115TH CONGRESS 1ST SESSION S.855

To ensure that claims for benefits under the Black Lung Benefits Act are processed in a fair and timely manner, to better protect miners from pneumoconiosis (commonly known as "black lung disease"), and for other purposes.

IN THE SENATE OF THE UNITED STATES

APRIL 5 (legislative day, APRIL 4), 2017

Mr. CASEY (for himself, Mr. BROWN, Mr. MANCHIN, Mr. KAINE, and Mr. WARNER) introduced the following bill; which was read twice and referred to the Committee on Health, Education, Labor, and Pensions

A BILL

- To ensure that claims for benefits under the Black Lung Benefits Act are processed in a fair and timely manner, to better protect miners from pneumoconiosis (commonly known as "black lung disease"), and for other purposes.
 - 1 Be it enacted by the Senate and House of Representa-
 - 2 tives of the United States of America in Congress assembled,

3 SECTION 1. SHORT TITLE.

- 4 This Act may be cited as the "Black Lung Benefits
- 5 Improvement Act of 2017".

6 SEC. 2. TABLE OF CONTENTS.

7 The table of contents for this Act is as follows:

Sec. 1. Short title.

Sec. 2. Table of contents.

Sec. 3. Findings.

TITLE I—BLACK LUNG BENEFITS

PART A—Improving the Process for Filing and Adjudicating Claims for Benefits

- Sec. 101. Mandatory disclosure of medical information and reports.
- Sec. 102. Attorneys' fees and medical expenses payment program.
- Sec. 103. Clarifying eligibility for black lung benefits.
- Sec. 104. Restoring adequate benefit adjustments for miners suffering from black lung disease and for their dependent family members.
- Sec. 105. Treatment of evidence in equipoise.
- Sec. 106. Providing assistance with claims for miners and their dependent family members.
- Sec. 107. False statements or misrepresentations, attorney disqualification, and discovery sanctions.
- Sec. 108. Development of medical evidence by the Secretary.
- Sec. 109. Establishment of pilot program to provide impartial classifications of chest radiographs.
- Sec. 110. Medical evidence training program.
- Sec. 111. Technical and conforming amendments.
- Sec. 112. Readjudicating cases involving certain chest radiographs.
- Sec. 113. Disclosure of employment and earnings information for Black Lung Benefits Act claims.

PART B—Reports To Improve the Administration of Benefits Under the Black Lung Benefits Act

- Sec. 121. Strategy to reduce delays in adjudication.
- Sec. 122. GAO report on black lung program.

TITLE II—STANDARD FOR RESPIRABLE DUST CONCENTRATION

Sec. 201. Standard for respirable dust concentration.

TITLE III—ESTABLISHING THE OFFICE OF WORKERS' COMPENSATION PROGRAMS

Sec. 301. Office of Workers' Compensation Programs.

TITLE IV—SEVERABILITY

Sec. 401. Severability.

1 SEC. 3. FINDINGS.

- 2 Congress finds the following:
- 3 (1) The Black Lung Benefits Act (30 U.S.C.
 - 901 et seq.) was enacted to provide health care and
- 5 modest benefits to coal miners who develop pneumo-

1 coniosis (referred to in this section as "black lung 2 disease") resulting from exposure to coal dust dur-3 ing their employment. Yet the determination of a 4 claimant's eligibility for these benefits often requires 5 complex, adversarial litigation. Resource disparities 6 between coal companies and such claimants are 7 widespread within the statutory and regulatory 8 framework of such Act. Comprehensive reforms are 9 necessary to ensure that coal miners are not at a 10 disadvantage when filing claims for benefits.

11 (2) The Government Accountability Office has 12 found that many claimants under the Black Lung 13 Benefits Act are not equipped with the medical and 14 legal resources necessary to develop evidence to meet 15 the requirements for benefits. Miners often lack 16 complete and reliable medical evidence, consequently 17 increasing the risk that the individuals who review 18 claims for benefits will be presented with insufficient 19 medical evidence. Similarly, without better options 20 for legal representation, significant numbers of such 21 claimants proceed with their claims through a com-22 plex and potentially long administrative process 23 without resources that Department of Labor officials 24 and black lung disease experts note are important 25 for developing evidence and supporting their claims.

1 Only 33 percent of claimants are represented by an 2 attorney during the initial claims determination. Ab-3 sent efforts to remedy administrative problems and 4 address structural weaknesses in the process for ob-5 taining benefits, claimants with meritorious claims 6 will not receive benefits.

7 (3) Full exchange and disclosure between the 8 parties of relevant medical information is essential 9 for fair adjudication of claims under the Black Lung 10 Benefits Act, regardless of whether the parties in-11 tend to submit such information into evidence. 12 Records of adjudications reveal that some mine oper-13 ators' legal representatives have withheld relevant 14 evidence from claimants, administrative law judges, and, in some cases, even their own medical experts. 15 16 In several cases, the disclosure of such evidence 17 would have substantiated a miner's claim for bene-18 fits. Withholding medical information can endanger 19 miners by depriving them of important information 20 about their own health and the potential need to 21 seek medical treatment.

(4) Given the remedial nature of the Black
Lung Benefits Act, when an adjudicator determines
that evidence is evenly balanced, it is appropriate for
any resulting doubt to be resolved in favor of the

claimant. The Supreme Court vacated this long standing legal principle, not on substantive grounds,
 but because its application conflicted with the re quirements of another statute. Such principle needs
 to be reinstated in the Black Lung Benefits Act be cause it provides fairness and improves the adminis tration of benefits.

8 (5) Physicians who read lung x-rays as part of 9 pulmonary assessments used in proceedings for 10 claims under the Black Lung Benefits Act are re-11 quired to demonstrate competency in classifying 12 chest radiographs by becoming certified as B Read-13 ers by the National Institute for Occupational Safety 14 Health (referred to in this and section as 15 "NIOSH"). However, investigations have uncovered 16 that there are NIOSH-certified B Readers who have 17 systematically misclassified chest radiographs while 18 employed by coal operators or their law firms for the 19 purpose of opposing claims under such Act. In re-20 sponse, the Department of Labor has directed claims 21 examiners "not to credit negative chest x-ray read-22 ings for pneumoconiosis" by one widely used physi-23 cian employed at a prominent medical center unless 24 the conclusions of such physician "have been reha-25 bilitated". Where chest radiographs are needed to

establish entitlement to benefits, claimants should
 have access to accurate interpretations so as to en sure the fair adjudication of such claims.

4 (6) As of the date of enactment of this Act, 5 more than one year has passed since survivors were 6 denied benefits on claims under the Black Lung 7 Benefits Act that involved the consideration of chest 8 radiograph interpretations rendered by a certain 9 physician whose interpretations have since been de-10 termined by the Department of Labor to be gen-11 erally not worthy of credit. Such survivors should be 12 permitted to file a new claim for benefits under such 13 Act. However, a survivor is effectively barred from 14 filing a new claim one year after a decision regard-15 ing such benefits is final, constituting an injustice 16 that merits a remedy.

17 (7) Between the calendar years 2004 and 2014, 18 a reduction in the number of administrative law 19 judges in the Department of Labor, coupled with a 20 large increase in the number of cases filed under the 21 Black Lung Benefits Act, cuts to nondefense discre-22 tionary spending, furloughs resulting from seques-23 tration, and the 16-day shutdown of the Federal 24 Government during the calendar year 2013, has cre-25 ated extensive delays in adjudicating claims under

such Act and numerous other labor and employment 1 2 laws. Due to the imbalance between resources and 3 caseloads, a typical claim under such Act remains 4 unresolved for an average of nearly 2 years prior to 5 a decision by an administrative law judge. These 6 delays directly and severely impact the lives of work-7 ers throughout the United States, placing an undue 8 financial and emotional burden on the affected indi-9 viduals and their families.

10 (8) Contrary to the intent of Congress, benefits payments under the Black Lung Benefits Act do not 11 12 automatically increase with the rising cost of living. 13 Benefit payments are tied to the monthly pay rate 14 for Federal employees in grade GS-2, step 1. In sev-15 eral of the fiscal years prior to the enactment of this 16 Act, there was a pay freeze for Federal employees, 17 which had the effect of eliminating cost-of-living ad-18 justments for miners, surviving spouses, and depend-19 ents under the Black Lung Benefits Act during such 20 years.

(9) A competent assessment of medical information and testimony, which often involves multiple
physicians disputing a diagnosis, is necessary in determining whether to award benefits under the
Black Lung Benefits Act. To ensure that a deter-

1	mination regarding a claim for benefits under such
2	Act is fair and accurate, regular training is needed
3	regarding-
4	(A) developments in pulmonary medicine
5	relating to black lung disease;
6	(B) medical evidence necessary to sustain
7	claims for such benefits; and
8	(C) the proper weight to be given to con-
9	flicting evidence.
10	(10) Black lung disease has been the underlying
11	or contributing cause of death of more than 76,000
12	miners since 1968. After decades of decline, the inci-
13	dence of coal miners with black lung disease is on
14	the rise. According to NIOSH, miners are devel-
15	oping advanced cases of the disease at younger ages.
16	In response, the Department of Labor has taken im-
17	portant steps to combat the disease, including pro-
18	mulgating a rule that reduces the allowed concentra-
19	tion of coal dust and eliminates weaknesses in the
20	current dust sampling system. Retrospective studies
21	should be continued to determine whether revisions
22	to the standards are necessary to eliminate the dis-
23	ease.
24	(11) To eliminate an avoidable delay in evalu-

24 (11) To eliminate an avoidable delay in evalu-25 ating claims under such Act, the Inspector General

of the Department of Labor has recommended legis lation that would authorize the Department of Labor
 to have electronic access to miners' earning records
 held by the Social Security Administration.

