

1 S.272

2 Introduced by Senators Sears, Campbell and Mullin

3 Referred to Committee on Judiciary

4 Date: January 5, 2010

5 Subject: Crimes; human trafficking

6 Statement of purpose: This bill proposes to establish a comprehensive system  
7 of criminal penalties, of prevention programs, and of services for human  
8 trafficking victims.

9 An act relating to human trafficking

10 It is hereby enacted by the General Assembly of the State of Vermont:

11 Sec. 1. 13 V.S.A. chapter 60 is added to read:

12 CHAPTER 60. HUMAN TRAFFICKING

13 Subchapter 1. Criminal Acts

14 § 2651. DEFINITIONS

15 As used in this subchapter:

16 (1) "Blackmail" means to obtain something through coercive means or  
17 threats and includes a threat to expose any secret tending to subject any person  
18 to hatred, contempt, or ridicule.

19 (2) "Commercial sex act" shall have the same meaning as in section  
20 2635a of this title.

1 ~~(3) "Labor" means work of economic or financial value.~~

2 (4) "Services" means an ongoing relationship between a person and the  
3 actor in which the person performs activities under the supervision of or for the  
4 benefit of the actor.

5 (5) "Sexually explicit performance" means a live or public act or show  
6 intended to arouse or satisfy the sexual desires or appeal to the prurient  
7 interests of patrons.

8 (6) "Venture" shall have the same meaning as in section 2635a of this  
9 title.

10 (7) "Victim of human trafficking" means any person, whether a U.S.  
11 citizen or foreign national, who has been subject to the crime of human  
12 trafficking as described in subsection 2352(a) of this title, or the crime of  
13 sexual servitude of a minor as detailed in subsection 2352(b) of this title.

14 § 2652. HUMAN TRAFFICKING

15 (a) No person shall knowingly:

16 (1) recruit, entice, harbor, transport, provide, or obtain another person  
17 for the purposes of commercial sex acts, sexually explicit performance, labor,  
18 or services through use of any of the following means:

19 (A) causing or threatening to cause serious harm to any person;

20 (B) physically restraining or threatening to physically restrain another  
21 person;

1 ~~(C) abusing or threatening to abuse the law or legal process;~~

2 (D) knowingly destroying, concealing, removing, confiscating, or  
3 possessing any actual or purported passport or other immigration document or  
4 any other actual or purported government identification document of another  
5 person;

6 (E) blackmail;

7 (F) causing or threatening to cause financial harm to any person; or

8 (G) facilitating or controlling a victim's access to an addictive  
9 controlled substance;

10 (2) benefit financially or by receiving anything of value from  
11 participation in a venture, knowing that force, fraud, or coercion was or will be  
12 used to compel any person to engage in a commercial sex act as part of the  
13 venture.

14 (b) A person who violates subsection (a) of this section shall be imprisoned  
15 not more than 10 years or fined not more than \$50,000.00, or both. In  
16 determining sentences within statutory maximums, the court shall take into  
17 account the time in which the victim was held in servitude and the number of  
18 victims.

19 (c) A victim of human trafficking is not criminally liable for any  
20 prostitution or any other criminal offense committed as a direct result of being  
21 a victim of the trafficking offense.

1 ~~(d) In a prosecution for violations of this section, the alleged consent of a~~  
2 ~~person to the intended or realized exploitation is irrelevant.~~

3 ~~(e) In a prosecution for violations of this section, evidence of a victim's~~  
4 ~~past sexual behavior is irrelevant and inadmissible for the purpose of proving~~  
5 ~~that the victim engaged in other sexual behavior or to prove the victim's sexual~~  
6 ~~predisposition.~~

7 ~~(f) Age of consent to sex, legal age of marriage, or other discretionary age~~  
8 ~~shall not be used as a defense to trafficking in persons.~~

9 ~~(g) A mistake as to the victim's age shall not be a defense to a violation~~  
10 ~~under this section, even if the mistake is reasonable.~~

11 § 2653. RESTITUTION

12 ~~(a) A person convicted of a violation of this subchapter shall be ordered to~~  
13 ~~pay restitution to the victim as provided in subsection (b) of this section.~~

14 ~~(b) Restitution shall compensate the victim for:~~

15 ~~(1) costs of medical and psychological treatment;~~

16 ~~(2) costs of physical and occupational therapy and rehabilitation;~~

17 ~~(3) costs of necessary transportation, temporary housing, and child care;~~

18 ~~(4) lost income;~~

19 ~~(5) attorney's fees and other costs such as victim advocate fees;~~

20 ~~(6) gross income or value to the defendant of the victim's services or~~

21 ~~labor;~~

1 ~~(7) compensation for emotional distress, pain, and suffering; and~~

2 (8) any other losses suffered by the victim.

