ENGROSSED SECOND SUBSTITUTE HOUSE BILL 1238

State of Washington 68th Legislature 2023 Regular Session

By House Appropriations (originally sponsored by Representatives Riccelli, Harris, Alvarado, Thai, Simmons, Senn, Rude, Reeves, Reed, Walen, Peterson, Ortiz-Self, Ormsby, Taylor, Leavitt, Fitzgibbon, Duerr, Doglio, Berry, Bateman, Morgan, Fey, Ramel, Goodman, Fosse, Pollet, Lekanoff, Macri, Chopp, Stonier, Gregerson, and Santos; by request of Superintendent of Public Instruction)

READ FIRST TIME 02/24/23.

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- AN ACT Relating to providing free school meals for all; amending RCW 28A.150.260, 28A.150.260, and 28A.405.415; reenacting and amending RCW 28A.235.160; adding new sections to chapter 28A.235 RCW; creating a new section; repealing RCW 28A.235.140; providing an effective date; and providing an expiration date.
- 6 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- 7 NEW SECTION. Sec. 1. (1) The legislature recognizes that childhood nutrition 8 is indispensable adequate for proper 9 intellectual, academic, and social development. However, Washington families continue to face economic and other challenges 10 11 that impact students' ability to consistently access nutritional 12 meals that support their growth and well-being.
 - (2) The legislature has acknowledged the widespread but often concealed harms of childhood hunger by enacting legislation in recent years to address this issue. For example, in 2018, the legislature established a breakfast after the bell program in high-needs schools, in 2021, the legislature eliminated lunch copays for qualifying students, and in 2022, the legislature expanded school participation in the federal community eligibility provision, a program that provides no-charge meals for all students at participating schools.

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(3) These efforts and others have significantly increased student access to meals provided without charge, but the problems of food insecurity, with its lasting physiological and psychological harms, remain a reality for too many families, too many schools, and too many children.

- (4) The legislature recognizes also that the myriad difficulties of the COVID-19 pandemic uniquely impacted school districts and food delivery systems. While the challenges of responding to the unprecedented disruptions of a global pandemic continue to reverberate in public schools, school districts, through hard work, federal approvals, and appropriate financial supports, successfully demonstrated their ability to provide meals without charge to all requesting students. However, federal provisions permitting meals to be served at no charge to all students during the school year have expired, so the task of broadly responding to student meal needs has returned to the states.
- (5) Although childhood hunger persists, the legislature recognizes that the state and school districts have the needed infrastructure and ability to respond to the issue, including the potential to access or leverage federal funds that may become available for school meal programs. The legislature, therefore, intends to continue its multiyear effort to eliminate hunger and food insecurity within public schools by expanding the provision of meals without charge to the state's youngest K-12 students.
- NEW SECTION. Sec. 2. A new section is added to chapter 28A.235 RCW to read as follows:
 - (1) (a) In accordance with (b) and (c) of this subsection, beginning with the 2023-24 school year, each school district shall provide breakfast and lunch each school day to any student who requests a breakfast, lunch, or both. The school district must provide the meals at no charge to the student and without consideration of the student's eligibility for a federally reimbursed free or reduced-price meal. Meals provided under this section must be nutritiously adequate and qualify for federal reimbursement under the school lunch program or the school breakfast program, and students are not eligible for more than one meal in a meal service period.
 - (b) The requirements in (a) of this subsection apply to public schools in which:

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(i) Educational services are provided to students in any of the grades of kindergarten through four; and

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- (ii) 30 percent or more of the enrolled students meet federal eligibility requirements for free or reduced-price lunches.
- (c) The obligation to provide breakfast and lunch to students under this subsection (1):
- (i) Begins in the 2023-24 school year for schools in which 40 percent or more of the enrolled students meet federal eligibility requirements for free or reduced-price lunches;
- (ii) Begins in the 2024-25 school year for schools in which the percentage of enrolled students that meet federal eligibility requirements for free or reduced-price lunches is at least 30 percent and less than 40 percent; and
- (iii) Does not apply to schools participating in the United States department of agriculture's community eligibility provision under RCW 28A.235.300 that have not completed the duration of the provision's four-year cycle.
- (2) The office of the superintendent of public instruction shall reimburse school districts, subject to the requirements of subsection (1) of this section, on a per meal reimbursement basis for meals that are not already reimbursed at the United States department of agriculture's free rate. The additional state reimbursement amount must be the difference between the United States department agriculture's free rate and the United States department of agriculture's paid rate. For school districts that participating in the school lunch program or the school breakfast program that provided school meals to enrolled students meeting federal eligibility requirements for free and reduced-price lunches during the 2023-24 school year, the state reimbursement provided this subsection must be equivalent to the reimbursement that the school district would have otherwise qualified for if it had been participating in the school lunch program and the school breakfast program.
- (3) School districts, in accordance with RCW 28A.235.160, may be exempted from the requirements of this section.
- (4) To maximize federal funding, school districts must continue collecting free and reduced-price meal eligibility applications where applicable and run direct certification at least monthly in accordance with RCW 28A.235.280. School districts shall also annually monitor data for eligibility in the United States department of

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- agriculture community eligibility provision and apply where eligible as required in RCW 28A.235.300.
- 3 (5) For the purposes of this section, the following definitions 4 apply:
 - (a) "Public school" has the same meaning as in RCW 28A.150.010.
- 6 (b) "School breakfast program" has the same meaning as in RCW 28A.235.160.
- 8 (c) "School lunch program" has the same meaning as in RCW 9 28A.235.160.
- 10 (6) This section governs school operation and management under RCW 28A.710.040 and 28A.715.020, and applies to charter schools established under chapter 28A.710 RCW and state-tribal education compact schools established under chapter 28A.715 RCW to the same extent as it applies to school districts.
- NEW SECTION. Sec. 3. A new section is added to chapter 28A.235 RCW to read as follows:
- Public schools, as defined in RCW 28A.150.010, providing school meals to students are encouraged to buy Washington produced food whenever practicable and cost is comparable to non-Washington produced food.
- Sec. 4. RCW 28A.235.160 and 2021 c 74 s 2 are each reenacted and amended to read as follows:
 - (1) For the purposes of this section:

