MUNICIPAL AND COUNTY LAND USE AND DEVELOPMENT
REVISIONS
2021 GENERAL SESSION
STATE OF UTAH
Chief Sponsor: Steve Waldrip
Senate Sponsor:
LONG TITLE
General Description:
This bill revises provisions related to municipal and county land use development and
management.
Highlighted Provisions:
This bill:
► defines terms;
<ul> <li>establishes certain annual training requirements for a municipal or county planning</li> </ul>
commission;
<ul> <li>requires a local land use authority to establish objective standards for conditional</li> </ul>
uses;
<ul> <li>prohibits a municipality or county from imposing certain land use regulations on</li> </ul>
specified building permit applicants;
<ul> <li>establishes certain requirements governing municipal and county development</li> </ul>
agreements;
<ul> <li>prohibits a municipality or county from imposing certain requirements related to the</li> </ul>
installation of pavement for specified infrastructure improvements involving
roadways;
<ul> <li>requires a municipality or county to establish by ordinance certain standards for</li> </ul>
infrastructure improvements involving roadways;



28	<ul> <li>prohibits a municipal or county land use appeal authority from hearing an appeal</li> </ul>
29	from the enactment of a land use regulation; and
30	<ul> <li>makes technical and conforming changes.</li> </ul>
31	Money Appropriated in this Bill:
32	None
33	Other Special Clauses:
34	None
35	<b>Utah Code Sections Affected:</b>
36	AMENDS:
37	10-9a-103, as last amended by Laws of Utah 2020, Chapter 434
38	10-9a-302, as last amended by Laws of Utah 2020, Chapter 434
39	10-9a-507, as last amended by Laws of Utah 2019, Chapter 384
40	10-9a-509, as last amended by Laws of Utah 2020, Chapter 434
41	10-9a-529, as enacted by Laws of Utah 2020, Chapter 434
42	10-9a-701, as last amended by Laws of Utah 2020, Chapters 126 and 434
43	10-9a-801, as last amended by Laws of Utah 2020, Chapter 434
44	17-27a-103, as last amended by Laws of Utah 2020, Chapter 434
45	17-27a-302, as last amended by Laws of Utah 2020, Chapter 434
46	17-27a-506, as last amended by Laws of Utah 2019, Chapter 384
47	17-27a-508, as last amended by Laws of Utah 2019, Chapter 384 and last amended by
48	Coordination Clause, Laws of Utah 2019, Chapter 384
49	17-27a-701, as last amended by Laws of Utah 2020, Chapter 434
50	17-27a-801, as last amended by Laws of Utah 2020, Chapter 434
51	63I-2-217, as last amended by Laws of Utah 2020, Chapters 47, 114, and 434
52	ENACTS:
53	<b>10-9a-530</b> , Utah Code Annotated 1953
54	<b>10-9a-531</b> , Utah Code Annotated 1953
55	17-27a-526, Utah Code Annotated 1953
56	17-27a-527, Utah Code Annotated 1953
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Be it enacted by the Legislature of the state of Utah:

59	Section 1. Section 10-9a-103 is amended to read:
60	10-9a-103. Definitions.
61	As used in this chapter:
62	(1) "Accessory dwelling unit" means a habitable living unit added to, created within, or
63	detached from a primary single-family dwelling and contained on one lot.
64	(2) "Adversely affected party" means a person other than a land use applicant who:
65	(a) owns real property adjoining the property that is the subject of a land use
66	application or land use decision; or
67	(b) will suffer a damage different in kind than, or an injury distinct from, that of the
68	general community as a result of the land use decision.
69	(3) "Affected entity" means a county, municipality, local district, special service
70	district under Title 17D, Chapter 1, Special Service District Act, school district, interlocal
71	cooperation entity established under Title 11, Chapter 13, Interlocal Cooperation Act, specified
72	public utility, property owner, property owners association, or the Utah Department of
73	Transportation, if:
74	(a) the entity's services or facilities are likely to require expansion or significant
75	modification because of an intended use of land;
76	(b) the entity has filed with the municipality a copy of the entity's general or long-range
77	plan; or
78	(c) the entity has filed with the municipality a request for notice during the same
79	calendar year and before the municipality provides notice to an affected entity in compliance
80	with a requirement imposed under this chapter.
81	(4) "Affected owner" means the owner of real property that is:
82	(a) a single project;
83	(b) the subject of a land use approval that sponsors of a referendum timely challenged
84	in accordance with Subsection 20A-7-601(5)(a); and
85	(c) determined to be legally referable under Section 20A-7-602.8.
86	(5) "Appeal authority" means the person, board, commission, agency, or other body

(6) "Billboard" means a freestanding ground sign located on industrial, commercial, or

designated by ordinance to decide an appeal of a decision of a land use application or a

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88 89 variance.

residential property if the sign is designed or intended to direct attention to a business, product, or service that is not sold, offered, or existing on the property where the sign is located.

(7) (a) "Charter school" means:

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- (i) an operating charter school;
- (ii) a charter school applicant that [has its application approved by] a charter school authorizer approves in accordance with Title 53G, Chapter 5, Part 3, Charter School Authorization; or
- (iii) an entity that is working on behalf of a charter school or approved charter applicant to develop or construct a charter school building.
  - (b) "Charter school" does not include a therapeutic school.
- (8) "Conditional use" means a land use that, because of [its] the unique characteristics or potential impact of the land use on the municipality, surrounding neighbors, or adjacent land uses, may not be compatible in some areas or may be compatible only if certain conditions are required that mitigate or eliminate the detrimental impacts.
- (9) "Constitutional taking" means a governmental action that results in a taking of private property so that compensation to the owner of the property is required by the:
  - (a) Fifth or Fourteenth Amendment of the Constitution of the United States; or
  - (b) Utah Constitution Article I, Section 22.
- (10) "Culinary water authority" means the department, agency, or public entity with responsibility to review and approve the feasibility of the culinary water system and sources for the subject property.
  - (11) "Development activity" means:
- (a) any construction or expansion of a building, structure, or use that creates additional demand and need for public facilities;
- (b) any change in use of a building or structure that creates additional demand and need for public facilities; or
- (c) any change in the use of land that creates additional demand and need for public facilities.
- (12) (a) "Development agreement" means a written agreement or amendment to a written agreement between a municipality and one or more parties that regulates or controls the use or development of a specific area of land.

121	(b) "Development agreement" does not include an improvement completion assurance.
122	[(12)] (13) (a) "Disability" means a physical or mental impairment that substantially
123	limits one or more of a person's major life activities, including a person having a record of such
124	an impairment or being regarded as having such an impairment.
125	(b) "Disability" does not include current illegal use of, or addiction to, any federally
126	controlled substance, as defined in Section 102 of the Controlled Substances Act, 21 U.S.C.
127	802.
128	[ <del>(13)</del> ] <u>(14)</u> "Educational facility":
129	(a) means:
130	(i) a school district's building at which pupils assemble to receive instruction in a
131	program for any combination of grades from preschool through grade 12, including
132	kindergarten and a program for children with disabilities;
133	(ii) a structure or facility:
134	(A) located on the same property as a building described in Subsection [(13)]
135	<u>(14)</u> (a)(i); and
136	(B) used in support of the use of that building; and
137	(iii) a building to provide office and related space to a school district's administrative
138	personnel; and
139	(b) does not include:
140	(i) land or a structure, including land or a structure for inventory storage, equipment
141	storage, food processing or preparing, vehicle storage or maintenance, or similar use that is:
142	(A) not located on the same property as a building described in Subsection [(13)]
143	<u>(14)</u> (a)(i); and
144	(B) used in support of the purposes of a building described in Subsection [(13)]
145	(14)(a)(i); or
146	(ii) a therapeutic school.
147	[(14)] (15) "Fire authority" means the department, agency, or public entity with
148	responsibility to review and approve the feasibility of fire protection and suppression services
149	for the subject property.
150	[(15)] (16) "Flood plain" means land that:
151	(a) is within the 100-year flood plain designated by the Federal Emergency

152	Management Agency; or
153	(b) has not been studied or designated by the Federal Emergency Management Agency
154	but presents a likelihood of experiencing chronic flooding or a catastrophic flood event because
155	the land has characteristics that are similar to those of a 100-year flood plain designated by the
156	Federal Emergency Management Agency.
157	[(16)] (17) "General plan" means a document that a municipality adopts that sets forth
158	general guidelines for proposed future development of the land within the municipality.
159	[ <del>(17)</del> ] <u>(18)</u> "Geologic hazard" means:
160	(a) a surface fault rupture;
161	(b) shallow groundwater;
162	(c) liquefaction;
163	(d) a landslide;
164	(e) a debris flow;
165	(f) unstable soil;
166	(g) a rock fall; or
167	(h) any other geologic condition that presents a risk:
168	(i) to life;
169	(ii) of substantial loss of real property; or
170	(iii) of substantial damage to real property.
171	[(18)] (19) "Historic preservation authority" means a person, board, commission, or
172	other body designated by a legislative body to:
173	(a) recommend land use regulations to preserve local historic districts or areas; and
174	(b) administer local historic preservation land use regulations within a local historic
175	district or area.
176	[(19)] (20) "Hookup fee" means a fee for the installation and inspection of any pipe,
177	line, meter, or appurtenance that connects to a municipal water, sewer, storm water, power, or
178	other utility system.
179	[(20)] (21) "Identical plans" means building plans submitted to a municipality that:
180	(a) are clearly marked as "identical plans";
181	(b) are substantially identical to building plans that were previously submitted to and
182	reviewed and approved by the municipality; and

183	(c) describe a building that:
184	(i) is located on land zoned the same as the land on which the building described in the
185	previously approved plans is located;
186	(ii) is subject to the same geological and meteorological conditions and the same law
187	as the building described in the previously approved plans;
188	(iii) has a floor plan identical to the building plan previously submitted to and reviewed
189	and approved by the municipality; and
190	(iv) does not require any additional engineering or analysis.
191	[(21)] (22) "Impact fee" means a payment of money imposed under Title 11, Chapter
192	36a, Impact Fees Act.
193	[(22)] (23) "Improvement completion assurance" means a surety bond, letter of credit,
194	financial institution bond, cash, assignment of rights, lien, or other equivalent security required
195	by a municipality to guaranty the proper completion of landscaping or an infrastructure
196	improvement required as a condition precedent to:
197	(a) recording a subdivision plat; or
198	(b) development of a commercial, industrial, mixed use, or multifamily project.
199	[(23)] (24) "Improvement warranty" means an applicant's unconditional warranty that
200	the applicant's installed and accepted landscaping or infrastructure improvement:
201	(a) complies with the municipality's written standards for design, materials, and
202	workmanship; and
203	(b) will not fail in any material respect, as a result of poor workmanship or materials,
204	within the improvement warranty period.
205	[(24)] (25) "Improvement warranty period" means a period:
206	(a) no later than one year after a municipality's acceptance of required landscaping; or
207	(b) no later than one year after a municipality's acceptance of required infrastructure,
208	unless the municipality:
209	(i) determines for good cause that a one-year period would be inadequate to protect the
210	public health, safety, and welfare; and
211	(ii) has substantial evidence, on record:
212	(A) of prior poor performance by the applicant; or
213	(B) that the area upon which the infrastructure will be constructed contains suspect soil

214	and the municipality has not otherwise required the applicant to mitigate the suspect soil.
215	[(25)] (26) "Infrastructure improvement" means permanent infrastructure that is
216	essential for the public health and safety or that:
217	(a) is required for human occupation; and
218	(b) an applicant must install:
219	(i) in accordance with published installation and inspection specifications for public
220	improvements; and
221	(ii) whether the improvement is public or private, as a condition of:
222	(A) recording a subdivision plat;
223	(B) obtaining a building permit; or
224	(C) development of a commercial, industrial, mixed use, condominium, or multifamily
225	project.
226	[(26)] (27) "Internal lot restriction" means a platted note, platted demarcation, or
227	platted designation that:
228	(a) runs with the land; and
229	(b) (i) creates a restriction that is enclosed within the perimeter of a lot described on
230	the plat; or
231	(ii) designates a development condition that is enclosed within the perimeter of a lot
232	described on the plat.
233	[(27)] (28) "Land use applicant" means a property owner, or the property owner's
234	designee, who submits a land use application regarding the property owner's land.
235	[ <del>(28)</del> ] <u>(29)</u> "Land use application":
236	(a) means an application that is:
237	(i) required by a municipality; and
238	(ii) submitted by a land use applicant to obtain a land use decision; and
239	(b) does not mean an application to enact, amend, or repeal a land use regulation.
240	[ <del>(29)</del> ] <u>(30)</u> "Land use authority" means:
241	(a) a person, board, commission, agency, or body, including the local legislative body,
242	designated by the local legislative body to act upon a land use application; or
243	(b) if the local legislative body has not designated a person, board, commission,
244	agency, or body, the local legislative body.