3 (c) Restitution shall be paid to the victim promptly upon the conviction of  
4 the defendant, with the proceeds from property forfeited under this subchapter  
5 applied first to payment of restitution. The return of the victim to his or her  
6 home country or other absence of the victim from the jurisdiction shall not  
7 prejudice the victim's right to receive restitution.

8 § 2654. SCOPE OF SEIZURE AND FORFEITURE

9 The following property shall be subject to the seizure and forfeiture  
10 provisions under this subchapter:

11 (1) All books, records, and research, including formulas, microfilm,  
12 tapes, computers, software, and data, which are used or intended for use in  
13 violation of this subchapter.

14 (2) Any materials, products, or equipment used or intended for use in  
15 violation of this subchapter.

16 (3) Any consideration, including monies, negotiable instruments, and  
17 securities, used or intended for use in violation of this subchapter and any  
18 proceeds or derivative proceeds of any human trafficking, including monies,  
19 negotiable instruments, and securities. Such consideration, proceeds, or  
20 derivative proceeds shall be forfeited to the extent of the interest of an owner  
21 only by reason of an action or omission committed or omitted with the

1 ~~knowledge or consent of the owner. As used in this section, "derivative~~  
2 ~~proceeds" shall not include real property which is occupied as the primary~~  
3 ~~residence of a person involved in the violation and a member or members of~~  
4 ~~that person's family.~~

5 (4) All conveyances, including aircraft, vehicles, or vessels, which are  
6 used or are intended for use to transport, conceal, or in any manner facilitate  
7 human trafficking. No conveyance shall be forfeited:

8 (A) which is used by any person as a common carrier in the  
9 transaction of business as a common carrier, unless the owner or other person  
10 in charge of such conveyance was a consenting party or privy to a violation of  
11 this subchapter;

12 (B) by reason of any act or omission of any person other than the  
13 owner while the conveyance was unlawfully in the possession of a person  
14 other than the owner in violation of the criminal laws of the United States, this  
15 state, or any other state; or

16 (C) by reason of the use or intended use of the conveyance in  
17 violation of this subchapter by a person other than the owner, unless the owner  
18 knew or had reason to believe that the conveyance was used in that manner.

19 § 2655. SEIZURE

20 (a) The district court may issue at the request of the state ex parte a  
21 preliminary order or process to seize or secure property for which forfeiture is

1 ~~sought and to provide for its custody. Process for seizure of such property~~  
2 shall issue only upon a showing of probable cause that the property is subject  
3 to forfeiture. Application therefor and issuance, execution, and return shall be  
4 subject to provisions of applicable law.

5 (b) Any property subject to forfeiture under this subchapter may be seized  
6 upon process. Seizure without process may be made when:

7 (1) the seizure is incident to an arrest with probable cause or a search  
8 under a valid search warrant;

9 (2) the property subject to seizure has been the subject of a prior  
10 judgment in favor of the state in a forfeiture proceeding under this subchapter;

11 or

12 (3) the seizure is incident to a valid warrantless search.

13 (c) If property is seized without process under subdivision (b)(1) or (3) of  
14 this section, the state shall forthwith petition the court for a preliminary order  
15 or process under subsection (a) of this section.

16 § 2656. PETITION FOR FORFEITURE

17 (a) The state shall file a petition for forfeiture of any property seized under  
18 section 2355 of this title promptly, but not more than 14 days from the date the  
19 preliminary order or process is issued. The petition shall be filed in the  
20 superior court of the county in which the property is located or in any court  
21 with jurisdiction over a criminal proceeding related to the property.

1 ~~(b) A copy of the petition shall be sent by certified mail to all persons~~  
2 named in the petition. In addition, the state shall cause notice of the petition to  
3 be published in a newspaper of general circulation in the state, as ordered by  
4 the court. The petition shall state:

5 (1) the facts upon which the forfeiture is requested, including a  
6 description of the property subject to forfeiture;

7 (2) the names of the apparent owner or owners, lienholders who have  
8 properly recorded their interests, and any other person appearing to have an  
9 interest; and, in the case of a conveyance, the name of the person holding title,  
10 the registered owner, and the make, model, and year of the conveyance.

11 § 2657. FORFEITURE HEARING

12 (a) The court shall hold a hearing on the petition no less than 14 nor more  
13 than 30 days after notice. For good cause shown or on the court's own motion,  
14 the court may stay the forfeiture proceedings pending resolution of related  
15 criminal proceedings. If a person named in the petition is a defendant in a  
16 related criminal proceeding and the proceeding is dismissed or results in a  
17 judgment of acquittal, the petition shall be dismissed as to the defendant's  
18 interest in the property.

19 (b) A lienholder who has received notice of a forfeiture proceeding may  
20 intervene as a party. If the court finds that the lienholder has a valid, good  
21 faith interest in the subject property which is not held through a straw



1 ~~purchase, trust, or otherwise for the actual benefit of another and that the~~  
2 lienholder did not at any time have knowledge or reason to believe that the  
3 property was being or would be used in violation of the law, the court upon  
4 forfeiture shall order compensation to the lienholder to the extent of the  
5 lienholder's interest.