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- (a) "Free or reduced-price lunch" means a lunch served by a school district participating in the national school lunch program to a student qualifying for national school lunch program benefits based on family size-income criteria.
- 28 (b) "Lunch copay" means the amount a student who qualifies for a 29 reduced-price lunch is charged for a reduced-price lunch.
- 30 (c) "School breakfast program" means a program meeting federal requirements defined in 42 U.S.C. Sec. 1773.
- 32 (d) "School lunch program" means a meal program meeting the 33 requirements defined ((by the superintendent of public instruction 34 under subsection (2)(b) of this section)) in Title 42 U.S.C. Sec. 35 1751 et seq.
- 36 (e) "Severe-need school" means a school that qualifies for a 37 severe-need school reimbursement rate from federal funds for school 38 breakfasts served to children from low-income families.

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(f) "Summer food service program" means a meal or snack program meeting the requirements defined by the superintendent of public instruction under subsection (4) of this section.

- (2) School districts shall implement a school lunch program in each public school in the district in which educational services are provided to children in any of the grades of kindergarten through four and in which ((twenty-five)) 25 percent or more of the enrolled students qualify for a free or reduced-price lunch. In accordance with section 2 of this act, school districts shall provide meals at no charge to all requesting students at public schools that meet the criteria established in section 2(1) (b) and (c) of this act. In developing and implementing its school lunch program and school breakfast program, each school district may consult with an advisory committee including school staff, community members, and others appointed by the board of directors of the district.
- (((a) Applications to determine free or reduced-price lunch eligibility shall be distributed and collected for all households of children in schools containing any of the grades kindergarten through four and in which there are no United States department of agriculture child nutrition programs. The applications that are collected must be reviewed to determine eligibility for free or reduced-price lunches. Nothing in this section shall be construed to require completion or submission of the application by a parent or guardian.
- (b) Using the most current available school data on free and reduced-price lunch eligibility, the superintendent of public instruction shall adopt a schedule for implementation of school lunch programs at each school required to offer such a program under subsection (2) of this section as follows:
- (i) Schools not offering a school lunch program and in which twenty-five percent or more of the enrolled students are eligible for free or reduced-price lunch shall implement a school lunch program not later than the second day of school in the 2005-06 school year and in each school year thereafter.
- (ii) The superintendent shall establish minimum standards defining the lunch meals to be served, and such standards must be sufficient to qualify the meals for any available federal reimbursement.

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(iii) Nothing in this section shall be interpreted to prevent a school from implementing a school lunch program earlier than the school is required to do so.))

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- (3) To the extent funds are appropriated for this purpose, each school district shall implement a school breakfast program in each school where more than ((forty)) 40 percent of students eligible to participate in the school lunch program qualify for free or reducedprice meal reimbursement ((by the school year 2005-06)). Subject to the availability of amounts appropriated for this specific purpose, beginning in the 2024-25 school year, school districts shall implement a breakfast program in each school providing meals at no charge to students under section 2 of this act. For the second year before the implementation of the district's school breakfast program, and for each subsequent school year, each school district shall submit data enabling the superintendent of public instruction to determine which schools within the district will qualify for this requirement. Schools where lunch programs start after the 2003-04 school year, where ((forty)) 30 percent of students qualify for free or reduced-price meals, must begin school breakfast programs the second year following the start of a lunch program.
 - (4) Each school district shall implement a summer food service program in each public school in the district in which a summer program of academic, enrichment, or remedial services is provided and in which 50 percent or more of the children enrolled in the school ((qualify)) meet federal eligibility requirements for free or reduced-price lunch. However, the superintendent of public instruction shall develop rules establishing criteria to permit an exemption for a school that can demonstrate availability of an adequate alternative summer feeding program. Sites providing meals should be open to all children in the area, unless a compelling case can be made to limit access to the program. The superintendent of public instruction shall adopt a definition of compelling case and a schedule for implementation as follows:
 - (a) Beginning the summer of 2005 if the school currently offers a school breakfast or lunch program; or
- 36 (b) Beginning the summer following the school year during which a 37 school implements a school lunch program under ((subsection (2)(b) of)) this section.

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- 1 (5) Schools not offering a breakfast or lunch program may meet 2 the meal service requirements of subsections (2)((\(\frac{b}{b}\))) and (4) of 3 this section through any of the following:
 - (a) Preparing the meals on-site;

- (b) Receiving the meals from another school that participates in a United States department of agriculture child nutrition program; or
- (c) Contracting with a nonschool entity that is a licensed food service establishment under RCW 69.07.010.
- (6) Requirements that school districts have a school lunch, breakfast, or summer nutrition program under this section shall not create or imply any state funding obligation for these costs. The legislature does not intend to include these programs within the state's obligation for basic education funding under Article IX of the state Constitution.
- (7) Beginning in the 2021-22 school year, school districts with school lunch programs must eliminate lunch copays for students in prekindergarten through 12th grade who qualify for reduced-price lunches, and the superintendent of public instruction must allocate funding for this purpose.
- (8) The requirements in this section shall lapse if the federal reimbursement for any school breakfasts, lunches, or summer food service programs is eliminated.
- (9) School districts may be exempted from the requirements of this section and section 2 of this act by showing good cause why they cannot comply with the office of the superintendent of public instruction to the extent that such exemption is not in conflict with federal or state law. The process and criteria by which school districts ((are)) may be exempted shall be developed by rule and revised if necessary by the office of the superintendent of public instruction in consultation with representatives of school directors, school food service, community-based organizations, and ((the Washington state PTA)) a state organization of parents and teachers.
- **Sec. 5.** RCW 28A.150.260 and 2022 c 109 s 3 are each amended to read as follows:

The purpose of this section is to provide for the allocation of state funding that the legislature deems necessary to support school districts in offering the minimum instructional program of basic education under RCW 28A.150.220. The allocation shall be determined as follows:

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(1) The governor shall and the superintendent of public instruction may recommend to the legislature a formula for the distribution of a basic education instructional allocation for each common school district.

