#### 111TH CONGRESS 1ST SESSION

## S. 878

To amend the Federal Water Pollution Control Act to modify provisions relating to beach monitoring, and for other purposes.

#### IN THE SENATE OF THE UNITED STATES

APRIL 23, 2009

Mr. Lautenberg (for himself and Mr. Voinovich) introduced the following bill; which was read twice and referred to the Committee on Environment and Public Works

### A BILL

To amend the Federal Water Pollution Control Act to modify provisions relating to beach monitoring, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Clean Coastal Environ-
- 5 ment and Public Health Act of 2009".
- 6 SEC. 2. FEDERAL WATER POLLUTION CONTROL ACT
- 7 AMENDMENTS.
- 8 (a) Adoption of New or Revised Criteria and
- 9 Standards.—Section 303(i)(2)(A) of the Federal Water

Pollution Control Act (33 U.S.C. 1313(i)(2)(A)) is amend-2 ed by striking "paragraph (1)(A)" each place it appears 3 and inserting "paragraph (1)". 4 (b) REVISED CRITERIA FOR COASTAL RECREATION Waters.—Section 304(a)(9) of the Federal Water Pollution Control Act (33 U.S.C. 1314(a)(9)) is amended— 6 7 (1) in subparagraph (A), by striking "methods, as appropriate" and inserting "methods, including 8 9 the use of rapid testing methods"; and 10 (2) by adding at the end the following: 11 "(C) Publication of Pathogen and PATHOGEN INDICATOR LIST.—Upon publication 12 13 of the new or revised water quality criteria 14 under subparagraph (A), the Administrator 15 shall publish in the Federal Register a list of all 16 pathogens and pathogen indicators studied 17 under section 104(v).". 18 (c) Source Identification.— 19 (1)MONITORING PROTOCOLS.—Section 20 406(a)(1)(A) of the Federal Water Pollution Control 21 Act (33 U.S.C. 1346(a)(1)(A)) is amended by strik-22 ing "methods for monitoring" and inserting "meth-23 ods for monitoring protocols that are most likely to

detect pathogenic contamination".

1	(2) State reports; source tracking.—Sec-
2	tion 406(b) of the Federal Water Pollution Control
3	Act (33 U.S.C. 1346(b)) is amended—
4	(A) in paragraph (3)(A)(ii), by striking
5	"public" and inserting "public and all environ-
6	mental agencies of the State with authority to
7	prevent or treat sources of pathogenic contami-
8	nation in coastal recreation waters"; and
9	(B) by adding at the end the following:
10	"(5) Contents of monitoring and notifi-
11	CATION PROGRAMS.—For the purposes of this sec-
12	tion, a program for monitoring and notification shall
13	include monitoring consistent with the performance
14	criteria published by the Administrator under sub-
15	section (a), public notification, source tracking, sani-
16	tary surveys, and prevention efforts to address iden-
17	tified sources of contamination by pathogens and
18	pathogen indicators in coastal recreation waters ad-
19	jacent to beaches or similar points of access that are
20	used by the public.".
21	(d) Use of Rapid Testing Methods.—
22	(1) Contents of state and local govern-
23	MENT PROGRAMS.—Section 406(c)(4)(A) of the Fed-
24	eral Water Pollution Control Act (33 U.S.C.

1346(c)(4)(A)) is amended by striking "methods"

1	and inserting "methods, including the use of a rapid
2	testing method after the last day of the 1-year pe-
3	riod following the date of validation of that rapid
4	testing method by the Administrator,".
5	(2) Validation and use of rapid testing

# (2) Validation and use of rapid testing methods.—

- (A) Validation of Rapid Testing Methods.—Not later than October 15, 2012, the Administrator of the Environmental Protection Agency (referred to in this Act as the "Administrator") shall complete an evaluation and validation of a rapid testing method for the water quality criteria and standards for pathogens and pathogen indicators described in section 303(i)(1)(A) of the Federal Water Pollution Control Act (33 U.S.C. 1313(i)(1)(A)).
- (B) GUIDANCE FOR USE OF RAPID TEST-ING METHODS.—
  - (i) IN GENERAL.—Not later than 180 days after the date of completion of the validation under subparagraph (A), and after providing notice and an opportunity for public comment, the Administrator shall publish guidance for the use at coastal recreation waters adjacent to beaches or

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similar points of access that are used by
the public of rapid testing methods that
will enhance the protection of public health
and safety through rapid public notification of any exceedance of applicable water
quality standards for pathogens and pathogen indicators.