6 (c) The proceeding shall be against the property and shall be deemed civil  
7 in nature. The state shall have the burden of proving all material facts by clear  
8 and convincing evidence.

9 (d) The court shall make findings of fact and conclusions of law and shall  
10 issue a final order. If the petition is granted, the court shall order the property  
11 held for evidentiary purposes or delivered to the state treasurer.

12 § 2658. REMISSION OR MITIGATION OF FORFEITURE

13 (a) On petition filed within 90 days of completion of a forfeiture  
14 proceeding, the claims commission established in section 931 of Title 32 may  
15 order that the forfeiture be remitted or mitigated. The petition shall be sworn  
16 and shall include all information necessary for its resolution or shall describe  
17 where such information may be obtained. Upon receiving a petition, the  
18 claims commission shall investigate and may conduct a hearing if, in its  
19 judgment, it would be helpful to the resolution of the petition. The claims  
20 commission shall either grant or deny the petition within 90 days.

1 ~~(b) The claims commission may remit or mitigate a forfeiture upon finding~~  
2 that relief should be granted to avoid extreme hardship or upon finding that the  
3 petitioner has a valid, good faith interest in the property which is not held  
4 through a straw purchase, trust, or otherwise for the benefit of another, and that  
5 the petitioner did not at any time have knowledge or reason to believe that the  
6 property was being or would be used in violation of the law.

7 § 2659. MAINTENANCE

8 Law enforcement agencies seizing property under this subchapter shall  
9 ensure that the property is properly maintained. Equipment and conveyances  
10 seized shall be removed to an appropriate place for storage. Any monies,  
11 negotiable instruments, or securities seized shall if practicable be deposited in  
12 an interest-bearing account pending final disposition by the court, unless the  
13 seizing agency determines the property to be of an evidentiary nature and  
14 provides for their security in another manner. Any such deposit in an  
15 interest-bearing account shall only be accomplished pursuant to a court order  
16 directing the same, and the court shall have jurisdiction to enter such order or  
17 any other order directing interim disposition of the properties pending final  
18 disposition by the court.

19 § 2660. DISPOSITION OF PROPERTY

20 (a) Whenever property is forfeited and delivered to the state treasurer under  
21 this subchapter, the state treasurer shall, at least 90 days after the date the

1 ~~property is delivered, sell the property at a public sale held under chapter 13 of~~  
2 Title 27.

3 (b) Proceeds from the sale of property forfeited under this subchapter shall  
4 be distributed in the following manner:

5 (1) First, applied to any restitution order issued against the defendant to  
6 compensate any human trafficking victim of the defendant;

7 (2) Second, applied to any civil judgment award of punitive or  
8 compensatory damages to a human trafficking victim of the defendant; and

9 (3) Third, applied to the general fund.

10 § 2661. RECORDS

11 (a) A state law enforcement agency or other state agencies which have  
12 custody of any property subject to forfeiture under this subchapter or which  
13 dispose of such property shall keep and maintain full and complete records,  
14 including the following:

15 (1) the source from whom the property was received;

16 (2) a description of the property, including the exact kinds, quantities,  
17 and forms of the property;

18 (3) the value of the property;

19 (4) if the property is deposited in an interest-bearing account, the  
20 location of the account and the amount of interest;

21 (5) under what authority the property was held, received, or disposed;

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1 ~~(6) the person to whom the property was delivered;~~

2 ~~(7) the date and manner of destruction or disposition of the property.~~

3 ~~(b) Those records shall be submitted to the state treasurer and shall be open~~  
4 ~~to inspection by all federal and state departments and agencies charged with~~  
5 ~~enforcement of federal and state drug control laws. Persons making final~~  
6 ~~disposition or destruction of the property under court order shall report, under~~  
7 ~~oath, to the court the exact circumstances of that disposition or destruction, and~~  
8 ~~a copy of that report shall be sent to the state treasurer.~~

9 Subchapter 2. Human Trafficking Prevention

10 § 2671. HUMAN TRAFFICKING PREVENTION TASK FORCE

11 ~~(a) The governor shall establish an interagency task force to develop and~~  
12 ~~implement a state plan for the prevention of human trafficking. The task force~~  
13 ~~shall meet at least annually and should include all aspects of trafficking,~~  
14 ~~including sex trafficking and labor trafficking of both U.S. citizens and foreign~~  
15 ~~nationals.~~

16 ~~(b) As used in this chapter, "trafficking" means all acts involved in the~~  
17 ~~recruitment, abduction, transport, harboring, transfer, sale, or receipt of~~  
18 ~~persons, whether U.S. citizens or foreign nationals, within state, intra-national,~~  
19 ~~or across international borders by any means, to place persons in situations of~~  
20 ~~slavery or slavery-like conditions.~~

1 ~~(c) The governor shall appoint the members of the task force, which shall~~  
2 ~~include, at a minimum, representatives from:~~

