# **Multiple Agency Fiscal Note Summary**

Bill Number: 1175 E S HB Title: Petroleum storage tanks

# **Estimated Cash Receipts**

Agency Name	2023-25			2025-27			2027-29				
	GF-State	NGF-Outlook	Total	GF-State	NGF-Outlook	Total	GF-State	NGF-Outlook	Total		
Office of Attorney General	0	0	334,000	0	0	206,000	0	0	206,000		
Department of	0	0	46,100,000	0	0	29,400,000	0	0	25,300,000		
Revenue Pollution Liability	Non-zero but	Non-zero but indeterminate cost and/or savings. Please see discussion.									
Insurance Program	nsurance Program										
Total \$	0	0	46,434,000	0	0	29,606,000	0	0	25,506,000		

# **Estimated Operating Expenditures**

Agency Name		20	023-25			2	025-27		2027-29			
	FTEs	GF-State	NGF-Outlook	Total	FTEs	GF-State	NGF-Outlook	Total	FTEs	GF-State	NGF-Outlook	Total
Office of Attorney General	1.1	0	0	334,000	.7	0	0	206,000	.7	0	0	206,000
Department of Revenue	.1	48,000	48,000	48,000	.0	0	0	0	.0	0	0	0
Department of Revenue	In addit	ion to the estin	nate above,there	e are addition	al indeter	minate costs	and/or savings	Please see in	dividual fi	scal note.		
Department of Ecology	.1	0	0	43,034	.0	0	0	0	.0	0	0	0
Pollution Liability Insurance Program	32.0	0	0	8,338,914	32.0	0	0	8,593,747	32.0	0	0	8,944,722
Total \$	33.3	48,000	48,000	8,763,948	32.7	0	0	8,799,747	32.7	0	0	9,150,722

# **Estimated Capital Budget Expenditures**

Agency Name		2023-25			2025-27	1	2027-29		
	FTEs	Bonds	Total	FTEs	Bonds	Total	FTEs	Bonds	Total
Office of Attorney	.0	0	0	.0	0	0	.0	0	0
General									
Department of Revenue	.0	0	0	.0	0	0	.0	0	0
Department of Ecology	.0	0	0	.0	0	0	.0	0	0
Pollution Liability	.0	0	0	.0	0	0	.0	0	0
Insurance Program									
Total \$	0.0	0	0	0.0	0	0	0.0	0	0

# **Estimated Capital Budget Breakout**

Prepared by: Lisa Borkowski, OFM	Phone:	Date Published:
	(360) 742-2239	Final 4/12/2023

# **Individual State Agency Fiscal Note**

	1175 E S HB	Title: P	etroleum storage tar	nks	Agenc	Agency: 100-Office of Attorney General		
art I: Estin  No Fisca  Estimated Cash	l Impact				<u>'</u>			
ACCOUNT			FY 2024	FY 2025	2023-25	2025-27	2027-29	
	Revolving Accoun	nt-State	231,000	103,000	334,000	206,000	206,000	
		Total \$	231,000	103,000	334,000	206,000	206,00	
Estimated Ope	erating Expenditu	res from:	FY 2024	FY 2025	2023-25	2025-27	2027-29	
FTE Staff Year	rs		1.6	0.7	1.1	0.7	0	
Account  Legal Services Account-State	_		231,000	103,000	334,000	206,000	206,00	
71000ant State	103 1	Total \$	231,000	103,000	334,000	206,000	206,00	
NONE								
	ipts and expenditure	estimates on thi	s page represent the n	nost likely fiscal impe	act. Factors impactii	ng the precision of th	ese estimates,	
The cash rece and alternate	ranges (if appropriat	te), are explaine	ed in Part II.	nost likely fiscal impo	act. Factors impactir	ng the precision of th	ese estimates,	
The cash receing and alternate  Check application	ranges (if appropriate able boxes and foll mpact is greater that	te), are explaine	ed in Part II.					
The cash receivand alternate  Check applicate  X If fiscal inform Parts	ranges (if appropriate able boxes and following the state of the state	te), are explaine ow correspond an \$50,000 per	d in Part II.	ırrent biennium or	in subsequent bien	nia, complete entin	re fiscal note	
The cash received and alternate  Check applicate X If fiscal in form Parts  If fiscal in the cash received and alternate and alt	ranges (if appropriate able boxes and following the state of the state	te), are explained ow correspond on \$50,000 per \$50,000 per fix	d in Part II.  ding instructions:  fiscal year in the cu	ırrent biennium or	in subsequent bien	nia, complete entin	re fiscal note	
The cash received and alternate  Check applicate  X If fiscal inform Parts  If fiscal information  Capital be	ranges (if appropriate able boxes and following mact is greater that is I-V.  mpact is less than \$1.	ow correspond on \$50,000 per \$50,000 per fis plete Part IV.	d in Part II.  ding instructions:  fiscal year in the curre	ırrent biennium or	in subsequent bien	nia, complete entin	re fiscal note	

Dave Merchant

Edd Giger

Cheri Keller

Agency Preparation:

Agency Approval:

OFM Review:

Date: 03/23/2023

Date: 03/23/2023

Date: 03/23/2023

Phone: 360-753-1620

Phone: 360-586-2104

Phone: (360) 584-2207

# **Part II: Narrative Explanation**

## II. A - Brief Description Of What The Measure Does That Has Fiscal Impact

Significant provisions of the bill and any related workload or policy assumptions that have revenue or expenditure impact on the responding agency by section number.

- Section 1: Purpose. To create a state financial assurance program to address underground storage tank dangers and responses. Administered by Pollution Liability Insurance Agency (PLIA).
- Section 2: Definitions.
- Section 3: PLIA will establish and administer a state financial assurance program for owners and operators of Underground Storage Tanks (UST). Owners and operates must register to participate. Provides details regarding coverage of program, funding.
- Section 4: PLIA must by rule establish participation fees.
- Section 5: Cost recovery and anti-fraud provisions.
- Section 6: PLIA may conduct remedial actions related to registered USTs under specified conditions.
- Section 7: PLIA may conduct remedial actions related to unregistered USTs under specified conditions and with cost recovery provisions in place.
- Section 8: Lien authority and details.
- Section 9: Funds will be deposited into the pollution liability insurance program trust account.
- Section 10: PLIA must monitor financial performance and provide biennial and quarterly reports.
- Section 11: PLIA must adopt rules and can use interpretive guidance pending rulemaking. Department of Ecology (Ecology) must also adopt rules to ensure program meets RCW 70A.355 financial requirements.
- Section 12: Right and procedure for review of PLIA decisions.
- Section 13: Bill does not create new substantive rights or liabilities beyond the fund itself.
- Section 14: PLIA employees and officers immune from suit for actions under the bill.
- Section 15: Bill does not limit regulatory or enforcement authority.
- Section 16: Bill expires on July 1, 2030.
- Section 17: Amends RCW 82.23A.020 related to funding and accounting issues.
- Section 18: Amends RCW 70A.325.020 related funding and appropriations.
- Section 19: Amends RCW 43.79A.040 to add pollution liability insurance program trust account to list of funded accounts.
- Section 20: Section 17 takes effect on October 1, 2023.
- Section 21: Section 19 expires on July 1, 2030.

