TRANSIENT ROOM TAX PROVISIONS
2020 GENERAL SESSION
STATE OF UTAH
Chief Sponsor: Carl R. Albrecht
Senate Sponsor: Evan J. Vickers
LONG TITLE
General Description:
This bill amends provisions related to the transient room tax.
Highlighted Provisions:
This bill:
defines terms;
► modifies expenditure requirements for certain counties that impose a transient room
tax;
 requires a county that imposes a transient room tax to include certain expenditure
information in the county's annual report;
 allows a county auditor to coordinate with the State Tax Commission in
determining whether to require an audit of any person that is required to remit a
transient room tax;
removes certain time limitations applicable to a municipality's authority to impose a
transient room tax; and
makes technical and conforming changes.
Money Appropriated in this Bill:
This bill appropriates in fiscal year 2021:
► to the State Tax Commission Tax Administration as an ongoing appropriation:
• from the General Fund Restricted - Sales and Use Tax Admin. Fees, \$264,000.
Other Special Clauses:
None

29	Utah Code Sections Affected:
30	AMENDS:
31	17-31-2, as last amended by Laws of Utah 2019, Chapters 136 and 304
32	17-31-5.5, as last amended by Laws of Utah 2019, Chapter 304
33	59-12-118, as last amended by Laws of Utah 1994, Chapter 259
34	59-12-302, as last amended by Laws of Utah 2018, Chapters 258 and 312
35	59-12-353, as last amended by Laws of Utah 2015, Chapter 258
3637	Be it enacted by the Legislature of the state of Utah:
38	Section 1. Section 17-31-2 is amended to read:
39	17-31-2. Purposes of transient room tax and expenditure of revenue Purchase
40	or lease of facilities Mitigating impacts of recreation, tourism, or conventions
41	Issuance of bonds.
42	(1) As used in this section:
43	(a) "Aircraft" means the same as that term is defined in Section 72-10-102.
44	(b) "Airport" means the same as that term is defined in Section 72-10-102.
45	(c) "Airport authority" means the same as that term is defined in Section 72-10-102.
46	(d) "Airport operator" means the same as that term is defined in Section 72-10-102.
47	(e) "Base year revenue" means the amount of revenue generated by a transient room tax
48	and collected by a county for fiscal year 2018-19.
49	(f) "Base year promotion expenditure" means the amount of revenue generated by a
50	transient room tax that a county spent for the purpose described in Subsection (2)(a) during
51	<u>fiscal year 2018-19.</u>
52	$[\frac{a}{a}]$ (g) "Eligible town" means a town that:
53	(i) is located within a county that has a national park within or partially within the
54	county's boundaries; and
55	(ii) imposes a resort communities tax authorized by Section 59-12-401.

56	(h) "Emergency medical services provider" means an eligible town, a local district, or a
57	special service district.
58	[(b)] (i) "Town" means a municipality that is classified as a town in accordance with
59	Section 10-2-301.
60	[(c)] (j) "Transient room tax" means a tax at a rate not to exceed 4.25% authorized by
61	Section 59-12-301.
62	(2) [Any] Subject to the requirements of this section, a county legislative body may
63	impose the transient room tax for the purposes of:
64	(a) establishing and promoting recreation, tourism, film production, and conventions;
65	(b) acquiring, leasing, constructing, furnishing, maintaining, or operating:
66	(i) convention meeting rooms;
67	(ii) exhibit halls;
68	(iii) visitor information centers;
69	(iv) museums;
70	(v) sports and recreation facilities including practice fields, stadiums, and arenas; [and]
71	(vi) related facilities;
72	(vii) if a national park is located within or partially within the county, the following on
73	any route designated by the county legislative body:
74	(A) transit service, including shuttle service; and
75	(B) parking infrastructure; and
76	(viii) an airport, if:
77	(A) the county is a county of the fourth, fifth, or sixth class; and
78	(B) the county is the airport operator of the airport;
79	(c) acquiring land, leasing land, or making payments for construction or infrastructure
80	improvements required for or related to the purposes listed in Subsection (2)(b); [and]
81	(d) as required to mitigate the impacts of recreation, tourism, or conventions in
82	counties of the fourth, fifth, and sixth class, paying for:

