

111TH CONGRESS
1ST SESSION

S. 915

To improve port and intermodal supply chain security.

IN THE SENATE OF THE UNITED STATES

APRIL 28, 2009

Mr. LAUTENBERG (for himself, Mr. MENENDEZ, Mrs. GILLIBRAND, and Mr. SCHUMER) introduced the following bill; which was read twice and referred to the Committee on Commerce, Science, and Transportation

A BILL

To improve port and intermodal supply chain security.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE; TABLE OF CONTENTS.**

4 (a) SHORT TITLE.—This Act may be cited as the
5 “Port Authority of New York/New Jersey Port Security
6 Task Force Implementation Act of 2009”.

7 (b) TABLE OF CONTENTS.—The table of contents for
8 this Act is as follows:

- Sec. 1. Short title; table of contents.
- Sec. 2. Secure systems of international intermodal transportation.
- Sec. 3. Regional recovery plans.
- Sec. 4. National tactical plans.
- Sec. 5. Risk based resource allocation.
- Sec. 6. Use of maritime security risk assessment model.

- Sec. 7. Maritime and cargo security integrated project teams.
 Sec. 8. Integration of security plans and systems with local port authority and law enforcement agencies.
 Sec. 9. Standardized policy for advanced notice of Coast Guard boarding for security or port State control inspections.
 Sec. 10. Fraudulent or tampered with transportation worker identification cards.
 Sec. 11. Federal licensing of ship agents.
 Sec. 12. Establishment of a security individual.
 Sec. 13. Certification of maritime security guards.
 Sec. 14. Grants to tier 1 and tier 2 ports require regional strategic risk management assessment.
 Sec. 15. Vessel security plans for supply and similar vessels.

1 **SEC. 2. SECURE SYSTEMS OF INTERNATIONAL INTER-**
 2 **MODAL TRANSPORTATION.**

3 Section 70116 of title 46, United States Code, is
 4 amended—

5 (1) by striking “transportation.” in subsection

6 (a) and inserting “transportation—

7 “(1) to ensure the security and integrity of
 8 shipments of goods to the United States from the
 9 point at which such goods are initially packed or
 10 loaded into a cargo container for international ship-
 11 ment until they reach their ultimate destination; and

12 “(2) to facilitate the movement of such goods
 13 through the entire supply chain through an expe-
 14 dited security and clearance program.”; and

15 (2) by striking subsection (b) and inserting the
 16 following:

17 “(b) PROGRAM ELEMENTS.—Within 1 year after the
 18 date of enactment of the Port Authority of New York/New
 19 Jersey Port Security Task Force Implementation Act of

1 2009, the Secretary, acting through the Commissioner of
2 Customs and Border Protection, shall—

3 “(1) establish minimum standards and proce-
4 dures for verifying, at the point at which goods are
5 placed in a cargo container for shipping, that the
6 container is free of unauthorized contents, including
7 hazardous chemical, biological, radiological, or nu-
8 clear material and for securely sealing such con-
9 tainers after the contents are so verified;

10 “(2) establish standards and procedures for se-
11 curing cargo and monitoring that security while in
12 transit;

13 “(3) develop performance standards to enhance
14 the physical security of shipping containers, includ-
15 ing performance standards for seals and locks and
16 protocols and procedures to address anomalies;

17 “(4) establish standards and procedures for
18 screening and evaluating cargo prior to loading in a
19 foreign port for shipment to the United States either
20 directly or via a foreign port;

21 “(5) establish standards and procedures that
22 will enable the United States Government to ensure
23 and validate compliance with those standards and
24 procedures; and

1 “(6) incorporate any other measures the Sec-
2 retary considers necessary to ensure the security and
3 integrity of international intermodal transport move-
4 ments.

5 “(c) REQUIREMENTS FOR ENTRY OF CONTAINERS.—
6 Beginning 1 year after the date on which the Secretary
7 determines that the standards and procedures under sub-
8 section (b)(5) have been established and are in effect, the
9 Commissioner of Customs and Border Protection shall
10 refuse entry into the customs territory of the United
11 States to any container, arriving directly or via a foreign
12 port, unless the entity shipping the container has complied
13 with those standards and procedures with respect to that
14 container.”.

15 **SEC. 3. REGIONAL RECOVERY PLANS.**

16 (a) ESTABLISHMENT.—Section 70103(b)(2) of title
17 46, United States Code, is amended—

18 (1) by redesignating subparagraphs (E)
19 through (G) as subparagraphs (F) through (H), re-
20 spectively; and

21 (2) by inserting after subparagraph (D) the fol-
22 lowing:

23 “(E) establish regional response and recov-
24 ery protocols to prepare for, respond to, miti-
25 gate against, and recover from a transportation

1 security incident consistent with section 202 of
2 the Security and Accountability for Every Port
3 Act of 2006 (6 U.S.C. 942) and section
4 70103(a) of title 46, United States Code;”.

