#### Representative Edward H. Redd proposes the following substitute bill:

1	SYSTEM OF CARE DEVELOPMENT
2	2016 GENERAL SESSION
3	STATE OF UTAH
4	Chief Sponsor: Edward H. Redd
5	Senate Sponsor:
6	
7	LONG TITLE
8	General Description:
9	This bill amends the Department of Human Services' authority related to developing a
10	system of care.
11	Highlighted Provisions:
12	This bill:
13	<ul> <li>amends a definition;</li> </ul>
14	<ul> <li>clarifies the authority of the Department of Human Services related to developing a</li> </ul>
15	system of care for minors with complex emotional and behavioral needs; and
16	<ul> <li>modifies the components of a system of care; and</li> </ul>
17	<ul> <li>authorizes the department to develop an information technology infrastructure to</li> </ul>
18	implement the system of care.
19	Money Appropriated in this Bill:
20	None
21	Other Special Clauses:
22	None
23	Utah Code Sections Affected:
24	AMENDS:
25	17-43-201, as last amended by Laws of Utah 2014, Chapter 213

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	17-43-301, as last amended by Laws of Utah 2014, Chapter 213
	62A-1-104, as last amended by Laws of Utah 2014, Chapter 213
	62A-1-111, as last amended by Laws of Utah 2014, Chapter 213
E	ENACTS:
	62A-1-121, Utah Code Annotated 1953
E	Be it enacted by the Legislature of the state of Utah:
	Section 1. Section 17-43-201 is amended to read:
	17-43-201. Local substance abuse authorities Responsibilities.
	(1) (a) (i) In each county operating under a county executive-council form of
8	government under Section 17-52-504, the county legislative body is the local substance abuse
а	uthority, provided however that any contract for plan services shall be administered by the
с	county executive.
	(ii) In each county operating under a council-manager form of government under
S	Section 17-52-505, the county manager is the local substance abuse authority.
	(iii) In each county other than a county described in Subsection (1)(a)(i) or (ii), the
с	county legislative body is the local substance abuse authority.
	(b) Within legislative appropriations and county matching funds required by this
S	ection, and under the direction of the division, each local substance abuse authority shall:
	(i) develop substance abuse prevention and treatment services plans;
	(ii) provide substance abuse services to residents of the county; and
	(iii) cooperate with efforts of the Division of Substance Abuse and Mental Health to
p	promote integrated programs that address an individual's substance abuse, mental health, and
p	physical healthcare needs, as described in Section 62A-15-103.
	(c) Within legislative appropriations and county matching funds required by this
S	section, each local substance abuse authority shall cooperate with the efforts of the Department
C	of Human Services to promote a system of care, as defined in Section 62A-1-104, for minors
v	with [or at risk for] complex emotional and behavioral needs, as described in Section
[	<del>62A-1-111</del> ] <u>62A-1-121</u> .
	(2) (a) By executing an interlocal agreement under Title 11, Chapter 13, Interlocal
(	Cooperation Act, two or more counties may join to provide substance abuse prevention and

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57 treatment services. 58 (b) The legislative bodies of counties joining to provide services may establish 59 acceptable ways of apportioning the cost of substance abuse services. 60 (c) Each agreement for joint substance abuse services shall: 61 (i) (A) designate the treasurer of one of the participating counties or another person as 62 the treasurer for the combined substance abuse authorities and as the custodian of money 63 available for the joint services; and 64 (B) provide that the designated treasurer, or other disbursing officer authorized by the 65 treasurer, may make payments from the money for the joint services upon audit of the appropriate auditing officer or officers representing the participating counties: 66 67 (ii) provide for the appointment of an independent auditor or a county auditor of one of 68 the participating counties as the designated auditing officer for the combined substance abuse 69 authorities; 70 (iii) (A) provide for the appointment of the county or district attorney of one of the participating counties as the designated legal officer for the combined substance abuse 71 72 authorities; and 73 (B) authorize the designated legal officer to request and receive the assistance of the 74 county or district attorneys of the other participating counties in defending or prosecuting 75 actions within their counties relating to the combined substance abuse authorities; and 76 (iv) provide for the adoption of management, clinical, financial, procurement, 77 personnel, and administrative policies as already established by one of the participating 78 counties or as approved by the legislative body of each participating county or interlocal board. 79 (d) An agreement for joint substance abuse services may provide for joint operation of 80 services and facilities or for operation of services and facilities under contract by one 81 participating local substance abuse authority for other participating local substance abuse 82 authorities. 83 (3) (a) Each local substance abuse authority is accountable to the department, the 84 Department of Health, and the state with regard to the use of state and federal funds received 85 from those departments for substance abuse services, regardless of whether the services are 86 provided by a private contract provider. 87 (b) Each local substance abuse authority shall comply, and require compliance by its

