No. M-10. An act relating to approval of amendments to the charter of the town of Brattleboro.

(H.459)

It is hereby enacted by the General Assembly of the State of Vermont:

Sec. 1. CHARTER APPROVAL

The general assembly approves the amendments to the charter of the town of Brattleboro as set forth in this act. Proposals of amendment were approved by the voters of the special representative town meeting on January 22, 2011

and February 5, 2011.

Sec. 2. 24 App. V.S.A. chapter 107 is amended to read:

CHAPTER 107. TOWN OF BRATTLEBORO

Subchapter 1. Preamble

(a) The Brattleboro town charter is a legal governance document designed

and enacted to serve the needs of all Brattleboro residents by:

(1) addressing the common good of all citizens;

(2) respecting the will of the people;

(3) supporting individual rights;

(4) funding public services;

(5) promoting compliance with the Brattleboro town plan; and

(6) encouraging public service and charity among all its residents.

(b) The town of Brattleboro has conducted its public affairs since 1753

under three charters. The first was issued to the original proprieters of the

town of Brattleboro in 1753 by Benning Wentworth, governor of the royal Royal Colony of New Hampshire.

(b)(c) For nearly two centuries Brattleboro conducted its town affairs under that charter and the successive laws and consititutions constitutions of the governing bodies of this territory and, subsequently, this State. Prior to Vermont becoming the 14th State of the Union on March 4, 1791, the town was subject to the laws of New Hampshire, the Colony and State of New York, and the Republic of Vermont.

(c)(d) In 1927, Brattleboro adopted a charter which merged the existing town and village. It was also the first charter granted by the legislature to any town in the state. With amendments, it governed the affairs of Brattleboro until a new charter was adopted.

(e) In 1984, a major revision was done to bring the charter up to date and make it conform with existing practices and No. 302 of the Acts of 1959 entitled "An Act to Authorize Representative Town Meetings in the Town of Brattleboro."

(d) This new (f) As was stated then, "This charter is a living document, replete with checks and balances, under which the selectmen selectboard, school directors, and representative town meeting can legislate for the good of the people. The overall structure of government has been designed to be

flexible yet strong, concise, and complete, in order to guide the town as it prepares to enter the new century. century."

Subchapter 2. Organization of Town Government

§ 2.1. DEFINITIONS

(a) "General town meeting" shall mean a meeting of the voters of the town of Brattleboro, the town school district, or both, to act on matters of election of all officers, referenda, and matters to be acted upon by Australian ballot.

(b) "Representative town meeting" shall mean the meeting of town meeting members as defined in section 2.4 of this chapter and who are elected pursuant to section 2.3 of this chapter to act on all articles, including municipal bonding articles, except those which relate to the election of officers, referenda, and other matters to be voted upon by Australian ballot and any other articles or subjects reserved to a general town meeting.

<u>§ 2.2.</u> ELECTED OFFICERS

The On the first Tuesday in March the voters of the town shall elect by Australian ballot the following:

(1) Town Representative town meeting members, by district, in accordance with section 4, No. 302, Acts of 1959. The size of the representative town meeting body shall not exceed 140 members excluding ex officio members.

(2) A selectboard of five members, elected at large, of whom two shall serve for one year and three shall serve for three years.

(3) A board of five school directors, elected at large, of whom two shall serve for one year and three shall serve for three years.

(4) Union high school directors, <u>who shall be elected</u> for terms and in numbers as required by state law.

(5) A board of three listers, elected at large, of whom one shall be elected each year to serve for three years.

(6) Three auditors, elected at large, of whom one shall be elected to serve for three years.

(7) Three trustees of public funds, elected at large, of whom one shall be elected each year to serve for three years.

(8)(7) Other officers: For a term of <u>elected for</u> one year: <u>terms shall</u> <u>include</u> a moderator, a first constable, <u>and</u> a second constable, <u>and a town</u> <u>grand juror</u>.

§ 2.2. § 2.3. MANNER OF ELECTION

(a) Town Representative town meeting members: Town Representative town meeting members shall be elected by Australian ballot on the first Tuesday in March of each year. Voters in each district shall elect, for staggered terms, three members for every one hundred eighty voters or major fraction thereof. Members shall serve for three years, except that a member

elected to fill a vacancy shall serve for the remainder of the term. The manner of elections is fully prescribed in No. 302 of the Acts of 1959.

(b) Other officers: Other officers shall be elected at large by Australian ballot on the first Tuesday in March.

(c) The Australian ballot system for election of officers shall require the use of printed ballots. Such ballots shall be retained to ensure that a verifiable record of all votes taken is preserved and available in the event of a challenge or recount.

(d) Candidacy for town officers and representative town meeting members, with the exception of write-in candidates, shall conform with state statute or No. 302 of the Acts of 1959. A candidate who intends to be a write-in candidate for a town office or a representative town meeting member shall notify the town clerk prior to the close of the polls on election day. Only votes for declared candidates shall be counted.

<u>§ 2.3.</u> <u>§ 2.4.</u> REPRESENTATIVE TOWN MEETING

(a) Description:

 In the event of a discrepancy between this section of the chapter and No. 302 of the Acts of 1959, the provisions set forth in this chapter shall prevail.