- (2) (a) The distribution formula under this section shall be for allocation purposes only. Except as may be required under subsections (4) (b) and (c), (5) (b), and (9) of this section, chapter 28A.155, 28A.165, 28A.180, or 28A.185 RCW, or federal laws and regulations, nothing in this section requires school districts to use basic education instructional funds to implement a particular instructional approach or service. Nothing in this section requires school districts to maintain a particular classroom teacher-to-student ratio or other staff-to-student ratio or to use allocated funds to pay for particular types or classifications of staff. Nothing in this section entitles an individual teacher to a particular teacher planning period.
- (b) To promote transparency in state funding allocations, the superintendent of public instruction must report state per-pupil allocations for each school district for the general apportionment, special education, learning assistance, transitional bilingual, highly capable, and career and technical education programs. The superintendent must report this information in a user-friendly format on the main page of the office's website. School districts must include a link to the superintendent's per-pupil allocations report on the main page of the school district's website. In addition, the budget documents published by the legislature for the enacted omnibus operating appropriations act must report statewide average per-pupil allocations for general apportionment and the categorical programs listed in this subsection.
- (3) (a) To the extent the technical details of the formula have been adopted by the legislature and except when specifically provided as a school district allocation, the distribution formula for the basic education instructional allocation shall be based on minimum staffing and nonstaff costs the legislature deems necessary to support instruction and operations in prototypical schools serving high, middle, and elementary school students as provided in this section. The use of prototypical schools for the distribution formula does not constitute legislative intent that schools should be operated or structured in a similar fashion as the prototypes. Prototypical schools illustrate the level of resources needed to

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- operate a school of a particular size with particular types and grade 1 2 levels of students using commonly understood terms and inputs, such as class size, hours of instruction, and various categories of school 3 staff. It is the intent that the funding allocations to school 4 districts be adjusted from the school prototypes based on the actual 5 6 number of annual average full-time equivalent students in each grade 7 level at each school in the district and not based on the grade-level configuration of the school to the extent that data is available. The 8 allocations shall be further adjusted from the school prototypes with 9 minimum allocations for small schools and to reflect other factors 10 11 identified in the omnibus appropriations act.
 - (b) For the purposes of this section, prototypical schools are defined as follows:

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- (i) A prototypical high school has ((six hundred)) 600 average annual full-time equivalent students in grades nine through ((twelve)) 12;
- (ii) A prototypical middle school has ((four hundred thirty-two)) 432 average annual full-time equivalent students in grades seven and eight; and
- (iii) A prototypical elementary school has ((four hundred)) 400 average annual full-time equivalent students in grades kindergarten through six.
- (4)(a)(i) The minimum allocation for each level of prototypical school shall be based on the number of full-time equivalent classroom teachers needed to provide instruction over the minimum required annual instructional hours under RCW 28A.150.220 and provide at least one teacher planning period per school day, and based on the following general education average class size of full-time equivalent students per teacher:

30	General edu	cation
31	average clas	s size
32	Grades K-3	17.00
33	Grade 4	27.00
34	Grades 5-6	27.00
35	Grades 7-8	28.53
36	Grades 9-12	28.74

(ii) The minimum class size allocation for each prototypical high school shall also provide for enhanced funding for class size reduction for two laboratory science classes within grades nine

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1 2 3 4 5	through ((twelve)) 12 per full-time equivalent high school student multiplied by a laboratory science course factor of 0.0833, based on the number of full-time equivalent classroom teachers needed to provide instruction over the minimum required annual instructional hours in RCW 28A.150.220, and providing at least one teacher planning
6	period per school day:
7	Laboratory science
8	average class size
9	Grades 9-12
10	(b)(i) Beginning September 1, 2019, funding for average K-3 class
11	sizes in this subsection (4) may be provided only to the extent of,
12	and proportionate to, the school district's demonstrated actual class
13	size in grades K-3, up to the funded class sizes.
14	(ii) The office of the superintendent of public instruction shall
15	develop rules to implement this subsection (4)(b).
16	(c)(i) The minimum allocation for each prototypical middle and
17	high school shall also provide for full-time equivalent classroom
18	teachers based on the following number of full-time equivalent
19	students per teacher in career and technical education:
20	Career and technical
21	education average
22	class size
23	Approved career and technical education offered at
24	the middle school and high school level
25	Skill center programs meeting the standards established
26	by the office of the superintendent of public
27	instruction
28	(ii) Funding allocated under this subsection (4)(c) is subject to
29	RCW 28A.150.265.
30	(d) In addition, the omnibus appropriations act shall at a
31	minimum specify:
32	(i) A high-poverty average class size in schools where more than
33	$((\frac{\text{fifty}}{\text{fifty}}))$ $\underline{50}$ percent of the students are eligible for free and

(ii) A specialty average class size for advanced placement and

reduced-price meals; and

international baccalaureate courses.

