BILL AS INTRODUCED AND PASSED BY SENATE AND HOUSE S.254 2024 Page 1 of 36

1	S.254
2	Introduced by Senators Bray, Hardy, Perchlik and White
3	Referred to Committee on Natural Resources and Energy
4	Date: January 11, 2024
5	Subject: Conservation and development; waste management; extended
6	producer responsibility; rechargeable batteries
7	Statement of purpose of bill as introduced: This bill proposes to amend the
8	State's existing battery stewardship program for primary batteries to also apply
9	to rechargeable batteries and battery-containing products.
10 11	An act relating to including rechargeable batteries and battery-containing products under the State battery stewardship program
12	It is hereby enacted by the General Assembly of the State of Vermont:
13	Sec. 1. 10 V.S.A. chapter 168 is amended to read:
14	CHAPTER 168. PRODUCT STEWARDSHIP FOR PRIMARY BATTERIES
15	AND RECHARGEABLE BATTERIES

- 16 Subchapter 1. Definitions
- 17 § 7581. DEFINITIONS
- 18 As used in this chapter:
- 19 (1) "Agency" means the Agency of Natural Resources.

BILL AS INTRODUCED AND PASSED BY SENATE AND HOUSES.2542024Page 2 of 36

1	(2)(A) "Battery containing product" means an electronic product that
2	contains primary or rechargeable batteries that are easily removable or is
3	packaged with rechargeable or primary batteries.
4	(B) A "battery-containing product" does not include an electronic
5	product regulated under an approved plan implemented under elepter 166 of
6	this title.

(2)(A) "Battery-containing product" means an electronic product that contains primary or rechargeable batteries that are easily removable or is packaged with rechargeable or primary batteries.

(B) A "battery-containing product" does not include an electronic product regulated under an approved plan implemented under chapter 166 of this title.

(C) A "battery-containing product" does not include an electronic product if:

(i) the only batteries contained in or supplied with the batterycontaining product are supplied by a producer that has joined a registered battery stewardship organization as the producer for that covered battery; and

(ii) the producer of the covered batteries that are included in a battery-containing product provides a written certification of that membership to both the producer of the battery-containing product containing one or more covered batteries and the battery stewardship organization of which the battery producer is a member.

7

(3) "Brand" means a name, symbol, word, or traceable mark that

- 8 identifies a primary <u>or rechargeable</u> battery and attributes the primary battery
- 9 to the owner or licensee of the brand as the producer.
- 10 (3)(4) "Calendar year" means the period commencing January 1 and
- 11 ending December 31 of the same year.

BILL AS INTRODUCED AND PASSED BY SENATE AND HOUSE S.254 2024 Page 3 of 36

1	(4)(5) "Collection rate" means a percentage by weight that each
2	producer or primary battery stewardship organization collects by an
3	established date. The collection rate shall be calculated by dividing the total
4	weight of the primary batteries that are collected during a calendar year by the
5	average annual weight of primary batteries that were estimated to have been
6	sold in the State by participating producers during the previous three calendar
7	years. Estimates of primary batteries sold in the State may be based on a
8	reasonable pro rata calculation based on national sales.
9	(5)(6) "Consumer" means any person who presents or delivers any
10	number of primary batteries to a collection facility that is included in an
11	approved primary battery stewardship plan "Covered battery" means a primary
12	battery or rechargeable battery.
13	(6)(7) "Consumer product" means any product that is regularly used or
14	purchased to be used for personal, family, or household purposes. "Consumer
15	product" shall not mean a product primarily used or purchased for industrial or
16	business use "Covered entity" means a person who presents to a collection
17	facility or event that is included in an approved collection plan any number of
18	covered batteries.
19	(7)(8) "Discarded primary battery" means a primary battery that is no
20	longer used for its manufactured purpose "Damaged and defective lithium
21	battery" means a lithium battery that has been damaged or is defective for

BILL AS INTRODUCED AND PASSED BY SENATE AND HOUSE S.254 2024 Page 4 of 36

1	safety reasons or that has the potential of producing a dangerous evolution of
2	heat, fire, or short circuit, as referred to in 49 C.F.R. § 173.185(f) or as
3	updated by the Secretary by rule to maintain consistency with federal
4	standards.
	(8)(9) "Easily removable" means <u>the battery is</u> readily detachable from <u>a product</u> by a person without the use of tools or with the use of common household tools.
5	(9)(10) "Participate" means to appoint a primary battery stewardship
6	organization or rechargeable battery stewardship organization to operate on
7	behalf of oneself and to have that appointment accepted by the stewardship
8	organization.
9	(10)(11) "Primary battery" means a nonrechargeable battery weighing
10	two kilograms 4.4 pounds or less, including alkaline, silver oxide, zinc air,
11	carbon-zinc, and lithium metal batteries. Beginning on January 1, 2026,
12	"primary battery" includes a nonrechargeable battery weighing more than
13	4.4 pounds but not more than 25 pounds. "Primary battery" shall does not
14	mean:
15	(A) a battery intended for industrial, business-to-business, warranty
16	or maintenance services, or nonpersonal use;
17	(B) a battery that is sold in a computer, computer monitor, computer
18	peripheral, printer, television, or device containing a cathode ray tube;
19	(C) a battery that is not easily removable or is not intended to be
20	removed from a consumer product from a battery-containing product; and or

BILL AS INTRODUCED AND PASSED BY SENATE AND HOUSE S.254 2024 Page 5 of 36

1	(D)(B) a battery that is sold or used in a medical device, as that term
2	is defined in the Federal Food, Drug, and Cosmetic Act, 21 U.S.C. § 321(h),
3	as may be amended contained within a medical device, as specified in 21
4	U.S.C. § 321(h) as it existed on July 1, 2024, that is not designed and marketed
5	for sale or resale at retail locations for personal use.
6	(11)(12) "Primary battery Battery producer," "battery-containing
7	product producer," or "producer" means one of the following with regard to a
8	primary battery or battery-containing product that is sold or offered for sale in
9	the State:
10	(A) a person who manufactures a primary battery or battery-
11	containing product and who sells or offers for sale that primary battery or
12	battery-containing product in the State under the person's own name or brand;
13	(B) if subdivision (A) of this subdivision $(11)(12)$ does not apply, a
14	person who owns or licenses a trademark or brand under which a primary
15	battery or battery-containing product is sold or offered for sale whether or not
16	the trademark is registered; or
17	(C) if subdivisions (A) and (B) of this subdivision $(11)(12)$ do not
18	apply, a person who imports a primary battery or battery-containing product
19	into the State for sale.
20	(12)(13) "Primary battery Battery stewardship organization" means an
21	organization appointed by one or more producers to act as an agent on behalf