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88 contract provider, with all directives issued by the department and the Department of Health 89 regarding the use and expenditure of state and federal funds received from those departments 90 for the purpose of providing substance abuse programs and services. The department and 91 Department of Health shall ensure that those directives are not duplicative or conflicting, and 92 shall consult and coordinate with local substance abuse authorities with regard to programs and 93 services. 94 (4) Each local substance abuse authority shall: 95 (a) review and evaluate substance abuse prevention and treatment needs and services, 96 including substance abuse needs and services for individuals incarcerated in a county jail or 97 other county correctional facility: 98 (b) annually prepare and submit to the division a plan approved by the county 99 legislative body for funding and service delivery that includes: 100 (i) provisions for services, either directly by the substance abuse authority or by contract, for adults, youth, and children, including those incarcerated in a county jail or other 101 102 county correctional facility; and 103 (ii) primary prevention, targeted prevention, early intervention, and treatment services; 104 (c) establish and maintain, either directly or by contract, programs licensed under Title 62A. Chapter 2. Licensure of Programs and Facilities: 105 106 (d) appoint directly or by contract a full or part time director for substance abuse 107 programs, and prescribe the director's duties; 108 (e) provide input and comment on new and revised rules established by the division; 109 (f) establish and require contract providers to establish administrative, clinical, 110 procurement, personnel, financial, and management policies regarding substance abuse services 111 and facilities, in accordance with the rules of the division, and state and federal law; 112 (g) establish mechanisms allowing for direct citizen input; 113 (h) annually contract with the division to provide substance abuse programs and 114 services in accordance with the provisions of Title 62A, Chapter 15, Substance Abuse and 115 Mental Health Act; 116 (i) comply with all applicable state and federal statutes, policies, audit requirements, 117 contract requirements, and any directives resulting from those audits and contract requirements; 118 (i) promote or establish programs for the prevention of substance abuse within the

119	community setting through community-based prevention programs;
120	(k) provide funding equal to at least 20% of the state funds that it receives to fund
121	services described in the plan;
122	(1) comply with the requirements and procedures of Title 11, Chapter 13, Interlocal
123	Cooperation Act, Title 17B, Chapter 1, Part 6, Fiscal Procedures for Local Districts, and Title
124	51, Chapter 2a, Accounting Reports from Political Subdivisions, Interlocal Organizations, and
125	Other Local Entities Act;
126	(m) for persons convicted of driving under the influence in violation of Section
127	41-6a-502 or 41-6a-517, conduct the following as defined in Section 41-6a-501:
128	(i) a screening;
129	(ii) an assessment;
130	(iii) an educational series; and
131	(iv) substance abuse treatment; and
132	(n) utilize proceeds of the accounts described in Subsection $62A-15-503(1)$ to
133	supplement the cost of providing the services described in Subsection (4)(m).
134	(5) Before disbursing any public funds, each local substance abuse authority shall
135	require that each entity that receives any public funds from the local substance abuse authority
136	agrees in writing that:
137	(a) the entity's financial records and other records relevant to the entity's performance
138	of the services provided to the local substance abuse authority shall be subject to examination
139	by:
140	(i) the division;
141	(ii) the local substance abuse authority director;
142	(iii) (A) the county treasurer and county or district attorney; or
143	(B) if two or more counties jointly provide substance abuse services under an
144	agreement under Subsection (2), the designated treasurer and the designated legal officer;
145	(iv) the county legislative body; and
146	(v) in a county with a county executive that is separate from the county legislative
147	body, the county executive;
148	(b) the county auditor may examine and audit the entity's financial and other records

relevant to the entity's performance of the services provided to the local substance abuse

