111TH CONGRESS 1ST SESSION

## S. 874

To establish El Río Grande Del Norte National Conservation Area in the State of New Mexico, and for other purposes.

## IN THE SENATE OF THE UNITED STATES

April 23, 2009

Mr. BINGAMAN (for himself and Mr. UDALL of New Mexico) introduced the following bill; which was read twice and referred to the Committee on Energy and Natural Resources

## A BILL

To establish El Río Grande Del Norte National Conservation Area in the State of New Mexico, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as "El Río Grande Del Norte
- 5 National Conservation Area Establishment Act".
- 6 SEC. 2. DEFINITIONS.
- 7 In this Act:
- 8 (1) Conservation area.—The term "Con-
- 9 servation Area" means El Río Grande Del Norte

| 1  | National Conservation Area established by section    |
|----|--|
| 2  | 3(a)(1).   |
| 3  | (2) LAND GRANT COMMUNITY.—The term                   |
| 4  | "land grant community" means a member of the         |
| 5  | Board of Trustees of confirmed and nonconfirmed      |
| 6  | community land grants within the Conservation        |
| 7  | Area.  |
| 8  | (3) Management plan.—The term "manage-               |
| 9  | ment plan" means the management plan for the         |
| 10 | Conservation Area developed under section 3(d).      |
| 11 | (4) Map.—The term "map" means the map en-            |
| 12 | titled "El Río Grande Del Norte National Conserva-   |
| 13 | tion Area" and dated March 23, 2009.                 |
| 14 | (5) Secretary.—The term "Secretary" means            |
| 15 | the Secretary of the Interior.                       |
| 16 | (6) STATE.—The term "State" means the State          |
| 17 | of New Mexico.                                       |
| 18 | SEC. 3. ESTABLISHMENT OF NATIONAL CONSERVATION       |
| 19 | AREA.  |
| 20 | (a) Establishment.—                                  |
| 21 | (1) In General.—There is established El Río          |
| 22 | Grande Del Norte National Conservation Area in the   |
| 23 | State.   |
| 24 | (2) Area included.—The Conservation Area             |
| 25 | shall consist of approximately 235,980 acres of pub- |

| 1  | lic land in Taos and Rio Arriba counties in the                 |
|----|---|
| 2  | State, as generally depicted on the map.                        |
| 3  | (b) Purposes.—The purposes of the Conservation                  |
| 4  | Area are to conserve, protect, and enhance for the benefit      |
| 5  | and enjoyment of present and future generations the cul-        |
| 6  | tural, archaeological, natural, scientific, geological, histor- |
| 7  | ical, biological, wildlife, educational, recreational, and sce- |
| 8  | nic resources of the Conservation Area.                         |
| 9  | (c) Management.—  |
| 10 | (1) In general.—The Secretary shall manage                      |
| 11 | the Conservation Area—  |
| 12 | (A) in a manner that conserves, protects,                       |
| 13 | and enhances the resources of the Conservation                  |
| 14 | Area; and   |
| 15 | (B) in accordance with—   |
| 16 | (i) the Federal Land Policy and Man-                            |
| 17 | agement Act of 1976 (43 U.S.C. 1701 et                          |
| 18 | seq.);  |
| 19 | (ii) this Act; and  |
| 20 | (iii) any other applicable laws.                                |
| 21 | (2) Uses.—  |
| 22 | (A) IN GENERAL.—The Secretary shall                             |
| 23 | allow only such uses of the Conservation Area                   |
| 24 | that the Secretary determines would further the                 |
| 25 | purposes described in subsection (b).                           |

| 1  | (B) Use of motorized vehicles.—                   |
|----|---|
| 2  | (i) In general.—Except as needed                  |
| 3  | for administrative purposes or to respond         |
| 4  | to an emergency, the use of motorized ve-         |
| 5  | hicles in the Conservation Area shall be          |
| 6  | permitted only on roads designated for use        |
| 7  | by motorized vehicles in the management           |
| 8  | plan.   |
| 9  | (ii) New Roads.—No additional road                |
| 10 | shall be built within the Conservation Area       |
| 11 | after the date of enactment of this Act un-       |
| 12 | less the road is needed for public safety or      |
| 13 | natural resource protection.                      |
| 14 | (C) Grazing.—The Secretary shall permit           |
| 15 | grazing within the Conservation Area, where es-   |
| 16 | tablished before the date of enactment of this    |
| 17 | Act—  |
| 18 | (i) subject to all applicable laws (in-           |
| 19 | cluding regulations) and Executive orders;        |
| 20 | and   |
| 21 | (ii) consistent with the purposes de-             |
| 22 | scribed in subsection (b).                        |
| 23 | (D) COLLECTION OF PIÑON NUTS AND                  |
| 24 | FIREWOOD.—Nothing in this Act precludes the       |
| 25 | traditional collection of firewood and piñon nuts |

