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1	PEACE OFFICER STANDARDS AND
2	TRAINING AMENDMENTS
3	2010 GENERAL SESSION
4	STATE OF UTAH
5	Chief Sponsor: Carl Wimmer
6	Senate Sponsor:
7 8	LONG TITLE
9	General Description:
10	This bill modifies the Public Safety Code relating to peace officer certification and the
11	procedures and grounds for the denial, relinquishment, suspension, or revocation of
12	certification.
13	Highlighted Provisions:
14	This bill:
15	 provides that a peace officer who voluntarily relinquishes the peace officer's
16	certification to the division may not thereafter reapply to the division to be certified
17	as a peace officer in Utah;
18	 provides authority to the Peace Officer Standards and Training (POST) Council to
19	suspend or revoke certification of a peace officer for any of the following:
20	 willful falsification of any information to obtain certified status;
21	 physical or mental disability affecting the peace officer's ability to perform
22	duties;
23	 addiction to alcohol or controlled substances unless the peace officer reports the
24	addiction to the employer and the director $\hat{\mathbf{H}} \rightarrow \underline{\mathbf{;}}$ and [and temporarily surrenders
25	certification until the employer certifies that the peace officer has been
26	medically cleared to return to active duty; and] ←Ĥ
27	 violation of a state or federal law, regardless of whether the conduct results in



28	the filing of criminal charges;
29	 amends provisions referring to the POST director's rulemaking authority with the
30	advice of the POST council;
31	 amends directives regarding specific rulemaking for dispatcher training and
32	certification;
33	 provides procedures and requires the division to initiate all adjudicative proceedings
34	as civil actions;
35	 specifies that the burden of proof in the adjudicative proceedings is by a
36	preponderance of the evidence;
37	 permits a peace officer to request an appeal hearing conducted by an administrative
38	law judge;
39	 provides that termination, whether voluntary or involuntary, or employment by an
40	agency after termination does not preclude suspension or revocation of peace officer
41	certification status by the council if the peace officer was terminated for cause; and
42	requires a chief, sheriff, or administrative officer of a law enforcement agency who
43	is made aware of alleged conduct of a peace officer that would be grounds for
44	suspension or revocation to investigate and report the conduct to the division, if the
45	agency finds the allegation to be true.
46	Monies Appropriated in this Bill:
47	None
48	Other Special Clauses:
49	None
50	Utah Code Sections Affected:
51	AMENDS:
52	53-6-102, as last amended by Laws of Utah 1995, Chapter 134
53	53-6-105, as last amended by Laws of Utah 2008, Chapter 382
54	53-6-202, as renumbered and amended by Laws of Utah 1993, Chapter 234
55	53-6-203, as last amended by Laws of Utah 1998, Chapter 282
56	ENACTS:
57	53-6-211.5 , Utah Code Annotated 1953
58	REPEALS AND REENACTS:

)	53-6-211, as last amended by Laws of Utah 1998, Chapters 13 and 282
)	Be it enacted by the Legislature of the state of Utah:
2	Section 1. Section 53-6-102 is amended to read:
,	53-6-102. Definitions.
	As used in this chapter:
,	(1) "Addiction" means the unlawful or habitual use of alcohol or a controlled substance
	which endangers the public health, safety, or welfare.
	[(1)] (2) "Certified academy" means a peace officer training institution certified in
	accordance with the standards developed under Section 53-6-105.
	[(2)] (3) "Council" means the Peace Officer Standards and Training Council created in
	Section 53-6-106.
	(4) "Conviction" means an adjudication of guilt regarding criminal conduct, including:
	(a) a finding of guilt by a court or a jury;
	(b) a guilty plea;
	(c) a plea of nolo contendere;
	(d) a plea which is held in abeyance pending the successful completion of:
	(i) a probationary period; or
	(ii) a diversion agreement; or
	(e) a conviction which has been expunged or dismissed.
	[(3)] (5) "Director" means the director of the Peace Officer Standards and Training
	Division appointed under Section 53-6-104.
	[(4)] (6) "Dispatcher" means an employee of a public safety agency of the state or any
	of its political subdivisions and whose primary duties are to:
	(a) (i) receive calls for one or a combination of, emergency police, fire, and medical
	services, and to dispatch the appropriate personnel and equipment in response to the calls; and
	(ii) in response to emergency calls, make urgent decisions affecting the life, health, and
	welfare of the public and public safety employees; or
	(b) supervise dispatchers or direct a dispatch communication center.
	[(5)] (7) "Division" means the Peace Officer Standards and Training Division created
	in Section 53-6-103.