5 TITLE I—BLACK LUNG BENEFITS 6 PART A—IMPROVING THE PROCESS FOR FILING 7 AND ADJUDICATING CLAIMS FOR BENEFITS 8 SEC. 101. MANDATORY DISCLOSURE OF MEDICAL INFOR9 MATION AND REPORTS.

10 Part A of the Black Lung Benefits Act (30 U.S.C.
11 901 et seq.) is amended by adding at the end the fol12 lowing:

13 "SEC. 403. MANDATORY MEDICAL INFORMATION DISCLO14 SURE.

15 "(a) REPORT.—In any claim for benefits under this 16 title, an operator that requires a miner to submit to a 17 medical examination regarding the miner's respiratory or 18 pulmonary condition shall, not later than 21 days after 19 the miner has been examined, deliver to the claimant a 20 complete copy of the examining physician's report. The ex-21 amining physician's report shall—

- 22 "(1) be in writing; and
- 23 "(2) set out in detail the findings of such physi-24 cian, including any diagnoses and conclusions, the

results of any diagnostic imaging tests, and any
 other tests performed on the miner.

3 "(b) DISCLOSURE.—In any claim for benefits under 4 this title, each party shall provide all other parties in the 5 proceeding with a copy of all medical information developed regarding the miner's physical condition relating to 6 7 such claim, even if the party does not intend to submit 8 the information as evidence. Such medical information 9 shall include the opinion of any examining physician, and 10 any examining or nonexamining physician's interpretations of radiographs or pathology. 11

"(c) REGULATIONS.—The Secretary shall promulgate
regulations regarding the disclosure of medical information under this section, and such regulations may establish
sanctions for noncompliance with this section.".

16 SEC. 102. ATTORNEYS' FEES AND MEDICAL EXPENSES PAY17 MENT PROGRAM.

Part A of the Black Lung Benefits Act (30 U.S.C.
901 et seq.), as amended by section 101, is further amended by adding at the end the following:

21 "SEC. 404. ATTORNEYS' FEES AND MEDICAL EXPENSES PAY-

- 22 MENT PROGRAM.
- 23 "(a) Program Established.—
- 24 "(1) IN GENERAL.—Not later than 180 days
 25 after the date of enactment of the Black Lung Bene-

1	fits Improvement Act of 2017, the Secretary shall
2	establish a payment program to pay attorneys' fees
3	and other reasonable and unreimbursed medical ex-
4	penses incurred in establishing the claimant's case,
5	using amounts from the fund, to the attorneys of
6	claimants in qualifying claims.
7	"(2) QUALIFYING CLAIM.—A qualifying claim
8	for purposes of this section is a contested claim for
9	benefits under this title for which a final order has
10	not been entered within one year of the filing of the
11	claim.
12	"(3) USE OF PAYMENTS FROM THE FUND.—
13	Notwithstanding any other provision of law,
14	amounts in the fund shall be available for payments
15	authorized by the Secretary under this section.
16	"(b) PAYMENTS AUTHORIZED.—
17	"(1) ATTORNEYS' FEES.—
18	"(A) APPROVAL.—If a claimant for bene-
19	fits under this title obtains a proposed decision
20	and order from a district director with an
21	award of benefits for a qualifying claim, or an
22	award for a qualifying claim before an adminis-
23	trative law judge—
24	"(i) the district director may approve
25	attorneys' fees for work done before such

1	director in an amount not to exceed
2	\$1 ,500; and
3	"(ii) an administrative law judge may
4	approve attorneys' fees for work done be-
5	fore such judge in an amount not to exceed
6	\$3,000.
7	"(B) PAYMENT.—The Secretary shall,
8	through the program under this section, pay
9	any amounts approved under subparagraph (A).
10	"(2) Medical expenses.—
11	"(A) APPROVAL.—If a claimant for bene-
12	fits under this title obtains a proposed decision
13	and order from a district director with an
14	award of benefits for a qualifying claim, or an
15	award for a qualifying claim before an adminis-
16	trative law judge, such district director and ad-
17	ministrative law judge may each approve an
18	award, in an amount not to exceed \$1,500, to
19	the claimant's attorney of reasonable and unre-
20	imbursed medical expenses incurred in estab-
21	lishing the claimant's case.
22	"(B) PAYMENT.—The Secretary shall,
23	through the program under this section, pay
24	any amounts approved under subparagraph (A).

1	"(3) MAXIMUM.—The Secretary, through the
2	program established under this section, shall for any
3	single qualifying claim pay—
4	"(A) not more than a total of \$4,500 in at-
5	torneys' fees; and
6	"(B) not more than \$3,000 in medical ex-
7	penses.
8	"(c) Reimbursement of Funds.—In any case in
9	which a qualifying claim results in a final order awarding
10	compensation, the liable operator shall reimburse the fund
11	for any fees or expenses paid under this section, subject
12	to enforcement by the Secretary under section 424 and
13	in the same manner as compensation orders are enforced
1/	under section 21(d) of the Longshore and Harbor Work-

14 under section 21(d) of the Longshore and Harbor Work-15 ers' Compensation Act (33 U.S.C. 921(d)).

16 "(d) Additional Program Rules.—Nothing in 17 this section shall limit or otherwise affect an operator's liability for any attorneys' fees or medical expenses award-18 19 ed by the district director or an administrative law judge that were not paid by the program under this section. 20 Nothing in this section shall limit or otherwise affect the 21 22 Secretary's authority to use amounts in the fund to pay approved attorneys' fees in claims for benefits under this 23 24 title for which a final order awarding compensation has 25 been entered and the operator is unable to pay.

"(e) NO RECOUPMENT OF ATTORNEYS' FEES.—Any
 payment for attorneys' fees or medical expenses made by
 the Secretary under this section shall not be recouped
 from the claimant or the claimant's attorney.".

5 SEC. 103. CLARIFYING ELIGIBILITY FOR BLACK LUNG BEN6 EFITS.

7 Section 411(c) of the Black Lung Benefits Act (30
8 U.S.C. 921(c)) is amended by striking paragraphs (3) and
9 (4) and inserting the following:

10 "(3) If x-ray, biopsy, autopsy, or other medi-11 cally accepted and relevant test or procedure estab-12 lishes that a miner is suffering or has suffered from 13 a chronic dust disease of the lung, diagnosed as 14 complicated pneumoconiosis or progressive massive 15 fibrosis (pneumoconiosis that has formed an opacity, 16 mass, or lesion whose greatest diameter exceeds 1 17 centimeter), then there shall be an irrebuttable pre-18 sumption that such miner is totally disabled due to 19 pneumoconiosis, that the miner's death was due to 20 pneumoconiosis, or that at the time of death the 21 miner was totally disabled by pneumoconiosis, as the 22 case may be. A chest radiograph, which yields one 23 or more large opacities (whose greatest diameter ex-24 ceeds 1 centimeter), and would be classified in cat-25 egory A, B, or C in the International Classification of Radiographs of Pneumoconioses by the Inter national Labor Organization, shall be sufficient to
 invoke the presumption, in the absence of more pro bative evidence sufficient to establish that the eti ology of a large opacity is not pneumoconiosis.

6 "(4) If a miner was employed for 15 years or 7 more in one or more coal mines, and if there is a 8 chest radiograph submitted in connection with the 9 claim under this title of such miner or such miner's 10 surviving spouse, child, parent, brother, sister, or de-11 pendent and it is interpreted as negative with re-12 spect to the requirements of paragraph (3), and if 13 other evidence demonstrates the existence of a to-14 tally disabling respiratory or pulmonary impairment, 15 then there shall be a rebuttable presumption that 16 such miner is totally disabled due to pneumoconiosis, 17 that the miner's death was due to pneumoconiosis, 18 or that at the time of death the miner was totally 19 disabled by pneumoconiosis. In the case of a living 20 miner, a spouse's affidavit may not be used by itself 21 to establish the presumption under this paragraph. 22 The presumption under this paragraph may be re-23 butted only by establishing that such miner does 24 not, or did not, have pneumoconiosis, or that no part

1	of such miner's respiratory or pulmonary impair-
2	ment or death was caused by pneumoconiosis.".
3	SEC. 104. RESTORING ADEQUATE BENEFIT ADJUSTMENTS
4	FOR MINERS SUFFERING FROM BLACK LUNG
5	DISEASE AND FOR THEIR DEPENDENT FAM-
6	ILY MEMBERS.
7	Section 412(a) of the Black Lung Benefits Act (30
8	U.S.C. 922(a)) is amended by striking paragraph (1) and
9	inserting the following:
10	"(1) In the case of total disability of a miner
11	due to pneumoconiosis, the disabled miner shall be
12	paid benefits during the disability—
13	"(A) for any calendar year preceding Jan-
14	uary 1, 2015, at a rate equal to $37\frac{1}{2}$ percent
15	of the monthly pay rate for Federal employees
16	in grade GS–2, step 1;
17	"(B) for the calendar year beginning on
18	January 1, 2015, at a rate of \$7,980 per year,
19	payable in 12 equal monthly payments; and
20	"(C) for each calendar year thereafter, at
21	a rate equal to the amount under subparagraph
22	(B) increased by an amount equal to any in-
23	crease in the annual rate of the Consumer Price
24	Index for Urban Wage Earners and Clerical

Workers, as published by the Bureau of Labor
 Statistics.".

