H-0867.2

5

6

7

8

10

11

12

13

14

15

16

17

1819

20

21

## SUBSTITUTE HOUSE BILL 1234

State of Washington 68th Legislature 2023 Regular Session

By House Civil Rights & Judiciary (originally sponsored by Representatives Goodman, Eslick, Peterson, Leavitt, Fitzgibbon, Bateman, Walen, Stearns, and Pollet)

- 1 AN ACT Relating to the civil forfeiture of animals seized for 2 abuse or neglect; amending RCW 16.52.085; and creating a new section.
- 3 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- 4 NEW SECTION. Sec. 1. The legislature finds and declares that:
  - (1) The use of preconviction civil remedies is not an affront to the presumption of innocence and shall be used to satisfy the interest of the state in mitigating the suffering of animals by expediting the disposition of animal victims seized during animal cruelty investigations.
  - (2) Washington has an interest in facilitating the mitigation of costs of care incurred by a government agency, an animal care and control agency or its agent, or a person or agency that provides treatment for seized animals. A government agency, an animal care and control agency or its agent, or a person or agency that provides care and treatment for seized animals may mitigate the costs of the care and treatment through funding that is separate from, and in addition to, any recovery of reasonable costs that a court orders a defendant to pay while a forfeiture proceeding is pending or subsequent to a conviction.
  - (3) The purpose of this act is to provide a means by which a neglected or abused animal, an animal involved in animal fighting, or

p. 1 SHB 1234

- an animal kept in violation of RCW 16.52.200 or a court order may be removed from its present custody and protected, cared for, and disposed of appropriately and humanely.
- 4 (4) The laws and rules of Washington that are applicable to civil asset forfeiture do not apply to the seizure and forfeiture of animals under this section.
- 7 **Sec. 2.** RCW 16.52.085 and 2020 c 158 s 3 are each amended to 8 read as follows:
  - (1) For the purposes of this section:

9

23

24

25

2627

- 10 <u>(a) "Minimum care" means care sufficient to preserve the physical</u>
  11 <u>and mental health and well-being of an animal and includes, but is</u>
  12 <u>not limited to, the following requirements:</u>
- (i) Food of sufficient nutrition, quantity, and quality to allow for normal growth or maintenance of healthy body weight;
- 15 <u>(ii) Open or adequate access to potable water of a drinkable</u> 16 <u>temperature in sufficient quantity to satisfy the animal's needs;</u>
- (iii) Shelter sufficient to protect the animal from wind, rain, snow, sun, or other environmental or weather conditions based on the animal's species, age, or physical condition;
- 20 <u>(iv) Veterinary or other care as may be deemed necessary by a</u>
  21 <u>reasonably prudent person to prevent or relieve in a timely manner</u>
  22 <u>distress from injury, neglect, or physical infirmity; and</u>
  - (v) Continuous access to an area:
  - (A) With adequate space for exercise necessary for the physical and mental health and well-being of the animal. Inadequate space may be indicated by evidence of debility, stress, or abnormal behavior patterns;
- 28 <u>(B) With temperature and ventilation suitable for the health and</u>
  29 <u>well-being of the animal based on the animal's species, age, or</u>
  30 physical condition;
- 31 <u>(C) With regular diurnal lighting cycles of either natural or</u> 32 artificial light; and
- 33 (D) Kept reasonably clean and free from excess waste, garbage, 34 noxious odors, or other contaminants, objects, or other animals that 35 could cause harm to the animal's health and well-being.
- 36 (b) "Physical infirmity" includes, but is not limited to, 37 starvation, dehydration, hypothermia, hyperthermia, muscle atrophy, 38 restriction of blood flow to a limb or organ, mange or other skin 39 disease, or parasitic infestation.

p. 2 SHB 1234

(c) "Physical injury" includes, but is not limited to, substantial physical pain, fractures, cuts, burns, punctures, bruises, or other wounds or illnesses produced by violence or by a thermal or chemical agent.