BILL AS INTRODUCED AND PASSED BY SENATE AND HOUSE S.254 2024 Page 6 of 36

1	of a producer or producers to design, submit, implement, and administer a
2	primary battery stewardship plan under this chapter.
3	(13)(14) "Primary battery Battery stewardship plan" or "plan" means a
4	plan submitted to the Secretary pursuant to section 7584 of this title by an
5	individual producer or a primary battery stewardship organization.
6	(14)(15) "Program" or "stewardship program" means the system for the
7	collection, transportation, recycling, and disposal of primary batteries
8	implemented pursuant to an approved battery stewardship plan.
9	(15)(16)(A) "Rechargeable battery" means:
10	(i) one or more voltaic or galvanic cells, electrically connected to
11	produce electric energy and designed to be recharged and weighing less than
12	11 pounds ; or
	(ii) a battery pack designed to be recharged that weighs less than
	11 pounds and that is designed to provide less than 40 volts direct current.
	weighing not more than 25 pounds; and or
13	(iii) having a watt-hour rating of not more than 2,000 watt-hours.
14	(B) "Rechargeable battery" shall <u>does</u> not mean:
15	(i) a battery that is not easily removable or is not intended or
16	designed to be removed from the covered product, other than by the
17	manufacturer from a battery-containing product;
18	(ii) a battery that contains electrolyte as a free liquid;

BILL AS INTRODUCED AND PASSED BY SENATE AND HOUSE S.254 2024 Page 7 of 36

1	(iii) a battery or battery pack that employs lead-acid technology,
2	unless the battery or battery pack:
3	(I) is sealed;
4	(II) contains no liquid electrolyte; and
5	(III) is intended by its manufacturer to power a handheld
6	device or to provide uninterrupted backup electrical power protection for
7	stationary consumer products or stationary office equipment weighs not more
8	<u>than 11 pounds; or</u>
9	(iv) a battery intended for industrial, business-to-business,
10	warranty or maintenance services, or nonpersonal use a battery recalled by the
11	producer for safety reasons; or
12	(v) a battery contained within a medical device, as specified in
13	21 U.S.C. § 321(h) as it existed on July 1, 2024, that is not designed and
14	marketed for sale or resale principally at retail for personal use.
15	(16) "Rechargeable battery steward" means a person who:
16	(A) manufactures a rechargeable battery or a rechargeable product
17	that is sold, offered for sale, or distributed in the State under its own brand
18	name;
19	(B) owns or licenses a trademark or brand under which a
20	rechargeable battery or rechargeable product is sold, offered for sale, or
21	distributed in the State, whether or not the trademark is registered; or

BILL AS INTRODUCED AND PASSED BY SENATE AND HOUSE S.254 2024 Page 8 of 36

1	(C) if subdivisions (A) and (B) of this subdivision (16) do not apply,
2	imports a rechargeable battery or rechargeable product into the State for sale or
3	distribution.
4	(17) "Rechargeable battery stewardship organization" means an entity
5	registered by the Secretary pursuant to section 7588 of this title that is either a
6	single rechargeable battery steward operating on its own behalf; an
7	organization appointed by one or more rechargeable battery stewards to
8	operate a plan in which each steward is participating; or a retailer or franchisor
9	of retailers operating a plan on behalf of itself or its franchisees.
10	(18) "Rechargeable product" means a consumer product that contains or
11	is packaged with a rechargeable battery at the time the product is sold, offered
12	for sale, or distributed in the State. "Rechargeable product" shall not mean:
13	(A) a product from which a rechargeable battery is not easily
14	removable or is not intended or designed to be removed from the product other
15	than by the manufacturer; or
16	(B) a medical device, as that term is defined in the Federal Food,
17	Drug, and Cosmetic Act, 21 U.S.C. § 321(h), as amended.
18	(19)(17) "Recycling" means any process by which discarded products,
19	components, and by-products byproducts are transformed into new usable or
20	marketable materials in a manner in which the original products may lose their
21	identity, but does not include energy recovery or energy generation by means

BILL AS INTRODUCED AND PASSED BY SENATE AND HOUSE S.254 2024 Page 9 of 36

1	of combusting discarded products, components, and by-products byproducts
2	with or without other waste products.
3	(20)(18) "Retailer" means a person who offers a primary covered
4	battery or battery-containing product for sale to any consumer or business at
5	retail in the State through any means, including remote offerings such as sales
6	outlets, catalogues, or an internet website.
7	(21)(19) "Secretary" means the Secretary of Natural Resources.
8	Subchapter 2. Primary Battery Stewardship Program
9	§ 7582. SALE OF PRIMARY BATTERIES, RECHARGEABLE
10	BATTERIES, AND BATTERY-CONTAINING PRODUCTS
11	(a) Sale prohibited. Except as set forth under subsections (b) and (c)
12	subsection (b) of this section, beginning on January 1, 2016, a producer of a
13	primary battery, of a rechargeable battery, or of a battery-containing product
14	shall not sell, offer for sale, or deliver to a retailer for subsequent sale a
15	primary battery, a rechargeable battery, or a battery-containing product unless:
16	(1) the producer or the primary battery stewardship organization in
17	which the producer is participating is registered under an approved and
18	implemented primary battery stewardship plan;
19	(2) the producer or primary battery stewardship organization has paid
20	the fee under section 7594 of this title; and

