# **Multiple Agency Fiscal Note Summary**

Bill Number: 1167 E 2S HB Title: Residential housing

# **Estimated Cash Receipts**

NONE

Agency Name	2023-25		2025	-27	2027-29	
	GF- State	Total	GF- State	Total	GF- State	Total
Local Gov. Courts						
Loc School dist-SPI						
Local Gov. Other	Fiscal note not available					
Local Gov. Total						

# **Estimated Operating Expenditures**

Agency Name	2023-25				2025-27				2027-29			
	FTEs	GF-State	NGF-Outlook	Total	FTEs	GF-State	NGF-Outlook	Total	FTEs	GF-State	NGF-Outlook	Total
Office of the Governor	.0	225,000	225,000	225,000	.0	0	0	0	.0	0	0	0
Department of Commerce	1.6	476,165	476,165	476,165	1.2	324,436	324,436	324,436	1.2	324,436	324,436	324,436
Department of Commerce										scal note.		
Department of Enterprise Services	1.0	273,200	273,200	273,200	.0	0	0	0	.0	0	0	0
Total \$	2.6	974,365	974,365	974,365	1.2	324,436	324,436	324,436	1.2	324,436	324,436	324,436

Agency Name	2023-25				2025-27			2027-29		
	FTEs	GF-State	Total	FTEs	GF-State	Total	FTEs	GF-State	Total	
Local Gov. Courts										
Loc School dist-SPI										
Local Gov. Other	Fiscal	note not availab	le							
Local Gov. Total										

# **Estimated Capital Budget Expenditures**

Agency Name	2023-25				2025-27			2027-29		
	FTEs	Bonds	Total	FTEs	Bonds	Total	FTEs	Bonds	Total	
Office of the Governor	.0	0	0	.0	0	0	.0	0	0	
Department of Commerce	.0	0	0	.0	0	0	.0	0	0	
Department of Enterprise	.0	0	0	.0	0	0	.0	0	0	
Services										
Total \$	0.0	0	0	0.0	0	0	0.0	0	0	

Agency Name		2023-25			2025-27			2027-29		
	FTEs	<b>GF-State</b>	Total	FTEs	GF-State	Total	FTEs	GF-State	Total	
Local Gov. Courts										
Loc School dist-SPI										
Local Gov. Other	Fiscal	Fiscal note not available								
Local Gov. Total										

# **Estimated Capital Budget Breakout**

NONE

Prepared by: Gwen Stamey, OFM	Phone:	Date Published:
	(360) 790-1166	Preliminary 3/10/2023

# **Individual State Agency Fiscal Note**

Bill Number:	1167 E 2S HB	Title:	Residential housing	g		Agency:	075-Office	of the Governor
Part I: Esti	mates	1						
No Fisca	l Impact							
Estimated Casl	h Receipts to:							
NONE								
Estimated Ope	erating Expenditure	es from:	FY 2024	FY 2025	2023-2	5 2	025-27	2027-29
Account							<u></u>	
General Fund-			225,000	0		,000	0	
	<u>'</u>	Total \$	225,000	0	225	,000	0	0
and alternate	ipts and expenditure es ranges (if appropriate)	), are expla	ined in Part II.	e most likely fiscal	impact. Factor	s impacting th	e precision o	of these estimates,
	able boxes and follow	•	C					
X If fiscal in form Part	mpact is greater than s I-V.	ı \$50,000 p	per fiscal year in the	current bienniun	n or in subseq	uent biennia,	complete e	ntire fiscal note
If fiscal i	mpact is less than \$5	50,000 per	fiscal year in the cu	rrent biennium o	r in subsequer	nt biennia, co	mplete this	page only (Part I)
Capital b	oudget impact, compl	lete Part IV	V.					
Requires	new rule making, co	omplete Pa	art V.					
Legislative C	Contact: Karen Ep	ps			Phone: 360-7	86-7424	Date: 03	3/07/2023
Agency Prep	paration: Tracy Say	yre			Phone: 360-8	90-5279	Date: 0	03/07/2023
Agency App	roval: Jamie Lai	ngford			Phone: (360)	870-7766	Date: 0	03/07/2023
OFM Review	v: Cheri Kel	ller			Phone: (360)	584-2207	Date: 0	03/07/2023

## **Part II: Narrative Explanation**

### II. A - Brief Description Of What The Measure Does That Has Fiscal Impact

Significant provisions of the bill and any related workload or policy assumptions that have revenue or expenditure impact on the responding agency by section number.

