

1                                   **JOINT RULES RESOLUTION - LEGISLATIVE**  
2                                   **PROCEDURE REVISIONS**

3                                   2022 GENERAL SESSION

4                                   STATE OF UTAH

5                                   **Chief Sponsor: Timothy D. Hawkes**

6                                   Senate Sponsor: David G. Buxton

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8 **LONG TITLE**

9 **General Description:**

10           This resolution modifies joint legislative rules related to legislative procedures.

11 **Highlighted Provisions:**

12           This resolution:

- 13           ▶ addresses conference committee procedures;
- 14           ▶ clarifies that the Office of Legislative Research and General Counsel may not place  
15 a committee note on a piece of legislation unless the legislation was drafted and  
16 distributed to committee members at the time the committee voted to favorably  
17 recommend the legislation;
- 18           ▶ requires a standing committee to consider only legislation from the opposite body  
19 during a portion of the last week of the annual general session;
- 20           ▶ repeals certain procedures related to legislation that affects executive branch  
21 workload;
- 22           ▶ allows the Legislative Expenses Oversight Committee to adopt policies related to  
23 rates for lodging and meal reimbursements;
- 24           ▶ addresses when news media may access the area behind the dais at a legislative  
25 committee meeting;
- 26           ▶ limits the legislative committees that have authority to open a committee bill file or  
27 adopt legislation as a committee bill;
- 28           ▶ provides that any committee bill file that does not receive a favorable

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29 recommendation at the committee's last scheduled meeting of the calendar year is abandoned;  
30 and

31       ▶ makes technical corrections and conforming changes.

### 32 **Special Clauses:**

33       None

### 34 **Legislative Rules Affected:**

35 AMENDS:

36       **JR3-2-902**

37       **JR3-2-903**

38       **JR4-2-101**

39       **JR4-2-401**

40       **JR4-2-501**

41       **JR4-2-505**

42       **JR4-3-103**

43       **JR4-3-301**

44       **JR4-3-302**

45       **JR4-5-104**

46       **JR5-2-101**

47       **JR5-2-102**

48       **JR7-1-101**

49       **JR7-1-405**

50       **JR7-1-602.5**

51       **JR7-1-603**

52       **JR7-1-604**

53       **JR7-1-605**

54       **JR7-1-606**

55       **JR7-1-607**

56            **JR7-1-608**

57            **JR7-1-609**

58            **JR7-1-610**

59            **JR7-1-611**

60 ENACTS:

61            **JR7-1-103**

62            **JR7-1-601.1**

63 RENUMBERS AND AMENDS:

64            **JR7-1-601.5**, (Renumbered from JR7-1-601)



66 *Be it resolved by the Legislature of the state of Utah:*

67            Section 1. **JR3-2-902** is amended to read:

68            **JR3-2-902. Conference committee procedures.**

69            (1) The chair from the house of origin of the bill shall chair meetings of the committee.

70            (2) Staff from the Office of Legislative Research and General Counsel may attend the  
71 conference committee meeting to assist in the preparation of the committee report.

72            (3) (a) Subject to Subsection (3)(b), conference committee meetings are open to the  
73 public.

74            (b) Public comment may not be received or made during a conference committee  
75 meeting unless a majority of committee members from one house and at least 50% from the  
76 other house vote to receive public comment.

77            (4) (a) A majority of committee members from each house must approve a conference  
78 committee report in order for it to be presented to the Legislature.

79            (b) (i) If the conference committee cannot reach an agreement, the committee shall  
80 report the failure to agree to both houses.

81            (ii) Upon notice that a conference committee has failed to agree[;]:

82            (A) the presiding officer of each house may [~~either~~] appoint a new committee by

83 following the requirements of [JR3-2-901](#) or reappoint the former committee and announce the  
84 time and place of the committee's meeting[-]; or

85 (B) either house may vote to refuse further conferences.

86 (iii) If a house votes to refuse further conferences, the bill shall be returned to the  
87 originating house and filed.

88 ~~[(5) Before a bill being considered by a conference committee is abandoned, not to be~~  
89 ~~reviewed again by either house during the remainder of the session, each house shall vote to~~  
90 ~~refuse further conferences by the same committee or a new committee.]~~

91 Section 2. **JR3-2-903** is amended to read:

92 **JR3-2-903. Conference committee report -- Contents -- Disposition.**

93 (1) The conference committee's report shall:

94 (a) be in writing; and

95 (b) list the vote of each member of the conference committee by name.

96 (2) (a) Subject to Subsection (2)(b), the committee may report any modifications or  
97 amendments to the bill that [it] the committee thinks advisable.

98 (b) A conference committee may not consider or report on any matter except those at  
99 issue between the two houses.

100 (3) (a) If the bill being discussed by the conference committee is a House bill, the  
101 Senate conference committee members shall present the conference committee report first to  
102 the Senate.

103 (b) If the bill being discussed by the conference committee is a Senate bill, the House  
104 conference committee members shall present the conference committee report first to the  
105 House.

