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HOUSE RULES RESOLUTION - AMENDMENTS TO HOUSE

RULES

2022 GENERAL SESSION

STATE OF UTAH

Chief Sponsor: James A. Dunnigan

• clarifies the process by which legislation is reassigned from a standing committee;

• for legislation on the concurrence calendar, clarifies when a motion to reconsider



26 the final vote is in order; • provides the voting requirements for a motion to circle legislation and a motion to 27 28 uncircle legislation; • clarifies the number of votes required for a motion to pass; and 29 30 • makes technical and conforming changes. 31 **Special Clauses:** 32 None 33 Legislative Rules Affected: 34 AMENDS: 35 HR1-1-101 36 HR2-4-101 37 HR2-4-101.2 38 HR3-1-102 39 HR3-2-101 40 HR3-2-305 41 HR3-2-306 42 HR4-1-101 43 HR4-3-102 44 HR4-4-401 45 HR4-6-202 46 HR4-7-102 47 **ENACTS**: HR1-9-102 48 49 RENUMBERS AND AMENDS: 50 HR1-9-101, (Renumbered from HR2-4-105) 51 52 *Be it resolved by the House of Representatives of the state of Utah:* 53 Section 1. **HR1-1-101** is amended to read: 54 HR1-1-101. Adoption, amendment, or suspension of House Rules. 55 (1) The House of Representatives shall adopt House rules, by a constitutional 56 two-thirds vote, at the beginning of each new Legislature convening in odd-numbered years.

57	(2) Except as provided in this rule:
58	(a) (i) during an annual general session held in an even-numbered year, rules adopted
59	by the House of Representatives during the immediately preceding general session, as amended
60	during that general session and any intervening session, apply to the conduct of the House; and
61	(ii) during any special session, House rules apply as provided in JR2-1-101.
62	(b) for a session described in this Subsection (2), the chief clerk shall announce to the
63	House that the previously adopted rules apply to the newly convened session.
64	(3) (a) Except as otherwise provided in [Subsection (4)] this Subsection (3), additional
65	rules may be adopted and existing rules may be suspended, amended, or repealed by a majority
66	vote[, except the following, which].
67	(b) The following rules require a two-thirds vote to [adopt, suspend, amend, or repeal]
68	suspend:
69	[(a)] (i) rules governing limitation of debate;
70	[(b)] (ii) rules governing a motion to end debate (call the previous question);
71	[(e)] (iii) rules governing motions for lifting tabled legislation from committee;
72	[(d)] (iv) rules governing consideration or reconsideration of legislation during the last
73	three days of a session; [and]
74	[(e)] (v) rules governing voting in Title 4, Chapter 7, Voting; and
75	(vi) rules that include a two-thirds voting requirement.
76	[(4) (a) A rule that includes a voting requirement of more than a constitutional majority
77	must be adopted and may only be amended, suspended, or repealed by a constitutional
78	two-thirds vote of all representatives.]
79	(c) A rule that includes a constitutional majority voting requirement may only be
80	suspended by a constitutional majority vote.
81	(d) A rule that includes a constitutional two-thirds voting requirement may only be
82	suspended by a constitutional two-thirds vote.
83	[(b)] (e) If the suspension of any House rule is governed by the Utah Constitution or
84	Utah statutes, the House may suspend that rule only as provided by that constitutional or
85	statutory provision.
86	$[\underbrace{(5)}]$ (4) If a motion to adopt the rules under Subsection (1) meets or exceeds a
87	majority vote but fails to reach a constitutional two-thirds vote:

requirements of this rule.