Changes made in the engrossed second substitute bill did not impact sections pertaining to the Office of Regulatory and Innovation Assistance and therefore does not change the Office's previous fiscal note assumptions.

SHB 1167 requires the Office of Regulatory and Innovation Assistance (ORIA) to contract with an external consultant or entity to develop an optional standard plan set that demonstrates a prescriptive compliance pathway that meets or exceeds all energy code regulations for residential housing, subject to the International Residential Code

The standard plan set must be completed by December 31, 2023.

#### II. B - Cash receipts Impact

Cash receipts impact of the legislation on the responding agency with the cash receipts provisions identified by section number and when appropriate, the detail of the revenue sources. Description of the factual basis of the assumptions and the method by which the cash receipts impact is derived. Explanation of how workload assumptions translate into estimates. Distinguished between one time and ongoing functions.

### II. C - Expenditures

Agency expenditures necessary to implement this legislation (or savings resulting from this legislation), with the provisions of the legislation that result in the expenditures (or savings) identified by section number. Description of the factual basis of the assumptions and the method by which the expenditure impact is derived. Explanation of how workload assumptions translate into cost estimates. Distinguished between one time and ongoing functions.

ORIA will need to run a procurement and execute a contract with the successful consultant or entity to carry out the required work. After conferring with industry experts and reviewing similar contracts we estimate the work will could require up to 900 hours @ \$250 per hour. Funding for the consultant or firm is estimated to cost up to \$225,000.

# Part III: Expenditure Detail

## III. A - Operating Budget Expenditures

Account	Account Title	Type	FY 2024	FY 2025	2023-25	2025-27	2027-29
001-1	General Fund	State	225,000	0	225,000	0	0
		Total \$	225,000	0	225,000	0	0

#### III. B - Expenditures by Object Or Purpose

	FY 2024	FY 2025	2023-25	2025-27	2027-29
FTE Staff Years					
A-Salaries and Wages					
B-Employee Benefits					
C-Professional Service Contracts	225,000		225,000		
E-Goods and Other Services					
G-Travel					
J-Capital Outlays					
M-Inter Agency/Fund Transfers					
N-Grants, Benefits & Client Services					
P-Debt Service					
S-Interagency Reimbursements					
T-Intra-Agency Reimbursements					
9-					
Total \$	225,000	0	225,000	0	0

III. C - Operating FTE Detail: FTEs listed by classification and corresponding annual compensation. Totals agree with total FTEs in Part I and Part IIIA.

**NONE** 

## III. D - Expenditures By Program (optional)

**NONE** 

# Part IV: Capital Budget Impact

IV. A - Capital Budget Expenditures

**NONE** 

IV. B - Expenditures by Object Or Purpose

**NONE** 

#### IV. C - Capital Budget Breakout

Acquisition and construction costs not reflected elsewhere on the fiscal note and description of potential financing methods.

**NONE** 

IV. D - Capital FTE Detail: FTEs listed by classification and corresponding annual compensation. Totals agree with total FTEs in Part IVB.

**NONE** 

# Part V: New Rule Making Required

Provisions of the bill that require the agency to adopt new administrative rules or repeal/revise existing rules.

# **Individual State Agency Fiscal Note**

Bill Number: 1167 E 2S HB	Title: Residential housing	5	Ago	ency: 103-Departm	ent of Commo	erce
Part I: Estimates  No Fiscal Impact						
Estimated Cash Receipts to:						
NONE						
Estimated Operating Expenditures	s from:					
	FY 2024	FY 2025	2023-25	2025-27	2027-29	
FTE Staff Years	1.6	1.6	1.6	1.2	1	.2
Account						
General Fund-State 001-1	237,452	238,713	476,165	324,436	324,4	
	Total \$ 237,452	238,713	476,165	324,436	324,4	36
In addition to the estimates	s above, there are additional in	ndeterminate costs	and/or savings. P	lease see discussion		
The cash receipts and expenditure est and alternate ranges (if appropriate)		most likely fiscal in	npact. Factors impa	cting the precision of	these estimates,	
Check applicable boxes and follow	v corresponding instructions:					
X If fiscal impact is greater than form Parts I-V.	\$50,000 per fiscal year in the	current biennium	or in subsequent b	iennia, complete en	tire fiscal note	;
If fiscal impact is less than \$5	0,000 per fiscal year in the cur	rrent biennium or	in subsequent bier	nia, complete this p	age only (Part	ι T\
Capital budget impact, comple	ete Part IV.					l 1).
X Requires new rule making, co						ι 1).
	mplete Part V.					ι 1).
Legislative Contact: Karen Epp	-	P	Phone: 360-786-74	24 Date: 03/	707/2023	ι 1).
Legislative Contact: Karen Epp Agency Preparation: Buck Luca	DS .		Phone: 360-786-74 Phone: 360-725-31			ι 1).
	os as	P		80 Date: 03.	/10/2023	ι 1)