3 SEC. 105. TREATMENT OF EVIDENCE IN EQUIPOISE.

4 Section 422 of the Black Lung Benefits Act (30
5 U.S.C. 932) is amended by adding at the end the fol6 lowing:

7 "(m) In determining the validity of a claim under this
8 title, an adjudicator who finds that the evidence is evenly
9 balanced on an issue shall resolve any resulting doubt in
10 the claimant's favor and find that the claimant has met
11 the burden of persuasion on such issue.".

12 SEC. 106. PROVIDING ASSISTANCE WITH CLAIMS FOR MIN-

13 ERS AND THEIR DEPENDENT FAMILY MEM-14 BERS.

15 Section 427(a) of the Black Lung Benefits Act (30) U.S.C. 937(a)) is amended by striking "the analysis, ex-16 17 amination, and treatment" and all that follows through 18 "coal miners." and inserting "the analysis, examination, 19 and treatment of respiratory and pulmonary impairments 20 in active and inactive coal miners and for assistance on 21 behalf of miners, spouses, dependents, and other family 22 members with claims arising under this title.".

1 SEC. 107. FALSE STATEMENTS OR MISREPRESENTATIONS, 2 ATTORNEY DISQUALIFICATION, AND DIS-3 **COVERY SANCTIONS.** 4 Section 431 of the Black Lung Benefits Act (30) 5 U.S.C. 941) is amended to read as follows: **"SEC. 431. FALSE STATEMENTS OR MISREPRESENTATIONS,** 6 7 ATTORNEY DISQUALIFICATION, AND DIS-8 **COVERY SANCTIONS.** "(a) IN GENERAL.—No person, including any claim-9 ant, physician, operator, duly authorized agent of such op-10 erator, or employee of an insurance carrier, shall-11 12 "(1) knowingly and willfully make a false state-13 ment or misrepresentation for the purpose of obtain-14 ing, increasing, reducing, denying, or terminating 15 benefits under this title; or 16 "(2) threaten, coerce, intimidate, deceive, or 17 knowingly mislead a party, representative, witness, 18 potential witness, judge, or anyone participating in 19 a proceeding regarding any matter related to a pro-20 ceeding under this title. 21 "(b) FINE; IMPRISONMENT.—Any person who en-22 gages in the conduct described in subsection (a) shall, 23 upon conviction, be subject to a fine in accordance with

title 18, United States Code, imprisoned for not more than5 years, or both.

"(c) PROMPT INVESTIGATION.—The United States
 Attorney for the district in which the conduct described
 in subsection (a) is alleged to have occurred shall make
 every reasonable effort to promptly investigate each com plaint of a violation of such subsection.

6 "(d) DISQUALIFICATION.—

"(1) IN GENERAL.—An attorney or expert witness who engages in the conduct described in subsection (a) shall, in addition to the fine or imprisonment provided under subsection (b), be permanently
disqualified from representing any party, or appearing in any proceeding, under this title.

13 "(2) ATTORNEY DISQUALIFICATION.—In addi-14 tion to the disqualification described in paragraph 15 (1), the Secretary may disqualify an attorney from 16 representing any party in a proceeding under this 17 title for either a limited term or permanently, if the 18 attorney—

19 "(A) engages in any action or behavior
20 that is prejudicial to the fair and orderly con21 duct of such proceeding; or

22 "(B) is suspended or disbarred by any
23 court of the United States, any State, or any
24 territory, commonwealth, or possession of the

United States with jurisdiction over the pro-
ceeding.
"(e) DISCOVERY SANCTIONS.—An administrative law
judge may sanction a party who fails to comply with an
order to compel discovery or disclosure, or to supplement
earlier responses, in a proceeding under this title. These
sanctions may include, as appropriate—
((1) drawing an adverse inference against the
noncomplying party on the facts relevant to the dis-
covery or disclosure order;
"(2) limiting the noncomplying party's claims,
defenses, or right to introduce evidence; and
"(3) rendering a default decision against the
noncomplying party.
"(f) REGULATIONS.—The Secretary shall promulgate
regulations that—
((1)) provide procedures for the disqualifications
and sanctions under this section and are appropriate
for all parties; and
((2) distinguish between parties that are rep-
resented by an attorney and parties that are not
represented by an attorney.".

3 Part C of the Black Lung Benefits Act (30 U.S.C.
4 931 et seq.) is amended by adding at the end the fol5 lowing:

6 "SEC. 435. DEVELOPMENT OF MEDICAL EVIDENCE BY THE 7 SECRETARY.

8 "(a) COMPLETE PULMONARY EVALUATION.—Upon 9 request by a claimant for benefits under this title, the Sec-10 retary shall provide the claimant an opportunity to sub-11 stantiate the claim through a complete pulmonary evalua-12 tion of the miner that shall include—

"(1) an initial report, conducted by a qualified
physician on the list provided under subsection (d),
and in accordance with subsection (d)(5) and sections 402(f)(1)(D) and 413(b); and

17 "(2) if the conditions under subsection (b) are
18 met, any supplemental medical evidence described in
19 subsection (c).

20 "(b) CONDITIONS FOR SUPPLEMENTAL MEDICAL
21 EVIDENCE.—The Secretary shall develop supplemental
22 medical evidence, in accordance with subsection (c)—

23 "(1) for any claim in which the Secretary rec24 ommends an award of benefits based on the results
25 of the initial report under subsection (a)(1) and a
26 party opposing such award submits evidence that
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1	could be considered contrary to the findings of the
2	Secretary; and
3	"(2) for any compensation case under this title
4	heard by an administrative law judge, in which—
5	"(A) the Secretary has awarded benefits to
6	the claimant;
7	"(B) the party opposing such award has
8	submitted evidence not previously reviewed that
9	could be considered contrary to the award
10	under subparagraph (A); and
11	"(C) the claimant or, if the claimant is
12	represented by an attorney, the claimant's at-
13	torney consents to the Secretary developing
14	supplemental medical evidence.
15	"(c) Process for Supplemental Medical Evi-
16	DENCE.—
17	"(1) IN GENERAL.—Except as provided under
18	paragraph (2), to develop supplemental medical evi-
19	dence under conditions described in subsection (b),
20	the Secretary shall request the physician who con-
21	ducted the initial report under subsection $(a)(1)$
22	to—
23	"(A) review any medical evidence sub-
24	mitted after such report or the most recent sup-
25	plemental report, as appropriate; and

"(B) update his or her opinion in a supple mental report.

3 "(2) ALTERNATIVE PHYSICIAN.—If such physi4 cian is no longer available or is unwilling to provide
5 supplemental medical evidence under paragraph (1),
6 the Secretary shall select another qualified physician
7 to provide such evidence.

8 "(3) COMPLICATED PNEUMOCONIOSIS.—In di-9 agnosing whether there is complicated pneumo-10 coniosis as a part of a medical examination con-11 ducted under paragraph (1) or (2), the Secretary 12 shall authorize a high-quality, low-dose or standard 13 CT scan where one or more of the following is 14 found:

"(A) Any certified B reader of a chest
radiograph associated with the examination
under section 413(b) finds advanced pneumoconiosis (ILO category 2/1 or greater).

19 "(B) Any certified B reader of a chest
20 radiograph associated with the examination
21 under section 413(b) finds a coalescence of
22 small opacities.

23 "(C) Any certified B reader of a chest
24 radiograph associated with the examination
25 under section 413(b) has a reasonable belief

1	that there may be a large opacity in the upper
2	lungs that has been obscured by bony struc-
3	tures.
4	"(d) Qualified Physicians for Complete Pul-
5	MONARY EVALUATION AND PROTECTIONS FOR SUIT-
6	ABILITY AND POTENTIAL CONFLICTS OF INTEREST.—
7	"(1) QUALIFIED PHYSICIANS LIST.—The Sec-
8	retary shall create and maintain a list of qualified
9	physicians to be selected by a claimant to perform
10	the complete pulmonary evaluation described in sub-
11	section (a).
12	"(2) Public availability.—The Secretary
13	shall make the list under this subsection available to
14	the public.
15	"(3) ANNUAL EVALUATION.—Each year, the
16	Secretary shall update such list by reviewing the
17	suitability of the listed qualified physicians and as-
18	sessing any potential conflicts of interest.
19	"(4) CRITERIA FOR SUITABILITY.—In deter-
20	mining whether a physician is suitable to be on the
21	list under this subsection, the Secretary shall consult
22	the National Practitioner Data Bank of the Depart-
23	ment of Health and Human Services and assess re-
24	ports of adverse licensure, certifications, hospital
25	privilege, and professional society actions involving

1 the physician. In no case shall such list include any 2 physician-3 "(A) who is not licensed to practice medi-4 cine in any State or any territory, common-5 wealth, or possession of the United States; 6 "(B) whose license is revoked by a medical 7 licensing board of any State, territory, common-8 wealth, or possession of the United States; or 9 "(C) whose license is suspended by a med-10 ical licensing board of any State, territory, com-11 monwealth, or possession of the United States. "(5) CONFLICTS OF INTEREST.—The Secretary 12 13 shall develop and implement policies and procedures 14 to ensure that any actual or potential conflict of in-15 terest of qualified physicians on the list under this 16 subsection, including both individual and organiza-17 tional conflicts of interest, are disclosed to the De-18 partment, and to provide such disclosure to claim-19 ants. Such policies and procedures shall provide 20 that, unless the claimant knowingly and with the 21 benefit of full disclosure waives the following limita-22 tions, a physician shall not be used to perform a 23 complete pulmonary medical evaluation under sub-24 section (a) that is reimbursed pursuant to subsection

25 (f), if—

"(A) such physician is employed by, under
 contract to, or otherwise providing services to a
 private party opposing the claim, a law firm or
 lawyer representing such opposing party, or an
 interested insurer or other interested third
 party; or

"(B) such physician has been retained by
a private party opposing the claim, a law firm
or lawyer representing such opposing party, or
an interested insurer or other interested third
party in the previous 24 months.