245	[(30)] (31) "Land use decision" means an administrative decision of a land use
246	authority or appeal authority regarding:
247	(a) a land use permit;
248	(b) a land use application; or
249	(c) the enforcement of a land use regulation, land use permit, or development
250	agreement.
251	[(31)] (32) "Land use permit" means a permit issued by a land use authority.
252	[ <del>(32)</del> ] <u>(33)</u> "Land use regulation":
253	(a) means a legislative decision enacted by ordinance, law, code, map, resolution,
254	specification, fee, or rule that governs the use or development of land;
255	(b) includes the adoption or amendment of a zoning map or the text of the zoning code
256	and
257	(c) does not include:
258	(i) a land use decision of the legislative body acting as the land use authority, even if
259	the decision is expressed in a resolution or ordinance; or
260	(ii) a temporary revision to an engineering specification that does not materially:
261	(A) increase a land use applicant's cost of development compared to the existing
262	specification; or
263	(B) impact a land use applicant's use of land.
264	[(33)] (34) "Legislative body" means the municipal council.
265	[(34)] (35) "Local district" means an entity under Title 17B, Limited Purpose Local
266	Government Entities - Local Districts, and any other governmental or quasi-governmental
267	entity that is not a county, municipality, school district, or the state.
268	[(35)] (36) "Local historic district or area" means a geographically definable area that:
269	(a) contains any combination of buildings, structures, sites, objects, landscape features,
270	archeological sites, or works of art that contribute to the historic preservation goals of a
271	legislative body; and
272	(b) is subject to land use regulations to preserve the historic significance of the local
273	historic district or area.
274	[(36)] (37) "Lot" means a tract of land, regardless of any label, that is created by and
275	shown on a subdivision plat that has been recorded in the office of the county recorder.

276	[(37)] (38) (a) "Lot line adjustment" means a relocation of a lot line boundary between
277	adjoining lots or parcels, whether or not the lots are located in the same subdivision, in
278	accordance with Section 10-9a-608, with the consent of the owners of record.
279	(b) "Lot line adjustment" does not mean a new boundary line that:
280	(i) creates an additional lot; or
281	(ii) constitutes a subdivision.
282	[(38)] (39) "Major transit investment corridor" means public transit service that uses or
283	occupies:
284	(a) public transit rail right-of-way;
285	(b) dedicated road right-of-way for the use of public transit, such as bus rapid transit;
286	or
287	(c) fixed-route bus corridors subject to an interlocal agreement or contract between a
288	municipality or county and:
289	(i) a public transit district as defined in Section 17B-2a-802; or
290	(ii) an eligible political subdivision as defined in Section 59-12-2219.
291	[(39)] (40) "Moderate income housing" means housing occupied or reserved for
292	occupancy by households with a gross household income equal to or less than 80% of the
293	median gross income for households of the same size in the county in which the city is located.
294	[(40)] (41) "Municipal utility easement" means an easement that:
295	(a) is created or depicted on a plat recorded in a county recorder's office and is
296	described as a municipal utility easement granted for public use;
297	(b) is not a protected utility easement or a public utility easement as defined in Section
298	54-3-27;
299	(c) the municipality or the municipality's affiliated governmental entity uses and
300	occupies to provide a utility service, including sanitary sewer, culinary water, electrical, storm
301	water, or communications or data lines;
302	(d) is used or occupied with the consent of the municipality in accordance with an
303	authorized franchise or other agreement;
304	(e) (i) is used or occupied by a specified public utility in accordance with an authorized
305	franchise or other agreement; and
306	(ii) is located in a utility easement granted for public use; or

307	(f) is described in Section 10-9a-529 and is used by a specified public utility.
308	[(41)] (42) "Nominal fee" means a fee that reasonably reimburses a municipality only
309	for time spent and expenses incurred in:
310	(a) verifying that building plans are identical plans; and
311	(b) reviewing and approving those minor aspects of identical plans that differ from the
312	previously reviewed and approved building plans.
313	[ <del>(42)</del> ] (43) "Noncomplying structure" means a structure that:
314	(a) legally existed before [its] the structure's current land use designation; and
315	(b) because of one or more subsequent land use ordinance changes, does not conform
316	to the setback, height restrictions, or other regulations, excluding those regulations, which
317	govern the use of land.
318	[ <del>(43)</del> ] (44) "Nonconforming use" means a use of land that:
319	(a) legally existed before its current land use designation;
320	(b) has been maintained continuously since the time the land use ordinance governing
321	the land changed; and
322	(c) because of one or more subsequent land use ordinance changes, does not conform
323	to the regulations that now govern the use of the land.
324	[(44)] (45) "Official map" means a map drawn by municipal authorities and recorded in
325	a county recorder's office that:
326	(a) shows actual and proposed rights-of-way, centerline alignments, and setbacks for
327	highways and other transportation facilities;
328	(b) provides a basis for restricting development in designated rights-of-way or between
329	designated setbacks to allow the government authorities time to purchase or otherwise reserve
330	the land; and
331	(c) has been adopted as an element of the municipality's general plan.
332	[(45)] (46) "Parcel" means any real property that is not a lot created by and shown on a
333	subdivision plat recorded in the office of the county recorder.
334	[(46)] (47) (a) "Parcel boundary adjustment" means a recorded agreement between
335	owners of adjoining parcels adjusting the mutual boundary, either by deed or by a boundary
336	line agreement in accordance with Section 57-1-45, if no additional parcel is created and:
337	(i) none of the property identified in the agreement is subdivided land; or

338	(11) the adjustment is to the boundaries of a single person's parcels.
339	(b) "Parcel boundary adjustment" does not mean an adjustment of a parcel boundary
340	line that:
341	(i) creates an additional parcel; or
342	(ii) constitutes a subdivision.
343	[(47)] (48) "Person" means an individual, corporation, partnership, organization,
344	association, trust, governmental agency, or any other legal entity.
345	[(48)] (49) "Plan for moderate income housing" means a written document adopted by
346	a municipality's legislative body that includes:
347	(a) an estimate of the existing supply of moderate income housing located within the
348	municipality;
349	(b) an estimate of the need for moderate income housing in the municipality for the
350	next five years;
351	(c) a survey of total residential land use;
352	(d) an evaluation of how existing land uses and zones affect opportunities for moderate
353	income housing; and
354	(e) a description of the municipality's program to encourage an adequate supply of
355	moderate income housing.
356	[(49)] (50) "Plat" means a map or other graphical representation of lands that a licensed
357	professional land surveyor makes and prepares in accordance with Section 10-9a-603 or
358	57-8-13.
359	[(50)] (51) "Potential geologic hazard area" means an area that:
360	(a) is designated by a Utah Geological Survey map, county geologist map, or other
361	relevant map or report as needing further study to determine the area's potential for geologic
362	hazard; or
363	(b) has not been studied by the Utah Geological Survey or a county geologist but
364	presents the potential of geologic hazard because the area has characteristics similar to those of
365	a designated geologic hazard area.
366	[ <del>(51)</del> ] <u>(52)</u> "Public agency" means:
367	(a) the federal government;
368	(b) the state;

369	(c) a county, municipality, school district, local district, special service district, or other
370	political subdivision of the state; or
371	(d) a charter school.
372	[(52)] (53) "Public hearing" means a hearing at which members of the public are
373	provided a reasonable opportunity to comment on the subject of the hearing.
374	[ <del>(53)</del> ] <u>(54)</u> "Public meeting" means a meeting that is required to be open to the public
375	under Title 52, Chapter 4, Open and Public Meetings Act.
376	[(54)] (55) "Public street" means a public right-of-way, including a public highway,
377	public avenue, public boulevard, public parkway, public road, public lane, public alley, public
378	viaduct, public subway, public tunnel, public bridge, public byway, other public transportation
379	easement, or other public way.
380	[(55)] (56) "Receiving zone" means an area of a municipality that the municipality
381	designates, by ordinance, as an area in which an owner of land may receive a transferable
382	development right.
383	[(56)] (57) "Record of survey map" means a map of a survey of land prepared in
384	accordance with Section 10-9a-603, 17-23-17, 17-27a-603, or 57-8-13.
385	$[\frac{(57)}{(58)}]$ "Residential facility for persons with a disability" means a residence:
386	(a) in which more than one person with a disability resides; and
387	(b) (i) which is licensed or certified by the Department of Human Services under Title
388	62A, Chapter 2, Licensure of Programs and Facilities; or
389	(ii) which is licensed or certified by the Department of Health under Title 26, Chapter
390	21, Health Care Facility Licensing and Inspection Act.
391	$\left[\frac{(58)}{(59)}\right]$ "Rules of order and procedure" means a set of rules that govern and
392	prescribe in a public meeting:
393	(a) parliamentary order and procedure;
394	(b) ethical behavior; and
395	(c) civil discourse.
396	[(59)] (60) "Sanitary sewer authority" means the department, agency, or public entity
397	with responsibility to review and approve the feasibility of sanitary sewer services or onsite
398	wastewater systems.
399	[(60)] (61) "Sending zone" means an area of a municipality that the municipality

400 designates, by ordinance, as an area from which an owner of land may transfer a transferable 401 development right. 402 [(61)] (62) "Specified public agency" means: 403 (a) the state; 404 (b) a school district; or 405 (c) a charter school. 406 [(62)] (63) "Specified public utility" means an electrical corporation, gas corporation, 407 or telephone corporation, as those terms are defined in Section 54-2-1. 408 [<del>(63)</del>] (64) "State" includes any department, division, or agency of the state. 409 [<del>(64)</del>] (65) "Subdivided land" means the land, tract, or lot described in a recorded 410 subdivision plat. 411 [(65)] (66) (a) "Subdivision" means any land that is divided, resubdivided, or proposed 412 to be divided into two or more lots or other division of land for the purpose, whether 413 immediate or future, for offer, sale, lease, or development either on the installment plan or 414 upon any and all other plans, terms, and conditions. 415 (b) "Subdivision" includes: 416 (i) the division or development of land, whether by deed, metes and bounds 417 description, devise and testacy, map, plat, or other recorded instrument, regardless of whether 418 the division includes all or a portion of a parcel or lot; and 419 (ii) except as provided in Subsection [(65)] (66)(c), divisions of land for residential and 420 nonresidential uses, including land used or to be used for commercial, agricultural, and 421 industrial purposes. 422 (c) "Subdivision" does not include: 423 (i) a bona fide division or partition of agricultural land for the purpose of joining one of 424 the resulting separate parcels to a contiguous parcel of unsubdivided agricultural land, if 425 neither the resulting combined parcel nor the parcel remaining from the division or partition 426 violates an applicable land use ordinance; 427 (ii) an agreement recorded with the county recorder's office between owners of 428 adjoining unsubdivided properties adjusting the mutual boundary by a boundary line agreement 429 in accordance with Section 57-1-45 if: 430 (A) no new lot is created; and

431	(B) the adjustment does not violate applicable land use ordinances;
432	(iii) a recorded document, executed by the owner of record:
433	(A) revising the legal description of more than one contiguous parcel of property that is
434	not subdivided land into one legal description encompassing all such parcels of property; or
435	(B) joining a subdivided parcel of property to another parcel of property that has not
436	been subdivided, if the joinder does not violate applicable land use ordinances;
437	(iv) an agreement between owners of adjoining subdivided properties adjusting the
438	mutual lot line boundary in accordance with Section 10-9a-603 if:
439	(A) no new dwelling lot or housing unit will result from the adjustment; and
440	(B) the adjustment will not violate any applicable land use ordinance;
441	(v) a bona fide division or partition of land by deed or other instrument where the land
442	use authority expressly approves in writing the division in anticipation of further land use
443	approvals on the parcel or parcels;
444	(vi) a parcel boundary adjustment;
445	(vii) a lot line adjustment;
446	(viii) a road, street, or highway dedication plat; or
447	(ix) a deed or easement for a road, street, or highway purpose.
448	(d) The joining of a subdivided parcel of property to another parcel of property that has
449	not been subdivided does not constitute a subdivision under this Subsection [(65)] (66) as to
450	the unsubdivided parcel of property or subject the unsubdivided parcel to the municipality's
451	subdivision ordinance.
452	[(66)] (67) "Subdivision amendment" means an amendment to a recorded subdivision
453	in accordance with Section 10-9a-608 that:
454	(a) vacates all or a portion of the subdivision;
455	(b) alters the outside boundary of the subdivision;
456	(c) changes the number of lots within the subdivision;
457	(d) alters a public right-of-way, a public easement, or public infrastructure within the
458	subdivision; or
459	(e) alters a common area or other common amenity within the subdivision.
460	(68) "Substantial evidence" means evidence that:
461	(a) is beyond a scintilla; and