(2) The representative town meeting is a body, not exceeding one hundred forty voters of the town, consists of up to 140 elected voters. It is a

guiding body for the town and a source of ideas, proposals, and comments, elected by district to exercise, as defined by the board of civil authority. It <u>exercises</u> exclusively all powers vested in the voters of the town. In addition to the elected members, the following shall be members ex officio: the members of the selectboard, the school directors, <u>the</u> treasurer, <u>the</u> clerk, <u>the</u> moderator, and <u>those</u> state senators and state representatives who reside in Brattleboro. Representative town meeting shall act upon all articles on the town meeting warning except those which relate to the election of officers, referenda, and other matters voted upon by Australian ballot.

(2)(3) The representative town meeting is a guiding body for the town and a source of ideas, proposals and comments. (See Addendum A, No. 302 of the Acts of 1959.) In the event of a discrepancy between this section and No. 302 of the Acts of 1959, the provision set forth in this charter shall prevail shall convene annually on the third Saturday after the first Tuesday in March. Such date shall be confirmed at the preceding annual representative town meeting and shall remain the same until changed by the representative town meeting.

(b) Ratifications:

(1) The representative town meeting shall:

(A) Ratify or reject the date proposed by the selectboard and school directors for the annual town and town school district meeting. Such date shall

be set at the preceding annual town meeting and shall remain the same until changed by the representative town meeting.

(B) Ratify or reject the appointment by the selectboard of a town clerk for a term of one year whose term shall run from annual <u>representative</u> town meeting to annual <u>representative</u> town meeting. <u>The town clerk shall</u> <u>have all rights and duties of the office of town clerk as prescribed by Vermont</u> <u>statutes.</u>

(i) The town clerk shall keep the official records of the town, including the records of the proceedings of all town meetings. In addition, the town clerk shall:

(I) Record deeds and other instruments respecting real estate, writs of execution, other writs and other instruments which are delivered to be recorded;

(II) Record the assignments and discharges of mortgages;(III) Maintain a general index of all transactions concerning

real estate;

(IV) Record and index attachments of personal property;

(V) Maintain a file of maps and surveys;

(VI) Furnish plain or certified copies of any instrument on record in his office:

(VII) Subject to the approval of the selectboard, appoint one or more assistants, remaining responsible, for their acts and omissions, and able to revoke said appointment at any time;

(VIII) Administer oaths; and

(IX) Perform other duties as prescribed in 24 V.S.A. chapter 35.

(C) Ratify or reject the appointment by the selectboard of a town treasurer for a term of one year whose term shall run from annual <u>representative</u> town meeting to annual <u>representative</u> town meeting. <u>The town</u> <u>treasurer shall have all the rights and duties of the office of town treasurer as</u> <u>prescribed by Vermont statutes.</u>

(i) The town treasurer shall:

(I) Keep an account of the moneys, bonds, notes, and other evidences of debt paid or delivered to the town and a record of moneys paid out by the town for the town and town school district, all of which shall be open to the inspection of persons interested;

(II) Keep a record of taxes voted for support of highways, schools, special departments, and general town purposes;

(III) Pay orders drawn on the town by officials authorized by law to draw such orders:

(IV) Keep an account with the tax collector of each annual tax bill showing levies, payments, and abatements;

(V) Keep accounts of taxes and of moneys allocated to highways, schools, special departments, and general town purposes;

(VI) Subject to the approval of the selectboard, appoint one or more assistants, remaining responsible for their acts and omissions, and able to revoke said appointment at any time; and

(VII) Perform other duties as prescribed in 24 V.S.A. chapter 51.

(D) Ratify or reject the appointment by the selectboard of a town attorney (which may be a law firm) for a term of one year whose term shall run from annual <u>representative</u> town meeting to annual <u>representative</u> town meeting.

(i) The town attorney shall:

(I) Serve as town agent and prosecute and defend suits in which the town is interested; and he may prosecute violations of any by-law, rule, regulation or ordinance;

(II) Serve as an assistant grand juror and prosecute crimes committed within the town not prosecuted by the Windham County state's attorney;

(III) Provide legal advice to the selectboard, town manager, department heads, development review board, planning commission, and other town boards, commissions, and committees;

(IV) Perform other duties pertaining to the office as directed by the selectboard; and

(V) Have the right to appoint, subject to approval of the selectboard, one or more assistants remaining responsible for their official acts and omissions, and may revoke said appointment at any time.

(E) Ratify or reject the recommendations of the selectboard and the school directors regarding administrative and functional organization of the town or school district.

(c) Elections:

(1) Any article which requires balloting shall be among the first articles in the warning. The annual town meeting shall elect by ballot:

(A) The board of trustees of the Brooks Memorial Library, which shall determine library policy, approve the library budget, and employ a librarian. Operating policies and procedures are established by the library trustees and executed by the librarian and staff.

(i) The board of library trustees consists of nine members serving three years each. Three trustees are elected each year from among persons

nominated by the selectboard, by the board of library trustees, and from the floor of the annual town meeting.

(ii) Vacancies on the board of library trustees are filled by the selectboard until the next annual town meeting, at which time a trustee shall be elected to serve for the remainder of the term. [Deleted.]