BILL AS INTRODUCED AND PASSED BY SENATE AND HOUSE S.254 2024 Page 10 of 36

1	(3) the name of the producer and the producer's brand are designated on
2	the Agency website as covered by an approved primary battery stewardship
3	plan.
4	(b) New producers.
5	(1) A producer of a primary battery who, after January 1, 2016, seeks to
6	sell, offer for sale, or offer for promotional purposes in the State a primary
7	battery not previously sold in State shall notify the Secretary prior to selling or
8	offering for sale or promotion a primary battery not covered by an approved
9	primary battery stewardship plan.
10	(2) <u>A producer of a rechargeable battery or battery-containing product</u>
11	who, after January 1, 2026, seeks to sell, offer for sale, or offer for
12	promotional purposes in the State a rechargeable battery or battery-containing
13	product not previously sold in State shall notify the Secretary prior to selling
14	or offering for sale or promotion a rechargeable battery or battery-containing
15	product not covered by an approved battery stewardship plan.
16	(3) The Secretary shall list a producer who supplies notice under this
17	subsection as a "new producer" on the Agency's website. A producer that
18	supplies notice under this subsection shall have 90 days, not including the time
19	required for public comment under subsection 7586(c) of this section, to either
20	join an existing primary battery stewardship organization or submit a primary
21	battery stewardship plan for approval to the State.

BILL AS INTRODUCED AND PASSED BY SENATE AND HOUSE S.254 2024 Page 11 of 36

1	(c) Exemption. A producer who annually sells, offers for sale, distributes,
2	or imports in or into the State primary batteries with a total retail value of less
3	than \$2,000.00 shall be exempt from the requirements of this chapter.
4	§ 7583. PRIMARY BATTERY STEWARDSHIP ORGANIZATION;
5	REQUIREMENTS; REGISTRATION
6	(a) Participation in a primary battery stewardship organization. A producer
7	of primary covered batteries or battery-containing products may meet the
8	requirements of this chapter by participating in a primary battery stewardship
9	organization that undertakes the producer's responsibilities under
10	sections 7582, 7584, and 7585 of this title.
11	(b) Qualifications for a primary battery stewardship organization. To
12	qualify as a primary battery stewardship organization under this chapter, an
13	organization shall:
14	(1) commit to assume the responsibilities, obligations, and liabilities of
15	all producers participating in the primary battery stewardship organization;
16	(2) not create unreasonable barriers for participation by producers in the
17	primary battery stewardship organization; and
18	(3) maintain a public website that lists all producers and producers'
19	brands covered by the primary battery stewardship organization's approved
20	collection plan.
21	(c) Registration requirements.

BILL AS INTRODUCED AND PASSED BY SENATE AND HOUSE S.254 2024 Page 12 of 36

1	(1) Beginning on March 1, 2015 and annually thereafter, a primary
2	Annually, a battery stewardship organization shall file a registration form with
3	the Secretary. The Secretary shall provide the registration form to a primary
4	battery stewardship organization. The registration form shall require
5	submission of the following information:
6	(A) a list of the producers participating in the primary battery
7	stewardship organization;
8	(B) the name, address, and contact information of a person
9	responsible for ensuring a producer's compliance with this chapter;
10	(C) a description of how the primary battery stewardship
11	organization proposes to meet the requirements of subsection (a) of this
12	section, including any reasonable requirements for participation in the primary
13	battery stewardship organization; and
14	(D) the name, address, and contact information of a person for a
15	nonmember manufacturer to contact on how to participate in the primary
16	battery stewardship organization to satisfy the requirements of this chapter.
17	(2) A renewal of a registration without changes may be accomplished
18	through notifying the Secretary on a form provided by the Secretary.
19	§ 7584. PRIMARY BATTERY STEWARDSHIP PLAN
20	(a) Primary battery Battery stewardship plan required. On or before June
21	1, 2015, each Each producer selling, offering for sale, distributing, or offering

BILL AS INTRODUCED AND PASSED BY SENATE AND HOUSE S.254 2024 Page 13 of 36

1	for promotional purposes a primary battery, a rechargeable battery, or a
2	battery-containing product in the State shall individually or as part of a
3	primary battery stewardship organization submit a primary battery stewardship
4	plan to the Secretary for review.
5	(b) Primary battery Battery stewardship plan; minimum requirements.
6	Each primary battery stewardship plan shall include, at a minimum, all of the
7	following elements:
8	(1) List of producers and brands. Each primary battery stewardship
9	plan shall list:
10	(A) all participating producers and contact information for each of
11	the participating producers; and
12	(B) the brands of primary batteries or battery-containing products
13	covered by the plan.
14	(2) Free collection. Each primary battery stewardship plan shall provide
15	for the collection of primary covered batteries from consumers covered entities
16	at no cost to consumers covered entities. A producer shall not refuse the
17	collection of a primary covered battery based on the brand or producer of the
18	primary battery.
19	(3) Collection; convenience. Each primary Except for damaged and
20	defective lithium batteries and lithium-ion batteries with over 300 watt-hours,
21	each battery stewardship plan shall:

BILL AS INTRODUCED AND PASSED BY SENATE AND HOUSE S.254 2024 Page 14 of 36

1	(A) Allow all retailers who meet requirements specified in the plan,
2	all municipalities, and all certified solid waste management facilities, and
3	certified salvage yards that meet requirements specified in the plan to opt in to
4	be a collection facility.
5	(B) Provide, at a minimum, no not fewer than two collection
6	facilities in each county in the State that provide for collection throughout the
7	year.
8	(C) Provide for the acceptance from a consumer of up to 100
9	batteries per visit. A collection facility may agree to accept more than 100
10	batteries per visit from a consumer.
11	(4) Collection of damaged and defective lithium batteries and lithium-
12	ion batteries with over 300 watt-hours. Each battery stewardship plan shall:
13	(A) allow any certified solid waste facility to collect damaged and
14	defective lithium batteries and lithium-ion batteries with over 300 watt-hours,
15	provided that facility can meet the safety requirements as outlined in the
16	stewardship plan;
17	(B) include how the program will provide packaging consistent with
18	the requirements found in the U.S. Department of Transportation Hazardous
19	Materials Regulations and the necessary forms and instructions for the safe
20	transportation of damaged or defective lithium batteries and lithium-ion