106 ~~[(4) (a) After a motion to adopt the conference committee report is approved, the bill~~  
107 ~~shall be put at the top of the third reading calendar in the first house for consideration.]~~

108 ~~[(b) When the first house has acted on the bill, it shall transmit the bill and the report to~~  
109 ~~the other house, along with a letter explaining its action.]~~

110 ~~[(c) Before a house's vote is taken on the conference committee report, the report shall~~  
111 ~~be read.]~~

112 (4) Before a house votes on a motion to adopt a conference committee report, the  
113 report shall be read.

114 (5) (a) If a house approves a motion to adopt a conference committee report, the bill  
115 shall be put at the top of the house's third reading calendar for consideration.

116 (b) If the house is the first house to consider the conference committee report, after the  
117 house acts on the bill, the house shall transmit the bill and the conference committee report to  
118 the other house along with a letter explaining the house's action.

119 (6) (a) If a motion to adopt a conference committee report fails, either house may  
120 request that the other house:

121 (i) appoint a new committee by following the requirements of JR3-2-901; or

122 (ii) reappoint the former committee and announce the time and place of the  
123 committee's meeting.

124 (b) If a house refuses a request under Subsection (6)(a), the bill shall be returned to the  
125 originating house and filed.

126 Section 3. **JR4-2-101** is amended to read:

127 **JR4-2-101. Requests for legislation -- Contents -- Timing.**

128 (1) (a) A legislator wishing to introduce a bill or resolution shall file a request for  
129 legislation with the Office of Legislative Research and General Counsel within the time limits  
130 established by this rule.

131 (b) The request for legislation shall:

132 (i) designate the chief sponsor, who is knowledgeable about and responsible for  
133 providing pertinent information as the legislation is drafted;

134 (ii) if the request is for a general session, designate any supporting legislators from the  
135 same house as the chief sponsor who wish to cosponsor the legislation; and

136 (iii) (A) provide specific information concerning the change or addition to law or

137 policy that the legislator intends the proposed legislation to make; or

138 (B) identify the specific situation or concern that the legislator intends the legislation to  
139 address.

140 (2) (a) Any legislator may file a request for legislation beginning 60 days after the  
141 Legislature adjourns its annual general session sine die.

142 (b) A legislator-elect may file a request for legislation beginning on:

143 (i) the day after the date the election canvass is completed; or

144 (ii) if the legislator-elect's election results have not been finalized as of the canvass  
145 date, the day after the date the election results for the legislator-elect's race are finalized.

146 (c) (i) An incumbent legislator may not file any requests for legislation as of the date  
147 that the legislator:

148 (A) fails to file to run for election to a seat in the Legislature;

149 (B) resigns or is removed from office; or

150 (C) is ineligible to be included on the ballot for the election in which the legislator  
151 would have sought an additional term.

152 (ii) Subsection (2)(c)(i) does not apply to a request for legislation for a special session  
153 that occurs before the legislator leaves office.

154 (iii) The Office of Legislative Research and General Counsel shall abandon each  
155 request for legislation from the legislator that is pending on that date unless, within 30 days  
156 after that date, another member of the Legislature qualified to file a request for legislation  
157 assumes sponsorship of the legislation.

158 (d) (i) If, for any reason, a legislator who filed a request for legislation is unavailable to  
159 serve in the next annual general session, the former legislator shall seek another legislator to  
160 assume sponsorship of each request for legislation filed by the legislator who is unavailable to  
161 serve.

162 (ii) If the former legislator is unable to find another legislator to sponsor the legislation  
163 within 30 days, the Office of Legislative Research and General Counsel shall abandon each

164 pending request for legislation from the legislator who is unavailable to serve.

165 (e) (i) If a legislator dies while in office and is the chief sponsor of one or more  
166 requests for legislation or pieces of legislation, the individual appointed to the legislator's seat  
167 may assume sponsorship of each request for legislation or piece of legislation.

168 (ii) If the individual appointed to the legislator's seat chooses not to assume  
169 sponsorship of one or more of the legislator's requests for legislation or pieces of legislation,  
170 the following individual shall seek another legislator to assume sponsorship of each request for  
171 legislation or piece of legislation:

172 (A) if the legislator was a member of the House majority caucus, the House majority  
173 leader;

174 (B) if the legislator was a member of the House minority caucus, the House minority  
175 leader;

176 (C) if the legislator was a member of the Senate majority caucus, the Senate majority  
177 leader; or

178 (D) if the legislator was a member of the Senate minority caucus, the Senate minority  
179 leader.

180 (iii) If the individual described in Subsection (2)(e)~~(f)~~(ii) does not find a new sponsor  
181 for a request for legislation, the Office of Legislative Research and General Counsel shall  
182 abandon the request for legislation.

183 (3) (a) Except as provided in Subsection (3)(c), a legislator may not file a request for  
184 legislation with the Office of Legislative Research and General Counsel after noon on the 11th  
185 day of the annual general session.