- 3 ~~(1) the attorney general's office;~~
- 4 ~~(2) the department of labor;~~
- 5 ~~(3) the department of public safety;~~
- 6 ~~(4) the police chiefs' association;~~
- 7 ~~(5) the department of health;~~
- 8 ~~(6) representatives from nongovernmental organizations, especially~~

9 ~~those specializing in the subject of trafficking in persons, those representing~~  
10 ~~diverse communities disproportionately affected by trafficking, agencies~~  
11 ~~devoted to child services and runaway services, and academic researchers~~  
12 ~~dedicated to the subject of trafficking.~~

13 ~~(d) The task force shall carry out the following activities either directly or~~  
14 ~~via one or more of its constituent agencies as appropriate:~~

- 15 ~~(1) Develop the state plan for the prevention of human trafficking.~~
- 16 ~~(2) Coordinate the implementation of the plan.~~
- 17 ~~(3) Coordinate the collection and sharing of trafficking data among~~

18 ~~government agencies, which data collection shall respect the privacy of victims~~  
19 ~~of trafficking.~~

20 ~~(4) Coordinate the sharing of information among agencies for the~~  
21 ~~purposes of detecting criminal groups engaged in trafficking.~~

1 ~~(5) Establish policies to enable state government to work with~~  
2 ~~nongovernmental organizations and other elements of civil society to prevent~~  
3 ~~trafficking and provide assistance to U.S. citizens and foreign national victims.~~

4 ~~(6) Review the existing services and facilities to meet trafficking~~  
5 ~~victims' needs and recommend a system that would coordinate such services,~~  
6 ~~including but not limited to: health services; housing; education and job~~  
7 ~~training; classes in English as a second language; interpretation services; legal~~  
8 ~~and immigration services, and victim compensation.~~

9 ~~(7) Evaluate various approaches used by state and local governments to~~  
10 ~~increase public awareness of the trafficking in persons, including U.S. citizens~~  
11 ~~and foreign national victims of trafficking.~~

12 ~~(8) Submit an annual report of its findings and recommendations to the~~  
13 ~~governor, the speaker of the house of representatives, and the president of the~~  
14 ~~senate on or before December 31.~~

15 § 2672. DATA COLLECTION AND DISSEMINATION

16 (a) The state shall collect and periodically publish statistical data on  
17 trafficking.

18 (b) The state shall elicit the cooperation and assistance of other government  
19 agencies, nongovernmental organizations, and other elements of civil society  
20 as appropriate to assist in the data collection required under subsection (a) of  
21 this section.

1 ~~(c) The appropriate authorities in each agency or department that play a~~  
2 ~~vital role in addressing trafficking shall make best efforts to collect information~~  
3 ~~relevant to tracking progress on trafficking, including:~~

4 ~~(1) the numbers of arrests, prosecutions, and successful convictions of~~  
5 ~~traffickers and those committing trafficking-related crimes;~~

6 ~~(2) statistics on the number of victims, including nationality, age, and~~  
7 ~~the method of recruitment;~~

8 ~~(3) trafficking routes and patterns;~~

9 ~~(4) the method of transportation, if any transportation took place; and~~

10 ~~(5) social factors that contribute to the demand that fosters all forms of~~  
11 ~~exploitation of persons, especially women and children, that leads to~~  
12 ~~trafficking.~~

13 § 2673. TRAINING

14 (a) The state shall provide training for law enforcement and other relevant  
15 officials in addressing trafficking in persons.

16 (b) Such training shall focus on:

17 (1) methods used in identifying U.S. citizens and foreign national  
18 victims of trafficking, including preliminary interview techniques and  
19 appropriate questioning methods;

20 (2) methods for prosecuting traffickers;

1 ~~(3) methods for protecting the rights of victims, taking into account the~~  
2 ~~need to consider human rights and special needs of women and children~~  
3 ~~victims, and that victims should be treated as such; and~~

4 ~~(4) methods for promoting the safety of victims, including, for example,~~  
5 ~~the training of police to recognize quickly U.S. citizen and foreign national~~  
6 ~~victims of trafficking.~~

7 ~~(c) The state shall seek the advice of appropriate nongovernmental~~  
8 ~~organizations and other relevant organizations in the preparation and~~  
9 ~~presentation of training required in this section.~~

10 ~~§ 2674. PUBLIC AWARENESS.~~

11 ~~(a) The state, in cooperation with appropriate nongovernmental~~  
12 ~~organizations, shall prepare public awareness programs designed to educate~~  
13 ~~potential victims and their families of trafficking in persons and of the risks of~~  
14 ~~victimization. Such public awareness programs shall include:~~

15 ~~(1) information about the risks of becoming a victim, including~~  
16 ~~information about common recruitment techniques, use of debt bondage, and~~  
17 ~~other coercive tactics, risk of maltreatment, rape, exposure to HIV/AIDS and~~  
18 ~~other sexually transmitted diseases, and psychological harm related to~~  
19 ~~victimization in trafficking cases;~~