"(e) RECORD.—Upon receipt of any initial report or
supplemental report under this section, the Secretary shall
enter the report in the record and provide a copy of such
report to all parties to the proceeding.

16 "(f) EXPENSES.—All expenses related to obtaining 17 the medical evidence under this section shall be paid for 18 by the fund. If a claimant receives a final award of bene-19 fits, the operator liable for payment of benefits, if any, 20 shall reimburse the fund for such expenses, which shall 21 include interest.".

1	SEC. 109. ESTABLISHMENT OF PILOT PROGRAM TO PRO-
2	VIDE IMPARTIAL CLASSIFICATIONS OF
3	CHEST RADIOGRAPHS.
4	(a) ESTABLISHMENT.—Part C of the Black Lung
5	Benefits Act (30 U.S.C. 931 et seq.), as amended by sec-
6	tion 108, is further amended by adding at the end the
7	following:
8	"SEC. 436. ESTABLISHMENT OF PILOT PROGRAM TO PRO-
9	VIDE IMPARTIAL CLASSIFICATIONS OF
10	CHEST RADIOGRAPHS.
11	"(a) DEFINITIONS.—In this section:
12	"(1) B READER.—The term 'B Reader' means
13	an individual who—
14	"(A) has a valid license to practice medi-
15	cine in not less than one State, territory, com-
16	monwealth, or possession of the United States;
17	and
18	"(B) has demonstrated a proficiency,
19	through an examination administered by the
20	National Institute for Occupational Safety and
21	Health, in classifying chest radiographs for
22	findings consistent with pneumoconiosis using
23	the International Classification of Radiographs
24	of Pneumoconioses by the International Labor
25	Organization.

1	"(2) B READER PANEL.—The term 'B Reader
2	Panel' means a panel of not less than 3 B Readers
3	selected by the Director exclusively from the B
4	Reader Panel Pool.
5	"(3) DIRECTOR.—The term 'Director' means
6	the Director of the National Institute for Occupa-
7	tional Safety and Health.
8	"(4) ILO CLASSIFICATION.—The term 'ILO
9	classification' means the standardized categorization
10	of chest radiographs for findings consistent with
11	pneumoconiosis using the International Classifica-
12	tion of Radiographs of Pneumoconioses by the Inter-
13	national Labor Organization.
14	"(5) B READER PANEL POOL.—The term 'B
15	Reader Panel Pool' means the group of physicians
16	included in the pool described in subsection (c).
17	"(b) B Reader Panel Program.—
18	"(1) Establishment of pilot program.—
19	"(A) IN GENERAL.—The Director shall es-
20	tablish, in the National Institute for Occupa-
21	tional Safety and Health, a pilot program to be
22	known as the 'B Reader Panel Program'. The
23	B Reader Panel Program shall establish B
24	Reader Panels that—

1	"(i) are operated in a manner to as-
2	sure accurate ILO classifications, which
3	may be used for claims for benefits de-
4	scribed in subparagraph (C);
5	"(ii) only classify chest radiographs;
6	and
7	"(iii) classify all appearances de-
8	scribed in the International Classification
9	of Radiographs of Pneumoconiosis by the
10	International Labor Organization or illus-
11	trated by the International Labor Organi-
12	zation standard radiographs.
13	"(B) DURATION.—The B Reader Panel
14	Program established under this section shall be
15	conducted for a duration of one year, beginning
16	after the issuance of necessary protocols and in-
17	terim final rules under subsection (h).
18	"(C) APPLICABILITY.—A chest radiograph
19	classification may only be requested under this
20	section for a claim for benefits under this title
21	where the presence or absence of complicated
22	pneumoconiosis or progressive massive fibrosis
23	(large opacities greater than or equal to cat-
24	egory A of the ILO classification) is in fact at
25	issue.

1	"(2) Program personnel matters.—
2	"(A) IN GENERAL.—The Director may hire
3	such personnel as are necessary to establish,
4	manage, and evaluate the B Reader Panel Pro-
5	gram, including a B Reader Program Director
6	described in subparagraph (B).
7	"(B) B READER PROGRAM DIRECTOR.—
8	The B Reader Program Director shall be a phy-
9	sician who is a B Reader and has documented
10	expertise in ILO classifications.
11	"(C) Staff.—
12	"(i) IN GENERAL.—In procuring the
13	services of B Readers for this section, the
14	Director may hire Federal personnel, con-
15	tract for services, or both.
16	"(ii) Compensation.—The Director
17	shall establish compensation rates for B
18	Readers who are hired under contract.
19	"(3) ETHICS POLICY.—
20	"(A) CODE OF ETHICS.—
21	"(i) IN GENERAL.—In order to maxi-
22	mize the quality, objectivity, and con-
23	fidence in ILO classifications under this
24	section, the Director shall establish a bind-
25	ing code of ethics to which all B Readers

1	in the B Reader Panel Pool shall agree to
2	in writing and adhere.
3	"(ii) CONTENTS.—The code of ethics
4	shall include—
5	"(I) definitions and stipulations
6	of procedures dealing with actual and
7	apparent conflicts of interest and the
8	appearance of bias or lack of suffi-
9	cient impartiality;
10	"(II) a requirement that each
11	such B Reader submits a conflict of
12	interest disclosure statement to the
13	Director and annually updates such
14	statement; and
15	"(III) requirements for the con-
16	tent of the conflict of interest disclo-
17	sure statements required under sub-
18	clause (II).
19	"(B) B READER ETHICS OFFICER.—The
20	Director shall designate an employee of the Na-
21	tional Institute for Occupational Safety and
22	Health as the B Reader Ethics Officer whose
23	responsibilities shall include—

"(i) reviewing all conflict of interest 1 2 disclosures of B Readers on the B Reader 3 Panel Pool; "(ii) investigating the validity of such 4 5 disclosures; "(iii) maintaining a list of such B 6 7 Readers who fail to disclose a conflict of 8 interest; 9 "(iv) addressing complaints about in-10 complete or inaccurate conflict of interest 11 disclosures; "(v) assessing whether any such B 12 13 Reader has been improperly assigned to a 14 panel due to a conflict of interest; and "(vi) assuring full transparency of 15 conflict of interest disclosures to the pub-16 17 lic. 18 "(4) QUALITY ASSURANCE PROGRAM.— "(A) PROTOCOLS.— 19 20 "(i) ESTABLISHMENT.—The Director 21 shall establish a quality assurance program 22 consisting of protocols to ensure that the 23 results produced by B Reader Panels meet 24 or exceed standards of performance re-25 quired for accuracy and consistency.

- "(ii) PROTOCOLS.—The 1 protocols 2 under this subparagraph shall include pro-3 tocols-"(I) for each B Reader to pre-4 pare an individual ILO classification 5 6 report for each chest radiograph; and 7 "(II) for the preparation of a 8 final ILO classification report for the 9 chest radiograph. 10 "(iii) ADDITIONAL REVIEWERS.—If 11 individual ILO classifications reported by 12 each B Reader of a B Reader Panel diverge from each other by more than an acceptable variance, as determined by proto-
- 13 14 15 cols established under subsection (h), the 16 Director shall assign additional B Readers 17 to the applicable B Reader Panel or con-18 vene an additional B Reader Panel, as the 19 Director determines necessary, to assure 20 that the ILO classification report of the 21 initial B Reader Panel is accurate and sci-22 entifically valid.