BILL AS INTRODUCED AND PASSED BY SENATE AND HOUSE S.254 2024 Page 15 of 36

1	batteries with over 300 watt-hours at no cost to certified solid waste facilities;
2	and
3	(C) unless otherwise approved by the Secretary, provide throughout
4	the year not fewer than two collection facilities, at a minimum, in each county
5	in the State for the collection of damaged and defective lithium batteries and
6	lithium-ion batteries with over 300 watt-hours.
7	(5) Method of disposition. Each primary battery stewardship plan shall
8	include a description of the method that will be used to responsibly manage
9	discarded primary batteries to ensure that the components of the discarded
10	primary batteries, to the extent economically and technically feasible, are
11	recycled.
12	(5)(6) Roles and responsibilities. A primary battery stewardship plan
13	shall list all key participants in the primary battery collection chain, including:
14	(A) the number and name of the collection facilities accepting
15	primary the batteries to be collected under the plan, including the address and
16	contact information for each facility;
17	(B) the name and contact information of a transporter or contractor
18	collecting primary batteries from collection facilities; and
19	(C) the name, address, and contact information of the recycling
20	facilities that process the collected primary batteries.

BILL AS INTRODUCED AND PASSED BY SENATE AND HOUSE S.254 2024 Page 16 of 36

1	(6)(7) Education and outreach. A primary battery stewardship plan
2	shall include an education and outreach program. The education and outreach
3	program may include mass media advertising in radio or television broadcasts
4	or, newspaper publications of general circulation in the State, retail displays,
5	articles in trade and other journals and publications, social media and internet
6	sites, and other public educational efforts. The education and outreach
7	program shall describe the outreach procedures that will be used to provide
8	notice of the program to businesses, municipalities, certified solid waste
9	management facilities, retailers, wholesalers, and haulers. At a minimum, the
10	education and outreach program shall notify the public of the following:
11	(A) that there is a free collection program for all primary batteries;
12	and
13	(B) the location of collection points and how to access the collection
14	program.
15	(7)(8) Reimbursement. A primary battery stewardship plan shall
16	include a reimbursement procedure that is consistent with the requirements of
17	subchapter 4 of this chapter.
18	(8)(9) Performance goal; collection rate. A primary battery stewardship
19	plan shall include a collection rate performance goal for the primary batteries
20	and rechargeable batteries subject to the plan. The collection rate includes the
21	estimated total weight of primary batteries and rechargeable batteries that will

BILL AS INTRODUCED AND PASSED BY SENATE AND HOUSE S.254 2024 Page 17 of 36

1	be sold or offered for sale in the State by the producer or the producers
2	participating in the primary battery stewardship plan.
3	(10) Safety training. A battery stewardship plan shall describe how it
4	shall provide safety training for collection locations, including handling
5	damaged and defective lithium batteries and lithium-ion batteries with over
6	300 watt-hours.
7	(11) Fair compensation. Each battery stewardship plan shall provide a
8	description of how municipalities and certified solid waste management
9	facilities acting as battery collection facilities for the program shall be fairly
10	compensated for labor and material costs associated with collecting, sorting,
11	storing, and shipping batteries.
12	(c) Implementation.
13	(1) A producer or a primary battery stewardship organization shall
14	implement the collection plan not later than six months after the date of a final
15	decision by the Secretary on the adequacy of the collection plan.
16	(2) A producer or battery stewardship organization shall include
17	provisions in the plan for the implementation of the program in conjunction
18	with those retailers, municipalities, and certified solid waste management
19	facilities acting as collection facilities under a program. No transportation or
20	recycling cost shall be imposed on retailers, municipalities, or certified solid
21	waste management facilities acting as collection facilities under a program. A

BILL AS INTRODUCED AND PASSED BY SENATE AND HOUSE S.254 2024 Page 18 of 36

1	producer or a primary battery stewardship organization shall provide retailers,
2	municipalities, and certified solid waste management facilities acting as
3	collection facilities products or equipment for setting up a collection point and
4	for providing for the pickup of collected primary batteries, including arranging
5	for the management of those primary batteries.
6	§ 7585. ANNUAL REPORT; PLAN AUDIT
7	(a) Annual report. On or before March 1, 2017 and annually thereafter
8	Annually, a battery producer or a primary battery stewardship organization
9	shall submit a report to the Secretary that contains the following:
10	(1) the weight of primary covered batteries collected by chemistry by
11	the producer or the primary battery stewardship organization in the prior
12	calendar year;
13	(2) the estimated percentage, by weight, of rechargeable batteries
14	collected by the producer or the primary battery stewardship organization in
15	the prior calendar year;
16	(3) the percentage of primary covered batteries collected in the prior
17	calendar year that are from producers who are not participating in any
18	approved stewardship plan, based on periodic sorting of primary batteries by
19	the reporting producer;
20	(4)(3) the collection rate achieved in the prior calendar year under the
21	primary battery stewardship plan, including a report of the estimated total sales

BILL AS INTRODUCED AND PASSED BY SENATE AND HOUSE S.254 2024 Page 19 of 36

1	data by weight for primary covered batteries sold in the State for the previous
2	three calendar years;
3	(5)(4) the locations for all collection points set up by the primary battery
4	producers covered by the primary battery stewardship plan and contact
5	information for each location;
6	(6)(5) examples and description of educational materials used to
7	increase collection;
8	(7)(6) the manner in which the collected primary <u>covered</u> batteries were
9	managed;
10	(8)(7) any material change to the primary battery stewardship plan
11	approved by the Secretary pursuant to section 7586 of this title; and
12	(9)(8) the cost of implementation of the primary battery stewardship
13	plan, including the costs of collection, recycling, education, and outreach.
14	(b) Plan audit. After five years of implementation of an approved primary
15	battery stewardship plan, a primary covered battery producer or primary
16	battery stewardship organization shall hire an independent third party to
17	conduct a one-time audit of the primary battery stewardship plan and plan
18	operation. The auditor shall examine the effectiveness of the primary battery
19	stewardship plan in collecting and recycling primary covered batteries. The
20	independent auditor shall examine the cost-effectiveness of the plan and
21	compare it to that of collection plans or programs for primary covered batteries

BILL AS INTRODUCED AND PASSED BY SENATE AND HOUSE S.254 2024 Page 20 of 36

in other jurisdictions. The independent auditor shall submit the results of the
 audit to the Secretary as part of the annual report required under subsection (a)
 of this section.

