

1

H.227

2

Introduced by Representatives Colston of Winooski and Small of Winooski

3

Referred to Committee on

4

Date:

5

Subject: Municipal government; municipal charters; City of Winooski;

6

amendments

7

Statement of purpose of bill as introduced: This bill proposes to approve

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amendments to the charter of the City of Winooski to:

9

(1) authorize noncitizens to vote in City elections;

10

(2) align petition signature requirements with State law;

11

(3) amend miscellaneous administrative provisions of the City charter;

12

and

13

(4) allow the City to adopt any charter provision approved for any other

14

municipality, without seeking approval from the General Assembly.

15

An act relating to approval of amendments to the charter of the City of

16

Winooski

1 It is hereby enacted by the General Assembly of the State of Vermont:

2 ~~Sec. 1. CHAPTER AMENDMENT APPROVAL~~

3 ~~The General Assembly approves the amendment to the charter of the City~~  
4 ~~of Winooski as set forth in this act. Voters approved the proposal of~~  
5 ~~amendment on November 3, 2020.~~

6 Sec. 2. 24 App. V.S.A. chapter 19 is amended to read:

7 CHAPTER 19. CITY OF WINOOSKI

8 \* \* \*

9 § 105. POWER OVER WATER RESOURCES

10 (a) No ~~citizen person~~, ~~association of citizens persons~~, ~~domestic corporation~~  
11 ~~corporate entity~~, or municipality, or any combination thereof, may develop,  
12 conserve, or use in whole or in part the water resources of the Winooski River  
13 as it flows through the City of Winooski for a water power project located in  
14 whole or in part in the City of Winooski without obtaining the approval of the  
15 City Council of the City of Winooski in addition to any other necessary State  
16 or federal agency approvals.

17 \* \* \*

18 § 201. CITY MEETINGS

19 The annual City meeting shall occur on the first Tuesday in March, and  
20 shall be warned in the manner provided by general law. Special City meetings  
21 shall be called and warned as provided by general law. All elections, voter

1 ~~registration and qualifications, absentee voting, and the conduct of such City~~  
2 meetings shall be controlled by ~~general law~~ section 202 of this charter. All  
3 matters shall be considered by Australian ballot.

4 § 202. QUALIFIED VOTERS

5 (a) Voter registration, ~~qualification~~, absentee voting, and conduct of  
6 elections at all annual and special meetings shall be as provided by general  
7 law. The qualifications of voters in State and federal elections shall be as  
8 provided by general law. ~~The qualifications of voters in the City meetings~~  
9 ~~shall be the same as those prescribed by law for voters in town meetings and~~  
10 all municipal elections shall be as set forth in subsection (b) of this section.

11 (b) Notwithstanding 17 V.S.A. § 2121(a)(1), any person, including persons  
12 who are non-U.S. citizens, may register to vote in any City meeting or  
13 municipal election who, on election day:

14 (1) is a legal resident of the City;

15 (2) has taken the Voter's Oath; and

16 (3) is 18 years of age or older.

17 (c) The City Clerk shall maintain a voter checklist for City meetings and  
18 municipal elections, in accordance with subsection (b) of this section, and shall  
19 keep the City checklist separate and apart from the voter checklist maintained  
20 for State and federal elections.

1 ~~(d) The voter checklists maintained by the City Clerk for municipal, State,~~  
2 ~~and federal elections shall be subject to the protections given to the Statewide~~  
3 ~~voter checklists pursuant to 17 V.S.A. § 2154.~~

4 \* \* \*

5 § 205. NOMINATIONS IN GENERAL

6 Nominations for the office of Mayor and Councilor shall be made by  
7 ~~petitions which shall be filed with the City Clerk not less than 30 days nor~~  
8 ~~more than 40 days before an annual City election or a special City election~~  
9 ~~called for that purpose. The petition shall state the name of the candidate, the~~  
10 ~~candidate's residence, and the office sought, and shall be signed by at least 50~~  
11 ~~legal voters of the City qualified to vote at the time the petition is filed~~  
12 ~~petition, prepared and filed in accordance with the provisions of 17 V.S.A.~~  
13 ~~§§ 2681 and 2681a. The petitions shall contain no party designations. A~~  
14 ~~person shall not sign more than one petition for each individual office to be~~  
15 ~~filled. The City Clerk shall cause the names of the persons so nominated to be~~  
16 ~~printed on a ballot in alphabetical arrangement according to surname, and~~  
17 ~~sample ballots shall be posted in at least three public places at least ten days~~  
18 ~~before election.~~

19 \* \* \*

20 § 304. GENERAL POWERS AND DUTIES

21

1 ~~(b) Additional powers. In addition to powers otherwise conferred upon it~~  
2 by law, the City, by the action of the Council or, if specifically required by law  
3 or this charter, by the action of its voters, has the following powers and rights,  
4 including:

5 \* \* \*

6 (7) To provide for ~~citizen~~ resident participation in appropriate  
7 departments.