462	(b) a reasonable mind would accept as adequate to support a conclusion.
463	[ <del>(67)</del> ] <u>(69)</u> "Suspect soil" means soil that has:
464	(a) a high susceptibility for volumetric change, typically clay rich, having more than a
465	3% swell potential;
466	(b) bedrock units with high shrink or swell susceptibility; or
467	(c) gypsiferous silt and clay, gypsum, or bedrock units containing abundant gypsum
468	commonly associated with dissolution and collapse features.
469	[(68)] (70) "Therapeutic school" means a residential group living facility:
470	(a) for four or more individuals who are not related to:
471	(i) the owner of the facility; or
472	(ii) the primary service provider of the facility;
473	(b) that serves students who have a history of failing to function:
474	(i) at home;
475	(ii) in a public school; or
476	(iii) in a nonresidential private school; and
477	(c) that offers:
478	(i) room and board; and
479	(ii) an academic education integrated with:
480	(A) specialized structure and supervision; or
481	(B) services or treatment related to a disability, an emotional development, a
482	behavioral development, a familial development, or a social development.
483	[(69)] (71) "Transferable development right" means a right to develop and use land that
484	originates by an ordinance that authorizes a land owner in a designated sending zone to transfer
485	land use rights from a designated sending zone to a designated receiving zone.
486	[(70)] (72) "Unincorporated" means the area outside of the incorporated area of a city
487	or town.
488	[(71)] (73) "Water interest" means any right to the beneficial use of water, including:
489	(a) each of the rights listed in Section 73-1-11; and
490	(b) an ownership interest in the right to the beneficial use of water represented by:
491	(i) a contract; or
492	(ii) a share in a water company, as defined in Section 73-3-3.5.

493	[ <del>(72)</del> ] (74) "Zoning map" means a map, adopted as part of a land use ordinance, that
494	depicts land use zones, overlays, or districts.
495	Section 2. Section 10-9a-302 is amended to read:
496	10-9a-302. Planning commission powers and duties Training requirements.
497	(1) The planning commission shall review and make a recommendation to the
498	legislative body for:
499	(a) a general plan and amendments to the general plan;
500	(b) land use regulations, including:
501	(i) ordinances regarding the subdivision of land within the municipality; and
502	(ii) amendments to existing land use regulations;
503	(c) an appropriate delegation of power to at least one designated land use authority to
504	hear and act on a land use application;
505	(d) an appropriate delegation of power to at least one appeal authority to hear and act
506	on an appeal from a decision of the land use authority; and
507	(e) application processes that:
508	(i) may include a designation of routine land use matters that, upon application and
509	proper notice, will receive informal streamlined review and action if the application is
510	uncontested; and
511	(ii) shall protect the right of each:
512	(A) land use applicant and adversely affected party to require formal consideration of
513	any application by a land use authority;
514	(B) land use applicant or adversely affected party to appeal a land use authority's
515	decision to a separate appeal authority; and
516	(C) participant to be heard in each public hearing on a contested application.
517	(2) Before making a recommendation to a legislative body on an item described in
518	Subsection (1)(a) or (b), the planning commission shall hold a public hearing in accordance
519	with Section 10-9a-404.
520	(3) A legislative body may adopt, modify, or reject a planning commission's
521	recommendation to the legislative body under this section.
522	(4) A legislative body may consider a planning commission's failure to make a timely
523	recommendation as a negative recommendation.

524	(5) Nothing in this section limits the right of a municipality to initiate or propose the
525	actions described in this section.
526	(6) (a) (i) This Subsection (6) applies to:
527	(A) a city of the first, second, third, or fourth class;
528	(B) a city of the fifth class with a population of 5,000 or more, if the city is located
529	within in a county of the first, second, or third class; and
530	(C) a metro township with a population of 5,000 or more.
531	(ii) The population figures described in Subsections (6)(a)(i) shall be derived from:
532	(A) the most recent official census or census estimate of the United States Census
533	Bureau; or
534	(B) if a population figure is not available under Subsection (6)(a)(ii)(A), an estimate of
535	the Utah Population Committee.
536	(b) A municipality described in Subsection (6)(a)(i) shall ensure that each member of
537	the municipality's planning commission completes four hours of annual land use training as
538	follows:
539	(i) one hour of annual training on general powers and duties under Title 10, Chapter 9a,
540	Municipal Land Use, Development, and Management Act; and
541	(ii) three hours of annual training on land use, which may include:
542	(A) appeals and variances;
543	(B) conditional use permits;
544	(C) exactions;
545	(D) impact fees;
546	(E) vested rights;
547	(F) subdivision regulations and improvement guarantees;
548	(G) land use referenda;
549	(H) property rights;
550	(I) real estate procedures and financing;
551	(J) zoning, including use-based and form-based; and
552	(K) drafting ordinances and code that complies with statute.
553	(c) A newly appointed planning commission member may not participate in a public
554	meeting as an appointed member until the member completes the training described in

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555	Subsection (6)(b)(i).
556	(d) A planning commission member may qualify for one completed hour of training
557	required under Subsection (6)(b)(ii) if the member attends, as an appointed member, 12 public
558	meetings of the planning commission within a calendar year.
559	(e) A municipality shall provide the training described in Subsection (6)(b) through:
560	(i) municipal staff;
561	(ii) the Utah League of Cities and Towns; or
562	(iii) a list of training courses selected by:
563	(A) the Utah League of Cities and Towns; or
564	(B) the Division of Real Estate created in Section 61-2-201.
565	(f) A municipality shall, for each planning commission member:
566	(i) monitor compliance with the training requirements in Subsection (6)(b); and
567	(ii) maintain a record of training completion at the end of each calendar year.
568	Section 3. Section 10-9a-507 is amended to read:
569	10-9a-507. Conditional uses.
570	(1) (a) A municipality may adopt a land use ordinance that includes conditional uses
571	and provisions for conditional uses that require compliance with objective standards set forth in
572	an applicable ordinance.
573	(b) A municipality may not impose a requirement or standard on a conditional use that
574	conflicts with a provision of this chapter or other state or federal law.
575	(2) (a) (i) A land use authority shall approve a conditional use if reasonable conditions
576	are proposed, or can be imposed, to mitigate the reasonably anticipated detrimental effects of
577	the proposed use in accordance with applicable standards.
578	(ii) The requirement described in Subsection (2)(a)(i) to reasonably mitigate
579	anticipated detrimental effects of the proposed conditional use does not require elimination of
580	the detrimental effects.
581	(b) If a land use authority proposes reasonable conditions on a proposed conditional
582	use, the land use authority shall ensure that the conditions are stated on the record and
583	reasonably relate to mitigating the anticipated detrimental effects of the proposed use.

(c) If the reasonably anticipated detrimental effects of a proposed conditional use

cannot be substantially mitigated by the proposal or the imposition of reasonable conditions to

586 achieve compliance with applicable standards, the land use authority may deny the conditional 587 use. 588 (3) A land use authority's decision to approve or deny conditional use is an administrative land use decision. 589 590 (4) A legislative body shall classify any use that a land use regulation allows in a 591 zoning district as either a permitted or conditional use under this chapter. 592 Section 4. Section 10-9a-509 is amended to read: 593 10-9a-509. Applicant's entitlement to land use application approval --594 Municipality's requirements and limitations -- Vesting upon submission of development 595 plan and schedule. 596 (1) (a) (i) An applicant who has submitted a complete land use application as described 597 in Subsection (1)(c), including the payment of all application fees, is entitled to substantive 598 review of the application under the land use regulations: 599 (A) in effect on the date that the application is complete; and (B) applicable to the application or to the information shown on the application. 600 601 (ii) An applicant is entitled to approval of a land use application if the application 602 conforms to the requirements of the applicable land use regulations, land use decisions, and 603 development standards in effect when the applicant submits a complete application and pays 604 application fees, unless: 605 (A) the land use authority, on the record, formally finds that a compelling, countervailing public interest would be jeopardized by approving the application and specifies 606 607 the compelling, countervailing public interest in writing; or 608 (B) in the manner provided by local ordinance and before the applicant submits the 609 application, the municipality formally initiates proceedings to amend the municipality's land 610 use regulations in a manner that would prohibit approval of the application as submitted. 611 (b) The municipality shall process an application without regard to proceedings the

- (i) 180 days have passed since the municipality initiated the proceedings; and
- (ii) the proceedings have not resulted in an enactment that prohibits approval of the application as submitted.

municipality initiated to amend the municipality's ordinances as described in Subsection

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(1)(a)(ii)(B) if:

subdivision plat; or

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	(c) A land use application is considered submitted and complete when the applicant
pro	vides the application in a form that complies with the requirements of applicable ordinances
and	pays all applicable fees.
	(d) A subsequent incorporation of a municipality or a petition that proposes the
inco	orporation of a municipality does not affect a land use application approved by a county in
acc	ordance with Section 17-27a-508.
	(e) The continuing validity of an approval of a land use application is conditioned upon
the	applicant proceeding after approval to implement the approval with reasonable diligence.
	(f) A municipality may not impose on an applicant who has submitted a complete
app	lication a requirement that is not expressed in:
	(i) this chapter;
	(ii) a municipal ordinance; or
	(iii) a municipal specification for public improvements applicable to a subdivision or
dev	elopment that is in effect on the date that the applicant submits an application.
	(g) A municipality may not impose on a holder of an issued land use permit or a final,
une	xpired subdivision plat a requirement that is not expressed:
	(i) in a land use permit;
	(ii) on the subdivision plat;
	(iii) in a document on which the land use permit or subdivision plat is based;
	(iv) in the written record evidencing approval of the land use permit or subdivision
plat	 ?
	(v) in this chapter; or
	(vi) in a municipal ordinance.
	(h) Except as provided in Subsection (1)(i), a municipality may not withhold issuance
of a	certificate of occupancy or acceptance of subdivision improvements because of an
app	licant's failure to comply with a requirement that is not expressed:
	(i) in the building permit or subdivision plat, documents on which the building permit
or s	ubdivision plat is based, or the written record evidencing approval of the land use permit or

- (ii) in this chapter or the municipality's ordinances.
  - (i) A municipality may not unreasonably withhold issuance of a certificate of

occupancy where an applicant has met all requirements essential for the public health, public safety, and general welfare of the occupants, in accordance with this chapter, unless:

(i) the applicant and the municipality have agreed in a written document to the withholding of a certificate of occupancy; or

- (ii) the applicant has not provided a financial assurance for required and uncompleted landscaping or infrastructure improvements in accordance with an applicable ordinance that the legislative body adopts under this chapter.
- (2) A municipality is bound by the terms and standards of applicable land use regulations and shall comply with mandatory provisions of those regulations.
- (3) A municipality may not, as a condition of land use application approval, require a person filing a land use application to obtain documentation regarding a school district's willingness, capacity, or ability to serve the development proposed in the land use application.
- (4) (a) Except as provided in Subsection (4)(b), a municipality may not impose a land use regulation on a building permit applicant if:
- (i) the municipality enacts the land use regulation within 10 years after the day on which a subdivision plat is recorded; and
- (ii) the building permit is for a single-family dwelling located within the recorded plat described in Subsection (4)(a)(i).
- (b) Subsection (4)(a) does not apply to any changes in the requirements of the applicable building code.
- [(4)] (5) Upon a specified public agency's submission of a development plan and schedule as required in Subsection 10-9a-305(8) that complies with the requirements of that subsection, the specified public agency vests in the municipality's applicable land use maps, zoning map, hookup fees, impact fees, other applicable development fees, and land use regulations in effect on the date of submission.
- [(5)] (6) (a) If sponsors of a referendum timely challenge a project in accordance with Subsection 20A-7-601(5)(a), the project's affected owner may rescind the project's land use approval by delivering a written notice:
  - (i) to the local clerk as defined in Section 20A-7-101; and
- 677 (ii) no later than seven days after the day on which a petition for a referendum is 678 determined sufficient under Section 20A-7-607(5).