4 § 7586. AGENCY RESPONSIBILITIES; APPROVAL OF PLANS

5 (a) Approval of plan. Within 90 days after receipt of a proposed primary 6 battery stewardship plan, not including the time required for public comment 7 under chapter 170 of this title, the Secretary shall determine whether the plan 8 complies with the requirements of section 7584 of this title. If the Secretary 9 determines that a plan complies with the requirements of section 7584 of this 10 title, the Secretary shall notify the applicant of the plan approval in writing. If 11 the Secretary rejects a primary battery stewardship plan, the Secretary shall 12 notify the applicant in writing of the reasons for rejecting the plan. An 13 applicant whose plan is rejected by the Secretary shall submit a revised plan to 14 the Secretary within 45 days of following receiving notice of rejection. A 15 primary battery stewardship plan that is not approved or rejected by the 16 Secretary within 90 days, not including the time required for public comment 17 under chapter 170 of this title, of following submission by a producer shall be 18 deemed approved.

(b) Plan amendment; changes. Any changes to a proposed primary battery
stewardship plan shall be approved by the Secretary in writing. The Secretary,
in his or her the Secretary's discretion or at the request of a producer, may

BILL AS INTRODUCED AND PASSED BY SENATE AND HOUSES.2542024Page 21 of 36

1	require a producer or a primary battery stewardship organization to amend an
2	approved plan.
3	(c) Public review. When the Secretary receives a request to approve or
4	amend a primary battery stewardship plan under this subchapter, the Secretary
5	shall proceed in accordance with chapter 170 of this title.
6	(d) [Repealed.]
7	(e) Registrations. The Secretary shall accept, review, and approve or deny
8	primary battery stewardship organization registrations submitted under
9	section 7583 of this title.
10	(f) Agency website. The Secretary shall maintain a website that includes a
11	copy of all approved primary battery stewardship plans, the names of
12	producers with approved plans, participation in approved plans, or other
13	compliance with this chapter. The website shall list all of an approved primary
14	battery producer's, rechargeable battery producer's, and battery-containing
15	product producer's brands covered by a primary battery stewardship plan filed
16	with the Secretary. The Secretary shall update information on the website
17	within 10 days of following receipt of notice of any change to the listed
18	information. The website shall list all known primary battery producers,
19	rechargeable battery producers, and battery-containing product producers
20	exempt from the requirements of this chapter under subsection 7582(c) of this
21	title.

BILL AS INTRODUCED AND PASSED BY SENATE AND HOUSES.2542024Page 22 of 36

1	(g) Term of primary battery stewardship plan. A primary battery
2	stewardship plan approved by the Secretary under this section shall have a
3	term not to exceed five years, provided that the primary battery producer or
4	primary battery stewardship organization remains in compliance with the
5	requirements of this chapter and the terms of the approved plan.
6	§ 7587. RETAILER OBLIGATIONS
7	(a) Sale prohibited Except as set forth in subsection (b) of this section, no
8	retailer shall sell or offer for sale a primary battery on or after January 1, 2016
9	2026 unless the producer of the primary battery is implementing an approved
10	primary battery stewardship plan, is a member of a primary battery
11	stewardship organization implementing an approved primary battery
12	stewardship plan, or is exempt from participation in an $a_{\rm P}$ proved plan, as
13	determined by review of the producers listed on the Agency website required
14	in subsection 7586(f) of this title.

(a) Sale prohibited. Except as set forth in subsection (b) of this section, no retailer shall sell or offer for sale a primary battery, rechargeable battery, or battery-containing product on or after January 1, 2016 2026 unless the producer of the primary battery, rechargeable battery, or battery-containing product is implementing an approved primary battery stewardship plan, is a member of a primary battery stewardship plan, or is exempt from participation in an approved plan, as determined by review of the producers listed on the Agency website required in subsection 7586(f) of this title.

15 (b) Inventory exception; expiration or revocation of producer registration.

- 16 A retailer shall not be responsible for an unlawful sale of a primary battery,
- 17 rechargeable battery, or battery-containing product under this subsection if:

BILL AS INTRODUCED AND PASSED BY SENATE AND HOUSES.2542024Page 23 of 36

1	(1) the retailer purchased the primary battery weighing 4.4 pounds or
2	less prior to January 1, 2016 and sells the primary battery on or before January
3	1, 2017; or
4	(2) the retailer purchased the primary battery weighing more than 4.4.
5	pounds, battery-containing product, or rechargeable battery, prior to January 1,
6	2026 and sells the primary battery, battery-containing product, or rechargeable
7	battery on or before January 1, 2027; or
8	(3) the producer's primary battery stewardship plan expired or was
9	revoked, and the retailer took possession of the in-store inventory of primary
10	batteries, rechargeable batteries, or battery-containing products prior to the
11	expiration or revocation of the producer's primary battery stewardship plan.
12	(c) Educational material. A producer or primary battery stewardship
13	organization supplying primary covered batteries to a retailer shall provide the
14	retailer with educational materials describing collection opportunities for
15	primary batteries and rechargeable batteries. The retailer shall make the
16	educational materials available to consumers.
17	Subchapter 3. Registration of Rechargeable Battery Stewardship Organization
18	§ 7588. REGISTRATION OF RECHARGEABLE BATTERY
19	STEWARDSHIP ORGANIZATION

