112TH CONGRESS 1ST SESSION

S. RES. 8

Amending the Standing Rules of the Senate to provide for cloture to be invoked with less than a three-fifths majority after additional debate.

IN THE SENATE OF THE UNITED STATES

January 5, 2011

Mr. Harkin (for himself, Mr. Durbin, Ms. Mikulski, and Mrs. Shaheen) submitted the following resolution; which was ordered to lie over, under the rule

RESOLUTION

Amending the Standing Rules of the Senate to provide for cloture to be invoked with less than a three-fifths majority after additional debate.

- 1 Resolved,
- 2 SECTION 1. SENATE CLOTURE MODIFICATION.
- 3 Paragraph 2 of rule XXII of the Standing Rules of
- 4 the Senate is amended to read as follows:
- 5 "2. (a) Notwithstanding the provisions of rule II or
- 6 rule IV or any other rule of the Senate, at any time a
- 7 motion signed by sixteen Senators, to bring to a close the
- 8 debate upon any measure, motion, other matter pending
- 9 before the Senate, or the unfinished business, is presented

- 1 to the Senate, the Presiding Officer, or clerk at the direc-
- 2 tion of the Presiding Officer, shall at once state the motion
- 3 to the Senate, and one hour after the Senate meets on
- 4 the following calendar day but one, he shall lay the motion
- 5 before the Senate and direct that the clerk call the roll,
- 6 and upon the ascertainment that a quorum is present, the
- 7 Presiding Officer shall, without debate, submit to the Sen-
- 8 ate by a yea-and-nay vote the question: 'Is it the sense
- 9 of the Senate that the debate shall be brought to a close?'
- 10 And if that question shall be decided in the affirmative
- 11 by three-fifths of the Senators duly chosen and sworn—
- 12 except on a measure or motion to amend the Senate rules,
- 13 in which case the necessary affirmative vote shall be two-
- 14 thirds of the Senators present and voting—then said
- 15 measure, motion, or other matter pending before the Sen-
- 16 ate, or the unfinished business, shall be the unfinished
- 17 business.
- 18 "Thereafter no Senator shall be entitled to speak in
- 19 all more than one hour on the measure, motion, or other
- 20 matter pending before the Senate, or the unfinished busi-
- 21 ness, the amendments thereto, and motions affecting the
- 22 same, and it shall be the duty of the Presiding Officer
- 23 to keep the time of each Senator who speaks. Except by
- 24 unanimous consent, no amendment shall be proposed after
- 25 the vote to bring the debate to a close, unless it had been

- 1 submitted in writing to the Journal Clerk by 1 o'clock p.m.
- 2 on the day following the filing of the cloture motion if an
- 3 amendment in the first degree, and unless it had been so
- 4 submitted at least one hour prior to the beginning of the
- 5 cloture vote if an amendment in the second degree. No
- 6 dilatory motion, or dilatory amendment, or amendment
- 7 not germane shall be in order. Points of order, including
- 8 questions of relevancy, and appeals from the decision of
- 9 the Presiding Officer, shall be decided without debate.
- 10 "After no more than thirty hours of consideration of
- 11 the measure, motion, or other matter on which cloture has
- 12 been invoked, the Senate shall proceed, without any fur-
- 13 ther debate on any question, to vote on the final disposi-
- 14 tion thereof to the exclusion of all amendments not then
- 15 actually pending before the Senate at that time and to
- 16 the exclusion of all motions, except a motion to table, or
- 17 to reconsider and one quorum call on demand to establish
- 18 the presence of a quorum (and motions required to estab-
- 19 lish a quorum) immediately before the final vote begins.
- 20 The thirty hours may be increased by the adoption of a
- 21 motion, decided without debate, by a three-fifths affirma-
- 22 tive vote of the Senators duly chosen and sworn, and any
- 23 such time thus agreed upon shall be equally divided be-
- 24 tween and controlled by the majority and minority leaders
- 25 or their designees. However, only one motion to extend

- 1 time, specified above, may be made in any one calendar
- 2 day.
- 3 "If, for any reason, a measure or matter is reprinted
- 4 after cloture has been invoked, amendments which were
- 5 in order prior to the reprinting of the measure or matter
- 6 will continue to be in order and may be conformed and
- 7 reprinted at the request of the amendment's sponsor. The
- 8 conforming changes must be limited to lineation and pagi-
- 9 nation.
- 10 "No Senator shall call up more than two amendments
- 11 until every other Senator shall have had the opportunity
- 12 to do likewise.
- 13 "Notwithstanding other provisions of this rule, a Sen-
- 14 ator may yield all or part of his one hour to the majority
- 15 or minority floor managers of the measure, motion, or
- 16 matter or to the majority or minority leader, but each Sen-
- 17 ator specified shall not have more than two hours so yield-
- 18 ed to him and may in turn yield such time to other Sen-
- 19 ators.
- 20 "Notwithstanding any other provision of this rule,
- 21 any Senator who has not used or yielded at least ten min-
- 22 utes, is, if he seeks recognition, guaranteed up to ten min-
- 23 utes, inclusive, to speak only.
- 24 "After cloture is invoked, the reading of any amend-
- 25 ment, including House amendments, shall be dispensed

- 1 with when the proposed amendment has been identified
- 2 and has been available in printed form at the desk of the
- 3 Members for not less than twenty-four hours.
- 4 "(b)(1) If, upon a vote taken on a motion presented
- 5 pursuant to subparagraph (a), the Senate fails to invoke
- 6 cloture with respect to a measure, motion, or other matter
- 7 pending before the Senate, or the unfinished business,
- 8 subsequent motions to bring debate to a close may be
- 9 made with respect to the same measure, motion, matter,
- 10 or unfinished business. It shall not be in order to file sub-
- 11 sequent cloture motions on any measure, motion, or other
- 12 matter pending before the Senate, except by unanimous
- 13 consent, until the previous motion has been disposed of.
- 14 "(2) Such subsequent motions shall be made in the
- 15 manner provided by, and subject to the provisions of, sub-
- 16 paragraph (a), except that the affirmative vote required
- 17 to bring to a close debate upon that measure, motion, or
- 18 other matter, or unfinished business (other than a meas-
- 19 ure or motion to amend Senate rules) shall be reduced
- 20 by three votes on the second such motion, and by three
- 21 additional votes on each succeeding motion, until the af-
- 22 firmative vote is reduced to a number equal to or less than
- 23 an affirmative vote of a majority of the Senators duly cho-
- 24 sen and sworn. The required vote shall then be an affirma-
- 25 tive vote of a majority of the Senators duly chosen and

- 1 sworn. The requirement of an affirmative vote of a major-
- 2 ity of the Senators duly chosen and sworn shall not be
- 3 further reduced upon any vote taken on any later motion
- 4 made pursuant to this subparagraph with respect to that
- 5 measure, motion, matter, or unfinished business.".

6 SEC. 2. SPECIAL CONSIDERATION OF AMENDMENTS

7 **POSTCLOTURE.**

- 8 Paragraph 2 of rule XXII of the Standing Rules of
- 9 the Senate is amended by inserting at the end the fol-
- 10 lowing:
- 11 "After debate has concluded under this paragraph
- 12 but prior to final disposition of the pending matter, the
- 13 Majority Leader and the Minority Leader may each offer
- 14 not to exceed 3 amendments identified as leadership
- 15 amendments if they have been timely filed under this para-
- 16 graph and are germane to the matter being amended. De-
- 17 bate on a leadership amendment shall be limited to 1 hour
- 18 equally divided. A leadership amendment may not be di-
- 19 vided.".

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