90	[(6)] <u>(8)</u> "POST" means the division.
91	Section 2. Section 53-6-105 is amended to read:
92	53-6-105. Duties of director Powers Rulemaking.
93	(1) The director, with the advice of the council, shall:
94	(a) prescribe standards for the certification of a peace officer training academy, certify
95	an academy that meets the prescribed standards, and prescribe standards for revocation of
96	certification for cause;
97	(b) prescribe minimum qualifications for certification of peace officers appointed or
98	elected to enforce the laws of this state and its subdivisions and prescribe standards for
99	revocation of certification for cause;
100	(c) establish minimum requirements for the certification of training instructors and
101	establish standards for revocation of certification;
102	(d) provide for the issuance of appropriate certificates to those peace officers
103	completing the basic training programs offered by a certified academy or those persons who
104	pass a certification examination as provided for in this chapter;
105	(e) consult and cooperate with certified academy administrators and instructors for the
106	continued development and improvement of the basic training programs provided by the
107	certified academy and for the further development and implementation of advanced in-service
108	training programs;
109	(f) consult and cooperate with state institutions of higher education to develop
110	specialized courses of study for peace officers in the areas of criminal justice, police
111	administration, criminology, social sciences, and other related disciplines;
112	(g) consult and cooperate with other departments, agencies, and local governments
113	concerned with peace officer training;
114	(h) perform any other acts necessary to develop peace officer training programs within
115	the state;
116	(i) report to the council at regular meetings of the council and when the council
117	requires;
118	(j) recommend peace officer standards and training requirements to the commissioner,

(k) [make rules as provided in this chapter.] in accordance with Title 63G, Chapter 3,

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governor, and the Legislature; and

121	Utah Administrative Rulemaking Act, the director shall, with the advice of the council, make
122	rules necessary to administer this chapter.
123	(2) With the permission of the commissioner, the director may execute contracts on
124	behalf of the division with criminal justice agencies to provide training for employees of those
125	agencies if:
126	(a) the employees or the employing agency pay a registration fee equivalent to the cost
127	of the training; and
128	(b) the contract does not reduce the effectiveness of the division in its primary
129	responsibility of providing training for peace officers of the state.
130	(3) The director may:
131	(a) revoke certification of a certified academy for cause; and
132	(b) make training aids and materials available to local law enforcement agencies.
133	(4) [In accordance with Title 63G, Chapter 3, Utah Administrative Rulemaking Act,
134	and consistent with Title 53, Chapter 6, Part 3, Dispatcher Training and Certification Act, the]
135	<u>The</u> director shall, with the advice of the council, make rules:
136	(a) establishing minimum requirements for the certification of dispatcher training
137	instructors in a certified academy or interagency program and standards for revocation of this
138	certification;
139	(b) establishing approved curriculum and a basic schedule for the basic dispatcher
140	training course and the content of the dispatcher certification examination;
141	(c) providing for the issuance of appropriate certificates to a person who completes the
142	basic dispatcher course or who passes a dispatcher certification examination as provided for in
143	this chapter;
144	(d) establishing approved courses for certified dispatchers' annual training; and
145	(e) establishing a reinstatement procedure for a certified dispatcher who has not
146	obtained the required annual training hours.
147	Section 3. Section 53-6-202 is amended to read:
148	53-6-202. Basic training course Completion required Annual training
149	Prohibition from exercising powers Reinstatement.
150	(1) (a) The director shall:
151	(i) (A) suggest and prepare subject material; and