150	authority; and
151	(c) the entity will comply with the provisions of Subsection (3)(b).
152	(6) A local substance abuse authority may receive property, grants, gifts, supplies,
153	materials, contributions, and any benefit derived therefrom, for substance abuse services. If
154	those gifts are conditioned upon their use for a specified service or program, they shall be so
155	used.
156	(7) (a) As used in this section, "public funds" means the same as that term is defined in
157	Section 17-43-203.
158	(b) Public funds received for the provision of services pursuant to the local substance
159	abuse plan may not be used for any other purpose except those authorized in the contract
160	between the local substance abuse authority and the provider for the provision of plan services.
161	(8) Subject to the requirements of the federal Substance Abuse Prevention and
162	Treatment Block Grant, Public Law 102-321, a local substance abuse authority shall ensure
163	that all substance abuse treatment programs that receive public funds:
164	(a) accept and provide priority for admission to a pregnant woman or a pregnant minor;
165	and
166	(b) if admission of a pregnant woman or a pregnant minor is not possible within 24
167	hours of the time that a request for admission is made, provide a comprehensive referral for
168	interim services that:
169	(i) are accessible to the pregnant woman or pregnant minor;
170	(ii) are best suited to provide services to the pregnant woman or pregnant minor;
171	(iii) may include:
172	(A) counseling;
173	(B) case management; or
174	(C) a support group; and
175	(iv) shall include a referral for:
176	(A) prenatal care; and
177	(B) counseling on the effects of alcohol and drug use during pregnancy.
178	(9) If a substance abuse treatment program described in Subsection (8) is not able to
179	accept and admit a pregnant woman or pregnant minor under Subsection (8) within 48 hours of
180	the time that request for admission is made, the local substance abuse authority shall contact

02-01-16 12:36 PM 181 the Division of Substance Abuse and Mental Health for assistance in providing services to the 182 pregnant woman or pregnant minor. 183 Section 2. Section 17-43-301 is amended to read: 184 17-43-301. Local mental health authorities -- Responsibilities. 185 (1) (a) (i) In each county operating under a county executive-council form of 186 government under Section 17-52-504, the county legislative body is the local mental health authority, provided however that any contract for plan services shall be administered by the 187 188 county executive. 189 (ii) In each county operating under a council-manager form of government under 190 Section 17-52-505, the county manager is the local mental health authority. 191 (iii) In each county other than a county described in Subsection (1)(a)(i) or (ii), the 192 county legislative body is the local mental health authority. 193 (b) Within legislative appropriations and county matching funds required by this 194 section, under the direction of the division, each local mental health authority shall: (i) provide mental health services to persons within the county; and 195 196 (ii) cooperate with efforts of the Division of Substance Abuse and Mental Health to promote integrated programs that address an individual's substance abuse, mental health, and 197 198 physical healthcare needs, as described in Section 62A-15-103. 199 (c) Within legislative appropriations and county matching funds required by this 200 section, each local mental health authority shall cooperate with the efforts of the Department of 201 Human Services to promote a system of care, as defined in Section 62A-1-104, for minors with 202 [or at risk for] complex emotional and behavioral needs, as described in Section [62A-1-111]203 62A-1-121. 204 (2) (a) By executing an interlocal agreement under Title 11, Chapter 13, Interlocal Cooperation Act, two or more counties may join to provide mental health prevention and 205 206 treatment services. (b) The legislative bodies of counties joining to provide services may establish 207 208 acceptable ways of apportioning the cost of mental health services. 209 (c) Each agreement for joint mental health services shall: 210 (i) (A) designate the treasurer of one of the participating counties or another person as the treasurer for the combined mental health authorities and as the custodian of money 211