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83	(i) solid waste disposal operations;
84	(ii) emergency medical services;
85	(iii) search and rescue activities;
86	(iv) law enforcement activities; and
87	(v) road repair and upgrade of:
88	(A) class B roads, as defined in Section 72-3-103;
89	(B) class C roads, as defined in Section 72-3-104; or
90	(C) class D roads, as defined in Section 72-3-105[:]; and
91	(e) making the annual payment of principal, interest, premiums, and necessary reserves
92	for any of the aggregate of bonds authorized under Subsection (5).
93	(3) (a) The county legislative body of a county that imposes a transient room tax at a
94	rate of 3% or less may expend the revenue generated as provided in Subsection (4), after
95	making any reduction required by Subsection (6).
96	(b) The county legislative body of a county that imposes a transient room tax at a rate
97	that exceeds 3% or increases the rate of transient room tax above 3% may expend:
98	(i) the revenue generated from the transient room tax at a rate of 3% as provided in
99	Subsection (4), after making any reduction required by Subsection (6); and
100	(ii) the revenue generated from the portion of the rate that exceeds 3%:
101	(A) for any combination of the purposes described in Subsections (2) and (5); and
102	(B) regardless of the limitation on expenditures for the purposes described in
103	Subsection (4).
104	(4) Subject to Subsection (6), a county may not expend more than 1/3 of the revenue
105	generated by a rate of transient room tax that does not exceed 3%, for any combination of the
106	[following purposes:] purposes described in Subsections (2)(b) through (2)(e).
107	[(a) (i) acquiring, leasing, constructing, furnishing, maintaining, or operating:]
108	[(A) convention meeting rooms;
109	[(B) exhibit halls;]

110	[(C) visitor information centers;]
111	[(D) museums;]
112	[(E) sports and recreation facilities including practice fields, stadiums, and arenas; and]
113	[(F) related facilities; and]
114	[(ii) acquiring land, leasing land, or making payments for construction or infrastructure
115	improvements required for or related to the purposes described in Subsection (4)(a)(i);]
116	[(b) as required to mitigate the impacts of recreation, tourism, or conventions in
117	counties of the fourth, fifth, and sixth class, to pay for:
118	[(i) solid waste disposal operations;]
119	[(ii) emergency medical services;]
120	[(iii) search and rescue activities;]
121	[(iv) law enforcement activities; and]
122	[(v) road repair and upgrade of:]
123	[(A) class B roads, as defined in Section 72-3-103;]
124	[(B) class C roads, as defined in Section 72-3-104; or]
125	[(C) class D roads, as defined in Section 72-3-105; or]
126	[(c) making the annual payment of principal, interest, premiums, and necessary
127	reserves for any or the aggregate of bonds authorized under Subsection (5).]
128	(5) (a) The county legislative body may issue bonds or cause bonds to be issued, as
129	permitted by law, to pay all or part of any costs incurred for the purposes set forth in
130	[Subsection (4)(a) or (b)] Subsections (2)(b) through (2)(d) that are permitted to be paid from
131	bond proceeds.
132	(b) If a county legislative body does not need the revenue generated by the transient
133	room tax for payment of principal, interest, premiums, and reserves on bonds issued as
134	provided in Subsection $[\frac{(4)(e)}{2}]$ $\underline{(2)(e)}$, the county legislative body shall expend that revenue for
135	the purposes described in Subsection (2), subject to the limitation of Subsection (4).
136	(6) (a) In addition to the purposes described in Subsection (2), a county legislative