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(5) (a) The minimum allocation for each level of prototypical school shall include allocations for the following types of staff in addition to classroom teachers:

4		Elementary	Middle	High
5		School	School	School
6	Principals, assistant principals, and other certificated building-level			
7	administrators	1.253	1.353	1.880
8	Teacher-librarians, a function that includes information literacy, technology,			
9	and media to support school library media programs	0.663	0.519	0.523
10	Teaching assistance, including any aspect of educational instructional services			
11	provided by classified employees.	0.936	0.700	0.652
12	Office support and other noninstructional aides	2.012	2.325	3.269
13	Custodians	1.657	1.942	2.965
14	Nurses	0.246	0.336	0.339
15	Social workers.	0.132	0.033	0.052
16	Psychologists	0.046	0.009	0.021
17	Counselors	0.660	1.383	2.706
18	Classified staff providing student and staff safety	0.079	0.092	0.141
19	Parent involvement coordinators	0.0825	0.00	0.00

- (b) (i) The superintendent may only allocate funding, up to the combined minimum allocations, for nurses, social workers, psychologists, counselors, classified staff providing student and staff safety, and parent involvement coordinators under (a) and (c) of this subsection to the extent of and proportionate to a school district's demonstrated actual ratios of: Full-time equivalent physical, social, and emotional support staff to full-time equivalent students.
- (ii) The superintendent must adopt rules to implement this subsection (5)(b) and the rules must require school districts to prioritize funding allocated as required by (b)(i) of this subsection for physical, social, and emotional support staff who hold a valid educational staff associate certificate appropriate for the staff's role.
- (iii) For the purposes of this subsection (5)(b), "physical, social, and emotional support staff" include nurses, social workers, psychologists, counselors, classified staff providing student and

staff safety, parent involvement coordinators, and other school district employees and contractors who provide physical, social, and emotional support to students as defined by the superintendent.

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(c) For the 2023-24 school year, in addition to the minimum allocation under (a) of this subsection, the following additional staffing units for each level of prototypical school will be provided:

8		Elementary	Middle	High
9		School	School	School
10	Nurses	0.170	0.276	0.243
11	Social workers.	0.090	0.027	0.037
12	Psychologists.	0.029	0.007	0.014
13	Counselors	0.167	0.167	0.176

14 (6)(a) The minimum staffing allocation for each school district 15 to provide district-wide support services shall be allocated per one 16 thousand annual average full-time equivalent students in grades K-12 17 as follows:

18	Staff per 1,000
19	K-12 students
20	Technology
21	Facilities, maintenance, and grounds
22	Warehouse, laborers, and mechanics 0.332

- (b) The minimum allocation of staff units for each school district to support certificated and classified staffing of central administration shall be 5.30 percent of the staff units generated under subsections (4)(a) and (5) of this section and (a) of this subsection.
- (7) The distribution formula shall include staffing allocations to school districts for career and technical education and skill center administrative and other school-level certificated staff, as specified in the omnibus appropriations act.
- (8)(a) Except as provided in (b) of this subsection, the minimum allocation for each school district shall include allocations per annual average full-time equivalent student for the following materials, supplies, and operating costs as provided in the 2017-18 school year, after which the allocations shall be adjusted annually for inflation as specified in the omnibus appropriations act:

1	Per annual average
2	full-time equivalent student
3	in grades K-12
4	Technology
5	Utilities and insurance
6	Curriculum and textbooks
7	Other supplies
8	Library materials
9	Instructional professional development for certificated and
10	classified staff
11	Facilities maintenance
12	Security and central office administration \$121.94
13	(b) In addition to the amounts provided in (a) of this
14	subsection, beginning in the 2014-15 school year, the omnibus
15	appropriations act shall provide the following minimum allocation for
16	each annual average full-time equivalent student in grades nine
17	through $((twelve))$ <u>12</u> for the following materials, supplies, and
18	operating costs, to be adjusted annually for inflation:
	operating court, or we assume annually for introduction.
19	Per annual average
19	Per annual average
19 20	Per annual average full-time equivalent student
19 20 21	Per annual average full-time equivalent student in grades 9-12
19 20 21 22	Per annual average full-time equivalent student in grades 9-12 Technology
19 20 21 22 23	Per annual average full-time equivalent student in grades 9-12 Technology
19 20 21 22 23 24	Per annual average full-time equivalent student in grades 9-12 Technology
19 20 21 22 23 24 25	Per annual average full-time equivalent student in grades 9-12 Technology
19 20 21 22 23 24 25 26	Per annual average full-time equivalent student in grades 9-12 Technology
19 20 21 22 23 24 25 26 27	Per annual average full-time equivalent student in grades 9-12 Technology
19 20 21 22 23 24 25 26 27	Per annual average full-time equivalent student in grades 9-12 Technology
19 20 21 22 23 24 25 26 27 28 29	Per annual average full-time equivalent student in grades 9-12 Technology
19 20 21 22 23 24 25 26 27 28 29 30	Per annual average full-time equivalent student in grades 9-12 Technology
19 20 21 22 23 24 25 26 27 28 29 30 31	Per annual average full-time equivalent student in grades 9-12 Technology
19 20 21 22 23 24 25 26 27 28 29 30 31 32	Per annual average full-time equivalent student in grades 9-12 Technology

school; and

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(c) Preparatory career and technical education courses for students in grades ((eleven)) $\underline{11}$ and ((twelve)) $\underline{12}$ offered through a skill center.

