

BIG GAME AMENDMENTS

2022 GENERAL SESSION

STATE OF UTAH

Chief Sponsor: Casey Snider

Senate Sponsor: Michael K. McKell

Cosponsors:

Mike Schultz

LONG TITLE

General Description:

This bill addresses provisions related to big game.

Highlighted Provisions:

This bill:

- ▶ amends the definition provision;
- ▶ modifies provisions related to damage to cultivated crops, livestock forage, fences, or irrigation equipment;
- ▶ addresses under what circumstances a landowner or lessee may kill big game animals;
- ▶ amends provisions related to compensation for damage caused by big game animals;
- ▶ addresses appeals;
- ▶ enacts limitations on compensating people to locate big game animals; and
- ▶ makes technical changes.

Money Appropriated in this Bill:

None

Other Special Clauses:

None

Utah Code Sections Affected:

AMENDS:

- 29 [23-16-1.1](#), as enacted by Laws of Utah 2003, Chapter 228
- 30 [23-16-3](#), as last amended by Laws of Utah 2011, Chapter 297
- 31 [23-16-3.1](#), as enacted by Laws of Utah 2003, Chapter 228
- 32 [23-16-3.2](#), as last amended by Laws of Utah 2008, Chapter 382
- 33 [23-16-4](#), as last amended by Laws of Utah 2011, Chapter 297

34 ENACTS:

35 [23-20-33](#), Utah Code Annotated 1953

37 *Be it enacted by the Legislature of the state of Utah:*

38 Section 1. Section [23-16-1.1](#) is amended to read:

39 **[23-16-1.1](#). Definitions.**

40 As used in this chapter:

41 (1) "72 hours" means a time period that begins with the hour a request for action is
42 made pursuant to Section [23-16-3](#) and ends 72 hours later with the exclusion of any hour that
43 occurs on the day of a legal holiday that is on a Monday or Friday and listed in Section
44 [63G-1-301](#).

45 [~~(1)~~] (2) "Cultivated crops" means:

46 (a) annual or perennial crops harvested from or on cleared and planted land; [~~and~~]

47 (b) perennial orchard trees on cleared and planted land;

48 [~~(b)~~] (c) crop residues that have forage value for livestock[-]; and

49 (d) pastures.

50 [~~(2)~~] (3) "Depredation mitigation plan" means the plan described in Subsection
51 [23-16-3](#)(2).

52 (4) "Growing season" means the portion of a year in which local conditions permit
53 normal plant growth.

54 (5) "Management unit" means a prescribed area of contiguous land designated by the
55 division for the purpose of managing a species of big game animal.

56 [~~(3)~~] (6) "Mitigation review panel" means the panel created under Section [23-16-3.2](#).

57 Section 2. Section 23-16-3 is amended to read:

58 **23-16-3. Damage to cultivated crops, livestock forage, fences, or irrigation**
59 **equipment by big game animals -- Notice to division -- Depredation mitigation plan.**

60 (1) (a) If on private land big game animals [~~are damaging~~] damage cultivated crops,
61 livestock forage, fences, or irrigation equipment [~~on private land~~], the landowner or lessee shall
62 immediately, upon discovery of the damage, request that the division take action to alleviate
63 the depredation problem.

64 (b) The landowner or lessee shall allow division personnel reasonable access to the
65 property sustaining damage to verify and alleviate the depredation problem.

66 (2) (a) Within 72 hours after receiving the request for action under Subsection (1)(a),
67 the division shall investigate the situation, and if it appears that depredation by big game
68 animals may continue, the division shall:

69 (i) remove the big game animals causing depredation; or

70 (ii) implement a depredation mitigation plan [~~which has been~~] that is approved, in
71 writing, by the landowner or lessee.

72 (b) A depredation mitigation plan may provide for any or all of the following:

73 (i) the scheduling of a depredation hunt;

74 (ii) issuing permits to the landowners or lessees, to take big game animals causing
75 depredation during a general or special season hunt authorized by the Wildlife Board;

76 (iii) allowing landowners or lessees to designate recipients who may obtain a
77 mitigation permit to take big game animals on the landowner's or lessee's land during a general
78 or special season hunt authorized by the Wildlife Board; or

79 (iv) a description of how the division will assess and compensate the landowner or
80 lessee under Section 23-16-4 for damage to cultivated crops, fences, or irrigation equipment.

81 (c) (i) The division shall specify the number and sex of the big game animals that may
82 be taken pursuant to Subsections (2)(b)(ii) and (iii).

83 (ii) Control efforts shall be directed toward antlerless animals, if possible.

84 (d) A permit issued for an antlered animal shall be approved by the division director or

85 the director's designee.

86 (e) The division and the landowner or lessee shall jointly determine the number of big
87 game animals taken pursuant to Subsection (2)(b)(ii) of which the landowner or lessee may
88 retain possession.