8 \* \* \*

9 § 305. PROHIBITIONS; CONFLICT OF INTEREST

10 (a) Holding other office. Except where authorized by law, no councilor  
11 shall hold any other City office or City employment during the term of  
12 election to the Council. ~~Notwithstanding any charter provision to the contrary,~~  
13 ~~a paid or unpaid volunteer member of the Fire Department, other than an~~  
14 ~~officer or member of the Department appointed directly by the City Manager,~~  
15 ~~may serve as a member of the City Council.~~

16 \* \* \*

17 § 506. CITY OFFICERS; APPOINTMENT OF

18 \* \* \*

19 (c) Officers. In accordance with the provisions of this section, the City  
20 Manager shall appoint the following, who shall hold office at the will of the  
21 ~~City Manager.~~

1 \* \* \*

2 (10) an Emergency Management Coordinator; and

3 (11) a Human Resources Director; and

4 (11)(12) other officers required by law.

5 \* \* \*

6 § 602. CITIZEN RESIDENT ENGAGEMENT

7 \* \* \*

8 (d) All unpaid appointments of citizens residents to the boards,  
9 committees, commissions, and agencies shall be for a term certain. Citizens  
10 Residents once appointed to a term may only be removed for cause or after  
11 unanimous vote by the City Council. If ad hoc committees are created, the  
12 appointment will cease upon completion of the Committee's task.

13 § 603. PERSONNEL SYSTEM

14 \* \* \*

15 (b) ~~Personnel Director. There shall be a Personnel Director who shall~~  
16 ~~administer the personnel system of the City. The Personnel Director shall be~~  
17 ~~the City Manager. The Personnel Director shall be responsible for collective~~  
18 ~~bargaining and administration of negotiated contracts subject to approval by~~  
19 ~~the City Council. [Repealed.]~~

20 ~~(c) [Repealed.]~~

1 ~~(d) Personnel policies. The Personnel Director, City Manager shall prepare~~  
2 personnel policies. The personnel rules shall be proposed to the Council, and  
3 the Council may adopt them with or without amendment. These rules shall  
4 provide for:

5 \* \* \*

6 § 717. TAX CLASSIFICATION

7 (a) Except for the property of utilities subject to regulation by the Vermont  
8 Public Utility Commission, all personal and real property set out in the grand  
9 list that is not used as residential property, farmland, and ~~vacant land zoned~~  
10 ~~“recreation, conservation, and open space (RCO)”~~ public recreation,  
11 conservation, or open space lands shall be classified as nonresidential property  
12 and shall be ~~assessed at~~ taxed by applying the tax rate on 120 percent of ~~fair~~  
13 ~~market~~ the assessed value of the property; and further provided that inventories  
14 shall no longer be set out in the grand list of the City as taxable personal estate.  
15 Properties upon which in-lieu-of-tax payments are made shall be likewise  
16 classified and assessed for the purposes of such payments.

17 \* \* \*

18 § 903. OATH OF OFFICE

19 All elective officials of the City shall, before assuming office, take,  
20 ~~subscribe, and file with the City Clerk the following oath.~~



1 ~~Sec. 3. EFFECTIVE DATE~~

2 ~~This act shall take effect on passage.~~

*Sec. 1. CHARTER AMENDMENT APPROVAL*

*The General Assembly approves the amendment to the charter of the City of Winooski as set forth in this act. Voters approved the proposal of amendment on November 3, 2020.*

*Sec. 2. 24 App. V.S.A. chapter 19 is amended to read:*

*CHAPTER 19. CITY OF WINOOSKI*

*\* \* \**

*§ 105. POWER OVER WATER RESOURCES*

*(a) ~~No citizen person, association of citizens persons, domestic corporation corporate entity, or municipality, or any combination thereof, may develop, conserve, or use in whole or in part the water resources of the Winooski River as it flows through the City of Winooski for a water power project located in whole or in part in the City of Winooski without obtaining the approval of the City Council of the City of Winooski in addition to any other necessary State or federal agency approvals.~~*

*\* \* \**

*§ 201. CITY MEETINGS*

*The annual City meeting shall occur on the first Tuesday in March, and shall be warned in the manner provided by general law. Special City meetings*

*shall be called and warned as provided by general law. All elections, voter registration and qualifications, absentee voting, and the conduct of ~~such~~ City meetings shall be controlled by ~~general-law~~ section 202 of this charter. All matters shall be considered by Australian ballot.*

*§ 202. QUALIFIED VOTERS*

*(a) Voter registration, ~~qualification~~, absentee voting, and conduct of elections at all annual and special meetings shall be as provided by general law. The qualifications of voters in State and federal elections shall be as provided by general law. The qualifications of voters in ~~the~~ City meetings shall be the same as those prescribed by law for voters in town meetings and all municipal elections shall be as set forth in subsection (b) of this section.*

*(b) Notwithstanding 17 V.S.A. § 2121(a)(1), any person, including persons who are non-U.S. citizens, may register to vote in any City meeting or municipal election who, on election day:*

*(1) is a legal resident of the City;*

*(2) has taken the Voter's Oath; and*

*(3) is 18 years of age or older.*

*(c) As used in subdivision (b)(1) of this section, "legal resident of the City" means any person who is a resident of the City and is a United States citizen or resides in the United States on a permanent or indefinite basis in compliance with federal immigration laws.*

(d) The City Clerk shall maintain a voter checklist for City meetings and municipal elections, in accordance with subsection (b) of this section, and shall keep the City checklist separate and apart from the voter checklist maintained for State and federal elections.