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88	(a) rules adopted by the House of Representatives during the immediately preceding
89	general session, as amended during that general session and any intervening session, apply to
90	the conduct of the House; and
91	(b) the chief clerk shall announce to the House that the previously adopted rules apply
92	to the newly convened Legislature.
93	Section 2. HR1-9-101, which is renumbered from Section HR2-4-105 is renumbered
94	and amended to read:
95	CHAPTER 9. NEWS MEDIA
96	[HR2-4-105]. HR1-9-101. News media House chamber and designated
97	House areas.
98	[(1) (a) News media with House press credentials shall be admitted to the House
99	chamber, halls, and committee rooms.]
100	(1) (a) News media may access non-public areas of the House, including the chamber,
101	halls, and conference rooms, if the news media:
102	(i) have permission from the speaker or the speaker's designee; and
103	(ii) hold a Utah Capitol media credential.
104	(b) While the House is convened in the House [chambers] chamber, news media shall
105	remain in the area designated for the news media and may not enter the floor of the House, the
106	circle, lounge, or the speaker's dais.
107	(2) (a) With permission of the speaker or the speaker's designee, the news media may
108	conduct and record interviews in the House lounge, halls, available committee rooms, or in the
109	House chamber or gallery.
110	(b) When conducting an interview in the House chamber, the news media may enter
111	the chamber for the purpose of conducting a specific interview and shall exit the chamber
112	promptly after completing the interview.
113	(3) A representative may not hold a press conference in the House chamber without the
114	permission of the speaker of the House.
115	(4) News media shall also comply with the other provisions in HR2-4-102 and
116	HR2-4-103.
117	(5) The sergeant-at-arms, under the direction of the speaker, shall enforce the

119	Section 3. HR1-9-102 is enacted to read:
120	HR1-9-102. News media access House committees.
121	When present for a meeting of a House standing committee or any other special
122	committee of the House, news media may not enter the area behind the dais without the
123	permission of the committee chair.
124	Section 4. HR2-4-101 is amended to read:
125	HR2-4-101. Definitions.
126	As used in this chapter:
127	(1) "Department head" means the same as that term is defined in Utah Code Section
128	63A-17-807 or a department head's designee.
129	[(1)] (2) "Former legislator" means a person who is not a current member of the
130	Legislature, but who served in the Utah House or Utah Senate at one time.
131	[(2)] (a) "Guest" means an individual who is afforded access to the House space
132	under a provision of this chapter, who is not an individual described in Subsection $[(2)]$ (3) (c)
133	or a special guest as described under HR2-4-101.2(5).
134	(b) "Guest" includes:
135	(i) the governor, the lieutenant governor, the state attorney general, the state treasurer,
136	the state auditor, and governor's staff; and
137	(ii) a former legislator who is an individual described in Subsection $[(2)]$ (3) (b)(i).
138	(c) "Guest" does not mean a legislator, a member of House or Senate staff, a member of
139	professional legislative staff, a House intern, or a lobbyist.
140	$[\frac{(3)}{4}]$ "House conference rooms" means one of the conference rooms adjacent to the
141	House lounge, speaker's office, or the majority caucus room.
142	[(4)] (5) "House halls" means the passageways that allow access to:
143	(a) the House chamber;
144	(b) the House lounge;
145	(c) the House offices; or
146	(d) any other nonpublic areas adjoining the House chamber.
147	[(5)] <u>(6)</u> "House intern" means an individual who is:
148	(a) an official participant in the student intern program sponsored by the Utah
149	Legislature and administered by the Office of Legislative Research and General Counsel: and

150	(b) is assigned to a representative.
151	[(6)] <u>(7)</u> "House offices" means:
152	(a) Representatives' offices adjacent to the House chamber;
153	(b) Representatives' offices on the third and fourth floors of the capitol building;
154	(c) Representatives' offices in the House building; and
155	(d) kitchens, restrooms, elevators, and any auxiliary rooms in the nonpublic areas
156	connected with the offices listed above.
157	[(7)] (8) "House or Senate staff" means an individual who is employed directly by the
158	House or Senate.
159	[(8)] <u>(9)</u> (a) "House space" means the House chamber, House lounge, House offices,
160	House halls, and House conference rooms.
161	(b) "House space" does not mean the common public space outside the House
162	chamber.
163	[(9)] (10) "Immediate family" means any parent, spouse, child, grandparent,
164	grandchild, great-grandparent, great-grandchild, sibling, aunt, uncle, niece, or nephew of a
165	member of the House, provided that the individual is not a lobbyist.
166	[(10)] (11) "Lobbying" means communicating with a legislator for the purpose of
167	influencing the passage, defeat, amendment, or postponement of legislative action.
168	[(11)] (12) "Lobbyist" means an individual who is required to register as a lobbyist by
169	Utah Code Section 36-11-103.
170	$[\frac{(12)}{(13)}]$ "Professional legislative staff" means an individual employed by one of the
171	Legislature's profession-based staff offices, namely the Office of Legislative Research and
172	General Counsel, the Office of the Legislative Fiscal Analyst, the Office of the Legislative
173	Auditor General, or the Office of Legislative Printing.
174	Section 5. HR2-4-101.2 is amended to read:
175	HR2-4-101.2. Admittance to House floor Prohibition against lobbying.
176	[(1) Except as otherwise provided in this rule, while the House is convened in annual
177	general session or special session, only the following individuals are permitted on the House
178	floor:]
179	[(a) a legislator;]
180	[(b) a member of House or Senate staff;]