BILL AS INTRODUCED AND PASSED BY SENATE AND HOUSE S.254 2024 Page 24 of 36

1	(a) A rechargeable battery steward or rechargeable battery stewardship
2	organization shall register with the Secretary in order to seek reimbursement
3	under subchapter 4 of this chapter.
4	(b) The Secretary shall register a rechargeable battery steward or
5	rechargeable battery stewardship organization upon:
6	(1) submission of a registration form provided by the Secretary that
7	includes:
8	(A) the name of a rechargeable battery steward implementing an
9	individual program or a list of the producers participating in a rechargeable
10	battery stewardship organization; and
11	(B) the name, address, and contact information of a person
12	responsible for implementing the rechargeable battery stewardship program;
13	(2) a determination by the Secretary that the rechargeable battery
14	steward or rechargeable battery stewardship organization offers to
15	municipalities, certified solid waste management facilities, and retailers a year-
16	round free collection and recycling program. [Repealed.]
17	Subchapter 4. Reimbursement
18	§ 7589. REIMBURSEMENT; AUTHORIZATION
19	(a) Reimbursement of primary battery producers and rechargeable battery
20	producers.

BILL AS INTRODUCED AND PASSED BY SENATE AND HOUSE S.254 2024 Page 25 of 36

1	(1) A producer or a primary battery stewardship organization operating
2	under an approved primary battery stewardship plan that collects primary
3	batteries and rechargeable batteries or rechargeable batteries that are not listed
4	under its approved plan shall be entitled to reimbursement from the following
5	entities of reimbursable costs per unit of weight incurred in collecting the
6	batteries:
7	(A) the producer of the collected primary battery or rechargeable
8	battery or the primary battery stewardship organization representing the
9	producer of the collected primary battery; or rechargeable battery
10	(B) the rechargeable battery steward responsible for the collected
11	rechargeable batteries or, where the rechargeable battery steward responsible
12	for the collected rechargeable batteries is participating in a rechargeable
13	battery stewardship organization, the stewardship organization.
14	(2) Reimbursement may be requested by a collecting primary battery
15	producer or rechargeable battery producer or primary battery stewardship
16	organization only after that producer or battery stewardship organization has
17	achieved the collection rate performance goal approved by the Secretary under
18	section 7584 of this title.
19	(b) Reimbursement of rechargeable battery stewardship organization. A
20	registered rechargeable battery steward or rechargeable battery stewardship
21	organization shall be entitled to reimbursement from the producer of the

BILL AS INTRODUCED AND PASSED BY SENATE AND HOUSES.2542024Page 26 of 36

1	collected primary battery or the primary battery stewardship organization
2	representing the producer of the collected primary battery.
3	(c) Reimbursable costs. Under this subchapter, reimbursement shall be
4	allowed only for those costs incurred in collecting the batteries subject to the
5	reimbursement request. Reimbursable costs include:
6	(1) costs of collection, transport, recycling, and other methods of
7	disposition identified in a primary battery stewardship plan approved pursuant
8	to section 7586 of this title; and
9	(2) reasonable educational, promotional, or administrative costs.
10	§ 7590. REIMBURSEMENT PROCESS
11	(a) Reimbursement request.
12	(1) A primary battery producer, primary or battery stewardship
13	organization, or rechargeable battery stewardship organization that incurs
14	reimbursable costs under section 7589 of this title shall submit a request to the
15	producer of the collected primary battery or the primary battery stewardship
16	organization in which the producer is participating or the rechargeable battery
17	stewardship organization responsible for the collected rechargeable covered
18	battery.
19	(2) A producer or primary battery stewardship organization or
20	rechargeable battery stewardship organization that receives a request for
21	reimbursement may, prior to payment and within 30 days of following receipt

BILL AS INTRODUCED AND PASSED BY SENATE AND HOUSE S.254 2024 Page 27 of 36

1	of the request for reimbursement, request an independent audit of submitted
2	reimbursement costs.
3	(3) The independent auditor shall be responsible for verifying the
4	reasonableness of the reimbursement request, including the costs sought for
5	reimbursement, the amount of reimbursement, and the reimbursable costs
6	assessed by each of the two programs.
7	(4) If the independent audit confirms the reasonableness of the
8	reimbursement request, the producer, primary or battery stewardship
9	organization, or rechargeable battery stewardship organization requesting the
10	audit shall pay the cost of the audit and the amount of the reimbursement
11	calculated by the independent auditor. If the independent audit indicates the
12	reimbursement request was not reasonable, the producer or primary battery
13	stewardship organization that initiated the reimbursement request shall pay the
14	cost of the audit and the amount of the reimbursement calculated by the
15	independent auditor.
16	(b) Role of Agency. The Agency shall not be required to provide
17	assistance or otherwise participate in a reimbursement request, audit, or other
18	action under this section, unless subject to subpoena before a court of
19	jurisdiction
	Subchapter 5. Private Right of Action

Subchapter 5. Private Right of Action § 7591. PRIVATE RIGHT OF ACTION

(a) Action against producer with no primary battery stewardship plan. A producer, a primary or a battery stewardship organization implementing an approved primary battery stewardship plan in compliance with the requirements of this chapter, a rechargeable battery steward, or a rechargeable battery stewardship organization may bring a civil action against another producer or primary battery stewardship organization for damages when:

(1) the plaintiff producer, primary or battery stewardship organization, rechargeable battery steward, or rechargeable battery stewardship organization incurs more than \$1,000.00 in actual reimbursable costs collecting, handling, recycling, or properly disposing of primary batteries or rechargeable batteries sold or offered for sale in the State by that other producer;

(2) the producer from whom damages are sought:

(A) can be identified as the producer of the collected primary batteries <u>or rechargeable batteries</u> from a brand or marking on the discarded battery or from other information available to the plaintiff producer, primary <u>or</u> battery stewardship organization, rechargeable battery steward, or rechargeable battery stewardship organization; and

(B) does not operate or participate in an approved primary battery stewardship organization in the State or is not otherwise in compliance with the requirements of this chapter.

(b) Action against producer with an approved primary battery stewardship plan. A battery producer, a primary or a battery stewardship organization in compliance with the requirements of this chapter, a rechargeable battery steward, or a rechargeable battery stewardship organization may bring a civil action for damages against a primary battery producer or primary a battery stewardship organization in the State that is in compliance with the requirements of this chapter, provided that the conditions of subsection (d)(c)of this section have been met.