5 (b) COORDINATION OF PLANS.—Section 70103(b)(1)
6 of title 46, United States Code, is amended—

7 (1) by striking “and” after the semicolon in
8 subparagraph (F);

9 (2) by redesignating subparagraph (G) as sub-
10 paragraph (H); and

11 (3) by inserting after subparagraph (F) the fol-
12 lowing:

13 “(G) be consistent with, and support implemen-
14 tation of, the National Incident Management Sys-
15 tem, the National Response Plan, the National In-
16 frastructure Protection Plan, the National Prepared-
17 ness Guidance, the National Preparedness Goal, the
18 National Transportation Security Plan, National
19 Tactical Plans, and other similar initiatives; and”.

20 (c) USE OF AREA MARITIME TRANSPORTATION SE-
21 CURITY PLANS IN EXERCISES.—Section 114(b)(1) of the
22 SAFE Port Act (6 U.S.C. 912(b)) is amended—

23 (1) by striking “and” after the semicolon in
24 paragraph (1);

1 (2) by redesignating paragraph (2) as para-
2 graph (3); and

3 (3) by inserting after paragraph (1) the fol-
4 lowing:

5 “(2) utilizes the Area Maritime Transportation
6 Security Plans established under section 70103(b) of
7 title 46, United States Code, in conducting such ex-
8 ercises; and”.

9 **SEC. 4. NATIONAL TACTICAL PLANS.**

10 The Secretary of the department in which the Coast
11 Guard is operating shall ensure that the National Tactical
12 Plan is shared with the Area Maritime Security Commit-
13 tees established under section 70112 of title 46, United
14 States Code. The Area Maritime Security Committees
15 shall use the plan in developing regional and local plans
16 and for exercises.

17 **SEC. 5. RISK BASED RESOURCE ALLOCATION.**

18 (a) NATIONAL STANDARD.—Within 1 year after the
19 date of enactment of this Act, in carrying out chapter 701
20 of title 46, United States Code, the Homeland Security
21 Act of 2002, and the Security and Accountability for
22 Every Port Act of 2006 the Secretary of the department
23 in which the Coast Guard is operating shall develop and
24 utilize a national standard and formula for prioritizing
25 and addressing assessed security risks at United States

1 ports, such as the Maritime Assessment Strategy Tool
2 that has been tested by the Department of Homeland Se-
3 curity.

4 (b) USE BY MARITIME SECURITY COMMITTEES.—
5 Within 2 years after the date of enactment of this Act,
6 the Secretary shall require each Area Maritime Security
7 Committee to use this standard to regularly evaluate each
8 port’s assessed risk and prioritize how to mitigate the
9 most significant risks.

10 (c) OTHER USES OF STANDARD.—The Secretary
11 shall utilize the standard when considering departmental
12 resource allocations and grant-making decisions.

13 **SEC. 6. USE OF MARITIME SECURITY RISK ASSESSMENT**
14 **MODEL.**

15 Within 180 days after the date of enactment of this
16 Act, the Secretary of the department in which the Coast
17 Guard is operating shall make the United States Coast
18 Guard’s Maritime Security Risk Assessment Model tool
19 available, in an unclassified version, on a limited basis to
20 regulated vessels and facilities to conduct true risk assess-
21 ments of their own facilities and vessels using the same
22 criteria employed by the United States Coast Guard when
23 evaluating a port area.

1 **SEC. 7. MARITIME AND CARGO SECURITY INTEGRATED**
2 **PROJECT TEAMS.**

3 The Secretary of Homeland Security shall—

4 (1) establish integrated project teams within
5 the science and technology directorate to assist the
6 Department of Homeland Security in product re-
7 search, development, transition, and acquisition ac-
8 tivities for cargo security; and

9 (2) provide for participation by port authorities
10 or the appropriate State agency responsible for over-
11 sight of port areas in such activities.

12 **SEC. 8. INTEGRATION OF SECURITY PLANS AND SYSTEMS**
13 **WITH LOCAL PORT AUTHORITY AND LAW EN-**
14 **FORCEMENT AGENCIES.**

15 Section 70102 of title 46, United States Code, is
16 amended by adding at the end thereof the following:

17 “(c) SHARING OF ASSESSMENT; INTEGRATION OF
18 PLANS AND EQUIPMENT.—The owner or operator of a fa-
19 cility shall—

20 “(1) make a current copy of the vulnerability
21 assessment conducted under subsection (b) available
22 to the port authority with jurisdiction of the facility
23 and appropriate State or local law enforcement
24 agencies; and

25 “(2) integrate, to the maximum feasible extent,
26 any security system for the facility with compatible

1 systems operated or maintained by the port author-
2 ity or such law enforcement agencies.”.

3 **SEC. 9. STANDARDIZED POLICY FOR ADVANCED NOTICE OF**
4 **COAST GUARD BOARDING FOR SECURITY OR**
5 **PORT STATE CONTROL INSPECTIONS.**

6 Within 90 days after the date of enactment of this
7 Act, the Commandant of the Coast Guard shall establish,
8 and publish in the Federal Register, a policy governing
9 how much advance notice is to be provided by the Coast
10 Guard to the owner or operator of a vessel before the ves-
11 sel is boarded by the Coast Guard for ISPS compliance
12 or Port State Control inspection.