186 (b) Except as provided in Subsection (3)(c), by noon on the 11th day of the annual  
187 general session, each legislator shall, for each Request for Legislation on file with the Office of  
188 Legislative Research and General Counsel, either approve the request for numbering or  
189 abandon the request.

190 (c) After the date established by this Subsection (3), a legislator may file a Request for

191 Legislation and automatically approve the legislation for numbering if:

192 (i) for House legislation, the representative makes a motion to request a bill or  
193 resolution for drafting and introduction and that motion is approved by a constitutional  
194 majority of the House; or

195 (ii) for Senate legislation, the senator makes a motion to request a bill or resolution for  
196 drafting and introduction and that motion is approved by a constitutional majority vote of the  
197 Senate.

198 (4) After a request for legislation is abandoned, a legislator may not revive the request  
199 for legislation.

200 (5) A legislator wishing to obtain funding for a project, program, or entity, when that  
201 funding request does not require that a statute be enacted, repealed, or amended, may not file a  
202 Request for Legislation but instead shall file a request for appropriation by following the  
203 procedures and requirements of [JR3-2-701](#).

204 Section 4. **JR4-2-401** is amended to read:

205 **JR4-2-401. Committee notes -- Notations on bill.**

206 [~~(1) As used in this rule:~~]

207 [~~(a) "Legislative committee" means a committee, commission, task force, or other  
208 policy or advisory body that is created by statute, legislation, or by the Legislative Management  
209 Committee and that is composed exclusively of legislators.]~~]

210 [~~(b) (i) "Legislative committee" does not mean a standing committee or an  
211 appropriations subcommittee.]~~]

212 [~~(ii) Notwithstanding Subsection (1)(b)(i), "legislative committee" includes each Rules  
213 Committee.]~~]

214 [~~(c) "Mixed committee" means a committee, commission, task force, or other policy or  
215 advisory body that is:~~]

216 [~~(i) created by statute, legislation, or by the Legislative Management Committee;]~~]

217 [~~(ii) composed of legislator members and nonlegislative members; and]~~]



218 ~~[(iii) staffed by the Office of Legislative Research and General Counsel or the Office of~~  
219 ~~the Legislative Fiscal Analyst.]~~

220 (1) As used in this rule, "authorized legislative committee" means the same as that term  
221 is defined in [JR7-1-101](#).

222 ~~(2) [When a legislative committee or mixed committee has reviewed and voted to~~  
223 ~~recommend a piece of legislation] After an authorized legislative committee approves a motion~~  
224 to favorably recommend draft legislation, the Office of Legislative Research and General  
225 Counsel shall note the following on the legislation when the legislation is numbered for  
226 introduction as a bill:

227 (a) that the authorized legislative committee recommended the legislation; and

228 (b) ~~[(i) for a legislative committee,]~~ the committee vote, listed by numbers of yeas,  
229 nays, and absent~~;~~ ~~or~~.

230 ~~[(ii) for a mixed committee:]~~

231 ~~[(A) the number of legislators and nonlegislators on the mixed committee;]~~

232 ~~[(B) the committee vote, listed by the number of yeas, nays, and absent; and]~~

233 ~~[(C) the votes cast by legislators on the committee, listed by the number of yeas, nays,~~  
234 ~~and absent.]~~

235 (3) The Office of Legislative Research and General Counsel may not place a note  
236 described in Subsection (2) on a piece of legislation if the motion to favorably recommend the  
237 draft legislation was made in violation of [JR7-1-512\(3\)](#).

238 Section 5. **JR4-2-501** is amended to read:

239 **JR4-2-501. Numbering and distributing bills and resolutions.**

240 After receiving approval from the sponsor under [JR4-2-301](#), the Office of Legislative  
241 Research and General Counsel shall:

242 (1) proofread the legislation and perform other quality control measures;

243 (2) indicate on the first page of the legislation that the drafting attorney has approved  
244 the legislation for filing;

245 (3) place a committee [~~or task force~~] note on the legislation if required by JR4-2-401;

246 (4) assign a number to the legislation to appear after the designation required by

247 JR4-1-202 and JR4-1-301;

248 (5) electronically set the legislation's line numbers; and

249 (6) distribute an electronic copy of the legislation as required by JR4-2-503.

250 Section 6. JR4-2-505 is amended to read:

251 **JR4-2-505. Bill information requirements on legislative website.**

252 The Office of Legislative Research and General Counsel shall publicly provide the  
253 following information on the Legislature's website:

254 (1) a listing of each legislator's name and the number of [~~bill files~~] requests for  
255 legislation that are currently open in the name of that legislator for the current legislative  
256 session; and

257 (2) on the respective web page for each authorized legislative committee [~~or mixed~~  
258 ~~committee, as those terms are~~] as defined in JR4-2-401:

259 (a) a listing of the short title of each [~~piece of~~] request for legislation that:

260 (i) is opened by the committee or the committee's chairs, as provided under JR7-1-602;

261 or

262 [~~(ii) is adopted as a committee bill by the committee; or~~]

263 [~~(iii) is reviewed by the committee and receives a vote for committee recommendation;~~

264 ~~and]~~

265 [~~(b) if a vote to recommend a piece of legislation listed in Subsection (2)(a) was held:]~~

266 [~~(i) by a legislative committee:]~~

267 (ii) the authorized legislative committee voted to favorably recommend; and

268 (b) if the authorized legislative committee voted on a motion to favorably recommend

269 a request for legislation described in Subsection (2)(a):

270 [~~(A)~~] (i) a notation as to whether [the legislation was recommended by the committee

271 ~~or not] the authorized legislative committee approved the motion; and~~

272 ~~[(B)]~~ (ii) a listing of the votes cast by the members of the authorized legislative  
 273 committee, listed by name and vote~~[-or]~~.