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- (10) In addition to the allocations otherwise provided under this section, amounts shall be provided to support the following programs and services:
- (a) (i) To provide supplemental instruction and services for students who are not meeting academic standards through the learning assistance program under RCW 28A.165.005 through 28A.165.065, allocations shall be based on the greater of either: The district percentage of students in kindergarten through grade ((twelve)) 12 who were eligible for free or reduced-price meals for the school year immediately preceding the district's participation, in whole or part, United States department of agriculture's community the eligibility provision, or the district percentage of students in grades K-12 who were eligible for free or reduced-price meals in the prior school year. The minimum allocation for the program shall, except as provided in (a)(iii) of this subsection, provide for each level of prototypical school resources to provide, on a statewide average, 2.3975 hours per week in extra instruction with a class size of ((fifteen)) 15 learning assistance program students per teacher.
- (ii) In addition to funding allocated under (a)(i) of this subsection, to provide supplemental instruction and services for students who are not meeting academic standards in qualifying schools. A qualifying school, except as provided in (a)(iv) of this subsection, means a school in which the three-year rolling average of the prior year total annual average enrollment that qualifies for free or reduced-price meals equals or exceeds ((fifty)) 50 percent or more of its total annual average enrollment. A school continues to meet the definition of a qualifying school if the school: Participates in the United States department of agriculture's community eligibility provision; and met the definition of a qualifying school in the year immediately preceding their participation. The minimum allocation for this additional high poverty-based allocation must provide for each level of prototypical school resources to provide, on a statewide average, 1.1 hours per week in extra instruction with a class size of ((fifteen)) 15 learning assistance program students per teacher, under RCW 28A.165.055, school districts must distribute the high poverty-based allocation to the schools that generated the funding allocation.

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(iii) For the 2024-25 and 2025-26 school years, allocations under (a) (i) of this subsection for school districts providing meals at no charge to students under section 2 of this act that are not participating, in whole or in part, in the United States department of agriculture's community eligibility provision shall be based on the school district percentage of students in grades K-12 who were eligible for free or reduced-price meals in school years 2019-20 through 2022-23 or the prior school year, whichever is greatest.

(iv) For the 2024-25 and 2025-26 school years, a school providing meals at no charge to students under section 2 of this act that is not participating in the department of agriculture's community eligibility provision continues to meet the definition of a qualifying school under (a) (ii) of this subsection if the school met the definition during one year of the 2019-20 through 2022-23 school years, or in the prior school year.

(b)(i) To provide supplemental instruction and services for students whose primary language is other than English, allocations shall be based on the head count number of students in each school who are eliqible for and enrolled in the transitional bilingual instruction program under RCW 28A.180.010 through 28A.180.080. The minimum allocation for each level of prototypical school shall provide resources to provide, on a statewide average, 4.7780 hours per week in extra instruction for students in grades kindergarten through six and 6.7780 hours per week in extra instruction for students in grades seven through ((twelve)) $\underline{12}$, with ((tifteen)) $\underline{15}$ transitional bilingual instruction program students per teacher. Notwithstanding other provisions of this subsection (10), the actual per-student allocation may be scaled to provide a larger allocation for students needing more intensive intervention and a commensurate reduced allocation for students needing less intensive intervention, as detailed in the omnibus appropriations act.

(ii) To provide supplemental instruction and services for students who have exited the transitional bilingual program, allocations shall be based on the head count number of students in each school who have exited the transitional bilingual program within the previous two years based on their performance on the English proficiency assessment and are eligible for and enrolled in the transitional bilingual instruction program under RCW 28A.180.040(1)(g). The minimum allocation for each prototypical school shall provide resources to provide, on a statewide average,

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3.0 hours per week in extra instruction with ((fifteen)) 15 exited 2 students per teacher.

- (c) To provide additional allocations to support programs for highly capable students under RCW 28A.185.010 through 28A.185.030, allocations shall be based on 5.0 percent of each school district's full-time equivalent basic education enrollment. The minimum allocation for the programs shall provide resources to provide, on a statewide average, 2.1590 hours per week in extra instruction with fifteen highly capable program students per teacher.
- (11) The allocations under subsections (4)(a), (5), (6), and (8) of this section shall be enhanced as provided under RCW 28A.150.390 on an excess cost basis to provide supplemental instructional resources for students with disabilities.
- (12)(a) For the purposes of allocations for prototypical high schools and middle schools under subsections (4) and (10) of this section that are based on the percent of students in the school who are eligible for free and reduced-price meals, the actual percent of such students in a school shall be adjusted by a factor identified in the omnibus appropriations act to reflect underreporting of free and reduced-price meal eligibility among middle and high school students.
- (b) Allocations or enhancements provided under subsections (4), (7), and (9) of this section for exploratory and preparatory career and technical education courses shall be provided only for courses approved by the office of the superintendent of public instruction under chapter 28A.700 RCW.
- (13)(a) This formula for distribution of basic education funds shall be reviewed biennially by the superintendent and governor. The recommended formula shall be subject to approval, amendment or rejection by the legislature.
- (b) In the event the legislature rejects the distribution formula recommended by the governor, without adopting a new distribution formula, the distribution formula for the previous school year shall remain in effect.
- (c) The enrollment of any district shall be the annual average number of full-time equivalent students and part-time students as provided in RCW 28A.150.350, enrolled on the first school day of each month, including students who are in attendance pursuant to RCW 28A.335.160 and 28A.225.250 who do not reside within the servicing school district. The definition of full-time equivalent student shall be determined by rules of the superintendent of public instruction

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- and shall be included as part of the superintendent's biennial budget request. The definition shall be based on the minimum instructional hour offerings required under RCW 28A.150.220. Any revision of the present definition shall not take effect until approved by the house ways and means committee and the senate ways and means committee.
- 6 (d) The office of financial management shall make a monthly 7 review of the superintendent's reported full-time equivalent students 8 in the common schools in conjunction with RCW 43.62.050.
- **Sec. 6.** RCW 28A.150.260 and 2022 c 109 s 4 are each amended to 10 read as follows:

The purpose of this section is to provide for the allocation of state funding that the legislature deems necessary to support school districts in offering the minimum instructional program of basic education under RCW 28A.150.220. The allocation shall be determined as follows:

- (1) The governor shall and the superintendent of public instruction may recommend to the legislature a formula for the distribution of a basic education instructional allocation for each common school district.
- (2) (a) The distribution formula under this section shall be for allocation purposes only. Except as may be required under subsections (4) (b) and (c), (5) (b), and (9) of this section, chapter 28A.155, 28A.165, 28A.180, or 28A.185 RCW, or federal laws and regulations, nothing in this section requires school districts to use basic education instructional funds to implement a particular instructional approach or service. Nothing in this section requires school districts to maintain a particular classroom teacher-to-student ratio or other staff-to-student ratio or to use allocated funds to pay for particular types or classifications of staff. Nothing in this section entitles an individual teacher to a particular teacher planning period.
- (b) To promote transparency in state funding allocations, the superintendent of public instruction must report state per-pupil allocations for each school district for the general apportionment, special education, learning assistance, transitional bilingual, highly capable, and career and technical education programs. The superintendent must report this information in a user-friendly format on the main page of the office's website. School districts must include a link to the superintendent's per-pupil allocations report

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on the main page of the school district's website. In addition, the budget documents published by the legislature for the enacted omnibus operating appropriations act must report statewide average per-pupil allocations for general apportionment and the categorical programs listed in this subsection.

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- 6 (3)(a) To the extent the technical details of the formula have been adopted by the legislature and except when specifically provided 7 as a school district allocation, the distribution formula for the 8 basic education instructional allocation shall be based on minimum 9 staffing and nonstaff costs the legislature deems necessary to 10 11 support instruction and operations in prototypical schools serving 12 high, middle, and elementary school students as provided in this section. The use of prototypical schools for the distribution formula 13 14 does not constitute legislative intent that schools should be operated or structured in a similar fashion as the prototypes. 15 16 Prototypical schools illustrate the level of resources needed to 17 operate a school of a particular size with particular types and grade 18 levels of students using commonly understood terms and inputs, such as class size, hours of instruction, and various categories of school 19 staff. It is the intent that the funding allocations to school 20 21 districts be adjusted from the school prototypes based on the actual number of annual average full-time equivalent students in each grade 22 23 level at each school in the district and not based on the grade-level configuration of the school to the extent that data is available. The 24 25 allocations shall be further adjusted from the school prototypes with minimum allocations for small schools and to reflect other factors 26 identified in the omnibus appropriations act. 27
- 28 (b) For the purposes of this section, prototypical schools are 29 defined as follows:
- 30 (i) A prototypical high school has ((six hundred)) 600 average 31 annual full-time equivalent students in grades nine through 32 ((twelve)) 12;
- (ii) A prototypical middle school has ((four hundred thirty-two))

 432 average annual full-time equivalent students in grades seven and
 eight; and
- 36 (iii) A prototypical elementary school has ((four hundred)) 400 37 average annual full-time equivalent students in grades kindergarten 38 through six.
- 39 (4)(a)(i) The minimum allocation for each level of prototypical 40 school shall be based on the number of full-time equivalent classroom

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1	teachers needed to provide instruction over the minimum required
2	annual instructional hours under RCW 28A.150.220 and provide at least
3	one teacher planning period per school day, and based on the
4	following general education average class size of full-time
5	equivalent students per teacher:
6	General education
7	average class size
8	Grades K-3
9	Grade 4
10	Grades 5-6
11	Grades 7-8
12	Grades 9-12
13	(ii) The minimum class size allocation for each prototypical high
14	school shall also provide for enhanced funding for class size
15	reduction for two laboratory science classes within grades nine
16	through (($twelve$)) <u>12</u> per full-time equivalent high school student
17	multiplied by a laboratory science course factor of 0.0833, based on
18	the number of full-time equivalent classroom teachers needed to
19	provide instruction over the minimum required annual instructional
20	hours in RCW 28A.150.220, and providing at least one teacher planning
21	period per school day:
22	Laboratory science
23	average class size
24	Grades 9-12
25	(b)(i) Beginning September 1, 2019, funding for average K-3 class
26	sizes in this subsection (4) may be provided only to the extent of,
27	and proportionate to, the school district's demonstrated actual class
28	size in grades K-3, up to the funded class sizes.
29	(ii) The office of the superintendent of public instruction shall
30	develop rules to implement this subsection (4)(b).
31	(c)(i) The minimum allocation for each prototypical middle and
32	high school shall also provide for full-time equivalent classroom
33 34	teachers based on the following number of full-time equivalent students per teacher in career and technical education:
35	Career and technical
36	
50	education average
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1	the middle school and high school level
2	Skill center programs meeting the standards established
3	by the office of the superintendent of public
4	instruction
5 6	(ii) Funding allocated under this subsection (4)(c) is subject to RCW 28A.150.265.

(d) In addition, the omnibus appropriations act shall at a minimum specify:

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- 9 (i) A high-poverty average class size in schools where more than 10 ((fifty)) 50 percent of the students are eligible for free and 11 reduced-price meals; and
- 12 (ii) A specialty average class size for advanced placement and international baccalaureate courses.
- 14 (5)(a) The minimum allocation for each level of prototypical 15 school shall include allocations for the following types of staff in 16 addition to classroom teachers:

17		Elementary	Middle	High
18		School	School	School
19	Principals, assistant principals, and other certificated building-level			
20	administrators.	1.253	1.353	1.880
21	Teacher-librarians, a function that includes information literacy, technology,			
22	and media to support school library media programs	0.663	0.519	0.523
23	Teaching assistance, including any aspect of educational instructional services			
24	provided by classified employees.	0.936	0.700	0.652
25	Office support and other noninstructional aides	2.012	2.325	3.269
26	Custodians	1.657	1.942	2.965
27	Nurses	0.585	0.888	0.824
28	Social workers.	0.311	0.088	0.127
29	Psychologists	0.104	0.024	0.049
30	Counselors.	0.993	1.716	3.039
31	Classified staff providing student and staff safety	0.079	0.092	0.141
32	Parent involvement coordinators	0.0825	0.00	0.00

(b)(i) The superintendent may only allocate funding, up to the combined minimum allocations, for nurses, social workers, psychologists, counselors, classified staff providing student and staff safety, and parent involvement coordinators under (a) of this

subsection to the extent of and proportionate to a school district's demonstrated actual ratios of: Full-time equivalent physical, social, and emotional support staff to full-time equivalent students.

