1	REGULATORY SANDBOX IN EDUCATION	
2	2022 GENERAL SESSION	
3	STATE OF UTAH	
4	Chief Sponsor: Lincoln Fillmore	
5	House Sponsor: Douglas R. Welton	
6 7	LONG TITLE	
8	General Description:	
9	This bill permits a school to implement an innovative education program.	
10	Highlighted Provisions:	
11	This bill:	
12	permits a district school or charter school to:	
13	• create a plan to implement an innovative education program (innovation plan);	
14	and	
15	• apply to the State Board of Education (state board) for a waiver of state board	
16	rule;	
17	 to support an innovative education program, permits a local education agency 	
18	(LEA) to:	
19	 expend a percentage of state restricted funding under certain circumstances; and 	
20	 accept private grants, loans, gifts, endowments, devises, or bequests; 	
21	requires a charter school authorizer to amend a charter school's charter agreement	
22	to:	
23	 incorporate an approved innovation plan; and 	
24	 remove an innovation plan that is no longer in effect; 	
25	 requires a local school board or charter school authorizer to submit approved 	
26	innovation plans to the state board;	
27	 permits the state board to terminate an innovation plan under certain circumstances; 	
28	requires the state board to:	

29	• upon request, report to the Education Interim Committee on the use of state	
30	restricted funding an LEA uses to support an innovative education program;	
31	• annually report to the Education Interim Committee on innovation plans; and	
32	 waive certain state board rules; 	
33	defines terms; and	
34	makes technical changes.	
35	Money Appropriated in this Bill:	
36	None	
37	Other Special Clauses:	
38	None	
39	Utah Code Sections Affected:	
40	AMENDS:	
41	53E-1-201, as last amended by Laws of Utah 2021, Chapters 64, 251, and 351	
42	53G-5-303, as last amended by Laws of Utah 2019, Chapter 293	
43	ENACTS:	
44	53G-7-221 , Utah Code Annotated 1953	
45	53G-7-222 , Utah Code Annotated 1953	
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47	Be it enacted by the Legislature of the state of Utah:	
48	Section 1. Section 53E-1-201 is amended to read:	
49	53E-1-201. Reports to and action required of the Education Interim Committee.	
50	(1) In accordance with applicable provisions and Section 68-3-14, the following	
51	recurring reports are due to the Education Interim Committee:	
52	(a) the report described in Section 9-22-109 by the STEM Action Center Board,	
53	including the information described in Section 9-22-113 on the status of the computer science	
54	initiative and Section 9-22-114 on the Computing Partnerships Grants Program;	
55	(b) the prioritized list of data research described in Section 35A-14-302 and the report	

56	on research described in Section 35A-14-304 by the Utan Data Research Center;
57	(c) the report described in Section 35A-15-303 by the State Board of Education on
58	preschool programs;
59	(d) the report described in Section 53B-1-402 by the Utah Board of Higher Education
60	on career and technical education issues and addressing workforce needs;
61	(e) the annual report of the Utah Board of Higher Education described in Section
62	53B-1-402;
63	(f) the reports described in Section 53B-28-401 by the Utah Board of Higher Education
64	regarding activities related to campus safety;
65	(g) the State Superintendent's Annual Report by the state board described in Section
66	53E-1-203;
67	(h) the annual report described in Section 53E-2-202 by the state board on the strategic
68	plan to improve student outcomes;
69	(i) the report described in Section 53E-8-204 by the state board on the Utah Schools for
70	the Deaf and the Blind;
71	(j) the report described in Section 53E-10-703 by the Utah Leading through Effective,
72	Actionable, and Dynamic Education director on research and other activities;
73	(k) the report described in Section 53F-2-522 regarding mental health screening
74	programs;
75	[(k)] (1) the report described in Section 53F-4-203 by the state board and the
76	independent evaluator on an evaluation of early interactive reading software;
77	[(1)] (m) the report described in Section 53F-4-407 by the state board on UPSTART;
78	[(m)] (n) the reports described in Sections 53F-5-214 and 53F-5-215 by the state board
79	related to grants for professional learning and grants for an elementary teacher preparation
80	assessment; [and]
81	[(n)] (o) the report described in Section 53F-5-405 by the State Board of Education
82	regarding an evaluation of a partnership that receives a grant to improve educational outcomes

