HOUSE BILL 1182

State of Washington 67th Legislature 2021 Regular Session

By Representatives Orwall and Davis

1 AN ACT Relating to statewide enhancement and expansion of 2 behavioral health and suicide prevention crisis response services; 3 amending RCW 71.24.045; reenacting and amending RCW 71.24.385, 71.24.025, and 71.24.025; adding new sections to chapter 71.24 RCW; 4 adding a new section to chapter 48.43 RCW; adding a new section to 5 chapter 38.52 RCW; adding a new section to chapter 43.06 RCW; adding 6 7 a new chapter to Title 82 RCW; creating new sections; prescribing 8 penalties; providing effective dates; providing expiration dates; and 9 declaring an emergency.

10 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

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PART I 988 CRISIS HOTLINE CENTER AND CRISIS SERVICES

13 <u>NEW SECTION.</u> Sec. 101. (1) The legislature finds that:

(a) Nearly 6,000 Washington adults and children died by suicide in the last five years, according to the federal centers for disease control and prevention, tragically reflecting a state increase of 36 percent in the last 10 years.

(b) Suicide is now the single leading cause of death for
Washington young people ages 10 through 24, with total deaths 22
percent higher than for vehicle crashes.

1 (c) Groups with suicide rates higher than the general population 2 include veterans, American Indians/Alaska Natives, LGBTQ youth, and 3 people living in rural counties across the state.

4 (d) More than one in five Washington residents are currently5 living with a behavioral health disorder.

6 (e) The COVID-19 pandemic has increased stressors and substance 7 use among Washington residents.

8 (f) An improved system will reduce reliance on emergency room 9 services and the use of law enforcement response to behavioral health 10 crises and will stabilize individuals in the community whenever 11 possible.

12 (2) The legislature intends to establish a coordinated crisis13 hotline center and crisis services system to:

14 (a) Save lives by improving the quality of and access to15 behavioral health crisis services;

16 (b) Further equity in addressing mental health and substance use 17 treatment and assure a culturally and linguistically competent 18 response to behavioral health crises;

19 (c) Recognize that, historically, crisis response placed 20 marginalized communities, including those experiencing behavioral 21 health crises, at disproportionate risk of poor outcomes and criminal 22 justice involvement;

(d) Comply with the national suicide hotline designation act of 24 2020 and the federal communication commission's rules adopted July 25 16, 2020, to assure that all Washington residents receive a 26 consistent and effective level of 988 and crisis behavioral health 27 services no matter where they live, work, or travel in the state; and

28 (e) Provide higher quality support for people experiencing behavioral health crises through investment in new technology to 29 create a crisis call center system to triage calls 30 and link 31 individuals to follow-up care. Other investments include the 32 expansion of crisis teams, to be known as mobile rapid response 33 crisis teams, as well as a wide array of crisis stabilization services such as 23-hour crisis stabilization units based on the 34 living room model, crisis stabilization centers, short-term respite 35 36 facilities, peer-operated respite services, and behavioral health urgent care walk-in centers. The overall crisis system shall contain 37 components that operate like hospital emergency departments that 38 39 accept all walk-ins, and ambulance, fire, and police drop-offs.

<u>NEW SECTION.</u> Sec. 102. A new section is added to chapter 71.24
 RCW to read as follows:

3 (1) The department shall provide adequate funding for an expected 4 increase in the use of the state's crisis lifeline call centers using 5 the 988 crisis hotline prior to July 16, 2022. The funding level 6 shall be determined by considering call volume predictions, cost per 7 call predictions provided by the national suicide prevention 8 lifeline, and guidance on center performance metrics.

(2) The department shall, prior to July 16, 2022, and based on 9 recommendations from the implementation coalition created in section 10 11 201 of this act, designate one or more crisis hotline centers to provide crisis intervention services and crisis care coordination to 12 individuals accessing the 988 crisis hotline from any jurisdiction 13 14 within Washington 24 hours a day, seven days a week. The department shall collaborate with other agencies to assure consistency in 15 16 standards and policies.

17 (a) (i) To be recognized as a crisis hotline center and perform the duties of a crisis hotline center, an entity must be designated 18 by the department under this subsection (2). To become designated and 19 maintain that designation, a crisis hotline center must demonstrate 20 21 to the department the ability to meet the requirements of this section. The department may revoke the designation of any crisis 22 23 hotline center that fails to substantially comply with the standards established under this section. 24

(ii) Upon being designated, a crisis hotline center shall contract with the department to receive reimbursement for providing crisis hotline center services, as described in this section.

(iii) The department must incorporate recommendations from the implementation coalition established in section 201 of this act into the agreements with crisis hotline centers, as appropriate.

31 (b) Subject to funds appropriated for this purpose, crisis 32 hotline centers must deploy a new technologically advanced behavioral 33 health crisis call center system with a platform that includes the 34 capacity to:

35 (i) Receive crisis assistance requests through phone calls, 36 texts, chats, and other similar methods of communication that may be 37 developed in the future and promote access to the behavioral health 38 crisis system;

39 (ii) Access real-time information relevant to the appropriate 40 coordination of behavioral health crisis services, including

1 information about less restrictive alternatives and mental health 2 advance directives, from managed care organizations, including both 3 primary care providers and behavioral health providers within the 4 networks of managed care organizations, behavioral health 5 administrative service organizations, and other health care payers;

6 (iii) Assign and track local response to behavioral health crisis
7 calls, including the capacity to rapidly deploy mobile crisis teams
8 through global positioning technology;

9 (iv) Arrange same-day and next-day outpatient appointments and 10 follow-up appointments with geographically, culturally, and 11 linguistically appropriate primary care or behavioral health 12 providers within the person's provider network, or, if uninsured, 13 through the person's behavioral health administrative service 14 organization;

(v) Track and provide real-time bed availability to crisis responders and individuals in crisis for all behavioral health bed types, such as crisis stabilization, psychiatric inpatient, substance use disorder inpatient, withdrawal management, and peer crisis respite, including voluntary and involuntary beds; and

20 (vi) Assure follow-up services to individuals accessing the 988 21 crisis hotline consistent with policies established by the department 22 based upon recognized best practices.

(c) To provide crisis intervention services and crisis care coordination using the platform capabilities required under (a) of this subsection, crisis hotline centers must:

26 (i) Have an active agreement with the administrator of the 27 national suicide prevention lifeline for participation within its 28 network;

(ii) Meet the requirements and best practices guidelines for operational and clinical standards established by the department that are based upon the national suicide prevention lifeline requirements and other recognized best practices;

(iii) Provide data and reports and participate in evaluations and related quality improvement activities as required by the department, according to standards established in collaboration with the authority, for the 988 crisis hotline system;

(iv) Use technology that is demonstrated to be interoperable between and across crisis and emergency response systems used throughout the state, such as 911 systems, emergency medical services systems, and other nonbehavioral health crisis services, as well as

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1 the national suicide prevention lifeline, to assure cohesive, 2 coordinated crisis care;

3 (v) Have the authority to deploy crisis and outgoing services, 4 including mobile crisis teams and coresponder teams according to 5 guidelines and best practices established by the department that are 6 based upon recognized best practices, as applicable;

7 (vi) Actively collaborate with managed care organizations, 8 including both primary care providers and behavioral health providers 9 within the networks of managed care organizations, behavioral health 10 administrative services organizations, and other health care payers 11 to coordinate linkages for persons contacting the 988 crisis hotline 12 with ongoing care needs, according to formal agreements established 13 by the authority, upon consultation with county authorities;

14 (vii) Coordinate access to crisis receiving and stabilization 15 services for individuals accessing the 988 crisis hotline through 16 appropriate information sharing regarding availability of services, 17 in accordance with information sharing rules established under (e) of 18 this subsection; and

19 (viii) Meet the requirements set forth by the department for serving high-risk and special populations, as identified by the 20 21 federal substance abuse and mental health services administration, including training requirements and policies for transferring such 22 callers to an appropriate specialized center or subnetwork within or 23 external to the national suicide prevention lifeline network. 24 25 Requirements for high-risk and special populations shall be established with the goal of promoting behavioral health equity for 26 all populations specifically in regards to race, ethnicity, gender, 27 28 socioeconomic status, sexual orientation, or geographic location. Appropriate referrals must provide linguistically and culturally 29 30 competent care.

31 (d) Crisis hotline centers must work in collaboration with the 32 department and the national suicide prevention lifeline and veterans 33 crisis line networks for the purpose of assuring consistency of 34 public messaging about the 988 crisis hotline.

35 (e) The department, in consultation with the authority, must 36 adopt rules as necessary to implement this section. The rules must 37 allow appropriate information sharing and communication between and 38 across crisis and emergency response systems for the purpose of real-39 time crisis care coordination including, but not limited to,

deployment of crisis and outgoing services, follow-up care, and
 linked, flexible services specific to crisis response.

