## SUBSTITUTE HOUSE BILL 1087

## State of Washington 68th Legislature 2023 Regular Session

**By** House Community Safety, Justice, & Reentry (originally sponsored by Representatives Peterson, Simmons, Berry, Bateman, Reed, Ramel, Pollet, Street, Senn, Macri, Thai, Santos, Ormsby, and Farivar)

AN ACT Relating to solitary confinement; amending RCW 72.09.015; adding new sections to chapter 72.09 RCW; creating new sections; providing an effective date; and providing expiration dates.

4 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

5 <u>NEW SECTION.</u> Sec. 1. This act may be known and cited as the 6 solitary confinement restriction act.

7 Sec. 2. The legislature finds that almost 600 NEW SECTION. 8 adults continue to be held in solitary confinement in state 9 correctional facilities. Solitary confinement has been shown to 10 create significant and lasting psychological impacts. Therefore, the legislature finds that the use of solitary confinement 11 in state correctional facilities should be restricted to ensure the safe and 12 13 humane operation of these facilities, consistent with the state and federal Constitutions, the laws and public policies of this state, 14 15 the mission of the correctional system, evolving medical knowledge, 16 and international human rights standards. The standards established 17 in this act apply to all incarcerated persons in the custody of the department of corrections. 18

19 The legislature also finds that people are held in similar 20 conditions in other facilities, including those operated by private 1 contractors for longer term detention. Due to the damage caused by 2 solitary confinement over long periods, these facilities present 3 similar risks to the safety and welfare of Washingtonians and 4 solitary confinement within such facilities should be similarly 5 restricted.

6 The legislature further finds that solitary confinement is occurring in local jails, and that additional data is needed in order 7 to accurately assess the use of solitary confinement in these 8 settings and what reforms may be needed in the future. The intent of 9 is to increase social interaction, programming 10 this act 11 opportunities, and treatment while minimizing the use of solitary 12 confinement to situations necessary for the safety of the incarcerated person, other inmates, and department of corrections 13 14 staff.

15 Sec. 3. RCW 72.09.015 and 2022 c 254 s 2 are each amended to 16 read as follows:

17 The definitions in this section apply throughout this chapter.

(1) "Adult basic education" means education or instruction designed to achieve general competence of skills in reading, writing, and oral communication, including English as a second language and preparation and testing services for obtaining a high school diploma or a high school equivalency certificate as provided in RCW 28B.50.536.

(2) "Base level of correctional services" means the minimum level
of field services the department of corrections is required by
statute to provide for the supervision and monitoring of offenders.

(3) "Civil judgment for assault" means a civil judgment for monetary damages awarded to a correctional officer or department employee entered by a court of competent jurisdiction against an inmate that is based on, or arises from, injury to the correctional officer or department employee caused by the inmate while the correctional officer or department employee was acting in the course and scope of his or her employment.

(4) "Community custody" has the same meaning as that provided in
 RCW 9.94A.030 and also includes community placement and community
 supervision as defined in RCW 9.94B.020.

37 (5) "Contraband" means any object or communication the secretary38 determines shall not be allowed to be: (a) Brought into; (b)

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possessed while on the grounds of; or (c) sent from any institution under the control of the secretary.

3 (6) "Correctional facility" means a facility or institution 4 operated directly or by contract by the secretary for the purposes of 5 incarcerating adults in total or partial confinement, as defined in 6 RCW 9.94A.030.

7 8 (7) "County" means a county or combination of counties.

(8) "Department" means the department of corrections.

9 (9) "Earned early release" means earned release as authorized by 10 RCW 9.94A.729.

(10) "Evidence-based" means a program or practice that has had multiple-site random controlled trials across heterogeneous populations demonstrating that the program or practice is effective in reducing recidivism for the population.

(11) "Extended family visit" means an authorized visit between an inmate and a member of his or her immediate family that occurs in a private visiting unit located at the correctional facility where the inmate is confined.

19 (12) "Good conduct" means compliance with department rules and 20 policies.

(13) "Good performance" means successful completion of a program required by the department, including an education, work, or other program.