(d) Finance committee: The representative town meeting shall establish a finance committee for the general purpose of reviewing proposed and actual expenditures by the town, town school district, and other budgets which affect the taxpayers of the town of Brattleboro, as from time to time they see fit to review, and of making recommendations to the voters with respect thereto including Brattleboro Union High School District 6. A review will include making recommendations to the representative town meeting and the voters. The committee will work with the town finance director, school finance director, and other town officials in assessing the recommendations and impact of the proposed annual budget and all finance policy including fund balances, debt management, capital improvements, and the capital plan. It is also recommended that the committee review all auditor's reports and other matters of financial import that impact the voters of the town. The representative town meeting shall fix and from time to time may alter the number of members, the manner of their selection, their terms of office, their compensation if any, and other duties and functions. The committee may choose its own officers.

Pursuant to the rules established by <u>representative</u> town meeting, appointment or election of finance committee members shall be made at each annual <u>representative</u> town meeting.

<u>§ 2.4. § 2.5.</u> SELECTBOARD

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<u>§ 2.5.</u> <u>§ 2.6.</u> BOARD OF SCHOOL DIRECTORS

The board of school directors is a body of five persons elected at large by the voters of the town school district. The school directors direct the affairs of the school district within areas specified in subchapter 5 subchapter 6 of this charter.

<u>§ 2.6.</u> <u>§ 2.7.</u> <u>RELATIONSHIP OF THE BODIES</u> <u>BOARD OF LIBRARY</u> <u>TRUSTEES</u>

The town meeting, the selectboard, and the school directors act independently of one another but all of them are responsible for performing the functions of the town. The selectboard and the school directors are accountable to town meeting. They may act in conjunction with each other in the performance of their respective functions.

(a) The library of the town of Brattleboro, the Brooks Memorial Library, is incorporated under 22 V.S.A. Chapter 3. It is also a town department.

(b) The board of library trustees is a body of nine persons serving three-year terms. Three trustees shall be elected each year by the

representative town meeting from among persons nominated by the selectboard and the board of library trustees and from the floor of the annual representative town meeting.

(c) The board of library trustees shall establish the operating procedures and policies of the Brooks Memorial Library and its branches, approve the library budget request to be forwarded to the selectboard, and employ a library director who shall be responsible for executing the same through a library staff.

(d) Vacancies on the board of library trustees shall be filled by the selectboard upon recommendation of the library trustees until the next annual representative town meeting, at which time a trustee shall be elected to serve for the remainder of the vacated term.

§ 2.7. § 2.8. CONSOLIDATION OF SERVICES

The selectboard and the school directors may negotiate for the establishment of regional departments of public service, schools, or like regional organizations. No regional affiliation shall be established, however, without the consent of the <u>representative</u> town meeting. The town or town school district may, by vote of <u>representative</u> town meeting, also withdraw from any regional affiliation or organization.

<u>§ 2.8. § 2.9.</u> CONFLICT OF INTEREST

No member of any town or town school district board, commission, or committee shall vote on any matter where there is a direct or indirect financial

or personal interest or any direct or indirect personal interest, without the consent of the majority of his fellow board, commission, or committee members given in public session. It is expected that any member of any town or town school district board, commission, or committee with a conflict of interest will fully disclose the nature of his or her conflict and will recuse himself or herself from a vote on the issue at hand. The member with a conflict of interest may participate in the discussion of the issue at hand with the consent of the majority of the remaining board, commission, or committee members. Any interested person may publicly request that a member recuse himself of herself due to a conflict of interest.

<u>§ 2.9.</u> § 2.10. LIMITS ON TERMS OF OFFICE

A member of any appointed commission or committee shall not serve for more than nine consecutive years or two consecutive terms, whichever is longer, and shall thereafter be ineligible for one year to serve in such office. This section does not apply to <u>representative</u> town meeting members or to appointed town officials.

Subchapter 3. Powers of the People

§ 3.1. POWERS

(a) In addition to the powers granted under this charter, the town shall have all powers conferred upon towns by the constitution and laws of the state.

Enumeration of particular powers in this charter shall not be construed as limiting the general powers of the town.

(b) All powers of the town not specifically delegated in this charter to the voters or to the selectboard, school directors or other boards, commissions, committees, or officers shall be vested in the <u>representative</u> town meeting.

§ 3.2. INITIATIVE

The voters of the town shall have the power to:

(1) Petition for inclusion in the warning of an article to reflect public sentiment and to be advisory only.

(A) Such petition, stating that it is advisory only, shall be signed by at least five percent of the voters of the town and shall state that it is to be advisory only. If it is desired that the article be acted upon by all voters of the town by Australian ballot, the petition shall so state. If the petition is silent as to being acted upon by the voters of the town at a general town meeting, said article shall be acted upon by the representative town meeting as an advisory vote.

(B) The selectboard or the school directors, upon receipt of such petition requesting an article to reflect public sentiment to be voted upon by all voters of the town, shall place the article on the warning for the next general town or town school district meeting; otherwise the selectboard or the school directors shall place it on the warning for the next annual representative town

meeting. Neither body shall deny the petition or refuse to place it on the warning on grounds that the body considers the matters raised in the petition frivolous or not to be the business of the town.