3 <u>NEW SECTION.</u> Sec. 103. A new section is added to chapter 71.24
4 RCW to read as follows:

5 (1) The director, upon consultation with county authorities, 6 shall require that each behavioral health administrative service 7 organization have community-based rapid crisis response services for 8 individuals contacting the 988 crisis hotline who need stabilization 9 services in the community by enhancing and expanding mobile rapid 10 response crisis teams.

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(a) The mobile rapid response crisis teams shall be:

(i) Jurisdiction-based behavioral health teams that may includelicensed behavioral health professionals and must include peers; or

14 (ii) Behavioral health teams, including peers, embedded in 15 emergency medical services.

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(b) Mobile rapid response crisis teams shall:

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(i) Collaborate with local law enforcement agencies; and

18 (ii) Include police as coresponders in behavioral health teams 19 only when public safety is an issue and the situation cannot be 20 managed without law enforcement assistance.

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(c) Mobile rapid response crisis teams shall:

(i) Be designed in partnership with community members, includingpeople with lived experience utilizing crisis services;

24 (ii) Be staffed by personnel that reflect the demographics of the 25 community served; and

(iii) Collect customer service data from individuals served by demographic requirements, including race and ethnicity, set forth by the federal substance abuse and mental health services administration and consistent with state block grant requirements for continuous evaluation and quality improvement.

(d) Specialized mobile rapid response crisis teams shall be 31 32 created to respond to the unique needs of youth, including American 33 Indian and Alaska Native youth and LGBTQ youth, and work collaboratively with crisis hotline centers, school districts, higher 34 education institutions, and community-based organizations dedicated 35 to working with communities of color. In addition, specialized mobile 36 rapid response crisis teams shall be created to respond to the unique 37 38 needs of the geriatric population, including older adults of color 39 and older adults with comorbid dementia.

1 (e) Recommendations for the mobile rapid response crisis teams 2 must be developed by the implementation coalition established in 3 section 201 of this act. These recommendations must be integrated 4 into the contracts between the authority and the behavioral health 5 administrative services organizations.

6 (2) The director shall consult with federally and state-7 recognized tribes to create tribal mobile rapid response crisis teams 8 to meet the unique needs of the tribes.

9 <u>NEW SECTION.</u> Sec. 104. A new section is added to chapter 71.24 10 RCW to read as follows:

11 Crisis receiving and stabilization services, short-term 12 residential facilities, and peer-operated respite services must meet 13 the minimum expectations and best practices adopted by the authority 14 based on standards established by the substance abuse and mental 15 health services administration.

16 Sec. 105. RCW 71.24.045 and 2019 c 325 s 1008 are each amended 17 to read as follows:

(1) The behavioral health administrative services organizationcontracted with the authority pursuant to RCW 71.24.381 shall:

(a) Administer crisis services for the assigned regional servicearea. Such services must include:

22 (i) Adult, youth, and geriatric mobile rapid response crisis
 23 teams, crisis stabilization services, and peer respite services;

24 <u>(ii)</u> A behavioral health crisis hotline for its assigned regional 25 service area;

26 (((ii))) <u>(iii)</u> Crisis response services twenty-four hours a day, 27 seven days a week, three hundred sixty-five days a year, including 28 <u>community-based mobile rapid response crisis teams</u>;

29 (((iii))) <u>(iv)</u> Services related to involuntary commitments under 30 chapters 71.05 and 71.34 RCW;

31 (((iv))) (v) Additional noncrisis behavioral health services, 32 within available resources, to individuals who meet certain criteria 33 set by the authority in its contracts with the behavioral health 34 administrative services organization. These services may include 35 services provided through federal grant funds, provisos, and general 36 fund state appropriations;

37 (((v))) <u>(vi)</u> Care coordination, diversion services, and discharge 38 planning for nonmedicaid individuals transitioning from state

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1 hospitals ((or)), inpatient settings, or crisis stabilization 2 <u>services</u> to reduce rehospitalization and utilization of crisis 3 services, as required by the authority in contract; and

4 (((vi))) <u>(vii)</u> Regional coordination, cross-system and crossjurisdiction coordination with tribal governments, and capacity building efforts, such as supporting the behavioral health advisory board, the behavioral health ombuds, and efforts to support access to services or to improve the behavioral health system;

9 (b) Administer and provide for the availability of an adequate 10 network of evaluation and treatment services to ensure access to 11 treatment, investigation, transportation, court-related, and other 12 services provided as required under chapter 71.05 RCW;

13 (c) <u>By July 1, 2026, administer and provide for the availability</u> 14 <u>of an adequate network of secure withdrawal management and</u> 15 <u>stabilization services to ensure access to treatment, investigation,</u> 16 <u>transportation, court-related, and other services provided as</u> 17 <u>required under chapter 71.05 RCW;</u>

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(d) Coordinate services for individuals under RCW 71.05.365;

19 (((d))) <u>(e)</u> Administer and provide for the availability of 20 resource management services, residential services, and community 21 support services as required under its contract with the authority;

(((e))) <u>(f)</u> Contract with a sufficient number, as determined by the authority, of licensed or certified providers for crisis services and other behavioral health services required by the authority;

25 (((f))) <u>(g)</u> Maintain adequate reserves or secure a bond as 26 required by its contract with the authority;

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(((g))) (h) Establish and maintain quality assurance processes;

28 (((h))) <u>(i)</u> Meet established limitations on administrative costs 29 for agencies that contract with the behavioral health administrative 30 services organization; and

31 (((i))) <u>(j)</u> Maintain patient tracking information as required by 32 the authority.

33 (2) The behavioral health administrative services organization 34 must collaborate with the authority and its contracted managed care 35 organizations to develop and implement strategies to coordinate care 36 with tribes and community behavioral health providers for individuals 37 with a history of frequent crisis system utilization.

38 (3) The behavioral health administrative services organization 39 shall: (a) Assure that the special needs of ((minorities)) people of
 <u>color</u>, older adults, individuals with disabilities, children, and
 low-income persons are met;

4 (b) Collaborate with local government entities to ensure that 5 policies do not result in an adverse shift of persons with mental 6 illness <u>or substance use disorders</u> into state and local correctional 7 facilities; and

8 (c) Work with the authority to expedite the enrollment or 9 reenrollment of eligible persons leaving state or local correctional 10 facilities and institutions for mental diseases.

11 (4) (a) Responsibility for payment of crisis response services 12 including mobile crisis, triage facility, and crisis stabilization 13 services is as follows:

14 (i) (A) Payment for covered services for individuals enrolled in 15 medicaid managed care plans shall be the responsibility of the 16 managed care plan to whom the enrollee is assigned.

17 <u>(B) Nothing in this subsection prevents the managed care plan</u> 18 from paying for these services through the behavioral health 19 administrative services organization administering regional crisis 20 services rather than by directly paying the provider of services;

21 (ii) Payment for individuals enrolled in the medicaid fee-for-22 service program shall be the responsibility of the health care 23 authority;

24 <u>(iii) Payment for covered services for individuals enrolled in</u> 25 private health care plans shall be the responsibility of the private 26 <u>health care plan; and</u>

27 (iv) Payment for all other individuals as well as services not 28 covered by medicaid or private plans is the responsibility of the 29 behavioral health administrative services organization.

30 (b) Each fiscal biennium, the legislature must appropriate to the 31 authority such amounts as are required for the reimbursement of 32 crisis response services under (a)(i), (ii), and (iv) of this 33 subsection (4).

34 (c) The authority shall determine how payment will be made to the 35 provider of the service.

36 (5) Subject to funds provided for these specific purposes, the 37 authority shall coordinate to:

38 (a) Adopt rules and contract provisions which define the 39 mandatory elements of the behavioral health crisis response continuum 40 for individuals enrolled in medicaid and other state-funded clients 1 <u>including</u>, but not limited to, culturally competent mobile crisis
2 <u>teams</u>, crisis stabilization services, and peer respite services;

3 (b) Adopt rules and contract provisions which provide that access 4 to the behavioral health crisis response continuum for state-funded 5 clients must be provided in all geographic regions of the state and 6 that non-English speaking callers will receive assistance in their 7 own language;

8 (c) Assure that the behavioral health crisis system includes age-9 appropriate services and messaging to meet the needs of children, 10 youth, and the geriatric population; and

(d) Adopt rules and contract provisions which require that all 11 12 behavioral health programs receiving state funds provide and maintain updated, real-time information regarding the availability of 13 behavioral health inpatient and residential bed availability, and 14 outpatient appointment availability to the crisis call center system 15 platform. The rules and contract provisions shall also establish 16 17 standards for hospitals providing mental health treatment to a person pursuant to a single bed certification issued under RCW 71.05.745 to 18 similarly provide and maintain updated, real-time information 19 regarding those persons. 20

21 <u>NEW SECTION.</u> Sec. 106. A new section is added to chapter 71.24 22 RCW to read as follows:

The authority shall, prior to July 16, 2022, and based on recommendations from the implementation coalition created in section 201 of this act, develop a plan for equally distributing across the state (1) crisis stabilization services and beds, (2) peer respite services, and (3) behavioral health urgent care.