274 ~~[(ii) by a mixed committee:]~~

275 ~~[(A) a listing of votes cast by the members of the committee as a whole, listed by name~~  
 276 ~~and vote; and]~~

277 ~~[(B) a listing of only those votes cast by legislator members of the committee, listed by~~  
 278 ~~name and vote:]~~

279 Section 7. **JR4-3-103** is amended to read:

280 **JR4-3-103. Standing committee responsibilities -- Limitations.**

281 (1) Each standing committee shall:

282 (a) examine legislation referred to it;

283 (b) amend or substitute the legislation if necessary; and

284 (c) report the legislation back to the floor.

285 (2) After noon on the 41st day of the annual general session:

286 (a) a House standing committee may not consider a piece of legislation introduced by a  
 287 member of the House; and

288 (b) a Senate standing committee may not consider a piece of legislation introduced by a  
 289 member of the Senate.

290 ~~[(2)]~~ (3) If legislation is referred to an interim committee, the interim committee may  
 291 examine and recommend to the sponsor any changes to it that the committee considers  
 292 necessary.

293 Section 8. **JR4-3-301** is amended to read:

294 **JR4-3-301. Definitions.**

295 ~~[As used in this part:]~~

296 ~~[(1) (a) "Affects workload" means:]~~

297 ~~[(i) increases legislative workload; or]~~

298 ~~[(ii) requiring:]~~

299 [~~(A)~~ a state agency to staff a board, commission, task force, or other public body, or]

300 [~~(B)~~ a person to submit or present a report to a legislative committee, a mixed  
301 committee, the Executive Appropriations Committee, or an appropriations subcommittee.]

302 [~~(b)~~ "Affects workload" includes reauthorizing an existing requirement described in  
303 Subsection (1)(a)(ii).]

304 [~~(2)(a)~~ (1) [~~"Increases"~~ As used in this part, "increase legislative workload" means:

305 [~~(i)~~ (a) placing a member of the Legislature on a board, commission, task force, or  
306 other public body;

307 [~~(ii)~~ (b) giving authority to a member of the Legislative Management Committee to  
308 appoint a member of a board, commission, task force, or other public body; or

309 [~~(iii)~~ (c) requiring a legislative staff office to staff a board, commission, task force, or  
310 other public body.

311 [~~(b)~~ (2) "Increases legislative workload" includes reauthorizing an existing provision  
312 described in Subsection [~~(2)(a)~~] (1).

313 [~~(3)~~ "Legislative committee" means the same as that term is defined in JR4-2-401.]

314 [~~(4)~~ "Mixed committee" means the same as that term is defined in JR4-2-401.]

315 [~~(5)~~ "State agency" means an office, department, agency, authority, commission, board,  
316 institution, hospital, college, university, or other instrumentality of the state.]

317 Section 9. **JR4-3-302** is amended to read:

318 **JR4-3-302. Considering legislation that increases legislative workload.**

319 (1) (a) The House shall refer any Senate legislation that [~~affects~~] increases legislative  
320 workload to the House Rules Committee before giving the legislation a third reading.

321 (b) The Senate shall table on third reading any House legislation that [~~affects~~] increases  
322 legislative workload.

323 (2) Before adjourning on the 45th day of the annual general session:

324 (a) each legislator shall prioritize legislation that [~~affects~~] increases legislative  
325 workload in accordance with the process established by legislative leadership; and

326 (b) the Legislature may pass or defeat any legislation prioritized under Subsection  
327 (2)(a).

328 Section 10. **JR4-5-104** is amended to read:

329 **JR4-5-104. Effect of governor's inaction on concurrent resolutions.**

330 (1) If the governor does not approve a concurrent resolution before the expiration of  
331 the time limit described in Utah Constitution, Article VII, Section 8 that would apply if the  
332 concurrent resolution were a bill, the concurrent resolution converts to a joint resolution.

333 (2) The legislative general counsel may make technical revisions to convert a  
334 resolution described in Subsection (1) from a concurrent resolution to a joint resolution,  
335 including the revisions necessary to comply with JR4-1-301.

336 (3) For a resolution that converts to a joint resolution in accordance with Subsection  
337 (1), the Office of Legislative Research and General Counsel shall note in the Laws of Utah and  
338 on the final version of the joint resolution that the resolution converted from a concurrent  
339 resolution to a joint resolution in accordance with this rule.