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212 available for the joint services; and 213 (B) provide that the designated treasurer, or other disbursing officer authorized by the 214 treasurer, may make payments from the money available for the joint services upon audit of the 215 appropriate auditing officer or officers representing the participating counties: 216 (ii) provide for the appointment of an independent auditor or a county auditor of one of 217 the participating counties as the designated auditing officer for the combined mental health 218 authorities; 219 (iii) (A) provide for the appointment of the county or district attorney of one of the 220 participating counties as the designated legal officer for the combined mental health 221 authorities; and 222 (B) authorize the designated legal officer to request and receive the assistance of the 223 county or district attorneys of the other participating counties in defending or prosecuting 224 actions within their counties relating to the combined mental health authorities: and (iv) provide for the adoption of management, clinical, financial, procurement, 225 226 personnel, and administrative policies as already established by one of the participating 227 counties or as approved by the legislative body of each participating county or interlocal board. 228 (d) An agreement for joint mental health services may provide for: 229 (i) joint operation of services and facilities or for operation of services and facilities 230 under contract by one participating local mental health authority for other participating local 231 mental health authorities; and 232 (ii) allocation of appointments of members of the mental health advisory council 233 between or among participating counties. 234 (3) (a) Each local mental health authority is accountable to the department, the 235 Department of Health, and the state with regard to the use of state and federal funds received 236 from those departments for mental health services, regardless of whether the services are 237 provided by a private contract provider. 238 (b) Each local mental health authority shall comply, and require compliance by its 239 contract provider, with all directives issued by the department and the Department of Health 240 regarding the use and expenditure of state and federal funds received from those departments 241 for the purpose of providing mental health programs and services. The department and 242 Department of Health shall ensure that those directives are not duplicative or conflicting, and

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243	shall consult and coordinate with local mental health authorities with regard to programs and
244	services.
245	(4) (a) Each local mental health authority shall:
246	(i) review and evaluate mental health needs and services, including mental health needs
247	and services for persons incarcerated in a county jail or other county correctional facility;
248	(ii) as provided in Subsection (4)(b), annually prepare and submit to the division a plan
249	approved by the county legislative body for mental health funding and service delivery, either
250	directly by the local mental health authority or by contract;
251	(iii) establish and maintain, either directly or by contract, programs licensed under Title
252	62A, Chapter 2, Licensure of Programs and Facilities;
253	(iv) appoint, directly or by contract, a full-time or part-time director for mental health
254	programs and prescribe the director's duties;
255	(v) provide input and comment on new and revised rules established by the division;
256	(vi) establish and require contract providers to establish administrative, clinical,
257	personnel, financial, procurement, and management policies regarding mental health services
258	and facilities, in accordance with the rules of the division, and state and federal law;
259	(vii) establish mechanisms allowing for direct citizen input;
260	(viii) annually contract with the division to provide mental health programs and
261	services in accordance with the provisions of Title 62A, Chapter 15, Substance Abuse and
262	Mental Health Act;
263	(ix) comply with all applicable state and federal statutes, policies, audit requirements,
264	contract requirements, and any directives resulting from those audits and contract requirements;
265	(x) provide funding equal to at least 20% of the state funds that it receives to fund
266	services described in the plan;
267	(xi) comply with the requirements and procedures of Title 11, Chapter 13, Interlocal
268	Cooperation Act, Title 17B, Chapter 1, Part 6, Fiscal Procedures for Local Districts, and Title
269	51, Chapter 2a, Accounting Reports from Political Subdivisions, Interlocal Organizations, and
270	Other Local Entities Act; and
271	(xii) take and retain physical custody of minors committed to the physical custody of
272	local mental health authorities by a judicial proceeding under Title 62A, Chapter 15, Part 7,
273	Commitment of Persons Under Age 18 to Division of Substance Abuse and Mental Health.

274	(b) Each plan under Subsection (4)(a)(ii) shall include services for adults, youth, and
275	children, which shall include:
276	(i) inpatient care and services;
277	(ii) residential care and services;
278	(iii) outpatient care and services;
279	(iv) 24-hour crisis care and services;
280	(v) psychotropic medication management;
281	(vi) psychosocial rehabilitation, including vocational training and skills development;
282	(vii) case management;
283	(viii) community supports, including in-home services, housing, family support
284	services, and respite services;
285	(ix) consultation and education services, including case consultation, collaboration
286	with other county service agencies, public education, and public information; and
287	(x) services to persons incarcerated in a county jail or other county correctional facility.
288	(5) Before disbursing any public funds, each local mental health authority shall require
289	that each entity that receives any public funds from a local mental health authority agrees in
290	writing that:
291	(a) the entity's financial records and other records relevant to the entity's performance
292	of the services provided to the mental health authority shall be subject to examination by:
293	(i) the division;
294	(ii) the local mental health authority director;
295	(iii) (A) the county treasurer and county or district attorney; or
296	(B) if two or more counties jointly provide mental health services under an agreement
297	under Subsection (2), the designated treasurer and the designated legal officer;
298	(iv) the county legislative body; and
299	(v) in a county with a county executive that is separate from the county legislative
300	body, the county executive;
301	(b) the county auditor may examine and audit the entity's financial and other records
302	relevant to the entity's performance of the services provided to the local mental health
303	authority; and
304	(c) the entity will comply with the provisions of Subsection (3)(b).