(C) If the date of the next town or town school district meeting falls within 60 days after receipt of the petition, and if the petition is presented within sufficient time to be legally warned for the meeting, it shall be included as an article on the warning for that meeting. Otherwise, a special town or town school district meeting shall be called within 60 days after receipt of the petition.

(D) An initiative defeated in two consecutive years shall not be placed on the warning for three years thereafter.

(E) For the purposes of this section, "article" shall include any nonbinding question relating to domestic, regional, statewide, national, or international concerns, whether constituting the 'business to be transacted' at any election or not.

(F) No petition shall be rejected for inclusion in the warning for any reason other than insufficient signatures.

(2) Petition for inclusion in the warning of an article to adopt an ordinance.

(A) Such petition shall be signed by at least $\frac{20}{10}$ percent of the voters of the town and shall state that it is to be binding.

(B) The selectboard or school directors, upon receipt of such petition, shall place the article on the warning for the next <u>representative</u> town or town school district meeting.

(C) If the date of the next <u>representative</u> town or town school district meeting falls within 60 days after receipt of the petition, and if the petition is presented within sufficient time to be legally warned for the meeting, it shall be included as an article on the warning for that meeting. Otherwise, a special <u>representative</u> town or town school district meeting shall be called within sixty <u>60</u> days after receipt of the petition.

(D) A binding initiative article passed by the representative town meeting shall be acted upon by all voters of the town by Australian ballot, no later than the next townwide election <u>or via a called special general town or</u> <u>town school district meeting within 60 days following passage of the binding</u> <u>initiative, whichever comes first.</u>

(E) An initiative approved under the provisions of this subsection shall be considered in all respects as if it had been adopted by the selectboard or school directors.

(3) Petition to bring to a vote of the town a proposed amendment to the town plan, zoning bylaws, or subdivision regulations.

* * *

(D) If the date of the annual <u>general</u> town meeting falls within 60 days after the selectboard hearing, the article relating to the proposed amendment shall be included as an article on the warning for that meeting.Otherwise, a special <u>general</u> town meeting of the voters shall be held within 60 days after the selectboard hearing.

§ 3.3. RECONSIDERATION

(a) The voters of the town may petition for reconsideration by the <u>representative</u> town meeting of ordinances adopted by the selectboard.

(1) The selectboard, upon receipt of a petition signed by at least 20 percent of the voters of the town, shall place the language of the petition for reconsideration on the warning for the <u>representative</u> town meeting or shall call a special <u>representative</u> town meeting for the purpose of reconsideration.

(2) If the date of the next <u>representative</u> town meeting falls within 60 days after receipt of the petition, and if the petition is presented within sufficient time to be legally warned for the meeting, it shall be included as an article on the warning for that meeting. Otherwise, a special <u>representative</u> town or town school district meeting shall be called within 60 days after receipt of the petition.

(b) A petition for reconsideration must be filed within 15 calendar days after the action to be reconsidered.

§ 3.4. REFERENDUM

The voters of the town may petition for a referendum, by Australian ballot of all voters of the town, on any action of the <u>a final vote on a warned article</u> <u>taken by</u> representative town meeting. Such petition shall be filed within five <u>ten</u> days after the decision to be reconsidered and in accordance with No. 302, <u>section 8, of the Acts of 1959. (Ref. Addendum A)</u> <u>adjournment of the</u> <u>meeting.</u>

(1) A petition for referendum shall be signed by at least 250 five percent of the voters of the town, including a proportion from each district equal to its proportion of total voters. Additional signatures may be of voters from any district; or

(2) A petition for referendum shall be signed by at least 50 representative town meeting members.

§ 3.5. RECALL

* * *

(c) When such a petition is approved by a majority of the ballots cast at such special election, the town officer named in the petition shall thereupon cease to hold <u>his the</u> office.

* * *

Subchapter 4. Powers and Responsibilities of the <u>Selectmen Selectboard</u> § 4.1. COMPOSITION; ELIGIBILITY; ELECTIONS; TERMS

(a) The selectboard shall be elected at large by the voters of the town from among their number, and newly elected selectboard members' terms shall begin on the first Monday following the final adjournment of the annual representative town meeting.

* * *

§ 4.2. COMPENSATION

The annual <u>representative</u> town meeting shall fix the compensation of the selectboard.

§ 4.3. PROHIBITIONS

* * *

(c) The selectboard may investigate all matters pertaining to town officers and employees, and shall conduct all appeals and hearings required by law, but <u>shall not abrogate</u> the town manager shall otherwise have <u>manager's</u> <u>responsibility for</u> exclusive supervision of town employees.

§ 4.4. VACANCIES

(a) When a member of the selectboard resigns, is removed from office,

<u>ceases to be a resident of the town</u>, dies, or if his or her name is removed from the checklist, the office shall become vacant.

* * *

(c) When a vacancy occurs on the board, the remaining selectboard shall fill the vacancy by appointment until the next <u>regularly scheduled</u> election. If there is more than one vacancy, the board shall call a special election to fill the vacancies for the remainder of the terms. Such election shall be held not less than 40 nor more than 60 days following the occurrence of the vacancies.

(d) When a vacancy occurs in any other town office, <u>with the exception of</u> <u>the school directors</u>, the selectboard shall forthwith fill such vacancy by appointment until the next <u>regularly scheduled</u> election.

