

Multiple Agency Fiscal Note Summary

Bill Number: 1726 HB	Title: Fire service training
-----------------------------	-------------------------------------

Estimated Cash Receipts

NONE

Agency Name	2023-25		2025-27		2027-29	
	GF- State	Total	GF- State	Total	GF- State	Total
Local Gov. Courts						
Loc School dist-SPI						
Local Gov. Other	Non-zero but indeterminate cost and/or savings. Please see discussion.					
Local Gov. Total						

Estimated Operating Expenditures

Agency Name	2023-25				2025-27				2027-29			
	FTEs	GF-State	NGF-Outlook	Total	FTEs	GF-State	NGF-Outlook	Total	FTEs	GF-State	NGF-Outlook	Total
Washington State Patrol	.0	0	0	89,000	.0	0	0	0	.0	0	0	0
Total \$	0.0	0	0	89,000	0.0	0	0	0	0.0	0	0	0

Agency Name	2023-25			2025-27			2027-29		
	FTEs	GF-State	Total	FTEs	GF-State	Total	FTEs	GF-State	Total
Local Gov. Courts									
Loc School dist-SPI									
Local Gov. Other	Non-zero but indeterminate cost and/or savings. Please see discussion.								
Local Gov. Total									

Estimated Capital Budget Expenditures

Agency Name	2023-25			2025-27			2027-29		
	FTEs	Bonds	Total	FTEs	Bonds	Total	FTEs	Bonds	Total
Washington State Patrol	.0	0	0	.0	0	0	.0	0	0
Total \$	0.0	0	0	0.0	0	0	0.0	0	0

Agency Name	2023-25			2025-27			2027-29		
	FTEs	GF-State	Total	FTEs	GF-State	Total	FTEs	GF-State	Total
Local Gov. Courts									
Loc School dist-SPI									
Local Gov. Other	Non-zero but indeterminate cost and/or savings. Please see discussion.								
Local Gov. Total									

Estimated Capital Budget Breakout

NONE

Prepared by: Tiffany West, OFM	Phone: (360) 890-2653	Date Published: Final 2/14/2023
---------------------------------------	---------------------------------	---

Individual State Agency Fiscal Note

Bill Number: 1726 HB	Title: Fire service training	Agency: 225-Washington State Patrol
-----------------------------	-------------------------------------	--

Part I: Estimates

No Fiscal Impact

Estimated Cash Receipts to:

NONE

Estimated Operating Expenditures from:

	FY 2024	FY 2025	2023-25	2025-27	2027-29
Account					
Fire Service Training Account-State 086-1	89,000	0	89,000	0	0
Total \$	89,000	0	89,000	0	0

Estimated Capital Budget Impact:

NONE

The cash receipts and expenditure estimates on this page represent the most likely fiscal impact. Factors impacting the precision of these estimates, and alternate ranges (if appropriate), are explained in Part II.

Check applicable boxes and follow corresponding instructions:

- If fiscal impact is greater than \$50,000 per fiscal year in the current biennium or in subsequent biennia, complete entire fiscal note form Parts I-V.
- If fiscal impact is less than \$50,000 per fiscal year in the current biennium or in subsequent biennia, complete this page only (Part I).
- Capital budget impact, complete Part IV.
- Requires new rule making, complete Part V.

Legislative Contact: Jason Zolle	Phone: 360-786-7124	Date: 02/09/2023
Agency Preparation: Yvonne Ellison	Phone: 360-596-4042	Date: 02/13/2023
Agency Approval: Mario Buono	Phone: (360) 596-4046	Date: 02/13/2023
OFM Review: Tiffany West	Phone: (360) 890-2653	Date: 02/13/2023

Part II: Narrative Explanation

II. A - Brief Description Of What The Measure Does That Has Fiscal Impact

Significant provisions of the bill and any related workload or policy assumptions that have revenue or expenditure impact on the responding agency by section number.

The proposed legislation will have a fiscal impact to the Washington State Patrol (WSP).

Section 1(1)(B)(ii) eliminates the per capita analysis of the Regional Direct Delivery Program (RDDP) costs to determine the reimbursement rate for the Basic Firefighter Training Reimbursement Program (BFFTRP), and instead makes the rate subject to rules established by the WSP Director of Fire Protection.

Section 1(4) gives the WSP rulemaking authority as necessary to carry out the purposes of the section.

II. B - Cash receipts Impact

Cash receipts impact of the legislation on the responding agency with the cash receipts provisions identified by section number and when appropriate, the detail of the revenue sources. Description of the factual basis of the assumptions and the method by which the cash receipts impact is derived. Explanation of how workload assumptions translate into estimates. Distinguished between one time and ongoing functions.

NONE

II. C - Expenditures

Agency expenditures necessary to implement this legislation (or savings resulting from this legislation), with the provisions of the legislation that result in the expenditures (or savings) identified by section number. Description of the factual basis of the assumptions and the method by which the expenditure impact is derived. Explanation of how workload assumptions translate into cost estimates. Distinguished between one time and ongoing functions.