"Immediate family" means 24 (14)the inmate's children, stepchildren, grandchildren, great 25 grandchildren, parents, 26 stepparents, grandparents, great grandparents, siblings, aunts, uncles, and a person legally married to or in a state registered 27 domestic partnership with an inmate. "Immediate family" includes the 28 29 immediate family of an inmate who was adopted as a child or an adult, but does not include an inmate adopted by another inmate. 30

31 (15) "Indigent inmate," "indigent," and "indigency" mean an 32 inmate who has less than a \$25 balance of disposable income in his or 33 her institutional account on the day a request is made to utilize 34 funds and during the 30 days previous to the request.

(16) "Individual reentry plan" means the plan to prepare an offender for release into the community. It should be developed collaboratively between the department and the offender and based on an assessment of the offender using a standardized and comprehensive tool to identify the offender's risks and needs. The individual reentry plan describes actions that should occur to prepare

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individual offenders for release from prison or jail, specifies the supervision and services they will experience in the community, and describes an offender's eventual discharge to aftercare upon successful completion of supervision. An individual reentry plan is updated throughout the period of an offender's incarceration and supervision to be relevant to the offender's current needs and risks.

7 (17) "Inmate" ((means)) and "incarcerated person" mean a person 8 committed to the custody of the department, including but not limited 9 to persons residing in a correctional institution or facility and 10 persons released from such facility on furlough, work release, or 11 community custody, and persons received from another state, state 12 agency, county, federally recognized tribe, or federal jurisdiction.

(18) "Labor" means the period of time before a birth during which contractions are of sufficient frequency, intensity, and duration to bring about effacement and progressive dilation of the cervix.

16 (19) "Physical restraint" means the use of any bodily force or 17 physical intervention to control an offender or limit an offender's 18 freedom of movement in a way that does not involve a mechanical 19 restraint. Physical restraint does not include momentary periods of 20 minimal physical restriction by direct person-to-person contact, 21 without the aid of mechanical restraint, accomplished with limited 22 force and designed to:

(a) Prevent an offender from completing an act that would resultin potential bodily harm to self or others or damage property;

(b) Remove a disruptive offender who is unwilling to leave the area voluntarily; or

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(c) Guide an offender from one location to another.

(20) "Postpartum recovery" means (a) the entire period a woman or youth is in the hospital, birthing center, or clinic after giving birth and (b) an additional time period, if any, a treating physician <u>or certified nurse midwife</u> determines is necessary for healing after the woman or youth leaves the hospital, birthing center, or clinic.

(21) "Privilege" means any goods or services, education or work programs, or earned early release days, the receipt of which are directly linked to an inmate's (a) good conduct; and (b) good performance. Privileges do not include any goods or services the department is required to provide under the state or federal Constitution or under state or federal law.

1 (22) "Promising practice" means a practice that presents, based 2 on preliminary information, potential for becoming a research-based 3 or consensus-based practice.

4 (23) "Research-based" means a program or practice that has some 5 research demonstrating effectiveness, but that does not yet meet the 6 standard of evidence-based practices.

7 (24) "Restraints" means anything used to control the movement of 8 a person's body or limbs and includes:

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(a) Physical restraint; or

10 (b) Mechanical device including but not limited to: Metal 11 handcuffs, plastic ties, ankle restraints, leather cuffs, other 12 hospital-type restraints, tasers, or batons.

13 (25) "Secretary" means the secretary of corrections or his or her 14 designee.

(26) "Significant expansion" includes any expansion into a new product line or service to the class I business that results from an increase in benefits provided by the department, including a decrease in labor costs, rent, or utility rates (for water, sewer, electricity, and disposal), an increase in work program space, tax advantages, or other overhead costs.

(27) (a) "Superintendent" means the superintendent of a
 correctional facility under the jurisdiction of the Washington state
 department of corrections, or his or her designee.

24 (b) For purposes of sections 4 through 9 of this act, the 25 superintendent's designee may only be the secretary, the deputy 26 secretary, the chief of staff, or the assistant secretary of the 27 prisons division.

(28) "Transportation" means the conveying, by any means, of an incarcerated pregnant woman or youth from the correctional facility to another location from the moment she leaves the correctional facility to the time of arrival at the other location, and includes the escorting of the pregnant incarcerated woman or youth from the correctional facility to a transport vehicle and from the vehicle to the other location.