Section 22: Sections 1 through 16 are new chapter in RCW 70A.

## II. B - Cash receipts Impact

Cash receipts impact of the legislation on the responding agency with the cash receipts provisions identified by section number and when appropriate, the detail of the revenue sources. Description of the factual basis of the assumptions and the method by which the cash receipts impact is derived. Explanation of how workload assumptions translate into estimates. Distinguished between one time and ongoing functions.

Cash receipts are assumed to equal the Legal Services Revolving Account (LSRA) cost estimates. These will be billed through the revolving account to the client agency.

The client agency is the Pollution Liability Insurance Agency (PLIA). The Attorney General's Office (AGO) will bill all clients for legal services rendered.

These cash receipts represent the AGO's authority to bill and are not a direct appropriation to the AGO. The direct appropriation is reflected in the client agency's fiscal note. Appropriation authority is necessary in the AGO budget.

## AGO AGENCY ASSUMPTIONS:

PLIA will be billed for non-Seattle rates:

FY 2024: \$231,000 for 0.9 Assistant Attorney General FTE (AAG) and 0.45 Legal Assistant 3 FTE (LA),

FY 2025 and in each FY thereafter: \$103,000 for 0.4 AAG and 0.2 LA.

## II. C - Expenditures

Agency expenditures necessary to implement this legislation (or savings resulting from this legislation), with the provisions of the legislation that result in the expenditures (or savings) identified by section number. Description of the factual basis of the assumptions and the method by which the expenditure impact is derived. Explanation of how workload assumptions translate into cost estimates. Distinguished between one time and ongoing functions.

Attorney General's Office (AGO) Agency Assumptions:

Location of staffing is assumed to be in a non-Seattle office building.

Total workload impact in this request includes standard assumption costs for goods & services, travel, and capital outlays for all FTE identified.

Agency administration support FTE are included in the tables. The Management Analyst 5 (MA), is used as a representative classification. An example ratio is for every 1.0 Assistant Attorney General FTE (AAG), the AGO includes 0.5 FTE for a Legal Assistant 3 (LA) and 0.25 FTE of an MA.

Assumptions for the AGO Ecology Division's (ECY) legal services for the Pollution Liability Insurance Agency (PLIA):

The AGO will bill PLIA for legal services based on the enactment of this bill.

FY 2024 ECY will be required to provide legal advice on implementation of the bill. Activities included will be advice on the development of the program, assistance in drafting guidance, and advice/assistance on rulemaking. Additional activities will include drafting contracts and agreements for petroleum underground storage tank owners, operators, contractors, and consultants, and coordinating with the Environmental Protection Agency (EPA).

FY 2025 and in each FY thereafter ECY will continue to advise on the implementation of the program, including rule making and contract drafting and negotiations.

ECY: Total non-Seattle workload impact: FY 2024: \$231,000 for 0.9 AAG and .45 LA.

FY 2025 and in each FY thereafter: \$103,000 for 0.4 AAG and 0.2 LA.

The AGO Solicitor General's Office (SGO) has reviewed this bill and determined it will not significantly increase or decrease the division's workload. New legal services are nominal, and costs are not included in this request.

The AGO Revenue and Finance Division (REV) has reviewed this bill and determined it will not significantly increase or decrease the division's workload in representing the Department of Revenue (DOR) New legal services are nominal and costs are not included in this request.

## Part III: Expenditure Detail

## III. A - Operating Budget Expenditures

Account	Account Title	Type	FY 2024	FY 2025	2023-25	2025-27	2027-29
405-1	Legal Services	State	231,000	103,000	334,000	206,000	206,000
	Revolving Account						
		Total \$	231,000	103,000	334,000	206,000	206,000

## III. B - Expenditures by Object Or Purpose

	FY 2024	FY 2025	2023-25	2025-27	2027-29
FTE Staff Years	1.6	0.7	1.1	0.7	0.7
A-Salaries and Wages	152,000	68,000	220,000	136,000	136,000
B-Employee Benefits	50,000	22,000	72,000	44,000	44,000
E-Goods and Other Services	27,000	12,000	39,000	24,000	24,000
G-Travel	2,000	1,000	3,000	2,000	2,000
Total \$	231,000	103,000	334,000	206,000	206,000

# III. C - Operating FTE Detail: List FTEs by classification and corresponding annual compensation. Totals need to agree with total FTEs in Part I and Part IIIA

Job Classification	Salary	FY 2024	FY 2025	2023-25	2025-27	2027-29
Assistant Attorney General	118,700	0.9	0.4	0.7	0.4	0.4
Legal Assistant 3	55,872	0.5	0.2	0.3	0.2	0.2
Management Analyst 5	91,524	0.2	0.1	0.2	0.1	0.1
Total FTEs		1.6	0.7	1.1	0.7	0.7

## III. D - Expenditures By Program (optional)

Program	FY 2024	FY 2025	2023-25	2025-27	2027-29
Ecology Division (ECY)	231,000	103,000	334,000	206,000	206,000
Total \$	231,000	103,000	334,000	206,000	206,000

# Part IV: Capital Budget Impact

IV. A - Capital Budget Expenditures

**NONE** 

IV. B - Expenditures by Object Or Purpose

**NONE** 

## IV. C - Capital Budget Breakout

Acquisition and construction costs not reflected elsewhere on the fiscal note and description of potential financing methods.

IV. D - Capital FTE Detail: FTEs listed by classification and corresponding annual compensation. Totals agree with total FTEs in Part IVB.

NONE

# Part V: New Rule Making Required Provisions of the bill that require the agency to adopt new administrative rules or repeal/revise existing rules.

# **Department of Revenue Fiscal Note**

Bill Number: 117	75 E S HB Title:	Petroleum storage tanks	Agency:	140-Department of Revenue
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## **Part I: Estimates**

	No	Fiscal	Impact
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## **Estimated Cash Receipts to:**

Account	FY 2024	FY 2025	2023-25	2025-27	2027-29
Pollution Liability Reinsurance Program Trust	18,000,000	28,100,000	46,100,000	29,400,000	25,300,000
Account-State					
01 - Taxes 41 - Petroleum Prods Tax					
Total \$	18,000,000	28,100,000	46,100,000	29,400,000	25,300,000

## **Estimated Expenditures from:**

		FY 2024	FY 2025	2023-25	2025-27	2027-29
FTE Staff Years		0.3		0.1		
Account						
GF-STATE-State	001-1	48,000		48,000		
	Total \$	48,000		48,000		

In addition to the estimates above, there are additional indeterminate costs and/or savings. Please see discussion.

## **Estimated Capital Budget Impact:**

**NONE** 

The cash receipts and expenditure estimates on this page represent the most likely fiscal impact. Factors impacting the precision of these estimates, and alternate ranges (if appropriate), are explained in Part II.