28 Sec. 107. RCW 71.24.385 and 2019 c 325 s 1023 and 2019 c 264 s 6 29 are each reenacted and amended to read as follows:

30 (1) Within funds appropriated by the legislature for this 31 purpose, behavioral health administrative services organizations and 32 managed care organizations, as applicable, shall develop the means to 33 serve the needs of people:

34 (a) With mental disorders residing within the boundaries of their35 regional service area. Elements of the program may include:

36 (i) Crisis diversion services;

37 (ii) Evaluation and treatment and community hospital beds;

38 (iii) Residential treatment;

- 1 (iv) Programs for intensive community treatment;
- 2 (v) Outpatient services, including family support;
- 3 (vi) Peer support services;
- 4 (vii) Community support services;
- 5 (viii) Resource management services; and
- 6 (ix) Supported housing and supported employment services.

7 (b) With substance use disorders and their families, people 8 incapacitated by alcohol or other psychoactive chemicals, and 9 intoxicated people.

10 (i) Elements of the program shall include, but not necessarily be 11 limited to, a continuum of substance use disorder treatment services 12 that includes:

- 13 (A) Withdrawal management;
- 14 (B) Residential treatment; and

15 (C) Outpatient treatment.

16 (ii) The program may include peer support, supported housing, 17 supported employment, crisis diversion, recovery support services, or 18 technology-based recovery supports.

19 (iii) The authority may contract for the use of an approved 20 substance use disorder treatment program or other individual or 21 organization if the director considers this to be an effective and 22 economical course to follow.

23 (2) (a) The managed care organization and the behavioral health administrative services organization shall have the flexibility, 24 25 within the funds appropriated by the legislature for this purpose and 26 the terms of their contract, to design the mix of services that will 27 be most effective within their service area of meeting the needs of 28 people with behavioral health disorders and avoiding placement of 29 such individuals at the state mental hospital. Managed care organizations and behavioral health administrative 30 services 31 organizations are encouraged to maximize the use of evidence-based 32 practices and alternative resources with the goal of substantially reducing and potentially eliminating the use of institutions for 33 34 mental diseases.

35 (b) Managed care organizations and behavioral health 36 administrative services organizations may allow reimbursement to 37 providers for services delivered through a partial hospitalization or 38 intensive outpatient program. Such payment and services are distinct 39 from the state's delivery of wraparound with intensive services under 40 the *T.R. v. Strange and Birch* settlement agreement. (3) (a) Treatment provided under this chapter must be purchased
 primarily through managed care contracts.

3 (b) Consistent with RCW 71.24.580, services and funding provided 4 through the criminal justice treatment account are intended to be 5 exempted from managed care contracting.

6 <u>(4)(a)</u> Behavioral health administrative service organizations 7 shall assign a care coordinator to and provide same-day and next-day 8 appointments for persons who are uninsured and seek services from the 9 behavioral health crisis system.

10 (b) Managed care organizations shall assign a care coordinator to 11 and provide same-day and next-day appointments for enrollees who are 12 uninsured and seek services from the behavioral health crisis system.

13 <u>NEW SECTION.</u> Sec. 108. A new section is added to chapter 48.43
14 RCW to read as follows:

Health plans issued or renewed on or after January 1, 2022, must include coverage to assign a care coordinator to and provide same-day and next-day appointments for enrollees who seek services from the behavioral health crisis system.

19 <u>NEW SECTION.</u> Sec. 109. A new section is added to chapter 38.52
20 RCW to read as follows:

The state enhanced 911 coordination office shall collaborate with the department to assure consistency and equity of care statewide for individuals in crisis, regardless of whether they dial 911 or 988. This will include, but is not limited to:

(1) Formalizing collaboration to assess current and future training programs and operations for both 911 public safety telecommunicators and crisis line workers;

(2) Identifying and applying consistent crisis and suicidal
 assessment strategies, processes and procedures across both systems;

30 (3) Utilizing proven de-escalation techniques and crisis 31 intervention skills that meet national and state standards;

32 (4) Ensuring that individuals in crisis have efficient access to 33 resources through interventions via crisis hotlines, first responders 34 including law enforcement, fire and emergency medical services, and 35 local designated crisis responders; and

36 (5) Ensuring interoperability between the 988 and 911 systems to37 allow for seamless transfer of calls and shared information.

<u>NEW SECTION.</u> Sec. 110. A new section is added to chapter 43.06
 RCW to read as follows:

3 The governor shall appoint a 988 crisis hotline system director 4 to provide direction and oversight in the implementation and 5 administration of the 988 crisis hotline and the behavioral health 6 crisis system components that work in conjunction with the crisis 7 hotline centers. The director shall:

8 (1) Assure coordination between the 988 crisis hotline and crisis 9 hotline centers and, in collaboration with the state enhanced 911 10 coordination office, with 911 emergency communications systems;

11 (2) Assure proper communication between crisis hotline centers 12 and behavioral health crisis services, including the deployment and 13 availability of appropriate behavioral health crisis services in a 14 timely manner and the effective tracking of crisis bed and 15 appointment availability;

16 (3) Review the adequacy of training for crisis hotline center 17 personnel and, in coordination with the state enhanced 911 18 coordination office, for 911 operators with respect to their 19 interactions with the crisis hotline center;

(4) Oversee the coordination and adequacy of behavioral health
 crisis services provided by behavioral health administrative services
 organizations and other crisis services provided by counties;

(5) Assure that contracts between the health care authority and managed care organizations and behavioral health administrative services organizations support the behavioral health crisis system; and

(6) Oversee the collaboration between the department of health and the health care authority in their respective roles in supporting the 988 crisis hotline, crisis hotline centers, and behavioral health crisis services.

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PART II

IMPLEMENTATION AND OVERSIGHT

33 <u>NEW SECTION.</u> Sec. 201. (1) The governor shall create an 34 implementation coalition for the purpose of enhancing and expanding 35 behavioral health and suicide prevention crisis services in 36 Washington.

37 (2)(a) The implementation coalition shall consist of the 38 following members:

1 (i) The president of the senate shall appoint one member and one 2 alternate member from each of the two largest caucuses of the senate;

3 (ii) The speaker of the house of representatives shall appoint 4 one member and one alternate member from each of the two largest 5 caucuses of the house of representatives;

6 (iii) The governor shall appoint at least one representative from each of the following: The office of the governor, the department of 7 health, the health care authority, the office of the superintendent 8 of public instruction, the state board of education, the department 9 of social and health services, the department of children, youth, and 10 families, the department of revenue, the utilities and transportation 11 12 commission, the department of veterans affairs, the commission on African American affairs, the commission on Hispanic affairs, the 13 governor's office of Indian affairs, the LGBTQ commission, and the 14 15 commission on Asian Pacific American affairs;

16 (iv) The governor shall request participation by a person 17 representing the interests of tribal governments; and

(v) The governor shall appoint one representative from each of 18 19 the following groups, unless a different amount is indicated: Behavioral health administrative services organizations, community 20 mental health agencies, community substance use disorder agencies, 21 medicaid managed care organizations, private insurance plans, a 22 23 university-based suicide prevention center of excellence, the state medical association, a statewide 24 Washington advocacy 25 organization for persons with mental illness, a statewide advocacy organization for persons with substance use disorder, peer support 26 27 service providers, mental health crisis stabilization experts, 28 substance use disorder crisis stabilization experts, crisis hotline centers, designated crisis responders, law enforcement assistance 29 diversion programs, law enforcement leaders, police accountability 30 31 groups, local health departments or districts, primary care 32 providers, three persons with lived experience who have been a recipient of crisis response services as an adult, three persons with 33 lived experience who have been a recipient of crisis response 34 services as a child or youth, three parents or family members of 35 persons with lived experience who have received crisis response 36 services, parents or family members of individuals killed by law 37 enforcement officers during a behavioral health crisis, the 38 39 Washington state hospital association, the Washington state 40 association of counties, and the association of Washington cities.

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1 (b) The implementation coalition shall choose three cochairs. One 2 cochair must be a legislative member appointed under (a)(i) or 3 (b)(ii) of this subsection (2). One cochair must be an executive 4 branch member appointed under (a)(iii) of this subsection (2). One 5 cochair must be an implementation group member appointed under 6 (a)(iv) or (v) of this subsection (2). The legislative members shall 7 convene the initial meeting of the implementation coalition.

8 (c) Voting members of the implementation coalition are the 9 members identified in (a)(i), (ii), (iv), and (v) of this subsection 10 (2).

