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	SEVERANCE TAX REVISIONS
2	2013 GENERAL SESSION
,	STATE OF UTAH
	Chief Sponsor: Brian S. King
	Senate Sponsor:
,	LONG TITLE
	General Description:
	This bill makes changes related to severance taxes.
)	Highlighted Provisions:
	This bill:
	defines terms;
	 provides that certain severance tax revenue be deposited into the Education Fund
	and the permanent state trust fund;
	 makes changes to and repeals certain oil and gas severance tax exemptions;
	adjusts oil and gas severance tax rates; and
	makes technical and conforming changes.
	Money Appropriated in this Bill:
	None
)	Other Special Clauses:
	This bill takes effect on January 1, 2014.
2	Utah Code Sections Affected:
,	AMENDS:
	51-9-305 , as last amended by Laws of Utah 2011, Chapter 239
	59-5-101, as last amended by Laws of Utah 2009, Chapter 344
	59-5-102 , as last amended by Laws of Utah 2011, Chapters 54 and 384
	59-5-115, as last amended by Laws of Utah 2008, Chapter 141



REPEALS:
59-5-120 , as enacted by Laws of Utah 2006, Chapter 346
Be it enacted by the Legislature of the state of Utah:
Section 1. Section 51-9-305 is amended to read:
51-9-305. Crediting of certain severance tax revenues to the permanent state
trust fund.
(1) As used in this section:
(a) "Aggregate annual revenue" means the aggregate annual revenue collected in a
fiscal year from the taxes imposed under Title 59, Chapter 5, Severance Tax on Oil, Gas, and
Mining, after subtracting the amounts required to be distributed under Sections 59-5-116 and
<u>59-5-119.</u>
(b) "Mining severance tax" means a tax imposed under Title 59, Chapter 5, Part 2,
Mining Severance Tax.
(c) "Oil and gas severance tax" means a tax imposed under Title 59, Chapter 5, Part 1,
Oil and Gas Severance Tax.
(d) "Permanent state trust fund deposit amount" means a deposit into the permanent
state trust fund equal to:
(i) 25% of the first \$50,000,000 of aggregate annual revenue;
(ii) 50% of the next \$50,000,000 of aggregate annual revenue; and
(iii) 75% of the aggregate annual revenue that exceeds \$100,000,000.
[(1) (a)] (2) After making the [distributions] deposits of oil and gas severance tax
[revenues] revenue as required under Sections 59-5-116 and 59-5-119, the Division of Finance
shall make the [distributions required under Subsections (2) through (5)] credit required under
Subsection (3).
[(b) For purposes of this section, revenue collected from severance taxes on oil and gas
imposed under Title 59, Chapter 5, Severance Tax on Oil, Gas, and Mining, does not include
revenue that is distributed under Section 59-5-116 or 59-5-119.]
[(2) (a) Beginning with fiscal year 2008-09 and ending with fiscal year 2010-11, if
authorized by law, the Division of Finance shall credit to the permanent state trust fund all
revenue collected in a fiscal year from severance taxes on oil and gas imposed under Title 59

59	Chapter 5, Severance Tax on Oil, Gas, and Mining, that exceed \$71,000,000.
60	[(b) Beginning with fiscal year 2011-12, if authorized by law, the Division of Finance
61	shall credit to the permanent state trust fund all revenue collected in a fiscal year from
62	severance taxes on oil and gas imposed under Title 59, Chapter 5, Severance Tax on Oil, Gas,
63	and Mining, that exceed \$77,000,000.]
64	[(3) Beginning with fiscal year 2008-09, if authorized by law, the Division of Finance
65	shall credit to the permanent state trust fund all revenue collected in a fiscal year from
66	severance taxes on mining imposed under Title 59, Chapter 5, Severance Tax on Oil, Gas, and
67	Mining, that exceed \$27,600,000.]
68	(3) (a) The Division of Finance shall annually credit to the permanent state trust fund
69	the permanent state trust fund deposit amount.
70	(b) In crediting revenues to the permanent state trust fund in accordance with
71	Subsection (3)(a), the Division of Finance shall, up to the permanent state trust fund deposit
72	amount:
73	(i) first credit mining severance tax revenues; and
74	(ii) after crediting all mining severance tax revenues, credit oil and gas severance tax
75	revenues.
76	(4) The state treasurer shall invest and separately account for the earnings on funds that
77	are [deposited into] credited to the permanent state trust fund under this section.
78	(5) (a) In accordance with Utah Constitution Article XXII, Section 4, the interest and
79	dividends earned annually on revenue from severance taxes that are [deposited into] credited to
80	the permanent state trust fund shall be [deposited in] credited to the General Fund.
81	(b) Interest and dividends earned on revenue from severance taxes that are [deposited
82	in] credited to the General Fund pursuant to Subsection (5)(a) shall be credited to the
83	Infrastructure and Economic Diversification Investment Account created in Section 51-9-303.
84	Section 2. Section 59-5-101 is amended to read:
85	59-5-101. Definitions.
86	As used in this part:
87	(1) "Board" means the Board of Oil, Gas, and Mining created in Section 40-6-4.
88	(2) "Coal-to-liquid" means the process of converting coal into a liquid synthetic fuel.
89	(3) "Condensate" means those hydrocarbons, regardless of gravity, that occur naturally