23 "(iv) USE OF KNOWN POSITIVE AND
24 NEGATIVE X-RAYS AS A QUALITY CONTROL
25 TOOL.—The quality assurance program

1	under this paragraph shall use pre-read
2	radiographs, for which ILO classifications
3	have been previously established as exter-
4	nal standards, with sufficient frequency in
5	order to assure that B Readers on B Read-
6	er Panels read radiographs that are bor-
7	derline positive or negative for complicated
8	pneumoconiosis or progressive massive fi-
9	brosis (large opacities greater than or
10	equal to category A of the ILO classifica-
11	tion) with accuracy and consistency.
12	"(v) BLIND READINGS.—In reading a
13	radiograph to make an ILO classification,
14	a B Reader shall be blinded from the ori-
15	gin of the radiograph.
16	"(B) CONTINUOUS IMPROVEMENT.—The
17	Director shall establish a process for providing
18	feedback to B Readers in the B Reader Pool
19	with respect to their performance in providing
20	ILO classifications and provide suggestions for
21	improvement.
22	"(c) Creation and Maintenance of B Reader
23	PANEL POOL.—
24	"(1) ESTABLISHMENT.—The Director shall es-
25	tablish a B Reader Panel Pool to be used for the B

1	Reader Panel Program under this section. The Di-
2	rector shall solicit and select physicians who are B
3	Readers for inclusion in the B Reader Panel Pool.
4	"(2) Selection and retention for B read-
5	ERS ON B READER PANEL POOL.—
6	"(A) IN GENERAL.—The Director shall es-
7	tablish and disclose criteria by which B Readers
8	are selected and retained within the B Reader
9	Panel Pool, including minimum standards of
10	performance described in subparagraph (B).
11	"(B) MINIMUM STANDARDS OF PERFORM-
12	ANCE.—The minimum standards of perform-
13	ance for inclusion in the B Reader Panel Pool
14	shall include requiring the B Reader to make
15	radiograph classifications consistent with ILO
16	classification criteria that are consistently with-
17	in acceptable norms, as established by the Di-
18	rector.
19	"(C) Considerations for selection.—
20	In selecting a B Reader to be included in the
21	B Reader Panel Pool, the Director shall—
22	"(i) assess, to the maximum extent
23	practicable, the prior performance of the B
24	Reader in making ILO classifications;

1	"(ii) consult the National Practitioner
2	Data Bank of the Department of Health
3	and Human Services for information on
4	physician suitability; and
5	"(iii) assess reports of adverse licen-
6	sure, certifications, hospital privilege, and
7	professional society actions involving the B
8	Reader.
9	"(D) MONITORING.—The Director shall
10	monitor ILO classifications conducted under
11	this section to determine if any B Reader in-
12	cluded in the B Reader Panel Pool dem-
13	onstrates a pattern of providing ILO classifica-
14	tions that are erroneous or not consistently
15	within the acceptable norms, as established by
16	the Director.
17	"(3) Process for removal.—
18	"(A) IN GENERAL.—The Director shall be
19	authorized to suspend or remove any B Reader
20	from the B Reader Panel Pool for—
21	"(i) consistently failing to meet the
22	minimum standards of performance under
23	paragraph (2)(B);
24	"(ii) breaching the code of ethics
25	under subsection $(b)(3)(A)$; or

1	"(iii) other disqualifying conduct, as
2	
Z	established by rule or policy.
3	"(B) REVIEW.—The Director shall provide
4	a process for a B Reader who is aggrieved by
5	a decision of the Director under subparagraph
6	(A) to seek review by the Secretary of Health
7	and Human Services. The review by such Sec-
8	retary shall not stay the suspension of the B
9	Reader during the pendency of the review.
10	"(4) DISCLOSURE.—The Director shall make
11	publicly accessible—
12	"(A) the names and qualifications of the B
13	Readers included in the B Reader Panel Pool;
14	"(B) the names of B Readers who have
15	been suspended or removed from the B Reader
16	Panel Pool and the reasons for such suspension
17	or removal;
18	"(C) the conflict of interest disclosure
19	statements required under subsection
20	(b)(3)(A)(ii)(II); and
21	"(D) any pertinent information which the
22	Director determines necessary to assure trans-
23	parency and program integrity.

1	"(d) Eligibility To Request ILO Classifica-
2	TIONS.—Each of the following individuals may request an
3	ILO classification under this section:
4	"(1) Claimants or operators, or their authorized
5	representatives, in a claim for benefits that meets
6	the requirements of subsection $(b)(1)(C)$.
7	"(2) Individuals defined as adjudication officers
8	by regulations of the Secretary.
9	"(e) TIMING OF REPORTS.—Following the receipt of
10	a written request for the classification of a chest
11	radiograph, the Director shall provide a report conducted
12	by a B Reader Panel—
13	"(1) for digital chest radiographic images, with-
14	in 45 days; and
15	((2) for film-based chest radiographs, within 90
16	days.
17	"(f) TESTIMONY.—
18	"(1) AVAILABILITY OF DIRECTOR OR DES-
19	IGNEE.—The Director, or a designee of the Director,
20	shall be available to respond to interrogatories or ap-
21	pear and testify about a B Reader Panel's conclu-
22	sions or the process by which B Reader Panels clas-
23	sify radiographs in a case under subsection
24	(b)(1)(C), upon the request of a party to such case.

1	"(2) Interrogatories and subpoenas for b
2	READERS.—To the extent that additional informa-
3	tion is reasonably necessary for the full development
4	of evidence pertaining to a B Reader Panel Report
5	in a case under subsection (b)(1)(C), a B Reader of
6	a B Reader Panel—
7	"(A) may be required to respond to inter-
8	rogatories with respect to the ILO classification
9	provided by the B Reader in the case, only if
10	so ordered by an administrative law judge; and
11	"(B) may not be required to appear and
12	testify under subpoena, unless the party making
13	such request demonstrates to an administrative
14	law judge that—
15	"(i)(I) the B Reader Panel Report is
16	incomplete or lacks information that is rea-
17	sonably necessary for such full develop-
18	ment; and
19	"(II) if responses to interrogatories
20	were ordered, the responses are unclear or
21	incomplete; or
22	"(ii) there is an extraordinary cir-
23	cumstance in which additional information
24	that is reasonably necessary for such full
25	development is otherwise unavailable from

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1	the Director and can only be provided by
2	such B Reader.
3	"(g) Administrative Costs.—
4	"(1) ESTABLISHMENT.—Funds necessary to es-
5	tablish and operate the B Reader Panel Program
6	under this section shall be paid as an administrative
7	cost from the fund. The Director shall consult with
8	the Secretary on allocations of funds in establishing
9	such program.
10	"(2) Costs of reports for B reader pan-
11	ELS.—
12	"(A) FEES.—
13	"(i) IN GENERAL.—The Director shall
14	establish a fee for a B Reader Panel Re-
15	port in accordance with clause (ii). Such
16	fee shall be payable by the party request-
17	ing such report. No fee shall be charged if
18	the request for such ILO classification is
19	made by an individual defined as an adju-
20	dication officer by regulations of the Sec-
21	retary.
22	"(ii) LIMITATION.—The amount of a
23	fee under clause (i) shall not exceed the di-
24	rect cost of hiring the B Readers of the B

1 Reader Panel that made the ILO classi-2 fication. "(B) LEGAL COSTS.— 3 4 "(i) IN GENERAL.—The National In-5 stitute for Occupational Safety and Health 6 shall use amounts in the fund to pay for 7 all costs related to the appearance and re-8 sponses to interrogatories of the Director 9 or a designee of the Director, or a B Read-10 er of a B Reader Panel, in a proceeding 11 under this section. 12 "(ii) Representation of the NA-13 TIONAL INSTITUTE FOR OCCUPATIONAL 14 SAFETY AND HEALTH.—The Office of the 15 General Counsel of the Department of 16 Health and Human Services shall, in con-17 sultation with the Solicitor of Labor, rep-18 resent the National Institute for Occupa-19 tional Safety and Health in any proceeding 20 under this section, the costs of which shall 21 be payable from the fund.

"(h) PROTOCOLS AND INTERIM FINAL RULES.—Not
later than 180 days after the date of enactment of the
Black Lung Benefits Improvement Act of 2017, the Secretary of Health and Human Services shall issue protocols

and promulgate interim final rules, as necessary, to com mence the implementation of this section.

3 "(i) Report to Congress.—

"(1) IN GENERAL.—Not later than 30 days 4 5 after the completion of the pilot program under this 6 section, the Director shall, in consultation with the 7 Secretary of Labor, prepare and submit a report to 8 the Committee on Health, Education, Labor, and 9 Pensions of the Senate and the Committee on Education and the Workforce of the House of Rep-10 11 resentatives that includes the information in para-12 graph (2).

13 "(2) CONTENTS.—The report under this sub-14 section shall include—

15 "(A) the number of B Reader Panels es-16 tablished under this section;

17 "(B) the number of B Readers partici18 pating in the pilot program under this section;
19 "(C) the effectiveness of the quality assur20 ance program under subsection (b)(4);

21 "(D) the accuracy of the ILO classifica22 tions conducted by B Readers under this sec23 tion;

24 "(E) challenges in the administration and
25 implementation of such pilot program;

1	"(F) the costs and revenues of such pilot
2	program;
3	"(G) the impact of the pilot program on
4	the claims-adjudication process;
5	"(H) a recommendation on whether the
6	pilot program under this section should extend
7	beyond the one-year duration under subsection
8	(b)(1)(B); and
9	"(I) recommendations for any necessary
10	modifications to such pilot program, if the Di-
11	rector recommends such an extension.".
12	(b) Conforming Amendment Related to De-
13	POSIT OF FEES.—Section 9501(b) of the Internal Rev-
14	enue Code of 1986 (26 U.S.C. 9501(b)) is amended by
15	adding at the end the following new paragraph:
16	"(3) CERTAIN FEES.—Amounts collected as
17	fees authorized under section $436(g)(2)(A)$ of the
18	Black Lung Benefits Act.".
19	SEC. 110. MEDICAL EVIDENCE TRAINING PROGRAM.
20	Part C of the Black Lung Benefits Act (30 U.S.C.
21	931 et seq.), as amended by sections 108 and 109, is fur-
22	ther amended by adding at the end the following:
23	"SEC. 437. MEDICAL EVIDENCE TRAINING PROGRAM.
24	"(a) IN GENERAL.—Not later than 60 days after the
25	date of enactment of the Black Lung Benefits Improve-

ment Act of 2017, the Secretary, in coordination with the
 National Institute for Occupational Safety and Health,
 shall establish and implement a training program, to pro vide education on issues relating to medical evidence rel evant to claims for benefits under this title, to each of
 the following individuals who engage in work under this
 title:

8 "(1) District directors.