89 (f) In determining appropriate remedial action under this Subsection (2), the division
90 shall consider:

91 (i) the extent of damage experienced or expected in a single growing season; and

92 (ii) any revenue the landowner derives from:

93 (A) participation in a cooperative wildlife management unit;

94 (B) use of landowner association permits;

95 (C) use of mitigation permits; and

96 (D) charging for hunter access.

97 (3) Any fee for accessing the owner's or lessee's land shall be determined by the
98 landowner or lessee.

99 (4) (a) If the landowner or lessee who approved the depredation mitigation plan under
100 Subsection (2)(a)(ii) subsequently determines that the plan is not acceptable, the landowner or
101 lessee may revoke [~~his or her~~] the landowner's or lessee's approval of the plan and again request
102 that the division take action pursuant to Subsection (2)(a)(i).

103 (b) A subsequent request for action provided under Subsection (4)(a) shall be
104 considered to be a new request for purposes of the 72-hour time limit specified in Subsection
105 (2)(a).

106 (5) (a) The division may enter into a conservation lease with the owner or lessee of
107 private lands for a fee or other remuneration as compensation for depredation.

108 (b) Any conservation lease entered into under this section shall provide that the
109 claimant may not unreasonably restrict hunting on the land or passage through the land to
110 access public lands for the purpose of hunting, if those actions are necessary to control or
111 mitigate damage by big game animals.

112 Section 3. Section **23-16-3.1** is amended to read:

113 **23-16-3.1. Landowner or lessee authorized to kill big game animals.**

114 (1) (a) A landowner or lessee may kill big game animals damaging those cultivated
115 crops on private land if:

116 (i) it is necessary to protect cultivated crops;

117 (ii) 72 hours has expired since ~~[notice was]~~ a request for action is given pursuant to
118 Subsection 23-16-3(1)(a);

119 (iii) the landowner or lessee has provided or sent written notice of an intent to kill the
120 big game animal to the nearest regional office;

121 (iv) the landowner or lessee kills the big game animal within 90 days, or a longer
122 period, if approved, in writing, by the division, after having requested that the division take
123 action to prevent depredation under Subsection 23-16-3(1)(a); and

124 (v) the killing is not prohibited by Subsection (2)(a) or (3).

125 (b) Immediately after killing a big game animal under Subsection (1)(a), the landowner
126 or lessee shall notify the division of the killing.

127 (c) The carcass of ~~[an]~~ a big game animal killed under Subsection (1)(a) ~~[shall become]~~
128 is the property of the division and [shall be disposed of by the division] the division shall
129 dispose of the carcass.

130 (d) ~~[Any money]~~ Money derived from the sale of big game animals killed shall be
131 placed in the Wildlife Resources Account created in Section 23-14-13.

132 (e) A landowner or lessee who kills big game animals pursuant to this section shall:

133 (i) make reasonable effort to prevent the big game animals from wasting; and

134 (ii) provide the division reasonable access to the landowner's or lessee's land to retrieve
135 and dispose of the big game animals.

136 (2) (a) The division director may prohibit the killing of big game animals under
137 Subsection (1)(a) if, within 72 hours after a landowner or lessee has requested that the division
138 take action to remove depredating big game animals, the division:

139 (i) determines that the restitution value of the big game animal or animals, as
140 established under Section 23-20-4.5, is more than twice the estimated value of the cultivated

141 crops that have been or will be damaged or consumed within a single growing season;

142 (ii) determines that the prohibition is consistent with the management plan established

143 under Section [23-16-7](#);

144 (iii) notifies the landowner or lessee of the prohibition; and

145 (iv) offers the landowner or lessee a depredation mitigation plan.

146 (b) A landowner or lessee who is offered a depredation mitigation plan may:

147 (i) accept the plan in writing; or

148 (ii) refuse to accept the plan and appeal the plan, in writing, to the division director.

149 (3) After a landowner or lessee has killed a big game animal under Subsection (1)(a),

150 the division director may prohibit any further killing of big game animals if:

151 (a) the division takes the actions described in Subsections (2)(a)(i) through (iv); ~~[and]~~

152 or

153 (b) the mitigation review panel reviews and approves the depredation mitigation plan.

154 Section 4. Section **23-16-3.2** is amended to read:

155 **23-16-3.2. Mitigation review panel.**

156 (1) A mitigation review panel may be convened to review ~~[the]~~:

157 (a) a depredation mitigation ~~[plans.]~~ plan; or

158 (b) division action under Section [23-16-4](#).