20 ~~(2) information about the risks of visiting a brothel and possible~~  
21 ~~punishment; and~~



1 ~~(3) information about potential victims' rights, as well as methods for~~  
2 ~~reporting suspected recruitment activities.~~

3 ~~(b) The state, in cooperation with other appropriate government agencies~~  
4 ~~and appropriate nongovernment organizations or other elements of civil~~  
5 ~~society, shall prepare and disseminate public awareness materials to educate~~  
6 ~~the public on the extent of human trafficking of both U.S. citizens and foreign~~  
7 ~~nationals within the United States, and to discourage the demand that fosters~~  
8 ~~the exploitation of persons, especially women and children, and that leads to~~  
9 ~~trafficking.~~

10 ~~(c) Materials developed pursuant to subsection (b) of this section may~~  
11 ~~include information on the impact of trafficking on individual victims, whether~~  
12 ~~U.S. citizens or foreign nationals, aggregate information on trafficking~~  
13 ~~worldwide and domestically, as well as warnings of the potential for criminal~~  
14 ~~consequences for taking part in trafficking. Such materials may include, as~~  
15 ~~appropriate, pamphlets, brochures, posters, advertisements in mass media, and~~  
16 ~~any other appropriate methods.~~

17 ~~(d) Materials described in this section may include information on the~~  
18 ~~impact of trafficking on individual victims. However, any information on the~~  
19 ~~experiences of individual victims shall preserve the privacy of the victim and~~  
20 ~~the victim's family.~~

1 ~~(c) All public awareness programs shall be evaluated periodically to ensure~~  
2 ~~their effectiveness.~~

3 § 2675. ROLE OF NONGOVERNMENT ORGANIZATIONS

4 For each state initiative for the prevention of trafficking, including those  
5 listed in this subchapter, the state shall seek out and enlist the cooperation and  
6 assistance of nongovernment organizations, especially those specializing in the  
7 subject of trafficking in persons, those representing diverse communities  
8 disproportionately affected by trafficking, agencies devoted to child services  
9 and runaway services, and academic researchers dedicated to the subject of  
10 trafficking.

11 Subchapter 3. Victim Protection

12 § 2681. SAFETY OF VICTIMS AND WITNESSES

13 (a) Investigative, prosecutorial, and other appropriate authorities shall take  
14 all steps necessary to identify victims of trafficking, both U.S. citizens and  
15 foreign national victims, including interviewing all persons arrested on charges  
16 of prostitution. Once victims are identified, these authorities shall provide  
17 reasonable protection to victims of trafficking to prevent recapture by the  
18 traffickers and their associates; secure the victim and the victim's family from  
19 threats, reprisals, or intimidation by the traffickers and their associates; and  
20 ensure the victim has an opportunity to consult with a victim advocate or other  
21 appropriate person to develop a safety plan.

1 ~~(b) Victims of trafficking in persons, whether U.S. citizens or foreign~~  
2 ~~nationals, who are witnesses or potential witnesses may be eligible for~~  
3 ~~applicable witness relocation and protection programs for victims of organized~~  
4 ~~criminal activity or other serious offenses if it is determined that an offense~~  
5 ~~involving a crime of violence directed at the witness or potential witness is~~  
6 ~~likely to be committed. The programs may include:~~

7 ~~(1) relocation;~~

8 ~~(2) new identity and documents establishing identity;~~

9 ~~(3) new residence;~~

10 ~~(4) employment or work permits; or~~

11 ~~(5) protection of confidentiality of identity and location.~~

12 § 2682. PROTECTION FOR THE PRIVACY OF VICTIMS

13 In a prosecution for violations of this chapter, the identity of the victim and  
14 the victim's family shall be kept confidential by ensuring that names and  
15 identifying information of the victim and victim's family are not released to  
16 the public, including by the defendant.

17 § 2683. INFORMATION FOR VICTIMS

18 (a) The state shall inform victims of trafficking, in a language they can  
19 understand, of their legal rights and the progress of relevant court and  
20 administrative proceedings, as appropriate, including prosecution of the  
21 criminal offenders, proceedings for the return of the victim to a country of

1 ~~citizenship or lawful residence, and procedures for seeking legal immigration~~  
2 ~~status.~~

3 ~~(b) The state shall inform victims of trafficking of immigration benefits~~  
4 ~~they may receive under federal laws and assist victims in obtaining such~~  
5 ~~benefits.~~

6 ~~§ 2684. OPPORTUNITY FOR PRESENTATION OF VICTIM'S VIEWS~~  
7 ~~AND CONCERNS~~

8 ~~The state shall provide an opportunity to a victim of trafficking to present~~  
9 ~~the victim's views and concerns at appropriate stages of criminal proceedings~~  
10 ~~against traffickers, in a manner not prejudicial to the rights of the defendant.~~  
11 ~~An interpreter who speaks a language the victim understands should be made~~  
12 ~~available to the victim during the course of legal proceedings.~~