| 1  | for noncommercial personal use within the Con- |
|----|--|
| 2  | servation Area—                                |
| 3  | (i) in accordance with any applicable          |
| 4  | laws; and                                      |
| 5  | (ii) subject to such terms and condi-          |
| 6  | tions as the Secretary determines to be ap-    |
| 7  | propriate.                                     |
| 8  | (E) UTILITY CORRIDOR UPGRADES.—                |
| 9  | Nothing in this Act precludes the Secretary    |
| 10 | from authorizing the upgrading of an existing  |
| 11 | utility corridor (including the widening of an |
| 12 | existing easement) through the Conservation    |
| 13 | Area—  |
| 14 | (i) in accordance with any applicable          |
| 15 | laws; and                                      |
| 16 | (ii) subject to such terms and condi-          |
| 17 | tions as the Secretary determines to be ap-    |
| 18 | propriate.                                     |
| 19 | (F) Tribal cultural uses.—                     |
| 20 | (i) Access.—The Secretary shall, in            |
| 21 | consultation with Indian tribes or pueb-       |
| 22 | los—   |
| 23 | (I) ensure the protection of reli-             |
| 24 | gious and cultural sites; and                  |

| 1  | (II) provide occasional access to                 |
|----|---|
| 2  | the sites by members of Indian tribes             |
| 3  | or pueblos for traditional cultural and           |
| 4  | customary uses, consistent with Public            |
| 5  | Law 95–341 (commonly known as the                 |
| 6  | "American Indian Religious Freedom                |
| 7  | Act") (42 U.S.C. 1996).                           |
| 8  | (ii) Temporary closures.—In ac-                   |
| 9  | cordance with Public Law 95–341 (com-             |
| 10 | monly known as the "American Indian Re-           |
| 11 | ligious Freedom Act") (42 U.S.C. 1996)            |
| 12 | the Secretary, on request of an Indian            |
| 13 | tribe or pueblo, may temporarily close to         |
| 14 | general public use 1 or more specific areas       |
| 15 | of the Conservation Area in order to pro-         |
| 16 | tect traditional cultural and customary           |
| 17 | uses in those areas by members of the In-         |
| 18 | dian tribe or the pueblo.                         |
| 19 | (d) Management Plan.—                             |
| 20 | (1) In general.—Not later than 3 years after      |
| 21 | the date of enactment of this Act, the Secretary  |
| 22 | shall develop a management plan for the Conserva- |
| 23 | tion Area.  |
| 24 | (2) Other plans.—To the extent consistent         |

with this Act, the plan may incorporate in the man-

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| 1  | agement plan the Rio Grande Corridor Management       |
|----|---|
| 2  | Plan in effect on the date of enactment of this Act.  |
| 3  | (3) Consultation.—The management plan                 |
| 4  | shall be developed in consultation with—              |
| 5  | (A) State and local governments;                      |
| 6  | (B) tribal governmental entities;                     |
| 7  | (C) land grant communities; and                       |
| 8  | (D) the public.                                       |
| 9  | (4) Considerations.—In preparing and imple-           |
| 10 | menting the management plan, the Secretary shall      |
| 11 | consider the recommendations of Indian tribes and     |
| 12 | pueblos on methods for—                               |
| 13 | (A) ensuring access to religious and cul-             |
| 14 | tural sites;  |
| 15 | (B) enhancing the privacy and continuity              |
| 16 | of traditional cultural and religious activities in   |
| 17 | the Conservation Area; and                            |
| 18 | (C) protecting traditional cultural and reli-         |
| 19 | gious sites in the Conservation Area.                 |
| 20 | (e) Incorporation of Acquired Land and Inter-         |
| 21 | ESTS IN LAND.—Any land that is within the boundary of |
| 22 | the Conservation Area that is acquired by the United  |
| 23 | States shall—   |
| 24 | (1) become part of the Conservation Area; and         |
| 25 | (2) be managed in accordance with—                    |