The proposed legislation removes the prescribed calculations of the RDDP costs to calculate reimbursement rates for the BFFTRP, and replaces that with rules to be established by the WSP.

The WSP State Fire Marshal's Office currently allots \$1,000,000 for BFFTRP reimbursements. We expect this will be sufficient to continue supporting reimbursements in the 2023-2025 biennium. Any future funding needs for either the BFFTRP or RDDP will be sought through the normal legislative process.

Additional rulemaking will be required as a result of this proposed legislation. Rulemaking within the WSP requires input from various individuals including the Government and Media Relations Captain and Legislative Analyst, the captain(s) of the impacted division(s), the Assistant Chief for the impacted bureau(s), the Risk Management Division Commander, and the Chief or his designee.

The costs associated with legislative rule making are dependent upon the individuals working on the effort and how much time is required of each. For this legislation we estimate a total of 1,066 hours will be required to work with stakeholders to establish the new reimbursement rates for the BFFTRP in WAC as follows: 34 hours for Government and Media Relations staff, and 1,032 hours for the Subject Matter Experts and reviewers. The estimated cost for this rule making would be approximately \$89,000 as shown in the tables.

We base estimated salary expenditures for rulemaking on regular time at current salary levels. We compute estimated benefits expenditures based on federal or state mandated rates plus state provided amounts for health insurance and workers' compensation insurance. We assume that any increases in these rates or amounts will be covered by legislation establishing the increase.

We base our estimate for agency indirect costs on the approved federal indirect cost rate of 31.88 percent. We apply this indirect cost rate percentage to all categories of expenditure with only two exceptions: capital equipment and expenditures after \$25,000 of each projected contract. Indirect costs include, but are not limited to, computer and telecommunications support, payroll processing, vendor payments, general accounting, procurement administration, inventory control, and human

resource management.

Part III: Expenditure Detail

III. A - Operating Budget Expenditures

Account	Account Title	Type	FY 2024	FY 2025	2023-25	2025-27	2027-29
086-1	Fire Service Training Account	State	89,000	0	89,000	0	0
Total \$			89,000	0	89,000	0	0

III. B - Expenditures by Object Or Purpose

	FY 2024	FY 2025	2023-25	2025-27	2027-29
FTE Staff Years					
A-Salaries and Wages					
B-Employee Benefits	51,000		51,000		
C-Professional Service Contracts	16,000		16,000		
E-Goods and Other Services					
G-Travel					
J-Capital Outlays					
M-Inter Agency/Fund Transfers					
N-Grants, Benefits & Client Services					
P-Debt Service					
S-Interagency Reimbursements					
T-Intra-Agency Reimbursements					
9-Agency Indirect Costs	22,000		22,000		
Total \$	89,000	0	89,000	0	0

III. C - Operating FTE Detail: *FTEs listed by classification and corresponding annual compensation. Totals agree with total FTEs in Part I and Part IIIA.*

NONE

III. D - Expenditures By Program (optional)

NONE

Part IV: Capital Budget Impact

IV. A - Capital Budget Expenditures

NONE

IV. B - Expenditures by Object Or Purpose

NONE

IV. C - Capital Budget Breakout

Acquisition and construction costs not reflected elsewhere on the fiscal note and description of potential financing methods.

NONE

IV. D - Capital FTE Detail: *FTEs listed by classification and corresponding annual compensation. Totals agree with total FTEs in Part IVB.*

NONE

Part V: New Rule Making Required

Provisions of the bill that require the agency to adopt new administrative rules or repeal/revise existing rules.

New rulemaking will be required to create a new WAC that establishes the reimbursement rates for the BFFTRP.

LOCAL GOVERNMENT FISCAL NOTE

Department of Commerce

Bill Number: 1726 HB

Title: Fire service training

Part I: Jurisdiction-Location, type or status of political subdivision defines range of fiscal impacts.

Legislation Impacts:

- Cities:** Municipal fire departments are eligible for reimbursement for training firefighter recruits from the Washington State Patrol's Basic Firefighting Training Program.
- Counties:**
- Special Districts:** Fire protection districts are eligible for the training reimbursements from the Washington State Patrol's Basic Firefighting Training Program.
- Specific jurisdictions only:**
- Variance occurs due to:**

Part II: Estimates

- No fiscal impacts.
- Expenditures represent one-time costs:
- Legislation provides local option:** Fire departments could satisfy the requirements of the firefighter training reimbursement.
- Key variables cannot be estimated with certainty at this time:** Whether cost and usage analysis of the Basic Fire Fighting Training Program by the Washington State Patrol would increase or decrease the reimbursement rate available to eligible public fire agencies.

Estimated revenue impacts to:

Non-zero but indeterminate cost and/or savings. Please see discussion.

Estimated expenditure impacts to:

Non-zero but indeterminate cost and/or savings. Please see discussion.