13 ~~§ 2685. SUPPORT FOR VICTIMS~~

14 ~~(a) Within 90 days of the enactment of this legislation, the state shall~~  
15 ~~develop plans, in consultation with nongovernment organizations and other~~  
16 ~~elements of civil society, for the provision of appropriate services from~~  
17 ~~government and nongovernment sources for victims of trafficking, whether~~  
18 ~~U.S. citizens or foreign nationals, and dependent children accompanying the~~  
19 ~~victims, including:~~

20 ~~(1) appropriate housing, taking into account the person's status as a~~  
21 ~~victim of crime and safe living conditions;~~

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1 ~~(2) psychological counseling communicated in a language the victim~~  
2 ~~can understand;~~

3 ~~(3) medical assistance communicated in a language the victim can~~  
4 ~~understand;~~

5 ~~(4) other material assistance as appropriate;~~

6 ~~(5) employment, education, and training opportunities; and~~

7 ~~(6) legal assistance communicated in a language the victim understands.~~

8 ~~(b) Victims of trafficking and their accompanying dependent children shall~~  
9 ~~be entitled to receive social benefits in the same manner as refugees.~~

10 ~~(c) Victims shall have the option to communicate with and receive visits~~  
11 ~~from family, friends, attorneys, and advocates.~~

12 ~~(d) Victims of trafficking shall not be housed in prisons or other detention~~  
13 ~~facilities for accused or convicted criminals. Child victims of trafficking shall~~  
14 ~~not be housed in prisons or other detention facilities for accused or convicted~~  
15 ~~criminals under any circumstances.~~

16 ~~(e) The authorities described in subsection (a) of this section shall take into~~  
17 ~~account the age, gender, and special needs of victims and accompanying~~  
18 ~~dependent children in formulating plans to provide services to them and in~~  
19 ~~delivering such services.~~

~~§ 2686. APPROPRIATE IMPLEMENTATION FOR CHILD VICTIMS~~

~~The provisions of this chapter shall be provided to trafficking victims who are children in a manner that is in the child's best interests and appropriate to the situation. Child trafficking victims shall be provided with appropriate services, which may include understanding of their rights, privacy, housing, care, and age-appropriate support and rights specified in this chapter. Special programs should be developed to accommodate child witnesses, including:~~

~~(1) the testimony of the minor shall be conducted outside a court setting or by video;~~

~~(2) all testimony and court proceedings shall take place with a parent, legal guardian, or foster parent present;~~

~~(3) whenever safe and possible, children shall be reunited with family members, either in a country of origin or destination country;~~

~~(4) special mental and physical medical care shall be tailored to the child's needs; or~~

~~(5) upon resettlement in a new country, child victims of trafficking shall be guaranteed education that at least matches the general standard of education in the country.~~

1 ~~Sec. 2. 4 V.S.A. § 437 is amended to read:~~

2 ~~§ 437. CIVIL JURISDICTION OF DISTRICT COURT~~

3 ~~The district court shall have jurisdiction of the following actions:~~

4 ~~\* \* \*~~

5 ~~(14) Human trafficking forfeiture proceedings under subchapter 1 of~~  
6 ~~chapter 60 of Title 13.~~

~~*Sec. 1. FINDINGS*~~

~~*The general assembly finds that:*~~

~~*(1) According to his book, The Slave Next Door: Human Trafficking and Slavery in America Today, Dr. Kevin Bales states that the number of human beings estimated to be enslaved today has reached over 27 million worldwide, the highest in recorded history. Vermont and all of its bordering states have seen elements of human trafficking, yet Vermont is the only remaining state in the Northeast and one of the remaining five in the nation lacking legislation on this issue. Vermont's geographical location bordering Canada makes it susceptible to human trafficking activity.*~~

~~*(2) Human trafficking is an interrelated, under-reported crime that is intentionally kept secret by the traffickers who profit by billions of dollars from these crimes. Human trafficking is the third most profitable illegal global enterprise after drug and weapon trafficking, all of which have been found to be closely related.*~~

~~*(3) Because Vermont has a limited level of awareness regarding the existence of human trafficking within its own borders, the collaborative efforts of a human trafficking task force are necessary to raise public awareness and to recommend measures that will assist victims of human trafficking.*~~

~~*Sec. 2. HUMAN TRAFFICKING TASK FORCE*~~

~~*(a) As used in this section, "human trafficking" shall have the same meaning as in 18 U.S.C. §§ 1589–1592.*~~

~~*(b) For purposes of the definition of "human trafficking," "forced labor" means providing or obtaining the labor or services of a person:*~~

~~*(1) by threats of serious harm to, or physical restraint against, that person or another person;*~~

~~(2) by means of any scheme, plan, or pattern intended to cause the person to believe that if the person did not perform such labor or services, that person or another person would suffer serious harm or physical restraint; or~~