181	[(c) a member of professional legislative staff;]
182	[(d) a House intern; and]
183	[(e) a former legislator who is not:]
184	[(i) a lobbyist; or]
185	[(ii) the governor, lieutenant governor, state attorney general, state treasurer, or state
186	auditor.]
187	(1) Subject to the requirements of this rule, while the House is convened in annual
188	general session or special session, only the following individuals are permitted on the House
189	floor:
190	(a) a legislator;
191	(b) a member of House or Senate staff;
192	(c) a member of professional legislative staff;
193	(d) a House intern;
194	(e) a former legislator who is not:
195	(i) a lobbyist; or
196	(ii) the governor, lieutenant governor, state attorney general, state treasurer, or state
197	auditor;
198	(f) a guest; and
199	(g) a department head.
200	(2) (a) While the House is convened in annual general session or special session, a
201	representative may invite one guest who is not a lobbyist to accompany the representative on
202	the House floor, provided that:
203	(i) the guest sits next to the representative;
204	(ii) the representative ensures that the guest does not impede staff work, distract from
205	the work of the House, or encroach on a neighboring representative's desk;
206	(iii) the guest complies with the requirements of this rule, HR2-4-102, and HR2-4-103;
207	and
208	(iv) no representative objects.
209	(b) A representative may have no more than one guest on the House floor at any one
210	time.
211	[(3) A lobbyist, a guest, or an individual described in Subsection (1)(e) is prohibited

212	from lobbying on the House floor.
213	(c) An individual described in Subsections (1)(e) through (g) is prohibited from
214	lobbying on the House floor.
215	[(4) (a) Except as provided in this Subsection (4), a]
216	(3) While the House is convened in annual general session or special session, a
217	lobbyist is not permitted on the House floor.
218	[(b) A representative sponsoring a piece of legislation being debated by the House may
219	invite one lobbyist with expertise on the legislation being considered to be present on the
220	House floor during the presentation and debate on the legislation, if:]
221	[(i) the representative informs the sergeant-at-arms that the lobbyist is present on the
222	House floor;]
223	[(ii) the representative ensures that the lobbyist is seated on a bench on the House floo
224	during the presentation and debate on the legislation;]
225	[(iii) the representative ensures that the lobbyist does not engage in lobbying on the
226	House floor; and]
227	[(iv) the lobbyist leaves the House floor when the House moves to another item of
228	business.]
229	[(c) If the representative sponsoring the legislation needs the assistance of the lobbyist
230	during the course of debate on the legislation, the representative may request permission of the
231	speaker to have the lobbyist approach the representative sponsoring the legislation to provide
232	the needed information to the representative.]
233	[(5)] (4) The speaker or the speaker's designee may authorize special guests to be
234	present in the House chamber or on the House floor.
235	(5) (a) A representative sponsoring a piece of legislation being debated by the House
236	may, with the permission of the speaker, invite one department head with expertise on the
237	legislation to assist the sponsor during the course of debate.
238	(b) A representative who invites a department head to assist the representative under
239	Subsection (5)(a) shall ensure that the department head:
240	(i) does not engage in lobbying while on the House floor; and
241	(ii) promptly exits the House floor when the House moves to another item of business.
242	Section 6. HR3-1-102 is amended to read:

243	HR3-1-102. House Rules Committee Assignment duties.
244	(1) The presiding officer shall submit all legislation introduced in the House of
245	Representatives to the House Rules Committee.
246	(2) For all legislation not specified in HR3-1-103 that is referred to the House Rules
247	Committee, the committee shall examine the legislation referred to it for proper form,
248	including fiscal note and committee note, if any, and either:
249	(a) refer the legislation to the House with a recommendation that the legislation be:
250	(i) referred to a standing committee for consideration; or
251	(ii) read the second time and placed on the third reading calendar if the legislation:
252	(A) [the bill] has received a favorable recommendation from a House standing
253	committee;
254	(B) [the bill] is exempted from the House standing committee review requirements
255	under HR3-2-401;
256	(C) [the bill] has received a favorable recommendation from the House Rules
257	Committee meeting as a standing committee as permitted under HR3-1-101; or
258	[(D) if the legislation is a nonbinding resolution as defined in HR3-2-405, read the
259	second time and placed on the consent calendar; or]
260	[(E)] (D) [the legislation] was approved by a unanimous vote of the members present
261	at an interim committee meeting and met the posting requirements of JR7-1-602.5; or
262	(b) hold the legislation.
263	(3) If the chair of the House Rules Committee receives a summary report from the
264	Occupational and Professional Licensure Review Committee related to newly regulating an
265	occupation or profession within the two calendar years immediately preceding the session in
266	which a piece of legislation is introduced related to the regulation by the Division of
267	Occupational and Professional Licensing of that occupation or profession:
268	(a) the chair of the House Rules Committee shall ensure that the House Rules
269	Committee is informed of the summary report before the House Rules Committee takes action
270	on the legislation; and
271	(b) if the House Rules Committee refers the legislation to the House as provided for in
272	Subsection (2)(a):
273	(i) the Office of Legislative Research and General Counsel shall make the summary

274	report reasonably available to the public and to legislators; and
275	(ii) if the legislation is referred to a standing committee, the House Rules Committee
276	shall forward the summary report to the standing committee.
277	(4) In carrying out [its] the House Rules Committee's functions and responsibilities
278	under this rule, the [House Rules Committee] committee may not:
279	(a) table legislation without the written consent of the sponsor;
280	(b) report out any legislation that has been tabled by a standing committee;
281	(c) amend legislation without the written consent of the sponsor; or
282	(d) substitute legislation without the written consent of the sponsor.
283	(5) The House Rules Committee may recommend a time certain for floor consideration
284	of any legislation when it is reported out of the House Rules Committee, or at any other time.
285	(6) When the [committee] House Rules Committee is carrying out [its] the committee's
286	functions and responsibilities under this rule, the committee shall:
287	(a) when the Legislature is in session, give notice of [its] the committee's meetings
288	according to the requirements of HR3-1-106;
289	(b) when the Legislature is not in session, post a notice of meeting at least 24 hours
290	before the meeting convenes;
291	(c) have as [its] the committee's agenda all legislation in [its] the committee's
292	possession for assignment to committee or to the House calendars; and
293	(d) prepare minutes that include a record, by individual representative, of votes taken.
294	(7) House Rules Committee meetings are open to the public, but comments and
295	discussion are limited to members of the committee and the committee's staff.
296	Section 7. HR3-2-101 is amended to read:
297	HR3-2-101. Definitions.
298	As used in this chapter:
299	(1) "Chair" means:
300	(a) the chair of a standing committee; or
301	(b) a standing committee member who is authorized to act as chair under HR3-2-202.
302	(2) "Committee" means a standing committee created under HR3-2-201.
303	(3) "Dispose of legislation" refers to a committee action that transfers ownership of
304	legislation to the House Rules Committee, to another standing committee, or to the House

305	floor.
306	(4) "Favorable recommendation" refers to a committee action that transfers ownership
307	of legislation to the House second reading calendar.
308	(5) "Legislation" means a Senate bill, House bill, Senate resolution, House resolution,
309	joint resolution, or concurrent resolution.
310	(6) "Legislative sponsor" means:
311	(a) the chief sponsor; or
312	(b) the legislator designated by the chief sponsor to be the opposite chamber floor
313	sponsor.
314	[(6)] (7) "Majority vote" means a majority of a quorum as provided in HR3-2-203.
315	[(7)] (8) "Original motion" means a non-privileged motion that is accepted by the chair
316	when no other motion is pending.
317	[(8)] (9) "Pending motion" refers to a motion starting when a chair accepts a motion
318	and ending when the motion is withdrawn or when the chair calls for a vote on the motion.
319	[(9)] (10) (a) "Privileged motion" means a procedural motion to adjourn, set a time to
320	adjourn, recess, end debate, extend debate, or limit debate.
321	(b) Privileged motions are not substitute motions.
322	[(10)] (11) "Substitute motion" means a non-privileged motion that is made when an
323	original motion is pending.
324	[(11)] (12) "Under consideration" means the time starting when a chair opens a
325	discussion on a subject or piece of legislation that is listed on a committee agenda and ending
326	when the committee disposes of the legislation, moves on to another item on the agenda, or
327	adjourns.
328	Section 8. HR3-2-305 is amended to read:
329	HR3-2-305. Four phases when considering legislation.
330	(1) Legislation under consideration by a standing committee is subject to four distinct
331	phases during a committee meeting:
332	[(1)] (a) the sponsor's presentation as provided in HR3-2-306;
333	[(2)] <u>(b)</u> clarifying questions as provided in HR3-2-307;
334	[(3)] (c) public comment as provided in HR3-2-308; and
335	[(4)] (d) committee action as provided in HR3-2-309.