Check applicable boxes and follow corresponding instructions:

X	If fiscal impact is greater than \$50,000 per fiscal year in the current biennium or in subsequent biennia, complete entire fiscal note form Parts I-V.
	If fiscal impact is less than \$50,000 per fiscal year in the current biennium or in subsequent biennia, complete this page only (Part I).
	Capital budget impact, complete Part IV.
X	Requires new rule making, complete Part V.

Legislative Contact:		Phone:	Date: 03/17/2023
Agency Preparation:	Anna Yamada	Phon&60-534-1519	Date: 03/17/2023
Agency Approval:	Valerie Torres	Phon&60-534-1521	Date: 03/17/2023
OFM Review:	Cheri Keller	Phon(360) 584-2207	Date: 03/20/2023

## Part II: Narrative Explanation

## II. A - Brief Description Of What The Measure Does That Has Fiscal Impact

Significant provisions of the bill and any related workload or policy assumptions that have revenue or expenditure impact on the responding agency by section number.

Note: This fiscal note reflects language in ESHB 1175, 2023 Legislative Session.

This fiscal note only addresses section 17 of the bill, which impacts the Department of Revenue (department).

## COMPARISION OF SUBSTITUTE BILL WITH SUBSTITUTE BILL:

The engrossed substitute bill does not change section 17 which impacts the department.

## CURRENT LAW:

The petroleum products tax (PPT) is a tax on the first possession of petroleum products in Washington. The current tax rate, in effect since July 1, 2021, is 0.15% on the wholesale value of the petroleum products. Proceeds from the PPT fund the pollution liability insurance program trust account.

Thirty days after the end of each calendar quarter the department determines the cash balance in the pollution liability insurance program trust account as of the last day of that calendar quarter, excluding the statutorily required reserves. If the balance of the account is \$7.5 million or less, the department collects the PPT. If the balance is above \$15 million, the department temporarily suspends the PPT at the beginning of the following quarter.

#### PROPOSAL:

This bill reverts the PPT rate to the rate in effect prior to July 1, 2021. Under this proposal, the effective tax rate will be 0.3%.

The bill also increases the thresholds in the pollution liability insurance program trust account used for determining when the PPT is imposed or suspended. The PPT will be imposed when the balance of the account is \$15 million or less and suspended, at the beginning of the following quarter, when the most recent quarterly balance exceeds \$30 million.

## **EFFECTIVE DATE:**

This bill takes effect on October 1, 2023.

## II. B - Cash receipts Impact

Cash receipts impact of the legislation on the responding agency with the cash receipts provisions identified by section number and when appropriate, the detail of the revenue sources. Description of the factual basis of the assumptions and the method by which the cash receipts impact is derived. Explanation of how workload assumptions translate into estimates. Distinguished between one time and ongoing functions.

## ASSUMPTIONS:

- This estimate uses the non-general fund forecast model for the PPT as of November 2022.
- Growth of the wholesale value of petroleum products will mirror the weighted average price of crude received in refinery inventories, as reported by the Economic and Revenue Forecast Council in November 2022. Thus, revenues will grow as the wholesale value changes.
- Until October 1, 2023, the Pollution Liability Insurance Agency expends on average \$3.5 million each quarter.
- Beginning October 1, 2023, due to this proposal, the Pollution Liability Insurance Agency will expend on average \$8 million each quarter.
- If the cash balance in the pollution liability insurance program trust account exceeds \$7.5 million, the Pollution Liability Insurance Agency will request that the state treasurer transfer any cash balance in excess of \$7.5 million. This maximizes the amount transferred in a fiscal biennium from the pollution liability insurance program trust account into the pollution liability insurance agency underground storage tank revolving account until the total biennium balance in this account exceeds \$20 million (RCW 70A.345.130(2)).

- The department implements this bill on October 1, 2023, impacting eight months of collections in fiscal year 2024.

#### DATA SOURCES:

- Washington State Economic and Revenue Forecast Council, November 2022 Forecast, seasonally adjusted weighted average price of crude received in refinery inventories (POILRAP)
- Washington State Department of Revenue, Non-General Fund Forecast, November 2022

#### **REVENUE ESTIMATES:**

This bill increases revenues for the Pollution Liability Insurance Agency by an estimated \$18 million in the eight months of impacted collections in fiscal year 2024, and by \$28.1 million in fiscal year 2025, for the first full year of impacted collections.

## TOTAL REVENUE IMPACT:

State Government (cash basis, \$000):

FY 2024 - \$ 18,000 FY 2025 - \$ 28,100 FY 2026 - \$ 4,700 FY 2027 - \$ 24,700 FY 2028 - \$ 30,700 FY 2029 - (\$ 5,400)

Local Government, if applicable (cash basis, \$000): None

## **II. C - Expenditures**

Agency expenditures necessary to implement this legislation (or savings resulting from this legislation), with the provisions of the legislation that result in the expenditures (or savings) identified by section number. Description of the factual basis of the assumptions and the method by which the expenditure impact is derived. Explanation of how workload assumptions translate into cost estimates. Distinguished between one time and ongoing functions.

## **ASSUMPTIONS:**

This bill affects 125 taxpayers. Expenditures assume an effective date of October 1, 2023.

#### FIRST YEAR COSTS:

The department will incur total costs of \$48,000 in fiscal year 2024. These costs include:

Labor Costs – Time and effort equate to 0.27 FTE.

- Amend one administrative rule.
- Set up, program, and test computer system changes for the PPT rate change.
- Computer system testing, monitoring, and maintenance.
- Conduct account examinations and assist taxpayers with reporting.

## Object Costs - \$17,600.

- Computer system changes, including contract programming.

## **ONGOING COSTS:**

The department will have minimal costs of approximately \$10,000 per fiscal year associated with conducting account examinations and assisting taxpayers with reporting but will absorb these costs within current funding.

## Part III: Expenditure Detail

## III. A - Expenditures by Object Or Purpose

	FY 2024	FY 2025	2023-25	2025-27	2027-29
FTE Staff Years	0.3		0.1		
A-Salaries and Wages	19,000		19,000		
B-Employee Benefits	6,300		6,300		
C-Professional Service Contracts	17,600		17,600		
E-Goods and Other Services	3,500		3,500		
J-Capital Outlays	1,600		1,600		
Total \$	\$48,000		\$48,000		

In addition to the estimates above, there are additional indeterminate costs and/or savings. Please see discussion.

III. B - Detail: FTEs listed by classification and corresponding annual compensation. Totals agree with total FTEs in Part I and Part IIIA.