Gwen Stamey

OFM Review:

Date: 03/10/2023

Phone: (360) 790-1166

## Part II: Narrative Explanation

### II. A - Brief Description Of What The Measure Does That Has Fiscal Impact

Significant provisions of the bill and any related workload or policy assumptions that have revenue or expenditure impact on the responding agency by section number.

Differences between E2SHB 1167 and 2SHB 1167:

No amendments in E2SHB 1167 will change the Department of Commerce's (department) assumptions about the fiscal impact of the bill from 2SHB 1167:

- Section 3 removes the requirement for counties to adopt regulations for middle housing, and it removes the July 1, 2025 effective date, clarifying cities must adopt the required regulations for middle housing as six months after a jurisdiction's next comprehensive plan update.
- Section 4 is replaced, removing the categorical exemptions and adding a new section, amending RCW 36.70A, The Growth Management Act (GMA), to allow all cities and counties to adopt regulations that create a simple, low-cost, expedited permit process, and the section further outlines the details for this process.
- Section 6 is added, amending the Local Project Review Act (RCW 36.70B) to require a local government planning under RCW 36.70A.040 to follow new guidelines. The subsequent sections of the bill are also renumbered accordingly.

Summary of E2SHB 1167:

Section 1 adds a new section to RCW 36.70A requiring the department to develop and administer a new grant program to provide direct financial assistance to counties and cities for the adoption of preapproved ADU plans.

Section 2 adds a new section to RCW 19.27 requiring the council to convene a work group to recommend a mechanism in the International Residential Code (IRC) for adopting by reference provisions for multiplex housing contained in the International Building Code (IBC), instead of including multiplex housing in the IRC and exempting it from the IBC. The council is also required to convene a work group for the purpose of recommending modifications and limitations that would allow a single-exit stairway to serve multifamily residential structures up to six stories above grade plane, including considerations for water supply, the presence of a professional fire department, and any other provisions necessary to ensure public health, safety, and general welfare. Recommendations from these work groups must be provided to the council by July 1, 2026.

Section 3 adds a new section to RCW 36.70A changing the date by which cities must adopt the required regulations for middle housing six months after a jurisdiction's next comprehensive plan update; clarifies that development regulations for middle housing, not multiplex housing, must not be more restrictive than that for detached single-family residences; modifies the definition of middle housing and middle housing types; and prohibits a city from requiring more than a single stairway in residential buildings of six stories or less if the conditions in the IBC are met, beginning July 1, 2026.

Section 4 adds a new section to RCW 36.70A, the GMA, to allow all cities and counties to adopt regulations that create a simple, low-cost, expedited permit process for development of single-family, duplex, triplex, or accessory dwelling housing units with less than 1,801 square feet per unit in locations within an urban growth area designated for residential housing.

Section 6 amends RCW 36.70B.120 requiring a city or county to conduct any design review of housing development permit applications administratively, beginning six months after the jurisdiction's next comprehensive plan update. It defines administrative design review and housing development for purposes of this subsection.

Section 7 changes the deadline for completion of an optional standard plan or pathway for residential housing to meet or exceed energy code requirements June 30, 2024.

Section 8 adds a null and void clause, making the bill null and void unless funded in the omnibus appropriations act by June

30, 2023.

#### II. B - Cash receipts Impact

Cash receipts impact of the legislation on the responding agency with the cash receipts provisions identified by section number and when appropriate, the detail of the revenue sources. Description of the factual basis of the assumptions and the method by which the cash receipts impact is derived. Explanation of how workload assumptions translate into estimates. Distinguished between one time and ongoing functions.