35 (29) "Unfair competition" means any net competitive advantage 36 that a business may acquire as a result of a correctional industries 37 contract, including labor costs, rent, tax advantages, utility rates 38 (water, sewer, electricity, and disposal), and other overhead costs. 39 To determine net competitive advantage, the department of corrections 1 shall review and quantify any expenses unique to operating a for-2 profit business inside a prison.

3 (30) "Vocational training" or "vocational education" means
4 "vocational education" as defined in RCW 72.62.020.

5 (31) "Washington business" means an in-state manufacturer or 6 service provider subject to chapter 82.04 RCW existing on June 10, 7 2004.

8 (32) "Work programs" means all classes of correctional industries 9 jobs authorized under RCW 72.09.100.

(33) "Qualified medical provider," depending on the 10 circumstances, includes a physician, physician assistant, advanced 11 12 registered nurse practitioner, clinical nurse specialist, or other comparably credentialed employee or contractor employed to provide 13 health care, or for mental health evaluations or decisions, a state 14 licensed psychiatrist or psychologist, a registered nurse, or other 15 comparably credentialed employee or contractor employed to provide 16 17 mental health care.

18 <u>(34)</u> "Less restrictive intervention" means a placement or 19 conditions of confinement, or both, in the current or an alternative 20 correctional facility or detention facility, under conditions less 21 restrictive of an incarcerated or detained person's movement, 22 privileges, activities, or social interactions than solitary 23 confinement.

(35) "Solitary confinement" means the confinement of an 24 25 incarcerated person or detained person alone in a cell or similarly confined holding or living space for 20 hours or more per day 26 27 pursuant to disciplinary segregation, administrative segregation, or 28 protective custody. Solitary confinement does not include confinement due to a partial or facility-wide lockdown that is required to ensure 29 the safety of incarcerated persons, detained persons, or staff due to 30 quarantine or isolation measures undertaken in response to a public 31 32 health crisis or declared state of emergency.

33 (36) "Vulnerable person" means any incarcerated person or 34 detained person who:

35 <u>(a) Has a mental disorder, as defined in RCW 71.05.020, or where</u> 36 there is evidence of a diagnosis of a serious mental illness, a 37 history of psychiatric hospitalization, or a history of disruptive or 38 self-injurious behavior including, but not limited to, serious and/or 39 repeated self-harm, that may be the result of a mental disorder or 40 condition;

1	(b) Has a developmental disability, as defined in RCW 71A.10.020;
2	(c) Has a serious medical condition that cannot effectively be
3	treated in solitary confinement;
4	(d) Is pregnant, in the postpartum period, or has recently
5	suffered a miscarriage or terminated a pregnancy;
6	(e) Has needs related to a physical disability that cannot be
7	accommodated in solitary confinement, including auditory impairment
8	that results in a word score of 40 percent or less, visual impairment
9	that is central visual acuity of 20/200 or less with the use of
10	corrective lenses, or both; or
11	(f) Has a record of dementia, traumatic brain injury, or other
12	cognitive condition that makes the person more vulnerable to the
13	harms of isolation.
14	(37) "Long-term private detention facility" and "detention
15	facility" mean a private detention facility as defined in RCW
16	70.395.020 where individuals may be confined for time periods greater
17	than one year.
18	(38) "Detained person" means a person confined in a long-term
19	private detention facility.
20	(39) "Administrative segregation" means the imposition of
21	solitary confinement as a nonpunitive measure for incarcerated or
22	detained persons who are prone to escape, assault correctional
23	facility staff or other incarcerated or detained persons, are a
24	threat to themselves, or are in need of medical isolation or
25	infirmary status.
26	(40) "Disciplinary segregation" means the imposition of solitary
27	confinement as the result of a disciplinary hearing in which the
28	incarcerated person or detained person has been found to be in
29	violation of a facility rule or state or federal law and this status
30	results in separating the incarcerated person or detained person from
31	the rest of the corrections facility or private detention facility
32	population to serve the consequence imposed.
33	(41) "Protective custody" means the imposition of solitary
34	confinement as a nonpunitive measure, either requested or required,
35	to ensure an incarcerated person or detained person's safety.
36	(42) "Other segregation" means any isolation of an incarcerated
37	person or detained person from other inmates, department staff,
38	family, or external communication that does not constitute solitary
39	confinement, administrative segregation, disciplinary segregation, or
40	protective custody.