Job Classification	Salary	FY 2024	FY 2025	2023-25	2025-27	2027-29
EMS BAND 4	126,619	0.0		0.0		
IT SYS ADM-JOURNEY	92,844	0.1		0.1		
MGMT ANALYST4	73,260	0.1		0.1		
TAX POLICY SP 2	75,120	0.0		0.0		
TAX POLICY SP 3	85,020	0.0		0.0		
TAX POLICY SP 4	91,524	0.0		0.0		
WMS BAND 3	107,685	0.0		0.0		
Total FTEs		0.3		0.2		

## III. C - Expenditures By Program (optional)

NONE

# Part IV: Capital Budget Impact

IV. A - Capital Budget Expenditures

**NONE** 

## IV. B - Expenditures by Object Or Purpose

NONE

## IV. C - Capital Budget Breakout

Acquisition and construction costs not reflected elsewhere on the fiscal note and description of potential financing methods.

NONE

# Part V: New Rule Making Required

Provisions of the bill that require the agency to adopt new administrative rules or repeal/revise existing rules.

Should this legislation become law, the department will use the expedited process to amend WAC 458-20-281, titled: "Petroleum products tax." Persons affected by this rulemaking would include businesses that possess petroleum products in Washington.

# **Individual State Agency Fiscal Note**

<b>Bill Number:</b> 1175 E S HB	Title:	Petroleum storage t	gency: 461-Departm	ent of Ecology		
Part I: Estimates	1			<b>,</b>		
No Fiscal Impact						
140 Fiscal Impact						
<b>Estimated Cash Receipts to:</b>						
NONE						
Estimated Operating Expend	litures from:					
		FY 2024	FY 2025	2023-25	2025-27	2027-29
FTE Staff Years		0.3	0.0	0.2	0.0	0.0
Account		40.004		10.001		
Underground Storage Tank		43,034	0	43,034	0	0
Account-State 182-1	Total \$	43,034	0	43,034	0	0
					•	
The cash receipts and expendi and alternate ranges (if appro Check applicable boxes and	priate), are explo	ained in Part II.	e most likely fiscal in	npact. Factors imp	pacting the precision of	these estimates,
If fiscal impact is greate form Parts I-V.	r than \$50,000	per fiscal year in the	current biennium	or in subsequent	biennia, complete ent	tire fiscal note
X If fiscal impact is less th	nan \$50,000 pe	r fiscal year in the cur	rrent biennium or	in subsequent bio	ennia, complete this p	age only (Part I)
Capital budget impact, of	complete Part I	V.				
X Requires new rule maki	ng, complete P	art V.				
Legislative Contact:			P	hone:	Date: 03/	17/2023
Agency Preparation: Lyn	dsay Gordon		P	Phone: 360-810-1	636 Date: 03/	21/2023
Agency Approval: Erik	Fairchild		P	Phone: 360-407-7	005 Date: 03/	21/2023
	Borkowski		P	Phone: (360) 742-	-2239 Date: 03/	/22/2023

## Part II: Narrative Explanation

## II. A - Brief Description Of What The Measure Does That Has Fiscal Impact

Significant provisions of the bill and any related workload or policy assumptions that have revenue or expenditure impact on the responding agency by section number.

Compared to SHB 1175, ESHB 1175 has the following changes:

Section 9(1)(c) clarifies that any recovered costs by PLIA under this act, not limited to those recovered under section 7, must be deposited into the Pollution Liability Insurance Program Trust Account.

Section 15(3) clarifies PLIA's existing authority to recover the costs of remedial actions conducted by the agency using the cost recovery options in the Model Toxics Control Act, Chapter 70A.305 RCW, and other applicable state or federal laws.

These changes do not change the fiscal impact to Ecology.

Background: Under Chapter 70A.355 RCW, the Department of Ecology (Ecology) regulates underground storage tank (UST) systems that store petroleum and other hazardous substances to prevent and clean up releases from USTs. Under this program, UST owners and operators must maintain insurance or another type of financial assurance (such as a guarantee) to cover the costs of cleaning up any releases. Currently, there are about 3,400 active regulated UST facilities in Washington. Under Chapter 70A.325 RCW, the Pollution Liability Insurance Agency (PLIA) manages a pollution liability reinsurance program for petroleum UST systems. PLIA currently reinsures more than 2,000 of the approximately 3,400 active regulated USTs facilities in Washington.

The bill would direct PLIA to establish a new state financial assurance program (state fund) to assist UST owners and operators in meeting federal and state financial responsibility requirements for cleaning up releases of petroleum from regulated UST systems. The bill would also require rulemaking by PLIA and Ecology to implement the program.

Section 11: Would require PLIA to undertake rulemaking as necessary to implement the program and authorize interpretive guidance in the interim. The section would also require Ecology to undertake rulemaking to amend chapter 173-360A WAC to allow for the use of a state fund to meet state and federal financial responsibility requirements. The rules must be consistent with and no less stringent than the federal regulations.

Section 15: Would clarify that the program would not affect Ecology's authority under the Model Toxics Control Act (MTCA) or any person's liability under any state or federal law, including MTCA.

## II. B - Cash receipts Impact

Cash receipts impact of the legislation on the responding agency with the cash receipts provisions identified by section number and when appropriate, the detail of the revenue sources. Description of the factual basis of the assumptions and the method by which the cash receipts impact is derived. Explanation of how workload assumptions translate into estimates. Distinguished between one time and ongoing functions.

## II. C - Expenditures

Agency expenditures necessary to implement this legislation (or savings resulting from this legislation), with the provisions of the legislation that result in the expenditures (or savings) identified by section number. Description of the factual basis of the assumptions and the method by which the expenditure impact is derived. Explanation of how workload assumptions translate into cost estimates. Distinguished between one time and ongoing functions.

The expenditure impact to Ecology under this bill is estimated to be less than \$50,000 in Fiscal Year (FY) 2024 to implement the requirements of section 11(2).

Note: The Governor's 2023-25 proposed operating budget includes funding for this proposed legislation (UTR – State Financial Assurance Program).

Section 11(2) would require Ecology to undertake rulemaking to amend the UST rule under chapter 173-360A WAC to

allow for the use of a state fund to meet state and federal financial responsibility requirements. The rules must be consistent with and no less stringent than the federal regulations.

Ecology assumes rulemaking would be simple and expedited. Ecology estimates rulemaking would require 0.25 FTE of a Regulatory Analyst 3 one-time in FY 2024. Ecology assumes there would be limited to no involvement by the Attorney General's Office to support the rulemaking.

SUMMARY: The expenditure impact to Ecology under this bill is:

FY 2024: \$43,034 and 0.29 FTE

Notes on costs by object:

Salary estimates are current biennium actual rates at Step L.

Benefits are the agency average of 36% of salaries.

Goods and Services are the agency average of \$5,224 per direct program FTE.

Travel is the agency average of \$1,563 per direct program FTE.

Equipment is the agency average of \$1,031 per direct program FTE.

Agency Administrative Overhead is calculated at the federally approved agency indirect rate of 28.75% of direct program salaries and benefits, and is shown as object 9. Agency Administrative Overhead FTEs are included at 0.15 FTE per direct program FTE, and are identified as Fiscal Analyst 2 and IT App Development - Journey.