13 **SEC. 10. FRAUDULENT OR TAMPERED WITH TRANSPOR-**
14 **TATION WORKER IDENTIFICATION CARDS.**

15 Section 70105 of title 46, United States Code, is
16 amended by adding at the end thereof the following:

17 “(n) CONFISCATION OF FRAUDULENT TWICs.—If
18 any Federal, State, or local government law enforcement
19 officer, or any member of the United States Coast Guard
20 in the execution of such officer’s duties, has reasonable
21 cause to believe that a transportation security card issued
22 under this section is fraudulent, has been unlawfully modi-
23 fied, or is otherwise invalid, the officer may confiscate the
24 card, notify the Department of Homeland Security, and
25 hold the bearer of the card in custody for a reasonable

1 period of time for relinquishment to appropriate law en-
2 forcement authorities.”.

3 **SEC. 11. FEDERAL LICENSING OF SHIP AGENTS.**

4 (a) IN GENERAL.—Within 1 year after the date of
5 enactment of this Act, the Federal Maritime Commission
6 shall establish and implement a procedure for the training,
7 certification, and licensing of steamship agents and agen-
8 cies operating in the United States.

9 (b) TWIC REQUIRED.—An individual may not re-
10 ceive a license under the procedure established by the Fed-
11 eral Maritime Commission under subsection (a) unless
12 that individual holds a valid transportation security card
13 issued under section 70105 of title 46, United States
14 Code.

15 (c) LICENSE REQUIREMENT.—Beginning 1 year
16 after the date on which the Federal Maritime Commission
17 establishes the licensing procedure, or after such date as
18 the Federal Maritime Commission may establish, it shall
19 be unlawful for any person to act as a vessel agent in the
20 United States without a valid license issued by the Federal
21 Maritime Commission and a valid transportation security
22 card issued under section 70105 of title 46, United States
23 Code.

1 (d) ENFORCEMENT.—Violation of subsection (c) is
2 punishable by imprisonment for not more than 1 year and
3 a fine under title 18, United States Code.

4 **SEC. 12. ESTABLISHMENT OF A SECURITY INDIVIDUAL.**

5 Under regulations prescribed by the Secretary of
6 Homeland Security, each vessel documented under chapter
7 121 of title 46, United States Code, and each foreign ves-
8 sel entering a United States port, engaged in the commer-
9 cial transportation of goods or passengers shall—

10 (1) designate a United States person that is re-
11 sponsible for responding to a transportation security
12 incident involving the vessel while in a United States
13 port by notifying appropriate emergency response
14 entities and facilitating vessel response activities;
15 and

16 (2) provide notice to the Secretary of Homeland
17 Security, the Commandant of the Coast Guard, and
18 the captain of the port of the identity and contact
19 information for such person.

20 **SEC. 13. CERTIFICATION OF MARITIME SECURITY GUARDS.**

21 (a) IN GENERAL.—Chapter 701 of title 46, United
22 States Code, is amended by adding at the end thereof the
23 following:

1 **“§ 70122. Incident command system training**

2 “The Secretary shall ensure that all maritime secu-
3 rity guards meet minimum training and performance
4 standards in the Department of Homeland Security’s se-
5 curity awareness and response procedures and in the han-
6 dling of hazardous materials.”.

7 (b) CONFORMING AMENDMENT.—The chapter anal-
8 ysis for chapter 701 of title 46, United States Code, is
9 amended by inserting after the item relating to section
10 70121 the following:

“70122. Incident command system training.”.

11 **SEC. 14. GRANTS TO TIER 1 AND TIER 2 PORTS REQUIRE**
12 **REGIONAL STRATEGIC RISK MANAGEMENT**
13 **ASSESSMENT.**

14 Section 70107(a) of title 46, United States Code, is
15 amended by adding at the end “The Secretary shall estab-
16 lish regional strategic risk management priorities for tier
17 1 and tier 2 ports and take such priorities into account
18 in awarding grants under this section.”.

19 **SEC. 15. VESSEL SECURITY PLANS FOR SUPPLY AND SIMI-**
20 **LAR VESSELS.**

21 (a) IN GENERAL.—Section 70103(c)(2)(A) of title
22 46, United States Code, is amended by striking “inci-
23 dent;” and inserting “incident (including supply vessels,
24 bunker and fuel deliver and launch vessels conducting ac-

1 tivities or providing services to other vessels at anchor-
2 age;”.

3 (b) TWICs REQUIRED FOR CREW.—Section
4 70105(b)(2)(F) of title 46, United States Code, is amend-
5 ed by inserting “personnel working on board vessels de-
6 scribed in section 70103(c)(2)(A) of this title and” after
7 “(F)”.

8 (c) EFFECTIVE DATE.—The amendments made by
9 this section shall take effect 1 year after the date of enact-
10 ment of this Act.

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