| 1      | SEXUAL ASSAULT KIT PROCESSING AMENDMENTS  |
|--------|---|
| 2      | 2017 GENERAL SESSION  |
| 3      | STATE OF UTAH   |
| 4      | Chief Sponsor: Angela Romero  |
| 5      | Senate Sponsor:   |
| 6<br>7 | LONG TITLE  |
| 8      | General Description:  |
| 9      | This bill modifies provisions of the criminal code regarding the testing of sexual assault                    |
| )      | kits.   |
|        | Highlighted Provisions:   |
| ,      | This bill:  |
| ,      | <ul> <li>requires that all sexual assault kits, except for those classified as restricted kits, be</li> </ul> |
| ļ      | tested to obtain DNA profiles;  |
| 5      | <ul> <li>provides that testing of a sexual assault kit be completed within a specified amount</li> </ul>      |
| )      | of time;  |
|        | <ul> <li>provides the process by which sexual assault kits shall be stored and transmitted for</li> </ul>     |
|        | testing;  |
|        | <ul> <li>provides that a sexual assault kit shall be classified as a restricted kit if the victim</li> </ul>  |
| )      | chooses not to interview with law enforcement about the sexual assault or sexual                              |
| l      | abuse;  |
| 2      | <ul> <li>provides the guidelines and process for the retention and disposal of sexual assault</li> </ul>      |
| 3      | kits;   |
| ļ      | <ul> <li>requires medical personnel who conduct sexual assault examinations to inform each</li> </ul>         |
|        | victim of specified rights, available treatments, and services;   |
|        | <ul> <li>authorizes the Department of Public Safety to develop and implement a statewide</li> </ul>           |
| 7      | sexual assault kit tracking system;   |



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| 28       | <ul> <li>requires the Department of Public Safety and the Utah Prosecution Council to</li> </ul>       |
|----------|--|
| 29       | develop and offer training to law enforcement officers on responding to cases of                       |
| 30       | sexual assault or sexual abuse;  |
| 31       | <ul> <li>requires the Peace Officers Standards and Training division to provide training to</li> </ul> |
| 32       | persons seeking certification as a peace officer on sexual assault and sexual abuse;                   |
| 33       | <ul> <li>provides rulemaking authority for the Department of Public Safety to implement the</li> </ul> |
| 34       | tracking system, establish the timelines for processing sexual assault kits, and the                   |
| 35       | submission of information for each sexual assault kit; and   |
| 36       | <ul> <li>requires the Department of Public Safety to report to the Law Enforcement and</li> </ul>      |
| 37       | Criminal Justice Interim Committee each year regarding the processing of sexual                        |
| 38       | assault kits.  |
| 39       | Money Appropriated in this Bill:   |
| 40       | None   |
| 41       | Other Special Clauses:   |
| 42       | None   |
| 43       | <b>Utah Code Sections Affected:</b>  |
| 44       | ENACTS:  |
| 45       | <b>76-5-601</b> , Utah Code Annotated 1953   |
| 46       | <b>76-5-602</b> , Utah Code Annotated 1953   |
| 47       | <b>76-5-603</b> , Utah Code Annotated 1953   |
| 48       | <b>76-5-604</b> , Utah Code Annotated 1953   |
| 49       | <b>76-5-605</b> , Utah Code Annotated 1953   |
| 50       | <b>76-5-606</b> , Utah Code Annotated 1953   |
| 51       | <b>76-5-607</b> , Utah Code Annotated 1953   |
| 52       | <b>76-5-608</b> , Utah Code Annotated 1953   |
| 53       | <b>76-5-609</b> , Utah Code Annotated 1953   |
| 54<br>55 | <b>76-5-610</b> , Utah Code Annotated 1953   |
| 55<br>56 | Be it enacted by the Legislature of the state of Utah:   |
| 57       | Section 1. Section <b>76-5-601</b> is enacted to read:   |
| 58       | Part 6. Sexual Assault Kit Processing Act  |