9 "(2) Claims examiners working under such di-10 rectors.

11 "(3) Administrative law judges and attorney12 advisors supporting such judges.

"(4) Members of the Benefits Review Board established under section 21(b) of the Longshore and
Harbor Workers' Compensation Act (33 U.S.C.
921(b)).

17 "(b) TRAINING PROGRAM TOPICS.—The training
18 program under this section shall provide an overview of
19 topics that include—

20 "(1) new developments in pulmonary medicine
21 relating to pneumoconiosis;

"(2) medical evidence, and other relevant evidence, sufficient to support a claim for benefits
under this title; and

"(3) weighing conflicting medical evidence and
 testimony concerning eligibility for such benefits.

3 "(c) TIMING OF TRAINING.—

"(1) INDIVIDUALS HIRED OR APPOINTED PRIOR 4 5 TO THE BLACK LUNG BENEFITS IMPROVEMENT ACT 6 OF 2017.—Any district director, claims examiner, ad-7 ministrative law judge, attorney advisor supporting 8 such judge, or member of the Benefits Review Board 9 described in subsection (a)(4), who was hired or ap-10 pointed prior to the date of enactment of the Black 11 Lung Benefits Improvement Act of 2017 shall com-12 plete the training program under this section not 13 later than 60 days after the establishment of such 14 program under subsection (a) and not less than an-15 nually thereafter.

"(2) Individuals hired or appointed after 16 17 THE BLACK LUNG BENEFITS IMPROVEMENT ACT OF 18 2017.—Any district director, claims examiner, admin-19 istrative law judge, attorney advisor supporting such 20 judge, or member of the Benefits Review Board de-21 scribed in subsection (a)(4), who is not described in 22 paragraph (1) shall complete the training program 23 under this section prior to engaging in any work 24 under this title and not less than annually there-25 after.".

1	SEC. 111. TECHNICAL AND CONFORMING AMENDMENTS.
2	The Black Lung Benefits Act (30 U.S.C. 901 et seq.)
3	is amended—
4	(1) in section 401(a) (30 U.S.C. 901(a)), by in-
5	serting "or who were found to be totally disabled by
6	such disease" after "such disease";
7	(2) in section 402 (30 U.S.C. 902)—
8	(A) in subsection (a), by striking para-
9	graph (2) and inserting the following:
10	((2) a spouse who is a member of the same
11	household as the miner, or is receiving regular con-
12	tributions from the miner for support, or whose
13	spouse is a miner who has been ordered by a court
14	to contribute to support, or who meets the require-
15	ments of paragraph (1) or (2) of section 216(b) of
16	the Social Security Act or paragraph (1) or (2) of
17	section 216(f) of such Act. An individual is the
18	'spouse' of a miner when such individual is legally
19	married to the miner under the laws of the State
20	where the marriage was celebrated. The term
21	'spouse' also includes a 'divorced wife' or 'divorced
22	husband', as such terms are defined in paragraph
23	(1) or (4) of section $216(d)$ of such Act, who is re-
24	ceiving at least one-half of his or her support, as de-
25	termined in accordance with regulations prescribed
26	by the Secretary, from the miner, or is receiving
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substantial contributions from the miner (pursuant
 to a written agreement), or there is in effect a court
 order for substantial contributions to the spouse's
 support from such miner.";

5 (B) by striking subsection (e) and insert-6 ing the following:

7 "(e) The term 'surviving spouse' includes the spouse 8 living with or dependent for support on the miner at the 9 time of the miner's death, or living apart for reasonable 10 cause or because of the miner's desertion, or who meets the requirements of subparagraph (A), (B), (C), (D), or 11 12 (E) of section 216(c)(1) of the Social Security Act, sub-13 paragraph (A), (B), (C), (D), or (E) of section 216(g)(1)14 of such Act, or section 216(k) of such Act, who is not 15 married. An individual is the 'surviving spouse' of a miner when legally married at the time of the miner's death 16 under the laws of the State where the marriage was cele-17 brated. Such term also includes a 'surviving divorced wife' 18 19 or 'surviving divorced husband', as such terms are defined in paragraph (2) or (5) of section 216(d) of such Act who 2021 for the month preceding the month in which the miner 22 died, was receiving at least one-half of his or her support, 23 as determined in accordance with regulations prescribed 24 by the Secretary, from the miner, or was receiving sub-25 stantial contributions from the miner (pursuant to a writ-

1	ten agreement) or there was in effect a court order for
2	substantial contributions to the spouse's support from the
3	miner at the time of the miner's death.";
4	(C) in subsection (g)—
5	(i) in paragraph (2)(B)(ii), by striking
6	"he ceased" and inserting "the individual
7	ceased"; and
8	(ii) in the matter following paragraph
9	(2)(C), by striking "widow" each place it
10	appears and inserting "surviving spouse";
11	(D) in subsection (h), by striking "Internal
12	Revenue Code of 1954" and inserting "Internal
13	Revenue Code of 1986"; and
14	(E) in subsection (i), by striking "Internal
15	Revenue Code of 1954" and inserting "Internal
16	Revenue Code of 1986";
17	(3) in section 411 (30 U.S.C. 921)—
18	(A) by striking subsection (a) and insert-
19	ing the following:
20	"(a) The Secretary shall, in accordance with the pro-
21	visions of this title, and the regulations promulgated by
22	the Secretary under this title, make payments of benefits
23	in respect of—
24	"(1) total disability of any miner due to pneu-
25	moconiosis;

1	((2) the death of any miner whose death was
2	due to pneumoconiosis;
3	"(3) total disability of any miner at the time of
4	the miner's death with respect to a claim filed under
5	part C prior to January 1, 1982;
6	"(4) survivors' benefits for any claim filed after
7	January 1, 2005, that is pending on or after March
8	23, 2010, where the miner is found entitled to re-
9	ceive benefits at the time of the miner's death as a
10	result of the miner's claim filed under part C; and
11	"(5) survivors' benefits where the miner is
12	found entitled to receive benefits at the time of the
13	miner's death resulting from the miner's claim filed
14	under part C before January 1, 1982."; and
15	(B) in subsection (c)—
16	(i) in paragraph (1), by striking "his
17	pneumoconiosis" and inserting "the min-
18	er's pneumoconiosis''; and
19	(ii) in paragraph (2), by striking "his
20	death" and inserting "the miner's death";
21	(4) in section 412 (30 U.S.C. 922)—
22	(A) in subsection (a)—
23	(i) by striking paragraph (2) and in-
24	serting the following:
25	"(2) In the case of a surviving spouse—

 "(A) of a miner whose death is due to pneumoconiosis;

"(B) in a claim filed after January 1, 2005,
and that is pending on or after March 23, 2010, of
a miner who is found entitled to receive benefits at
the time of the miner's death as a result of the miner's claim filed under part C;

8 "(C) of a miner who is found entitled to receive 9 benefits at the time of the miner's death as a result 10 of the miner's claim filed under part C before Janu-11 ary 1, 1982; or

"(D) in a claim filed under part C before January 1, 1982, of a miner who was totally disabled by
pneumoconiosis at the time of the miner's death,

15 benefits shall be paid to the miner's surviving spouse at16 the rate the deceased miner would receive such benefits17 if the miner were totally disabled.";

18 (ii) in paragraph (3)—
19 (I) by striking "(3) In the case"
20 and all that follows through "section
21 411(c)" and inserting the following:
22 "(3)(A) In the case of the child or
23 children of a miner described in sub24 paragraph (B)";

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1	(II) by striking "he" each place
2	it appears and inserting "the child";
3	(III) by striking "widow" each
4	place it appears and inserting "sur-
5	viving spouse"; and
6	(IV) by adding at the end the fol-
7	lowing:
8	"(B) Subparagraph (A) shall apply in the case of any
9	child or children—
10	"(i) of a miner whose death is due to pneumo-
11	coniosis;
12	"(ii) in a claim filed after January 1, 2005,
13	that is pending on or after March 23, 2010, of a
14	miner who is found entitled to receive benefits at the
15	time of the miner's death as a result of the miner's
16	claim filed under part C;
17	"(iii) of a miner who is found entitled to receive
18	benefits at the time of the miner's death as a result
19	of the miner's claim filed under part C before Janu-
20	ary 1, 1982;
21	"(iv) in a claim filed under part C before Janu-
22	ary 1, 1982, of a miner who was totally disabled by
23	pneumoconiosis at the time of the miner's death;

1	"(v) of a surviving spouse who is found entitled
2	to receive benefits under this part at the time of the
3	surviving spouse's death; or
4	"(vi) entitled to the payment of benefits under
5	paragraph (5) of section 411(c).";
6	(iii) in paragraph (5)—
7	(I) by striking the first sentence
8	and inserting the following: "In the
9	case of the dependent parent or par-
10	ents of a miner who is not survived at
11	the time of death by a surviving
12	spouse or a child and (i) whose death
13	is due to pneumoconiosis, (ii) in a
14	claim filed after January 1, 2005,
15	that is pending on or after March 23,
16	2010, who is found entitled to receive
17	benefits at the time of the miner's
18	death as a result of the miner's claim
19	filed under part C, (iii) who is found
20	entitled to receive benefits at the time
21	of the miner's death as a result of the
22	miner's claim filed under part C be-
23	fore January 1, 1982, or (iv) in a
24	claim filed under part C before Janu-
25	ary 1, 1982, who was totally disabled