- (ii) PRIORITIZATION.—In developing guidance under clause (i), the Administrator shall require the use of rapid testing methods at those beaches or similar points of access that are the most used by the public.
- (3) DEFINITION OF RAPID TESTING METHOD.— Section 502 of the Federal Water Pollution Control Act (33 U.S.C. 1362) is amended by adding at the end the following:
- "(26) RAPID TESTING METHOD.—The term 'rapid testing method' means a method of testing the water quality of coastal recreation waters for which results are available as soon as practicable and not more than 2 hours after the commencement of the rapid testing method.".
- (e) Notification of Federal, State, and Local25 Agencies: Content of State and Local Pro-

1	GRAMS.—Section 406(c) of the Federal Water Pollution
2	Control Act (33 U.S.C. 1346(c)) is amended—
3	(1) in paragraph (5)—
4	(A) in the matter preceding subparagraph
5	(A), by striking "prompt communication" and
6	inserting "communication, within 2 hours of the
7	receipt of the results of a water quality sam-
8	ple,";
9	(B) by striking subparagraph (A) and in-
10	serting the following:
11	"(A)(i) in the case of any State in which
12	the Administrator is administering the program
13	under section 402, the Administrator, in such
14	form as the Administrator determines to be ap-
15	propriate; and
16	"(ii) in the case of any State other than a
17	State to which clause (i) applies, all agencies of
18	the State government with authority to require
19	the prevention or treatment of the sources of
20	coastal recreation water pollution; and";
21	(2) by redesignating paragraphs (6) and (7) as
22	paragraphs (7) and (8), respectively;
23	(3) by inserting after paragraph (5) the fol-
24	lowing:

1	"(6) measures for an annual report to the Ad-
2	ministrator, in such form as the Administrator de-
3	termines to be appropriate, on the occurrence, na-
4	ture, location, pollutants involved, and extent of any
5	exceedance of applicable water quality standards for
6	pathogens and pathogen indicators;";
7	(4) in paragraph (7) (as redesignated by para-
8	graph (2))—
9	(A) by striking "the posting" and inserting
10	"the immediate posting"; and
11	(B) by striking "and" at the end;
12	(5) in paragraph (8) (as redesignated by para-
13	graph (2)), by striking the period at the end and in-
14	serting a semicolon; and
15	(6) by adding at the end the following:
16	"(9) the availability of a geographical informa-
17	tion system database that the State or local govern-
18	ment program shall use to inform the public about
19	coastal recreation waters and that—
20	"(A) is publicly accessible and searchable
21	on the Internet;
22	"(B) is organized by beach or similar point
23	of access;
24	"(C) identifies applicable water quality
25	standards, monitoring protocols, sampling plans

1	and results, and the number and cause of coast-
2	al recreation water closures and advisory days;
3	and
4	"(D) is updated within 24 hours of the
5	availability of revised information;
6	"(10) measures to ensure that closures or
7	advisories are made or issued within 2 hours after
8	the receipt of a water quality sample exceeding ap-
9	plicable water quality standards for pathogens and
10	pathogen indicators;
11	"(11) measures that inform the public of identi-
12	fied sources of pathogenic contamination; and
13	"(12) analyses of monitoring protocols to deter-
14	mine which protocols are most likely to detect patho-
15	genic contamination.".
16	(f) National List of Beaches.—Section 406(g) of
17	the Federal Water Pollution Control Act (33 U.S.C.
18	1346(g)) is amended by striking paragraph (3) and insert-
19	ing the following:
20	"(3) UPDATES.—Not later than 1 year after
21	the date of enactment of the Clean Coastal Environ-
22	ment and Public Health Act of 2009, and biennially
23	thereafter, the Administrator shall update the list
24	described in paragraph (1).".