# Part III: Expenditure Detail

## III. A - Operating Budget Expenditures

Account	Account Title	Type	FY 2024	FY 2025	2023-25	2025-27	2027-29
182-1	Underground Storage Tank Account	State	43,034	0	43,034	0	0
		Total \$	43,034	0	43,034	0	0

## III. B - Expenditures by Object Or Purpose

	FY 2024	FY 2025	2023-25	2025-27	2027-29
FTE Staff Years	0.3		0.2		
A-Salaries and Wages	23,460		23,460		
B-Employee Benefits	8,446		8,446		
E-Goods and Other Services	1,306		1,306		
G-Travel	391		391		
J-Capital Outlays	258		258		
9-Agency Administrative Overhead	9,173		9,173		
Total \$	43,034	0	43,034	0	

# III. C - Operating FTE Detail: List FTEs by classification and corresponding annual compensation. Totals need to agree with total FTEs in Part I and Part IIIA

Job Classification	Salary	FY 2024	FY 2025	2023-25	2025-27	2027-29
FISCAL ANALYST 2		0.0		0.0		
IT APP DEV-JOURNEY		0.0		0.0		
REGULATORY ANALYST 3	93,840	0.3		0.1		
Total FTEs		0.3		0.2		0.0

## III. D - Expenditures By Program (optional)

NONE

## Part IV: Capital Budget Impact

## IV. A - Capital Budget Expenditures

NONE

## IV. B - Expenditures by Object Or Purpose

NONE

## IV. C - Capital Budget Breakout

Acquisition and construction costs not reflected elsewhere on the fiscal note and description of potential financing methods.

**NONE** 

IV. D - Capital FTE Detail: FTEs listed by classification and corresponding annual compensation. Totals agree with total FTEs in Part IVB.

**NONE** 

# Part V: New Rule Making Required

Provisions of the bill that require the agency to adopt new administrative rules or repeal/revise existing rules.

Section 11(2) would require Ecology to undertake rulemaking to amend chapter 173-360A WAC to allow for the use of a state fund to meet state and federal financial responsibility requirements. The rules must be consistent with and no less stringent than the federal regulations. Ecology assumes expedited rulemaking would be conducted in FY 2024.

# **Individual State Agency Fiscal Note**

Bill Number: 1	175 E S HB	Title:	Petroleum storage	tanks	Ag	ency: 462-Pollution Insurance Pro	
Part I: Estim	ates						
No Fiscal I	mpact						
Estimated Cash R	Receipts to:						
	Non-zero	but inde	terminate cost and	or savings. Plea	se see discussion.		
<b>Estimated Opera</b>	ting Expenditure	s from:					
Estimated Opera	ting Expenditure	1	FY 2024	FY 2025	2023-25	2025-27	2027-29
FTE Staff Years			32.0	32.0	32.0	32.0	32.0
Account							
Pollution Liabilit	ty Insurance Progr	am	4,165,346	4,173,568	8,338,914	8,593,747	8,944,722
Trust Account-St							
	F	Total \$	4,165,346	4,173,568	8,338,914	8,593,747	8,944,722
				e most likely fiscal i	mpact. Factors impa	acting the precision of t	these estimates,
	nges (if appropriate)						
If fiscal imp	act is greater than	•	onding instructions: per fiscal year in the	current biennium	or in subsequent b	viennia, complete ent	ire fiscal note
form Parts I		0,000 per	fiscal year in the cu	rrent biennium or	in subsequent bier	nnia, complete this pa	age only (Part I
	get impact, comple		•		1	, 1	
	w rule making, co						
Legislative Con	ntact:				Phone:	Date: 03/	17/2023
Agency Prepara	ntion: Phi Ly			1	Phone: 360-407-05	17 Date: 03/	19/2023

Lisa Borkowski

OFM Review:

Date: 03/22/2023

Phone: (360) 742-2239

# Part II: Narrative Explanation

## II. A - Brief Description Of What The Measure Does That Has Fiscal Impact

Significant provisions of the bill and any related workload or policy assumptions that have revenue or expenditure impact on the responding agency by section number.

Engrossed Substitute House Bill (ESHB) 1175 adds the agency's express authority to cost recover under the Model Toxics Control Act, Chapter 70A.305 RCW or other applicable state or federal laws, and adds an effective date of October 1, 2023, to the tax collection and account balance management described in Section 17. This does not change expenditure impact to the agency.

The Washington State Pollution Liability Insurance Agency (PLIA) has administered an underground storage tank (UST) reinsurance program since 1990. This program provides for reinsurance of private insurance policies to ensure UST owners and operators can meet federal and state financial responsibility requirements for cleaning up petroleum releases from regulated UST systems. PLIA currently reinsures 70-80% of statewide regulated UST systems which are primarily independent gas station small businesses.

ESHB 1175 directs PLIA to establish a state financial assurance program to assist UST owners and operators in meeting federal and state financial responsibility requirements while further promoting cleanup of petroleum releases. The bill establishes that through the state financial assurance program PLIA will work directly with UST owners and operators and promptly address releases which pose risks to human health and the environment, and to develop strategies to directly address risks to vulnerable populations and overburdened communities throughout the state.

ESHB 1175 provides PLIA authority to administer and implement provisions of a state financial assurance program.

Section 1: Describes the purpose and intent of establishing a state financial assurance program.

Section 2: Lists definitions that apply to the new chapter.

Section 3(1-2): Directs PLIA to create and administer a state financial assurance program. It would require development of program requirements for owners and operators of regulated UST systems who seek to participate in the new program.

Section 3(3-4): Authorizes PLIA to make assessments of UST systems to determine program or cost eligibility. It allows the agency to provide financial assurance of up to \$2 million for remedial actions to clean up petroleum releases if the release occurred while the tank is registered in the program and to provide financial assurance of up \$1 million for remedial actions for releases prior to tank registration.

Section 3(5): Sets a financial assurance limit of \$3 million in aggregate if there are multiple occurrences in a fiscal year from the same tank.

Section 3(6-7): Allows PLIA to prioritize financial assurance for releases that pose threats to human health and the environment and vulnerable population or overburdened community, and to prioritize financial assurance of direct claims over third-party claims.

Section 3(8): Allows PLIA to establish a range of eligible costs for remedial actions and third-party claims.

Section 3(9): States PLIA may require an agency representative be present during removal of a registered UST.

Section 4: Allows PLIA to collect program fees not to exceed \$25,000 per a tank system per year. It requires the agency to conduct rulemaking in establishing program fee(s) UST owners and operators will pay to register in the program and contribute during cleanup.

Section 5: Allows PLIA, with support from the Attorney General's Office (AGO), to cost recover overpayments including pursuing the filing of a lien and commencing a civil action, particularly when program fraud is discovered.

Section 6: Provides financial assurance requirements allowing agency access on real property to conduct remedial actions.

Section 7: Gives authority for PLIA to prioritize and directly conduct remedial actions in overburdened communities when there is an emergency even if a UST is not registered in the program and if the owner provides consent. The section allows the agency to pursue cost recovery of any costs of remedial actions incurred under this section.