(3) The implementation coalition shall identify barriers and make recommendations to implement and monitor the progress of the 988 crisis hotline in Washington and make recommendations on statewide improvement of behavioral health crisis response services. The implementation coalition must review and report on the following:

16 (a) A recommended vision for an integrated crisis network in 17 Washington that includes, but is not limited to: An integrated 988 crisis hotline and crisis hotline centers; mobile crisis response 18 19 units for youth, adult, and geriatric populations; crisis stabilization facilities; an integrated involuntary treatment system; 20 21 peer and respite services; data resources; and a Washington state tip 22 line for youth;

(b) A workplan with timelines and deliverables to implement local response for calls to the 988 crisis hotline within Washington in accordance with the time frames required by the national suicide hotline designation act of 2020;

(c) A workplan with timelines and deliverables to implementmobile crisis teams and crisis receiving and stabilization services;

(d) The implementation of a new statewide, technologically advanced behavioral health crisis call center system with a platform, as described in section 102 of this act, for assigning and tracking response to behavioral health crisis calls and providing real-time bed availability to crisis responders;

(e) The identification of the behavioral health challenges that
 implementation of the 988 crisis hotline will address in addition to
 suicide response and mental health and substance use crises;

37 (f) The identification of key intercepts with law enforcement and 38 the 911 system and the development of training and protocols to 39 assure that staff of both the 988 crisis hotline and 911 system are 1 able to properly coordinate with each other and activate each system
2 to meet the specific needs of the individual;

3 (g) The standards of accountability across the varied types of 4 entities within the integrated network;

5 (h) Recommendations for ensuring equity in services for 6 individuals of diverse cultures and in tribal, urban, and rural 7 communities;

8 (i) The allocation of funding responsibilities among medicaid 9 managed care organizations, commercial insurers, and behavioral 10 health administrative services organizations with respect to 11 reimbursing providers for same-day appointments, next-day 12 appointments, and care coordination services provided to enrollees 13 and uninsured residents;

14 (j) A public relations campaign to highlight the new 988 crisis 15 hotline; and

16 (k) The recommended composition of a statewide behavioral health 17 crisis response oversight board for ongoing monitoring of the system 18 and where this should be established.

19 (4) The implementation coalition shall seek input from tribes, 20 veterans, the LGBTQ community, and communities of color to determine 21 how well our system is currently working and ways to improve our 22 crisis response system.

(5) The state shall select an agency to contract with the William 23 24 D. Ruckelshaus center or other neutral party to administer and 25 provide staff support and facilitation services to the implementation 26 coalition. The center or other neutral party administrator may, when deemed necessary by the implementation coalition, contract with one 27 or more appropriate consultants to provide data analysis, research, 28 29 and other services to the implementation coalition for the purposes provided in subsection (3) of this section. 30

(6) Legislative members of the implementation coalition shall be reimbursed for travel expenses in accordance with RCW 44.04.120. Nonlegislative members are not entitled to be reimbursed for travel expenses if they are elected officials or are participating on behalf of an employer, governmental entity, or other organization. Any reimbursement for other nonlegislative members is subject to chapter 43.03 RCW.

(7) The expenses of the implementation coalition shall be paidfor by a combination of public and private funds. The public funds

are to be covered by the state agency selected under subsection (5)
 of this section.

3 (8) The implementation coalition shall provide a preliminary 4 report of findings and recommendations to the governor and the 5 appropriate committees of the legislature by December 1, 2021, and a 6 final report by November 1, 2022.

(9) This section expires December 30, 2022.

8 <u>NEW SECTION.</u> Sec. 202. A new section is added to chapter 71.24 9 RCW to read as follows:

10 (1) The department and authority shall provide an annual report 11 of the 988 crisis hotline's usage and call outcomes and crisis services inclusive of the mobile rapid response crisis teams and 12 crisis stabilization services. The report must be submitted to the 13 governor and the appropriate committees of the legislature each 14 15 November beginning in 2023. The report must include information on 16 the fund deposits and expenditures of the account created in section 305 of this act. 17

18 (2) The department and authority shall coordinate with the 19 department of revenue, and any other agency that is appropriated 20 funding under the account created in section 305 of this act to 21 develop and submit information to the federal communication's 22 commission required for the completion of fee accountability reports 23 pursuant to the national suicide hotline designation act of 2020.

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PART III

TAX

26 <u>NEW SECTION.</u> Sec. 301. DEFINITIONS. (1) The definitions in this 27 section apply throughout this chapter unless the context clearly 28 requires otherwise.

29 (a) "988 crisis hotline" has the same meaning as in RCW 30 71.24.025.

31 (b) "Fiscal growth factor" has the same meaning as in RCW 32 43.135.025.

33 (2) The definitions in RCW 82.14B.020 apply to this chapter.

34 <u>NEW SECTION.</u> Sec. 302. TAX IMPOSED. (1) A statewide 988 35 behavioral health crisis response line tax is imposed on the use of 36 all radio access lines:

1 (a) By subscribers whose place of primary use is located within 2 the state in the amount set forth in (b) of this subsection per month 3 for each radio access line. The tax must be uniform for each radio 4 access line under subsection (2) of this section;

5 (b)(i) Beginning October 1, 2021, through December 31, 2022, the 6 tax rate is 30 cents for each radio access line;

7 (ii) Beginning January 1, 2023, through June 30, 2024, the tax 8 rate is 50 cents for each radio access line; and

9 (iii) Beginning July 1, 2024, the tax rate is 75 cents for each 10 radio access line.

11 (c) The tax imposed under this subsection must be remitted to the department by radio communications service companies, including those 12 companies that resell radio access lines, and sellers of prepaid 13 14 wireless telecommunications service companies, on a tax return provided by the department. Tax proceeds must be deposited by the 15 16 treasurer into the statewide 988 behavioral health crisis response 17 line account created in section 305 of this act. The tax imposed under this section is not subject to the state sales and use tax or 18 any local tax. 19

20 (2)(a) Beginning October 1, 2021, through December 31, 2022, the 21 tax rate is 30 cents for each interconnected voice over internet 22 protocol service line;

(b) Beginning January 1, 2023, through June 30, 2024, the tax rate is 50 cents for each interconnected voice over internet protocol service line; and

(c) Beginning July 1, 2024, the tax rate is 75 cents for
 interconnected voice over internet protocol service line.

(3) By March 1, 2025, and March 1st of each odd year thereafter, the department must revise the amount of the statewide 988 behavioral health crisis response line tax imposed by subsections (1) and (2) of this section for the upcoming biennium using the fiscal growth factor. The new statewide 988 behavioral health crisis response line tax amount shall be effective for the upcoming biennium starting July 1, 2025, or July 1st of each odd year thereafter.

35 (4) Tax proceeds collected pursuant to this section must be 36 deposited by the treasurer into the statewide 988 behavioral health 37 crisis response line account created in section 305 of this act.

38 <u>NEW SECTION.</u> Sec. 303. COLLECTION OF TAX. (1) Except as 39 provided otherwise in subsection (2) of this section: 1 (a) The statewide 988 behavioral health crisis response line tax 2 on radio access lines must be collected from the subscriber by the 3 radio communications service company, including those companies that 4 resell radio access lines, providing the radio access line to the 5 subscriber, and the seller of prepaid wireless telecommunications 6 services.

7 (b) The statewide 988 behavioral health crisis response line tax 8 on interconnected voice over internet protocol service lines must be 9 collected from the subscriber by the interconnected voice over 10 internet protocol service company providing the interconnected voice 11 over internet protocol service line to the subscriber.

12 (c) The amount of the tax must be stated separately on the 13 billing statement which is sent to the subscriber.

14 (2)(a) The statewide 988 behavioral health crisis response line 15 tax imposed by this chapter must be collected from the consumer by 16 the seller of a prepaid wireless telecommunications service for each 17 retail transaction occurring in this state.

(b) The department must transfer all tax proceeds remitted by a seller under this subsection (2) to the statewide 988 behavioral health crisis response line account created in section 305 of this act.

(c) The taxes required by this subsection to be collected by the seller must be separately stated in any sales invoice or instrument of sale provided to the consumer.

NEW SECTION. Sec. 304. PAYMENT AND COLLECTION. (1)(a) The statewide 988 behavioral health crisis response line tax imposed by this chapter must be paid by the subscriber to the radio communications service company providing the radio access line or the interconnected voice over internet protocol service company providing the interconnected voice over internet protocol service line.

(b) Each radio communications service company, and 31 each interconnected voice over internet protocol service company, must 32 collect from the subscriber the full amount of the taxes payable. The 33 statewide 988 behavioral health crisis response line tax required by 34 35 this chapter to be collected by a company or seller, are deemed to be held in trust by the company or seller until paid to the department. 36 Any radio communications service company or interconnected voice over 37 38 internet protocol service company that appropriates or converts the tax collected to its own use or to any use other than the payment of 39

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1 the tax to the extent that the money collected is not available for 2 payment on the due date as prescribed in this chapter is guilty of a 3 gross misdemeanor.