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- in the gaseous phase in the reservoir that are separated from the natural gas as liquids through the process of condensation either in the reservoir, in the wellbore, or at the surface in field separators.
 - (4) "Crude oil" means those hydrocarbons, regardless of gravity, that occur naturally in the liquid phase in the reservoir and are produced and recovered at the wellhead in liquid form.
 - (5) "Development well" means any oil and gas producing well other than a wildcat well.
- 97 (6) "Division" means the Division of Oil, Gas, and Mining established under Title 40, 98 Chapter 6.
 - (7) "Enhanced recovery project" means:
 - (a) the injection of liquids or hydrocarbon or nonhydrocarbon gases directly into a reservoir for the purpose of:
 - (i) augmenting reservoir energy;
 - (ii) modifying the properties of the fluids or gases in a reservoir; or
- 104 (iii) changing the reservoir conditions to increase the recoverable oil, gas, or oil and 105 gas through the joint use of two or more well bores; and
 - (b) a project initially approved by the board as a new or expanded enhanced recovery project on or after January 1, 1996.
 - (8) (a) "Gas" means:
- (i) natural gas;
 - (ii) natural gas liquids; or
- (iii) any mixture of natural gas and natural gas liquids.
- (b) "Gas" does not include solid hydrocarbons.
 - (9) "Incremental production" means that part of production, certified by the Division of Oil, Gas, and Mining, which is achieved from an enhanced recovery project that would not have economically occurred under the reservoir conditions existing before the project and that has been approved by the division as incremental production.
 - (10) "Natural gas" means those hydrocarbons, other than oil and other than natural gas liquids separated from natural gas, that occur naturally in the gaseous phase in the reservoir and are produced and recovered at the wellhead in gaseous form.
 - (11) "Natural gas liquids" means those hydrocarbons initially in reservoir natural gas,

121	regardless of gravity, that are separated in gas processing plants from the natural gas as figures
122	at the surface through the process of condensation, absorption, adsorption, or other methods.
123	(12) (a) "Oil" means:
124	(i) crude oil;
125	(ii) condensate; or
126	(iii) any mixture of crude oil and condensate.
127	(b) "Oil" does not include solid hydrocarbons.
128	(13) "Oil or gas field" means a geographical area overlying oil or gas structures. The
129	boundaries of oil or gas fields shall conform with the boundaries as fixed by the Board and
130	Division of Oil, Gas, and Mining under Title 40, Chapter 6, Board and Division of Oil, Gas,
131	and Mining.
132	(14) "Oil shale" means a group of fine black to dark brown shales containing
133	bituminous material that yields petroleum upon distillation.
134	(15) "Operator" means any person engaged in the business of operating an oil or gas
135	well, regardless of whether the person is:
136	(a) a working interest owner;
137	(b) an independent contractor; or
138	(c) acting in a capacity similar to Subsection (15)(a) or (b) as determined by the
139	commission by rule made in accordance with Title 63G, Chapter 3, Utah Administrative
140	Rulemaking Act.
141	(16) "Owner" means any person having a working interest, royalty interest, payment
142	out of production, or any other interest in the oil or gas produced or extracted from an oil or gas
143	well in the state, or in the proceeds of this production.
144	(17) (a) Subject to Subsections (17)(b) and (c), "processing costs" means the
145	reasonable actual costs of processing oil or gas to remove:
146	(i) natural gas liquids; or
147	(ii) contaminants.
148	(b) If processing costs are determined on the basis of an arm's-length contract,
149	processing costs are the actual costs.
150	(c) (i) If processing costs are determined on a basis other than an arm's-length contract,
151	processing costs are those reasonable costs associated with:

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152	(A) actual operating and maintenance expenses, including oil or gas used or consumed
153	in processing;
154	(B) overhead directly attributable and allocable to the operation and maintenance; and
155	(C) (I) depreciation and a return on undepreciated capital investment; or
156	(II) a cost equal to a return on the investment in the processing facilities as determined
157	by the commission.
158	(ii) Subsection (17)(c)(i) includes situations where the producer performs the
159	processing for the producer's product.
160	(18) "Producer" means any working interest owner in any lands in any oil or gas field
161	from which gas or oil is produced.
162	(19) "Recompletion" means any downhole operation that is:
163	(a) conducted to reestablish the producibility or serviceability of a well in any geologic
164	interval; and
165	(b) approved by the division as a recompletion.
166	(20) "Research and development" means the process of inquiry or experimentation
167	aimed at the discovery of facts, devices, technologies, or applications and the process of
168	preparing those devices, technologies, or applications for marketing.
169	(21) "Royalty interest owner" means the owner of an interest in oil or gas, or in the
170	proceeds of production from the oil or gas who does not have the obligation to share in the
171	expenses of developing and operating the property.
172	(22) "Solid hydrocarbons" means:
173	(a) coal;
174	(b) gilsonite;
175	(c) ozocerite;
176	(d) elaterite;
177	(e) oil shale;
178	(f) tar sands; and
179	(g) all other hydrocarbon substances that occur naturally in solid form.
180	(23) "Stripper well" means:
181	(a) an oil well whose average daily production for the days the well has produced has
182	been [20] 10 barrels or less of crude oil a day during any consecutive 12-month period; or

183	(b) a gas well whose average daily production for the days the well has produced has
184	been 60 MCF or less of natural gas a day during any consecutive 90-day period.
185	(24) "Tar sands" means impregnated sands that yield mixtures of liquid hydrocarbon
186	and require further processing other than mechanical blending before becoming finished
187	petroleum products.
188	(25) (a) Subject to Subsections (25)(b) and (c), "transportation costs" means the
189	reasonable actual costs of transporting oil or gas products from the well to the point of sale.
190	(b) If transportation costs are determined on the basis of an arm's-length contract,
191	transportation costs are the actual costs.
192	(c) (i) If transportation costs are determined on a basis other than an arm's-length
193	contract, transportation costs are those reasonable costs associated with:
194	(A) actual operating and maintenance expenses, including fuel used or consumed in
195	transporting the oil or gas;
196	(B) overhead costs directly attributable and allocable to the operation and maintenance
197	and
198	(C) depreciation and a return on undepreciated capital investment.
199	(ii) Subsection (25)(c)(i) includes situations where the producer performs the
200	transportation for the producer's product.
201	(d) Regardless of whether transportation costs are determined on the basis of an
202	arm's-length contract or a basis other than an arm's-length contract, transportation costs
203	include:
204	(i) carbon dioxide removal;
205	(ii) compression;
206	(iii) dehydration;
207	(iv) gathering;
208	(v) separating;
209	(vi) treating; or
210	(vii) a process similar to Subsections (25)(d)(i) through (vi), as determined by the
211	commission by rule made in accordance with Title 63G, Chapter 3, Utah Administrative
212	Rulemaking Act.
213	(26) "Tribe" means the Ute Indian Tribe of the Uintah and Ouray Reservation.

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214	(27) "Well or wells" means any extractive means from which oil or gas is produced or
215	extracted, located within an oil or gas field, and operated by one person.
216	(28) "Wildcat well" means an oil and gas producing well [which] that is drilled and
217	completed in a pool, as defined under Section 40-6-2, in which a well has not been previously
218	completed as a well capable of producing in commercial quantities.
219	(29) "Working interest owner" means the owner of an interest in oil or gas burdened
220	with a share of the expenses of developing and operating the property.
221	(30) (a) "Workover" means any downhole operation that is:
222	(i) conducted to sustain, restore, or increase the producibility or serviceability of a well
223	in the geologic intervals in which the well is currently completed; and
224	(ii) approved by the division as a workover.
225	(b) "Workover" does not include operations that are conducted primarily as routine
226	maintenance or to replace worn or damaged equipment.
227	Section 3. Section 59-5-102 is amended to read:
228	59-5-102. Severance tax Rate Computation Annual exemption Tax credit
229	Tax rate reduction Study by Revenue and Taxation Interim Committee.
230	(1) (a) Subject to Subsection (1)(b), a person owning an interest in oil or gas produced
231	from a well in the state, including a working interest, royalty interest, payment out of
232	production, or any other interest, or in the proceeds of the production of oil or gas, shall pay to
233	the state a severance tax on the basis of the value determined under Section 59-5-103.1 of the
234	oil or gas:
235	(i) produced; and
236	(ii) (A) saved;
237	(B) sold; or
238	(C) transported from the field where the substance was produced.
239	(b) This section applies to an interest in oil or gas produced from a well in the state or
240	in the proceeds of the production of oil or gas produced from a well in the state except for:
241	(i) an interest of the United States in oil or gas or in the proceeds of the production of
242	oil or gas;
243	(ii) an interest of the state or a political subdivision of the state in oil or gas or in the
244	proceeds of the production of oil or gas; or