#### II. C - Expenditures

Agency expenditures necessary to implement this legislation (or savings resulting from this legislation), with the provisions of the legislation that result in the expenditures (or savings) identified by section number. Description of the factual basis of the assumptions and the method by which the expenditure impact is derived. Explanation of how workload assumptions translate into cost estimates. Distinguished between one time and ongoing functions.

Agency assumptions:

- The department must provide staffing for a grant program to assist cities and counties to modify codes and processes that will accommodate more ADUs.
- The grants under this act are indeterminate and subject to appropriation. It is unknown how many cities or counties would seek funding or at what level.
- The department assumes staff support will be required to monitor and provide input on the work groups that will be undertaken by the building code council (Section 2) to consider building code changes for middle housing.
- Additional rulemaking will be required to update department guidance and technical assistance to local governments related to Section 3, requiring moderate AAG review.
- 1.0 FTE Commerce Specialist 3, (2,088 hours) in FY 24-29, each fiscal year, for the new grant program development and ongoing management under Section 1.
- 0.2 FTE Commerce Specialist 3 (418 hours) in FY24-FY25, each fiscal year, to participate in the state building code council work group, providing needed technical assistance and monitoring.
- 0.2 FTE Management Analyst 4 (418 hours) in FY 24-25, each fiscal year, for update to technical assistance guidance and rulemaking to implement the changes under Section 3.

Salary & Benefits:

FY24: \$156,462

FY25: \$161,798

FY26-FY29: \$114,847 per fiscal year

### Goods & Services:

Attorney General costs: \$5,000 in FY24-FY25 for 23.8 hours at \$210 per hour each fiscal year, for legal review of draft guidelines adopted by rule for the new Section 3 guidance through rulemaking.

FY24: \$18,414 FY25: \$18,423

FY26-FY29: \$9,586 per fiscal year

#### Travel:

Travel includes stakeholder outreach to local governments.

FY24-FY25: \$5,260 per fiscal year

### Equipment:

Standard workstations in FY24 to include a computer/tablet.

FY24: \$5,840

Intra-agency Reimbursements:

FY24: \$51,476 FY25: \$53,232

FY26-FY29: \$37,785 per fiscal year

Note: Standard goods and services costs include supplies and materials, employee development and training, Attorney General costs, central services charges and agency administration. Intra-agency-agency administration costs (e.g., payroll, HR, IT) are funded under a federally approved cost allocation plan.

\_\_\_\_\_

**Total Costs:** 

FY24: \$237,452 FY25: \$238,713

FY26-FY29: \$162,218 per fiscal year

# **Part III: Expenditure Detail**

## III. A - Operating Budget Expenditures

Account	Account Title	Type	FY 2024	FY 2025	2023-25	2025-27	2027-29
001-1	General Fund	State	237,452	238,713	476,165	324,436	324,436
		Total \$	237,452	238,713	476,165	324,436	324,436

In addition to the estimates above, there are additional indeterminate costs and/or savings. Please see discussion.

#### III. B - Expenditures by Object Or Purpose

	FY 2024	FY 2025	2023-25	2025-27	2027-29
FTE Staff Years	1.6	1.6	1.6	1.2	1.2
A-Salaries and Wages	115,709	119,181	234,890	169,036	169,036
B-Employee Benefits	40,753	42,617	83,370	60,658	60,658
C-Professional Service Contracts					
E-Goods and Other Services	18,414	18,423	36,837	19,172	19,172
G-Travel	5,260	5,260	10,520		
J-Capital Outlays	5,840		5,840		
M-Inter Agency/Fund Transfers					
N-Grants, Benefits & Client Services					
P-Debt Service					
S-Interagency Reimbursements					
T-Intra-Agency Reimbursements	51,476	53,232	104,708	75,570	75,570
9-					
Total \$	237,452	238,713	476,165	324,436	324,436

In addition to the estimates above, there are additional indeterminate costs and/or savings. Please see discussion.