(e) The voter checklists maintained by the City Clerk for municipal, State, and federal elections shall be subject to the protections given to the Statewide voter checklists pursuant to 17 V.S.A. § 2154.

\* \* \*

§ 205. NOMINATIONS IN GENERAL

~~Nominations for the office of Mayor and Councilor shall be made by petitions which shall be filed with the City Clerk not less than 30 days nor more than 40 days before an annual City election or a special City election called for that purpose. The petition shall state the name of the candidate, the candidate's residence, and the office sought, and shall be signed by at least 50 legal voters of the City qualified to vote at the time the petition is filed~~ petition, prepared and filed in accordance with the provisions of 17 V.S.A. §§ 2681 and 2681a. The petitions shall contain no party designations. A person shall not sign more than one petition for each individual office to be filled. ~~The City Clerk shall cause the names of the persons so nominated to be printed on a ballot in alphabetical arrangement according to surname, and~~

*sample ballots shall be posted in at least three public places at least ten days before election.*

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§ 304. GENERAL POWERS AND DUTIES

\* \* \*

*(b) Additional powers. In addition to powers otherwise conferred upon it by law, the City, by the action of the Council or, if specifically required by law or this charter, by the action of its voters, has the following powers and rights, including:*

\* \* \*

*(7) To provide for ~~citizen~~ resident participation in appropriate departments.*

\* \* \*

§ 305. PROHIBITIONS; CONFLICT OF INTEREST

*(a) Holding other office. Except where authorized by law, no councilor shall hold any other City office or City employment during the term of election to the Council. ~~Notwithstanding any charter provision to the contrary, a paid or unpaid volunteer member of the Fire Department, other than an officer or member of the Department appointed directly by the City Manager, may serve as a member of the City Council.~~*

\* \* \*

§ 506. CITY OFFICERS; APPOINTMENT OF

\* \* \*

(c) *Officers.* In accordance with the provisions of this section, the City Manager shall appoint the following, who shall hold office at the will of the City Manager:

\* \* \*

(10) *an Emergency Management Coordinator; and*

(11) a Human Resources Director; and

~~(11)~~(12) *other officers required by law.*

\* \* \*

§ 602. ~~CITIZEN~~ RESIDENT ENGAGEMENT

\* \* \*

(d) *All unpaid appointments of ~~citizens~~ residents to the boards, committees, commissions, and agencies shall be for a term certain. ~~Citizens~~ Residents once appointed to a term may only be removed for cause or after unanimous vote by the City Council. If ad hoc committees are created, the appointment will cease upon completion of the Committee's task.*

§ 603. PERSONNEL SYSTEM

\* \* \*

~~(b) Personnel Director. There shall be a Personnel Director who shall administer the personnel system of the City. The Personnel Director shall be~~

~~the City Manager. The Personnel Director shall be responsible for collective bargaining and administration of negotiated contracts subject to approval by the City Council. [Repealed.]~~

~~(c) [Repealed.]~~

~~(d) Personnel policies. The Personnel Director City Manager shall prepare personnel policies. The personnel rules shall be proposed to the Council, and the Council may adopt them with or without amendment. These rules shall provide for:~~

\* \* \*

§ 717. TAX CLASSIFICATION

~~(a) Except for the property of utilities subject to regulation by the Vermont Public Utility Commission, all personal and real property set out in the grand list that is not used as residential property, farmland, and vacant land zoned “recreation, conservation, and open space (RCO)”~~ public recreation, conservation, or open space lands ~~shall be classified as nonresidential property and shall be assessed at~~ taxed by applying the tax rate on 120 percent of fair market the assessed value of the property; and further provided that inventories shall no longer be set out in the grand list of the City as taxable personal estate. Properties upon which in-lieu-of-tax payments are made shall be likewise classified and assessed for the purposes of such payments.

\* \* \*

*§ 903. OATH OF OFFICE*

*All elective officials of the City shall, before assuming office, take, subscribe, and file with the City Clerk the following oath:*

*“I \_\_\_\_\_ solemnly swear or affirm, under penalty of law, that I will faithfully execute the Office of \_\_\_\_\_ of the City of Winooski to the best of my judgment and abilities, according to law; ~~so help me God or I so affirm.~~”*

\* \* \*

*Sec. 3. EFFECTIVE DATE*

*This act shall take effect on passage.*