1	by pneumoconiosis at the time of the
2	miner's death, (I) in the case of the
3	dependent surviving brother(s) or sis-
4	ter(s) of such a miner who is not sur-
5	vived at the time of the miner's death
6	by a surviving spouse, child, or par-
7	ent, (II) in the case of the dependent
8	parent or parents of a miner (who is
9	not survived at the time of the miner's
10	death by a surviving spouse or child)
11	who are entitled to the payment of
12	benefits under paragraph (5) of sec-
13	tion 411(c), or (III) in the case of the
14	dependent surviving brother(s) or sis-
15	ter(s) of a miner (who is not survived
16	at the time of the miner's death by a
17	surviving spouse, child, or parent)
18	who are entitled to the payment of
19	benefits under paragraph (5) of sec-
20	tion 411(c), benefits shall be paid
21	under this part to such parent(s), or
22	to such brother(s), or sister(s), at the
23	rate specified in paragraph (3) (as if
24	such $parent(s)$ or such $brother(s)$ or

1	sister(s), were the children of such
2	miner)."; and
3	(II) in the fourth sentence—
4	(aa) by striking "brother
5	only if he" and inserting "broth-
6	er or sister only if the brother or
7	sister"; and
8	(bb) by striking "before he
9	ceased" and inserting "before the
10	brother or sister ceased"; and
11	(iv) in paragraph (6), by striking
12	"prescribed by him" and inserting "pre-
13	scribed by such Secretary";
14	(B) in subsection (b)—
15	(i) by striking "his" each place it ap-
16	pears and inserting "such miner's"; and
17	(ii) by striking "widow" each place it
18	appears and inserting "surviving spouse";
19	and
20	(C) in subsection (c), by striking "Internal
21	Revenue Code of 1954" and inserting "Internal
22	Revenue Code of 1986";
23	(5) in section 413 (30 U.S.C. 923)—
24	(A) in subsection (b)—

1	(i) in the second sentence, by striking
2	"his wife's affidavits" and inserting "affi-
3	davits of the miner's spouse";
4	(ii) in the ninth sentence, by striking
5	"widow" and inserting "surviving spouse";
6	and
7	(iii) by striking the last sentence; and
8	(B) in subsection (c), by striking "his
9	claim" and inserting "the claim";
10	(6) in section 414 (30 U.S.C. 924)—
11	(A) in subsection (a)—
12	(i) in paragraph (1), by striking
13	"widow, within six months after the death
14	of her husband" and inserting "surviving
15	spouse, within six months after the death
16	of the miner"; and
17	(ii) in paragraph (2)(C), by striking
18	"his" and inserting "the child's"; and
19	(B) in subsection (e)—
20	(i) by striking "widow" and inserting
21	"surviving spouse"; and
22	(ii) by striking "his death" and insert-
23	ing "the miner's death";
24	(7) in section 415(a) (30 U.S.C. 925(a))—

1	(A) in paragraph (1), by striking "Internal
2	Revenue Code of 1954" and inserting "Internal
3	Revenue Code of 1986"; and
4	(B) in paragraph (2)—
5	(i) by striking "he" and inserting
6	"such Secretary"; and
7	(ii) by striking "him" and inserting
8	"such Secretary";
9	(8) in section 421 (30 U.S.C. 931)—
10	(A) in subsection (a), by striking "widows"
11	and inserting "spouses"; and
12	(B) in subsection $(b)(2)$ —
13	(i) in the matter preceding subpara-
14	graph (A), by striking "he" and inserting
15	"such Secretary"; and
16	(ii) in subparagraph (F), by striking
17	"promulgated by him" and inserting "pro-
18	mulgated by such Secretary";
19	(9) in section 422 (30 U.S.C. 932)—
20	(A) in subsection (a)—
21	(i) by striking "Internal Revenue
22	Code of 1954" and inserting "Internal
23	Revenue Code of 1986"; and
24	(ii) by striking "he" and inserting
25	

25 "such Secretary";

1	(B) in subsection (i)(4), by striking "Inter-
2	nal Revenue Code of 1954" and inserting "In-
3	ternal Revenue Code of 1986"; and
4	(C) in subsection (j), by striking "Internal
5	Revenue Code of 1954" each place it appears
6	and inserting "Internal Revenue Code of
7	1986";
8	(10) in section 423(a) (30 U.S.C. 933(a)), by
9	striking "he" and inserting "such operator";
10	(11) in section 424(b) (30 U.S.C. 934(b))—
11	(A) in the matter following subparagraph
12	(B) of paragraph (1), by striking "him" and in-
13	serting "such operator";
14	(B) in paragraph (3), by striking "Internal
15	Revenue Code of 1954" each place it appears
16	and inserting "Internal Revenue Code of
17	1986''; and
18	(C) in paragraph (5), by striking "Internal
19	Revenue Code of 1954" and inserting "Internal
20	Revenue Code of 1986";
21	(12) in section 428 (30 U.S.C. 938)—
22	(A) in subsection (a), by striking "him"
23	and inserting "such operator"; and
24	(B) in subsection (b)—

1	(i) in the first sentence, by striking
2	"he" and inserting "the miner";
3	(ii) in the third sentence, by striking
4	"he" and inserting "the Secretary";
5	(iii) in the ninth sentence—
6	(I) by striking "he" each place it
7	appears and inserting "the Sec-
8	retary"; and
9	(II) by striking "his" and insert-
10	ing "the miner's"; and
11	(iv) in the tenth sentence, by striking
12	"he" each place it appears and inserting
13	"the Secretary"; and
14	(13) in section 430 (30 U.S.C. 940)—
15	(A) by striking "1977 and" and inserting
16	"1977,"; and
17	(B) by striking "1981" and inserting
18	"1981, and the Black Lung Benefits Improve-
19	ment Act of 2017, and any amendments made
20	after the date of enactment of such Act,".
21	SEC. 112. READJUDICATING CASES INVOLVING CERTAIN
22	CHEST RADIOGRAPHS.
23	(a) DEFINITIONS.—In this section:
24	(1) COVERED CHEST RADIOGRAPH.—The term
25	"covered chest radiograph" means a chest

1	radiograph that was interpreted as negative for sim-
2	ple pneumoconiosis, complicated pneumoconiosis, or
3	progressive massive fibrosis by a physician with re-
4	spect to whom the Secretary has directed, in writing
5	and after an evaluation by the Secretary, that such
6	physician's negative interpretations of chest
7	radiographs not be credited, except where subse-
8	quently determined to be credible by the Secretary
9	in evaluating a claim for benefits under the Black
10	Lung Benefits Act (30 U.S.C. 901 et seq.).
11	(2) COVERED INDIVIDUAL.—The term "covered
12	individual" means an individual whose record for a
13	claim for benefits under the Black Lung Benefits
14	Act includes a covered chest radiograph.
15	(3) COVERED SURVIVOR.—The term "covered
16	survivor" means an individual who—
17	(A) is a survivor of a covered individual
18	whose claim under the Black Lung Benefits Act
19	was still pending at the time of the covered in-
20	dividual's death; and
21	(B) continued to seek an award with re-
22	spect to the covered individual's claim after the
23	covered individual's death.
24	(b) CLAIMS.—A covered individual or a covered sur-
25	vivor whose claim for benefits under the Black Lung Bene-

fits Act (30 U.S.C. 901 et seq.) was denied prior to the
 enactment of this Act may file a new claim for benefits
 under this Act not later than one year after the date of
 enactment of this Act.

5 (c) Adjudication on the Merits.—

6 (1) IN GENERAL.—Any new claim filed under
7 subsection (b) shall be adjudicated on the merits and
8 shall not include consideration of a covered chest
9 radiograph.

10 (2) COVERED SURVIVOR.—Any new claim filed
11 under subsection (b) by a covered survivor shall be
12 adjudicated as either a miner's or a survivor's claim
13 depending upon the type of claim pending at the
14 time of the covered individual's death.

15 (d) TIME OF PAYMENT.—

16 (1) MINER'S CLAIM.—If a claim, filed under
17 subsection (b) and adjudicated under subsection (c)
18 as a miner's claim, results in an award of benefits,
19 benefits shall be payable beginning with the month
20 of the filing of the denied claim that had included
21 in its record a covered chest radiograph.

(2) SURVIVOR'S CLAIM.—If a claim, filed under
subsection (b) and adjudicated under subsection (c)
as a survivor's claim, results in an award of benefits,

benefits shall be payable beginning with the month
 of the miner's death.

3 (e) CONTRIBUTING IMPACT.—The Secretary shall 4 have the discretion to deny a new claim under subsection 5 (b) in circumstances where the party opposing such claim 6 establishes through clear and convincing evidence that a 7 covered chest radiograph did not contribute to the decision 8 to deny benefits in all prior claims filed by the covered 9 individual or the covered survivor.

(f) LIMITATION ON FILING OF NEW CLAIMS.—A new
claim for benefits may be filed under subsection (b) only
if the original claim was finally denied by a district director, an administrative law judge, or the Benefits Review
Board established under section 21(b) of the Longshore
and Harbor Workers' Compensation Act (33 U.S.C.
921(b)).