83	for students who are low income[-]; and
84	(p) the report described in Section 53G-7-221 by the State Board of Education
85	regarding innovation plans.
86	(2) In accordance with applicable provisions and Section 68-3-14, the following
87	occasional reports are due to the Education Interim Committee:
88	(a) the report described in Section 35A-15-303 by the School Readiness Board by
89	November 30, 2020, on benchmarks for certain preschool programs;
90	(b) the report described in Section 53B-28-402 by the Utah Board of Higher Education
91	on or before the Education Interim Committee's November 2021 meeting;
92	[(c) the reports described in Section 53E-3-520 by the state board regarding cost
93	centers and implementing activity based costing;]
94	[(d)] (c) if required, the report described in Section 53E-4-309 by the state board
95	explaining the reasons for changing the grade level specification for the administration of
96	specific assessments;
97	$[\underline{\text{(e)}}]$ $\underline{\text{(d)}}$ if required, the report described in Section 53E-5-210 by the state board of an
98	adjustment to the minimum level that demonstrates proficiency for each statewide assessment;
99	[(f)] (e) in 2022 and in 2023, on or before November 30, the report described in
100	Subsection 53E-10-309(7) related to the PRIME pilot program;
101	[(g)] (f) the report described in Section 53E-10-702 by Utah Leading through Effective,
102	Actionable, and Dynamic Education;
103	[(h)] (g) if required, the report described in Section 53F-2-513 by the state board
104	evaluating the effects of salary bonuses on the recruitment and retention of effective teachers in
105	high poverty schools;
106	[(i)] (h) upon request, the report described in Section 53F-5-207 by the state board on
107	the Intergenerational Poverty Intervention Grants Program;
108	$[\frac{\dot{(j)}}{\dot{(j)}}]$ (i) the report described in Section 53F-5-210 by the state board on the Educational
109	Improvement Opportunities Outside of the Regular School Day Grant Program;

110	(j) upon request, a report described in Section 53G-7-222 by an LEA regarding
111	expenditure of a percentage of state restricted funds to support an innovative education
112	program;
113	(k) the report described in Section 53G-7-503 by the state board regarding fees that
114	LEAs charge during the 2020-2021 school year;
115	(l) the reports described in Section 53G-11-304 by the state board regarding proposed
116	rules and results related to educator exit surveys; and
117	(m) the report described in Section 62A-15-117 by the Division of Substance Abuse
118	and Mental Health, the State Board of Education, and the Department of Health regarding
119	recommendations related to Medicaid reimbursement for school-based health services[; and].
120	[(n) the reports described in Section 63C-19-202 by the Higher Education Strategic
121	Planning Commission.]
122	Section 2. Section 53G-5-303 is amended to read:
123	53G-5-303. Charter agreement Content Modification.
124	(1) As used in this section[, "satellite]:
125	(2) (a) "Innovation plan" means the same as that term is defined in Section 53G-7-221.
126	(b) "Satellite charter school" means a charter school affiliated with an operating charter
127	school, which has the same charter school governing board and a similar program of
128	instruction, but has a different school number than the affiliated charter.
129	$\left[\frac{(2)}{(3)}\right]$ A charter agreement:
130	(a) is a contract between the charter school applicant and the charter school authorizer;
131	(b) shall describe the rights and responsibilities of each party; and
132	(c) shall allow for the operation of the applicant's proposed charter school.
133	$\left[\frac{(3)}{4}\right]$ A charter agreement shall include:
134	(a) the name of:
135	(i) the charter school; and
136	(ii) the charter school applicant;

137	(b) the mission statement and purpose of the charter school;
138	(c) the charter school's opening date;
139	(d) the grade levels the charter school will serve;
140	(e) (i) subject to Section 53G-6-504, the maximum number of students a charter school
141	will serve; or
142	(ii) for an operating charter school with satellite charter schools, the maximum number
143	of students of all satellite charter schools collectively served by the operating charter school;
144	(f) a description of the structure of the charter school governing board, including:
145	(i) the number of charter school governing board members;
146	(ii) how members of the charter school governing board are appointed; and
147	(iii) charter school governing board members' terms of office;
148	(g) assurances that:
149	(i) the charter school governing board will comply with:
150	(A) the charter school's bylaws;
151	(B) the charter school's articles of incorporation; and
152	(C) applicable federal law, state law, and state board rules;
153	(ii) the charter school governing board will meet all reporting requirements described
154	in Section 53G-5-404; and
155	(iii) except as provided in Part 6, Charter School Credit Enhancement Program, neither
156	the authorizer nor the state, including an agency of the state, is liable for the debts or financial
157	obligations of the charter school or a person who operates the charter school;
158	(h) which administrative rules the state board will waive for the charter school;
159	(i) minimum financial standards for operating the charter school;
160	(j) minimum standards for student achievement; and
161	(k) signatures of the charter school authorizer and the charter school governing board
162	members.
163	$\left[\frac{4}{5}\right]$ (a) Except as provided in Subsection $\left[\frac{4}{5}\right]$ (b), a charter agreement may not