(2) If any radio communications service company or interconnected 4 voice over internet protocol service company fails to collect the 5 6 statewide 988 behavioral health crisis response line tax or, after collecting the tax, fails to pay it to the department in the manner 7 prescribed by this chapter, whether such failure is the result of its 8 own act or the result of acts or conditions beyond its control, the 9 company or seller is personally liable to the state for the amount of 10 11 the tax, unless the company or seller has taken from the buyer in 12 good faith documentation, in a form and manner prescribed by the department, stating that the buyer is not a subscriber or consumer or 13 is otherwise not liable for the statewide 988 behavioral health 14 crisis response line tax. 15

(3) The amount of tax, until paid by the subscriber to the radio 16 17 communications service company, the interconnected voice over 18 internet protocol service company, or to the department, constitutes a debt from the subscriber to the company, or from the consumer to 19 the seller. Any company or seller that fails or refuses to collect 20 the tax as required with intent to violate the provisions of this 21 22 chapter or to gain some advantage or benefit, either direct or indirect, and any subscriber or consumer who refuses to pay any tax 23 due under this chapter is guilty of a misdemeanor. The statewide 988 24 25 behavioral health crisis response line tax required by this chapter 26 to be collected by the radio communications service company or interconnected voice over internet protocol service company must be 27 stated separately on the billing statement that is sent to the 28 29 subscriber.

(4) If a subscriber has failed to pay to the radio communications 30 31 service company, or interconnected voice over internet protocol 32 service company, the statewide 988 behavioral health crisis response 33 line tax imposed by this chapter and the company or seller has not paid the amount of the tax to the department, the department may, in 34 its discretion, proceed directly against the subscriber or consumer 35 36 for collection of the tax, in which case a penalty of 10 percent may be added to the amount of the tax for failure of the subscriber or 37 consumer to pay the tax to the company or seller, regardless of when 38 39 the tax is collected by the department.

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<u>NEW SECTION.</u> Sec. 305. ACCOUNT CREATION. (1) The statewide 988 behavioral health crisis response line account is created in the state treasury. All receipts from the statewide 988 behavioral health crisis response line tax imposed pursuant to this chapter must be deposited into the account. Moneys may only be spent after appropriation.

7 (2) Expenditures from the account may only be used for (a) 8 ensuring the efficient and effective routing of calls made to the 988 9 crisis hotline to an appropriate crisis hotline center; and (b) 10 personnel and the provision of acute behavioral health, crisis 11 outreach, stabilization services, and follow-up case management by 12 directly responding to the 988 crisis hotline.

13 (3) Moneys in the account may not be used to supplant general 14 fund appropriations for behavioral health services or for medicaid 15 covered services to individuals enrolled in the medicaid program.

16

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PART IV

DEFINITIONS AND MISCELLANEOUS

18 Sec. 401. RCW 71.24.025 and 2020 c 256 s 201 are each reenacted 19 and amended to read as follows:

20 Unless the context clearly requires otherwise, the definitions in 21 this section apply throughout this chapter.

(1) "Acutely mentally ill" means a condition which is limited to a short-term severe crisis episode of:

(a) A mental disorder as defined in RCW 71.05.020 or, in the caseof a child, as defined in RCW 71.34.020;

(b) Being gravely disabled as defined in RCW 71.05.020 or, in the case of a child, a gravely disabled minor as defined in RCW 71.34.020; or

(c) Presenting a likelihood of serious harm as defined in RCW
 71.05.020 or, in the case of a child, as defined in RCW 71.34.020.

31 (2) "Alcoholism" means a disease, characterized by a dependency 32 on alcoholic beverages, loss of control over the amount and 33 circumstances of use, symptoms of tolerance, physiological or 34 psychological withdrawal, or both, if use is reduced or discontinued, 35 and impairment of health or disruption of social or economic 36 functioning.

37 (3) "Approved substance use disorder treatment program" means a38 program for persons with a substance use disorder provided by a

1 treatment program licensed or certified by the department as meeting 2 standards adopted under this chapter.

3

(4) "Authority" means the Washington state health care authority.

4 "Available resources" means funds appropriated for the (5) purpose of providing community behavioral health programs, federal 5 6 funds, except those provided according to Title XIX of the Social Security Act, and state funds appropriated under this chapter or 7 chapter 71.05 RCW by the legislature during any biennium for the 8 purpose of providing residential services, resource management 9 services, community support services, and other behavioral health 10 11 services. This does not include funds appropriated for the purpose of 12 operating and administering the state psychiatric hospitals.

13 (6) "Behavioral health administrative services organization" 14 means an entity contracted with the authority to administer 15 behavioral health services and programs under RCW 71.24.381, 16 including crisis services and administration of chapter 71.05 RCW, 17 the involuntary treatment act, for all individuals in a defined 18 regional service area.

(7) "Behavioral health aide" means a counselor, health educator, 19 and advocate who helps address individual and community-based 20 21 behavioral health needs, including those related to alcohol, drug, and tobacco abuse as well as mental health problems such as grief, 22 23 depression, suicide, and related issues and is certified by a community health aide program of the Indian health service or one or 24 25 more tribes or tribal organizations consistent with the provisions of 26 25 U.S.C. Sec. 16161 and RCW 43.71B.010 (7) and (8).

(8) "Behavioral health provider" means a person licensed under
chapter 18.57, 18.57A, 18.71, 18.71A, 18.83, 18.205, 18.225, or 18.79
RCW, as it applies to registered nurses and advanced registered nurse
practitioners.

(9) "Behavioral health services" means mental health services as described in this chapter and chapter 71.36 RCW and substance use disorder treatment services as described in this chapter that, depending on the type of service, are provided by licensed or certified behavioral health agencies, behavioral health providers, or integrated into other health care providers.

37 (10) "Child" means a person under the age of eighteen years.

38 (11) "Chronically mentally ill adult" or "adult who is 39 chronically mentally ill" means an adult who has a mental disorder 40 and meets at least one of the following criteria: (a) Has undergone two or more episodes of hospital care for a
 mental disorder within the preceding two years; or

3 (b) Has experienced a continuous psychiatric hospitalization or 4 residential treatment exceeding six months' duration within the 5 preceding year; or

6 (c) Has been unable to engage in any substantial gainful activity 7 by reason of any mental disorder which has lasted for a continuous 8 period of not less than twelve months. "Substantial gainful activity" 9 shall be defined by the authority by rule consistent with Public Law 10 92-603, as amended.

(12) "Clubhouse" means a community-based program that provides rehabilitation services and is licensed or certified by the department.

14 (13) "Community behavioral health program" means all 15 expenditures, services, activities, or programs, including reasonable 16 administration and overhead, designed and conducted to prevent or 17 treat substance use disorder, mental illness, or both in the 18 community behavioral health system.

(14) "Community behavioral health service delivery system" means public, private, or tribal agencies that provide services specifically to persons with mental disorders, substance use disorders, or both, as defined under RCW 71.05.020 and receive funding from public sources.

(15) "Community support services" means services authorized, 24 25 planned, and coordinated through resource management services including, at a minimum, assessment, diagnosis, emergency crisis 26 intervention available twenty-four hours, seven days a week, 27 28 prescreening determinations for persons who are mentally ill being 29 considered for placement in nursing homes as required by federal law, screening for patients being considered for admission to residential 30 31 services, diagnosis and treatment for children who are acutely 32 mentally ill or severely emotionally or behaviorally disturbed discovered under screening through the federal Title XIX early and 33 periodic screening, diagnosis, and treatment program, investigation, 34 legal, and other nonresidential services under chapter 71.05 RCW, 35 36 case management services, psychiatric treatment including medication supervision, counseling, psychotherapy, assuring transfer of relevant 37 patient information between service providers, recovery services, and 38 39 other services determined by behavioral health administrative 40 services organizations.

1 (16) "Consensus-based" means a program or practice that has 2 general support among treatment providers and experts, based on 3 experience or professional literature, and may have anecdotal or case 4 study support, or that is agreed but not possible to perform studies 5 with random assignment and controlled groups.

6 (17) "County authority" means the board of county commissioners, 7 county council, or county executive having authority to establish a 8 behavioral health administrative services organization, or two or 9 more of the county authorities specified in this subsection which 10 have entered into an agreement to establish a behavioral health 11 administrative services organization.

(18) "Department" means the department of health.

13 (19) "Designated crisis responder" has the same meaning as in RCW 14 71.05.020.

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(20) "Director" means the director of the authority.

16 (21) "Drug addiction" means a disease characterized by a 17 dependency on psychoactive chemicals, loss of control over the amount 18 and circumstances of use, symptoms of tolerance, physiological or 19 psychological withdrawal, or both, if use is reduced or discontinued, 20 and impairment of health or disruption of social or economic 21 functioning.

(22) "Early adopter" means a regional service area for which all of the county authorities have requested that the authority purchase medical and behavioral health services through a managed care health system as defined under RCW 71.24.380(6).

(23) "Emerging best practice" or "promising practice" means a program or practice that, based on statistical analyses or a well established theory of change, shows potential for meeting the evidence-based or research-based criteria, which may include the use of a program that is evidence-based for outcomes other than those listed in subsection (24) of this section.