| 59  | <u>76-5-601.</u> Title.   |
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| 60  | This part is known as the "Sexual Assault Kit Processing Act".  |
| 61  | Section 2. Section <b>76-5-602</b> is enacted to read:  |
| 62  | <u>76-5-602.</u> Definitions.   |
| 63  | For purposes of this part:  |
| 64  | (1) "Collecting facility" means a hospital, health care facility, or other facility that  |
| 65  | performs sexual assault examinations.   |
| 66  | (2) "Department" means the Department of Public Safety.   |
| 67  | (3) "Evidence-based, trauma-informed, victim-centered" means policies, procedures,  |
| 68  | programs, and practices that:   |
| 69  | (a) have demonstrated an ability to minimize retraumatization associated with the   |
| 70  | criminal justice process by recognizing the presence of trauma symptoms and acknowledging   |
| 71  | the role that trauma has played in the life of a victim of sexual assault or sexual abuse; and  |
| 72  | (b) encourage law enforcement officers to interact with victims of sexual assault or  |
| 73  | sexual abuse with compassion and sensitivity in a nonjudgmental manner.   |
| 74  | (4) "Restricted kit" means a sexual assault kit:  |
| 75  | (a) that is collected by a collecting facility; and   |
| 76  | (b) for which $\hat{H} \rightarrow [\underline{\text{the}}]$ <u>a</u> $\leftarrow \hat{H}$ <u>victim</u> $\hat{H} \rightarrow \underline{\text{who is 18 years of age or older}} \leftarrow \hat{H}$ <u>chooses</u> |
| 76a | not to provide a personal statement about the sexual  |
| 77  | assault to law enforcement, as provided in Subsection 76-5-606(1)(d).   |
| 78  | (5) "Sexual assault kit" means a package of items that is used by medical personnel to  |
| 79  | gather and preserve biological and physical evidence following an allegation of sexual assault  |
| 80  | $\hat{H} \rightarrow [\underline{and\ may\ include\ selected\ swabs\ of\ biological\ evidence\ that\ is\ contained\ in\ a\ UQuik\ kit}] \leftarrow \hat{H}\ \underline{.}$  |
| 81  | Section 3. Section <b>76-5-603</b> is enacted to read:  |
| 82  | 76-5-603. All sexual assault kits to be submitted.  |
| 83  | (1) Except as provided in Subsection 76-5-604(4), beginning July 1, 2018, all sexual  |
| 84  | assault kits received by law enforcement agencies shall be submitted to the Utah Bureau of  |
| 85  | Forensic Services in accordance with the provisions of this part.   |
| 86  | (2) The Utah Bureau of Forensic Services shall test all sexual assault kits that the  |
| 87  | bureau receives with the goal of developing autosomal DNA profiles that are eligible for entry  |
| 88  | into the Combined DNA Index System.   |
| 89  | (3) (a) The testing of all sexual assault kits shall be completed within a specified  |

| 90  | amount of time, as determined by administrative rule consistent with the provisions of this par-  |
|-----|---|
| 91  | (b) The ability of the Utah Bureau of Forensic Services to meet the established time              |
| 92  | frames may be dependent upon the following factors:   |
| 93  | (i) the number of sexual assault kits that the Utah Bureau of Forensic Services                   |
| 94  | receives;   |
| 95  | (ii) the technology available and improved testing methods;                                       |
| 96  | (iii) fully trained and dedicated staff to meet the full workload needs of the Utah               |
| 97  | Bureau of Forensic Services; and  |
| 98  | (iv) the number of lab requests received relating to other crime categories.                      |
| 99  | Section 4. Section <b>76-5-604</b> is enacted to read:  |
| 100 | 76-5-604. Sexual assault kit processing Restricted kits.  |
| 101 | (1) The collecting facility shall enter the required victim information into the statewide        |
| 102 | sexual assault kit tracking system, defined in Section 76-5-607, within 24 hours of performing    |
| 103 | a sexual assault examination.   |
| 104 | (2) Each sexual assault kit collected by medical personnel shall be taken into custody            |
| 105 | by a law enforcement agency as soon as possible and within one business day of notice from        |
| 106 | the collecting facility.  |
| 107 | (3) The law enforcement agency that receives a sexual assault kit shall enter the                 |
| 108 | required information into the statewide sexual assault kit tracking system, provided in Section   |
| 109 | 76-5-607, within five business days of receiving a sexual assault kit from a collecting facility. |
| 110 | (4) Each sexual assault kit received by a law enforcement agency from a collecting                |
| 111 | facility that relates to an incident that occurred outside of the jurisdiction of the law         |
| 112 | enforcement agency shall be transferred to the law enforcement agency with jurisdiction over      |
| 113 | the incident within 10 days of learning that another law enforcement agency has jurisdiction.     |
| 114 | (5) (a) Except for restricted kits, each sexual assault kit shall be submitted to the Utah        |
| 115 | Bureau of Forensic Services as soon as possible, but no later than 30 days after receipt by a law |
| 116 | enforcement agency.   |
| 117 | (b) Restricted kits may not be submitted to the Utah Bureau of Forensic Services.                 |
| 118 | (c) Restricted kits shall be maintained by the law enforcement agency with jurisdiction           |
| 119 | in accordance with the provisions of this part.   |
| 120 | (d) If a victim chooses to provide a personal statement about the sexual assault or               |