164	be modified except by mutual agreement between the charter school authorizer and the charter
165	school governing board.
166	(b) A charter school governing board may modify the charter school's charter
167	agreement without the mutual agreement described in Subsection [(4)] (5)(a) to:
168	(i) include an enrollment preference described in Subsection 53G-6-502(4)(g)[-]; or
169	(ii) only as described in Subsection 53G-7-221(5), include or remove an innovation
170	plan.
171	Section 3. Section 53G-7-221 is enacted to read:
172	53G-7-221. Innovative education program Innovation plan Waiver from state
173	board rule.
174	(1) As used in this section:
175	(a) "Approved innovation plan" means an innovation plan that a local approving body
176	approves in accordance with this section.
177	(b) "Charter trust land council" means a council established by a charter school
178	governing board under Section 53G-7-1205.
179	(c) "Council" means a charter trust land council or a school community council.
180	(d) "Effective period" means the time period that an approved innovation plan is in
181	effect, beginning on the date on which the local approving body approves the innovation plan
182	and ending:
183	(i) at the end of the time period described in Subsection (2)(e)(ii); or
184	(ii) on the date an innovation school receives written notice that the state board has
185	terminated the innovation plan as described in Subsection (9).
186	(e) "Innovation LEA" means an LEA that includes an innovation school.
187	(f) "Innovation plan" means a plan to implement an innovative education program.
188	(g) "Innovation school" means a public school with an innovation plan that a local
189	approving body approves.
190	(h) "Innovative education program" or "program" means a program of research-based

191	innovations in a public school, including innovations in:
192	(i) school staffing;
193	(ii) curriculum and assessment;
194	(iii) class scheduling;
195	(iv) use of financial or other resources;
196	(v) faculty recruitment;
197	(vi) employment;
198	(vii) employee evaluations; or
199	(viii) compensation.
200	(i) "Local approving body" means:
201	(i) for a school district, the local school board; or
202	(ii) for a charter school, the charter school's authorizer.
203	(j) "Public school" means a district school or charter school.
204	(k) "School community council" means a council established at a school within a
205	school district under Section 53G-7-1202.
206	(l) "Student Achievement Backpack" means the same as that term is defined in Section
207	<u>53E-3-511.</u>
208	(2) (a) A public school may create an innovation plan to implement an innovative
209	education program in any area of education.
210	(b) A public school shall submit an innovation plan to the public school's local
211	approving body.
212	(3) An innovation plan shall include:
213	(a) a statement of the public school's mission and an explanation of how the innovation
214	plan will enhance the school's ability to achieve the school's mission;
215	(b) a description of the innovative education program the public school will
216	implement;
217	(c) a list and description of the research or scientific basis supporting the innovative

218	education program;
219	(d) a list of the public school's programs, policies, or operations that the innovation
220	plan impacts, including:
221	(i) the length of the school day;
222	(ii) student graduation policies;
223	(iii) the public school's assessment plan;
224	(iv) the public school's proposed budget; or
225	(v) the public school's staffing plan;
226	(e) (i) a description of the improvements in academic performance the public school
227	expects the innovation plan to achieve;
228	(ii) the period of time, not less than one year or more than three years, in which the
229	public school will demonstrate the results of the program; and
230	(iii) a description of the method the public school will use to measure outcomes and
231	demonstrate whether the innovation school achieves the improvements described in Subsection
232	(2)(e)(i);
233	(f) an estimate of cost savings or increased efficiencies, if any, the public school
234	expects implementing the innovation plan will achieve;
235	(g) evidence that the following agree to the innovation plan:
236	(i) a majority of administrators employed at the public school;
237	(ii) a majority of teachers employed at the public school; and
238	(iii) a majority of the public school's council;
239	(h) a statement demonstrating the level of support for the innovation plan from other
240	members of the public school community, including:
241	(i) school employees other than teachers;
242	(ii) students;
243	(iii) parents; and
244	(iv) the surrounding community;