Section 8: Establishes agency authority to pursue cost recovery through lien filing. Excludes UST system owned by a local government.

Section 9: Provides for use of the pollution liability insurance trust account created in RCW 70A.325.020 for the purposes of the state financial assurance program.

Section 10: Requires PLIA to publish a financial report biennially on administrative and other expenses to include quarterly loss and surplus reserves required and to notify the Department of Revenue quarterly.

Section 11: Requires the agency to adopt rules necessary to carry out the provisions of the bill and allows the agency to implement the program through interpretative guidance pending rule adoption.

Section 12: Provides for a process for dispute resolution of decisions related to program eligibility, allowable costs, and third-party claims. Includes adjudicative hearings under chapter 34.05 RCW.

Section 13: States that establishment and administration of state financial assurance program does not create any liability on the agency or the state. When program funds are insufficient to meet payment requests, the agency can prioritize payments for releases posing imminent threat to human health and the environment once program funds become available.

Section 14: Agency officers, employees, and authorized representatives are immune from civil liability in administration of the program.

Section 15(3): States agency's express authority to recover remedial action costs under chapter 70A.305 RCW or other applicable state or federal laws.

Section 16: Expiration of chapter is July 1, 2030.

Section 17(1): Amends RCW 82.23A.020. It removes the 0.15% tax rate effective July 1, 2021, and reverts the tax rate to 0.30%.

Section 17(4)(a) Changes quarterly cash balance determination to thirty (30) million dollars (ceiling); and

Section 17(4)(b) Changes quarterly cash balance determination to fifteen (15) million dollars (floor).

Section 18(1): Amends RCW 70A.325.020 to update which moneys shall be deposited in the pollution liability insurance trust account.

Section 18(3): Strikes out appropriations to the completed leaking tank model remedies activity.

Section 19: Amends RCW 43.79A.040(4)(b) to include the pollution liability insurance trust account for interest revenue.

Section 20: States the effective date of Section 17 is October 1, 2023.

Section 21: States the expiration of section 19 is July 1, 2030.

## II. B - Cash receipts Impact

Cash receipts impact of the legislation on the responding agency with the cash receipts provisions identified by section number and when appropriate, the detail of the revenue sources. Description of the factual basis of the assumptions and the method by which the cash receipts impact is derived. Explanation of how workload assumptions translate into estimates. Distinguished between one time and ongoing functions.

Engrossed Substitute House Bill (ESHB) 1175 adds an effective date of October 1, 2023, to the tax collection and account balance management. Department of Revenue has assumed this effective date in the fiscal note estimates. ESHB 1175 also provides explicit authority for the agency to pursue cost recovery under the model toxics control act, chapter 70A.305 RCW, or other applicable state or federal laws.

Assumptions and revenue estimates from the petroleum products tax are provided by the Department of Revenue fiscal note.

PLIA anticipates cash receipts from the following.

- (1) Section 4. Enrollment and/or program fees. These are indeterminate receipts dependent on the fees charged and number of UST owners and operators who choose to enroll in the program. The fee amounts paid by UST owners and operators seeking to register the UST system in the state financial assurance program will be identified through rule.
- (2) Sections 5, 7, 8. Cost recovery. These are indeterminate receipts which includes moneys returned to the agency for emergency cleanup activities, recovery of program overpayments, and moneys recovered from other parties liable for program fraud.
- (3) Section 15. Cost recovery under the model toxics control act or other applicable laws. These are indeterminate receipts dependent on the number of private right of actions that the agency pursues.

## **II. C - Expenditures**

Agency expenditures necessary to implement this legislation (or savings resulting from this legislation), with the provisions of the legislation that result in the expenditures (or savings) identified by section number. Description of the factual basis of the assumptions and the method by which the expenditure impact is derived. Explanation of how workload assumptions translate into cost estimates. Distinguished between one time and ongoing functions.

The changes in the engrossed substitute bill do not change the expenditure impact to PLIA.

Engrossed Substitute House Bill 1175 provides for development, implementation and administration of a new agency program, the State Financial Assurance Program. To meet the provisions of Sections 3, 6, 7, 8, 10, and 11, the agency anticipates expenses related to the following.

- (1) Increased staffing needed for development and administration of the new program and to address increased demand for the agency's other programs. PLIA has identified the need for thirty-two (32) full time equivalent (FTE) positions based on the anticipated number of program participants and historical level of reinsurance claims.
- (2) Increased costs for AGO assistance with cost recovery activities and other legal activities.
- (3) Expansion of the agency's existing IT solution (operations) to accommodate the administration of the new program.

## FIRST YEAR COSTS:

The agency would incur estimated total costs of \$4,165,346 in Fiscal Year 2024 to implement the bill. These costs reflect expenditures for recruitment of staff positions dedicated to establishing and administering the program while also performing the marketing and outreach to statewide customers, AGO support, and costs associated with expansion of the agency's current IT data infrastructure which is already used for the agency's other programs. Although the agency has identified a need of full program staffing, PLIA recognizes that there may be challenges to hiring. Staffing expenditure is expected to continue for the duration of the state financial assurance program administration and will be considered as ongoing agency operations.

Increased staffing is necessary because current agency staffing is at capacity meeting existing business needs. Administration of the financial assurance program would require dedicated staff with technical experience and expertise. These positions include technical project managers, financial payment reviewers, facility assessors and administrative support. Other positions required to implement the program established in the bill include an underwriter, equity and tribal coordinator, application and program eligibility reviewers, grants and contracts managers, public records support, and policy and rulemaking support.

The IT system expansion costs total \$770,962, with \$391,481 for FY24, and \$379,481 for FY25.

## ONGOING COSTS

The agency anticipates maintaining the increased staffing levels for the duration of program administration. This will be an ongoing expense that considers increases to meet salary and benefits adjustments.

## Part III: Expenditure Detail

## III. A - Operating Budget Expenditures

Account	Account Title	Type	FY 2024	FY 2025	2023-25	2025-27	2027-29
544-1	Pollution Liability Insurance Program Trust Account	State	4,165,346	4,173,568	8,338,914	8,593,747	8,944,722
		Total \$	4,165,346	4,173,568	8,338,914	8,593,747	8,944,722

## III. B - Expenditures by Object Or Purpose

	FY 2024	FY 2025	2023-25	2025-27	2027-29
FTE Staff Years	32.0	32.0	32.0	32.0	32.0
A-Salaries and Wages	2,148,986	2,363,885	4,512,871	5,460,573	5,720,600
B-Employee Benefits	751,634	826,797	1,578,431	1,909,902	2,000,850
C-Professional Service Contracts	758,250	634,250	1,392,500	826,000	826,000
E-Goods and Other Services	307,200	244,080	551,280	188,160	188,160
G-Travel	104,556	104,556	209,112	209,112	209,112
J-Capital Outlays	94,720		94,720		
M-Inter Agency/Fund Transfers					
N-Grants, Benefits & Client Services					
P-Debt Service					
S-Interagency Reimbursements					
T-Intra-Agency Reimbursements					
9-					
Total \$	4,165,346	4,173,568	8,338,914	8,593,747	8,944,722