1	(g) Compliance Review.—Section 406(h) of the
2	Federal Water Pollution Control Act (33 U.S.C. 1346(h))
3	is amended—
4	(1) by redesignating paragraphs (1) and (2) as
5	subparagraphs (A) and (B), respectively, and indent-
6	ing the subparagraphs appropriately;
7	(2) by striking "In the" and inserting the fol-
8	lowing:
9	"(1) IN GENERAL.—In the"; and
10	(3) by adding at the end the following:
11	"(2) Compliance review.—On or before July
12	31 of each calendar year beginning after the date of
13	enactment of the Clean Coastal Environment and
14	Public Health Act of 2009, the Administrator
15	shall—
16	"(A) prepare a written assessment of com-
17	pliance with—
18	"(i) all statutory and regulatory re-
19	quirements of this section for each State
20	and local government; and
21	"(ii) conditions of each grant made
22	under this section to a State or local gov-
23	ernment;
24	"(B) notify the State or local government
25	of each such assessment, and

1	"(C) make each of the assessments avail-
2	able to the public in a searchable database on
3	the Internet on or before December 31 of the
4	applicable calendar year.

- "(3) Corrective action.—If a State or local government that the Administrator notifies under paragraph (2) is not in compliance with any requirement or grant condition described in paragraph (2) and fails to take such action as is necessary to comply with the requirement or condition by the date that is 1 year after the date of notification, any grants made under subsection (b) to the State or local government, after the last day of that 1-year period and while the State or local government is not in compliance with all requirements and grant conditions described in paragraph (2), shall have a Federal share of not to exceed 50 percent.
- "(4) GAO REVIEW.—Not later than December 31 of the third calendar year beginning after the date of enactment of the Clean Coastal Environment and Public Health Act of 2009, the Comptroller General shall—
- 23 "(A) conduct a review of the activities of 24 the Administrator under paragraphs (2) and

1	(3) during the first and second calendar years
2	beginning after that date of enactment; and
3	"(B) submit to Congress a report on the
4	results of the review.".
5	(h) Authorization of Appropriations.—Section
6	406(i) of the Federal Water Pollution Control Act (33
7	U.S.C. 1346(i)) is amended by striking "\$30,000,000 for
8	each of fiscal years 2001 through 2005" and inserting
9	$\begin{tabular}{lllllllllllllllllllllllllllllllllll$
10	2013".
11	SEC. 3. FUNDING FOR BEACHES ENVIRONMENTAL ASSESS-
1 1	SEC. 6. I CIVING I ON BEHOMES ENVIRONMENTAL RESERVA
12	MENT AND COASTAL HEALTH ACT.
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12 13	MENT AND COASTAL HEALTH ACT.  Section 8 of the Beaches Environmental Assessment
12 13 14	MENT AND COASTAL HEALTH ACT.  Section 8 of the Beaches Environmental Assessment and Coastal Health Act of 2000 (114 Stat. 877) is amend-
12 13 14 15	MENT AND COASTAL HEALTH ACT.  Section 8 of the Beaches Environmental Assessment and Coastal Health Act of 2000 (114 Stat. 877) is amended by striking "2005" and inserting "2013".
12 13 14 15 16	MENT AND COASTAL HEALTH ACT.  Section 8 of the Beaches Environmental Assessment and Coastal Health Act of 2000 (114 Stat. 877) is amended by striking "2005" and inserting "2013".  SEC. 4. STUDY OF GRANT DISTRIBUTION FORMULA.
112 113 114 115 116 117	MENT AND COASTAL HEALTH ACT.  Section 8 of the Beaches Environmental Assessment and Coastal Health Act of 2000 (114 Stat. 877) is amended by striking "2005" and inserting "2013".  SEC. 4. STUDY OF GRANT DISTRIBUTION FORMULA.  (a) STUDY.—Not later than 30 days after the date
112 113 114 115 116 117 118	MENT AND COASTAL HEALTH ACT.  Section 8 of the Beaches Environmental Assessment and Coastal Health Act of 2000 (114 Stat. 877) is amended by striking "2005" and inserting "2013".  SEC. 4. STUDY OF GRANT DISTRIBUTION FORMULA.  (a) STUDY.—Not later than 30 days after the date of enactment of this Act, the Administrator shall com-