159 (2) Membership of the mitigation review panel shall consist of:

160 (a) the division director or the director's designee;

161 (b) (i) the commissioner of the Department of Agriculture and Food or the

162 commissioner's designee; or

163 (ii) a representative of agricultural interests appointed by the commissioner of the

164 Department of Agriculture and Food; and

165 (c) a representative of Utah State University Extension Service appointed by the Vice

166 President and Dean for University Extension.

167 (3) (a) The division director shall convene a mitigation review panel if:

168 (i) a landowner or lessee appeals a depredation mitigation plan under Subsection

169 ~~23-16-3.1(2)(b)(ii); [or]~~

170 (ii) the division director requests review of a depredation mitigation plan~~[-]; or~~

171 (iii) the division receives a petition of an aggrieved party to a final division action

172 under Section 23-16-4.

173 (b) Within five business days of an appeal under Subsection 23-16-3.1(2)(b)(ii) or a
 174 division request for review ~~[under Subsection 23-16-3.1(3)(b)]~~, the mitigation review panel
 175 shall review the depredation mitigation plan and approve or modify the plan.

176 (c) A mitigation review panel shall act on a petition described in Subsection (3)(a)(iii)
 177 in accordance with rules made by the Wildlife Board under Subsection 23-16-4(6).

178 (4) Judicial review of a mitigation review panel action ~~[shall be]~~ under this section is
 179 governed by Title 63G, Chapter 4, Administrative Procedures Act.

180 Section 5. Section 23-16-4 is amended to read:

181 **23-16-4. Compensation for damage to crops, fences, or irrigation equipment --**

182 **Limitations -- Appeals.**

183 (1) The division may provide compensation to claimants for damage caused by big
 184 game animals to:

185 (a) cultivated crops ~~[from or on cleared and planted]~~ on private land;

186 (b) fences on private land; or

187 (c) irrigation equipment on private land.

188 (2) To be eligible to receive compensation as provided in this section, the claimant
 189 shall:

190 (a) notify the division of the damage within 72 hours after the damage is discovered;

191 and

192 (b) allow division personnel reasonable access to the property to verify and alleviate
 193 the depredation problem.

194 (3) (a) The appraisal of the damage shall be made by the claimant and the division as
 195 soon after notification as possible.

196 (b) In determining damage payment, the division and claimant shall consider:

- 197 (i) the extent of damage experienced; and
- 198 (ii) any revenue the landowner derives from:
 - 199 (A) participation in a cooperative wildlife management unit;
 - 200 (B) use of landowner association permits;
 - 201 (C) use of mitigation permits; and
 - 202 (D) charging for hunter access.

203 (c) The division and claimant may not include speculative damages or claims of future
 204 value in an appraisal or damage payment beyond the growing season when the damage
 205 occurred under this section.

206 ~~[(e)]~~ (d) In determining how to assess and compensate for damages to cultivated crops,
 207 the division's determination shall be based on the:

- 208 (i) estimated number of big game animals that damaged or consumed cultivated crops;
- 209 (ii) estimated quantity of cultivated crops damaged or consumed by big game animals;

210 ~~[(i)]~~ (iii) local market value of the
 211 cultivated crops that actually have been or will be damaged or consumed by big game animals;
 212 ~~[and]~~

213 ~~[(ii) cost of delivery of a replacement crop to the location of the damaged crop or other~~
 214 ~~location that is not farther from the source of the replacement crop.]~~

- 215 (iv) replacement value of an equivalent aged tree for perennial orchard trees; and
- 216 (v) other documented costs directly incurred by the landowner or lessee because of
 217 damage to cultivated crops by big game animals.

218 ~~[(d)]~~ (e) If the claimant and the division are unable to agree on a fair and equitable
 219 damage payment, ~~[they]~~ the claimant and division shall designate a third party, consisting of
 220 one or more persons familiar with the crops, fences, or irrigation equipment and the type of big
 221 game animals doing the damage, to appraise the damage.

222 (4) (a) ~~[Notwithstanding Section 63J-1-504, the]~~ The total amount of compensation
 223 that may be provided by the division pursuant to this section and the total cost of fencing
 224 materials provided by the division to prevent crop damage may not exceed the legislative

225 appropriation for fencing material and compensation for damaged crops, fences, and irrigation
 226 equipment.

227 (b) (i) ~~[Any]~~ A claim of \$1,000 or less may be paid after appraisal of the damage as
 228 provided in Subsection (3), unless the claim brings the total amount of claims submitted by the
 229 claimant in the fiscal year to an amount in excess of \$1,000.

230 (ii) ~~[Any]~~ A claim for damage to irrigation equipment may be paid after appraisal of
 231 the damage as provided in Subsection (3).

232 (c) (i) ~~[Any]~~ A claim in excess of \$1,000, or claim that brings the total amount of
 233 claims submitted by the claimant in the fiscal year to an amount in excess of \$1,000, shall be
 234 treated as follows:

235 (A) \$1,000 may be paid pursuant to the conditions of this section; and

236 (B) the amount in excess of \$1,000 may not be paid until the total amount of the
 237 approved claims of all the claimants and expenses for fencing materials for the fiscal year are
 238 determined.