| 121 | sexual abuse to law enforcement at any time after declining to provide a statement:               |
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| 122 | (i) the restricted kit shall no longer be classified as restricted; and                           |
| 123 | (ii) the sexual assault kit shall be transmitted to the Utah Bureau of Forensic Services          |
| 124 | as soon as possible, but no later than 30 days after the victim chooses to provide a statement to |
| 125 | law enforcement.  |
| 126 | (6) If available, a suspect standard or a consensual partner elimination standard shall be        |
| 127 | submitted to the Utah Bureau of Forensic Services:  |
| 128 | (a) with the sexual assault kit, if available, at the time the sexual assault kit is              |
| 129 | submitted; or   |
| 130 | (b) as soon as possible, but no later than 30 days from the date the kit was obtained by          |
| 131 | the law enforcement agency, if not obtained until after the sexual assault kit is submitted.      |
| 132 | (7) Failure to meet a deadline established in this part or as part of any rules established       |
| 133 | by the department is not a basis for dismissal of a criminal action or a bar to the admissibility |
| 134 | of the evidence in a criminal action.   |
| 135 | Section 5. Section <b>76-5-605</b> is enacted to read:  |
| 136 | 76-5-605. Sexual assault kit retention and disposal.  |
| 137 | Any item of evidence gathered by collecting facility personnel, law enforcement,                  |
| 138 | prosecutorial, or defense authorities that may be subject to deoxyribonucleic acid evidence       |
| 139 | testing and analysis in order to confirm the guilt or innocence of a criminal defendant may not   |
| 140 | be disposed of before trial of a criminal defendant unless:                                       |
| 141 | (1) 50 years have passed from the date of evidence collection for sexual assault kits             |
| 142 | relating to an uncharged or unresolved crime; or  |
| 143 | (2) 20 years have passed from the date of evidence collection for restricted kits, and:           |
| 144 | (a) the prosecution has determined that the defendant will not be tried for the criminal          |
| 145 | offense;  |
| 146 | (b) the prosecution has filed a motion with the court to destroy the evidence; and                |
| 147 | (c) an attempt has been made to notify the victim as required in Subsections                      |
| 148 | 77-37-3(3)(b)(i) and (ii).  |
| 149 | Section 6. Section <b>76-5-606</b> is enacted to read:  |
| 150 | 76-5-606. Victim notification of rights Notification of law enforcement.                          |
| 151 | (1) Collecting facility personnel who conduct sexual assault examinations shall inform            |

| 152 | each victim of a sexual assault of:  |
|-----|--|
| 153 | (a) available services for treatment of sexually transmitted infections, pregnancy, and          |
| 154 | other medical and psychiatric conditions;  |
| 155 | (b) available crisis intervention or other mental health services provided;                      |
| 156 | (c) the option to receive prophylactic medication to prevent sexually transmitted                |
| 157 | infections and pregnancy;  |
| 158 | (d) the right to determine:  |
| 159 | (i) whether to provide a personal statement about the sexual assault to law                      |
| 160 | enforcement; and   |
| 161 | (ii) if law enforcement should have access to any paperwork from the forensic                    |
| 162 | examination; and   |
| 163 | (e) the victim's rights as provided in Section 77-37-3.  |
| 164 | (2) The collecting facility shall notify law enforcement as soon as practicable if the           |
| 165 | victim of a sexual assault decides to interview and discuss the assault with law enforcement.    |
| 166 | (3) If a victim of a sexual assault declines to provide a personal statement about the           |
| 167 | sexual assault to law enforcement, the collecting facility shall provide a written notice to the |
| 168 | victim that contains the following information:  |
| 169 | (a) where the sexual assault kit will be stored;   |
| 170 | (b) notice that the victim may choose to contact law enforcement any time after                  |
| 171 | declining to provide a personal statement;   |
| 172 | (c) the name, phone number, and email address of the law enforcement agency having               |
| 173 | jurisdiction; and  |
| 174 | (d) the name and phone number of a local rape crisis center.                                     |
| 175 | Section 7. Section <b>76-5-607</b> is enacted to read:   |
| 176 | 76-5-607. Statewide sexual assault kit tracking system.  |
| 177 | (1) The department shall develop and implement a statewide tracking system by July 1             |
| 178 | 2018, that contains the following information for all sexual assault kits collected by law       |
| 179 | enforcement:   |
| 180 | (a) the submission status of sexual assault kits by law enforcement to the Utah Bureau           |
| 181 | of Forensic Services;  |
| 182 | (b) notification by the Utah Bureau of Forensic Services to law enforcement of DNA               |