679	(b) Upon delivery of a written notice described in Subsection [(5)] (6)(a) the following
680	are rescinded and are of no further force or effect:
681	(i) the relevant land use approval; and
682	(ii) any land use regulation enacted specifically in relation to the land use approval.
683	Section 5. Section 10-9a-529 is amended to read:
684	10-9a-529. Specified public utility located in a municipal utility easement.
685	A specified public utility may exercise each power of a public utility under Section
686	54-3-27 if the specified public utility uses an easement:
687	(1) with the consent of a municipality; and
688	(2) that is located within a municipal utility easement described in [Subsection]
689	<u>Subsections</u> 10-9a-103[(40)](41)(a) through (e).
690	Section 6. Section 10-9a-530 is enacted to read:
691	10-9a-530. Development agreements.
692	(1) Subject to Subsection (2), a municipality may enter into a development agreement
693	containing any term that the municipality considers necessary or appropriate to accomplish the
694	purposes of this chapter.
695	(2) (a) A development agreement may not:
696	(i) limit a municipality's authority in the future to:
697	(A) enact a land use regulation; or
698	(B) take any action allowed under Section 10-8-84;
699	(ii) require a municipality to change the zoning designation of an area of land within
700	the municipality in the future; or
701	(iii) contain a term that conflicts with, or is different from, a standard set forth in an
702	existing land use regulation that governs the area subject to the development agreement, unless
703	the legislative body approves the development agreement in accordance with the same
704	procedures for enacting a land use regulation under Section 10-9a-502, including a review and
705	recommendation from the planning commission and a public hearing.
706	(b) A development agreement that requires the implementation of an existing land use
707	regulation as an administrative act does not require a legislative body's approval under Section
708	<u>10-9a-502.</u>
709	(c) A municipality may not require a development agreement as the only option for

710	developing land within the municipality.
711	(d) To the extent that a development agreement does not specifically address a matter
712	or concern related to land use or development, the matter or concern is governed by:
713	(i) this chapter; and
714	(ii) any applicable land use regulations.
715	Section 7. Section 10-9a-531 is enacted to read:
716	10-9a-531. Infrastructure improvements involving roadways.
717	(1) As used in this section:
718	(a) "Low impact development" means the same as that term is defined in Section
719	<u>19-5-108.5.</u>
720	(b) (i) "Pavement" means the bituminous or concrete surface of a roadway.
721	(ii) "Pavement" does not include a curb or gutter.
722	(c) "Residential street" means a public or private roadway that:
723	(i) currently serves or is projected to serve an area designated primarily for
724	single-family residential use;
725	(ii) requires at least two off-site parking spaces for each single-family residential
726	property abutting the roadway; and
727	(iii) has or is projected to have, on average, traffic of no more than 1,000 trips per day
728	based on findings contained in:
729	(A) a traffic impact study;
730	(B) the municipality's general plan under Section 10-9a-401;
731	(C) an adopted phasing plan; or
732	(D) a written plan or report on current or projected traffic usage.
733	(2) (a) Except as provided in Subsection (2)(b), a municipality may not, as part of an
734	infrastructure improvement, require the installation of pavement on a residential street at a
735	width in excess of 32 feet if the municipality requires low impact development for the area in
736	which the residential street is located.
737	(b) Subsection (2)(a) does not apply if a municipality requires the installation of
738	pavement:
739	(i) in a vehicle turnaround area; or
740	(ii) to address specific traffic flow constraints at an intersection or other area.

741	(3) (a) A municipality shall, by ordinance, establish any standards that the municipality
742	requires, as part of an infrastructure improvement, for fire department vehicle access and
743	turnaround on roadways.
744	(b) The municipality shall ensure that the standards established under Subsection (3)(a)
745	are consistent with the State Fire Code as defined in Section 15A-1-102.
746	Section 8. Section 10-9a-701 is amended to read:
747	10-9a-701. Appeal authority required Condition precedent to judicial review
748	Appeal authority duties.
749	(1) (a) Each municipality adopting a land use ordinance shall, by ordinance, establish
750	one or more appeal authorities [to hear and decide:].
751	(b) An appeal authority described in Subsection (1)(a) shall hear and decide:
752	[(a)] (i) requests for variances from the terms of [the] land use ordinances;
753	[(b)] (ii) appeals from land use decisions applying [the] land use ordinances; and
754	[(c)] (iii) appeals from a fee charged in accordance with Section 10-9a-510.
755	(c) An appeal authority described in Subsection (1)(a) may not hear an appeal from the
756	enactment of a land use regulation.
757	(2) As a condition precedent to judicial review, each adversely affected party shall
758	timely and specifically challenge a land use authority's <u>land use</u> decision, in accordance with
759	local ordinance.
760	(3) An appeal authority <u>described in Subsection (1)(a)</u> :
761	(a) shall:
762	(i) act in a quasi-judicial manner; and
763	(ii) serve as the final arbiter of issues involving the interpretation or application of land
764	use ordinances; and
765	(b) may not entertain an appeal of a matter in which the appeal authority, or any
766	participating member, had first acted as the land use authority.
767	(4) By ordinance, a municipality may:
768	(a) designate a separate appeal authority to hear requests for variances than the appeal
769	authority [it] the municipality designates to hear appeals;
770	(b) designate one or more separate appeal authorities to hear distinct types of appeals
771	of land use authority decisions;

(c) require an adversely affected party to present to an appeal authority every theory of relief that [it] the adversely affected party can raise in district court;

- (d) not require a land use applicant or adversely affected party to pursue duplicate or successive appeals before the same or separate appeal authorities as a condition of an appealing party's duty to exhaust administrative remedies; and
- (e) provide that specified types of land use decisions may be appealed directly to the district court.
- (5) If the municipality establishes or, prior to the effective date of this chapter, has established a multiperson board, body, or panel to act as an appeal authority, at a minimum the board, body, or panel shall:
- (a) notify each of [its] the members of the board, body, or panel of any meeting or hearing of the board, body, or panel;
- (b) provide each of [its] the members of the board, body, or panel with the same information and access to municipal resources as any other member;
- (c) convene only if a quorum of [its] the members of the board, body, or panel is present; and
- (d) act only upon the vote of a majority of [its] the convened members of the board, body, or panel.
  - Section 9. Section 10-9a-801 is amended to read:

- 10-9a-801. No district court review until administrative remedies exhausted -Time for filing -- Tolling of time -- Standards governing court review -- Record on review
  -- Staying of decision.
- (1) No person may challenge in district court a land use decision until that person has exhausted the person's administrative remedies as provided in Part 7, Appeal Authority and Variances, if applicable.
- (2) (a) [A] <u>Subject to Subsection (1), a</u> land use applicant or adversely affected party may file a petition for review of [the] <u>a land use</u> decision with the district court within 30 days after the decision is final.
- (b) (i) The time under Subsection (2)(a) to file a petition is tolled from the date a property owner files a request for arbitration of a constitutional taking issue with the property rights ombudsman under Section 13-43-204 until 30 days after:

803	(A) the arbitrator issues a final award; or
804	(B) the property rights ombudsman issues a written statement under Subsection
805	13-43-204(3)(b) declining to arbitrate or to appoint an arbitrator.
806	(ii) A tolling under Subsection (2)(b)(i) operates only as to the specific constitutional
807	taking issue that is the subject of the request for arbitration filed with the property rights
808	ombudsman by a property owner.
809	(iii) A request for arbitration filed with the property rights ombudsman after the time
810	under Subsection (2)(a) to file a petition has expired does not affect the time to file a petition.
811	(3) (a) A court shall:
812	(i) presume that a land use regulation properly enacted under the authority of this
813	chapter is valid; and
814	(ii) determine only whether:
815	(A) the land use regulation is expressly preempted by, or was enacted contrary to, state
816	or federal law; and
817	(B) it is reasonably debatable that the land use regulation is consistent with this
818	chapter.
819	(b) A court shall:
820	(i) presume that a final <u>land use</u> decision of a land use authority or an appeal authority
821	is valid; and
822	(ii) uphold the <u>land use</u> decision unless the <u>land use</u> decision is:
823	(A) arbitrary and capricious; or
824	(B) illegal.
825	(c) (i) A <u>land use</u> decision is arbitrary and capricious if the <u>land use</u> decision is not
826	supported by substantial evidence in the record.
827	(ii) A <u>land use</u> decision is illegal if the <u>land use</u> decision is:
828	(A) based on an incorrect interpretation of a land use regulation; or
829	(B) contrary to law.
830	(d) (i) A court may affirm or reverse [the decision of a land use authority] a land use
831	decision.
832	(ii) If the court reverses a land use [authority's] decision, the court shall remand the
833	matter to the land use authority with instructions to issue a <u>land use</u> decision consistent with

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the court's ruling.

- (4) The provisions of Subsection (2)(a) apply from the date on which the municipality takes final action on a land use application, if the municipality conformed with the notice provisions of Part 2, Notice, or for any person who had actual notice of the pending <u>land use</u> decision.
- (5) If the municipality has complied with Section 10-9a-205, a challenge to the enactment of a land use regulation or general plan may not be filed with the district court more than 30 days after the enactment.
- (6) A challenge to a land use decision is barred unless the challenge is filed within 30 days after the land use decision is final.
- (7) (a) The land use authority or appeal authority, as the case may be, shall transmit to the reviewing court the record of [its] the proceedings of the land use authority or appeal authority, including [its] the minutes, findings, orders, and, if available, a true and correct transcript of [its] the proceedings.
- (b) If the proceeding was recorded, a transcript of that recording is a true and correct transcript for purposes of this Subsection (7).
- (8) (a) (i) If there is a record, the district court's review is limited to the record provided by the land use authority or appeal authority, as the case may be.
- (ii) The court may not accept or consider any evidence outside the record of the land use authority or appeal authority, as the case may be, unless that evidence was offered to the land use authority or appeal authority, respectively, and the court determines that [it] the evidence was improperly excluded.
  - (b) If there is no record, the court may call witnesses and take evidence.
- (9) (a) The filing of a petition does not stay the <u>land use</u> decision of the land use authority or appeal authority, as the case may be.
- (b) (i) Before filing a petition under this section or a request for mediation or arbitration of a constitutional taking issue under Section 13-43-204, a land use applicant may petition the appeal authority to stay [its] the appeal authority's land use decision.
- (ii) Upon receipt of a petition to stay, the appeal authority may order [its] the appeal authority's land use decision stayed pending district court review if the appeal authority finds [it] the order to be in the best interest of the municipality.

(iii) After a petition is filed under this section or a request for mediation or arbitration of a constitutional taking issue is filed under Section 13-43-204, the petitioner may seek an injunction staying the appeal authority's land use decision. (10) If the court determines that a party initiated or pursued a challenge to [the] a land use decision on a land use application in bad faith, the court may award attorney fees. Section 10. Section 17-27a-103 is amended to read: **17-27a-103.** Definitions. As used in this chapter: (1) "Accessory dwelling unit" means a habitable living unit added to, created within, or detached from a primary single-family dwelling and contained on one lot. (2) "Adversely affected party" means a person other than a land use applicant who: (a) owns real property adjoining the property that is the subject of a land use application or land use decision; or (b) will suffer a damage different in kind than, or an injury distinct from, that of the general community as a result of the land use decision. (3) "Affected entity" means a county, municipality, local district, special service district under Title 17D, Chapter 1, Special Service District Act, school district, interlocal cooperation entity established under Title 11, Chapter 13, Interlocal Cooperation Act, specified property owner, property owners association, public utility, or the Utah Department of Transportation, if: (a) the entity's services or facilities are likely to require expansion or significant modification because of an intended use of land; (b) the entity has filed with the county a copy of the entity's general or long-range plan; or (c) the entity has filed with the county a request for notice during the same calendar vear and before the county provides notice to an affected entity in compliance with a

- 892 (4) "Affected owner" means the owner of real property that is:
- 893 (a) a single project;

requirement imposed under this chapter.