§ 4.5. APPOINTMENTS

(a) Forthwith <u>At the first meeting</u> after their election and qualification, the selectboard shall elect a chair, a vice chair, and a clerk.

(b) The chair shall preside at meetings of the board, shall represent the town government for ceremonial purposes, but he or she shall have no administrative duties. The vice chair shall act as chair during the absence or disability of the chair.

(c) The selectboard shall appoint a town manager and may remove same for cause. The selectboard shall not have the power to remove the office of town manager nor the power to remove the offices that report to the town manager, or those offices mandated by state law that do not contradict the content of this chapter.

(d) The selectboard shall have the power to appoint and remove a town attorney. A town attorney (which may be a law firm) is subject to ratification by the representative town meeting. The town attorney shall:

(1) Serve as town agent and shall prosecute and defend suits in which the town is interested; and he or she may prosecute violations of any bylaw, rule, regulation, or ordinance;

(2) Prosecute crimes committed within the town not prosecuted by the Windham County state's attorney;

(3) Provide legal advice to the selectboard, town manager, department heads, development review board, planning commission, and other town boards, commissions, and committees;

(4) Perform other duties pertaining to the office as directed by the selectboard; and

(5) Have the right to appoint, subject to approval of the selectboard, one or more assistants, remaining responsible for their official acts and omissions, and may revoke said appointment at any time.

(e) The selectboard shall contract with a certified public accountant, licensed in Vermont, to perform an annual financial audit of all town funds as required by Vermont statutes, including the provisions of 24 V.S.A. chapter 51.

(c)(f) The selectboard shall appoint the following officers <u>of the town</u> and <u>members of all boards</u>, <u>commissions</u>, <u>and committees and</u> shall certify such appointments to the town clerk. All vacancies in appointed offices shall be published in a local newspaper at least ten days before they are filled. Unless required by this charter, officers, boards, commissions and committees described herein may be abolished by the selectboard and new ones may be created (See addendum C for descriptions of the various officers, officials, boards, commissions and committees):

* * *

(9) A town clerk, subject to ratification by the <u>representative</u> town meeting;

(10) A town treasurer, subject to ratification by the <u>representative</u> town meeting;

(11) A town attorney (which may be a law firm), to serve also as town agent and assistant grand juror, subject to ratification by the town meeting;

(12) A town manager The required number of appointees to the

Windham Solid Waste Management District;

(13) Members of the following boards, commissions, and committees as required to fill vacancies therein; <u>All vacancies shall be published in a local</u> newspaper at least ten days before they are filled:

* * *

(I) Development review board.

(g) The selectboard may abolish and create new offices, committees, boards, and commissions as changing circumstances dictate as long as such acts are not contradictory to the town manager form of government central to this chapter nor to those positions specifically mandated by this chapter. All vacancies in appointed offices shall be published in a local newspaper at least ten days before they are filled.

(d)(h) At least as often as every 15 years, the selectboard shall appoint from among the voters a charter revision commission to review the language of the charter and the rights, powers, duties, and responsibilities specified therein. The commission may propose amendments and may redraft the charter in whole or in part. Any amendments or changes shall be voted upon in accordance with subchapter $7 \underline{8}$ of this charter or as otherwise required by law. § 4.6. GENERAL POWERS, DUTIES, AND RESPONSIBILITIES OF THE

SELECTBOARD

The selectboard shall have the general supervision <u>oversight</u> of the affairs and property of the town not committed by law to the care of any particular officer, including but not limited to the following powers, duties, and responsibilities:

(1) To establish and maintain a police department, including quarters, vehicles, and equipment, and to provide for the appointment of police officers.

(2) To establish and maintain a fire department, including quarters, vehicles, and equipment, and to provide for the appointment of fire fighting officers.

(3) To establish and maintain a rescue department <u>service</u>, including quarters, vehicles, and equipment, and to provide for the appointment of <u>an</u> <u>ambulance service and the appointed</u> emergency medical technicians.

(4) To render <u>establish</u> health services as provided in 24 V.S.A.chapter 69.

(5) To provide for the construction and maintenance of roads, sidewalks, and bridges under town control, and to lay out, construct, erect, maintain, and repair additional roads, sidewalks, and bridges for the safety and convenience of the people as deemed appropriate.

(6) To provide, for the maintenance and repair of water, sewer, and storm water drainage systems, including a system for the supply of water to the people by wells, reservoirs, pipelines, and otherwise, and to provide for treatment of water, sewage, and storm drainage for the health, safety, and welfare of the people as deemed appropriate (as provided in Act No. 180 of the 1943 session, as amended by Act No. 123 of the 1975 session).

(7) To provide for the lighting of roads, sidewalks, bridges, parks, parking lots, and other public places for the safety and convenience of the people as deemed appropriate.

(8) To purchase and distribute electricity or gas, or to acquire, establish, and maintain an electric light and power system and a gas system or other <u>energy system</u> for the welfare and convenience of the people, and for use by the town <u>as circumstances may require</u>.

* * *

(11) To provide for the collection, storage, and disposal of garbage and other refuse, including building demolition materials, toxic or chemical wastes, and other commercial or industrial waste materials as consistent with section 6607a of Title 10 V.S.A. § 6607a.

(12) To provide and operate facilities for public recreation, including land, buildings, vehicles, and equipment.