- (d) "Serious physical injury or infirmity" means physical injury or physical infirmity that creates a substantial risk of death or that causes protracted disfigurement, protracted impairment of health, or protracted loss or impairment of the function of a limb or bodily organ.
- (2)(a) If a law enforcement officer or animal control officer has probable cause to believe that an owner of a domestic animal has violated this chapter or a person owns, cares for, or resides with an animal in violation of ((an order issued under)) RCW 16.52.200(((4) and no responsible person can be found to assume the animal's care)) or an order issued under RCW 16.52.205 or 16.52.207, the officer ((may authorize, with)), after obtaining a warrant, ((the removal of the animal to a suitable place for feeding and care, or may place the animal under the custody of an animal care and control agency. In determining what is a suitable place, the officer shall consider the animal's needs, including its size and behavioral characteristics. An officer may remove an animal under this subsection without a warrant only if the animal is in an immediate life-threatening condition)) may enter the premises where the animal is located and seize the animal.
- ((\(\frac{(2)}{(2)}\)) (b) If a law enforcement officer or an animal control officer has probable cause to believe ((a violation of this chapter has occurred)) an animal is in imminent danger or is suffering serious physical injury or infirmity, or needs immediate medical attention, the officer may ((authorize an examination of a domestic animal allegedly neglected or abused in violation of this chapter by a veterinarian to determine whether the level of neglect or abuse in violation of this chapter is sufficient to require removal of the animal. This section does not condone illegal entry onto private property)) enter onto private property without a warrant to:
  - (i) Render emergency aid to the animal; or
- (ii) Seize the animal without a warrant. Any animal seized without a warrant shall immediately be brought to a veterinarian licensed in the state of Washington to provide medical attention and to assess the health of the animal.

p. 3 SHB 1234

(c) A law enforcement officer or an animal control officer is not liable for any damages for entry onto private property without a warrant under this section, provided that the officer does not use any more force than is reasonably necessary to enter upon the property and remove the animal.

1

2

3

4

5

7

8

9

11

12

13

1415

1617

18

19

2021

22

23

24

25

26

27

28

2930

31

32

33

34

35

3637

- (3) (a) An animal seized under this section may be placed into the custody of an animal care and control agency, into foster care that is not associated in any way with the owner, or with a nonprofit humane society, nonprofit animal sanctuary, or nonprofit rescue organization. In determining what is a suitable placement, the officer shall consider the animal's needs, including its size, medical needs, and behavioral characteristics. Any person or custodial agency receiving an animal seized under this section shall provide the animal with minimum care.
- (b) If a seized animal is placed into foster care or with a nonprofit animal sanctuary or rescue organization, the seizing agency shall retain constructive custody of the animal, shall have the duty to ensure the animal receives minimum care, and may draw from the bond under subsection (5) of this section and distribute the funds to the foster home, authorized humane society, sanctuary, or rescue organization that is authorized to care for the animal.
- (4) The owner from whom the animal was seized shall be provided with notice of the right to petition for immediate return of the animal and shall be afforded an opportunity to petition for such a civil hearing before the animal is deemed abandoned and forfeited. Any owner whose ((domestic)) animal is ((removed pursuant to this chapter)) seized by a law enforcement officer or animal control officer under this section shall, within 72 hours following the seizure, be given written notice of the circumstances of the removal and notice of legal remedies available to the owner. The notice shall be given by posting at the place of seizure, by delivery to the last known or suspected owner in person or a person residing at the place of seizure, or by registered mail ((if the owner is known)) to the <u>last known or suspected owner</u>. ((In making the decision to remove an animal pursuant to this chapter, the officer shall make a good faith effort to contact the animal's owner before removal)) Such notice shall include:
- 38 <u>(a) The name, business address, and telephone number of the law</u>
  39 <u>enforcement agency or animal care and control agency responsible for</u>
  40 <u>seizing the animal;</u>

p. 4 SHB 1234

(b) A description of the seized animal;