- 23 (b) Contents.—In conducting the study, the Ad-
- $24 \hspace{0.1in} ministrator \hspace{0.1in} shall \hspace{0.1in} consider$

22 tial revisions of that formula.

1	(1) the base cost to States of developing and
2	maintaining water quality monitoring and notifica-
3	tion programs;
4	(2) the various beach monitoring and notifica-
5	tion needs of each State, including beach mileage,
6	beach usage, and length of beach season; and
7	(3) such other factors as the Administrator de-
8	termines to be appropriate.
9	(c) Consultation.—In conducting the study, the
10	Administrator shall consult with appropriate Federal,
11	State, and local agencies.
12	(d) REPORT.—Not later than 1 year after the date
13	of enactment of this Act, the Administrator shall submit
14	to the Committee on Environment and Public Works of
15	the Senate and the Committee on Transportation and In-
16	frastructure of the House of Representatives a report on
17	the results of the study, including any recommendations
18	for revision of the distribution formula referred to in sub-
19	section (a).
20	SEC. 5. IMPACT OF CLIMATE CHANGE ON POLLUTION OF
21	COASTAL RECREATION WATERS.
22	(a) Study.—The Administrator shall conduct a
23	study on the long-term impact of climate change on pollu-
24	tion of coastal recreation waters.

1	(1) In general.—Not later than 1 year after
2	the date of enactment of this Act, the Administrator
3	shall submit to Congress a report on the results of
4	the study conducted under subsection (a).
5	(2) Information on Potential Contami-
6	NANT IMPACTS.—The report shall include informa-
7	tion on potential contaminant impacts on—
8	(A) ground and surface water resources;
9	and
10	(B) public and ecosystem health in coastal
11	communities.
12	(3) Monitoring.—The report shall—
13	(A) address monitoring required to docu-
14	ment and assess changing conditions of coastal
15	water resources, recreational waters, and eco-
16	systems; and
17	(B) review the current ability to assess and
18	forecast impacts associated with long-term
19	change.
20	(4) Federal actions.—The report shall high-
21	light necessary Federal actions to help advance the
22	availability of information and tools to assess and
23	mitigate the impacts and effects described in para-
24	graphs (2) and (3) in order to protect public and
25	ecosystem health.

1	(5) Consultation.—In developing the report,
2	the Administrator shall work in consultation with
3	agencies active in the development of the National
4	Water Quality Monitoring Network and the imple-
5	mentation of the Ocean Research Priorities Plan and
6	Implementation Strategy.
7	SEC. 6. IMPACT OF ALGAE ON COASTAL RECREATION WA-
8	TERS.
9	(a) STUDY.—Not later than 1 year after the date of
10	enactment of this Act, the Administrator shall submit to
11	Congress a study on the impact of algae on coastal recre-
12	ation waters.
13	(b) Content.—In preparing the study under this
14	section, the Administrator shall—
15	(1) quantify the levels of algae that cause prob-
16	lems at recreational beaches;
17	(2) quantify the concentrations of phosphorus
18	that may be associated with algae problems;
19	(3) provide recommendations with respect to
20	whether targets of the International Joint Commis-
21	sion for phosphorus in the Great Lakes should be
22	updated; and
23	(4) propose numerical water quality criteria for
24	phosphorus in the Great Lakes