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| 1 | PEACE OFFICER STANDARDS AND TRAINING |
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| 2 | AMENDMENTS |
| 3 | 2020 GENERAL SESSION |
| 4 | STATE OF UTAH |
| 5 | Chief Sponsor: Lee B. Perry |
| 5 | Senate Sponsor: |
| 7 8 | LONG TITLE |
|) | Committee Note: |
|) | The Law Enforcement and Criminal Justice Interim Committee recommended this bill. |
| l | Legislative Vote: 9 voting for 0 voting against 7 absent |
| 2 | General Description: |
| 3 | This bill amends the responsibilities of the Peace Officer Standards and Training |
| 1 | Council regarding disciplinary action against peace officers and dispatchers. |
| 5 | Highlighted Provisions: |
| 5 | This bill: |
| 7 | requires the POST Council to decide on sanctions to be imposed upon peace |
| 3 | officers and dispatchers; |
|) | allows for the issuance of a Letter of Caution as a disciplinary measure; |
|) | requires the POST Council to accept an administrative law judge's findings and |
| 1 | conclusions; and |
| 2 | requires the division to be notified upon the separation of a peace officer or |
| 3 | dispatcher who is under investigation. |
| 4 | Money Appropriated in this Bill: |
| 5 | None |
| 6 | Other Special Clauses: |
| 7 | None |





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| U | Jtah Code Sections Affected: |
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| A | MENDS: |
| | 53-6-107, as last amended by Laws of Utah 2002, Chapter 250 |
| | 53-6-211, as last amended by Laws of Utah 2013, Chapters 115 and 269 |
| | 53-6-309, as repealed and reenacted by Laws of Utah 2011, Chapter 258 |
| В | Be it enacted by the Legislature of the state of Utah: |
| | Section 1. Section 53-6-107 is amended to read: |
| | 53-6-107. General duties of council. |
| | (1) The council shall: |
| | (a) advise the director regarding: |
| | (i) the approval, certification, or revocation of certification of any certified academy |
| e | stablished in the state; |
| | [(ii) the refusal, suspension, or revocation of certification of a peace officer;] |
| | [(iii)] (ii) minimum courses of study, attendance requirements, and the equipment and |
| fa | acilities to be required at a certified academy; |
| | [(iv)] (iii) minimum qualifications for instructors at a certified academy; |
| | [(v)] (iv) the minimum basic training requirements that peace officers shall complete |
| b | efore receiving certification; |
| | [(vi)] (v) the minimum basic training requirements that dispatchers shall complete |
| b | efore receiving certification; and |
| | [(vii)] (vi) categories or classifications of advanced in-service training programs and |
| n | ninimum courses of study and attendance requirements for the categories or classifications; |
| | (b) recommend that studies, surveys, or reports, or all of them be made by the director |
| C | oncerning the implementation of the objectives and purposes of this chapter; |
| | (c) make recommendations and reports to the commissioner and governor from time to |
| ti | ime; [and] |
| | (d) perform other acts as necessary to carry out the duties of the council in this |
| c | hapter[-]; and |
| | (e) choose from the sanctions to be imposed against certified peace officers as provided |
| ir | n Section 53-6-211, and dispatchers as provided in Section 53-6-309. |

| 59 | (2) The council may approve special function officers for membership in the Public |
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| 60 | Safety Retirement System in accordance with Sections 49-14-201 and 49-15-201. |
| 61 | Section 2. Section 53-6-211 is amended to read: |
| 62 | 53-6-211. Suspension or revocation of certification Right to a hearing |
| 63 | Grounds Notice to employer Reporting Judicial appeal. |
| 64 | (1) The council has the authority to issue a Letter of Caution, or suspend or revoke the |
| 65 | certification of a peace officer, if the peace officer: |
| 66 | (a) willfully falsifies any information to obtain certification; |
| 67 | (b) has any physical or mental disability affecting the peace officer's ability to perform |
| 68 | duties; |
| 69 | (c) is addicted to alcohol or any controlled substance, unless the peace officer reports |
| 70 | the addiction to the employer and to the director as part of a departmental early intervention |
| 71 | process; |
| 72 | (d) engages in conduct [which is] constituting a state or federal criminal offense, but |
| 73 | not including a traffic offense that is a class C misdemeanor or infraction; |
| 74 | (e) refuses to respond, or fails to respond truthfully, to questions after having been |
| 75 | issued a warning issued based on Garrity v. New Jersey, 385 U.S. 493 (1967); |
| 76 | (f) engages in sexual conduct while on duty; or |
| 77 | (g) is certified as a law enforcement <u>peace</u> officer, as defined in Section [53-13-103] |
| 78 | 53-13-102, and is unable to possess a firearm under state or federal law. |
| 79 | (2) The council may not issue a Letter of Caution, or suspend or revoke the |
| 80 | certification of a peace officer for a violation of a law enforcement agency's policies, general |
| 81 | orders, or guidelines of operation that do not amount to a cause of action under Subsection (1). |
| 82 | (3) (a) The division is responsible for investigating officers who are alleged to have |
| 83 | engaged in conduct in violation of Subsection (1). |
| 84 | (b) The division shall initiate all adjudicative proceedings under this section by |
| 85 | providing to the peace officer involved notice and an opportunity for a hearing before an |
| 86 | administrative law judge. |
| 87 | (c) All adjudicative proceedings under this section are civil actions, notwithstanding |
| 88 | whether the issue in the adjudicative proceeding is a violation of statute that may be prosecuted |
| 89 | criminally. |