(13) To accept or reject on behalf of the town, grants or donations of property, both real and personal, from the federal government, or any agency or political subdivision thereof; from any state, or any agency or political subdivision thereof; from corporations, both public and private; and from individuals or partnerships, including payments in kind or in services, and to pay all necessary expenses in the acquisition thereof, including the making of loan guarantees or relocation payments and assistance. (Ref. subchapter $6 \ 7$, sections $6.1 \ 7.1$ and $6.2 \ 7.2$)

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(15) To conduct such inquiries and investigations as may be deemed necessary to promote the health, safety, and welfare of the people.

* * *

(20) <u>To provide for all other services that would otherwise be performed</u>by an elected auditor, including the production of the annual town report.

(21) To provide for the regulation and licensing of such activities as it deems necessary to secure the general welfare, including, but without limitation thereto, theaters, restaurants and public places where food is sold, pool halls, bowling alleys and places for the operation of video games and other coin operated machines, laundries, dry cleaning establishments, arcades, clubs or other privately owned places where food or liquor is offered for sale, itinerant vendors, peddlers, transient merchants, pawn shops, bicycles, taxicabs, and taxidrivers.

(21)(22) To establish traffic regulations governing the operation of motor vehicles, coasting with sleds or otherwise, bicycling, skateboarding, roller skating, or other uses of the public roads, parking lots, bridges, or sidewalks by pedestrians or otherwise.

(22) To establish and maintain a police court (formerly designated as a traffic court), with the sole jurisdiction of receiving waiver of service of process and trial, admission and violation, and fines from violators of the provisions of parking ordinances of the town and for the sole purpose and with

the sole authority of carrying out the provisions of any ordinance adopted establishing such a court.

(23) To regulate the installation and maintenance of sanitary and plumbing facilities in and appurtenant to all public and private buildings, and to enforce the conformity of existing sanitary and plumbing facilities to such regulations.

(24)(23) To regulate, restrain, or control the running at large of dogs and other domestic animals. In addition to the tax imposed by the laws of Vermont upon the owner or keeper of dogs, to impose and collect charges for the keeping, impoundment, or examination thereof, and to prescribe such penalties in default thereof as may be deemed necessary. All monies received hereunder shall be paid into the town's treasury and belong to said town.

(25)(24) To provide for the licensing and regulation of community antenna television systems and community cable television systems, including the right to lease and operate such systems, and to acquire, establish, and maintain such systems, for furnishing community antenna and cable television services for the welfare and convenience of the people, and for use by the town. The power and responsibility granted herein does not include the power to determine, proscribe, or censor program material distributed over such systems, whether publicly or privately owned. Any such system publicly

owned or leased shall be operated under the supervision of an independent board of directors.

(26)(25) To promote and safeguard the public health, safety, comfort, or general welfare by the adoption of ordinances and regulations relating to the following subjects:

(A) The design, construction, repair, alteration, removal, and demolition of buildings and structures of all kinds;

(B) The design, installation, repair, alterations, removal, and maintenance of plumbing systems, sanitary sewers, and drains;

(C) The installation, repair, alteration, use, and maintenance of electrical wiring, motors, devices, equipment and appliances, and appurtenances thereof;

(D) The handling, transportation, storage, and use or sale of explosives, radioactive materials or devices, and other hazardous chemicals, materials, substances or devices, and the use and occupancy of buildings, structures, land, and premises for such purposes;

(E) The installation, repair, and alteration of furnaces, stoves,fireplaces, and devices used for heating, cooking, or in any industrial processfrom which damage by fire may occur;

* * *

(K) The adoption of a building code, electric code, plumbing code, fire prevention code, and housing code. A book, pamphlet, or other publication may be made a part of any ordinance, by-law, or regulation by reference therein to such publication by its title, clearly identifying it. When a book, pamphlet, or other publication is so incorporated by reference, it need not be published in a newspaper; but copies shall at all times be available for public inspection in the office of the town clerk, who shall keep a reasonable supply in his <u>or her</u> office for sale, at cost to residents of the town;

(L) Prescribing the powers and duties of building inspectors, inspectors of electric wiring, plumbing inspectors, fire prevention inspectors, and housing inspectors;

(M) Providing penalties for noncompliance with orders of any inspector named in subdivision (L) of this subdivision, made by virtue of any resolution, ordinance, bylaws, or regulation adopted by the selectboard hereunder. However, provision shall be made to appeal such orders and decisions in the manner specified by 24 V.S.A. chapter 83;

(N) Expanding and enlarging, consistent with this section and the charter, the requirements, powers, duties, and other provisions of 24 V.S.A. chapter 83;

(O) Regulating and licensing electricians and electrical contractors, plumbers and plumbing contractors, handlers of explosives, radioactive

materials and devices, and other hazardous chemicals, materials, substances and devices, and persons engaged in installing, repairing, or servicing ventilating equipment, air conditioning equipment, heating equipment, electrical or electronic appliances, or equipment, or sanitary sewers and drains.

(27)(26) To provide for the preservation of the public peace and to define, prohibit, abate, or remove nuisances.