~~(3) by means of the abuse or threatened abuse of law or the legal process.~~

~~(c) The human trafficking task force is established for the purpose of raising public awareness about human trafficking within the state and across state and international borders, identifying resources for the victims of human trafficking, recommending to the public ways to identify and report acts of human trafficking and reporting, and making findings and recommendations regarding those efforts to the general assembly.~~

~~(d) The human trafficking task force shall be composed of the following members:~~

~~(1) the attorney general or his or her designee, who shall serve as chair;~~

~~(2) a representative of the law enforcement community, appointed by the commissioner of public safety;~~

~~(3) a representative of Vermont's emergency housing or shelter community;~~

~~(4) representatives, appointed by the governor, from each of the following:~~

~~(A) the Vermont state housing authority;~~

~~(B) the department of labor;~~

~~(C) the department of education;~~

~~(D) the department for children and families;~~

~~(E) the business community; and~~

~~(F) the agency of agriculture, food and markets.~~

~~(5) a representative, appointed by the secretary, from the agency of human services who specializes in refugee matters;~~

~~(6) a representative of the coalition of Vermonters against slavery today;~~

~~(7) a representative of the Vermont farm bureau;~~

~~(8) a representative of the Vermont network against domestic and sexual violence;~~

~~(9) a representative of the Vermont coalition of runaway and homeless youth programs;~~



~~(10) a representative of the Vermont crime victim's services; and~~

~~(11) an immigration attorney, appointed by the Vermont bar association.~~

~~(e) The task force shall consult with representatives from the following:~~

~~(1) the human rights commission;~~

~~(2) the department of public safety;~~

~~(3) the polaris project;~~

~~(4) health care professionals;~~

~~(5) the United States' attorney for Vermont;~~

~~(6) migrant worker and other labor advocacy groups; and~~

~~(7) any other groups or individuals the committee deems appropriate.~~

~~(f) The task force shall perform the following duties:~~

~~(1) Identify ways to raise public awareness about human trafficking in Vermont communities.~~

~~(2) Recommend how the Vermont public, business community, local and state government, health, and education providers can best identify, report, and prevent acts of human trafficking in Vermont.~~

~~(3) Identify the services needed by victims of human trafficking and their families, and recommend ways to provide those services.~~

~~(g) The task force shall have the assistance and cooperation of all state and local agencies and departments.~~

~~(h) On or before November 15, 2010, the task force shall report to the members of the senate and house committees on judiciary and to legislative council its recommendations and legislative proposals relating to its findings.~~

~~(i) On or before January 15, 2011, the task force shall report to the general assembly and to the governor its findings and any recommendations.~~

~~(j) The task force may meet no more than six times, and shall cease to exist on January 15, 2011.~~

### **Sec. 3. LAW ENFORCEMENT ADVISORY BOARD**

~~(a) On or before November 15, 2010, the commissioner of public safety shall report to the law enforcement advisory board on the status of efforts by Vermont law enforcement to respond to issues regarding the crime of human trafficking and what recommendations, if any, should be made to the general assembly in order to respond more effectively to those issues.~~

~~(b) Prior to making this report, the commissioner shall consult with the following groups:~~

- ~~(1) a representative of the Vermont association of chiefs of police;~~
- ~~(2) a representative of the Vermont sheriffs' association;~~
- ~~(3) the attorney general, or his or her designee from the criminal division;~~
- ~~(4) a state's attorney, appointed by the executive director of the department of state's attorneys and sheriffs;~~
- ~~(5) a representative from the Vermont center for crime victim services;~~
- ~~(6) a representative from the network against domestic and sexual violence;~~
- ~~(7) a representative from the coalition of Vermonters against slavery today;~~
- ~~(8) the executive director of the Vermont police academy or his or her designee;~~
- ~~(9) the United States' attorney for Vermont or his or her designee;~~
- ~~(10) representatives from federal law enforcement agencies in Vermont;~~
- ~~(11) the human trafficking task force; and~~
- ~~(12) any other groups or individuals the commissioner deems appropriate.~~

~~(c) The law enforcement advisory board shall include its findings and recommendations, based upon the commissioner's report, in its annual report to the general assembly and governor as required pursuant to 24 V.S.A. § 1939(d).~~

~~Sec. 4. EFFECTIVE DATE~~

~~This act shall take effect upon passage.~~

~~Sec. 1. FINDINGS~~

~~The general assembly finds that:~~

~~(1) According to his book, *The Slave Next Door: Human Trafficking and Slavery in America Today*, Dr. Kevin Bales states that the number of human beings estimated to be enslaved today has reached over 27 million worldwide, the highest in recorded history. Vermont and all of its bordering states have seen elements of human trafficking, yet Vermont is the only remaining state in the Northeast and one of the remaining five in the nation lacking legislation on~~

this issue. Vermont's geographical location bordering Canada makes it susceptible to human trafficking activity.