<u>NEW SECTION.</u> Sec. 4. A new section is added to chapter 72.09
 RCW to read as follows:

3 RESTRICTIONS ON SOLITARY CONFINEMENT. An incarcerated or detained 4 person may not be placed in solitary confinement except when 5 necessary for emergency purposes in section 5 of this act, medical 6 isolation in section 6 of this act, or when the incarcerated or 7 detained person voluntarily requests such confinement conditions in 8 section 7 of this act.

9 <u>NEW SECTION.</u> Sec. 5. A new section is added to chapter 72.09 10 RCW to read as follows:

(1) SOLITARY CONFINEMENT FOR EMERGENCY PURPOSES. An incarcerated 11 or detained person may be placed in solitary confinement for 12 13 emergency purposes if: The person has not been determined to be a vulnerable person; the superintendent of the correctional facility or 14 15 the person in charge of the detention facility finds that there is 16 reasonable cause to believe that the solitary confinement is 17 necessary to reduce or protect against a substantial risk of immediate serious harm to the person or another person, as evidenced 18 by recent threats or conduct; and the superintendent of the 19 20 correctional facility or the person in charge of the detention 21 facility finds that a less restrictive intervention would insufficiently reduce this risk. 22

(2) INITIAL MEDICAL EVALUATION. (a) (i) Except as provided in
 (a) (ii) of this subsection, a qualified medical provider shall
 conduct a personal and comprehensive medical and mental health
 examination of the incarcerated or detained person within 24 hours of
 the person being placed in solitary confinement under this section.

(ii) A person who has been involved in an altercation or use of
 force must be examined by a qualified medical provider prior to being
 placed in solitary confinement.

31 (b) The comprehensive medical and mental health examination must include an assessment as to whether the person is a vulnerable person 32 and whether the person's age or circumstance makes them particularly 33 vulnerable to the harm of isolation, such that the person should be 34 35 considered a vulnerable person. The examining qualified medical provider shall immediately report to the superintendent of the 36 37 correctional facility or the person in charge of the detention 38 facility if he or she makes any finding indicating that the person is

vulnerable or that for any other reason continued placement in
 solitary confinement would be a risk to the person's health.

3 (c) A report of the qualified medical provider's conclusions 4 based on the examination must be provided to the superintendent of 5 the correctional facility and the secretary, or, if the person is 6 detained in a detention facility, to the person in charge of the 7 facility, as soon as possible and no later than the next business 8 day.

9 (3)(a) 24-HOUR LIMIT. Except for extended solitary confinement as 10 provided in (b) of this subsection, a person may not be held in 11 solitary confinement for emergency purposes under this section for 12 more than 24 consecutive hours and for more than 72 cumulative hours 13 in any 30-day period.

14 (b) EXTENDED SOLITARY CONFINEMENT AND ONGOING REVIEW. An 15 incarcerated or detained person may not be placed in extended 16 solitary confinement for more than 20 consecutive days in a 60-day 17 period, subject to the exceptions set forth in (d) of this 18 subsection.

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(c) For a person in extended solitary confinement:

(i) A qualified medical provider shall, every seven days, conduct a mental health and physical health status examination of the person, in a confidential setting outside of the cell unless doing so would present a substantial threat to security or safety or the person refuses to leave the cell. These examinations must be more frequent if indicated by the person's documented clinical needs pertaining to his or her identified health or health care concerns;

(ii) The department or the detention facility shall provide the 27 28 incarcerated or detained person with timely, fair, and meaningful 29 opportunities to contest the extended solitary confinement, including: An initial hearing within 72 hours of placement, unless 30 31 emergency circumstances require a continuance which may be up to an 32 additional 48 hours; the right to appear at the hearing; the right to 33 request assistance at the hearing by a lay advisor or other person of the incarcerated or detained person's choosing, including but not 34 limited to other incarcerated or detained individuals when such 35 individuals do not present an individualized and specific risk if 36 permitted to participate, outside advocates, or retained counsel; an 37 independent hearing officer; a written statement of reasons for the 38 39 decision made at the hearing; and a written statement on how to 40 appeal a hearing determination; and