(c) Action against rechargeable battery stewardship organization. A producer, a primary battery stewardship organization in compliance with the requirements of this chapter, a rechargeable battery steward, or a rechargeable battery stewardship organization may bring a civil action for damages against a rechargeable battery stewardship organization registered by the Secretary, provided that the conditions of subsection (d) of this section have been met.

(d) Condition precedent to cause of action. Except as authorized under subsection (a) of this section, a cause of action under this section shall be allowed only if:

(1) a plaintiff producer, primary or battery stewardship organization, or rechargeable battery stewardship organization submitted a reimbursement request to another producer, primary or battery stewardship organization, or rechargeable battery stewardship organization under subchapter 4 of this chapter; and

(2) the plaintiff producer, primary battery <u>or</u> stewardship organization, or rechargeable battery stewardship organization does not receive reimbursement within:

(A) 90 days of the reimbursement request, if no independent audit is requested under subchapter 4 of this chapter; or

(B) 60 days after completion of an audit if an independent audit is requested under subchapter 4 of this chapter, and the audit confirms the validity of the reimbursement request.

(e) Action against individual producer or steward.

(1) A civil action under this section may be brought against an individual primary battery producer or an individual rechargeable battery steward only if the primary battery producer is implementing its own primary battery stewardship plan, the primary battery producer has failed to register to participate in a primary battery stewardship plan, or the rechargeable battery steward is implementing its own registered rechargeable battery stewardship organization.

(2) A primary battery producer participating in an approved primary battery stewardship plan covering multiple producers or a rechargeable battery steward participating in a rechargeable battery stewardship organization representing multiple stewards shall not be sued individually for reimbursement.

(3) An action against a primary battery producer participating in a primary battery stewardship plan covering multiple producers or an action against a rechargeable battery steward participating in a rechargeable battery stewardship organization shall be brought against the stewardship organization implementing the plan.

(f)(d) Role of Agency. The Agency shall not be a party to or be required to provide assistance or otherwise participate in a civil action authorized under this section solely due to its regulatory requirements under this chapter, unless subject to subpoend before a court of jurisdiction.

(g)(e) Damages; definitions. As used in this section, "damages" means the actual, reimbursable costs a plaintiff producer, primary or battery stewardship organization, or rechargeable battery stewardship organization incurs in

BILL AS INTRODUCED AND PASSED BY SENATE AND HOUSES.2542024Page 30 of 36

collecting, handling, recycling, or properly disposing of primary batteries <u>or</u> <u>rechargeable batteries</u> reasonably identified as having originated from another primary battery producer, <u>primary</u> <u>or</u> battery stewardship organization, or rechargeable battery stewardship organization.

	Subchapter 6 . General Provisions
1	§ 7592. CONFIDENTIALITY OF SUBMITTED DATA
2	(a) Confidentiality. Reports and data submitted under this chapter shall be
3	available for public inspection and copying, provided that:
4	(1) Information protected under the Uniform Trade Secrets Act, as
5	codified under 9 V.S.A. chapter 143, or under the trade secret exemption under
6	1 V.S.A. § 317(c)(9) shall be exempt from public inspection and copying
7	under the Public Records Act.
8	(2) The Secretary may publish information confidential under
9	subdivision (1) of this subsection in a summary or aggregated form that does
10	not directly or indirectly identify individual producers, battery stewards,
11	distributors, or retailers.
12	(b) Omission of trade secret information. The Secretary may require, as a
13	part of a report submitted under this chapter, that the producer, primary or
14	battery stewardship organization, rechargeable battery steward, or rechargeable
15	battery stewardship organization submit a report that does not contain trade
16	secret information and is available for public inspection and review.
17	(c) Total weight of batteries. The total weight of batteries collected under
18	an approved primary battery stewardship plan is not confidential business

BILL AS INTRODUCED AND PASSED BY SENATE AND HOUSES.2542024Page 31 of 36

1	information under the Uniform Trade Secrets Act, as codified under 9 V.S.A.
2	chapter 143, and shall be subject to inspection and review under the Public
3	Records Act, 1 V.S.A chapter 5, subchapter 3.
4	§ 7593. ANTITRUST; CONDUCT AUTHORIZED
5	(a) Activity authorized. A producer, group of producers, or $\frac{1}{1}$
6	battery stewardship organization implementing or participating in an approved
7	primary battery stewardship plan under this chapter for the collection,
8	transport, processing, and end-of-life management of primary batteries and
9	rechargeable batteries is individually or jointly immune from liability for the
10	conduct under State laws relating to antitrust, restraint of trade, unfair trade
11	practices, and other regulation of trade or commerce under 9 V.S.A. chapter
12	63, subchapter 1, to the extent that the conduct is reasonably necessary to plan,
13	implement, and comply with the producer's, group of producers', or primary
14	battery stewardship organization's chosen system for managing discarded
15	primary batteries and rechargeable batteries. This subsection shall also apply
16	to conduct of a retailer or wholesaler participating in a producer or primary
17	battery stewardship organization's approved primary battery stewardship plan
18	when the conduct is necessary to plan and implement the producer's or
19	primary battery stewardship organization's organized collection or recycling
20	system for discarded batteries.