(28)(27) To adopt ordinances, including emergency ordinances effective for no more than 30 days, rules, regulations, plans, and directives, or to promulgate maps, or by-laws in furtherance of the powers of the town, whether under the authority of this charter or of other general or special enactments, all of which shall be published in accordance with law. All ordinances, regulations, plans, or bylaws of the town, except emergency ordinances, whether enacted under authority of general or special law, shall be published in a newspaper to be designated by the selectboard and circulated in the town at least 20 days before the effective date thereof. Publication of the ordinances, regulations, plans, or bylaws shall meet the requirements of section 1972 of Title 24. All such ordinances, regulations, plans, or bylaws shall thereupon be recorded at length by the town clerk in a book kept for that purpose of the general assembly. The adoption process shall follow the applicable state law adoption procedure as applicable to the subject matter, except that proposed ordinances or amendments thereto shall have two readings before the

selectboard: the first reading shall be for information purposes; the second reading shall be for a public hearing on the ordinance or amendment thereto and adoption or nonadoption by the selectboard. All publishing, posting, recording, and referendum requirements shall be as set forth in the applicable statute for the adoption of an ordinance.

(29)(28) To provide by ordinance for the abatement of nuisances and the prosection prosecution of violations of the ordinances or other regulations enacted under the authority of this charter, and to fix the penalty for such violation. When no other penalty is specified by law, the penalty shall be a fine not exceeding \$250.00 or imprisonment for not more than 60 days or both.

(29) To report annually in writing on the town's progress toward accomplishing the goals set out in the duly adopted town plan.

Subchapter 5. Powers and Responsibilities of the Town Manager § 4.7 <u>5.1</u>. GENERAL POWERS; DUTIES; RESPONSIBILITIES OF THE TOWN MANAGER

Subject to the provisions of law and under the supervision of the selectboard, the town manager shall have the authority:

* * *

(7) To supervise the expenditure of all special appropriations of the town, unless otherwise voted by the <u>representative</u> town meeting.

* * *

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(9) To ensure the collection of all taxes due the town, including delinquent taxes as permitted by law and unless otherwise voted by the representative town meeting.

* * *

Subchapter <u>5</u> <u>6</u>. Powers and Responsibilities of the School Directors § <u>5.1</u> <u>6.1</u>. COMPOSITION; ELIGIBILITY; ELECTIONS; TERMS

(a) The board of school directors shall be elected at large by the voters of the school district from among their number, and newly elected school <u>directors' terms shall begin on the first Monday following the final</u> <u>adjournment of annual representative town meeting</u>.

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§ 5.2 6.2. COMPENSATION

The annual <u>representative</u> town meeting shall fix the compensation of the school directors.

* * *

§ 5.3 <u>6.3</u>. PROHIBITIONS

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§ 5.4 6.4. VACANCIES

* * *

(c) When a vacancy occurs on the board, the selectboard shall fill the

vacancy. If there is more than one vacancy, the board shall call a special

election to fill the vacancies. The election shall be held not less than 40 nor more than 60 days following the occurrence of the vacancies (1) Except as otherwise provided, when one but not more than two vacancies occur on the board, within 30 days of the creation of the vacancy or vacancies, the school board shall, by majority vote of those present and voting, appoint a qualified person to fill each vacancy on the town school board until an election at a special or annual meeting is held, and a record thereof shall be made in the office of the town clerk.

(2) If three or four vacancies occur concurrently on the town school board, the vacancies shall be filled by a special general town meeting called by the selectboard for that purpose. The remaining board member or members are authorized to draw orders for payment of continuing obligations and necessary expenses until a majority of the vacancies is filled.

(3) If there are no town school board members in office, the selectboard shall call a special general town meeting to fill any vacancies and for that interim shall appoint and authorize the town school district clerk or the town school district treasurer to draw orders for payment of continuing obligations and necessary expenses until a majority of the vacancies is filled. The election shall be held not less than 40 nor more than 60 days following the occurrence of the vacancy or vacancies.

* * *

§ 5.5 <u>6.5</u>. APPOINTMENTS

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§ <u>5.6</u> <u>6.6</u>. GENERAL POWERS AND RESPONSIBILITIES OF THE SCHOOL DIRECTORS

The school directors are responsible for the administration and maintenance of the public schools; and, in addition to other duties specifically assigned by law (See 16 V.S.A. § 563), shall:

* * *

(10) Prepare and publish a report of the condition and needs of the schools, including the superintendent's and treasurer's annual reports, and an auditor's report contract with a certified public accountant, licensed in Vermont, to perform an annual financial audit report on the condition of all school funds as required by Vermont statutes.

* * *

(15) Exercise the general powers given to the selectboard.

* * *

(17) When so authorized by the town school district meeting, employ a public accountant to audit the financial affairs of the school district and prepare the annual financial report.

Subchapter 6 7. Finances

§ 6.1 7.1. CAPITAL EXPENDITURES

(a) The selectboard and the school directors shall submit to the annual <u>representative</u> town meeting a list of possible capital expenditures for the next five years for the guidance and information of <u>representative</u> town meeting which shall not be binding on either the selectboard or the school directors. Such list, which shall not be regarded as indicative of intent, should specify possible and preferred methods of financing such capital expenditures and the estimated annual cost of operating and maintaining the facilities to be constructed or acquired. It may be revised and expanded each year with regard to capital improvements still pending or in process of construction or acquisition.