Part III: Preparation and Approval

Fiscal Note Analyst: Jordan Laramie	Phone: 360-725-5044	Date: 02/14/2023
Leg. Committee Contact: Jason Zolle	Phone: 360-786-7124	Date: 02/09/2023
Agency Approval: Allan Johnson	Phone: 360-725-5033	Date: 02/14/2023
OFM Review: Tiffany West	Phone: (360) 890-2653	Date: 02/14/2023

Part IV: Analysis

A. SUMMARY OF BILL

Description of the bill with an emphasis on how it impacts local government.

Removes the method for calculating the reimbursement rates for Firefighter I training expenses of public fire agencies that do not use the training services of the Fire Training Academy. Provides that such reimbursement is instead provided in accordance with rules established by the Director of Fire Protection.

Sec. 1 amends 43.43.934 RCW

Would amend the current method for calculating reimbursement rates under the Basic Firefighter Training Program. These rates would be established by the State Fire Marshall. Removes provisions related to calculating a reimbursement rate for the Regional Direct Delivery program. The Washington State Patrol, through the Director of Fire Protection may adopt rules that are necessary to carry out the purposes of this section.

The bill takes effect 90 days after adjournment of the session in which the bill is passed.

BACKGROUND:

According to the Washington State Patrol, firefighters need many levels of training to do their jobs in a safe and competent manner. To minimize risks, the Basic Firefighter Training Program was established by the legislature in 1999 to help the fire service community address important safety and training issues.

The purpose of the Basic Firefighter Training Program is to provide training resources at the local level. As part of the program, there is a uniform plan of financial support for modular training options to ensure firefighters across the state meet a basic level of safe performance and professional development.

B. SUMMARY OF EXPENDITURE IMPACTS

Expenditure impacts of the legislation on local governments with the expenditure provisions identified by section number and when appropriate, the detail of expenditures. Delineated between city, county and special district impacts.

This proposed substitute legislation would be a local option for public fire agencies (PFA) that seek reimbursement for firefighter training for new recruits. For cities and fire protection districts that take no action, there would be no costs associated with this act.

For cities and fire protection districts that choose the local option, this legislation would have an indeterminate expenditure impact because the rules to establish new reimbursement rates for Firefighter I training programs specified by Sec. 1 have not been established by the Washington State Patrol (WSP) Director of Fire Protection. There could be an increase or a decrease in PFA expenses related to training recruits for basic firefighting competency depending on the program analysis and associated rule making by the Director of Fire Protection.

The Basic Firefighter Training Program reimburses only the department with recruits that receive basic firefighting training. There would be some costs to city and fire protection district departments for training costs that are not covered by the reimbursement, such as curriculum fees and support materials for the training. The current reimbursement rate is three dollars for every compensated hour of firefighter training in modules 0 through X, up to 200 hours. Data from the WSP indicate that in 2022, the BFFTP reimbursed fire departments for 1,072 firefighters and the Regional Direct Delivery program trained 1,334 students.

C. SUMMARY OF REVENUE IMPACTS

Revenue impacts of the legislation on local governments, with the revenue provisions identified by section number, and when appropriate, the detail of revenue sources. Delineated between city, county and special district impacts.

This proposed substitute legislation would be a local option for public fire agencies (PFA) that seek reimbursement for firefighter training for new recruits. For cities and fire protection districts that take no action, there would be no costs associated with this act.

For cities and fire protection districts that choose the local option, this legislation would have an indeterminate revenue impact because the rules to establish new reimbursement rates for Firefighter I training programs specified by Sec. 1 have not been established by the Washington State Patrol (WSP) Director of Fire Protection.

There could be an increase or a decrease in public fire agencies' (PFA) revenue related to training recruits for basic firefighting competency depending on program analysis and the associated rule making by the Director of Fire Protection. WSP indicate that analysis would be conducted to determine if there is a need to increase or decrease the reimbursement rate based on the costs and usage of the Basic Firefighting Training Program (BFFTP).

The reimbursement program for the BFFTP is used by cities and fire protection districts throughout the state and in rural communities this training is facilitated through the Regional Direct Delivery Program. All PFAs within in the State of Washington are eligible to use the Basic Fire Fighting Reimbursement program to train their firefighters. The current reimbursement rate for the BFFTP is three dollars for every compensated hour of firefighter training in modules 0 through X, up to 200 hours. In 2022, BFFTP reimbursed fire departments for 1,072 firefighters and the Regional Direct Delivery program trained 1,334 students.

BACKGROUND:

The Regional Direct Delivery was created to establish and facilitate Basic Firefighter I Training in rural communities. This program provides training resources to rural volunteer fire departments, enabling firefighters across the state meet a basic level of safe performance and professional development.

The Basic Fire Fighting Training Program currently provides reimbursement for fire protection districts and city fire departments of three dollars for every compensated hour of firefighter training in modules 0 through X. Module 0 through module III include 200 hours that many be compensated to bring a new recruit up to the level of certified Firefighter I.

There is no limit or minimum number of registrants for any single department class or program.

SOURCES:

Washington State Council of Fire Fighters

Washington State Patrol

Washington State Patrol, Fire Training Academy

Washington State Patrol, Basic Firefighter I Reimbursement Program Manual (2021)