BILL AS INTRODUCED AND PASSED BY SENATE AND HOUSES.2542024Page 32 of 36

1	(b) Limitations on anti-trust activity. Subsection (a) of this section shall
2	not apply to an agreement among producers, groups of producers, retailers,
3	wholesalers, or primary battery stewardship organizations affecting the price
4	of primary batteries or rechargeable batteries or any agreement restricting the
5	geographic area in which, or customers to whom, primary batteries or
6	rechargeable batteries shall be sold.
7	§ 7594. ADMINISTRATIVE FEE
8	(a) Fees assessed. A primary battery producer or primary battery
9	stewardship organization shall pay a fee of \$15,000.00 annually for operation
10	under a primary battery stewardship plan approved by the Secretary under
11	section 7586 of this title.
12	(b) Disposition of fees. The fees collected under subsection (a) of this
13	section shall be deposited in the Environmental Permit Fund under 3 V.S.A.
14	§ 2805.
15	§ 7595. RULEMAKING; PROCEDURE
16	The Secretary may adopt rules or procedures to implement the requirements
17	of this chapter.
18	Sec. 2. 10 V.S.A. § 6621a is amended to read:
19	§ 6621a. LANDFILL DISPOSAL REQUIREMENTS
20	(a) In accordance with the following schedule, no person shall knowingly
21	dispose of the following materials in solid waste or in landfills:

BILL AS INTRODUCED AND PASSED BY SENATE AND HOUSE S.254 2024 Page 33 of 36

1	(1) Lead-acid batteries, after July 1, 1990.
2	* * *
3	(6) Nickel-cadmium batteries, small sealed lead acid batteries,
4	nonconsumer mercuric oxide batteries, rechargeable batteries, primary
5	batteries, and any other battery added by the Secretary by rule.
6	* * *
7	Sec. 3. ANR BATTERY ASSESSMENT
8	(a) On or before July 1, 2026, the Secretary of Natural Resources shall
9	complete an assessment of the opportunities, challenges, and feasibility of
10	establishing mandatory end-of-life management programs for the following
11	battery types:
12	(1) batteries used in hybrid and electric vehicles;
13	(2) battery energy storage systems; and
14	(3) batteries that are not easily removable from the products they power.
15	(b) The assessment required by this section shall include:
16	(1) a summary of the work and progress other states have made in
17	establishing end-of-life management programs for the three battery types listed
18	under subsection (a) of this section; and
19	(2) policy recommendations on whether mandatory end-of-life
20	management programs are necessary for the battery types listed under
21	subsection (a) of this section.

BILL AS INTRODUCED AND PASSED BY SENATE AND HOUSES.2542024Page 34 of 36

1	(c) The assessment required by this section shall be provided to the House
2	Committee on Environment and Energy and the Senate Committee on Natural
3	Resources and Energy.
4	Sec. 4. IMPLEMENTATION
5	(a) The requirements for the sale of batteries under 10 V.S.A. § 7582 shall
6	apply to primary batteries weighing less than 4.4 pounds beginning on January
7	1, 2016 and to primary batteries weighing more than 4.4. pounds but less than
8	25 pounds, rechargeable batteries, and battery-containing products beginning
9	on January 1, 2026.
10	(b) The requirement under 10 V.S.A. § 7583 for a battery stewardship
11	organization to register with the Secretary of Natural Resources currently
12	applies to producers of primary batteries as required beginning on March 1,
13	2015 and shall also apply to producers of rechargeable batteries and battery-
14	containing products beginning on March 1, 2025.
15	(c) The requirement under 10 V.S.A. § 7584 for a battery producer to
16	submit a battery stewardship plan to the Secretary of Natural Resources
17	currently applies to producers of primary batteries as required beginning on
18	June 1, 2015 and shall also apply to producers of rechargeable batteries and
19	battery-containing products beginning on June 1, 2025.
20	(d) The requirement under 10 V.S.A. § 7585 that a battery producer
21	annually report to the Secretary of Natural Resources currently applies to

BILL AS INTRODUCED AND PASSED BY SENATE AND HOUSES.2542024Page 35 of 36

- 1 producers of primary batteries as required beginning on March 1, 2017 and
- 2 <u>shall also apply to producers of rechargeable batteries beginning on March 1,</u>
- 3 <u>2027.</u>

Sec. 4*a*. 10 *V.S.A.* § 7182(*b*) *is amended to read:*

(b) Stewardship organization registration requirements.

(1) On or before January July 1, 2025 and annually thereafter, a stewardship organization shall file a registration form with the Secretary. The Secretary shall provide the registration form to the stewardship organization. The registration form shall include:

* * *

Sec. 4b. 10 V.S.A. § 6615f is added to read:

<u>§ 6615f. ADMINISTRATIVE USE CONTROLS AT CONTAMINATED</u> <u>SITES</u>

(a) A petition for administrative use controls at a hazardous material contaminated site may be made by a person responding to a release at that site. The petition shall be made on a form developed by the Secretary that includes the following:

(1) a brief description of the contamination at the site and work completed under an approved corrective action plan;

(2) a legal description of the property or properties subject to administrative use controls;

(3) a digital map that shows the boundaries of the property or properties subject to the administrative use controls and any operational units on the property or properties where more detailed controls will be applied;

(4) a narrative description of the uses that are prohibited on the property under the administrative use control, including any specific restrictions applicable to operational units on the property;

(5) signatures of the property owner or persons with legal control of the property certifying that they accept the imposition of these administrative use controls on their property; and

(6) any other requirement that the Secretary requires by rule.

(b) The Secretary shall approve the administrative use controls upon finding:

BILL AS INTRODUCED AND PASSED BY SENATE AND HOUSES.2542024Page 36 of 36

(1) the administrative use controls adequately protect human health and the environment;

(2) the administrative use controls are consistent with requirements of the plan required by rules adopted pursuant to this chapter and approved by the Secretary; and

(3) the petition contains adequate information to ensure that current and future owners are aware of the restrictions.

(c) Administrative use controls may require:

(1) restrictions on the use of the property or operational units on the property where restrictions are placed;

(2) a right to access the property to ensure that the restrictions are maintained; and

(3) requirements to maintain the restrictions and report on their implementation.

(d) Administrative use controls shall be effective until a property owner or person with legal control petitions the Secretary for their removal. The Secretary shall remove the administrative use controls if the property owner:

(1) clearly demonstrates that the contamination that was the basis of the administrative use controls has naturally attenuated; or

(2) has completed a subsequent corrective action plan that either remediates the hazardous material below environmental media standards or requires alternate administrative use controls.

- 1 Sec. 5. EFFECTIVE DATES
- 2 This act shall take effect on July 1, 2024, except that 10 V.S.A. § 7587
- 3 (retail sale obligation) shall take effect on January 1, 2026.