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152	(B) schedule instructors for basic training courses; or
153	(ii) review the material and instructor choices submitted by a certified academy.
154	(b) The subject material, instructors, and schedules shall be approved or disapproved
155	by a majority vote of the council.
156	(2) The materials shall be reviewed and approved by the council on or before July 1st
157	of each year and may from time to time be changed or amended by majority vote of the council.
158	(3) The basic training in a certified academy shall be appropriate for the basic training
159	of peace officers in the techniques of law enforcement in the discretion of the director.
160	(4) (a) All peace officers must satisfactorily complete the basic training course or the
161	waiver process provided for in this chapter as well as annual certified training of not less than
162	40 hours as the director, with the advice and consent of the council, directs.
163	(b) A peace officer who fails to satisfactorily complete the annual training shall
164	automatically be prohibited from exercising peace officer powers until any deficiency is made
165	up.
166	[(5) The director, with the advice of the council, may make rules relating to the
167	reinstatement of powers of peace officers who have been prohibited from exercising those
168	powers under this part.]
169	Section 4. Section 53-6-203 is amended to read:
170	53-6-203. Applicants for admission to training programs or for certification
171	examination Requirements.
172	(1) Before being accepted for admission to the training programs conducted by a
173	certified academy, and before being allowed to take a certification examination, each applicant
174	for admission or certification examination shall meet the following requirements:
175	(a) be a United States citizen;
176	(b) be at least 21 years old at the time of appointment as a peace officer;
177	(c) be a high school graduate or furnish evidence of successful completion of an
178	examination indicating an equivalent achievement;
179	(d) have not been convicted of a crime for which the applicant could have been
180	punished by imprisonment in a federal penitentiary or by imprisonment in the penitentiary of

(e) have demonstrated good moral character, as determined by a background

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this or another state;

183	investigation;	and
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(f) be free of any physical, emotional, or mental condition that might adversely affect the performance [of his duty] of the applicant's duties as a peace officer.

- (2) (a) An application for admission to a training program shall be accompanied by a criminal history background check of local, state, and national criminal history files and a background investigation.
- (b) The costs of the background check and investigation shall be borne by the applicant or the applicant's employing agency.
- [(i) Conviction of any offense not serious enough to be covered under Subsection (1)(d), involving dishonesty, unlawful sexual conduct, physical violence, or the unlawful use, sale, or possession for sale of a controlled substance is an indication that an applicant may not be of good moral character and may be grounds for denial of admission to a training program or refusal to take a certification examination.]
- [(ii) An applicant may be admitted to a training program provisionally, pending completion of any background check or investigation required by this subsection.]
- (3) (a) Notwithstanding any expungement statute or rule of any other jurisdiction, any conviction obtained in this state or other jurisdiction, including a conviction that has been expunged, dismissed, or treated in a similar manner to either of these procedures, may be considered for purposes of this section.
- (b) This provision applies to convictions entered both before and after the effective date of this section.
- (4) Any background check or background investigation performed pursuant to the requirements of this section shall be to determine eligibility for admission to training programs or qualification for certification examinations and may not be used as a replacement for any background investigations that may be required of an employing agency.
- (5) An applicant shall be considered to be of good moral character under Subsection (1)(e) if the applicant has not engaged in conduct that would be a violation of Subsection 53-6-211(1).
- 211 Section 5. Section **53-6-211** is repealed and reenacted to read:
- 212 <u>53-6-211.</u> Suspension or revocation of certification -- Right to a hearing -- 213 Grounds -- Notice to employer -- Reporting.