1

2

3

4

5

7

8

9

11

1213

14

15

1617

18

19

20

21

22

23

24

2526

27

2829

30 31

32

33

3435

36

3738

3940

- (c) The authority and purpose for the seizure, including the time, place, and circumstances under which the animal was seized;
- (d) A statement that the owner is responsible for the cost of care for an animal who was lawfully seized, and that the owner will be required to post a bond with the clerk of the district court of the county from which the animal was seized to defray the cost of minimum care pursuant to subsection (5) of this section within 14 calendar days of the seizure or the animal will be deemed abandoned and forfeited; and
- (e) A statement that the owner has a right to petition the district court for a civil hearing for immediate return of the animal and that in order to receive a hearing, the owner or owner's agent must request the civil hearing by signing and returning to the court an enclosed petition within 14 calendar days after the date of seizure. The enclosed petition must be in substantially the same form as set forth in subsection (13) of this section.
- ((4) The agency having custody of the animal may euthanize the animal or may find a responsible person to adopt the animal not less than fifteen business days after the animal is taken into custody. A custodial agency may euthanize severely injured, diseased, or suffering animals at any time. An owner may prevent the animal's destruction or adoption by: (a) Petitioning the district court of the county where the animal was seized for the animal's immediate return subject to court-imposed conditions, or (b) posting a bond or security in an amount sufficient to provide for the animal's care for a minimum of thirty days from the seizure date. If the custodial agency still has custody of the animal when the bond or security expires, the animal shall become the agency's property unless the court orders an alternative disposition. If a court order prevents the agency from assuming ownership and the agency continues to care for the animal, the court shall order the owner to post or renew a bond or security for the agency's continuing costs for the animal's care. When a court has prohibited the owner from owning, caring for, or residing with animals under RCW 16.52.200(4), the agency having custody of the animal may assume ownership upon seizure and the owner may not prevent the animal's destruction or adoption by petitioning the court or posting a bond.
- (5) If no criminal case is filed within fourteen business days of the animal's removal, the owner may petition the district court of

p. 5 SHB 1234

the county where the animal was removed for the animal's return. The petition shall be filed with the court. Copies of the petition must be served on the law enforcement or animal care and control agency responsible for removing the animal and to the prosecuting attorney. If the court grants the petition, the agency which seized the animal must surrender the animal to the owner at no cost to the owner. If a criminal action is filed after the petition is filed but before the hearing on the petition, then the petition shall be joined with the criminal matter.

(6) In a motion or petition for the animal's return before a trial, the burden is on the owner to prove by a preponderance of the evidence that the animal will not suffer future neglect or abuse and is not in need of being restored to health.

(7)) (5) (a) When an animal is seized pursuant to this section, the owner shall post a bond with the district court in an amount sufficient to provide minimum care for each animal seized for 30 days, including the day on which the animal was taken into custody, regardless of whether the animal is the subject of a criminal charge. Such bond shall be filed with the clerk of the district court of the county from which the animal was seized within 14 calendar days after the day the animal is seized.

(b) (i) If an owner fails to post a bond by 5:00 p.m. on the 14th calendar day after the day the animal was seized as required under this section, the animal is deemed abandoned and the owner's interest in the animal is forfeited to the custodial agency by operation of law in accordance with the notice provided in subsection (4) of this section.

(ii) A petition required by subsection (4)(e) of this section may be filed in the district court of the county from which an animal was seized concerning any animal seized pursuant to this section. Copies of the petition must be served on the law enforcement agency or animal care and control agency responsible for seizing the animal and the prosecuting attorney.

(iii) An owner's failure to file a written petition by 5:00 p.m. on the 14th calendar day after the day the animal was seized shall constitute a waiver of the right to file a petition under this subsection and the animal is deemed abandoned and the owner's interest in the animal is forfeited to the custodial agency by operation of law unless a bond has been posted pursuant to this subsection (5). The court may extend the 14-day period to file a

p. 6 SHB 1234

- written petition by an additional 14 calendar days if the petitioner did not have actual notice of the seizure and the court finds, on the record and in writing, that there are exceptional and compelling circumstances justifying the extension.
  - (c) (i) Upon receipt of a petition pursuant to (b) of this subsection, the court shall set a civil hearing on the petition. The hearing shall be conducted within 30 calendar days after the filing of the petition.

- (ii) At the hearing requested by the owner, the rules of civil procedure shall apply and the respondent shall have the burden of establishing probable cause to believe that the seized animal was subjected to a violation of this chapter. The owner shall have an opportunity to be heard before the court makes its final finding. If the court finds that probable cause exists, the court shall order the owner to post a bond as required by this subsection (5) within 72 hours of the hearing, and if the owner fails to do so, the seized animal is deemed abandoned and the owner's interest in the animal is forfeited to the custodial agency by operation of law. If the respondent does not meet its burden of proof, the court may order the animal returned to the owner at no cost to the owner, subject to conditions set by the court. If the court orders the return of an animal to the owner, the court may also order:
  - (A) Reasonable attorney fees for the owner; and
- 24 <u>(B) A full refund of the bond posted pursuant to this subsection</u> 25 <u>(5) by the owner for the care of the animal.</u>
  - (d) (i) If a bond has been posted in accordance with this subsection (5), subsequent court proceedings shall be given court calendar priority so long as the animal remains in the custody of the custodial agency and the custodial agency may draw from the bond the actual reasonable costs incurred by the agency in providing minimum care to the animal from the date of seizure to the date of final disposition of the animal in the criminal action.
  - (ii) At the end of the time for which expenses are covered by the bond, if the owner seeks to prevent disposition of the animal by the custodial agency, the owner shall post a new bond with the court within 72 hours following the prior bond's expiration. If an owner fails to post or renew a bond as required under this subsection (5), the animal is deemed abandoned and the owner's interest in the animal is forfeited to the custodial agency by operation of law.