1 (iii) The department or the detention facility shall maximize the incarcerated or detained person's opportunities for 2 social 3 interaction, including increased education, treatment, recreation, peer support, skill-building, small pod socialization, or programming 4 for substance abuse, restorative justice, behavioral, or other needs; 5 6 and shall attempt to use transitional housing, including single cell 7 housing, transition pods, enhanced closed custody pods, transfer, or housing in a specialized or treatment unit rather than solitary 8 confinement. 9

The department or the detention facility may place an 10 (d) 11 incarcerated or detained person in extended solitary confinement beyond the limits of (b) of this subsection only if, pursuant to an 12 evidentiary hearing, the secretary determines in a written decision 13 that the incarcerated or detained person committed one of the acts in 14 this subsection. The written decision must identify the reasons why 15 16 the individual cannot be placed in any setting other than solitary 17 confinement to prevent imminent serious physical injury to staff or other incarcerated or detained persons. 18

(i) The incarcerated or detained person causes or attempts to cause serious physical injury or death to another person, or makes an imminent threat of serious physical injury or death if the person has a history of causing physical injury or death and the secretary determines there is a strong likelihood that the person will carry out such threat; or

25 (ii) The incarcerated or detained person escapes or attempts to 26 escape a facility while under supervision outside the facility. For the purposes of this subsection, the determination that an attempt to 27 28 escape occurred shall only be made if there is a clear finding that 29 the incarcerated or detained person intended to escape and completed significant acts in advancement of the attempt to escape. Evidence of 30 31 the incarcerated or detained person's withdrawal or abandonment of a 32 plan to escape shall negate a finding of intent.

(e) If an incarcerated or detained person is placed in extended 33 solitary confinement beyond the limits of (b) of this subsection, the 34 department must notify the office of the corrections ombuds in 35 writing and create an individualized plan, in consultation with the 36 incarcerated or detained person, that identifies specific programming 37 and objective criteria that, if obtained, will result 38 in the 39 incarcerated or detained person's transfer from solitary confinement 40 to a less restrictive setting.

1 (f) An incarcerated or detained person may not be placed in 2 extended solitary confinement based on an incident or allegation 3 previously used as the basis for extended solitary confinement.

(4) VULNERABLE PERSONS. If the incarcerated or detained person is 4 determined to be a vulnerable person during the initial examination 5 6 under subsection (2) of this section or any status examination under subsection (3)(b) of this section, then the person must not be placed 7 in solitary confinement or must be removed from solitary confinement 8 if necessary, transferred to an 9 and, appropriate residential treatment unit, medical unit, or other appropriate or specialized 10 unit designated by the secretary or the person in charge of the 11 12 detention facility. If the person is identified as a vulnerable person due to having a mental disorder or developmental disability, 13 as identified in RCW 72.09.015, the person may also be screened by a 14 qualified medical provider for transfer to the least restrictive 15 16 appropriate short-term care or psychiatric facility designated by the 17 department of social and health services and transferred to such facility if the requirements in RCW 72.68.031 have been met. 18

19 <u>NEW SECTION.</u> Sec. 6. A new section is added to chapter 72.09 20 RCW to read as follows:

SOLITARY CONFINEMENT FOR MEDICAL ISOLATION. (1) An incarcerated 21 22 or detained person may be placed in solitary confinement for medical isolation if the facility medical director determines, based on a 23 24 personal examination, that such confinement is necessary for medical 25 reasons, which may include, but are not limited to, responding to a medical or mental health emergency, and no less restrictive 26 27 intervention is sufficient to protect health and safety. Conditions of solitary confinement under this section must be the least 28 restrictive possible and must be in compliance with prevailing public 29 30 health guidance including, but not limited to, guidance from the 31 United States centers for disease control and prevention and the 32 Washington state department of health.