245	(1) a request for a waiver of any state board rule required for the public school to
246	implement the innovation plan, if any; and
247	(j) any additional information the local approving body requires.
248	(4) (a) A local approving body shall:
249	(i) review an innovation plan that an innovation school submits under Subsection (2);
250	(ii) approve or reject the innovation plan within 60 days after the day on which the
251	public school submits the innovation plan; and
252	(iii) within 30 days after the day on which the local approving body rejects an
253	innovation plan, provide to the public school an explanation in writing of the basis for the
254	rejection.
255	(b) A local approving body may not approve an innovation plan that would cause a
256	public school to violate:
257	(i) federal law; or
258	(ii) state law, other than a state board rule for which an innovation plan requests a
259	waiver.
260	(c) In approving innovation plans as described in Subsection (4)(a), a local approving
261	body shall give preference to innovations in the following areas:
262	(i) curriculum;
263	(ii) academic standards assessments;
264	(iii) accountability measures, including expanding the use of accountability measures
265	to more accurately present a complete measure of student learning and achievement, including
266	the use of:
267	(A) graduation or exit examinations;
268	(B) end-of-course evaluations;
269	(C) Student Achievement Backpack reviews;
270	(D) national and international accountability measures;
271	(E) measures of the percentage of students who enroll in an institution of higher

272	education after high school graduation; or
273	(F) measures of the percentage of students participating in the concurrent enrollment
274	program described in Section 53F-2-409;
275	(iv) providing services, including:
276	(A) special education services;
277	(B) services related to gifted and talented programs;
278	(C) services for English language learner students; or
279	(D) services for students at risk of academic failure, expulsion, or dropping out;
280	(v) teacher recruitment, training, preparation, or professional learning;
281	(vi) teacher employment;
282	(vii) educator evaluations;
283	(viii) employee compensation, including:
284	(A) performance pay plans;
285	(B) total compensation plans; or
286	(C) retirement or other benefits;
287	(ix) school governance; and
288	(x) plans for college and career readiness.
289	(5) A charter school governing board of an innovation school shall, in accordance with
290	Section 53G-5-303, modify the charter school's charter agreement to:
291	(a) include an approved innovation plan;
292	(b) include amendments to an approved innovation plan that a charter school authorized
293	approves as described in Subsection (6); and
294	(c) remove an approved innovation plan at the end of the effective period.
295	(6) (a) (i) An innovation school may submit proposed amendments to an approved
296	innovation plan to the innovation school's local approving body.
297	(ii) An innovation school shall include with proposed amendments described
298	Subsection (6)(a)(i), evidence that the following agree to the proposed amendments:

299	(A) a majority of administrators employed at the innovation school;
300	(B) a majority of teachers employed at the innovation school; and
301	(C) a majority of the innovation school's council.
302	(b) A local approving body shall review and may approve or reject proposed
303	amendments that an innovation school submits under Subsection (6)(a).
304	(7) (a) Within 30 days of the date on which the local approving body approves an
305	innovation plan, or approves an amendment to an approved innovation plan, the local
306	approving body shall submit a copy of the approved innovation plan to the state board.
307	(b) The state board shall maintain a copy of an approved innovation plan a local
308	approving body submits under Subsection (7)(a).
309	(c) If an approved innovation plan a local approving body submits to the state board
310	includes a request for waiver of state board rule, the state board shall grant the requested
311	waiver, unless the waiver would:
312	(i) cause the innovation school to be in violation of state or federal law;
313	(ii) threaten the health, safety, or welfare of students in the innovation school; or
314	(iii) waive a rule related to:
315	(A) employee criminal background checks; or
316	(B) accounting principles.
317	(d) An innovation school may apply to the state board for additional or modified
318	waivers of state board rule.
319	(e) For an additional or modified waiver request described in Subsection (7)(d), the
320	state board may grant the waiver in accordance with Subsection (7)(c), if the waiver would
321	enhance any of the following for an innovative education program:
322	(i) educational opportunities;
323	(ii) standards; or
324	(iii) quality.
325	(8) (a) An innovation school shall annually report to the local approving body on the