305	(6) A local mental health authority may receive property, grants, gifts, supplies,
306	materials, contributions, and any benefit derived therefrom, for mental health services. If those
307	gifts are conditioned upon their use for a specified service or program, they shall be so used.
308	(7) (a) As used in this section, "public funds" means the same as that term is defined in
309	Section 17-43-303.
310	(b) Public funds received for the provision of services pursuant to the local mental
311	health plan may not be used for any other purpose except those authorized in the contract
312	between the local mental health authority and the provider for the provision of plan services.
313	Section 3. Section 62A-1-104 is amended to read:
314	62A-1-104. Definitions.
315	(1) As used in this title:
316	(a) "Concurrence of the board" means agreement by a majority of the members of a
317	board.
318	(b) "Department" means the Department of Human Services established in Section
319	62A-1-102.
320	(c) "Executive director" means the executive director of the department, appointed
321	pursuant to Section 62A-1-108.
322	(d) "System of care" means a broad, flexible array of services and supports, as
323	described in Section 62A-1-121, for minors with [or at risk for] complex emotional and
324	behavioral needs [that: (i) is community based; (ii) integrates service planning, service
325	coordination, and management across state and local entities; (iii) includes individualized,
326	person-centered planning; (iv) builds meaningful partnerships with families and children; and
327	(v) provides supportive management and policy infrastructure that is organized into a
328	coordinated network.] who are receiving services through the department or any of the
329	department's divisions, offices, or institutions, or who are at risk of needing services through
330	the department or any of the department's divisions, offices, or institutions.
331	(2) The definitions provided in Subsection (1) are to be applied in addition to
332	definitions contained throughout this title which are applicable to specific chapters or parts.
333	Section 4. Section <b>62A-1-111</b> is amended to read:
334	62A-1-111. Department authority.
335	(1) The department may, in addition to all other authority and responsibility granted to

it by law:
[(1)] (a) adopt rules, not inconsistent with law, as the department may consider
necessary or desirable for providing social services to the people of this state;
[(2)] (b) establish and manage client trust accounts in the department's institutions and
community programs, at the request of the client or the client's legal guardian or representative,
or in accordance with federal law;
[(3)] (c) purchase, as authorized or required by law, services that the department is
responsible to provide for legally eligible persons;
[(4)] (d) conduct adjudicative proceedings for clients and providers in accordance with
the procedures of Title 63G, Chapter 4, Administrative Procedures Act;
[(5)] (e) establish eligibility standards for its programs, not inconsistent with state or
federal law or regulations;
[(6)] (f) take necessary steps, including legal action, to recover money or the monetary
value of services provided to a recipient who was not eligible;
[(7)] (g) set and collect fees for its services;
[ <del>(8)</del> ] (h) license agencies, facilities, and programs, except as otherwise allowed,
prohibited, or limited by law;
[(9)] (i) acquire, manage, and dispose of any real or personal property needed or owned
by the department, not inconsistent with state law;
[(10)] (j) receive gifts, grants, devises, and donations; gifts, grants, devises, donations,
or the proceeds thereof, may be credited to the program designated by the donor, and may be
used for the purposes requested by the donor, as long as the request conforms to state and
federal policy; all donated funds shall be considered private, nonlapsing funds and may be
invested under guidelines established by the state treasurer;
[(11)] (k) accept and employ volunteer labor or services; the department is authorized
to reimburse volunteers for necessary expenses, when the department considers that
reimbursement to be appropriate;
[(12)] (1) carry out the responsibility assigned in the Workforce Services Plan by the
State Council on Workforce Services;
[(13)] (m) carry out the responsibility assigned by Section 35A-8-602 with respect to
coordination of services for the homeless;