239 (ii) If the total exceeds the amount appropriated by the Legislature pursuant to
 240 Subsection (4)(a), claims in excess of \$1,000, or ~~[any]~~ a claim that brings the total amount of a
 241 claimant's claims in a fiscal year to an amount in excess of \$1,000, shall be prorated.

242 (5) The division may deny or limit compensation if the claimant:

243 (a) ~~[has failed]~~ fails to exercise reasonable care and diligence to avoid the loss or
 244 minimize the damage; ~~[or]~~

245 (b) fails to provide the division reasonable access to the property;

246 (c) fails to allow the division to use reasonable mitigation tools to alleviate the damage;

247 ~~[(b)]~~ (d) [has] unreasonably [restricted] restricts hunting on land under the claimant's
 248 control or passage through the land to access public lands for the purpose of hunting, after
 249 receiving written notification from the division of the necessity of allowing ~~[such]~~ the hunting
 250 or access to control or mitigate damage by big game~~[-]~~ animals; or

251 (e) fails to provide supporting evidence of cultivated crop values and claimed costs to
 252 the division during the damage appraisal process.

253 (6) (a) The Wildlife Board shall make rules, in accordance with Title 63G, Chapter 3,
254 Utah Administrative Rulemaking Act, and consistent with Subsection (6)(d), specifying
255 procedures for the appeal of division actions under this section.

256 (b) Upon the petition of an aggrieved party to a final division action, [~~the Wildlife~~
257 ~~Board~~] a mitigation review panel may review the action on the record and issue an order
258 modifying or rescinding the division action.

259 (c) [~~A qualified hearing examiner may be appointed~~] A mitigation review panel may
260 appoint a third party designated under Subsection (3)(e) for purposes of taking evidence and
261 making recommendations for [~~a board~~] an order of the mitigation review panel. The [~~board~~]
262 mitigation review panel shall consider the recommendations of the [~~examiner~~] designated third
263 party in making decisions.

264 (d) [~~Board~~] A mitigation review panel's review of final agency action and judicial
265 review of final [~~board action shall be~~] action by a mitigation review panel is governed by Title
266 63G, Chapter 4, Administrative Procedures Act.

267 Section 6. Section **23-20-33** is enacted to read:

268 **23-20-33. Limitation on compensating people to locate big game animals.**

269 (1) As used in this section:

270 (a) "Compensate" or "compensated" means anything of value in excess of \$25 that is
271 paid, loaned, given, granted, donated, or transferred to a person for or in consideration of
272 locating or monitoring the location of big game animals.

273 (b) "Retain" or "retained" means a written or oral agreement for the delivery of
274 outfitting services or hunting guide services between an outfitter or hunting guide and the
275 recipient of those services.

276 (2) Except as provided in Subsections (3) and (4), a person may not compensate
277 another person to locate or monitor the location of big game animals on public land in
278 connection with or furtherance of taking a big game animal under this title.

279 (3) A person may compensate a registered outfitter or hunting guide, as defined in
280 Section [58-79-102](#), to help the person locate and take a big game animal on public land if:

281 (a) the outfitter or hunting guide is registered and in good standing under Title 58,
282 Chapter 79, Hunting Guides and Outfitters Registration Act;

283 (b) the person has retained the outfitter or hunting guide and is the recipient of the
284 outfitting services and hunting guide services, as defined in Section 58-79-102;

285 (c) the person possesses the licenses and permits required to take a big game animal;

286 (d) the person retains and uses not more than one outfitter or hunting guide in
287 connection with taking a big game animal; and

288 (e) the retained outfitter or hunting guide uses no more than one compensated
289 individual in locating or monitoring the location of big game animals on public land.

290 (4) A registered outfitter or hunting guide in good standing may compensate another
291 person to locate or monitor the location of big game animals on public land if:

292 (a) the outfitter or hunting guide has been retained by the recipient of the outfitting
293 services or hunting guide services to assist the recipient take a big game animal on public land;

294 (b) the recipient possesses the licenses and permits required to take a big game animal;

295 (c) the recipient is not simultaneously using another outfitter or hunting guide to assist
296 in taking the same species and sex of big game animal; and

297 (d) the outfitter or hunting guide compensates not more than one other individual to
298 locate or monitor the location of big game animals in connection with assisting the recipient
299 take a big game animal on public land.

300 (5) A violation of:

301 (a) this section constitutes an unlawful take under Section 23-20-3; and

302 (b) Subsection (4) constitutes unlawful conduct under Sections 58-1-501, 58-1-502,
303 and 58-79-501.