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| 90 | (d) (i) The burden of proof on the division in an adjudicative proceeding under this |
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| 91 | section is by clear and convincing evidence. |
| 92 | (ii) If a peace officer asserts an affirmative defense, the peace officer has the burden of |
| 93 | proof to establish the affirmative defense by a preponderance of the evidence. |
| 94 | (e) If the administrative law judge issues findings of fact and conclusions of law stating |
| 95 | there is sufficient evidence to demonstrate that the officer engaged in conduct that is in |
| 96 | violation of Subsection (1), the division shall present the finding and conclusions issued by the |
| 97 | administrative law judge to the council. |
| 98 | (f) The division shall notify the chief, sheriff, or administrative officer of the police |
| 99 | agency which employs the involved peace officer of the investigation and shall provide any |
| 100 | information or comments concerning the peace officer received from that agency regarding the |
| 101 | peace officer to the council before a Letter of Caution is issued, or a peace officer's certification |
| 102 | may be suspended or revoked. |
| 103 | (g) If the administrative law judge finds that there is insufficient evidence to |
| 104 | demonstrate that the officer is in violation of Subsection (1), the administrative law judge shall |
| 105 | dismiss the adjudicative proceeding. |
| 106 | (4) (a) The council shall [review]: |
| 107 | (i) accept the administrative law judge's findings of fact and conclusions of law, and |
| 108 | the information concerning the peace officer provided by the officer's employing agency; and |
| 109 | [determine] |
| 110 | (ii) choose whether to issue a Letter of Caution, or suspend or revoke the officer's |
| 111 | certification. |
| 112 | (b) Before making a decision, the council may consider aggravating and mitigating |
| 113 | circumstances. |
| 114 | [(b)] (c) A member of the council shall recuse him or herself from consideration of an |
| 115 | issue that is before the council if the council member: |
| 116 | (i) has a personal bias for or against the officer; |
| 117 | (ii) has a substantial pecuniary interest in the outcome of the proceeding and may gain |
| 118 | or lose some benefit from the outcome; or |
| 119 | (iii) employs, supervises, or works for the same law enforcement agency as the officer |
| 120 | whose case is before the council. |

121 (5) (a) Termination of a peace officer, whether voluntary or involuntary, does not 122 preclude suspension or revocation of a peace officer's certification by the council if the peace 123 officer was terminated for any of the reasons under Subsection (1). 124 (b) Employment by another agency, or reinstatement of a peace officer by the original 125 employing agency after termination by that agency, whether the termination was voluntary or 126 involuntary, does not preclude suspension or revocation of a peace officer's certification by the 127 council if the peace officer was terminated for any of the reasons under Subsection (1). (6) (a) A chief, sheriff, or administrative officer of a law enforcement agency who is 128 129 made aware of an allegation against a peace officer employed by that agency that involves 130 conduct in violation of Subsection (1) shall investigate the allegation and report to the division 131 if the allegation is found to be true. 132 (b) If a peace officer who is the subject of an internal or administrative investigation 133 that involves conduct in violation of Subsection (1) resigns, retires, or otherwise separates from the investigating law enforcement agency before the conclusion of the investigation, the chief, 134 sheriff, or administrative officer of that law enforcement agency shall report the allegations and 135 136 any investigation results to the division. (7) The council's issuance of a Letter of Caution, or suspension or revocation of an 137 138 officer's certification under Subsection (4) may be appealed under Title 63G, Chapter 4, Part 4, 139 Judicial Review. 140 Section 3. Section 53-6-309 is amended to read: 141 53-6-309. Suspension or revocation of certification -- Right to a hearing --142 Grounds -- Notice to employer -- Reporting. 143 (1) The council has the authority to issue a Letter of Caution, or suspend or revoke the certification of a dispatcher, if the dispatcher: 144 145 (a) willfully falsifies any information to obtain certification; 146 (b) has any physical or mental disability affecting the dispatcher's ability to perform 147 duties; 148 (c) is addicted to alcohol or any controlled substance, unless the dispatcher reports the 149 addiction to the employer and to the director as part of a departmental early intervention 150 process; 151 (d) engages in conduct [that is] constituting a state or federal criminal offense, but not

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152 including a traffic offense that is a class C misdemeanor or infraction;

- (e) refuses to respond, or fails to respond truthfully, to questions after having been
 issued a warning based on Garrity v. New Jersey, 385 U.S. 493 (1967); or
- 155 (f)

(f) engages in sexual conduct while on duty.