III. C - Operating FTE Detail: List FTEs by classification and corresponding annual compensation. Totals need to agree with total FTEs in Part I and Part IIIA

Job Classification	Salary	FY 2024	FY 2025	2023-25	2025-27	2027-29
Administrative Assistant 3	45,852	1.0	1.0	1.0	1.0	1.0
Assessor (Underwriter)	85,000	1.0	1.0	1.0	1.0	1.0
Assurance Manager	100,000	1.0	1.0	1.0	1.0	1.0
Benefits Marketing Representative	61,632	1.0	1.0	1.0	1.0	1.0
Community Outreach & EES 2	51,888	1.0	1.0	1.0	1.0	1.0
Environmental Planner 2	60,156	4.0	4.0	4.0	4.0	4.0
Environmental Planner 3	71,520	2.0	2.0	2.0	2.0	2.0
Environmental Specialist 4	63,216	4.0	4.0	4.0	4.0	4.0
Fiscal Analyst 3	58,704	2.0	2.0	2.0	2.0	2.0
Forms & Records Analyst 3	53,100	1.0	1.0	1.0	1.0	1.0
Grant & Contract Coordinator Lead	60,156	1.0	1.0	1.0	1.0	1.0
Hydrogeologist 2	68,076	6.0	6.0	6.0	6.0	6.0
Hydrogeologist 3	78,900	1.0	1.0	1.0	1.0	1.0
IT APP Development -Journey	86,268	1.0	1.0	1.0	1.0	1.0
Program specialist 4	61,632	2.0	2.0	2.0	2.0	2.0
Records management supervisor	69,756	1.0	1.0	1.0	1.0	1.0
Regulatory Analyst 2	75,120	1.0	1.0	1.0	1.0	1.0
Regulatory Analyst 3	82,896	1.0	1.0	1.0	1.0	1.0
Total FTEs		32.0	32.0	32.0	32.0	32.0

## III. D - Expenditures By Program (optional)

**NONE** 

# Part IV: Capital Budget Impact

IV. A - Capital Budget Expenditures
NONE

## IV. B - Expenditures by Object Or Purpose

NONE

## IV. C - Capital Budget Breakout

 $Acquisition\ and\ construction\ costs\ not\ reflected\ elsewhere\ on\ the\ fiscal\ note\ and\ description\ of\ potential\ financing\ methods.$ 

NONE

IV. D - Capital FTE Detail: FTEs listed by classification and corresponding annual compensation. Totals agree with total FTEs in Part IVB.

**NONE** 

# Part V: New Rule Making Required

 $Provisions \ of \ the \ bill \ that \ require \ the \ agency \ to \ adopt \ new \ administrative \ rules \ or \ repeal/revise \ existing \ rules.$ 

Engrossed Substitute House Bill 1175 requires PLIA to conduct rulemaking on program administration. Although the bill language provides for the use of program guidance during the rulemaking process, the agency anticipates a robust rulemaking effort immediately following establishment of the state financial assurance program. This effort will require engaging directly with statewide UST owners/operators, stakeholder groups, and state and federal agencies. Agency rulemaking will comply with the state's Administrative Practice Act and likely require procurement of a Small Business Economic Impact Statement.



# **Multiple Agency Ten-Year Analysis Summary**

Bill Number	Title
1175 E S HB	Petroleum storage tanks

This ten-year analysis is limited to the estimated cash receipts associated with the proposed tax or fee increases.

# **Estimated Cash Receipts**

	Fiscal Year 2024	Fiscal Year 2025	Fiscal Year 2026	Fiscal Year 2027	Fiscal Year 2028	Fiscal Year 2029	Fiscal Year 2030	Fiscal Year 2031	Fiscal Year 2032	Fiscal Year 2033	2024-33 TOTAL
Office of Attorney General	0	0	0	0	0	0	0	0	0	0	0
Department of Revenue	18,000,000	28,100,000	4,700,000	24,700,000	30,700,000	-5,400,000	29,800,000	33,100,000	-19,000	34,400,000	198,081,000
Department of Ecology	0	0	0	0	0	0	0	0	0	0	0
Pollution Liability Insurance Program Indeterminate Impact	0	0	0	0	0	0	0	0	0	0	0
Total	18,000,000	28,100,000	4,700,000	24,700,000	30,700,000	-5,400,000	29,800,000	33,100,000	-19,000	34,400,000	198,081,000



Bill Number	Title	Agency
1175 E S HB	Petroleum storage tanks	100 Office of Attorney General

This ten-year analysis is limited to agency estimated cash receipts associated with the proposed tax or fee increases. The Office of Financial Management ten-year projection can be found at http://www.ofm.wa.gov/tax/default.asp.

χ No Cash Receipts		Partially Indeterminate Cash Receipts					Indeterminate Cash Receipts					
Name of Tax or Fee	Acct Code											

Agency Preparation: Dave Merchant	Phone: 360-753-1620	Date: 3/23/2023 10:55:20 an
Agency Approval: Edd Giger	Phone: 360-586-2104	Date: 3/23/2023 10:55:20 an
OFM Review:	Phone:	Date:



Bill Number	Title	Agency
1175 E S HB	Petroleum storage tanks	140 Department of Revenue

This ten-year analysis is limited to agency estimated cash receipts associated with the proposed tax or fee increases. The Office of Financial Management ten-year projection can be found at http://www.ofm.wa.gov/tax/default.asp.

## **Estimates**

	No Cash Receipts		Partially Indeterminate Cash Receipts		Indeterminate Cash Receipts
--	------------------	--	---------------------------------------	--	-----------------------------

## **Estimated Cash Receipts**

Name of Tax or Fee	Acct Code	Fiscal Year 2024	Fiscal Year 2025	Fiscal Year 2026	Fiscal Year 2027	Fiscal Year 2028	Fiscal Year 2029	Fiscal Year 2030	Fiscal Year 2031	Fiscal Year 2032	Fiscal Year 2033	2024-33 TOTAL
Petroleum products tax	544	18,000,000	28,100,000	4,700,000	24,700,000	30,700,000	(5,400,000)	29,800,000	33,100,000	(19,000)	34,400,000	198,081,000
Total		18,000,000	28,100,000	4,700,000	24,700,000	30,700,000	(5,400,000)	29,800,000	33,100,000	(19,000)	34,400,000	198,081,000

Biennial Totals 46,100,000 29,400,000 25,300,000 62,900,000 34,381,000 198,081,000

## Narrative Explanation (Required for Indeterminate Cash Receipts)

Note: This fiscal note reflects language in ESHB 1175, 2023 Legislative Session.

This fiscal note only addresses section 17 of the bill, which impacts the Department of Revenue (department).