33 (2) For any person placed in solitary confinement under this 34 section, an in-person clinical assessment must be conducted at 35 clinically appropriate intervals as determined by a qualified medical 36 provider, provided such assessments occur no less frequently than 37 every 12 hours. A person in solitary confinement under this section 38 must be placed in a general population living unit, a residential 39 treatment unit, a close observation unit, or a medical unit

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1 designated by the secretary, as deemed clinically appropriate by the 2 attending qualified medical provider in consultation with the 3 facility medical director.

(3) A person may not be placed in solitary confinement under this 4 section for more than 20 consecutive days in a 60-day period, unless 5 6 a qualified medical provider determines that additional time is necessary: To prevent the spread of a disease and continued medical 7 isolation is consistent with applicable United States centers for 8 disease control and prevention or Washington state department of 9 health guidelines; to facilitate the provision of medical treatment 10 11 to the person; or for some other clearly stated medical purpose. If 12 additional time is deemed necessary, the medical provider shall document specific reasons why the isolation is required and why less 13 restrictive interventions are insufficient to accomplish the safety 14 of incarcerated or detained persons in the facility. Such notice must 15 16 be forwarded to the facility medical director and superintendent of 17 the correctional facility or person in charge of the detention facility for consideration and final approval. 18

19 <u>NEW SECTION.</u> Sec. 7. A new section is added to chapter 72.09
20 RCW to read as follows:

21 VOLUNTARY SOLITARY CONFINEMENT. (1) An incarcerated or detained 22 person may be voluntarily placed in solitary confinement if: The 23 person has capacity to make an informed decision about placement in 24 solitary confinement; there is reasonable cause to believe that 25 solitary confinement is necessary to prevent reasonably foreseeable 26 harm; and the person voluntarily requests such confinement 27 conditions.

(2) A person may be placed in solitary confinement under this 28 section only if the person provides informed consent. Whenever 29 30 possible, a person's request for placement in solitary confinement 31 must be in the form of a written request. If an incarcerated or 32 detained person initiates an informed request for solitary confinement under this section, the correctional or 33 detention facility must document the request and has the burden of establishing 34 a basis for refusing the request. The department or the detention 35 facility shall maintain a written record of any request provided 36 under this section. Prior to declining a request or removing a person 37 38 who previously requested solitary confinement under this section, the department or the detention facility shall provide the incarcerated 39

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or detained person with a timely, fair, and meaningful opportunity to contest the decision. A person in solitary confinement under this section may revoke his or her request to such confinement conditions, in which case the correctional or detention facility must document the request and the person must be transferred to a less restrictive intervention or other appropriate setting within 15 days.

7 (3) LESS RESTRICTIVE INTERVENTION. The department or the detention facility shall make a less restrictive intervention 8 available to any incarcerated or detained person requesting solitary 9 confinement who meets the standard under subsection (1) of this 10 11 section, which may include provision of accommodations in the general 12 population, a transfer to the general population of another institution or to a unit designated for persons who face similar 13 14 threats, or other specialized housing, as appropriate. A transfer to an out-of-state facility is not a less restrictive intervention under 15 16 this section unless such a transfer is requested by the incarcerated 17 or detained person. The department or the detention facility shall notify the incarcerated or detained person of the available less 18 19 restrictive intervention when receiving any request under subsection this section and shall formulate an individualized 20 of (1)21 intervention plan that addresses the support or services the person may need to move to a less restrictive intervention. 22

(4) A person who has requested solitary confinement under this section must be assessed by a qualified medical provider every 90 days. If the qualified medical provider finds that continued placement in solitary confinement would be detrimental to the health or well-being of the person, the person must be transferred to a less restrictive intervention.

29 <u>NEW SECTION.</u> Sec. 8. A new section is added to chapter 72.09 30 RCW to read as follows:

CONDITIONS OF SOLITARY CONFINEMENT. (1) The department and long-31 term private detention facilities shall maximize the amount of time 32 that any incarcerated or detained person held in solitary confinement 33 34 spends outside of the cell by providing outdoor and indoor recreation, education, clinically appropriate treatment therapies, 35 and skill-building activities. Cells or other holding or 36 living 37 spaces used for solitary confinement must be properly ventilated, 38 appropriately lit according to the time of day, temperature-

1 monitored, clean, and equipped with properly functioning sanitary
2 fixtures.