32 (24) "Evidence-based" means a program or practice that has been 33 tested in heterogeneous or intended populations with multiple randomized, or statistically controlled evaluations, or both; or one 34 35 large multiple site randomized, or statistically controlled evaluation, or both, where the weight of the evidence from a systemic 36 review demonstrates sustained improvements in at least one outcome. 37 38 "Evidence-based" also means a program or practice that can be 39 implemented with a set of procedures to allow successful replication 1 in Washington and, when possible, is determined to be cost-2 beneficial.

3 (25) "Indian health care provider" means a health care program 4 operated by the Indian health service or by a tribe, tribal 5 organization, or urban Indian organization as those terms are defined 6 in the Indian health care improvement act (25 U.S.C. Sec. 1603).

(26) "Intensive behavioral health treatment facility" means a 7 community-based specialized residential treatment facility for 8 individuals with behavioral health conditions, including individuals 9 discharging from or being diverted from state and local hospitals, 10 11 whose impairment or behaviors do not meet, or no longer meet, 12 criteria for involuntary inpatient commitment under chapter 71.05 RCW, but whose care needs cannot be met in other community-based 13 14 placement settings.

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(27) "Licensed or certified behavioral health agency" means:

16 (a) An entity licensed or certified according to this chapter or 17 chapter 71.05 RCW;

(b) An entity deemed to meet state minimum standards as a result of accreditation by a recognized behavioral health accrediting body recognized and having a current agreement with the department; or

(c) An entity with a tribal attestation that it meets state minimum standards for a licensed or certified behavioral health agency.

24 (28) "Licensed physician" means a person licensed to practice 25 medicine or osteopathic medicine and surgery in the state of 26 Washington.

27 (29) "Long-term inpatient care" means inpatient services for 28 persons committed for, or voluntarily receiving intensive treatment for, periods of ninety days or greater under chapter 71.05 RCW. 29 "Long-term inpatient care" as used in this chapter does not include: 30 31 (a) Services for individuals committed under chapter 71.05 RCW who 32 are receiving services pursuant to a conditional release or a courtordered less restrictive alternative to detention; or (b) services 33 for individuals voluntarily receiving less restrictive alternative 34 treatment on the grounds of the state hospital. 35

36 (30) "Managed care organization" means an organization, having a 37 certificate of authority or certificate of registration from the 38 office of the insurance commissioner, that contracts with the 39 authority under a comprehensive risk contract to provide prepaid health care services to enrollees under the authority's managed care
 programs under chapter 74.09 RCW.

3 (31) "Mental health peer respite center" means a peer-run program
4 to serve individuals in need of voluntary, short-term, noncrisis
5 services that focus on recovery and wellness.

6 (32) Mental health "treatment records" include registration and all other records concerning persons who are receiving or who at any 7 time have received services for mental illness, which are maintained 8 by the department of social and health services or the authority, by 9 behavioral health administrative services organizations and their 10 11 staffs, by managed care organizations and their staffs, or by treatment facilities. "Treatment records" do not include notes or 12 records maintained for personal use by a person providing treatment 13 services for the entities listed in this subsection, or a treatment 14 facility if the notes or records are not available to others. 15

16 (33) "Mentally ill persons," "persons who are mentally ill," and 17 "the mentally ill" mean persons and conditions defined in subsections 18 (1), (11), (40), and (41) of this section.

19 (34) "Recovery" means a process of change through which 20 individuals improve their health and wellness, live a self-directed 21 life, and strive to reach their full potential.

(35) "Research-based" means a program or practice that has been tested with a single randomized, or statistically controlled evaluation, or both, demonstrating sustained desirable outcomes; or where the weight of the evidence from a systemic review supports sustained outcomes as described in subsection (24) of this section but does not meet the full criteria for evidence-based.

28 (36) "Residential services" means a complete range of residences 29 and supports authorized by resource management services and which may involve a facility, a distinct part thereof, or services which 30 31 support community living, for persons who are acutely mentally ill, 32 adults who are chronically mentally ill, children who are severely emotionally disturbed, or adults who are seriously disturbed and 33 determined by the behavioral health administrative services 34 organization or managed care organization to be at risk of becoming 35 acutely or chronically mentally ill. The services shall include at 36 least evaluation and treatment services as defined in chapter 71.05 37 RCW, acute crisis respite care, long-term adaptive and rehabilitative 38 39 care, and supervised and supported living services, and shall also 40 include any residential services developed to service persons who are

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1 mentally ill in nursing homes, residential treatment facilities, assisted living facilities, and adult family homes, and may include 2 outpatient services provided as an element in a package of services 3 in a supported housing model. Residential services for children in 4 out-of-home placements related to their mental disorder shall not 5 6 include the costs of food and shelter, except for children's longterm residential facilities existing prior to January 1, 1991. 7

(37) "Resilience" means the personal and community qualities that 8 enable individuals to rebound from adversity, trauma, tragedy, 9 10 threats, or other stresses, and to live productive lives.

11 (38) "Resource management services" mean the planning, coordination, and authorization of residential services and community 12 support services administered pursuant to an individual service plan 13 for: (a) Adults and children who are acutely mentally ill; (b) adults 14 who are chronically mentally ill; (c) children who are severely 15 16 emotionally disturbed; or (d) adults who are seriously disturbed and 17 determined by a behavioral health administrative services organization or managed care organization to be at risk of becoming 18 19 acutely or chronically mentally ill. Such planning, coordination, and authorization shall include mental health screening for children 20 21 eligible under the federal Title XIX early and periodic screening, 22 diagnosis, and treatment program. Resource management services 23 include seven day a week, twenty-four hour a day availability of information regarding enrollment of adults and children who are 24 25 mentally ill in services and their individual service plan to designated crisis responders, evaluation and treatment facilities, 26 and others as determined by the behavioral health administrative 27 28 services organization or managed care organization, as applicable.

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(39) "Secretary" means the secretary of the department of health.

(40) "Seriously disturbed person" means a person who:

31 (a) Is gravely disabled or presents a likelihood of serious harm 32 to himself or herself or others, or to the property of others, as a 33 result of a mental disorder as defined in chapter 71.05 RCW;

(b) Has been on conditional release status, or under a less 34 restrictive alternative order, at some time during the preceding two 35 years from an evaluation and treatment facility or a state mental 36 health hospital; 37

(c) Has a mental disorder which causes major impairment 38 in 39 several areas of daily living;

40 (d) Exhibits suicidal preoccupation or attempts; or 1 (e) Is a child diagnosed by a mental health professional, as 2 defined in chapter 71.34 RCW, as experiencing a mental disorder which 3 is clearly interfering with the child's functioning in family or 4 school or with peers or is clearly interfering with the child's 5 personality development and learning.

6 (41) "Severely emotionally disturbed child" or "child who is severely emotionally disturbed" means a child who has been determined 7 by the behavioral health administrative services organization or 8 managed care organization, if applicable, to be experiencing a mental 9 disorder as defined in chapter 71.34 RCW, including those mental 10 11 disorders that result in a behavioral or conduct disorder, that is 12 clearly interfering with the child's functioning in family or school or with peers and who meets at least one of the following criteria: 13

(a) Has undergone inpatient treatment or placement outside of thehome related to a mental disorder within the last two years;

16 (b) Has undergone involuntary treatment under chapter 71.34 RCW 17 within the last two years;

18 (c) Is currently served by at least one of the following child-19 serving systems: Juvenile justice, child-protection/welfare, special 20 education, or developmental disabilities;

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(d) Is at risk of escalating maladjustment due to:

(i) Chronic family dysfunction involving a caretaker who is mentally ill or inadequate;

24 (ii) Changes in custodial adult;

(iii) Going to, residing in, or returning from any placement outside of the home, for example, psychiatric hospital, short-term inpatient, residential treatment, group or foster home, or a correctional facility;

(iv) Subject to repeated physical abuse or neglect;

30 (v) Drug or alcohol abuse; or

31 (vi) Homelessness.

32 (42) "State minimum standards" means minimum requirements 33 established by rules adopted and necessary to implement this chapter 34 by:

35 (a) The authority for:

36 (i) Delivery of mental health and substance use disorder 37 services; and

38 (ii) Community support services and resource management services;

39 (b) The department of health for:

1 (i) Licensed or certified behavioral health agencies for the 2 purpose of providing mental health or substance use disorder programs 3 and services, or both;

4 (ii) Licensed behavioral health providers for the provision of 5 mental health or substance use disorder services, or both; and

6 (iii) Residential services.

7 (43) "Substance use disorder" means a cluster of cognitive, 8 behavioral, and physiological symptoms indicating that an individual 9 continues using the substance despite significant substance-related 10 problems. The diagnosis of a substance use disorder is based on a 11 pathological pattern of behaviors related to the use of the 12 substances.

13 (44) "Tribe," for the purposes of this section, means a federally 14 recognized Indian tribe.