326	innovation plan's progress in achieving the improvements described in Subsection (3)(e)(i).
327	(b) A local approving body shall annually submit a report described in Subsection
328	(8)(a) to the state board.
329	(c) (i) The state board may terminate an innovation plan in accordance with rules the
330	state board makes under Subsection (9), if the state board determines that the innovation plan
331	does not demonstrate sufficient progress.
332	(ii) The state board shall notify the local approving body and the innovation school in
333	writing of the state board's decision to terminate an innovation plan, within 30 days of the date
334	on which the state board makes the decision.
335	(9) The state board shall:
336	(a) make rules in accordance with Title 63G, Chapter 3, Utah Administrative
337	Rulemaking Act, to establish:
338	(i) requirements for the report described in Subsection (8)(a);
339	(ii) a procedure for a local approving body to submit the report described in Subsection
340	(8)(b); and
341	(iii) criteria the state board will use to:
342	(A) evaluate an innovation plan's progress; and
343	(B) terminate an innovation plan; and
344	(b) annually report to the Education Interim Committee, at or before the Education
345	Interim Committee's November meeting, on:
346	(i) approved innovation plans;
347	(ii) waivers of state board rule granted under Subsection (7);
348	(iii) requested waivers of state board rule that the state board does not grant, including
349	the reason for declining to grant the waiver;
350	(iv) innovation plans terminated under Subsection (8), including the reason for the
351	termination;
352	(v) any statutory provisions that prevent:

353	(A) a local approving body from approving an innovation plan; or
354	(B) the state board from granting a waiver of state board rule; and
355	(vi) recommendations for legislation to address statutory provisions described in
356	Subsection (9)(b)(v).
357	(10) An innovation LEA may accept private grants, loans, gifts, endowments, devises,
358	or bequests which are made to support an innovative education program at an innovation
359	school.
360	Section 4. Section 53G-7-222 is enacted to read:
361	53G-7-222. Budget flexibility for innovation LEAs.
362	(1) As used in this section:
363	(a) "Innovation LEA" means the same as that term is defined in Section 53G-7-221.
364	(b) "Innovation school" means the same as that term is defined in Section 53G-7-221.
365	(c) "Innovative education program" means the same as that term is defined in Section
366	<u>53G-7-221.</u>
367	(2) Notwithstanding any other provision of the Utah Code:
368	(a) an innovation LEA may, in each fiscal year:
369	(i) apply to the state board for approval to expend up to 35% of the LEA's state
370	restricted funding for each formula-based program to support an innovative education program
371	at an innovation school in the innovation LEA; and
372	(ii) except as provided in Subsection (2)(b), transfer fund balances between funds as
373	necessary to expend funds as described in Subsection (2)(a)(i); and
374	(b) an innovation LEA may not transfer funds under Subsection (2)(a) related to:
375	(i) the school LAND Trust Program, established in Section 53G-7-1206; or
376	(ii) a qualified grant program.
377	(3) An innovation LEA that expends funds as described in Subsection (2)(a) shall, in
378	accordance with the requirements that the state board establishes under Subsection (4), report
379	to the state board on how the innovation LEA expends the funds.

380	(4) The state board shall:
381	(a) make rules in accordance with Title 63G, Chapter 3, Utah Administrative
382	Rulemaking Act, to establish:
383	(i) requirements for an innovation LEA to apply for the state board's approval to
384	expend funds as described in Subsection (2);
385	(ii) procedures for an innovation LEA to submit the application described in
386	Subsection (4)(a); and
387	(iii) requirements for the report described in Subsection (3); and
388	(b) upon request of the Education Interim Committee, provide a report described in
389	Subsection (3) to the Education Interim Committee.
390	(5) In addition to the requirements established by the state board under Subsection
391	(4)(a)(i), an innovation LEA shall demonstrate how the innovation LEA has met the
392	requirements of each formula-based program from which the innovation LEA seeks approval to
393	expend funds as described in Subsection (2).
394	(6) (a) Nothing in this section authorizes an innovation LEA to violate:
395	(i) federal law; or
396	(ii) federal restrictions on the LEA's funds.
397	(b) An innovation LEA that takes an action that this section authorizes shall ensure that
398	the innovation LEA continues to meet federal maintenance of effort requirements.