| 1  | (A) this Act; and  |
|----|--|
| 2  | (B) any other applicable laws.                           |
| 3  | (f) Special Management Areas.—                           |
| 4  | (1) In general.—The establishment of the                 |
| 5  | Conservation Area shall not change the management        |
| 6  | status of any area within the boundary of the Con-       |
| 7  | servation Area that is—                                  |
| 8  | (A) designated as a component of the Na-                 |
| 9  | tional Wild and Scenic Rivers System under the           |
| 10 | Wild and Scenic Rivers Act (16 U.S.C. 1271 et            |
| 11 | seq.); or  |
| 12 | (B) managed as an area of critical environ-              |
| 13 | mental concern.  |
| 14 | (2) CONFLICT OF LAWS.—If there is a conflict             |
| 15 | between the laws applicable to the areas described in    |
| 16 | paragraph (1) and this Act, the more restrictive pro-    |
| 17 | vision shall control.                                    |
| 18 | SEC. 4. DESIGNATION OF WILDERNESS AREAS.                 |
| 19 | (a) In General.—In accordance with the Wilderness        |
| 20 | Act (16 U.S.C. 1131 et seq.), the following areas in the |
| 21 | Conservation Area are designated as wilderness and as    |
| 22 | components of the National Wilderness Preservation Sys-  |
| 23 | tem:   |
| 24 | (1) Cerro del Yuta Wilderness.—Certain                   |
| 25 | land administered by the Bureau of Land Manage-          |

- 1 ment in Taos County, New Mexico, comprising ap-
- 2 proximately 13,420 acres as generally depicted on
- 3 the map, which shall be known as the "Cerro del
- 4 Yuta Wilderness''.
- 5 (2) Río san antonio wilderness.—Certain
- 6 land administered by the Bureau of Land Manage-
- 7 ment in Rio Arriba County, New Mexico, comprising
- 8 approximately 8,000 acres, as generally depicted on
- 9 the map, which shall be known as the "Río San An-
- tonio Wilderness".
- 11 (b) Management of Wilderness Areas.—Subject
- 12 to valid existing rights, the wilderness areas designated
- 13 by subsection (a) shall be administered in accordance with
- 14 the Wilderness Act (16 U.S.C. 1131 et seq.) and this Act,
- 15 except that with respect to the wilderness areas designated
- 16 by this Act—
- 17 (1) any reference to the effective date of the
- Wilderness Act shall be considered to be a reference
- to the date of enactment of this Act; and
- 20 (2) any reference in the Wilderness Act to the
- 21 Secretary of Agriculture shall be considered to be a
- reference to the Secretary.
- (c) Incorporation of Acquired Land and Inter-
- 24 ESTS IN LAND.—Any land or interest in land within the

| 1  | boundary of the wilderness areas designated by subsection |
|----|---|
| 2  | (a) that is acquired by the United States shall—          |
| 3  | (1) become part of the wilderness area in which           |
| 4  | the land is located; and                                  |
| 5  | (2) be managed in accordance with—                        |
| 6  | (A) the Wilderness Act (16 U.S.C. 1131 et                 |
| 7  | seq.);  |
| 8  | (B) this Act; and   |
| 9  | (C) any other applicable laws.                            |
| 10 | (d) Grazing.—Grazing of livestock in the wilderness       |
| 11 | areas designated by subsection (a), where established be- |
| 12 | fore the date of enactment of this Act, shall be adminis- |
| 13 | tered in accordance with—                                 |
| 14 | (1) section $4(d)(4)$ of the Wilderness Act $(16)$        |
| 15 | U.S.C. $1133(d)(4)$ ; and                                 |
| 16 | (2) the guidelines set forth in Appendix A of             |
| 17 | the Report of the Committee on Interior and Insular       |
| 18 | Affairs to accompany H.R. 2570 of the 101st Con-          |
| 19 | gress (H. Rept. 101–405).                                 |
| 20 | (e) Buffer Zones.—  |
| 21 | (1) In general.—Nothing in this section cre-              |
| 22 | ates a protective perimeter or buffer zone around         |
| 23 | any wilderness area designated by subsection (a).         |
| 24 | (2) ACTIVITIES OUTSIDE WILDERNESS                         |
| 25 | AREAS.—The fact that an activity or use on land           |