336	(2) A standing committee may not consider legislation unless the legislative sponsor is
337	present.
338	Section 9. HR3-2-306 is amended to read:
339	HR3-2-306. Sponsor presentation.
340	(1) Except as provided in Subsection (2), during the presentation phase, a committee
341	member may not amend legislation, substitute legislation, or dispose of legislation. All other
342	motions are in order during the presentation phase.
343	(2) During the presentation phase of a committee meeting, the chair may accept a
344	simple motion to amend legislation if the chair permits:
345	(a) committee questions and debate;
346	(b) public comment as provided in HR3-2-308;
347	(c) the sponsor of the legislation affected by the amendment to respond to the motion
348	to amend; and
349	(d) the committee member who made the motion to amend to have the final word on
350	the motion as required under HR3-2-313.
351	(3) During the presentation phase of a standing committee meeting, the chair shall:
352	(a) permit the [chief sponsor or the legislator designated by the chief sponsor to be the
353	floor sponsor in the opposite house] legislative sponsor to present the [chief] sponsor's
354	legislation; and
355	(b) except as provided in Subsection (4), and at the election of $[a]$ the legislative
356	sponsor, permit persons who have expertise on the legislation to assist with the presentation as
357	provided in HR3-2-304.
358	(4) The chair may not permit[: (a) legislation to be presented if the legislative sponsor
359	is not present; or (b) legislative interns or legislative aides] a legislative intern or a legislative
360	aide to present legislation.
361	Section 10. HR4-1-101 is amended to read:
362	HR4-1-101. Definitions.
363	As used in this title:
364	(1) "Appropriations bill" means a bill that appropriates money and makes no change to
365	statute.
366	(2) "Constitutional majority vote" means [that the matter requires at least 38 votes to

30/	pass on the flouse moor] an aritimative vote of at least 38 members.
368	(3) "Constitutional two-thirds vote" means [that the matter requires at least 50 votes to
369	pass on the House floor] an affirmative vote of at least 50 members.
370	(4) "Majority vote" means [that the matter requires the votes of at least a majority of a
371	quorum to pass on the House floor], while a quorum is present, an affirmative vote of a
372	majority of the members present.
373	(5) "Two-thirds vote" means [that the matter requires the vote of at least two-thirds of a
374	quorum to pass on the House floor], while a quorum is present, an affirmative vote of at least
375	two-thirds of the members present.
376	(6) "Point of order" means a question raised by a representative about whether or not
377	there has been a breach of order, a breach of rules, or a breach of established parliamentary
378	practice.
379	(7) "Presiding officer" means the person presiding over the Utah House of
380	Representatives and includes:
381	(a) the speaker;
382	(b) the speaker pro tempore; and
383	(c) any representative presiding under HR1-3-103.
384	(8) "Quorum" means that at least 38 members of the House of Representatives are
385	present.
386	Section 11. HR4-3-102 is amended to read:
387	HR4-3-102. Reassigning legislation assigned to a standing committee.
388	(1) Legislation that has been assigned to a standing committee may be [assigned]
389	reassigned to the Rules committee or a different standing committee by:
390	[(1)] (a) the presiding officer, subject to Subsection (2);
391	[(2)] (b) the House of Representatives by majority vote upon motion from the floor; or
392	[(3)] (c) the House of Representatives by majority vote if the committee to which the
393	legislation was assigned recommends in [its committee] the committee's report that the
394	legislation be [returned to the House Rules Committee] reassigned to a different committee.
395	(2) Before the presiding officer reassigns legislation under Subsection (1)(a), the
396	presiding officer shall announce on the floor the committee to which the presiding officer
397	intends to reassign the legislation.