# III. C - Operating FTE Detail: List FTEs by classification and corresponding annual compensation. Totals need to agree with total FTEs in Part I and Part IIIA

Job Classification	Salary	FY 2024	FY 2025	2023-25	2025-27	2027-29
Administrative Services - Indirect	111,168	0.2	0.2	0.2	0.2	0.2
Commerce Specialist 3	82,056	1.2	1.2	1.2	1.0	1.0
Management Analyst 4	86,212	0.2	0.2	0.2		
Total FTEs		1.6	1.6	1.6	1.2	1.2

### III. D - Expenditures By Program (optional)

**NONE** 

# Part IV: Capital Budget Impact

## IV. A - Capital Budget Expenditures

**NONE** 

## IV. B - Expenditures by Object Or Purpose

**NONE** 

#### IV. C - Capital Budget Breakout

Acquisition and construction costs not reflected elsewhere on the fiscal note and description of potential financing methods.

**NONE** 

IV. D - Capital FTE Detail: FTEs listed by classification and corresponding annual compensation. Totals agree with total FTEs in Part IVB.

NONE

# Part V: New Rule Making Required

Provisions of the bill that require the agency to adopt new administrative rules or repeal/revise existing rules.

The department will likely need to update its guidance under chapter 365-196 WAC to implement the new requirements under Sections 3.

# **Individual State Agency Fiscal Note**

<b>Bill Number:</b> 1167 E 2S HB	Title:	Residential housing	g	1	Agency: 179-Depar Services	tment of Enterprise
Part I: Estimates  No Fiscal Impact						
_						
<b>Estimated Cash Receipts to:</b>						
NONE						
<b>Estimated Operating Expendit</b>	ures from:					
		FY 2024	FY 2025	2023-25	2025-27	2027-29
FTE Staff Years		1.0	1.0	1.	0.0	0.0
Account						
General Fund-State 001-		136,600	136,600	273,20		
	Total \$	136,600	136,600	273,20	0	0
The cash receipts and expenditur		this many arranged of	o most likely 6-2 1	manat English	un action the arrests.	of these ordinates
and alternate ranges (if appropri	ate), are explo	ained in Part II.	e most tikety jiscat t	mpaci. Faciors in	npacting the precision	of these estimates,
Check applicable boxes and fo	llow corresp	onding instructions:				
If fiscal impact is greater the form Parts I-V.	nan \$50,000	per fiscal year in the	current biennium	or in subsequer	t biennia, complete	entire fiscal note
If fiscal impact is less than	\$50,000 pe	r fiscal year in the cu	rrent biennium or	in subsequent b	iennia, complete thi	s page only (Part I)
Capital budget impact, cor	nplete Part I	V.				
Requires new rule making	, complete P	art V.				
Legislative Contact: Karen	Epps		]	Phone: 360-786-	7424 Date: (	03/07/2023
Agency Preparation: Michae	el Diaz		]	Phone: (360) 40	7-8131 Date: 0	03/09/2023
Agency Approval: Ashley	Howard		]	Phone: (360) 40	7-8159 Date: 0	03/09/2023
OFM Review: Cheri l	Keller			Phone: (360) 58-	4-2207 Date: 0	03/09/2023

## Part II: Narrative Explanation

### II. A - Brief Description Of What The Measure Does That Has Fiscal Impact

Significant provisions of the bill and any related workload or policy assumptions that have revenue or expenditure impact on the responding agency by section number.

Section 1 adds a new section to RCW 36.70A and describes the requirements and processes for the Department of Commerce to develop and administer a grant program to provide financial assistance to counties and cities to adopt preapproved accessory dwelling unit plans. This has no fiscal impact to the Department of Enterprise Services (DES).

Section 2 adds a new section to RCW 19.27.

Section 2(1) requires the State Building Code Council (SBCC) to create a work group whose purpose is to simplify the production of middle housing by recommending a mechanism in the international residential code that adopts by reference the provisions for multiplex housing in the international building code (IBC). The recommendations to the council shall be provided in time for the council to adopt or amend rules or codes as necessary for implementation in the 2024 international residential code (IRC). The council shall take action to adopt additions and amendments to rules or codes as necessary to apply the new reference mechanism in the IRC to multiplex housing by July 1, 2026. This has a fiscal impact to DES.

Section 2(2) requires the SBCC to create a work group to recommend modifications and limitations to the IBC that would allow a single exit stairway to serve multifamily residential structures up to six stories above grade plane. The recommendations to the council shall be provided in time for the council to adopt or amend rules or codes as necessary for implementation in the 2024 IBC. The council shall take action to adopt additions and amendments to rules or codes as necessary by July 1, 2026. This has fiscal impact to DES.