- (ii) The superintendent must adopt rules to implement this subsection (5)(b) and the rules must require school districts to prioritize funding allocated as required by (b)(i) of this subsection for physical, social, and emotional support staff who hold a valid educational staff associate certificate appropriate for the staff's role.
- (iii) For the purposes of this subsection (5)(b), "physical, social, and emotional support staff" include nurses, social workers, psychologists, counselors, classified staff providing student and staff safety, parent involvement coordinators, and other school district employees and contractors who provide physical, social, and emotional support to students as defined by the superintendent.
- 16 (6)(a) The minimum staffing allocation for each school district 17 to provide district-wide support services shall be allocated per one 18 thousand annual average full-time equivalent students in grades K-12 19 as follows:

- (b) The minimum allocation of staff units for each school district to support certificated and classified staffing of central administration shall be 5.30 percent of the staff units generated under subsections (4)(a) and (5) of this section and (a) of this subsection.
- (7) The distribution formula shall include staffing allocations to school districts for career and technical education and skill center administrative and other school-level certificated staff, as specified in the omnibus appropriations act.
- (8)(a) Except as provided in (b) of this subsection, the minimum allocation for each school district shall include allocations per annual average full-time equivalent student for the following materials, supplies, and operating costs as provided in the 2017-18 school year, after which the allocations shall be adjusted annually for inflation as specified in the omnibus appropriations act:

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1	Per annual average
2	full-time equivalent student
3	in grades K-12
4	Technology
5	Utilities and insurance
6	Curriculum and textbooks
7	Other supplies
8	Library materials
9	Instructional professional development for certificated and
10	classified staff
11	Facilities maintenance
12	Security and central office administration \$121.94
13	(b) In addition to the amounts provided in (a) of this
14	subsection, beginning in the 2014-15 school year, the omnibus
15	appropriations act shall provide the following minimum allocation for
16 17	each annual average full-time equivalent student in grades nine
18	through ((twelve)) 12 for the following materials, supplies, and
	operating costs, to be adjusted annually for inflation:
19	Per annual average
20	full-time equivalent student
21	in grades 9-12
22	Technology
23	Curriculum and textbooks
24	Other supplies
25	Library materials
26	Library materials
	Library materials
26	Library materials
26 27	Library materials
262728	Library materials
26272829	Library materials
26 27 28 29 30	Library materials
26 27 28 29 30 31	Library materials
26 27 28 29 30 31 32	Library materials

36 school; and

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(c) Preparatory career and technical education courses for students in grades ((eleven)) $\underline{11}$ and ((twelve)) $\underline{12}$ offered through a skill center.

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- (10) In addition to the allocations otherwise provided under this section, amounts shall be provided to support the following programs and services:
- (a) (i) To provide supplemental instruction and services for students who are not meeting academic standards through the learning assistance program under RCW 28A.165.005 through 28A.165.065, allocations shall be based on the greater of either: The district percentage of students in kindergarten through grade ((twelve)) 12 who were eligible for free or reduced-price meals for the school year immediately preceding the district's participation, in whole or part, United States department of agriculture's community the eligibility provision, or the district percentage of students in grades K-12 who were eligible for free or reduced-price meals in the prior school year. The minimum allocation for the program shall, except as provided in (a)(iii) of this subsection, provide for each level of prototypical school resources to provide, on a statewide average, 2.3975 hours per week in extra instruction with a class size of ((fifteen)) 15 learning assistance program students per teacher.
- (ii) In addition to funding allocated under (a)(i) of this subsection, to provide supplemental instruction and services for students who are not meeting academic standards in qualifying schools. A qualifying school, except as provided in (a)(iv) of this subsection, means a school in which the three-year rolling average of the prior year total annual average enrollment that qualifies for free or reduced-price meals equals or exceeds ((fifty)) 50 percent or more of its total annual average enrollment. A school continues to meet the definition of a qualifying school if the school: Participates in the United States department of agriculture's community eligibility provision; and met the definition of a qualifying school in the year immediately preceding their participation. The minimum allocation for this additional high poverty-based allocation must provide for each level of prototypical school resources to provide, on a statewide average, 1.1 hours per week in extra instruction with a class size of ((fifteen)) 15 learning assistance program students per teacher, under RCW 28A.165.055, school districts must distribute the high poverty-based allocation to the schools that generated the funding allocation.

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(iii) For the 2024-25 and 2025-26 school years, allocations under (a) (i) of this subsection for school districts providing meals at no charge to students under section 2 of this act that are not participating, in whole or in part, in the United States department of agriculture's community eligibility provision shall be based on the school district percentage of students in grades K-12 who were eligible for free or reduced-price meals in school years 2019-20 through 2022-23 or the prior school year, whichever is greatest.

(iv) For the 2024-25 and 2025-26 school years, a school providing meals at no charge to students under section 2 of this act that is not participating in the department of agriculture's community eligibility provision continues to meet the definition of a qualifying school under (a) (ii) of this subsection if the school met the definition during one year of the 2019-20 through 2022-23 school years, or in the prior school year.