15 <u>(45) "Crisis hotline center" means a state-designated center</u> 16 participating in the national suicide prevention lifeline network to 17 respond to statewide or regional 988 calls.

18 <u>(46) "Crisis stabilization unit" has the same meaning as provided</u>
19 <u>in RCW 71.05.020.</u>

20 <u>(47)</u> "Mobile crisis team" means a team which includes peers that 21 provide professional on-site community-based intervention such as 22 outreach, de-escalation, stabilization, resource connection, and 23 follow-up support for individuals who are experiencing a behavioral 24 health crisis.

25 <u>(48) "Triage facility" has the same meaning as provided in RCW</u>
26 <u>71.05.020.</u>

27 <u>(49) "988 crisis hotline" means the universal telephone number</u> 28 <u>within the United States designated for the purpose of the national</u> 29 <u>suicide prevention and mental health crisis hotline system operating</u> 30 through the national suicide prevention lifeline.

 31
 Sec. 402.
 RCW 71.24.025 and 2020 c 256 s 201 and 2020 c 80 s 52

 32
 are each reenacted and amended to read as follows:

33 Unless the context clearly requires otherwise, the definitions in 34 this section apply throughout this chapter.

35 (1) "Acutely mentally ill" means a condition which is limited to 36 a short-term severe crisis episode of:

37 (a) A mental disorder as defined in RCW 71.05.020 or, in the case38 of a child, as defined in RCW 71.34.020;

1 (b) Being gravely disabled as defined in RCW 71.05.020 or, in the 2 case of a child, a gravely disabled minor as defined in RCW 3 71.34.020; or

4 (c) Presenting a likelihood of serious harm as defined in RCW 5 71.05.020 or, in the case of a child, as defined in RCW 71.34.020.

6 (2) "Alcoholism" means a disease, characterized by a dependency 7 on alcoholic beverages, loss of control over the amount and 8 circumstances of use, symptoms of tolerance, physiological or 9 psychological withdrawal, or both, if use is reduced or discontinued, 10 and impairment of health or disruption of social or economic 11 functioning.

12 (3) "Approved substance use disorder treatment program" means a 13 program for persons with a substance use disorder provided by a 14 treatment program licensed or certified by the department as meeting 15 standards adopted under this chapter.

16

(4) "Authority" means the Washington state health care authority.

17 (5) "Available resources" means funds appropriated for the purpose of providing community behavioral health programs, federal 18 funds, except those provided according to Title XIX of the Social 19 Security Act, and state funds appropriated under this chapter or 20 chapter 71.05 RCW by the legislature during any biennium for the 21 22 purpose of providing residential services, resource management 23 services, community support services, and other behavioral health services. This does not include funds appropriated for the purpose of 24 25 operating and administering the state psychiatric hospitals.

(6) "Behavioral health administrative services organization"
means an entity contracted with the authority to administer
behavioral health services and programs under RCW 71.24.381,
including crisis services and administration of chapter 71.05 RCW,
the involuntary treatment act, for all individuals in a defined
regional service area.

32 (7) "Behavioral health aide" means a counselor, health educator, 33 and advocate who helps address individual and community-based behavioral health needs, including those related to alcohol, drug, 34 and tobacco abuse as well as mental health problems such as grief, 35 depression, suicide, and related issues and is certified by a 36 community health aide program of the Indian health service or one or 37 more tribes or tribal organizations consistent with the provisions of 38 39 25 U.S.C. Sec. 16161 and RCW 43.71B.010 (7) and (8).

1 (8) "Behavioral health provider" means a person licensed under 2 chapter 18.57, 18.71, 18.71A, 18.83, 18.205, 18.225, or 18.79 RCW, as 3 it applies to registered nurses and advanced registered nurse 4 practitioners.

5 (9) "Behavioral health services" means mental health services as 6 described in this chapter and chapter 71.36 RCW and substance use 7 disorder treatment services as described in this chapter that, 8 depending on the type of service, are provided by licensed or 9 certified behavioral health agencies, behavioral health providers, or 10 integrated into other health care providers.

11

(10) "Child" means a person under the age of eighteen years.

12 (11) "Chronically mentally ill adult" or "adult who is 13 chronically mentally ill" means an adult who has a mental disorder 14 and meets at least one of the following criteria:

(a) Has undergone two or more episodes of hospital care for amental disorder within the preceding two years; or

(b) Has experienced a continuous psychiatric hospitalization or residential treatment exceeding six months' duration within the preceding year; or

(c) Has been unable to engage in any substantial gainful activity by reason of any mental disorder which has lasted for a continuous period of not less than twelve months. "Substantial gainful activity" shall be defined by the authority by rule consistent with Public Law 92-603, as amended.

(12) "Clubhouse" means a community-based program that provides rehabilitation services and is licensed or certified by the department.

(13) "Community behavioral health program" means all expenditures, services, activities, or programs, including reasonable administration and overhead, designed and conducted to prevent or treat substance use disorder, mental illness, or both in the community behavioral health system.

33 (14) "Community behavioral health service delivery system" means 34 public, private, or tribal agencies that provide services 35 specifically to persons with mental disorders, substance use 36 disorders, or both, as defined under RCW 71.05.020 and receive 37 funding from public sources.

(15) "Community support services" means services authorized,
 planned, and coordinated through resource management services
 including, at a minimum, assessment, diagnosis, emergency crisis

1 intervention available twenty-four hours, seven days a week, prescreening determinations for persons who are mentally ill being 2 considered for placement in nursing homes as required by federal law, 3 screening for patients being considered for admission to residential 4 services, diagnosis and treatment for children who are acutely 5 6 mentally ill or severely emotionally or behaviorally disturbed discovered under screening through the federal Title XIX early and 7 periodic screening, diagnosis, and treatment program, investigation, 8 legal, and other nonresidential services under chapter 71.05 RCW, 9 case management services, psychiatric treatment including medication 10 11 supervision, counseling, psychotherapy, assuring transfer of relevant 12 patient information between service providers, recovery services, and other services determined by behavioral health administrative 13 14 services organizations.

15 (16) "Consensus-based" means a program or practice that has 16 general support among treatment providers and experts, based on 17 experience or professional literature, and may have anecdotal or case 18 study support, or that is agreed but not possible to perform studies 19 with random assignment and controlled groups.

(17) "County authority" means the board of county commissioners, county council, or county executive having authority to establish a behavioral health administrative services organization, or two or more of the county authorities specified in this subsection which have entered into an agreement to establish a behavioral health administrative services organization.

26

(18) "Department" means the department of health.

27 (19) "Designated crisis responder" has the same meaning as in RCW 28 71.05.020.

29

(20) "Director" means the director of the authority.

30 (21) "Drug addiction" means a disease characterized by a 31 dependency on psychoactive chemicals, loss of control over the amount 32 and circumstances of use, symptoms of tolerance, physiological or 33 psychological withdrawal, or both, if use is reduced or discontinued, 34 and impairment of health or disruption of social or economic 35 functioning.

36 (22) "Early adopter" means a regional service area for which all 37 of the county authorities have requested that the authority purchase 38 medical and behavioral health services through a managed care health 39 system as defined under RCW 71.24.380(6). 1 (23) "Emerging best practice" or "promising practice" means a 2 program or practice that, based on statistical analyses or a well 3 established theory of change, shows potential for meeting the 4 evidence-based or research-based criteria, which may include the use 5 of a program that is evidence-based for outcomes other than those 6 listed in subsection (24) of this section.

(24) "Evidence-based" means a program or practice that has been 7 tested in heterogeneous or intended populations with multiple 8 randomized, or statistically controlled evaluations, or both; or one 9 multiple site randomized, or statistically controlled 10 large evaluation, or both, where the weight of the evidence from a systemic 11 12 review demonstrates sustained improvements in at least one outcome. "Evidence-based" also means a program or practice that can be 13 implemented with a set of procedures to allow successful replication 14 15 in Washington and, when possible, is determined to be cost-16 beneficial.

17 (25) "Indian health care provider" means a health care program 18 operated by the Indian health service or by a tribe, tribal 19 organization, or urban Indian organization as those terms are defined 20 in the Indian health care improvement act (25 U.S.C. Sec. 1603).

(26) "Intensive behavioral health treatment facility" means a 21 22 community-based specialized residential treatment facility for 23 individuals with behavioral health conditions, including individuals discharging from or being diverted from state and local hospitals, 24 25 whose impairment or behaviors do not meet, or no longer meet, 26 criteria for involuntary inpatient commitment under chapter 71.05 RCW, but whose care needs cannot be met in other community-based 27 28 placement settings.

29

(27) "Licensed or certified behavioral health agency" means:

30 (a) An entity licensed or certified according to this chapter or31 chapter 71.05 RCW;

32 (b) An entity deemed to meet state minimum standards as a result 33 of accreditation by a recognized behavioral health accrediting body 34 recognized and having a current agreement with the department; or

35 (c) An entity with a tribal attestation that it meets state 36 minimum standards for a licensed or certified behavioral health 37 agency.