(2) Human trafficking is an interrelated, under-reported crime that is intentionally kept secret by the traffickers who profit by billions of dollars from these crimes. Human trafficking is the third most profitable illegal global enterprise after drug and weapon trafficking, all of which have been found to be closely related.

(3) Because Vermont has a limited level of awareness regarding the existence of human trafficking within its own borders, the collaborative efforts of a human trafficking task force are necessary to raise public awareness and to recommend measures that will assist victims of human trafficking.

#### Sec. 2. HUMAN TRAFFICKING TASK FORCE

(a) As used in this section, "human trafficking" shall have the same meaning as in 18 U.S.C. §§ 1589–1592.

(b) For purposes of the definition of "human trafficking," "forced labor" means providing or obtaining the labor or services of a person:

(1) by threats of serious harm to, or physical restraint against, that person or another person;

(2) by means of any scheme, plan, or pattern intended to cause the person to believe that if the person did not perform such labor or services, that person or another person would suffer serious harm or physical restraint; or

(3) by means of the abuse or threatened abuse of law or the legal process.

(c) The human trafficking task force is established for the purpose of raising public awareness about human trafficking within the state and across state and international borders, identifying resources for the victims of human trafficking, recommending to the public ways to identify and report acts of human trafficking and reporting, and making findings and recommendations regarding those efforts to the general assembly.

(d) The human trafficking task force shall be composed of the following members:

(1) the attorney general or his or her designee, who shall serve as chair;

(2) a representative of the law enforcement community, appointed by the commissioner of public safety;

(3) a representative of Vermont's emergency housing or shelter community;

(4) representatives, appointed by the governor, from each of the following:

- (A) the Vermont state housing authority;
- (B) the department of labor;
- (C) the department of education;
- (D) the department for children and families;
- (E) the business community; and
- (F) the agency of agriculture, food and markets.

(5) a representative, appointed by the secretary, from the agency of human services who specializes in refugee matters;

(6) a representative of the coalition of Vermonters against slavery today;

(7) a representative of the Vermont farm bureau;

(8) a representative of the Vermont network against domestic and sexual violence;

(9) a representative of the Vermont coalition of runaway and homeless youth programs;

(10) a representative of the Vermont crime victim's services; and

(11) an immigration attorney, appointed by the Vermont bar association.

(e) The task force shall consult with representatives from the following:

- (1) the human rights commission;
- (2) the department of public safety;
- (3) the polaris project;
- (4) health care professionals;
- (5) the United States' attorney for Vermont;
- (6) migrant worker and other labor advocacy groups; and
- (7) any other groups or individuals the committee deems appropriate.

(f) The task force shall perform the following duties:

(1) Identify ways to raise public awareness about human trafficking in Vermont communities.

(2) Recommend how the Vermont public, business community, local and state government, health, and education providers can best identify, report, and prevent acts of human trafficking in Vermont.

(3) Identify the services needed by victims of human trafficking and their families, and recommend ways to provide those services.

(g) The task force shall have the assistance and cooperation of all state and local agencies and departments.

(h) On or before November 15, 2010, the task force shall report to the members of the senate and house committees on judiciary, the senate committee on health and welfare, the house committee on human services and to the legislative council its recommendations and legislative proposals, including criminal statutory provisions, if any, relating to its findings.

(i) On or before January 15, 2011, the task force shall report to the general assembly and to the governor its findings and any recommendations.

(j) The task force may meet no more than six times, and shall cease to exist on January 15, 2011.

### **Sec. 3. LAW ENFORCEMENT ADVISORY BOARD**

(a) On or before November 15, 2010, the commissioner of public safety shall report to the law enforcement advisory board on the status of efforts by Vermont law enforcement to respond to issues regarding the crime of human trafficking and what recommendations, if any, should be made to the members of the senate and house committees on judiciary and to the legislative council in order to respond more effectively to those issues.

(b) Prior to making this report, the commissioner shall consult with the following groups:

(1) a representative of the Vermont association of chiefs of police;

(2) a representative of the Vermont sheriffs' association;

(3) the attorney general, or his or her designee from the criminal division;

(4) a state's attorney, appointed by the executive director of the department of state's attorneys and sheriffs;

(5) a representative from the Vermont center for crime victim services;

(6) a representative from the network against domestic and sexual violence;

(7) a representative from the coalition of Vermonters against slavery today;

(8) the executive director of the Vermont police academy or his or her designee;

(9) the United States' attorney for Vermont or his or her designee;

(10) representatives from federal law enforcement agencies in Vermont;

(11) the human trafficking task force; and

(12) any other groups or individuals the commissioner deems appropriate.

(c) The law enforcement advisory board shall include its findings and recommendations, based upon the commissioner's report, in its annual report to the general assembly and governor as required pursuant to 24 V.S.A. § 1939(d).

*Sec. 4. EFFECTIVE DATE*

*This act shall take effect upon passage.*