthe resources the agency intends to use;

(b) Inform and educate affected persons about the rule;

18

17

(c) Promote and assist voluntary compliance; and

19 (d) Evaluate whether the rule achieves the purpose for which it 20 was adopted, including, to the maximum extent practicable, the use of 21 interim milestones to assess progress and the use of objectively 22 measurable outcomes.

(4) After adopting a rule described in subsection (5) of this section regulating the same activity or subject matter as another provision of federal or state law, an agency must do all of the following:

(a) Coordinate implementation and enforcement of the rule with the other federal and state entities regulating the same activity or subject matter by making every effort to do one or more of the following:

31

(i) Deferring to the other entity;

32

(ii) Designating a lead agency; or

(iii) Entering into an agreement with the other entities
 specifying how the agency and entities will coordinate implementation
 and enforcement.

If the agency is unable to comply with this subsection (4)(a), the agency must report to the legislature pursuant to (b) of this subsection;

39 (b) Report to the joint administrative rules review committee:

(i) The existence of any overlap or duplication of other federal
 or state laws, any differences from federal law, and any known
 overlap, duplication, or conflict with local laws; and

4 (ii) Make recommendations for any legislation that may be 5 necessary to eliminate or mitigate any adverse effects of such 6 overlap, duplication, or difference.

7 (5)(a) Except as provided in (b) of this subsection, this section
8 applies to:

9 (i) Significant legislative rules of the departments of ecology, 10 labor and industries, health, revenue, social and health services, 11 and natural resources, the employment security department, the forest 12 practices board, the office of the insurance commissioner, and to the 13 legislative rules of the department of fish and wildlife implementing 14 chapter 77.55 RCW; and

15 (ii) Any rule of any agency, if this section is voluntarily made 16 applicable to the rule by the agency, or is made applicable to the 17 rule by a majority vote of the joint administrative rules review 18 committee within forty-five days of receiving the notice of proposed 19 rule making under RCW 34.05.320.

20 21 (b) This section does not apply to:

(i) Emergency rules adopted under RCW 34.05.350;

(ii) Rules relating only to internal governmental operations thatare not subject to violation by a nongovernment party;

24 (iii) Rules adopting or incorporating by reference without material change federal statutes or regulations, Washington state 25 26 statutes, rules of other Washington state agencies, shoreline master 27 programs other than those programs governing shorelines of statewide significance, or, as referenced by Washington state law, national 28 29 consensus codes that generally establish industry standards, if the material adopted or incorporated regulates the same subject matter 30 31 and conduct as the adopting or incorporating rule;

32 (iv) Rules that only correct typographical errors, make address 33 or name changes, or clarify language of a rule without changing its 34 effect;

35 (v) Rules the content of which is explicitly and specifically 36 dictated by statute;

37 (vi) Rules that set or adjust fees under the authority of RCW 38 19.02.075 or that set or adjust fees or rates pursuant to legislative 39 standards, including fees set or adjusted under the authority of RCW 40 19.80.045; (vii) Rules of the department of social and health services
 relating only to client medical or financial eligibility and rules
 concerning liability for care of dependents; ((or))

4 (viii) Rules of the department of revenue that adopt a uniform
5 expiration date for reseller permits as authorized in RCW 82.32.780
6 and 82.32.783; or

7 (ix) Rules of the employment security department to implement RCW
8 49.86.060(1) or section 15(3) of this act.

9

(c) For purposes of this subsection:

(i) A "procedural rule" is a rule that adopts, amends, or repeals (A) any procedure, practice, or requirement relating to any agency hearings; (B) any filing or related process requirement for making application to an agency for a license or permit; or (C) any policy statement pertaining to the consistent internal operations of an agency.

16 (ii) An "interpretive rule" is a rule, the violation of which 17 does not subject a person to a penalty or sanction, that sets forth 18 the agency's interpretation of statutory provisions it administers.

(iii) A "significant legislative rule" is a rule other than a 19 20 procedural or interpretive rule that (A) adopts substantive 21 provisions of law pursuant to delegated legislative authority, the violation of which subjects a violator of such rule to a penalty or 22 sanction; (B) establishes, alters, or revokes any qualification or 23 24 standard for the issuance, suspension, or revocation of a license or 25 permit; or (C) adopts a new, or makes significant amendments to, a 26 policy or regulatory program.

(d) In the notice of proposed rule making under RCW 34.05.320, an agency must state whether this section applies to the proposed rule pursuant to (a)(i) of this subsection, or if the agency will apply this section voluntarily.

(6) By January 31, 1996, and by January 31st of each evennumbered year thereafter, the office of regulatory assistance, after consulting with state agencies, counties, and cities, and business, labor, and environmental organizations, must report to the governor and the legislature regarding the effects of this section on the regulatory system in this state. The report must document:

37 (a) The rules proposed to which this section applied and to the
 38 extent possible, how compliance with this section affected the
 39 substance of the rule, if any, that the agency ultimately adopted;

1 (b) The costs incurred by state agencies in complying with this 2 section;

3 (c) Any legal action maintained based upon the alleged failure of 4 any agency to comply with this section, the costs to the state of 5 such action, and the result;

6 (d) The extent to which this section has adversely affected the 7 capacity of agencies to fulfill their legislatively prescribed 8 mission;

9 (e) The extent to which this section has improved the 10 acceptability of state rules to those regulated; and

(f) Any other information considered by the office of financial management to be useful in evaluating the effect of this section.

13 <u>NEW SECTION.</u> **Sec. 31.** If any provision of this act or its 14 application to any person or circumstance is held invalid, the 15 remainder of the act or the application of the provision to other 16 persons or circumstances is not affected.

--- END ---