- 156 (2) The council may not <u>issue a Letter of Caution, or</u> suspend or revoke the
- 157 certification of a dispatcher for a violation of the employing agency's policies, general orders,
- 158 or guidelines of operation that do not amount to a cause of action under Subsection (1).
- (3) (a) The division is responsible for investigating dispatchers who are alleged to haveengaged in conduct in violation of Subsection (1).
- (b) The division shall initiate all adjudicative proceedings under this section by
 providing to the dispatcher involved notice and an opportunity for a hearing before an
 administrative law judge.
- (c) All adjudicative proceedings under this section are civil actions, notwithstanding
 whether the issue in the adjudicative proceeding is a violation of statute that may be prosecuted
 criminally.
- 167 (d) (i) The burden of proof on the division in an adjudicative proceeding under this168 section is by clear and convincing evidence.
- (ii) If a dispatcher asserts an affirmative defense, the dispatcher has the burden of proofto establish the affirmative defense by a preponderance of the evidence.
- (e) If the administrative law judge issues findings of fact and conclusions of law stating
 there is sufficient evidence to demonstrate that the dispatcher engaged in conduct that is in
 violation of Subsection (1), the division shall present the findings and conclusions issued by
 the administrative law judge to the council.
- (f) The division shall notify the agency that employs the involved dispatcher of the
 investigation and shall provide any information or comments concerning the dispatcher
 received from that agency regarding the dispatcher to the council before a Letter of Caution is
 <u>issued</u>, or a dispatcher's certification may be suspended or revoked.
- (g) If the administrative law judge finds that there is insufficient evidence to
 demonstrate that the dispatcher is in violation of Subsection (1), the administrative law judge
 shall dismiss the adjudicative proceeding.
- 182 (4) (a) The council shall [review]:

| 183 | (i) accept the administrative law judge's findings of fact and conclusions of law and the |
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| 184 | information concerning the dispatcher provided by the dispatcher's employing agency; and |
| 185 | [determine] |
| 186 | (ii) choose whether to issue a Letter of Caution, or suspend or revoke the dispatcher's |
| 187 | certification. |
| 188 | (b) Before making a decision, the council may consider aggravating and mitigating |
| 189 | circumstances. |
| 190 | [(b)] (c) A council member shall recuse himself or herself from consideration of an |
| 191 | issue that is before the council if the council member: |
| 192 | (i) has a personal bias for or against the dispatcher; |
| 193 | (ii) has a substantial pecuniary interest in the outcome of the proceeding and may gain |
| 194 | or lose some benefit from the outcome; or |
| 195 | (iii) employs, supervises, or works for the same agency as the dispatcher whose case is |
| 196 | before the council. |
| 197 | (5) (a) Termination of a dispatcher, whether voluntary or involuntary, does not |
| 198 | preclude suspension or revocation of a dispatcher's certification by the council if the dispatcher |
| 199 | was terminated for any of the reasons under Subsection (1). |
| 200 | (b) Employment by another agency, or reinstatement of a dispatcher by the original |
| 201 | employing agency after termination by that agency, whether the termination was voluntary or |
| 202 | involuntary, does not preclude suspension or revocation of a dispatcher's certification by the |
| 203 | council if the dispatcher was terminated for any of the reasons under Subsection (1). |
| 204 | (6) (a) An agency that is made aware of an allegation against a dispatcher employed by |
| 205 | that agency that involves conduct in violation of Subsection (1) shall investigate the allegation |
| 206 | and report to the division if the allegation is found to be true. |
| 207 | (b) If a dispatcher who is the subject of an internal or administrative investigation that |
| 208 | involves conduct in violation of Subsection (1) resigns, retires, or otherwise separates from the |
| 209 | investigating law enforcement agency before the conclusion of the investigation, the agency |
| 210 | shall report the allegations and any investigation results to the division. |
| 211 | (7) The council's issuance of a Letter of Caution, or suspension or revocation of an |
| 212 | officer's certification under Subsection (4) may be appealed under Title 63G, Chapter 4, Part 4, |
| 213 | Judicial Review. |