Section 3 adds a new section to RCW 36.70A and describes the requirements of cities to adopt or amend their regulations to take effect six months after the jurisdiction's next periodic comprehensive plan update. This has no fiscal impact to DES.

Section 4 adds a new section to RCW 36.70A that allows cities and counties to adopt development regulations that will create a simple, low cost, expedited permit process for certain dwellings. This has no fiscal impact to DES.

Section 7 is a new section that requires the Office of Regulatory Innovation and Assistance to contract with a qualified external consultant or entity to develop a standard plan set. This standard plan set may be used, but is not required, by local governments and building industries. DES assumes these standard plan sets will not be incorporated into the state building code. Therefore, this has no fiscal impact to DES.

Section 8 states that if funding for this act is not provided by June 30, 2023, this act is null and void.

#### II. B - Cash receipts Impact

Cash receipts impact of the legislation on the responding agency with the cash receipts provisions identified by section number and when appropriate, the detail of the revenue sources. Description of the factual basis of the assumptions and the method by which the cash receipts impact is derived. Explanation of how workload assumptions translate into estimates. Distinguished between one time and ongoing functions.

## II. C - Expenditures

Agency expenditures necessary to implement this legislation (or savings resulting from this legislation), with the provisions of the legislation that result in the expenditures (or savings) identified by section number. Description of the factual basis of the assumptions and the method by which the expenditure impact is derived. Explanation of how workload assumptions translate into cost estimates. Distinguished between one time and ongoing functions.

Section 2 requires the State Building Code Council (SBCC) to develop two workgroups to recommend changes to rules or codes related to 1) multiplex housing codes and 2) single exit stairways. The current implementation date identified in 2SHB 1167 could be done within normal code adoption by SBCC. Therefore, there is no need for additional meetings for council members.

However, these two new workgroups impact the administrative staff that supports the SBCC.

This analysis assumes that 1 Management Analyst 5 would be required for two years, and the position would start July 1, 2023.

The impact to the administrative staff that supports the SBCC will be reevaluated at the end of the legislative session to determine the combined impact of legislation passed. A supplemental budget request to right size the staffing levels might be needed for the 2024 session.

## Part III: Expenditure Detail

## III. A - Operating Budget Expenditures

Account	Account Title	Type	FY 2024	FY 2025	2023-25	2025-27	2027-29
001-1	General Fund	State	136,600	136,600	273,200	0	0
		Total \$	136,600	136,600	273,200	0	0

#### III. B - Expenditures by Object Or Purpose

	FY 2024	FY 2025	2023-25	2025-27	2027-29
FTE Staff Years	1.0	1.0	1.0		
A-Salaries and Wages	91,500	91,500	183,000		
B-Employee Benefits	31,100	31,100	62,200		
C-Professional Service Contracts					
E-Goods and Other Services	14,000	14,000	28,000		
G-Travel					
J-Capital Outlays					
M-Inter Agency/Fund Transfers					
N-Grants, Benefits & Client Services					
P-Debt Service					
S-Interagency Reimbursements					
T-Intra-Agency Reimbursements					
9-					
Total \$	136,600	136,600	273,200	0	0

# III. C - Operating FTE Detail: List FTEs by classification and corresponding annual compensation. Totals need to agree with total FTEs in Part I and Part IIIA

Job Classification	Salary	FY 2024	FY 2025	2023-25	2025-27	2027-29
Management Analyst 5	91,524	1.0	1.0	1.0		
Total FTEs		1.0	1.0	1.0		0.0

### III. D - Expenditures By Program (optional)

**NONE** 

# Part IV: Capital Budget Impact

IV. A - Capital Budget Expenditures

**NONE** 

IV. B - Expenditures by Object Or Purpose

**NONE** 

#### IV. C - Capital Budget Breakout

 $Acquisition\ and\ construction\ costs\ not\ reflected\ elsewhere\ on\ the\ fiscal\ note\ and\ description\ of\ potential\ financing\ methods.$ 

#### NONE

IV. D - Capital FTE Detail: FTEs listed by classification and corresponding annual compensation. Totals agree with total FTEs in Part IVB.

**NONE** 

# Part V: New Rule Making Required

Provisions of the bill that require the agency to adopt new administrative rules or repeal/revise existing rules.