(b) No capital expenditure by the town shall be made or submitted for action at <u>representative</u> town meeting without prior consideration of the selectboard.

§ 6.2 7.2. CAPITAL GRANT REVIEW BOARD

A capital grant review board shall be established to study and evaluate all requests made on behalf of the town or its boards for grants or loans for capital expenditures. The board shall consist of two representatives appointed annually by the selectboard, two representatives appointed annually by the

* * *

school directors, and two representatives appointed annually by <u>the</u> <u>representative</u> town meeting. The board shall submit its recommendations in writing to the selectboard or the school directors, as the case may be. Its recommendations are advisory only.

§ 6.3 7.3. REVENUE

(a) The town may levy local taxes in such form as authorized by the general assembly. Any such taxes must first be considered by the selectboard or the school directors and then approved by the <u>representative</u> town meeting.

* * *

§ 6.4 7.4. REAPPRAISAL OF PROPERTY

Taxable property within the town may be reappraised from time to time as may be deemed expedient by the <u>representative</u> town meeting on recommendation of the selectboard when advised by the board of listers that the state division of property valuation and review has determined that the common level of assessment has dropped below 80 percent or the coefficient of dispersion has exceeded 20 percent. In the event that a sufficient sum is not appropriated or existing in any reserve fund designated for reappraisals to defray the expense of such reappraisal, the selectboard shall impose a special assessment on the grand list in addition to all others approved by the voters or as provided by law.

* * *

§ 6.5 7.5. LAPSE OF APPROPRIATION

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§ 6.6 7.6. INDEPENDENT AUDIT

The selectboard and the school directors may shall provide for an independent audit of all town and town school district accounts as they deem when necessary or as directed by representative town meeting. Such audit shall be made by a certified public accountant or firm of accountants having no direct or indirect personal interest in the fiscal affairs of the town or the school district or any of their officers.

§ 6.7 7.7. BORROWING IN ANTICIPATION OF TAXES

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Subchapter 7 8. Amendment

§ 7.1 8.1. CHARTER AMENDMENTS

This charter may be amended:

- (1) In the manner provided by 17 V.S.A. § 2645, or
- (2) By the selectboard or the school directors, pursuant to vote by the

voters of the town, by Australian ballot, and subject to approval of the legislature, or

(3) By resolution of the <u>representative</u> town meeting containing the full text of the proposed amendment, followed by at least one public meeting warned for that purpose, and approved by the next annual <u>representative</u> town

meeting or a special <u>representative</u> town meeting held not less than <u>sixty 60</u> days following such public meeting, and subject to approval of the legislature, or

(4) By recommendation of any <u>the</u> charter revision commission created pursuant to this charter, and approved in the same manner as provided for under subdivision (3) of this section. <u>Any recommendations approved by the</u> <u>charter revision commission shall be voted upon at a special representative</u> <u>town meeting, with votes subject to the rights of referendum set forth herein.</u> <u>This special representative town meeting shall be preceded by one public</u> <u>meeting warned for that purpose and held at least 60 days prior to the special</u> <u>representative town meeting. Any approved recommendations shall be</u> <u>promptly delivered to the state general assembly for ratification.</u>

Subchapter <u>8</u> <u>9</u>. Transitional Provision

§§ 8.1-8.3 <u>9.1–9.3</u>. [Transitional provisions.].

Subchapter 9 <u>10</u>. Addendum A; Representative Town Meetings § 9.1 <u>10.1</u>. REPRESENTATIVE TOWN MEETING; AUTHORIZED * * *

§ <u>9.2</u> <u>10.2</u>. DISTRICTS; REPORT OF SELECTBOARD; MEETINGS; VOTING

* * *

§ 9.3 <u>10.3</u>. ELECTION OF TOWN MEETING MEMBERS; CERTIFICATION OF VOTERS; TOWN MEETING MEMBERSHIP; NOTICE; QUALIFICATION; RESPONSIBILITIES

* * *

§ 9.4 10.4. NOMINATION OF CANDIDATES; PREPARATION AND DELIVERY OF BALLOTS; RETURN OF UNUSED BALLOTS

* * *

§ 9.5 10.5. RESIGNATION OR DISQUALIFICATION OF MEMBERS;

VACANCIES; HOW FILLED

* * *

§ 9.6 10.6. VOTING; MEMBERS TO RECEIVE NO COMPENSATION;

QUORUM; WARNING

* * *

§ 9.7 10.7. ARTICLES IN WARNING; ACTION ON

* * *

§ 9.8 10.8. REFERENDUM

* * *

§ 9.9 10.9. INTERPRETATION OF TOWN ACTS

* * *

§ <u>9.10</u> <u>10.10</u>. LIMITATION

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§§ 9.11, 9.12 10.11, 10.12. TRANSITIONAL PROVISIONS

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Subchapter 10 11. Addendum C: Description of Officers, Officials, Boards,

Commissions, and Committees

§ 10.1 11.1. DESCRIPTION OF OFFICERS, OFFICIALS, BOARDS,

COMMISSIONS, AND COMMITTEES

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§ 10.2 11.2. BUS SERVICE ADVISORY COMMITTEE

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Sec. 3. EFFECTIVE DATE

This act shall take effect on passage.

Approved: April 27, 2012