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398	Section 12. HR4-4-401 is amended to read:
399	HR4-4-401. Concurrence calendar.
400	(1) After the chief clerk or the chief clerk's designee reads the transmittal letter from
401	the Senate informing the House that the Senate has amended a piece of House legislation, the
402	presiding officer shall place the legislation on the concurrence calendar.
403	(2) (a) During the first 43 days of the annual general session, the legislation shall
404	remain on the concurrence calendar for at least one legislative day before the House may
405	consider the question of concurrence.
406	(b) During the last two days of the annual general session, and during any special
407	session, the House may consider legislation for concurrence after the House has been given a
408	reasonable time to review the Senate amendments.
409	(3) (a) When presenting legislation to the House for concurrence, the presiding officer
410	shall ask the sponsor of the legislation for a motion.
411	(b) The sponsor of the legislation may move to either:
412	(i) concur with the Senate amendments; or
413	(ii) refuse to concur with the Senate amendments and ask the Senate to recede from
414	[their] its amendments.
415	(4) (a) If a motion to concur with the Senate amendments passes by majority vote, the
416	presiding officer shall open the vote on final passage of the legislation.
417	(b) (i) If a motion to concur with the Senate amendments passes by a majority vote but
418	the legislation fails to pass the final vote:

- 419 [(i)] (A) except as provided in Subsection (4)(b)(ii), a motion to reconsider the final vote on the legislation is in order; and
 - [(ii)] (B) if a motion to reconsider the final vote on the legislation is successful, the legislation shall be placed on the concurrence calendar and a motion to reconsider the vote to concur with the Senate amendments is in order.
 - (ii) As provided in HR4-9-103(4)(c), the House may not reconsider legislation under this Subsection (4) if the House previously voted to reconsider a final vote on the legislation.
 - (c) If a motion to concur with the Senate amendments fails, a motion to refuse to concur with the Senate amendments and ask the Senate to recede from its amendments is in order.

429	(5) If a motion to refuse to concur with the Senate amendments and ask the Senate to		
430	recede from its amendments passes by a majority vote:		
431	(a) the chief clerk shall return the legislation to the Senate for its further action; and		
432	(b) if the Senate refuses to recede, the Senate and House shall follow the procedures		
433	and requirements of [JR3-2-601] <u>JR3-2-901</u> relating to the appointment of a conference		
434	committee.		
435	Section 13. HR4-6-202 is amended to read:		
436	HR4-6-202. Motion to circle.		
437	(1) A motion to circle legislation holds the legislation in place on the calendar.		
438	(2) (a) A motion to circle preserves all amendments to the legislation already adopted		
439	by the House.		
440	(b) A motion to circle extinguishes all amendments pending at the time that the motion		
441	is made.		
442	(3) Legislation that has been circled may only be uncircled by [the]:		
443	(a) the chief House sponsor of the legislation; or		
444	(b) the representative designated by the chief Senate sponsor to be the House floor		
445	sponsor of the legislation.		
446	(4) When a motion to uncircle is made:		
447	(a) amendments already adopted by the House are part of the legislation; and		
448	(b) any pending motions to amend at the time the legislation was circled are		
449	extinguished and a new motion to amend must be made in order to revive them.		
450	(5) A motion to circle and a motion to uncircle require a majority vote to pass.		
451	Section 14. HR4-7-102 is amended to read:		
452	HR4-7-102. Number of votes required for passage.		
453	[(1)] Unless otherwise specified in these rules:		
454	[(a)] (1) each piece of legislation requires a constitutional majority vote 38 votes		
455	to pass;		
456	[(b)] (2) amendments to the Utah Constitution, legislation that is intended to take effect		
457	earlier than 60 days after adjournment of the session in which it passes, amendments to court		
458	rules, and certain motions specified in these rules require a constitutional two-thirds vote 50		
459	votes to pass; and		

1st Sub. (Buff) H.R. 2

02-27-22 9:26 PM

460		[(c) certain motions require a two-thirds vote two-thirds of those present to pass;
461	and]	
462		[(d) other motions require a majority vote a majority of those present to pass.]
463		(3) a motion requires a majority vote to pass.
464		[(2) The House may only suspend a rule requiring that a motion must receive a
465	two-th	irds vote or a constitutional two-thirds vote to pass by a two-thirds vote.]