

Calendar No. 414

117TH CONGRESS
2^D SESSION

S. RES. 646

Expressing the Senate's support for Finland and Sweden's accession into the North Atlantic Treaty Organization (NATO) and the expedited ratification of accession protocols.

IN THE SENATE OF THE UNITED STATES

MAY 19, 2022

Mr. RISCH (for himself, Mr. MENENDEZ, Mr. SCHUMER, Mr. MCCONNELL, Mrs. SHAHEEN, Mr. JOHNSON, Mr. CARDIN, Mr. COONS, Mr. TILLIS, Ms. BALDWIN, Mr. KAINE, Mr. KING, Ms. MURKOWSKI, Mr. MURPHY, Mr. PORTMAN, Ms. ROSEN, and Mr. SHELBY) submitted the following resolution; which was referred to the Committee on Foreign Relations

JUNE 14, 2022

Reported by Mr. MENENDEZ, with an amendment to the preamble

[Strike the preamble and insert the part printed in *italic*]

RESOLUTION

Expressing the Senate's support for Finland and Sweden's accession into the North Atlantic Treaty Organization (NATO) and the expedited ratification of accession protocols.

Whereas Sweden and Finland are substantial contributors to the international community and play important roles in the United Nations, the European Union, the Organiza-

tion for Security Cooperation in Europe, and other international organizations;

Whereas, during the Cold War and since its end, Sweden and Finland sought to maintain peace in their region through policies of military non-alignment and neutral relations between Russia and the West, while nonetheless remaining true to their values and condemning the Russian government's authoritarian acts;

Whereas the invasion of Ukraine by the Russian Federation on February 24, 2022, forced the transatlantic community to reconsider the geopolitical stability of their region;

Whereas NATO is the most successful political-military alliance in history and, guided by a set of common values, provides collective defense to nearly 1,000,000,000 people living in its member nations;

Whereas the Russian Federation's invasion of Ukraine marks the largest military conflict in Europe since World War II, representing a dramatic shift for European security and requiring NATO to change its policies to increase, modernize, and enhance its force posture and to create more strategic depth to adequately confront the new challenges, specifically those posed by Russia and China;

Whereas Sweden and Finland have provided incredible support to NATO-led operations, such as the International Security Assistance Force in Afghanistan, KFOR in Kosovo, and peacekeeping operations in Bosnia and Herzegovina;

Whereas both Finland and Sweden have been model members of NATO's Partnership Interoperability Initiative since its founding in 2014, and of NATO's Partnership for Peace since its founding in 1994;

Whereas NATO has a range of capabilities that can enhance the ability of Sweden and Finland to defend and deter conflict in their region;

Whereas Sweden and Finland have well-developed professional militaries and sophisticated defense industries that can provide NATO with new capabilities to bolster collective defense;

Whereas Sweden and Finland have proven their willingness and capability to contribute to cooperative international security efforts by donating military and humanitarian assistance to Ukraine and imposing coordinated sanctions on Russia;

Whereas each prospective NATO member is expected to have a functioning democratic political system based on a market economy, fair treatment of minority populations, a commitment to resolve conflicts peacefully, an ability and willingness to make contribution to NATO operations, and a commitment to democratic civil-military relations and institutions;

Whereas, alongside a number of our European allies, Finland and Sweden have recently announced the expansion and reform of their militaries, efforts that can be maximized if channeled toward collective security through the NATO framework;

Whereas the Arctic region, which holds increasing importance for United States and European security, has already seen encroachments from Russia and China, and Sweden and Finland are uniquely poised to address these regional challenges and help NATO confront them; and

Whereas Russia has threatened Sweden and Finland with “serious military and political consequences should it choose to join NATO”: Now, therefore, be it

Whereas Sweden and Finland are substantial contributors to the international community and play important roles in the United Nations, the European Union, the Organization for Security Cooperation in Europe, and other international organizations;

Whereas, during the Cold War and since its end, Sweden and Finland sought to maintain peace in their region through policies of military non-alignment and neutral relations between Russia and the West, while nonetheless remaining true to their values and condemning the Russian government’s authoritarian acts;

Whereas the invasion of Ukraine by the Russian Federation on February 24, 2022, forced the transatlantic community to reconsider the geopolitical stability of their region;

Whereas NATO is the most successful political-military alliance in history and, guided by a set of common values, provides collective defense to nearly 1,000,000,000 people living in its member nations;

Whereas the Russian Federation’s invasion of Ukraine marks the largest military conflict in Europe since World War II, representing a dramatic shift for European security and requiring NATO to change its policies to increase, modernize, and enhance its force posture and to create more strategic depth to adequately confront the new challenges, specifically those posed by Russia and China;

Whereas Sweden and Finland have provided incredible support to NATO-led operations, such as the International Secu-

urity Assistance Force in Afghanistan, KFOR in Kosovo, and peacekeeping operations in Bosnia and Herzegovina;

Whereas both Finland and Sweden have been model members of NATO's Partnership Interoperability Initiative since its founding in 2014, and of NATO's Partnership for Peace since its founding in 1994;

Whereas NATO has a range of capabilities that can enhance the ability of Sweden and Finland to defend and deter conflict in their region;

Whereas Sweden and Finland have well-developed professional militaries and sophisticated defense industries that can provide NATO with new capabilities to bolster collective defense;

Whereas Sweden and Finland have proven their willingness and capability to contribute to cooperative international security efforts by donating military and humanitarian assistance to Ukraine and imposing coordinated sanctions on Russia;

Whereas Russia's state-owned energy company Gazprom cut off natural gas exports to Finland and NATO allies, thereby further demonstrating Russia's use of gas exports to undermine transatlantic security and pressure United States allies and partners;

Whereas each prospective NATO member is expected to have a functioning democratic political system based on a market economy, fair treatment of minority populations, a commitment to resolve conflicts peacefully, an ability and willingness to make contribution to NATO operations, and a commitment to democratic civil-military relations and institutions;

Whereas, alongside a number of our European allies, Finland and Sweden have recently announced the expansion and reform of their militaries, efforts that can be maximized if channeled toward collective security through the NATO framework;

Whereas the Arctic region, which holds increasing importance for United States and European security, has already seen encroachments from Russia and China, and Sweden and Finland are uniquely poised to address these regional challenges and help NATO confront them; and

Whereas Russia has threatened Sweden and Finland with “serious military and political consequences should it choose to join NATO”: Now, therefore, be it

1 *Resolved, That the Senate—*

2 (1) welcomes Finland and Sweden’s decision to
3 join NATO;

4 (2) acknowledges that Russia’s invasion of
5 Ukraine has dramatically changed the security situa-
6 tion in Europe, and that the reform and expansion
7 of NATO is key to ensuring a safe and prosperous
8 future for the United States and critical allies and
9 partners;

10 (3) recognizes that Sweden and Finland have
11 surpassed the qualifications expected of prospective
12 members and that both countries have much to con-
13 tribute and gain from membership in the NATO alli-
14 ance;

1 (4) reaffirms its support for NATO's collective
2 security commitment and for maximizing our allies'
3 combined defense capabilities through NATO coordi-
4 nation and cooperation;

5 (5) calls on the President to move expeditiously
6 to complete all documents and reports needed to
7 support the Senate's approval of the accession proto-
8 cols; and

9 (6) calls on all NATO members to move rapidly
10 to complete their ratification processes.

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