17 SEC. 113. DISCLOSURE OF EMPLOYMENT AND EARNINGS 18 INFORMATION FOR BLACK LUNG BENEFITS 19 ACT CLAIMS.

20 (a) TAX RETURN INFORMATION.—Section 6103(l) of
21 the Internal Revenue Code of 1986 is amended by adding
22 at the end the following new paragraph:

23 "(23) DISCLOSURE OF RETURN INFORMATION
24 TO DEPARTMENT OF LABOR TO CARRY OUT BLACK
25 LUNG BENEFITS ACT.—

"(A) IN GENERAL.—The Commissioner of Social Security shall, on written request with respect to any individual, disclose to officers or employees of the Department of Labor return information from returns with respect to net earnings from self-employment (as defined in

section 1402) and wages (as defined in section 3121(a) or 3401(a)) for employment for each employer of such individual.

"(B) RESTRICTION ON DISCLOSURE.—The
Commissioner of Social Security shall disclose
return information under subparagraph (A)
only for purposes of, and the extent necessary
in, carrying out the proper administration of
the Black Lung Benefits Act (30 U.S.C. 901 et
seq.).".

17 (b) Social Security Earnings Information.— 18 Notwithstanding section 552a of title 5, United States Code, or any other provision of Federal or State law, the 19 Commissioner of Social Security shall make available to 20 21 the officers and employees of the Department of Labor, 22 upon written request, the Social Security earnings infor-23 mation of living or deceased individuals who are the sub-24 ject of a claim under the Black Lung Benefits Act (30 25 U.S.C. 901 et seq.), which the Secretary of Labor may

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require to carry out such Act. Such information shall be
 made available in electronic form.

3 PART B—REPORTS TO IMPROVE THE ADMINIS4 TRATION OF BENEFITS UNDER THE BLACK 5 LUNG BENEFITS ACT

6 SEC. 121. STRATEGY TO REDUCE DELAYS IN ADJUDICA7 TION.

8 (a) IN GENERAL.—Not later than 90 days after the 9 date of enactment of this Act, the Secretary of Labor shall 10 submit to the Committee on Health, Education, Labor, and Pensions and the Committee on Appropriations of the 11 12 Senate and the Committee on Education and the Work-13 force and the Committee on Appropriations of the House of Representatives a comprehensive strategy to reduce the 14 15 backlog of cases pending on such date of enactment before the Office of Administrative Law Judges of the Depart-16 ment of Labor. 17

18 (b) CONTENTS OF STRATEGY.—The strategy under19 this section shall provide information relating to—

20 (1) the current and targeted pendency for each
21 category of cases before the Office of Administrative
22 Law Judges of the Department of Labor;

(2) the number of administrative law judges,
attorney advisors supporting such judges, support
staff, and other resources necessary to achieve and

maintain the targeted pendency for each category of
 such cases;
 (3) the necessary resources to improve effi ciency and effectiveness, such as equipment for video
 conferences, training, use of reemployed annuitants,
 and administrative reforms;

7 (4) the impact of sequestration, furloughs, and
8 the Federal Government shutdown, which occurred
9 from October 1 to October 16, 2013, on increasing
10 administrative burdens and the backlog of cases
11 pending before such office; and

(5) with respect to claims filed under the Black
Lung Benefits Act (30 U.S.C. 901 et seq.), the necessary resources needed to reduce the average pendency of cases to less than 12 months from the date
of receipt of the case to the date of disposition of
such case.

18 (c) CONSULTATION.—In preparing such strategy, the 19 Secretary of Labor shall consult with organizations that 20 have ongoing interactions with the Office of Administra-21 tive Law Judges of the Department of Labor, including 22 organizations that represent parties in cases under the 23 Black Lung Benefits Act, the Longshore and Harbor 24 Workers' Compensation Act (33 U.S.C. 901 et seq.), and Federal statutes regarding whistleblowers, wages and
 hours for employees, and immigration.

3 SEC. 122. GAO REPORT ON BLACK LUNG PROGRAM.

4 (a) IN GENERAL.—Not later than one year after the 5 date of enactment of this Act, the Comptroller General 6 of the United States shall submit to the Committee on 7 Health, Education, Labor, and Pensions of the Senate and 8 the Committee on Education and the Workforce of the 9 House of Representatives a report on any barriers to 10 health care faced by coal miners with pneumoconiosis.

11 (b) CONTENTS.—The report required under sub-12 section (a) shall include—

(1) an assessment of possible barriers to health
care under the Black Lung Benefits Act (30 U.S.C.
901 et seq.) and the degree to which any barriers
impact the ability of miners with legitimate medical
needs, particularly such miners in rural areas, to access treatment for pneumoconiosis;

19 (2) recommendations necessary to address
20 issues, if any, relating to patient access to care
21 under such Act; and

(3) an evaluation of whether the benefit payments authorized under such Act, as amended by
this Act, are sufficient to meet the expenses of disabled miners, surviving spouses, dependents, and

1 other family members entitled to receive benefits 2 under the Black Lung Benefits Act. TITLE II—STANDARD FOR RES-3 PIRABLE DUST CONCENTRA-4 TION 5 6 SEC. 201. STANDARD FOR RESPIRABLE DUST CONCENTRA-7 TION. 8 Section 202 of the Federal Mine Safety and Health Act of 1977 (30 U.S.C. 842) is amended by adding at 9 the end the following: 10 11 "(i) REPORTS.— 12 "(1) Retrospective study.— 13 "(A) IN GENERAL.—Beginning on August 14 1, 2021, the Secretary shall conduct a retro-15 spective study evaluating data collected using 16 continuous personal dust monitors to determine 17 whether to— "(i) lower the applicable standard for 18 19 respirable dust concentration to protect the 20 health of miners; "(ii) increase the frequency for taking 21 22 samples of respirable dust concentration, 23 using continuous personal dust monitors; 24 "(iii) modify the engineering controls 25 and work practices used by mine operators

1	to comply with the applicable standard for
2	respirable dust concentration;
3	"(iv) convert samples taken for shifts
4	that are greater than 8 hours to an 8-hour
5	equivalent concentration to more accu-
6	rately assess the conditions of miners
7	working on longer shifts; and
8	"(v) lower the 100 μ g/m ³ standard for
9	quartz (crystalline silica) in respirable dust
10	to better protect miners' health.
11	"(B) Completion deadline.—By Au-
12	gust 1, 2022, the Secretary shall complete the
13	study required by subparagraph (A) and report
14	the findings of such study to the Committee on
15	Health, Education, Labor, and Pensions of the
16	Senate and the Committee on Education and
17	the Workforce of the House of Representatives.
18	"(2) Subsequent studies.—By August 1,
19	2025, and every 3 years thereafter, the Secretary
20	shall conduct a new study as described in paragraph
21	(1)(A) and report, by not later than one year after
22	the commencement of the study, the findings of such
23	study to the Committee on Health, Education,
24	Labor, and Pensions of the Senate and the Com-

mittee on Education and the Workforce of the
 House of Representatives.

"(3) REVISED STANDARDS.—If any report of 3 4 the Secretary under this subsection concludes that 5 the applicable standard for respirable dust con-6 centration should be lowered to protect the health of 7 miners, or that the incidence of pneumoconiosis 8 among coal miners in the United States, as reported 9 by the National Institute for Occupational Safety 10 and Health, has not been reduced from such inci-11 dence prior to the implementation of the most recent 12 applicable standard for respirable dust concentra-13 tion, the Secretary shall, consistent with the require-14 ments of this section and section 101, accordingly 15 revise such standard and any applicable sampling or 16 testing procedures not later than 24 months after 17 the publication of such report of the Secretary under 18 this subsection.".

19 TITLE III—ESTABLISHING THE 20 OFFICE OF WORKERS' COM 21 PENSATION PROGRAMS

22 SEC. 301. OFFICE OF WORKERS' COMPENSATION PRO-23 GRAMS.

24 (a) ESTABLISHMENT.—There shall be established, in25 the Department of Labor, an Office of Workers' Com-

pensation Programs (referred to in this section as the "Of fice").

3 (b) DIRECTOR.—

4 (1) IN GENERAL.—The Office shall be directed
5 by a Director for the Office of Workers' Compensa6 tion (referred to in this title as the "Director") who
7 shall be appointed by the President, by and with the
8 advice and consent of the Senate.

9 (2) DUTIES.—The Director shall carry out all
10 duties carried out by the Director for the Office of
11 Workers' Compensation as of the day before the
12 date of enactment of this Act.

(c) FUNCTIONS.—The functions of the Office on and
after the date of enactment of this Act shall include the
functions of the Office on the day before the date of enactment of this Act, including all of its personnel, assets, authorities, and liabilities.

18 (d) References to Bureau of Employees' Com-PENSATION.—Reference in any other Federal law, Execu-19 20 tive order, reorganization plan, rule, regulation, or delega-21 tion of authority, or any document of or relating to the 22 Bureau of Employees' Compensation with regard to func-23 tions carried out by the Office of Workers' Compensation 24 Programs, shall be deemed to refer to the Office of Work-25 ers' Compensation Programs.

TITLE IV—SEVERABILITY

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2 SEC. 401. SEVERABILITY.

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3 If any provision of this Act, or an amendment made 4 by this Act, or the application of such provision to any 5 person or circumstance, is held to be invalid, the remain-6 der of this Act, or an amendment made by this Act, or 7 the application of such provision to other persons or cir-8 cumstances, shall not be affected.

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