#### COMPARISION OF SUBSTITUTE BILL WITH SUBSTITUTE BILL:

The engrossed substitute bill does not change section 17 which impacts the department.

#### **CURRENT LAW:**

The petroleum products tax (PPT) is a tax on the first possession of petroleum products in Washington. The current tax rate, in effect since July 1, 2021, is 0.15% on the wholesale value of the petroleum products. Proceeds from the PPT fund the pollution liability insurance program trust account.

Thirty days after the end of each calendar quarter the department determines the cash balance in the pollution liability insurance program trust account as of the last day that calendar quarter, excluding the statutorily required reserves. If the balance of the account is \$7.5 million or less, the department collects the PPT. If the balance is above \$15 million, the department temporarily suspends the PPT at the beginning of the following quarter.

#### PROPOSAL:



Bill Number	Title	Agency
1175 E S HB	Petroleum storage tanks	140 Department of Revenue

This ten-year analysis is limited to agency estimated cash receipts associated with the proposed tax or fee increases. The Office of Financial Management ten-year projection can be found at http://www.ofm.wa.gov/tax/default.asp.

## Narrative Explanation (Required for Indeterminate Cash Receipts)

This bill reverts the PPT rate to the rate in effect prior to July 1, 2021. Under this proposal, the effective tax rate will be 0.3%.

The bill also increases the thresholds in the pollution liability insurance program trust account used for determining when the PPT is imposed or suspended. The PPT will imposed when the balance of the account is \$15 million or less and suspended, at the beginning of the following quarter, when the most recent quarterly balance exceeds \$30 million.

#### **EFFECTIVE DATE:**

This bill takes effect on October 1, 2023.

#### ASSUMPTIONS:

- This estimate uses the non-general fund forecast model for the PPT as of November 2022.
- Growth of the wholesale value of petroleum products will mirror the weighted average price of crude received in refinery inventories, as reported by the Economic and Revenue Forecast Council in November 2022. Thus, revenues will grow as the wholesale value changes.
- Until October 1, 2023, the Pollution Liability Insurance Agency expends on average \$3.5 million each quarter.
- Beginning October 1, 2023, due to this proposal, the Pollution Liability Insurance Agency will expend on average \$8 million each quarter.
- If the cash balance in the pollution liability insurance program trust account exceeds \$7.5 million, the Pollution Liability Insurance Agency will request that the state treasurer transfer any cash balance in excess of \$7.5 million. This maximizes the amount transferred in a fiscal biennium from the pollution liability insurance agency underground storage tank revolving account until the total biennium balance in this account exceeds \$20 million (RCV 70A.345.130(2)).
- The department implements this bill on October 1, 2023, impacting eight months of collections in fiscal year 2024.

#### DATA SOURCES:

- Washington State Economic and Revenue Forecast Council, November 2022 Forecast, seasonally adjusted weighted average price of crude received in refinery inventor (POILRAP)
- Washington State Department of Revenue, Non-General Fund Forecast, November 2022

#### **REVENUE ESTIMATES:**

This bill increases revenues for the Pollution Liability Insurance Agency by an estimated \$18 million in the eight months of impacted collections in fiscal year 2024, and by \$28.1 million in fiscal year 2025, for the first full year of impacted collections.



Bill Number	Title	Agency
1175 E S HB	Petroleum storage tanks	140 Department of Revenue

This ten-year analysis is limited to agency estimated cash receipts associated with the proposed tax or fee increases. The Office of Financial Management ten-year projection can be found at http://www.ofm.wa.gov/tax/default.asp.

## Narrative Explanation (Required for Indeterminate Cash Receipts)

## TOTAL REVENUE IMPACT:

State Government (cash basis, \$000):

FY 2024 - \$ 18,000

FY 2025 - \$ 28,100

FY 2026 - \$ 4,700

FY 2027 - \$ 24,700

FY 2028 - \$ 30,700

FY 2029 - (\$ 5,400)

Local Government, if applicable (cash basis, \$000): None

Agency Preparation: Anna Yamada	Phone: 360-534-1519	Date: 3/17/2023 5:11:57 pm
Agency Approval: Valerie Torres	Phone: 360-534-1521	Date: 3/17/2023 5:11:57 pm
OFM Review:	Phone:	Date:



Bill Number	Title	Agency
1175 E S HB	Petroleum storage tanks	461 Department of Ecology
This ten-year analysis is limited to agency ten-year projection can be found at http://	y estimated cash receipts associated with the proposed tax or fee increas www.ofm.wa.gov/tax/default.asp .	ses. The Office of Financial Management

# **Estimates**

χ No Cash Receipts			Partially Indeterminate Cash Receipts						Indeterminate Cash Receipts			
Name of Tax or Fee	Acct Code											

Agency Preparation: Lyndsay Gordon	Phone:	360-810-1636	Date:	3/21/2023	8:50:50 am
Agency Approval: Erik Fairchild	Phone:	360-407-7005	Date:	3/21/2023	8:50:50 am
OFM Review:	Phone:		Date:		



Bill Number	Title							Agency					
1175 E S HB	Petro	troleum storage tanks						462 Pollution Liability Insurance Program					
This ten-year analysis is limited to agenc en-year projection can be found at http://	-		•		ith the propo	osed tax or	fee increas	es. The Off	ice of Finar	ncial Manag	jement		
Estimates													
No Cash Receipts		F	Partially I	ndetermi	inate Cas	h Receip	ots	X	Indeterm	inate Ca	sh Recei <sub>l</sub>	ots	
Estimated Cash Receipts													
Name of Tax or Fee	Acct Code												
Total													

#### **Biennial Totals**

## Narrative Explanation (Required for Indeterminate Cash Receipts)

Engrossed Substitute House Bill (ESHB) 1175 adds an effective date of October 1, 2023, to the tax collection and account balance management described in Section 17. The Department of Revenue has already assumed this effective date in the fiscal note estimates. ESHB 1175 also provides explicit authority for the agency to pursue correcovery under the model toxics control act, chapter 70A.305 RCW, or other applicable state or federal laws.

Assumptions and revenue estimates from the petroleum products tax are provided by the Department of Revenue fiscal note included with the agency request submission.

PLIA anticipates cash receipts from the following:

Section 4. Enrollment and/or program fees. These are indeterminate receipts dependent on the fees charged and number of UST owners and operators who choose to enroll in the program. The fee amounts paid by UST owners and operators seeking to register the UST system in the state financial assurance program will be identified through rule.

Section 15. Cost recovery from model toxics control act or other applicable state or federal laws. The agency anticipates indeterminate receipts dependent on the number private right of action claims pursued to recover remedial action costs.



Bill Number	Title	Agency
1175 E S HB	Petroleum storage tanks	462 Pollution Liability Insurance Program

Agency Preparation: Phi Ly	Phone:	360-407-0517	Date:	3/19/2023	3:53:40 pm
Agency Approval: Cassandra Garcia	Phone:	360-407-0520	Date:	3/19/2023	3:53:40 pm
OFM Review:	Phone:		Date:		