340 [~~(4) This rule does not apply to a constitutional joint resolution.~~]

341 Section 11. **JR5-2-101** is amended to read:

342 **JR5-2-101. Reimbursement of lodging.**

343 (1) Subject to the other provisions of this ~~[section]~~ rule, if a legislator's official duties  
344 necessitate overnight accommodations, the legislator may receive reimbursement for any actual  
345 lodging expenses incurred by the legislator~~[, not to exceed the daily rates published in the~~  
346 ~~administrative rules governing reimbursement of lodging expenses for state employees,]~~ for an:

347 (a) authorized legislative day; or

348 (b) authorized legislative training day.

349 (2) Except as provided in the policies and procedures established in accordance with  
350 Subsection (3), reimbursement under Subsection (1) may not exceed the daily rates published  
351 in the administrative rules governing reimbursement of lodging expenses for state employees.

352 [~~(2)~~] (3) Reimbursement for actual lodging expenses for a legislator for an authorized

353 legislative day or authorized legislative training day shall be as provided in policies and  
354 procedures established by the Legislative Expenses Oversight Committee.

355 Section 12. **JR5-2-102** is amended to read:

356 **JR5-2-102. Reimbursement of meal expenses.**

357 (1) Subject to the other provisions of this ~~[section,]~~ rule, for each authorized legislative  
358 day or authorized legislative training day a legislator may receive reimbursement for any actual  
359 meal expenses incurred by the legislator in association with the legislator's official duties~~[, not~~  
360 ~~to exceed the rates and subject to the time calculation requirements set in the administrative~~  
361 ~~rules governing reimbursement of meal expenses for state employees for an:]~~.

362 [~~(a) authorized legislative day; or]~~

363 [~~(b) authorized legislative training day.]~~

364 (2) Except as provided in the policies and procedures established in accordance with  
365 Subsection (3), reimbursement under Subsection (1):

366 (a) may not exceed the rates set in administrative rules governing reimbursement and  
367 meal expenses for state employees; and

368 (b) is subject to the time calculation requirements set in administrative rules governing  
369 reimbursement and meal expenses for state employees.

370 ~~[(2)]~~ (3) Reimbursement for actual meal expenses for a legislator for an authorized  
371 legislative day or authorized legislative training day shall be as provided in policies and  
372 procedures established by the Legislative Expenses Oversight Committee.

373 Section 13. **JR7-1-101** is amended to read:

374 **JR7-1-101. Definitions.**

375 As used in this chapter:

376 (1) "Anchor location" means the physical location from which:

377 (a) an electronic meeting originates; or

378 (b) the participants are connected.

379 (2) "Authorized legislative committee" means:

- 380 (a) an interim committee;
- 381 (b) when functioning as an interim committee:
- 382 (i) the Senate Rules Committee created in SR3-1-101; or
- 383 (ii) the House Rules Committee created in HR3-1-101; or
- 384 (c) a special committee:
- 385 (i) that is not a mixed special committee; and
- 386 (ii) to the extent the special committee has statutory authority to open a committee bill
- 387 file or create a committee bill.

388 ~~[(2)]~~ (3) "Bill" means the same as that term is defined in JR4-1-101.

389 ~~[(3)]~~ (4) "Chair" except as otherwise expressly provided, means:

390 (a) the member of the Senate appointed as chair of an interim committee by the  
391 president of the Senate under JR7-1-202;

392 (b) the member of the House of Representatives appointed as chair of an interim  
393 committee by the speaker of the House of Representatives under JR7-1-202;

394 (c) a member of a special committee appointed as chair of the special committee; or

395 (d) a member of a legislative committee designated by the chair of the legislative  
396 committee under Subsection ~~[(3)]~~ (4)(a), (b), or (c) to act as chair under JR7-1-202.

397 ~~[(4)]~~ (5) "Committee bill" means draft legislation that receives a favorable  
398 recommendation from an authorized legislative committee.

399 ~~[(5)]~~ (6) "Committee bill file" means a request for legislation made by:

400 (a) a majority vote of ~~[a legislative]~~ an authorized committee; or

401 (b) the chairs of an interim committee, if the interim committee authorizes the chairs to  
402 open one or more committee bill files in accordance with JR7-1-602.

403 ~~[(6)]~~ (7) "Committee note" means a note that the Office of Legislative Research and  
404 General Counsel places on legislation in accordance with JR4-2-401.

405 ~~[(7)]~~ (8) "Draft legislation" means a draft of a bill or resolution before it is numbered  
406 by the Office of Legislative Research and General Counsel.

407           ~~[(8)]~~ (9) "Electronic meeting" means a public meeting of a legislative committee that is  
408 partially convened or conducted by means of a voice telephone or computer web or video  
409 conference.

410           ~~[(9)]~~ (10) "Electronic notice" means electronic mail or fax.

411           ~~[(10)]~~ (11) "Favorable recommendation" means an action of ~~[a]~~ an authorized  
412 legislative committee by majority vote to favorably recommend legislation.