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894 (b) the subject of a land use approval that sponsors of a referendum timely challenged 895 in accordance with Subsection 20A-7-601(5)(a); and

- (c) determined to be legally referable under Section 20A-7-602.8.
  - (5) "Appeal authority" means the person, board, commission, agency, or other body designated by ordinance to decide an appeal of a decision of a land use application or a variance.
    - (6) "Billboard" means a freestanding ground sign located on industrial, commercial, or residential property if the sign is designed or intended to direct attention to a business, product, or service that is not sold, offered, or existing on the property where the sign is located.
      - (7) (a) "Charter school" means:

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- (i) an operating charter school;
- (ii) a charter school applicant that [has its application approved by] a charter school authorizer approves in accordance with Title 53G, Chapter 5, Part 3, Charter School Authorization; or
- (iii) an entity that is working on behalf of a charter school or approved charter applicant to develop or construct a charter school building.
  - (b) "Charter school" does not include a therapeutic school.
- (8) "Chief executive officer" means the person or body that exercises the executive powers of the county.
- (9) "Conditional use" means a land use that, because of [its] the unique characteristics or potential impact of the land use on the county, surrounding neighbors, or adjacent land uses, may not be compatible in some areas or may be compatible only if certain conditions are required that mitigate or eliminate the detrimental impacts.
- (10) "Constitutional taking" means a governmental action that results in a taking of private property so that compensation to the owner of the property is required by the:
  - (a) Fifth or Fourteenth Amendment of the Constitution of the United States; or
  - (b) Utah Constitution, Article I, Section 22.
  - (11) "County utility easement" means an easement that:
- 922 (a) a plat recorded in a county recorder's office described as a county utility easement 923 or otherwise as a utility easement;
- 924 (b) is not a protected utility easement or a public utility easement as defined in Section 925 54-3-27;
  - (c) the county or the county's affiliated governmental entity owns or creates; and

927	(d) (i) either:
928	(A) no person uses or occupies; or
929	(B) the county or the county's affiliated governmental entity uses and occupies to
930	provide a utility service, including sanitary sewer, culinary water, electrical, storm water, or
931	communications or data lines; or
932	(ii) a person uses or occupies with or without an authorized franchise or other
933	agreement with the county.
934	(12) "Culinary water authority" means the department, agency, or public entity with
935	responsibility to review and approve the feasibility of the culinary water system and sources for
936	the subject property.
937	(13) "Development activity" means:
938	(a) any construction or expansion of a building, structure, or use that creates additional
939	demand and need for public facilities;
940	(b) any change in use of a building or structure that creates additional demand and need
941	for public facilities; or
942	(c) any change in the use of land that creates additional demand and need for public
943	facilities.
944	(14) (a) "Development agreement" means a written agreement or amendment to a
945	written agreement between a county and one or more parties that regulates or controls the use
946	or development of a specific area of land.
947	(b) "Development agreement" does not include an improvement completion assurance.
948	$[\frac{(14)}{(15)}]$ (a) "Disability" means a physical or mental impairment that substantially
949	limits one or more of a person's major life activities, including a person having a record of such
950	an impairment or being regarded as having such an impairment.
951	(b) "Disability" does not include current illegal use of, or addiction to, any federally
952	controlled substance, as defined in Section 102 of the Controlled Substances Act, 21 U.S.C.
953	Sec. 802.
954	[ <del>(15)</del> ] <u>(16)</u> "Educational facility":
955	(a) means:
956	(i) a school district's building at which pupils assemble to receive instruction in a
957	program for any combination of grades from preschool through grade 12, including

958	kindergarten and a program for children with disabilities;
959	(ii) a structure or facility:
960	(A) located on the same property as a building described in Subsection [(15)]
961	(16)(a)(i); and
962	(B) used in support of the use of that building; and
963	(iii) a building to provide office and related space to a school district's administrative
964	personnel; and
965	(b) does not include:
966	(i) land or a structure, including land or a structure for inventory storage, equipment
967	storage, food processing or preparing, vehicle storage or maintenance, or similar use that is:
968	(A) not located on the same property as a building described in Subsection [(15)]
969	(16)(a)(i); and
970	(B) used in support of the purposes of a building described in Subsection [(15)]
971	<u>(16)</u> (a)(i); or
972	(ii) a therapeutic school.
973	[(16)] (17) "Fire authority" means the department, agency, or public entity with
974	responsibility to review and approve the feasibility of fire protection and suppression services
975	for the subject property.
976	[(17)] (18) "Flood plain" means land that:
977	(a) is within the 100-year flood plain designated by the Federal Emergency
978	Management Agency; or
979	(b) has not been studied or designated by the Federal Emergency Management Agency
980	but presents a likelihood of experiencing chronic flooding or a catastrophic flood event because
981	the land has characteristics that are similar to those of a 100-year flood plain designated by the
982	Federal Emergency Management Agency.
983	[(18)] (19) "Gas corporation" has the same meaning as defined in Section 54-2-1.
984	[(19)] (20) "General plan" means a document that a county adopts that sets forth
985	general guidelines for proposed future development of:
986	(a) the unincorporated land within the county; or
987	(b) for a mountainous planning district, the land within the mountainous planning
988	district.

989	[ <del>(20)</del> ] <u>(21)</u> "Geologic hazard" means:
990	(a) a surface fault rupture;
991	(b) shallow groundwater;
992	(c) liquefaction;
993	(d) a landslide;
994	(e) a debris flow;
995	(f) unstable soil;
996	(g) a rock fall; or
997	(h) any other geologic condition that presents a risk:
998	(i) to life;
999	(ii) of substantial loss of real property; or
1000	(iii) of substantial damage to real property.
1001	[(21)] (22) "Hookup fee" means a fee for the installation and inspection of any pipe,
1002	line, meter, or appurtenance to connect to a county water, sewer, storm water, power, or other
1003	utility system.
1004	[(22)] (23) "Identical plans" means building plans submitted to a county that:
1005	(a) are clearly marked as "identical plans";
1006	(b) are substantially identical building plans that were previously submitted to and
1007	reviewed and approved by the county; and
1008	(c) describe a building that:
1009	(i) is located on land zoned the same as the land on which the building described in the
1010	previously approved plans is located;
1011	(ii) is subject to the same geological and meteorological conditions and the same law
1012	as the building described in the previously approved plans;
1013	(iii) has a floor plan identical to the building plan previously submitted to and reviewed
1014	and approved by the county; and
1015	(iv) does not require any additional engineering or analysis.
1016	[(23)] (24) "Impact fee" means a payment of money imposed under Title 11, Chapter
1017	36a, Impact Fees Act.
1018	[(24)] (25) "Improvement completion assurance" means a surety bond, letter of credit,
1019	financial institution bond, cash, assignment of rights, lien, or other equivalent security required

1020	by a county to guaranty the proper completion of landscaping or an infrastructure improvement
1021	required as a condition precedent to:
1022	(a) recording a subdivision plat; or
1023	(b) development of a commercial, industrial, mixed use, or multifamily project.
1024	[(25)] (26) "Improvement warranty" means an applicant's unconditional warranty that
1025	the applicant's installed and accepted landscaping or infrastructure improvement:
1026	(a) complies with the county's written standards for design, materials, and
1027	workmanship; and
1028	(b) will not fail in any material respect, as a result of poor workmanship or materials,
1029	within the improvement warranty period.
1030	[(26)] (27) "Improvement warranty period" means a period:
1031	(a) no later than one year after a county's acceptance of required landscaping; or
1032	(b) no later than one year after a county's acceptance of required infrastructure, unless
1033	the county:
1034	(i) determines for good cause that a one-year period would be inadequate to protect the
1035	public health, safety, and welfare; and
1036	(ii) has substantial evidence, on record:
1037	(A) of prior poor performance by the applicant; or
1038	(B) that the area upon which the infrastructure will be constructed contains suspect soil
1039	and the county has not otherwise required the applicant to mitigate the suspect soil.
1040	[(27)] (28) "Infrastructure improvement" means permanent infrastructure that is
1041	essential for the public health and safety or that:
1042	(a) is required for human consumption; and
1043	(b) an applicant must install:
1044	(i) in accordance with published installation and inspection specifications for public
1045	improvements; and
1046	(ii) as a condition of:
1047	(A) recording a subdivision plat;
1048	(B) obtaining a building permit; or
1049	(C) developing a commercial, industrial, mixed use, condominium, or multifamily
1050	project.

1051	[(28)] (29) "Internal lot restriction" means a platted note, platted demarcation, or
1052	platted designation that:
1053	(a) runs with the land; and
1054	(b) (i) creates a restriction that is enclosed within the perimeter of a lot described on
1055	the plat; or
1056	(ii) designates a development condition that is enclosed within the perimeter of a lot
1057	described on the plat.
1058	[(29)] (30) "Interstate pipeline company" means a person or entity engaged in natural
1059	gas transportation subject to the jurisdiction of the Federal Energy Regulatory Commission
1060	under the Natural Gas Act, 15 U.S.C. Sec. 717 et seq.
1061	[(30)] (31) "Intrastate pipeline company" means a person or entity engaged in natural
1062	gas transportation that is not subject to the jurisdiction of the Federal Energy Regulatory
1063	Commission under the Natural Gas Act, 15 U.S.C. Sec. 717 et seq.
1064	[(31)] (32) "Land use applicant" means a property owner, or the property owner's
1065	designee, who submits a land use application regarding the property owner's land.
1066	$\left[\frac{(32)}{(33)}\right]$ "Land use application":
1067	(a) means an application that is:
1068	(i) required by a county; and
1069	(ii) submitted by a land use applicant to obtain a land use decision; and
1070	(b) does not mean an application to enact, amend, or repeal a land use regulation.
1071	$\left[\frac{(33)}{(34)}\right]$ "Land use authority" means:
1072	(a) a person, board, commission, agency, or body, including the local legislative body,
1073	designated by the local legislative body to act upon a land use application; or
1074	(b) if the local legislative body has not designated a person, board, commission,
1075	agency, or body, the local legislative body.
1076	[(34)] (35) "Land use decision" means an administrative decision of a land use
1077	authority or appeal authority regarding:
1078	(a) a land use permit;
1079	(b) a land use application; or
1080	(c) the enforcement of a land use regulation, land use permit, or development
1081	agreement.

1082	[(35)] (36) "Land use permit" means a permit issued by a land use authority.
1083	[ <del>(36)</del> ] <u>(37)</u> "Land use regulation":
1084	(a) means a legislative decision enacted by ordinance, law, code, map, resolution,
1085	specification, fee, or rule that governs the use or development of land;
1086	(b) includes the adoption or amendment of a zoning map or the text of the zoning code;
1087	and
1088	(c) does not include:
1089	(i) a land use decision of the legislative body acting as the land use authority, even if
1090	the decision is expressed in a resolution or ordinance; or
1091	(ii) a temporary revision to an engineering specification that does not materially:
1092	(A) increase a land use applicant's cost of development compared to the existing
1093	specification; or
1094	(B) impact a land use applicant's use of land.
1095	[(37)] (38) "Legislative body" means the county legislative body, or for a county that
1096	has adopted an alternative form of government, the body exercising legislative powers.
1097	[(38)] (39) "Local district" means any entity under Title 17B, Limited Purpose Local
1098	Government Entities - Local Districts, and any other governmental or quasi-governmental
1099	entity that is not a county, municipality, school district, or the state.
1100	[(39)] (40) "Lot" means a tract of land, regardless of any label, that is created by and
1101	shown on a subdivision plat that has been recorded in the office of the county recorder.
1102	[(40)] (41) (a) "Lot line adjustment" means a relocation of a lot line boundary between
1103	adjoining lots or parcels, whether or not the lots are located in the same subdivision, in
1104	accordance with Section 17-27a-608, with the consent of the owners of record.
1105	(b) "Lot line adjustment" does not mean a new boundary line that:
1106	(i) creates an additional lot; or
1107	(ii) constitutes a subdivision.
1108	[(41)] (42) "Major transit investment corridor" means public transit service that uses or
1109	occupies:
1110	(a) public transit rail right-of-way;
1111	(b) dedicated road right-of-way for the use of public transit, such as bus rapid transit;
1112	or