137	body may expend up to 4% of the total revenue generated by a transient room tax to pay a
138	provider for emergency medical services in one or more eligible towns.
139	[(b) An emergency medical services provider means an eligible town, a local district,
140	or a special service district.]
141	[(c)] (b) A county legislative body shall reduce the amount that the county is
142	authorized to expend for the purposes described in Subsection (4) by subtracting the amount of
143	transient room tax revenue expended in accordance with Subsection (6)(a) from the amount of
144	revenue described in Subsection (4).
145	(7) (a) A county legislative body in a county of the fourth, fifth, or sixth class shall
146	expend the revenue generated by a transient room tax as follows:
147	(i) an amount equal to the county's base year promotion expenditure for the purpose
148	described in Subsection (2)(a);
149	(ii) an amount equal to the difference between the county's base year revenue and the
150	county's base year promotion expenditure in accordance with Subsections (3) through (6); and
151	(iii) (A) 37% of the revenue that exceeds the county's base year revenue for the purpose
152	described in Subsection (2)(a); and
153	(B) subject to Subsection (7)(b), 63% of the revenue that exceeds the county's base
154	year revenue for any combination of the purposes described in Subsections (2)(b) through (e)
155	or to pay an emergency medical services provider for emergency medical services in one or
156	more eligible towns.
157	(b) A county legislative body in a county of the fourth, fifth, or sixth class may not:
158	(i) expend more than 4% of the revenue generated by a transient room tax to pay an
159	emergency medical services provider for emergency medical services in one or more eligible
160	towns; or
161	(ii) expend revenue generated by a transient room tax for the purpose described in
162	Subsection (2)(e) in an amount that exceeds the county's base year promotion expenditure.
163	(c) The provisions of this Subsection (7) apply notwithstanding any other provision of

164	this section.
165	(d) If the total amount of revenue generated by a transient room tax in a county of the
166	fourth, fifth, or sixth class is less than the county's base year promotion expenditure:
167	(i) Subsections (7)(a) through (c) do not apply; and
168	(ii) the county legislative body shall expend the revenue generated by the transient
169	room tax in accordance with Subsections (3) through (6).
170	Section 2. Section 17-31-5.5 is amended to read:
171	17-31-5.5. Report to county legislative body Content.
172	(1) The legislative body of each county that imposes a transient room tax under Section
173	59-12-301 or a tourism, recreation, cultural, convention, and airport facilities tax under Section
174	59-12-603 shall prepare annually a report in accordance with Subsection (2).
175	(2) The report described in Subsection (1) shall include a breakdown of expenditures
176	into the following categories:
177	(a) for the transient room tax, identification of expenditures for:
178	(i) establishing and promoting:
179	(A) recreation;
180	(B) tourism;
181	(C) film production; and
182	(D) conventions;
183	(ii) acquiring, leasing, constructing, furnishing, or operating:
184	(A) convention meeting rooms;
185	(B) exhibit halls;
186	(C) visitor information centers;
187	(D) museums; and
188	(E) related facilities;
189	(iii) acquiring or leasing land required for or related to the purposes listed in
190	Subsection (2)(a)(ii);

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191	(iv) mitigation costs as identified in Subsection 17-31-2(2)(d); and
192	(v) making the annual payment of principal, interest, premiums, and necessary reserves
193	for any or the aggregate of bonds issued to pay for costs referred to in Subsections
194	17-31-2[(4)(e)] <u>(2)(e)</u> and (5)(a); and
195	(b) for the tourism, recreation, cultural, convention, and airport facilities tax,
196	identification of expenditures for:
197	(i) financing tourism promotion, which means an activity to develop, encourage,
198	solicit, or market tourism that attracts transient guests to the county, including planning,
199	product development, and advertising;
200	(ii) the development, operation, and maintenance of the following facilities as defined
201	in Section 59-12-602:
202	(A) an airport facility;
203	(B) a convention facility;
204	(C) a cultural facility;
205	(D) a recreation facility; and
206	(E) a tourist facility; and
207	(iii) a pledge as security for evidences of indebtedness under Subsection 59-12-603(3).
208	(3) For the transient room tax, the report described in Subsection (1) shall include a
209	breakdown of each expenditure described in Subsection (2)(a)(i), including:
210	(a) whether the expenditure was used for in-state and out-of-state promotion efforts;
211	(b) an explanation of how the expenditure targeted a cost created by tourism; and
212	(c) an accounting of the expenditure showing that the expenditure was used only for
213	costs directly related to a cost created by tourism.
214	$[\frac{(3)}{4}]$ A county legislative body shall provide a copy of the report described in
215	Subsection (1) to:
216	(a) the <u>Utah Office of Tourism within the</u> Governor's Office of Economic
217	Development:

218	(b) its tourism tax advisory board; and
219	(c) the Office of the Legislative Fiscal Analyst.
220	Section 3. Section 59-12-118 is amended to read:
221	59-12-118. Commission's authority to administer sales and use tax.
222	Except as provided in [Section] Sections 59-12-209 and 59-12-302, the commission
223	shall have exclusive authority to administer, operate, and enforce the provisions of this chapter
224	including:
225	(1) determining, assessing, and collecting any sales and use tax imposed pursuant to
226	this chapter;
227	(2) representing each county, city, and town's interest in any administrative proceeding
228	involving the state or local option sales and use tax;
229	(3) adjudicating any administrative proceedings involving the state or local option sales
230	and use tax;
231	(4) waiving, reducing, or compromising any penalty and interest imposed in connection
232	with any determination of state or local option sales or use tax; and
233	(5) prescribing forms and rules to conform with this chapter for the making of returns
234	and for the ascertainment, assessment, and collection of the taxes imposed under this chapter.
235	Section 4. Section 59-12-302 is amended to read:
236	59-12-302. Collection of tax Administrative charge.
237	(1) Except as provided in [Subsection (2) or (3)] Subsections (2), (3), and (4), the tax
238	authorized under this part shall be administered, collected, and enforced in accordance with:
239	(a) the same procedures used to administer, collect, and enforce the tax under:
240	(i) Part 1, Tax Collection; or
241	(ii) Part 2, Local Sales and Use Tax Act; and
242	(b) Chapter 1, General Taxation Policies.
243	(2) The location of a transaction shall be determined in accordance with Sections
244	59-12-211 through 59-12-215.

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245	(3) A tax under this part is not subject to Section 59-12-107.1 or 59-12-123 or
246	Subsections 59-12-205(2) through (6).
247	(4) A county auditor may coordinate with the commission in determining whether to
248	require an audit of any person that is required to remit a tax authorized under this part.
249	$\left[\frac{4}{5}\right]$ (5) The commission:
250	(a) shall distribute the revenue collected from the tax to the county within which the
251	revenue was collected; and
252	(b) shall retain and deposit an administrative charge in accordance with Section
253	59-1-306 from revenue the commission collects from a tax under this part.
254	Section 5. Section 59-12-353 is amended to read:
255	59-12-353. Additional municipal transient room tax.
256	[(1) Subject to the limitations of Subsection (2), the] The governing body of a
257	municipality may, in addition to the tax authorized under Section 59-12-352, impose a tax of
258	not to exceed .5% on charges for the accommodations and services described in Subsection
259	59-12-103(1)(i) if the governing body of the municipality:
260	[(a)] (1) before January 1, 1996, levied and collected a license fee or tax under Section
261	10-1-203; and
262	[(b)] (2) before January 1, 1997, took official action to obligate the municipality in
263	reliance on the license fees or taxes under Subsection $(1)[\frac{a}{a}]$ to the payment of debt service or
264	bonds or other indebtedness, including lease payments under a lease purchase agreement.
265	[(2) The governing body of a municipality may impose the tax under this section until
266	the sooner of:]
267	[(a) the day on which the following have been paid in full:]
268	[(i) the debt service on bonds or other indebtedness, including lease payments under a
269	lease purchase agreement described in Subsection (1)(b); and]
270	[(ii) refunding obligations that the municipality incurred as a result of the debt service
271	on bonds or other indebtedness, including lease payments under a lease purchase agreement

272	described in Subsection (1)(b); or]
273	[(b) 25 years from the day on which the municipality levied the tax under this section.]
274	Section 6. Appropriation.
275	The following sums of money are appropriated for the fiscal year beginning July 1,
276	2020, and ending June 30, 2021. These are additions to amounts previously appropriated for
277	fiscal year 2021. Under the terms and conditions of Title 63J, Chapter 1, Budgetary Procedures
278	Act, the Legislature appropriates the following sums of money from the funds or accounts
279	indicated for the use and support of the government of the state of Utah.
280	ITEM 1
281	To State Tax Commission Tax Administration
282	From General Fund Restricted - Sales and Use Tax Admin. Fees \$264,000
283	Schedule of Programs:
284	Auditing Division \$140,000
285	Tax Payer Services \$124,000
286	The Legislature intends that the State Tax Commission use the appropriation under this
287	item to employ staff or purchase resources to ensure that persons in counties of the fourth, fifth,
288	and sixth class comply with the collection and remittance requirements of a transient room tax
289	authorized in Title 17, Chapter 31, Recreational, Tourist, and Convention Bureaus, and Section
290	<u>59-12-301.</u>