214	(1) The council has authority to suspend or revoke the certification of a peace officer, if
215	the peace officer:
216	(a) willfully falsifies any information to obtain certification;
217	(b) has any physical or mental disability affecting the peace officer's ability to perform
218	duties;
219	(c) is addicted to alcohol or any controlled substance, unless $\hat{\mathbf{H}} \rightarrow [:]$
220	$[\underline{(i)}] \leftarrow \hat{H}$ the peace officer reports the addiction to the employer and to the director as part of a
221	departmental early intervention process; Ĥ→ [and
222	(ii) the peace officer temporarily surrenders the peace officer's certification as part of a
223	departmental early intervention process until the employer certifies that the peace officer has
224	been medically cleared to return to active duty;] ←Ĥ
225	(d) engages in conduct which is a violation of any state or federal law or regulation,
226	regardless of whether the conduct results in the filing of criminal charges against the officer;
227	(e) refuses to respond, or fails to respond truthfully, to questions after having been
228	issued a warning issued based on Garrity v. New Jersey, 385 U.S. 493 (1967);
229	(f) engages in sexual conduct which impairs the ability of the peace officer to
230	objectively and diligently perform the duties and functions of a peace officer; or
231	(g) is dismissed from military service for $\hat{\mathbf{H}} \rightarrow [\underline{\mathbf{any reason other than an honorable}}]$
231a	discharge,
232	including:
233	$\frac{\text{(i)}}{\text{(i)}} \leftarrow \hat{\mathbf{H}} \text{ a bad conduct } \hat{\mathbf{H}} \rightarrow \text{[discharge;}$
234	$\underline{\text{(ii)}}$ or $\leftarrow \hat{\mathbf{H}}$ a dishonorable discharge $\hat{\mathbf{H}} \rightarrow [\frac{1}{2}]$
235	(iii) any type of administrative discharge; or
236	$\frac{\text{(iv)} \text{ a less than honorable discharge}}{\text{(iv)}} \leftarrow \hat{\mathbf{H}}$
237	(2) The council may not suspend or revoke the certification of a peace officer for a
238	violation of a law enforcement agency's policies, general orders, or guidelines of operation that
239	do not amount to a cause of action under Subsection (1).
240	(3) (a) The division is responsible for investigating officers who are alleged to have
241	engaged in conduct in violation of Subsection (1).
242	(b) The division shall initiate all adjudicative proceedings under this section by
243	providing to the peace officer involved notice and an opportunity for a hearing before an
244	administrative law judge.

(c) All adjudicative proceedings under this section are civil actions, notwithstanding
whether the issue in the adjudicative proceeding is a violation of statute that may be prosecuted
criminally.
(d) (i) The division has the burden of proof in an adjudicative proceeding under this
section and the burden is by a preponderance of the evidence.
(ii) If a peace officer asserts an affirmative defense, the peace officer has the burden of
proof to establish the affirmative defense by a preponderance of the evidence.
(e) If the adjudicative proceeding determines there is evidence that the officer engaged
in conduct in violation of Subsection (1), the division shall present the case to the council.
(f) The division shall notify the chief, sheriff, or administrative officer of the police
agency which employs the involved peace officer of the investigation and shall provide any
information or comments concerning the peace officer received from that agency regarding the
peace officer to the council before a peace officer's certification may be suspended or revoked.
(4) (a) Termination of a peace officer, whether voluntary or involuntary, does not
preclude suspension or revocation of a peace officer's certification by the council if the peace
officer was terminated for any of the reasons under Subsection (1).
(b) Employment by another agency, or reinstatement of a peace officer by the original
employing agency after termination by that agency, whether the termination was voluntary or
involuntary, does not preclude suspension or revocation of a peace officer's certification by the
council if the peace officer was terminated for any of the reasons under Subsection (1).
(5) A chief, sheriff, or administrative officer of a law enforcement agency who is made
aware of an allegation against a peace officer employed by that agency that involves conduct in
violation of Subsection (1) shall investigate the allegation and report to the division if the
allegation is found to be true.
Section 6. Section 53-6-211.5 is enacted to read:
53-6-211.5. Voluntary relinquishment of peace officer certification.
(1) A peace officer may voluntarily relinquish the peace officer's certification to the
division at any time, regardless of whether an investigation has been instituted or an
adjudicative proceeding has been initiated under this chapter.
(2) (a) A peace officer who voluntarily relinquishes certification under this section may
not subsequently be certified as a peace officer in this state.

(b) This section does not apply to a peace officer whose certification has become
 inactive as provided in Section 53-6-208.

Legislative Review Note as of 1-26-10 10:18 AM

Office of Legislative Research and General Counsel

H.B. 187 - Peace Officer Standards and Training Amendments

Fiscal Note

2010 General Session State of Utah

State Impact

Enactment of this bill will not require additional appropriations.

Individual, Business and/or Local Impact

Enactment of this bill likely will not result in direct, measurable costs and/or benefits for individuals, businesses, or local governments.

2/4/2010, 2:43:12 PM, Lead Analyst: Ricks, G./Attny: SCA

Office of the Legislative Fiscal Analyst