| 183 | analysis findings; and  |
|-----|---|
| 184 | (c) the storage location of sexual assault kits.  |
| 185 | (2) The tracking system shall include a secure electronic access that allows the                  |
| 186 | submitting agency, collecting facility, department, and a victim, or his or her designee, to      |
| 187 | access or receive information, provided that the disclosure does not impede or compromise an      |
| 188 | active investigation, about the:  |
| 189 | (a) lab submission status;  |
| 190 | (b) DNA analysis findings provided to law enforcement; and  |
| 191 | (c) storage location of a sexual assault kit that was gathered from that victim.                  |
| 192 | Section 8. Section <b>76-5-608</b> is enacted to read:  |
| 193 | 76-5-608. Law enforcement Training Sexual assault and sexual abuse.                               |
| 194 | (1) The department and the Utah Prosecution Council shall develop training in                     |
| 195 | trauma-informed responses and investigations of sexual assault and sexual abuse, which            |
| 196 | include, but are not limited to, the following:   |
| 197 | (a) recognizing the symptoms of trauma;   |
| 198 | (b) understanding the impact of trauma on a victim;   |
| 199 | (c) responding to the needs and concerns of a victim of sexual assault or sexual abuse;           |
| 200 | (d) delivering services to victims of sexual assault or sexual abuse in a compassionate,          |
| 201 | sensitive, and nonjudgmental manner;  |
| 202 | (e) understanding cultural perceptions and common myths of sexual assault and sexual              |
| 203 | abuse; and  |
| 204 | (f) techniques of writing reports in accordance with Subsection (5).                              |
| 205 | (2) (a) The department and the Utah Prosecution Council shall offer the training in               |
| 206 | Subsection (1) to all certified law enforcement officers in the state of Utah by July 1, 2018.    |
| 207 | (b) The training for all law enforcement officers may be offered through an online                |
| 208 | course, developed by the department and the Utah Prosecution Council.                             |
| 209 | (3) The training listed in Subsection (1) shall be offered by the Peace Officer Standards         |
| 210 | and Training division to all persons seeking certification as a peace officer, beginning July 1,  |
| 211 | <u>2018.</u>  |
| 212 | (4) (a) The department and the Utah Prosecution Council shall develop and offer an                |
| 213 | advanced training course by July 1, 2018, for officers who investigate cases of sexual assault or |

| 214 | sexual abuse.   |
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| 215 | (b) The advanced training course shall include:   |
| 216 | (i) all criteria listed in Subsection (1); and  |
| 217 | (ii) interviewing techniques in accordance with the curriculum standards in Subsection        |
| 218 | <u>(5).</u>   |
| 219 | (5) The department shall consult with the Utah Prosecution Council to develop the             |
| 220 | specific training requirements of this section, including evidence-based curriculum standards |
| 221 | for report writing and response to sexual assault and sexual abuse, including trauma-informed |
| 222 | and victim-centered interview techniques, which have been demonstrated to minimize            |
| 223 | retraumatizing victims.   |
| 224 | Section 9. Section <b>76-5-609</b> is enacted to read:  |
| 225 | 76-5-609. Rulemaking authority.   |
| 226 | After consultation with the Utah Bureau of Forensic Services and in accordance with           |
| 227 | Title 63G, Chapter 3, Utah Administrative Rulemaking Act, the department shall make rules,    |
| 228 | consistent with this part, regarding:   |
| 229 | (1) the procedures for the submission and testing of all sexual assault kits collected by     |
| 230 | law enforcement and prosecutorial agencies in the state;                                      |
| 231 | (2) the information and evidence that is required to be submitted as part of each sexual      |
| 232 | assault kit submission; and   |
| 233 | (3) goals for the completion of analysis and classification of all sexual assault kit         |
| 234 | submissions.  |
| 235 | Section 10. Section <b>76-5-610</b> is enacted to read:                                       |
| 236 | 76-5-610. Reporting requirement.  |
| 237 | The Department of Public Safety and the Utah Bureau of Forensic Services shall report         |
| 238 | by July 31 of each year to the Law Enforcement and Criminal Justice Interim Committee and     |
| 239 | the Executive Offices and Criminal Justice Appropriations Subcommittee regarding:             |
| 240 | (1) the timelines set for testing all sexual assault kits submitted to the Utah Bureau of     |
| 241 | Forensic Services as provided in Subsection 76-5-603(2);                                      |
| 242 | (2) the goals established in Section 76-5-609;  |
| 243 | (3) the status of meeting those goals;  |
| 244 | (4) the number of sexual assault kits that are sent to the Utah Bureau of Forensic            |

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|--------------|---|
| 246          | (5) the number of restricted kits held by law enforcement;                              |
| 247          | (6) the number of sexual assault kits that are not processed in accordance with the     |
| 248 <u>t</u> | timelines established in this part; and   |
| 249          | (7) future appropriations requests that will ensure that all DNA cases can be processed |
| 250 <u>a</u> | according to the timelines established by this part.                                    |

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