413           ~~[(11)]~~ (12) "Legislative committee" means:

414           (a) an interim committee; or

415           (b) a special committee.

416           ~~[(12)]~~ (13) "Interim committee" means a committee created under JR7-1-201.

417           ~~[(13)]~~ (14) "Legislative sponsor" means:

418           (a) for a committee bill file, the chairs of the authorized legislative committee that  
419 opened the committee bill file or the chairs' designee; or

420           (b) for a request for legislation that is not a committee bill file, the legislator who  
421 requested the request for legislation or the legislator's designee.

422           ~~[(14)]~~ (15) "Majority vote" means:

423           (a) with respect to an interim committee, an affirmative vote of at least 50% of a  
424 quorum of members of the interim committee from one chamber and more than 50% of a  
425 quorum of members of the interim committee from the other chamber; or

426           (b) with respect to a special committee, an affirmative vote of more than 50% of a  
427 quorum.

428           ~~[(15)]~~ (16) "Mixed special committee" means a special committee that is composed of  
429 one or more members who are legislators and one or more members who are not legislators.

430           ~~[(16)]~~ (17) "Monitor" means to:

431           (a) hear live, by speaker, or by other equipment, all of the public statements of each  
432 member of the legislative committee who is participating in a meeting; or

433           (b) see and hear, by computer screen or other visual medium, all of the public



434 statements of each member of the legislative committee who is participating in a meeting.

435       ~~[(17)]~~ (18) "Original motion" means a nonprivileged motion that is accepted by the  
436 chair when no other motion is pending.

437       ~~[(18)]~~ (19) "Participate" means the ability to communicate with all of the members of a  
438 legislative committee, either verbally or electronically, so that each member of the legislative  
439 committee can hear or see the communication.

440       ~~[(19)]~~ (20) "Pending motion" means a motion described in JR7-1-307.

441       ~~[(20)]~~ (21) "Privileged motion" means a motion to adjourn, set a time to adjourn,  
442 recess, end debate, extend debate, or limit debate.

443       ~~[(21)]~~ (22) "Public statement" means a statement made in the ordinary course of  
444 business of a legislative committee with the intent that all other members of the legislative  
445 committee receive it.

446       ~~[(22)]~~ (23) "Remote location" means a location other than the anchor location from  
447 which a member of a legislative committee may participate in the meeting.

448       ~~[(23)]~~ (24) "Request for legislation" means the same as that term is defined in  
449 JR4-1-101.

450       ~~[(24)]~~ (25) "Resolution" means the same as that term is defined in JR4-1-101.

451       ~~[(25)]~~ (26) (a) "Special committee" means a committee, commission, ~~[or]~~ task force, or  
452 other similar body that is:

453       (i) created by legislation; and

454       (ii) staffed by:

455       (A) the Office of Legislative Research and General Counsel; or

456       (B) the Office of the Legislative Fiscal Analyst.

457       (b) "Special committee" does not include:

458       (i) an interim committee;

459       (ii) a standing committee created under SR3-2-201 or HR3-2-201; or

460       (iii) a Senate confirmation committee described in SR3-3-101 or SR3-3-201.

461            [~~26~~] (27) "Subcommittee" means a subsidiary unit of a legislative committee formed  
462 in accordance with JR7-1-411.

463            [~~27~~] (28) "Substitute motion" means a nonprivileged motion that a member of a  
464 legislative committee makes when there is a nonprivileged motion pending.

465            Section 14. **JR7-1-103** is enacted to read:

466            **JR7-1-103. News media.**

467            When present for a meeting of a legislative committee, news media may not enter the  
468 area behind the dais without the permission of the chair.

469            Section 15. **JR7-1-405** is amended to read:

470            **JR7-1-405. Prohibited meeting times -- Exceptions.**

471            (1) Except as provided in this rule, a legislative committee may not meet:

472            (a) while the Senate or the House of Representatives is in session; or

473            (b) during the period that begins on the first Thursday in December and ends the day  
474 after the day on which the Legislature adjourns [~~that~~] the following calendar year's general  
475 session sine die.

476            (2) Subsection (1) does not apply to:

477            (a) the Legislative Management Committee and its subcommittees;

478            (b) the Senate or House Management Committee;

479            (c) the Senate or House Rules Committee;

480            (d) the Senate or House Legislative Expenses Oversight Committee;

481            (e) a senate confirmation committee;

482            (f) a meeting of the Administrative Rules Review Committee for the purpose of

483 considering draft legislation reauthorizing agency rules in accordance with Utah Code Section  
484 [63G-3-502](#); or

485            (g) the Legislative Process Committee.

486            (3) A meeting otherwise prohibited by this rule may be held if approved by:

487            (a) the president of the Senate and the speaker of the House of Representatives; or

488 (b) a majority vote of the Senate and a majority vote of the House of Representatives.

489 (4) Any action of a legislative committee that occurs during a meeting that violates this  
490 rule is invalid.