38 (28) "Licensed physician" means a person licensed to practice 39 medicine or osteopathic medicine and surgery in the state of 40 Washington.

1 (29) "Long-term inpatient care" means inpatient services for persons committed for, or voluntarily receiving intensive treatment 2 for, periods of ninety days or greater under chapter 71.05 RCW. 3 "Long-term inpatient care" as used in this chapter does not include: 4 (a) Services for individuals committed under chapter 71.05 RCW who 5 6 are receiving services pursuant to a conditional release or a courtordered less restrictive alternative to detention; or (b) services 7 for individuals voluntarily receiving less restrictive alternative 8 treatment on the grounds of the state hospital. 9

10 (30) "Managed care organization" means an organization, having a 11 certificate of authority or certificate of registration from the 12 office of the insurance commissioner, that contracts with the 13 authority under a comprehensive risk contract to provide prepaid 14 health care services to enrollees under the authority's managed care 15 programs under chapter 74.09 RCW.

16 (31) "Mental health peer respite center" means a peer-run program 17 to serve individuals in need of voluntary, short-term, noncrisis 18 services that focus on recovery and wellness.

(32) Mental health "treatment records" include registration and 19 all other records concerning persons who are receiving or who at any 20 21 time have received services for mental illness, which are maintained 22 by the department of social and health services or the authority, by 23 behavioral health administrative services organizations and their staffs, by managed care organizations and their staffs, or by 24 25 treatment facilities. "Treatment records" do not include notes or 26 records maintained for personal use by a person providing treatment services for the entities listed in this subsection, or a treatment 27 28 facility if the notes or records are not available to others.

(33) "Mentally ill persons," "persons who are mentally ill," and
"the mentally ill" mean persons and conditions defined in subsections
(1), (11), (40), and (41) of this section.

32 (34) "Recovery" means a process of change through which 33 individuals improve their health and wellness, live a self-directed 34 life, and strive to reach their full potential.

(35) "Research-based" means a program or practice that has been tested with a single randomized, or statistically controlled evaluation, or both, demonstrating sustained desirable outcomes; or where the weight of the evidence from a systemic review supports sustained outcomes as described in subsection (24) of this section but does not meet the full criteria for evidence-based.

(36) "Residential services" means a complete range of residences 1 and supports authorized by resource management services and which may 2 3 involve a facility, a distinct part thereof, or services which support community living, for persons who are acutely mentally ill, 4 adults who are chronically mentally ill, children who are severely 5 6 emotionally disturbed, or adults who are seriously disturbed and determined by the behavioral health administrative services 7 organization or managed care organization to be at risk of becoming 8 acutely or chronically mentally ill. The services shall include at 9 least evaluation and treatment services as defined in chapter 71.05 10 RCW, acute crisis respite care, long-term adaptive and rehabilitative 11 12 care, and supervised and supported living services, and shall also include any residential services developed to service persons who are 13 mentally ill in nursing homes, residential treatment facilities, 14 assisted living facilities, and adult family homes, and may include 15 16 outpatient services provided as an element in a package of services 17 in a supported housing model. Residential services for children in out-of-home placements related to their mental disorder shall not 18 include the costs of food and shelter, except for children's long-19 term residential facilities existing prior to January 1, 1991. 20

(37) "Resilience" means the personal and community qualities that enable individuals to rebound from adversity, trauma, tragedy, threats, or other stresses, and to live productive lives.

"Resource management services" 24 (38) mean the planning, 25 coordination, and authorization of residential services and community 26 support services administered pursuant to an individual service plan for: (a) Adults and children who are acutely mentally ill; (b) adults 27 28 who are chronically mentally ill; (c) children who are severely emotionally disturbed; or (d) adults who are seriously disturbed and 29 determined by a behavioral health administrative services 30 31 organization or managed care organization to be at risk of becoming 32 acutely or chronically mentally ill. Such planning, coordination, and authorization shall include mental health screening for children 33 eligible under the federal Title XIX early and periodic screening, 34 diagnosis, and treatment program. Resource management services 35 include seven day a week, twenty-four hour a day availability of 36 information regarding enrollment of adults and children who are 37 mentally ill in services and their individual service plan to 38 39 designated crisis responders, evaluation and treatment facilities,

1 and others as determined by the behavioral health administrative services organization or managed care organization, as applicable. 2

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(39) "Secretary" means the secretary of the department of health.

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(40) "Seriously disturbed person" means a person who:

(a) Is gravely disabled or presents a likelihood of serious harm 5 6 to himself or herself or others, or to the property of others, as a result of a mental disorder as defined in chapter 71.05 RCW; 7

(b) Has been on conditional release status, or under a less 8 restrictive alternative order, at some time during the preceding two 9 years from an evaluation and treatment facility or a state mental 10 11 health hospital;

(c) Has a mental disorder which causes major impairment in 12 several areas of daily living; 13

(d) Exhibits suicidal preoccupation or attempts; or 14

(e) Is a child diagnosed by a mental health professional, as 15 16 defined in chapter 71.34 RCW, as experiencing a mental disorder which 17 is clearly interfering with the child's functioning in family or school or with peers or is clearly interfering with the child's 18 personality development and learning. 19

(41) "Severely emotionally disturbed child" or "child who is 20 21 severely emotionally disturbed" means a child who has been determined 22 by the behavioral health administrative services organization or managed care organization, if applicable, to be experiencing a mental 23 disorder as defined in chapter 71.34 RCW, including those mental 24 25 disorders that result in a behavioral or conduct disorder, that is 26 clearly interfering with the child's functioning in family or school or with peers and who meets at least one of the following criteria: 27

28 (a) Has undergone inpatient treatment or placement outside of the 29 home related to a mental disorder within the last two years;

(b) Has undergone involuntary treatment under chapter 71.34 RCW 30 31 within the last two years;

(c) Is currently served by at least one of the following child-32 serving systems: Juvenile justice, child-protection/welfare, special 33 education, or developmental disabilities; 34

35

(d) Is at risk of escalating maladjustment due to:

(i) Chronic family dysfunction involving a caretaker who is 36 mentally ill or inadequate; 37

38 (ii) Changes in custodial adult;

39 (iii) Going to, residing in, or returning from any placement 40 outside of the home, for example, psychiatric hospital, short-term

1 inpatient, residential treatment, group or foster home, or a

2 correctional facility;

3 (iv) Subject to repeated physical abuse or neglect;

4 (v) Drug or alcohol abuse; or

5 (vi) Homelessness.

6 (42) "State minimum standards" means minimum requirements 7 established by rules adopted and necessary to implement this chapter 8 by:

9 (a) The authority for:

10 (i) Delivery of mental health and substance use disorder 11 services; and

12 13

(ii) Community support services and resource management services;

(b) The department of health for:

(i) Licensed or certified behavioral health agencies for the purpose of providing mental health or substance use disorder programs and services, or both;

17 (ii) Licensed behavioral health providers for the provision of 18 mental health or substance use disorder services, or both; and

19

(iii) Residential services.

(43) "Substance use disorder" means a cluster of cognitive, behavioral, and physiological symptoms indicating that an individual continues using the substance despite significant substance-related problems. The diagnosis of a substance use disorder is based on a pathological pattern of behaviors related to the use of the substances.

26 (44) "Tribe," for the purposes of this section, means a federally 27 recognized Indian tribe.

28 <u>(45) "Crisis hotline center" means a state-designated center</u> 29 participating in the national suicide prevention lifeline network to 30 respond to statewide or regional 988 calls.

31 <u>(46) "Crisis stabilization unit" has the same meaning as provided</u>
32 <u>in RCW 71.05.020.</u>

33 <u>(47) "Mobile crisis team" means a team which includes peers that</u> 34 provide professional on-site community-based intervention such as 35 outreach, de-escalation, stabilization, resource connection, and 36 follow-up support for individuals who are experiencing a behavioral 37 health crisis.

38 <u>(48) "Triage facility" has the same meaning as provided in RCW</u> 39 71.05.020. 1 <u>(49) "988 crisis hotline" means the universal telephone number</u> 2 <u>within the United States designated for the purpose of the national</u> 3 <u>suicide prevention and mental health crisis hotline system operating</u> 4 <u>through the national suicide prevention lifeline.</u>

5 <u>NEW SECTION.</u> Sec. 403. Sections 301 through 305 of this act 6 constitute a new chapter in Title 82 RCW.

NEW SECTION. Sec. 404. Sections 301 through 305 of this act are
effective January 1, 2022.

9 <u>NEW SECTION.</u> Sec. 405. Section 401 of this act expires July 1, 10 2022.

11 <u>NEW SECTION.</u> Sec. 406. Section 402 of this act takes effect 12 July 1, 2022.

13 <u>NEW SECTION.</u> Sec. 407. Section 201 of this act is necessary for 14 the immediate preservation of the public peace, health, or safety, or 15 support of the state government and its existing public institutions, 16 and takes effect immediately.

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