367	[(14)] (n) carry out the responsibility assigned by Section 62A-5a-105 with respect to
368	coordination of services for students with a disability;
369	[(15)] (o) provide training and educational opportunities for its staff;
370	[(16)] (p) collect child support payments and any other money due to the department;
371	[(17)] (q) apply the provisions of Title 78B, Chapter 12, Utah Child Support Act, to
372	parents whose child lives out of the home in a department licensed or certified setting;
373	[(18)] (r) establish policy and procedures, within appropriations authorized by the
374	Legislature, in cases where the department is given custody of a minor by the juvenile court
375	pursuant to Section 78A-6-117 or ordered to prepare an attainment plan for a minor found not
376	competent to proceed pursuant to Section 78A-6-1301; any policy and procedures shall
377	include:
378	[(a)] (i) designation of interagency teams for each juvenile court district in the state;
379	[(b)] (ii) delineation of assessment criteria and procedures;
380	[(c)] (iii) minimum requirements, and timeframes, for the development and
381	implementation of a collaborative service plan for each minor placed in department custody;
382	and
383	[(d)] (iv) provisions for submittal of the plan and periodic progress reports to the court;
384	[(19)] (s) carry out the responsibilities assigned to it by statute;
385	[(20)] (t) examine and audit the expenditures of any public funds provided to local
386	substance abuse authorities, local mental health authorities, local area agencies on aging, and
387	any person, agency, or organization that contracts with or receives funds from those authorities
388	or agencies. Those local authorities, area agencies, and any person or entity that contracts with
389	or receives funds from those authorities or area agencies, shall provide the department with any
390	information the department considers necessary. The department is further authorized to issue
391	directives resulting from any examination or audit to local authorities, area agencies, and
392	persons or entities that contract with or receive funds from those authorities with regard to any
393	public funds. If the department determines that it is necessary to withhold funds from a local
394	mental health authority or local substance abuse authority based on failure to comply with state
395	or federal law, policy, or contract provisions, it may take steps necessary to ensure continuity of
396	services. For purposes of this Subsection (20) "public funds" means the same as that term is
397	defined in Section 62A-15-102; and

398	[(21)] (u) pursuant to Subsection 62A-2-106(1)(d), accredit one or more agencies and
399	persons to provide intercountry adoption services[; and].
400	[(22) within appropriations authorized by the Legislature,]
401	(2) The department shall promote and develop a system of care, as [defined in Section
402	62A-1-104, within the department and with contractors that provide services to the department
403	or any of the department's divisions] described in Section 62A-1-121.
404	Section 5. Section 62A-1-121 is enacted to read:
405	<u>62A-1-121.</u> System of care.
406	(1) The department shall promote and develop a system of care within the department
407	or any of the department's divisions, offices, or institutions.
408	(2) The system of care shall serve minors with complex emotional and behavioral
409	needs who are receiving services through the department or any of the department's divisions,
410	offices, or institutions, or who are at risk of needing services through the department or any of
411	the department's divisions, offices, or institutions.
412	(3) The system of care shall incorporate a broad, flexible array of services and supports
413	that:
414	(a) is home and community based;
415	(b) integrates service planning, service coordination, and management across state and
416	local entities in a team-based approach;
417	(c) includes individualized, person-centered planning;
418	(d) builds meaningful partnerships with minors and minors' families; and
419	(e) provides supportive management and policy infrastructure that is organized into a
420	coordinated network.
421	(4) The department may develop an information technology infrastructure to
422	implement the system of care, including the following components:
423	(a) sharing of information between minors' families and state and local entities
424	involved in the care of the minors, in accordance with state and federal law;
425	(b) documentation of care provided to minors and minors' families;
426	(c) an electronic health record system that complies with federal privacy requirements,
427	including the Health Insurance Portability and Accountability Act of 1996; and
428	(d) design and develop a data collection system for purposes of data mining and

- 429 extracting the aggregate data to make informed business decisions.
- 430 (5) In accordance with Title 63G, Chapter 3, Utah Administrative Rulemaking Act, the
- 431 department shall make rules to accomplish the requirements described in Subsection (4).