| 1  | outside any wilderness area designated by subsection         |
|----|--|
| 2  | (a) can be seen or heard within the wilderness area          |
| 3  | shall not preclude the activity or use outside the           |
| 4  | boundary of the wilderness area.                             |
| 5  | (f) Release of Wilderness Study Areas.—Con-                  |
| 6  | gress finds that, for purposes of section 603(c) of the Fed- |
| 7  | eral Land Policy and Management Act of 1976 (43 U.S.C.       |
| 8  | 1782(c)), the public land within the San Antonio Wilder-     |
| 9  | ness Study Area not designated as wilderness by this sec-    |
| 10 | tion—  |
| 11 | (1) has been adequately studied for wilderness               |
| 12 | designation;   |
| 13 | (2) is no longer subject to section 603(c) of the            |
| 14 | Federal Land Policy and Management Act of 1976               |
| 15 | (43 U.S.C. 1782(c)); and                                     |
| 16 | (3) shall be managed in accordance with this                 |
| 17 | Act.   |
| 18 | SEC. 5. GENERAL PROVISIONS.                                  |
| 19 | (a) Maps and Legal Descriptions.—                            |
| 20 | (1) In general.—As soon as practicable after                 |
| 21 | the date of enactment of this Act, the Secretary             |
| 22 | shall file the map and legal descriptions of the Con-        |
| 23 | servation Area and the wilderness areas designated           |
| 24 | by section 4(a) with—  |

| 1  | (A) the Committee on Energy and Natural                      |
|----|--|
| 2  | Resources of the Senate; and                                 |
| 3  | (B) the Committee on Natural Resources                       |
| 4  | of the House of Representatives.                             |
| 5  | (2) Force of LAW.—The map and legal de-                      |
| 6  | scriptions filed under paragraph (1) shall have the          |
| 7  | same force and effect as if included in this Act, ex-        |
| 8  | cept that the Secretary may correct errors in the            |
| 9  | legal description and map.                                   |
| 10 | (3) Public availability.—The map and legal                   |
| 11 | descriptions filed under paragraph (1) shall be on           |
| 12 | file and available for public inspection in the appro-       |
| 13 | priate offices of the Bureau of Land Management.             |
| 14 | (b) National Landscape Conservation Sys-                     |
| 15 | TEM.—The Conservation Area and the wilderness areas          |
| 16 | designated by section 4(a) shall be administered as compo-   |
| 17 | nents of the National Landscape Conservation System.         |
| 18 | (e) FISH AND WILDLIFE.—Nothing in this Act af-               |
| 19 | fects the jurisdiction of the State with respect to fish and |
| 20 | wildlife located on public land in the State, except that    |
| 21 | the Secretary, after consultation with the New Mexico De-    |
| 22 | partment of Game and Fish, may designate zones where,        |
| 23 | and establishing periods when, hunting shall not be al-      |
| 24 | lowed for reasons of public safety, administration, or pub-  |
| 25 | lic use and enjoyment.                                       |

- 1 (d) WITHDRAWALS.—Subject to valid existing rights,
- 2 any Federal land within the Conservation Area and the
- 3 wilderness areas designated by section 4(a), including any
- 4 land or interest in land that is acquired by the United
- 5 States after the date of enactment of this Act, is with-
- 6 drawn from—
- 7 (1) entry, appropriation, or disposal under the
- 8 public land laws;
- 9 (2) location, entry, and patent under the mining
- laws; and
- 11 (3) operation of the mineral leasing, mineral
- materials, and geothermal leasing laws.
- 13 (e) Treaty Rights.—Nothing in this Act enlarges,
- 14 diminishes, or otherwise modifies any treaty rights.
- 15 SEC. 6. AUTHORIZATION OF APPROPRIATIONS.
- There are authorized to be appropriated such sums
- 17 as are necessary to carry out this Act.

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