491 Section 16. **JR7-1-601.1** is enacted to read:

492 **JR7-1-601.1. Applicability of part -- Limitations on authority.**

493 (1) The provisions of Part 6, Draft Legislation, only apply to an authorized legislative  
494 committee.

495 (2) Notwithstanding any rule to the contrary:

496 (a) a legislative committee other than an authorized legislative committee may not  
497 open a committee bill file;

498 (b) a legislative committee's favorable recommendation creates a committee bill only if  
499 the legislative committee is an authorized legislative committee; and

500 (c) an authorized legislative committee that is not an interim committee or a rules  
501 committee acting as an interim committee may not open a committee bill file or create a  
502 committee bill except to the extent authorized by statute.

503 Section 17. **JR7-1-601.5**, which is renumbered from Section JR7-1-601 is renumbered  
504 and amended to read:

505 ~~[JR7-1-601].~~ **JR7-1-601.5. Opening committee bill files.**

506 (1) Except as provided in Subsection (3), a member of [a] an authorized legislative  
507 committee may make a motion to open a committee bill file if:

508 (a) the member describes the general subject matter of the legislation;

509 (b) the subject matter is germane to the subject matter over which the authorized  
510 legislative committee has jurisdiction; and

511 (c) the member intends that the authorized legislative committee take action on the  
512 resulting draft legislation before the next general session in a meeting of the authorized  
513 legislative committee.

514 (2) Except as provided in JR7-1-602, [a] an authorized legislative committee may not

515 authorize any individual or group of individuals to open a committee bill file.

516 (3) [~~A~~] An authorized legislative committee may not open a committee bill file during  
517 the period that begins January 1 and ends the day after the day on which the Legislature  
518 adjourns that year's general session sine die.

519 Section 18. **JR7-1-602.5** is amended to read:

520 **JR7-1-602.5. Draft legislation presented to authorized legislative committees**  
521 **during the interim.**

522 (1) Draft legislation that is presented to [~~a~~] an authorized legislative committee for the  
523 committee's review shall be:

524 (a) listed on the agenda of the committee's meeting in accordance with Utah Code Title  
525 52, Chapter 4, Open and Public Meetings Act; and

526 (b) publicly posted on the Legislature's website at least 24 hours in advance of the time  
527 of commencement of the committee meeting.

528 (2) (a) A legislator seeking to present draft legislation to [~~a~~] an authorized legislative  
529 committee for review shall provide the drafting attorney with clear and final instructions for  
530 completing the draft legislation no later than three full working days before the commencement  
531 time of the committee meeting where the legislation will be reviewed, or at an earlier time if  
532 significant drafting time is required.

533 (b) Draft legislation will be drafted in the priority and order set forth under JR4-2-102.

534 (3) (a) Draft legislation that is recommended by [~~a~~] an authorized legislative committee  
535 but did not meet the posting requirements of Subsection (1)(b) may not be placed directly on  
536 the reading calendar by a rules committee under SR3-1-102 or HR3-1-102.

537 (b) This Subsection (3) does not apply to draft legislation that met the requirements of  
538 Subsection (1)(b) but was amended or substituted during the committee meeting.

539 Section 19. **JR7-1-603** is amended to read:

540 **JR7-1-603. Four phases when considering draft legislation -- Exception.**

541 (1) Subject to Subsection (2), [~~a~~] an authorized legislative committee shall consider

542 draft legislation in the following four phases:

- 543 (a) the presentation phase as described in JR7-1-604;
- 544 (b) the clarifying questions phase as described in JR7-1-605;
- 545 (c) the public comment phase as described in JR7-1-606; and
- 546 (d) the [~~legislative~~] committee action phase as described in JR7-1-607.

547 (2) The chair, or the authorized legislative committee by majority vote, may elect to  
548 have the authorized legislative committee consider draft legislation in a manner different from  
549 the four phases described in this part.

550 Section 20. **JR7-1-604** is amended to read:

551 **JR7-1-604. Presentation phase.**

552 (1) During the presentation phase:

553 (a) the chair shall permit the legislative sponsor of the draft legislation to present the  
554 draft legislation to the authorized legislative committee; and

555 (b) a member of the authorized legislative committee may not make a motion to amend  
556 the draft legislation or dispose of the draft legislation.

557 (2) At the election of the legislative sponsor, the chair shall allow another individual to  
558 assist with the legislative sponsor's presentation if the individual has expertise related to the  
559 draft legislation.

560 Section 21. **JR7-1-605** is amended to read:

561 **JR7-1-605. Clarifying questions phase.**

562 (1) During the clarifying questions phase:

563 (a) the chair shall allow members of the authorized legislative committee to ask the  
564 legislative sponsor questions to help clarify:

- 565 (i) the intent or purpose of the draft legislation; or
- 566 (ii) the meaning of the language of the draft legislation; and

567 (b) a member of the authorized legislative committee may not make a motion to amend  
568 the draft legislation or dispose of the draft legislation.

569 (2) The chair shall allow the legislative sponsor to respond to any clarifying question  
570 from a member of the authorized legislative committee.