245	(iii) an interest of an Indian or Indian tribe as defined in Section 9-9-101 in oil or gas or
246	in the proceeds of the production of oil or gas produced from land under the jurisdiction of the
247	United States.
248	[(2) (a) Subject to Subsection (2)(d), the severance tax rate for oil is as follows:]
249	[(i) 3% of the value of the oil up to and including the first \$13 per barrel for oil; and]
250	[(ii) 5% of the value of the oil from \$13.01 and above per barrel for oil.]
251	[(b) Subject to Subsection (2)(d), the severance tax rate for natural gas is as follows:]
252	[(i) 3% of the value of the natural gas up to and including the first \$1.50 per MCF for
253	gas; and]
254	[(ii) 5% of the value of the natural gas from \$1.51 and above per MCF for gas.]
255	[(c) Subject to Subsection (2)(d), the severance tax rate for natural gas liquids is 4% of
256	the value of the natural gas liquids.]
257	[(d) (i) On or before December 15, 2004, the Office of the Legislative Fiscal Analyst
258	and the Governor's Office of Planning and Budget shall prepare a revenue forecast estimating
259	the amount of revenues that:]
260	[(A) would be generated by the taxes imposed by this part for the calendar year
261	beginning on January 1, 2004 had 2004 General Session S.B. 191 not taken effect; and]
262	[(B) will be generated by the taxes imposed by this part for the calendar year beginning
263	on January 1, 2004.]
264	[(ii) Effective on January 1, 2005, the tax rates described in Subsections (2)(a) through
265	(c) shall be:]
266	[(A) increased as provided in Subsection (2)(d)(iii) if the amount of revenues estimated
267	under Subsection (2)(d)(i)(B) is less than the amount of revenues estimated under Subsection
268	(2)(d)(i)(A); or]
269	[(B) decreased as provided in Subsection (2)(d)(iii) if the amount of revenues
270	estimated under Subsection (2)(d)(i)(B) is greater than the amount of revenues estimated under
271	Subsection (2)(d)(i)(A).]
272	[(iii) For purposes of Subsection (2)(d)(ii):]
273	[(A) subject to Subsection (2)(d)(iv)(B):]
274	[(I) if an increase is required under Subsection (2)(d)(ii)(A), the total increase in the tax
275	rates shall be by the amount necessary to generate for the calendar year beginning on January 1.

276	2005 revenues equal to the amount by which the revenues estimated under Subsection
277	(2)(d)(i)(A) exceed the revenues estimated under Subsection (2)(d)(i)(B); or
278	[(II) if a decrease is required under Subsection (2)(d)(ii)(B), the total decrease in the
279	tax rates shall be by the amount necessary to reduce for the calendar year beginning on January
280	1, 2005 revenues equal to the amount by which the revenues estimated under Subsection
281	(2)(d)(i)(B) exceed the revenues estimated under Subsection (2)(d)(i)(A); and]
282	[(B) an increase or decrease in each tax rate under Subsection (2)(d)(ii) shall be in
283	proportion to the amount of revenues generated by each tax rate under this part for the calendar
284	year beginning on January 1, 2003.
285	[(iv) (A) The commission shall calculate any tax rate increase or decrease required by
286	Subsection (2)(d)(ii) using the best information available to the commission.]
287	[(B) If the tax rates described in Subsections (2)(a) through (c) are increased or
288	decreased as provided in this Subsection (2)(d), the commission shall mail a notice to each
289	person required to file a return under this part stating the tax rate in effect on January 1, 2005
290	as a result of the increase or decrease.]
291	(2) (a) The severance tax rate for oil is 5% of the value of the oil.
292	(b) The severance tax rate for natural gas is 5% of the value of the natural gas.
293	(c) The severance tax rate for natural gas liquids is 5% of the value of the natural gas
294	<u>liquids.</u>
295	(3) If oil or gas is shipped outside the state:
296	(a) the shipment constitutes a sale; and
297	(b) the oil or gas is subject to the tax imposed by this section.
298	(4) (a) Except as provided in Subsection (4)(b), if the oil or gas is stockpiled, the tax is
299	not imposed until the oil or gas is:
300	(i) sold;
301	(ii) transported; or
302	(iii) delivered.
303	(b) Notwithstanding Subsection (4)(a), if oil or gas is stockpiled for more than two
304	years, the oil or gas is subject to the tax imposed by this section.
305	(5) A <u>stripper well is exempt from a tax [is not]</u> imposed under this section [upon]
306	unless:

307	[(a) stripper wells, unless]
308	(a) the exemption prevents the severance tax from being treated as a deduction for
309	federal tax purposes; <u>or</u>
310	(b) (i) for an oil stripper well, the average crude oil price for the prior calendar year as
311	reported by the United States Department of Energy is greater than or equal to \$40 per barrel;
312	<u>or</u>
313	(ii) for a gas stripper well, the average wellhead price for the prior calendar year as
314	reported by the United States Department of Energy is greater than or equal to \$1.50 per
315	thousand cubic feet.
316	[(b) the first 12 months of production for wildcat wells started after January 1, 1990;
317	or]
318	[(c) the first six months of production for development wells started after January 1,
319	1990.]
320	[(6) (a) Subject to Subsections (6)(b) and (c), a working interest owner who pays for all
321	or part of the expenses of a recompletion or workover may claim a nonrefundable tax credit
322	equal to 20% of the amount paid.]
323	[(b) The tax credit under Subsection (6)(a) for each recompletion or workover may not
324	exceed \$30,000 per well during each calendar year.]
325	[(c) If any amount of tax credit a taxpayer is allowed under this Subsection (6) exceeds
326	the taxpayer's tax liability under this part for the calendar year for which the taxpayer claims
327	the tax credit, the amount of tax credit exceeding the taxpayer's tax liability for the calendar
328	year may be carried forward for the next three calendar years.]
329	[(7) A 50% reduction in the tax rate is imposed upon the incremental production
330	achieved from an enhanced recovery project.]
331	[(8)] (6) The taxes imposed by this section are:
332	(a) in addition to all other taxes provided by law; and
333	(b) delinquent, unless otherwise deferred, on June 1 next succeeding the calendar year
334	when the oil or gas is:
335	(i) produced; and
336	(ii) (A) saved;
337	(B) sold; or

338	(C) transported from the field.
339	[(9)] (7) With respect to the tax imposed by this section on each owner of oil or gas or
340	in the proceeds of the production of those substances produced in the state, each owner is liable
341	for the tax in proportion to the owner's interest in the production or in the proceeds of the
342	production.
343	[(10)] (8) The tax imposed by this section shall be reported and paid by each producer
344	that takes oil or gas in kind pursuant to agreement on behalf of the producer and on behalf of
345	each owner entitled to participate in the oil or gas sold by the producer or transported by the
346	producer from the field where the oil or gas is produced.
347	[(11)] (9) Each producer shall deduct the tax imposed by this section from the amounts
348	due to other owners for the production or the proceeds of the production.
349	[(12) (a) The Revenue and Taxation Interim Committee shall review the applicability
350	of the tax provided for in this chapter to coal-to-liquids, oil shale, and tar sands technology on
351	or before the October 2011 interim meeting.]
352	[(b) The Revenue and Taxation Interim Committee shall address in its review the cost
353	and benefit of not applying the tax provided for in this chapter to coal-to-liquids, oil shale, and
354	tar sands technology.]
355	[(c) The Revenue and Taxation Interim Committee shall report its findings and
356	recommendations under this Subsection (12) to the Legislative Management Committee on or
357	before the November 2011 interim meeting.]
358	Section 4. Section 59-5-115 is amended to read:
359	59-5-115. Disposition of taxes collected Credit to Education Fund.
360	[All taxes] Except as provided in Section 51-9-305, 59-5-116, or 59-5-119, a tax
361	imposed and collected under Section 59-5-102 shall be paid to the commission, promptly
362	remitted to the state treasurer, and [except those taxes otherwise allocated under Section
363	51-9-305, 59-5-116, or 59-5-119,] credited to the [General Fund] Education Fund for allocation
364	to public education.
365	Section 5. Repealer.
366	This bill repeals:
367	Section 59-5-120, Exemption.
368	Section 6. Effective date.

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This bill takes effect on January 1, 2014.

Legislative Review Note as of 1-18-13 4:08 PM

Office of Legislative Research and General Counsel