(b)(i) To provide supplemental instruction and services for students whose primary language is other than English, allocations shall be based on the head count number of students in each school who are eliqible for and enrolled in the transitional bilingual instruction program under RCW 28A.180.010 through 28A.180.080. The minimum allocation for each level of prototypical school shall provide resources to provide, on a statewide average, 4.7780 hours per week in extra instruction for students in grades kindergarten through six and 6.7780 hours per week in extra instruction for students in grades seven through ((twelve)) $\underline{12}$, with ((tifteen)) $\underline{15}$ transitional bilingual instruction program students per teacher. Notwithstanding other provisions of this subsection (10), the actual per-student allocation may be scaled to provide a larger allocation for students needing more intensive intervention and a commensurate reduced allocation for students needing less intensive intervention, as detailed in the omnibus appropriations act.

(ii) To provide supplemental instruction and services for students who have exited the transitional bilingual program, allocations shall be based on the head count number of students in each school who have exited the transitional bilingual program within the previous two years based on their performance on the English proficiency assessment and are eligible for and enrolled in the transitional bilingual instruction program under RCW 28A.180.040(1)(g). The minimum allocation for each prototypical school shall provide resources to provide, on a statewide average,

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1 3.0 hours per week in extra instruction with ((fifteen)) 15 exited students per teacher.

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- (c) To provide additional allocations to support programs for highly capable students under RCW 28A.185.010 through 28A.185.030, allocations shall be based on 5.0 percent of each school district's full-time equivalent basic education enrollment. The allocation for the programs shall provide resources to provide, on a statewide average, 2.1590 hours per week in extra instruction with fifteen highly capable program students per teacher.
- (11) The allocations under subsections (4)(a), (5), (6), and (8)of this section shall be enhanced as provided under RCW 28A.150.390 on an excess cost basis to provide supplemental instructional resources for students with disabilities.
 - (12) (a) For the purposes of allocations for prototypical high schools and middle schools under subsections (4) and (10) of this section that are based on the percent of students in the school who are eligible for free and reduced-price meals, the actual percent of such students in a school shall be adjusted by a factor identified in the omnibus appropriations act to reflect underreporting of free and reduced-price meal eligibility among middle and high school students.
 - (b) Allocations or enhancements provided under subsections (4), (7), and (9) of this section for exploratory and preparatory career and technical education courses shall be provided only for courses approved by the office of the superintendent of public instruction under chapter 28A.700 RCW.
 - (13) (a) This formula for distribution of basic education funds shall be reviewed biennially by the superintendent and governor. The recommended formula shall be subject to approval, amendment or rejection by the legislature.
 - (b) In the event the legislature rejects the distribution formula recommended by the governor, without adopting a new distribution formula, the distribution formula for the previous school year shall remain in effect.
- (c) The enrollment of any district shall be the annual average number of full-time equivalent students and part-time students as provided in RCW 28A.150.350, enrolled on the first school day of each month, including students who are in attendance pursuant to RCW 28A.335.160 and 28A.225.250 who do not reside within the servicing school district. The definition of full-time equivalent student shall be determined by rules of the superintendent of public instruction

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- and shall be included as part of the superintendent's biennial budget request. The definition shall be based on the minimum instructional hour offerings required under RCW 28A.150.220. Any revision of the present definition shall not take effect until approved by the house ways and means committee and the senate ways and means committee.
- 6 (d) The office of financial management shall make a monthly 7 review of the superintendent's reported full-time equivalent students 8 in the common schools in conjunction with RCW 43.62.050.
- 9 **Sec. 7.** RCW 28A.405.415 and 2020 c 288 s 5 are each amended to 10 read as follows:

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- (1) Certificated instructional staff who have attained certification from the national board for professional teaching standards shall receive a bonus each year in which they maintain the certification. The bonus shall be calculated as follows: The annual bonus shall be ((five thousand dollars)) \$5,000 in the 2007-08 school year. Thereafter, the annual bonus shall increase by inflation, except that the bonus shall not be increased during the 2013-14 and 2014-15 school years.
- (2)(a) Certificated instructional staff who have attained certification from the national board for professional teaching standards shall be eligible for bonuses in addition to that provided by subsection (1) of this section if the individual is in an instructional assignment in a school in which at least ((seventy)) 70 percent of the students qualify for the free and reduced-price lunch program.
- (b) An individual is eligible for bonuses authorized under this subsection (2) if he or she is in an instructional assignment in a school that meets the definition of high poverty school as defined in rule by the office of the superintendent of public instruction in the school year immediately preceding the school's participation in the United States department of agriculture's community eligibility provision.
- 33 (c) For the 2024-25 and 2025-26 school years, individuals are
 34 eligible for bonuses under this subsection if they are in an
 35 instructional assignment in a school providing meals at no charge to
 36 students under section 2 of this act that met the definition of high
 37 poverty school as defined in rule by the office of the superintendent
 38 of public instruction during the 2022-23 school year.

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- 1 (3) The amount of the additional bonus under subsection (2) of this section for those meeting the qualifications of subsection (2) of this section is ((five thousand dollars)) \$5,000.
- 4 (4) The bonuses provided under this section are in addition to compensation received under a district's salary schedule adopted in accordance with RCW 28A.405.200 and shall not be included in calculations of a district's average salary and associated salary limitations under RCW 28A.400.200.
- 9 (5) The bonuses provided under this section shall be paid in a 10 lump sum amount.
- 11 <u>NEW SECTION.</u> **Sec. 8.** RCW 28A.235.140 (School breakfast 12 programs) and 1993 c 333 s 1 & 1989 c 239 s 2 are each repealed.
- NEW SECTION. Sec. 9. If specific funding for the purposes of this act, referencing this act by bill or chapter number, is not provided by June 30, 2023, in the omnibus appropriations act, this act is null and void.
- NEW SECTION. Sec. 10. Section 5 of this act expires September 1, 2024.
- 19 <u>NEW SECTION.</u> **Sec. 11.** Section 6 of this act takes effect 20 September 1, 2024.

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