571 Section 22. **JR7-1-606** is amended to read:

572 **JR7-1-606. Public comment phase.**

573 (1) Except as otherwise provided in this rule, during the public comment phase:

574 (a) the chair shall take comment from one or more members of the public; and

575 (b) a member of the authorized legislative committee may not make a motion to amend  
576 the draft legislation or dispose of the draft legislation.

577 (2) The chair, or the authorized legislative committee by majority vote, may preclude  
578 or terminate the public comment phase.

579 Section 23. **JR7-1-607** is amended to read:

580 **JR7-1-607. Committee action phase.**

581 During the committee action phase, a member of the authorized legislative committee  
582 may make a motion authorized by this chapter, including a motion to amend the draft  
583 legislation or favorably recommend the draft legislation.

584 Section 24. **JR7-1-608** is amended to read:

585 **JR7-1-608. Motions related to draft legislation.**

586 [~~A~~] An authorized legislative committee may approve one or more of the following  
587 motions with respect to draft legislation it considers:

588 (1) move to the next item on the agenda;

589 (2) amend the draft legislation, subject to the requirements of JR7-1-609; or

590 (3) favorably recommend the draft legislation as a committee bill.

591 Section 25. **JR7-1-609** is amended to read:

592 **JR7-1-609. Amending draft legislation -- Verbal amendments -- Amendments**  
593 **must be germane and clear.**

594 (1) Subject to Subsection (2), when timely and when recognized by the chair, a  
595 member of [~~a~~] an authorized legislative committee may make a motion to amend the draft

596 legislation under consideration.

597 (2) (a) A member of the authorized legislative committee may make a motion to amend  
598 the draft legislation only if the subject of the proposed amendment is germane to the subject of  
599 the draft legislation.

600 (b) If a member of the authorized legislative committee believes a proposed  
601 amendment is not germane to the subject of the draft legislation, the member may make a point  
602 of order in accordance with JR7-1-509.

603 (3) A member of the authorized legislative committee may make a motion for a verbal  
604 amendment only if the verbal amendment is sufficiently clear to allow the members of the  
605 authorized legislative committee to know how the draft legislation will read when the verbal  
606 amendment is incorporated into the draft legislation.

607 Section 26. **JR7-1-610** is amended to read:

608 **JR7-1-610. Committee bill files -- Effect of favorable recommendation --**  
609 **Committee bill files without recommendation abandoned.**

610 (1) After [a] an authorized legislative committee reviews draft legislation the  
611 authorized legislative committee may give the draft legislation a favorable recommendation.

612 (2) If [a] an authorized legislative committee gives draft legislation a favorable  
613 recommendation, the Office of Legislative Research and General Counsel shall:

614 (a) attach a committee note to the committee bill, as required under JR4-2-401; and

615 (b) assign the committee bill a bill number in accordance with JR4-2-501.

616 (3) (a) Except as provided in Subsection (3)(b), a committee bill file that does not  
617 receive a favorable recommendation [~~before December 31 of the~~] at the committee's last  
618 scheduled meeting of the calendar year in which the committee bill file was opened is  
619 abandoned.

620 (b) Subsection (3)(a) does not apply to a committee bill file opened by:

621 (i) the Administrative Rules Review Committee for the purpose of reauthorizing  
622 agency rules in accordance with Utah Code Section [63G-3-502](#); or

623 (ii) the Legislative Process Committee.

624 (4) (a) Nothing in this rule prohibits a legislator from making a request for legislation  
625 in the legislator's name to sponsor legislation that was abandoned in accordance with  
626 Subsection (3).

627 (b) A request for legislation described in Subsection (4)(a) is subject to the drafting  
628 priority described in JR4-2-102.

629 Section 27. **JR7-1-611** is amended to read:

630 **JR7-1-611. Assignment of committee bills -- Report on committee bills and study**  
631 **items.**

632 (1) The chairs of each authorized legislative committee shall:

633 (a) assign each of the authorized legislative committee's bills a chief sponsor and a  
634 floor sponsor from the opposite chamber; and

635 (b) deliver to the Senate Rules Committee and the House Rules Committee a report  
636 that includes, for each of the authorized legislative committee's committee bills:

637 (i) the short title;

638 (ii) the chief sponsor;

639 (iii) the floor sponsor; and

640 (iv) how each member of the authorized legislative committee voted when the  
641 authorized legislative committee gave the committee bill a favorable recommendation,  
642 including whether a member was absent at the time of the vote.

643 (2) In addition to the items described in Subsection (1), the chairs of each interim  
644 committee shall deliver to the Legislative Management Committee:

645 (a) a copy of the report described in Subsection (1)(b); and

646 (b) the disposition of each issue assigned to or studied by the interim committee during  
647 the preceding calendar year.

648 (3) (a) The chairs of an interim committee shall comply with this rule on or before  
649 December 15.



650           (b) The chairs of [~~a special committee~~] an authorized legislative committee that is not  
651 an interim committee shall comply with this rule as soon as practicable.