3 (2) The department and any long-term private detention facility 4 may not deny an incarcerated or detained person held in solitary 5 confinement access to food, water, or any other basic necessity, or 6 access to appropriate medical care, including emergency medical care.

(3) The department and any long-term private detention facility 7 may not deny an incarcerated or detained person held in solitary 8 confinement access to the telephone, personal communication or media 9 devices, reading materials, or personal hygiene items unless an 10 individualized assessment determines that limitation of such items is 11 directly necessary for the safety of the person or others. The 12 department and any long-term private detention facilities may use 13 restraints upon a person in solitary confinement to facilitate 14 movement or programming if an individualized assessment determines 15 16 such restraint is directly necessary for the safety of the 17 incarcerated or detained person or others.

18 (4) The department and any long-term private detention facility 19 may not directly release an incarcerated or detained person from 20 solitary confinement to the community, unless it is necessary for the 21 safety of the person, staff, other incarcerated or detained persons, 22 or the public, or in circumstances in which the person requires an 23 immediate release due to resentencing.

(5) The department and any long-term private detention facility 24 25 may not place an incarcerated or detained person in solitary confinement based on the person's race, creed, color, national 26 origin, nationality, ancestry, age, marital status, domestic 27 partnership or civil union status, affectional or sexual orientation, 28 genetic information, pregnancy or breastfeeding status, sex, gender 29 identity or expression, disability, or atypical hereditary cellular 30 31 or blood trait.

32 <u>NEW SECTION.</u> Sec. 9. A new section is added to chapter 72.09 33 RCW to read as follows:

34 SOLITARY CONFINEMENT POLICIES AND PROCEDURES. (1) By April 1, 35 2024, the department and all long-term private detention facilities 36 shall review the status of each incarcerated or detained person in 37 solitary confinement. The department and detention facilities shall 38 develop a plan to transition those incarcerated or detained persons 39 to less restrictive interventions or other appropriate settings. Any

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person who has been in solitary confinement for longer than 120 days 1 in the prior 12 months as of July 1, 2024, must have a trauma-2 informed, culturally appropriate individualized intervention plan to 3 facilitate a transition to a less restrictive intervention, which may 4 include an evaluation for possible single cell placement, access to 5 6 and treatment by medical and mental health providers, peer supports, 7 substance abuse programming, restorative justice programming, behavioral programming, or other individualized interventions or 8 accommodations. 9

10 (2) By January 1, 2024, the secretary shall adopt any rules or 11 policies necessary to implement sections 4 through 8 of this act, 12 including for the purposes of:

(a) Establishing less restrictive interventions to solitary
 confinement, including means of separating or protecting incarcerated
 persons without use of solitary confinement;

16 (b) Establishing that restrictions on religious, mail, and 17 telephone privileges, visit contacts, and outdoor and indoor 18 recreation may be imposed only after an individualized assessment 19 that determines restrictions are directly necessary for the safety of 20 the incarcerated person or others, and that there may not be 21 restrictions on access to food, basic necessities, or legal access;

(c) Requiring training of staff working with incarcerated persons in solitary confinement and requiring that this training include: Assistance from appropriate professionals to periodically train all staff working with incarcerated persons in solitary confinement and alternatives to such confinement; and the identification and response to incarcerated persons in need of physical accommodations who have been referred to solitary confinement;

(d) Requiring documentation of all decisions, procedures, and
 reviews of incarcerated persons placed in solitary confinement;

31 (e) Requiring monitoring of compliance with all rules and 32 policies governing cells, units, and other places where incarcerated 33 persons are placed in solitary confinement;

34 (f) Establishing procedures for hearings under section 5(3)(b) of 35 this act; and

36 (g) Requiring posting on the official website of the department 37 monthly reports, beginning April 1, 2024, on the use of solitary 38 confinement, including: The rate of solitary confinement by category, 39 age, sex, gender identity, ethnicity, or incidence of a mental 40 disorder; the number of people released from solitary confinement

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1 directly to the community; the mean and median period of solitary confinement at each facility, including the population on the last 2 day of each quarter and a nonduplicative cumulative count of people 3 exposed to solitary confinement for each fiscal year; the incidence 4 of self-harm, suicide, and assault in any solitary confinement unit; 5 6 the number of people held in extended solitary confinement pursuant to section 5(3)(d) of this act and the individualized reasons for 7 each extended placement; and the number of people held in medical 8 9 isolation. Reports may not include personally identifiable information regarding any incarcerated person. 10

11 (3) Prior to April 1, 2024, long-term private detention 12 facilities must implement policies modeled off of the rules adopted 13 by the department under this section.