p. 7 SHB 1234

1 (e) For the purposes of this subsection (5), "animal" includes
2 all unborn offspring of the seized animal and all offspring of the
3 seized animal born after the animal was seized.

- (6) When an animal is seized from a person prohibited from owning, caring for, possessing, or residing with animals under RCW 16.52.200 or an order issued pursuant to RCW 16.52.205 or 16.52.207, the animal is immediately and permanently forfeited by operation of law to the custodial agency and no court action is necessary.
  - (7) If an animal is forfeited to a custodial agency according to the provisions of this section, the agency to which the animal was forfeited may place the animal with a new owner; provided that the agency may not place the animal with family members or friends of the former owner or with anyone who lives in the same household as the former owner. At the time of placement, the agency must provide the new owner with notice that it may constitute a crime for the former owner to own, care for, possess, or reside with the animal at any time in the future.
  - (8) A custodial agency may authorize a veterinarian or veterinary technician licensed in the state of Washington or a certified euthanasia technician certified in the state of Washington to euthanize a seized animal for humane reasons at any time if the animal is severely injured, sick, diseased, or suffering.
  - (9) Nothing in this chapter shall be construed to prevent the voluntary, permanent relinquishment of any animal by its owner to a law enforcement officer, animal control officer, or animal care and control agency. Voluntary relinquishment has no effect on the criminal charges that may be pursued by the appropriate authorities.
  - (10) Nothing in this chapter requires court action for taking custody of, caring for, and properly disposing of stray, feral, atlarge, or abandoned animals, or wild animals not owned or kept as pets or livestock, as lawfully performed by law enforcement agencies or animal care and control agencies.
  - (11) Any authorized person <u>caring for</u>, treating, or attempting to restore an animal to health under this chapter shall not be civilly or criminally liable for such action.
- 36 (12) The provisions of this section are in addition to, and not 37 in lieu of, the provisions of RCW 16.52.200.
- 38 (13) A petition for a civil hearing for the immediate return of a 39 seized animal shall be in a form substantially similar to the 40 following:

p. 8 SHB 1234

1	
2	"IN THE COURT
3	OF THE STATE OF WASHINGTON IN AND FOR
4	THE COUNTY OF
5	<u>No</u>
6	Petitioner,
7	<u>vs.</u> <u>PETITION FOR</u>
8	, RETURN OF SEIZED
9	<u>Respondent</u> <u>ANIMALS</u>
10	PARTIES/JURISDICTION
11	(a)(i) That Petitioner is, and at all relevant times herein was,
12	a resident of (county of residence) County, Washington.
13	(ii) That Respondent is, and at all relevant times herein was, an
14	agent, contractor, or political subdivision of the City/County
15	of (city or county of seizing agency), State of Washington.
16	(iii) That Petitioner's animal/animals were seized by Respondent
17	in (county where animals were seized) County, Washington.
18	(iv) That this Court has jurisdiction over the subject matter and
19	the parties hereto.
20	<u>FACTS</u>
21	(b)(i) That upon seizure of (number and type of animals)
22	such animals were placed in the care and custody of the Respondent
23	on (date of seizure).
24	(ii) That on or about (date on notice) the Respondent
25	issued a seizure, bond, and forfeiture notice under RCW 16.52.085, a
26	true and correct copy of said notice and accompanying attachments is
27	attached hereto and incorporated herein as Exhibit A (attach a copy
28	of the notice of seizure to this petition).
29	(iii) That pursuant to such notice, Petitioner herein files this
30	petition for the immediate return of all such seized animals pursuant
31	to RCW 16.52.085.
32	<u>PRAYER</u>
33	(c) Petitioner prays that this Court grant said petition and
34	order the immediate return of Petitioner's aforementioned animals to
35	Petitioner's care and custody.
36	

p. 9 SHB 1234

- 1 By: .....
- 2 Petitioner (Signature)

--- END ---

p. 10 SHB 1234