1113	(c) fixed-route bus corridors subject to an interlocal agreement or contract between a
1114	municipality or county and:
1115	(i) a public transit district as defined in Section 17B-2a-802; or
1116	(ii) an eligible political subdivision as defined in Section 59-12-2219.
1117	[(42)] (43) "Moderate income housing" means housing occupied or reserved for
1118	occupancy by households with a gross household income equal to or less than 80% of the
1119	median gross income for households of the same size in the county in which the housing is
1120	located.
1121	[ <del>(43)</del> ] (44) "Mountainous planning district" means an area:
1122	(a) designated by a county legislative body in accordance with Section 17-27a-901; and
1123	(b) that is not otherwise exempt under Section 10-9a-304.
1124	[(44)] (45) "Nominal fee" means a fee that reasonably reimburses a county only for
1125	time spent and expenses incurred in:
1126	(a) verifying that building plans are identical plans; and
1127	(b) reviewing and approving those minor aspects of identical plans that differ from the
1128	previously reviewed and approved building plans.
1129	[(45)] (46) "Noncomplying structure" means a structure that:
1130	(a) legally existed before [its] the structure's current land use designation; and
1131	(b) because of one or more subsequent land use ordinance changes, does not conform
1132	to the setback, height restrictions, or other regulations, excluding those regulations that govern
1133	the use of land.
1134	[(46)] (47) "Nonconforming use" means a use of land that:
1135	(a) legally existed before its current land use designation;
1136	(b) has been maintained continuously since the time the land use ordinance regulation
1137	governing the land changed; and
1138	(c) because of one or more subsequent land use ordinance changes, does not conform
1139	to the regulations that now govern the use of the land.
1140	[(47)] (48) "Official map" means a map drawn by county authorities and recorded in
1141	the county recorder's office that:
1142	(a) shows actual and proposed rights-of-way, centerline alignments, and setbacks for
1143	highways and other transportation facilities;

1144	(b) provides a basis for restricting development in designated rights-of-way or between
1145	designated setbacks to allow the government authorities time to purchase or otherwise reserve
1146	the land; and
1147	(c) has been adopted as an element of the county's general plan.
1148	[(48)] (49) "Parcel" means any real property that is not a lot created by and shown on a
1149	subdivision plat recorded in the office of the county recorder.
1150	[(49)] (50) (a) "Parcel boundary adjustment" means a recorded agreement between
1151	owners of adjoining parcels adjusting the mutual boundary, either by deed or by a boundary
1152	line agreement in accordance with Section 57-1-45, if no additional parcel is created and:
1153	(i) none of the property identified in the agreement is subdivided land; or
1154	(ii) the adjustment is to the boundaries of a single person's parcels.
1155	(b) "Parcel boundary adjustment" does not mean an adjustment of a parcel boundary
1156	line that:
1157	(i) creates an additional parcel; or
1158	(ii) constitutes a subdivision.
1159	[(50)] (51) "Person" means an individual, corporation, partnership, organization,
1160	association, trust, governmental agency, or any other legal entity.
1161	[(51)] (52) "Plan for moderate income housing" means a written document adopted by
1162	a county legislative body that includes:
1163	(a) an estimate of the existing supply of moderate income housing located within the
1164	county;
1165	(b) an estimate of the need for moderate income housing in the county for the next five
1166	years;
1167	(c) a survey of total residential land use;
1168	(d) an evaluation of how existing land uses and zones affect opportunities for moderate
1169	income housing; and
1170	(e) a description of the county's program to encourage an adequate supply of moderate
1171	income housing.
1172	[(52)] (53) "Planning advisory area" means a contiguous, geographically defined
1173	portion of the unincorporated area of a county established under this part with planning and
1174	zoning functions as exercised through the planning advisory area planning commission, as

1175 provided in this chapter, but with no legal or political identity separate from the county and no 1176 taxing authority. [(53)] (54) "Plat" means a map or other graphical representation of lands that a licensed 1177 1178 professional land surveyor makes and prepares in accordance with Section 17-27a-603 or 1179 57-8-13. 1180 [(54)] (55) "Potential geologic hazard area" means an area that: (a) is designated by a Utah Geological Survey map, county geologist map, or other 1181 1182 relevant map or report as needing further study to determine the area's potential for geologic 1183 hazard; or 1184 (b) has not been studied by the Utah Geological Survey or a county geologist but 1185 presents the potential of geologic hazard because the area has characteristics similar to those of 1186 a designated geologic hazard area. 1187 [(55)] (56) "Public agency" means: 1188 (a) the federal government; 1189 (b) the state; 1190 (c) a county, municipality, school district, local district, special service district, or other 1191 political subdivision of the state; or 1192 (d) a charter school. 1193 [(56)] (57) "Public hearing" means a hearing at which members of the public are 1194 provided a reasonable opportunity to comment on the subject of the hearing. 1195 [(57)] (58) "Public meeting" means a meeting that is required to be open to the public 1196 under Title 52, Chapter 4, Open and Public Meetings Act. 1197 [(58)] (59) "Public street" means a public right-of-way, including a public highway, 1198 public avenue, public boulevard, public parkway, public road, public lane, public alley, public 1199 viaduct, public subway, public tunnel, public bridge, public byway, other public transportation 1200 easement, or other public way.

1201 [(59)] (60) "Receiving zone" means an unincorporated area of a county that the county 1202 designates, by ordinance, as an area in which an owner of land may receive a transferable 1203 development right.

[<del>(60)</del>] (61) "Record of survey map" means a map of a survey of land prepared in accordance with Section 10-9a-603, 17-23-17, 17-27a-603, or 57-8-13.

1204

1206	$\left[\frac{(61)}{(62)}\right]$ "Residential facility for persons with a disability" means a residence:
1207	(a) in which more than one person with a disability resides; and
1208	(b) (i) which is licensed or certified by the Department of Human Services under Title
1209	62A, Chapter 2, Licensure of Programs and Facilities; or
1210	(ii) which is licensed or certified by the Department of Health under Title 26, Chapter
1211	21, Health Care Facility Licensing and Inspection Act.
1212	[(62)] (63) "Rules of order and procedure" means a set of rules that govern and
1213	prescribe in a public meeting:
1214	(a) parliamentary order and procedure;
1215	(b) ethical behavior; and
1216	(c) civil discourse.
1217	[(63)] (64) "Sanitary sewer authority" means the department, agency, or public entity
1218	with responsibility to review and approve the feasibility of sanitary sewer services or onsite
1219	wastewater systems.
1220	[(64)] (65) "Sending zone" means an unincorporated area of a county that the county
1221	designates, by ordinance, as an area from which an owner of land may transfer a transferable
1222	development right.
1223	[(65)] (66) "Site plan" means a document or map that may be required by a county
1224	during a preliminary review preceding the issuance of a building permit to demonstrate that an
1225	owner's or developer's proposed development activity meets a land use requirement.
1226	[(66)] (67) "Specified public agency" means:
1227	(a) the state;
1228	(b) a school district; or
1229	(c) a charter school.
1230	[(67)] (68) "Specified public utility" means an electrical corporation, gas corporation,
1231	or telephone corporation, as those terms are defined in Section 54-2-1.
1232	[(68)] (69) "State" includes any department, division, or agency of the state.
1233	[(69)] (70) "Subdivided land" means the land, tract, or lot described in a recorded
1234	subdivision plat.
1235	[(70)] (71) (a) "Subdivision" means any land that is divided, resubdivided, or proposed
1236	to be divided into two or more lots or other division of land for the purpose, whether

1237	immediate or future, for offer, sale, lease, or development either on the installment plan or
1238	upon any and all other plans, terms, and conditions.
1239	(b) "Subdivision" includes:
1240	(i) the division or development of land, whether by deed, metes and bounds
1241	description, devise and testacy, map, plat, or other recorded instrument, regardless of whether
1242	the division includes all or a portion of a parcel or lot; and
1243	(ii) except as provided in Subsection [(70)] (71)(c), divisions of land for residential and
1244	nonresidential uses, including land used or to be used for commercial, agricultural, and
1245	industrial purposes.
1246	(c) "Subdivision" does not include:
1247	(i) a bona fide division or partition of agricultural land for agricultural purposes;
1248	(ii) an agreement recorded with the county recorder's office between owners of
1249	adjoining properties adjusting the mutual boundary by a boundary line agreement in accordance
1250	with Section 57-1-45 if:
1251	(A) no new lot is created; and
1252	(B) the adjustment does not violate applicable land use ordinances;
1253	(iii) a recorded document, executed by the owner of record:
1254	(A) revising the legal description of more than one contiguous parcel of property that is
1255	not subdivided land into one legal description encompassing all such parcels of property; or
1256	(B) joining a subdivided parcel of property to another parcel of property that has not
1257	been subdivided, if the joinder does not violate applicable land use ordinances;
1258	(iv) a bona fide division or partition of land in a county other than a first class county
1259	for the purpose of siting, on one or more of the resulting separate parcels:
1260	(A) an electrical transmission line or a substation;
1261	(B) a natural gas pipeline or a regulation station; or
1262	(C) an unmanned telecommunications, microwave, fiber optic, electrical, or other
1263	utility service regeneration, transformation, retransmission, or amplification facility;
1264	(v) an agreement between owners of adjoining subdivided properties adjusting the
1265	mutual lot line boundary in accordance with Section 10-9a-603 if:
1266	(A) no new dwelling lot or housing unit will result from the adjustment; and

(B) the adjustment will not violate any applicable land use ordinance;

1268	(vi) a bona fide division or partition of land by deed or other instrument where the land
1269	use authority expressly approves in writing the division in anticipation of further land use
1270	approvals on the parcel or parcels;
1271	(vii) a parcel boundary adjustment;
1272	(viii) a lot line adjustment;
1273	(ix) a road, street, or highway dedication plat; or
1274	(x) a deed or easement for a road, street, or highway purpose.
1275	(d) The joining of a subdivided parcel of property to another parcel of property that has
1276	not been subdivided does not constitute a subdivision under this Subsection [(70)] (71) as to
1277	the unsubdivided parcel of property or subject the unsubdivided parcel to the county's
1278	subdivision ordinance.
1279	[(71)] (72) "Subdivision amendment" means an amendment to a recorded subdivision
1280	in accordance with Section 17-27a-608 that:
1281	(a) vacates all or a portion of the subdivision;
1282	(b) alters the outside boundary of the subdivision;
1283	(c) changes the number of lots within the subdivision;
1284	(d) alters a public right-of-way, a public easement, or public infrastructure within the
1285	subdivision; or
1286	(e) alters a common area or other common amenity within the subdivision.
1287	(73) "Substantial evidence" means evidence that:
1288	(a) is beyond a scintilla; and
1289	(b) a reasonable mind would accept as adequate to support a conclusion.
1290	[ <del>(72)</del> ] <u>(74)</u> "Suspect soil" means soil that has:
1291	(a) a high susceptibility for volumetric change, typically clay rich, having more than a
1292	3% swell potential;
1293	(b) bedrock units with high shrink or swell susceptibility; or
1294	(c) gypsiferous silt and clay, gypsum, or bedrock units containing abundant gypsum
1295	commonly associated with dissolution and collapse features.
1296	[ <del>(73)</del> ] (75) "Therapeutic school" means a residential group living facility:
1297	(a) for four or more individuals who are not related to:
1298	(i) the owner of the facility; or

1299	(ii) the primary service provider of the facility;
1300	(b) that serves students who have a history of failing to function:
1301	(i) at home;
1302	(ii) in a public school; or
1303	(iii) in a nonresidential private school; and
1304	(c) that offers:
1305	(i) room and board; and
1306	(ii) an academic education integrated with:
1307	(A) specialized structure and supervision; or
1308	(B) services or treatment related to a disability, an emotional development, a
1309	behavioral development, a familial development, or a social development.
1310	[ <del>(74)</del> ] <u>(76)</u> "Transferable development right" means a right to develop and use land that
1311	originates by an ordinance that authorizes a land owner in a designated sending zone to transfer
1312	land use rights from a designated sending zone to a designated receiving zone.
1313	[ <del>(75)</del> ] (77) "Unincorporated" means the area outside of the incorporated area of a
1314	municipality.
1315	[(76)] (78) "Water interest" means any right to the beneficial use of water, including:
1316	(a) each of the rights listed in Section 73-1-11; and
1317	(b) an ownership interest in the right to the beneficial use of water represented by:
1318	(i) a contract; or
1319	(ii) a share in a water company, as defined in Section 73-3-3.5.
1320	[(77)] (79) "Zoning map" means a map, adopted as part of a land use ordinance, that
1321	depicts land use zones, overlays, or districts.
1322	Section 11. Section 17-27a-302 is amended to read:
1323	17-27a-302. Planning commission powers and duties Training requirements.
1324	(1) Each countywide planning advisory area or mountainous planning district planning
1325	commission shall, with respect to the unincorporated area of the county, the planning advisory
1326	area, or the mountainous planning district, review and make a recommendation to the county
1327	legislative body for:
1328	(a) a general plan and amendments to the general plan;
1329	(b) land use regulations, including:

1330	(i) ordinances regarding the subdivision of land within the county; and
1331	(ii) amendments to existing land use regulations;
1332	(c) an appropriate delegation of power to at least one designated land use authority to
1333	hear and act on a land use application;
1334	(d) an appropriate delegation of power to at least one appeal authority to hear and act
1335	on an appeal from a decision of the land use authority; and
1336	(e) application processes that:
1337	(i) may include a designation of routine land use matters that, upon application and
1338	proper notice, will receive informal streamlined review and action if the application is
1339	uncontested; and
1340	(ii) shall protect the right of each:
1341	(A) land use applicant and adversely affected party to require formal consideration of
1342	any application by a land use authority;
1343	(B) land use applicant or adversely affected party to appeal a land use authority's
1344	decision to a separate appeal authority; and
1345	(C) participant to be heard in each public hearing on a contested application.
1346	(2) Before making a recommendation to a legislative body on an item described in
1347	Subsection (1)(a) or (b), the planning commission shall hold a public hearing in accordance
1348	with Section 17-27a-404.
1349	(3) A legislative body may adopt, modify, or reject a planning commission's
1350	recommendation to the legislative body under this section.
1351	(4) A legislative body may consider a planning commission's failure to make a timely
1352	recommendation as a negative recommendation.
1353	(5) Nothing in this section limits the right of a county to initiate or propose the actions
1354	described in this section.
1355	(6) (a) (i) This Subsection (6) applies to a county that:
1356	(A) is a county of the first, second, or third class; and
1357	(B) has a population in the county's unincorporated areas of 5,000 or more.
1358	(ii) The population figure described in Subsection (6)(a)(i) shall be derived from:
1359	(A) the most recent official census or census estimate of the United States Census
1360	Bureau; or

1361	(B) if a population figure is not available under Subsection (6)(a)(ii)(A), an estimate of
1362	the Utah Population Committee.
1363	(b) A county described in Subsection (6)(a)(i) shall ensure that each member of the
1364	county's planning commission completes four hours of annual land use training as follows:
1365	(i) one hour of annual training on general powers and duties under Title 17, Chapter
1366	27a, County Land Use, Development, and Management Act; and
1367	(ii) three hours of annual training on land use, which may include:
1368	(A) appeals and variances;
1369	(B) conditional use permits;
1370	(C) exactions;
1371	(D) impact fees;
1372	(E) vested rights;
1373	(F) subdivision regulations and improvement guarantees;
1374	(G) land use referenda;
1375	(H) property rights;
1376	(I) real estate procedures and financing;
1377	(J) zoning, including use-based and form-based; and
1378	(K) drafting ordinances and code that complies with statute.
1379	(c) A newly appointed planning commission member may not participate in a public
1380	meeting as an appointed member until the member completes the training described in
1381	Subsection (6)(b)(i).
1382	(d) A planning commission member may qualify for one completed hour of training
1383	required under Subsection (6)(b)(ii) if the member attends, as an appointed member, 12 public
1384	meetings of the planning commission within a calendar year.
1385	(e) A county shall provide the training described in Subsection (6)(b) through:
1386	(i) county staff;
1387	(ii) the Utah Association of Counties; or
1388	(iii) a list of training courses selected by:
1389	(A) the Utah Association of Counties; or
1390	(B) the Division of Real Estate created in Section 61-2-201.
1391	(f) A county shall, for each planning commission member:

1392	(i) monitor compliance with the training requirements in Subsection (6)(b); and
1393	(ii) maintain a record of training completion at the end of each calendar year.
1394	Section 12. Section 17-27a-506 is amended to read:
1395	17-27a-506. Conditional uses.
1396	(1) (a) A county may adopt a land use ordinance that includes conditional uses and
1397	provisions for conditional uses that require compliance with objective standards set forth in an
1398	applicable ordinance.
1399	(b) A county may not impose a requirement or standard on a conditional use that
1400	conflicts with a provision of this chapter or other state or federal law.
1401	(2) (a) (i) A land use authority shall approve a conditional use if reasonable conditions
1402	are proposed, or can be imposed, to mitigate the reasonably anticipated detrimental effects of
1403	the proposed use in accordance with applicable standards.
1404	(ii) The requirement described in Subsection (2)(a)(i) to reasonably mitigate
1405	anticipated detrimental effects of the proposed conditional use does not require elimination of
1406	the detrimental effects.
1407	(b) If a land use authority proposes reasonable conditions on a proposed conditional
1408	use, the land use authority shall ensure that the conditions are stated on the record and
1409	reasonably relate to mitigating the anticipated detrimental effects of the proposed use.
1410	(c) If the reasonably anticipated detrimental effects of a proposed conditional use
1411	cannot be substantially mitigated by the proposal or the imposition of reasonable conditions to
1412	achieve compliance with applicable standards, the land use authority may deny the conditional
1413	use.
1414	(3) A land use authority's decision to approve or deny a conditional use is an
1415	administrative land use decision.
1416	(4) A legislative body shall classify any use that a land use regulation allows in a
1417	zoning district as either a permitted or conditional use under this chapter.
1418	Section 13. Section 17-27a-508 is amended to read:
1419	17-27a-508. Applicant's entitlement to land use application approval
1420	Application relating to land in a high priority transportation corridor County's
1421	requirements and limitations Vesting upon submission of development plan and

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schedule.

(1) (a) (i) An applicant who has submitted a complete land use application, including the payment of all application fees, is entitled to substantive review of the application under the land use regulations:

- (A) in effect on the date that the application is complete; and
- (B) applicable to the application or to the information shown on the submitted application.
- (ii) An applicant is entitled to approval of a land use application if the application conforms to the requirements of the applicable land use regulations, land use decisions, and development standards in effect when the applicant submits a complete application and pays all application fees, unless:
- (A) the land use authority, on the record, formally finds that a compelling, countervailing public interest would be jeopardized by approving the application and specifies the compelling, countervailing public interest in writing; or
- (B) in the manner provided by local ordinance and before the applicant submits the application, the county formally initiates proceedings to amend the county's land use regulations in a manner that would prohibit approval of the application as submitted.
- (b) The county shall process an application without regard to proceedings the county initiated to amend the county's ordinances as described in Subsection (1)(a)(ii)(B) if:
  - (i) 180 days have passed since the county initiated the proceedings; and
- (ii) the proceedings have not resulted in an enactment that prohibits approval of the application as submitted.
- (c) A land use application is considered submitted and complete when the applicant provides the application in a form that complies with the requirements of applicable ordinances and pays all applicable fees.
- (d) The continuing validity of an approval of a land use application is conditioned upon the applicant proceeding after approval to implement the approval with reasonable diligence.
- (e) A county may not impose on an applicant who has submitted a complete application a requirement that is not expressed:
  - (i) in this chapter;
- (ii) in a county ordinance; or

(iii) in a county specification for public improvements applicable to a subdivision or

development that is in effect on the date that the applicant submits an application.

- (f) A county may not impose on a holder of an issued land use permit or a final, unexpired subdivision plat a requirement that is not expressed:
  - (i) in a land use permit;
- 1458 (ii) on the subdivision plat;

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- (iii) in a document on which the land use permit or subdivision plat is based;
- 1460 (iv) in the written record evidencing approval of the land use permit or subdivision plat;
- (v) in this chapter; or
- (vi) in a county ordinance.
  - (g) Except as provided in Subsection (1)(h), a county may not withhold issuance of a certificate of occupancy or acceptance of subdivision improvements because of an applicant's failure to comply with a requirement that is not expressed:
  - (i) in the building permit or subdivision plat, documents on which the building permit or subdivision plat is based, or the written record evidencing approval of the building permit or subdivision plat; or
    - (ii) in this chapter or the county's ordinances.
  - (h) A county may not unreasonably withhold issuance of a certificate of occupancy where an applicant has met all requirements essential for the public health, public safety, and general welfare of the occupants, in accordance with this chapter, unless:
  - (i) the applicant and the county have agreed in a written document to the withholding of a certificate of occupancy; or
  - (ii) the applicant has not provided a financial assurance for required and uncompleted landscaping or infrastructure improvements in accordance with an applicable ordinance that the legislative body adopts under this chapter.
  - (2) A county is bound by the terms and standards of applicable land use regulations and shall comply with mandatory provisions of those regulations.
  - (3) A county may not, as a condition of land use application approval, require a person filing a land use application to obtain documentation regarding a school district's willingness, capacity, or ability to serve the development proposed in the land use application.
- 1484 (4) (a) Except as provided in Subsection (4)(b), a county may not impose a land use

1403	regulation on a building permit applicant in:
1486	(i) the county enacts the land use regulation within 10 years after the day on which a
1487	subdivision plat is recorded; and
1488	(ii) the building permit is for a single-family dwelling located within the recorded plat
1489	described in Subsection (4)(a)(i).
1490	(b) Subsection (4)(a) does not apply to any changes in the requirements of the
1491	applicable building code.
1492	[(4)] (5) Upon a specified public agency's submission of a development plan and
1493	schedule as required in Subsection 17-27a-305(8) that complies with the requirements of that
1494	subsection, the specified public agency vests in the county's applicable land use maps, zoning
1495	map, hookup fees, impact fees, other applicable development fees, and land use regulations in
1496	effect on the date of submission.
1497	[(5)] (6) (a) If sponsors of a referendum timely challenge a project in accordance with
1498	Subsection 20A-7-601(5)(a), the project's affected owner may rescind the project's land use
1499	approval by delivering a written notice:
1500	(i) to the local clerk as defined in Section 20A-7-101; and
1501	(ii) no later than seven days after the day on which a petition for a referendum is
1502	determined sufficient under Section 20A-7-607(5).
1503	(b) Upon delivery of a written notice described in Subsection [(5)] (6)(a) the following
1504	are rescinded and are of no further force or effect:
1505	(i) the relevant land use approval; and
1506	(ii) any land use regulation enacted specifically in relation to the land use approval.
1507	Section 14. Section 17-27a-526 is enacted to read:
1508	17-27a-526. Development agreements.
1509	(1) Subject to Subsection (2), a county may enter into a development agreement
1510	containing any term that the county considers necessary or appropriate to accomplish the
1511	purposes of this chapter.
1512	(2) (a) A development agreement may not:
1513	(i) limit a county's authority in the future to:
1514	(A) enact a land use regulation; or
1515	(B) take any action allowed under Section 27-53-223;

1516	(ii) require a county to change the zoning designation of an area of land within the
1517	county in the future; or
1518	(iii) contain a term that conflicts with, or is different from, a standard set forth in an
1519	existing land use regulation that governs the area subject to the development agreement, unless
1520	the legislative body approves the development agreement in accordance with the same
1521	procedures for enacting a land use regulation under Section 17-27a-502, including a review and
1522	recommendation from the planning commission and a public hearing.
1523	(b) A development agreement that requires the implementation of an existing land use
1524	regulation as an administrative act does not require a legislative body's approval under Section
1525	<u>17-27a-502.</u>
1526	(c) A county may not require a development agreement as the only option for
1527	developing land within the county.
1528	(d) To the extent that a development agreement does not specifically address a matter
1529	or concern related to land use or development, the matter or concern is governed by:
1530	(i) this chapter; and
1531	(ii) any applicable land use regulations.
1532	Section 15. Section 17-27a-527 is enacted to read:
1533	17-27a-527. Infrastructure improvements involving roadways.
1534	(1) As used in this section:
1535	(a) "Low impact development" means the same as that term is defined in Section
1536	<u>19-5-108.5.</u>
1537	(b) (i) "Pavement" means the bituminous or concrete surface of a roadway.
1538	(ii) "Pavement" does not include a curb or gutter.
1539	(c) "Residential street" means a public or private roadway that:
1540	(i) currently serves or is projected to serve an area designated primarily for
1541	single-family residential use;
1542	(ii) requires at least two off-site parking spaces for each single-family residential
1543	property abutting the roadway; and
1544	(iii) has or is projected to have, on average, traffic of no more than 1,000 trips per day,
1545	based on findings contained in:
1546	(A) a traffic impact study;