14 <u>NEW SECTION.</u> Sec. 10. (1) Beginning August 1, 2023, a governing 15 unit of a city or county operating one or more jails shall compile on 16 a monthly basis through July 31, 2024, the following information with 17 respect to each jail operated by the governing unit:

(a) The number of times solitary confinement was used;

19 (b) The circumstances leading to the use of solitary confinement; 20 and

21 (c) For each instance of solitary confinement:

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(i) Whether the imposition of solitary confinement was the result of a disciplinary segregation, administrative segregation, or protective custody;

25 (ii) The length of time the individual remained in solitary 26 confinement;

27 (iii) Whether a supervisory review of the solitary confinement 28 occurred and was documented;

29 (iv) For disciplinary segregation, whether a due process hearing 30 was conducted and the results;

31 (v) Whether a medical assessment or review and a mental health 32 assessment or review were conducted and documented; and

33 (vi) Whether the affected person was afforded meaningful access 34 to education, programming, and ordinary necessities such as 35 medication, meals, and reading material during the term of solitary 36 confinement.

37 (2) Information collected under subsection (1) of this section
 38 must be compiled into a monthly report and submitted to the
 39 Washington association of sheriffs and police chiefs.

(3) This section expires December 31, 2024.

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Sec. 11. (1) Subject to the availability of 2 NEW SECTION. amounts appropriated for this specific purpose, the Washington 3 association of sheriffs and police chiefs shall collect, on a monthly 4 5 basis, the information submitted under section 10 of this act. The collected information must be compiled into a report summarizing the 6 information by county and type of facility. An initial report must be 7 submitted, in compliance with RCW 43.01.036, to the governor and the 8 appropriate committees of the legislature by December 1, 2023. A 9 final report must be submitted, in compliance with RCW 43.01.036, to 10 the governor and the appropriate committees of the legislature by 11 December 1, 2024. 12

13 (2) This section expires December 31, 2024.

14 <u>NEW SECTION.</u> Sec. 12. (1) The department of corrections shall: 15 (a) Develop a staffing needs assessment, detailing the number of 16 personnel that will be needed to provide adequate security for all 17 incarcerated persons, correctional officers and other staff, and 18 outside visitors, when the restrictions on solitary confinement are 19 imposed under this act;

(b) Develop a corrections capital facilities master plan that outlines the capital investments needed to accommodate the objectives of this act, while providing for the health and safety of all incarcerated persons, correctional officers and other staff, and outside visitors, when the restrictions on solitary confinement are imposed under this act;

(c) Provide a profile of currently incarcerated persons who are or have been housed in restrictive housing during the 2023-2025 fiscal biennium, including information regarding their underlying offenses and any sanctions imposed during their incarceration, and the amount of time they have remaining in total confinement;

31 (d) Document any attempted suicides by individuals in restrictive 32 housing over the past ten years and the reason, if known; and

33 (e) Provide an inventory of currently incarcerated persons who 34 are or have been housed in restrictive housing and who have been 35 transferred or have been considered for transfer to an out-of-state 36 correctional facility.

37 (2) The department of corrections must compile the information38 detailed in subsection (1) of this section into a report which must

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be submitted, in compliance with RCW 43.01.036, to the governor and
 the appropriate committees of the legislature by December 1, 2023.

3 (3) This section expires December 31, 2024.

<u>NEW SECTION.</u> Sec. 13. If any provision of this act or its application to any person or circumstance is held invalid, the remainder of the act or the application of the provision to other persons or circumstances is not affected.

8 <u>NEW SECTION.</u> Sec. 14. The secretary of the department of 9 corrections may adopt rules to implement this act.

10 <u>NEW SECTION.</u> Sec. 15. Sections 1 through 8 of this act take 11 effect July 1, 2024.

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