1547	(B) the county's general plan under Section 17-27a-401;
1548	(C) an adopted phasing plan; or
1549	(D) a written plan or report on current or projected traffic usage.
1550	(2) (a) Except as provided in Subsection (2)(b), a county may not, as part of an
1551	infrastructure improvement, require the installation of pavement on a residential street at a
1552	width in excess of 32 feet if the county requires low impact development for the area in which
1553	the residential street is located.
1554	(b) Subsection (2)(a) does not apply if a county requires the installation of pavement:
1555	(i) in a vehicle turnaround area; or
1556	(ii) to address specific traffic flow constraints at an intersection or other area.
1557	(3) (a) A county shall, by ordinance, establish any standards that the county requires, as
1558	part of an infrastructure improvement, for fire department vehicle access and turnaround on
1559	roadways.
1560	(b) The county shall ensure that the standards established under Subsection (3)(a) are
1561	consistent with the State Fire Code as defined in Section 15A-1-102.
1562	Section 16. Section 17-27a-701 is amended to read:
1563	17-27a-701. Appeal authority required Condition precedent to judicial review
1564	Appeal authority duties.
1565	(1) (a) Each county adopting a land use ordinance shall, by ordinance, establish one or
1566	more appeal authorities [to hear and decide:].
1567	(b) An appeal authority shall hear and decide:
1568	[(a)] (i) requests for variances from the terms of [the] land use ordinances;
1569	[(b)] (ii) appeals from land use decisions applying [the] land use ordinances; and
1570	[(c)] (iii) appeals from a fee charged in accordance with Section 17-27a-509.
1571	(c) An appeal authority may not hear an appeal from the enactment of a land use
1572	regulation.
1573	(2) As a condition precedent to judicial review, each adversely affected party shall
1574	timely and specifically challenge a land use authority's <u>land use</u> decision, in accordance with
1575	local ordinance.
1576	(3) An appeal authority <u>described in Subsection (1)(a)</u> :
1577	(a) shall:

1578	(i) act in a quasi-judicial manner; and
1579	(ii) serve as the final arbiter of issues involving the interpretation or application of land
1580	use ordinances; and
1581	(b) may not entertain an appeal of a matter in which the appeal authority, or any
1582	participating member, had first acted as the land use authority.
1583	(4) By ordinance, a county may:
1584	(a) designate a separate appeal authority to hear requests for variances than the appeal
1585	authority [it] the county designates to hear appeals;
1586	(b) designate one or more separate appeal authorities to hear distinct types of appeals
1587	of land use authority decisions;
1588	(c) require an adversely affected party to present to an appeal authority every theory of
1589	relief that [it] the adversely affected party can raise in district court;
1590	(d) not require a land use applicant or adversely affected party to pursue duplicate or
1591	successive appeals before the same or separate appeal authorities as a condition of an appealing
1592	party's duty to exhaust administrative remedies; and
1593	(e) provide that specified types of land use decisions may be appealed directly to the
1594	district court.
1595	(5) If the county establishes or, prior to the effective date of this chapter, has
1596	established a multiperson board, body, or panel to act as an appeal authority, at a minimum the
1597	board, body, or panel shall:
1598	(a) notify each of [its] the members of the board, body, or panel of any meeting or
1599	hearing of the board, body, or panel;
1600	(b) provide each of [its] the members of the board, body, or panel with the same
1601	information and access to municipal resources as any other member;
1602	(c) convene only if a quorum of [its] the members of the board, body, or panel is
1603	present; and
1604	(d) act only upon the vote of a majority of [its] the convened members of the board,
1605	body, or panel.
1606	Section 17. Section 17-27a-801 is amended to read:
1607	17-27a-801. No district court review until administrative remedies exhausted
1608	Time for filing Tolling of time Standards governing court review Record on review

1609 Staying of decisio
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- (1) No person may challenge in district court a land use decision until that person has exhausted the person's administrative remedies as provided in Part 7, Appeal Authority and Variances, if applicable.
- (2) (a) [A] Subject to Subsection (1), a land use applicant or adversely affected party may file a petition for review of [the] a land use decision with the district court within 30 days after the decision is final.
- (b) (i) The time under Subsection (2)(a) to file a petition is tolled from the date a property owner files a request for arbitration of a constitutional taking issue with the property rights ombudsman under Section 13-43-204 until 30 days after:
  - (A) the arbitrator issues a final award; or
- (B) the property rights ombudsman issues a written statement under Subsection 13-43-204(3)(b) declining to arbitrate or to appoint an arbitrator.
- (ii) A tolling under Subsection (2)(b)(i) operates only as to the specific constitutional taking issue that is the subject of the request for arbitration filed with the property rights ombudsman by a property owner.
- (iii) A request for arbitration filed with the property rights ombudsman after the time under Subsection (2)(a) to file a petition has expired does not affect the time to file a petition.
  - (3) (a) A court shall:
- (i) presume that a land use regulation properly enacted under the authority of this chapter is valid; and
  - (ii) determine only whether:
- 1631 (A) the land use regulation is expressly preempted by, or was enacted contrary to, state 1632 or federal law; and
  - (B) it is reasonably debatable that the land use regulation is consistent with this chapter.
    - (b) A court shall:
- 1636 (i) presume that a final <u>land use</u> decision of a land use authority or an appeal authority 1637 is valid; and
- 1638 (ii) uphold the land use decision unless the land use decision is:
- 1639 (A) arbitrary and capricious; or

1640 (B) illegal.

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- 1641 (c) (i) A <u>land use</u> decision is arbitrary and capricious if the <u>land use</u> decision is not supported by substantial evidence in the record.
  - (ii) A <u>land use</u> decision is illegal if the <u>land use</u> decision is:
  - (A) based on an incorrect interpretation of a land use regulation; or
- 1645 (B) contrary to law.
- 1646 (d) (i) A court may affirm or reverse [the decision of a land use authority] a land use decision.
  - (ii) If the court reverses a [denial of a land use application] land use decision, the court shall remand the matter to the land use authority with instructions to issue [an approval] a land use decision consistent with the court's decision.
  - (4) The provisions of Subsection (2)(a) apply from the date on which the county takes final action on a land use application, if the county conformed with the notice provisions of Part 2, Notice, or for any person who had actual notice of the pending <u>land use</u> decision.
  - (5) If the county has complied with Section 17-27a-205, a challenge to the enactment of a land use regulation or general plan may not be filed with the district court more than 30 days after the enactment.
  - (6) A challenge to a land use decision is barred unless the challenge is filed within 30 days after the land use decision is final.
  - (7) (a) The land use authority or appeal authority, as the case may be, shall transmit to the reviewing court the record of [its] the proceedings of the land use authority or appeal authority, including [its] the minutes, findings, orders and, if available, a true and correct transcript of [its] the proceedings.
  - (b) If the proceeding was recorded, a transcript of that recording is a true and correct transcript for purposes of this Subsection (7).
  - (8) (a) (i) If there is a record, the district court's review is limited to the record provided by the land use authority or appeal authority, as the case may be.
  - (ii) The court may not accept or consider any evidence outside the record of the land use authority or appeal authority, as the case may be, unless that evidence was offered to the land use authority or appeal authority, respectively, and the court determines that [it] the evidence was improperly excluded.

- (b) If there is no record, the court may call witnesses and take evidence.
- 1672 (9) (a) The filing of a petition does not stay the <u>land use</u> decision of the land use authority or appeal authority, as the case may be.
  - (b) (i) Before filing a petition under this section or a request for mediation or arbitration of a constitutional taking issue under Section 13-43-204, a land use applicant may petition the appeal authority to stay [its] the appeal authority's decision.
  - (ii) Upon receipt of a petition to stay, the appeal authority may order [its] the appeal authority's decision stayed pending district court review if the appeal authority finds [it] the order to be in the best interest of the county.
  - (iii) After a petition is filed under this section or a request for mediation or arbitration of a constitutional taking issue is filed under Section 13-43-204, the petitioner may seek an injunction staying the appeal authority's land use decision.
  - (10) If the court determines that a party initiated or pursued a challenge to [the] <u>a land</u> <u>use</u> decision on a land use application in bad faith, the court may award attorney fees.
    - Section 18. Section **63I-2-217** is amended to read:
- 1686 **63I-2-217.** Repeal dates -- Title 17.

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- 1687 (1) Section 17-22-32.2, regarding restitution reporting, is repealed January 1, 2021.
- 1688 (2) Section 17-22-32.3, regarding the Jail Incarceration and Transportation Costs Study
  1689 Council, is repealed January 1, 2021.
  - (3) Subsection 17-27a-102(1)(b), the language that states "or a designated mountainous planning district" is repealed June 1, 2021.
- 1692 (4) (a) Subsection 17-27a-103[(18)](19)(b), regarding a mountainous planning district, 1693 is repealed June 1, 2021.
  - (b) Subsection 17-27a-103[(42)](43), regarding a mountainous planning district, is repealed June 1, 2021.
- 1696 (5) Subsection 17-27a-210(2)(a), the language that states "or the mountainous planning district area" is repealed June 1, 2021.
- 1698 (6) (a) Subsection 17-27a-301(1)(b)(iii), regarding a mountainous planning district, is repealed June 1, 2021.
- 1700 (b) Subsection 17-27a-301(1)(c), regarding a mountainous planning district, is repealed 1701 June 1, 2021.

1702 (c) Subsection 17-27a-301(3)(a), the language that states " or (c)" is repealed June 1, 2021.

- 1704 (7) Section 17-27a-302, the language that states ", or mountainous planning district" and "or the mountainous planning district," is repealed June 1, 2021.
- 1706 (8) Subsection 17-27a-305(1)(a), the language that states "a mountainous planning district or" and ", as applicable" is repealed June 1, 2021.
- 1708 (9) (a) Subsection 17-27a-401(1)(b)(ii), regarding a mountainous planning district, is repealed June 1, 2021.
- 1710 (b) Subsection 17-27a-401(7), regarding a mountainous planning district, is repealed 1711 June 1, 2021.
- 1712 (10) (a) Subsection 17-27a-403(1)(b)(ii), regarding a mountainous planning district, is 1713 repealed June 1, 2021.
- 1714 (b) Subsection 17-27a-403(1)(c)(iii), regarding a mountainous planning district, is repealed June 1, 2021.
- 1716 (c) Subsection 17-27a-403(2)(a)(iii), the language that states "or the mountainous planning district" is repealed June 1, 2021.
- 1718 (d) Subsection 17-27a-403(2)(c)(i), the language that states "or mountainous planning district" is repealed June 1, 2021.
- 1720 (11) Subsection 17-27a-502(1)(d)(i)(B), regarding a mountainous planning district, is 1721 repealed June 1, 2021.
- 1722 (12) Subsection 17-27a-505.5(2)(a)(iii), regarding a mountainous planning district, is 1723 repealed June 1, 2021.
- 1724 (13) Subsection 17-27a-602(1)(b), the language that states "or, in the case of a mountainous planning district, the mountainous planning district" is repealed June 1, 2021.
- 1726 (14) Subsection 17-27a-604(1)(b)(i)(B), regarding a mountainous planning district, is 1727 repealed June 1, 2021.
- 1728 (15) Subsection 17-27a-605(1)(a), the language that states "or mountainous planning district land" is repealed June 1, 2021.
- 1730 (16) Title 17, Chapter 27a, Part 9, Mountainous Planning District, is repealed June 1, 2021.
- 1732 (17) On June 1, 2021, when making the changes in this section, the Office of

1733 Legislative Research and General Counsel shall: 1734 (a) in addition to its authority under Subsection 36-12-12(3): 1735 (i) make corrections necessary to ensure that sections and subsections identified in this 1736 section are complete sentences and accurately reflect the office's understanding of the 1737 Legislature's intent; and 1738 (ii) make necessary changes to subsection numbering and cross references; and 1739 (b) identify the text of the affected sections and subsections based upon the section and 1740 subsection numbers used in Laws of Utah 2017, Chapter 448. 1741 (18) Subsection 17-34-1(5)(d), regarding county funding of certain municipal services 1742 in a designated recreation area, is repealed June 1, 2021. 1743 (19) Title 17, Chapter 35b, Consolidation of Local Government Units, is repealed 1744 January 1, 2022. 1745 (20) On June 1, 2022: 1746 (a) Section 17-52a-104 is repealed; 1747 (b) in Subsection 17-52a-301(3)(a), the language that states "or under a provision 1748 described in Subsection 17-52a-104(1)(b) or (2)(b)," is repealed; and 1749 (c) Subsection 17-52a-301(3)(a)(iv), regarding the first initiated process, is repealed. 1750 (21) On January 1, 2028, Subsection 17-52a-103(3), requiring certain counties to

initiate a change of form of government process by July 1, 2018, is repealed.