# S. 840

To allow Americans to earn paid sick time so that they can address their own health needs and the health needs of their families.

#### IN THE SENATE OF THE UNITED STATES

March 14, 2019

Mrs. Murray (for herself, Ms. Baldwin, Mr. Bennet, Mr. Blumenthal, Mr. Booker, Mr. Brown, Ms. Cantwell, Mr. Cardin, Mr. Casey, Mr. Coons, Ms. Cortez Masto, Ms. Duckworth, Mr. Durbin, Mrs. Gillibrand, Ms. Harris, Ms. Hassan, Ms. Hirono, Mr. Kaine, Mr. King, Ms. Klobuchar, Mr. Markey, Mr. Menendez, Mr. Merkley, Mr. Murphy, Mr. Peters, Mr. Reed, Mr. Sanders, Mr. Schatz, Ms. Smith, Mr. Udall, Mr. Van Hollen, Ms. Warren, Mr. Whitehouse, and Mr. Wyden) introduced the following bill; which was read twice and referred to the Committee on Health, Education, Labor, and Pensions

# A BILL

To allow Americans to earn paid sick time so that they can address their own health needs and the health needs of their families.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- This Act may be cited as the "Healthy Families Act".
- 5 SEC. 2. FINDINGS.
- 6 Congress makes the following findings:

- (1) Working people need time to meet their own health care needs and to care for family members. The absence of paid sick time has forced working people to make untenable choices between needed in-come and jobs on the one hand and caring for their own and their family's health on the other. It is in the national interest to ensure that all working peo-ple can care for their own health and the health of their families while prospering at work.
  - (2) Twenty-nine percent of the private sector workforce and 9 percent of the public sector workforce lack paid sick time. Millions more theoretically have access to sick time, but have not been on the job long enough to use it. Millions more lack sick time they can use to care for a sick child or ill family member.
  - (3) Working people without paid sick days are more likely to go to work sick and delay or forgo needed health care. A 2016 study in the journal Health Affairs found that working adults without paid sick days are 3 times more likely to forgo medical care for themselves, and 1.6 times more likely to forgo medical care for their family, compared to working adults with paid sick days. Lack of paid sick days is also a barrier to receiving annual health

- screenings and preventive care, according to a 2017 study in the American Journal of Nursing.
  - (4) Nearly 1 in 4 parents without paid sick time reports sending a sick child to school or child care because the parent has to go to work. When children go to school and child care sick, they risk their own health and that of other children, teachers, and administrators. Research suggests that schools play a key role in transmitting contagious illnesses like influenza.
    - (5) A 2012 study published in the American Journal of Public Health found that a lack of workplace policies like paid sick days contributed to an additional 5,000,000 cases of influenza-like illness during the H1N1 pandemic of 2009.
    - (6) A National Bureau of Economic Research analysis examining influenza rates following the implementation of comprehensive paid sick time laws in 7 major cities in the United States found that when workers gained access to paid sick time in those cities, the general influenza rate in the population decreased by 5.5 to 6.5 percent. This analysis estimates that those laws helped prevent about 100 influenza-like infections per week for every 100,000 people.

- (7) Paid sick days contribute to more cost-effec-tive use of health care resources. A 2011 study by the Institute for Women's Policy Research found that a universal paid sick days policy would reduce preventable visits to the emergency room and result in cost savings of \$1,100,000,000 per year, includ-ing \$500,000,000 in savings for public health insur-ance programs like Medicare and Medicaid.
  - (8) The American Productivity Audit completed in 2003 found that lost productivity due to illness costs \$226,000,000,000 (\$308,000,000,000 in 2019 dollars) annually, and that 71 percent of that cost stems from presenteeism—the practice of employees coming to work while ill. Studies in the Journal of Occupational and Environmental Medicine and the Journal of the American Medical Association show that presenteeism is a larger productivity drain than either absenteeism or short-term disability.
  - (9) Working while sick also increases a worker's probability of suffering an injury on the job. A 2012 study published by the American Journal of Public Health found that workers with access to paid sick leave were 28 percent less likely than workers without paid sick leave to suffer nonfatal occupational injuries.

1	(10) Workers' access to paid sick time varies
2	dramatically by wage level, as demonstrated by the
3	following:
4	(A) For private sector workers—
5	(i) for workers in the lowest quartile
6	of earners, 55 percent lack paid sick time;
7	(ii) for workers in the next 2 quar-
8	tiles, 27 and 17 percent, respectively, lack
9	paid sick time; and
10	(iii) even for workers in the highest
11	quartile, 10 percent lack paid sick time.
12	(B) For public sector workers—
13	(i) for workers in the lowest quartile
14	of earners, 21 percent lack paid sick time;
15	(ii) for workers in the next 2 quar-
16	tiles, 5 and 3 percent, respectively, lack
17	paid sick time; and
18	(iii) for workers in the highest quar-
19	tile, 5 percent lack paid sick time.
20	(11) Workers' access to paid sick days also var-
21	ies depending on their occupation and race. For ex-
22	ample, more than 80 percent of workers in food
23	preparation and serving occupations lack access to
24	paid sick days, compared to only 23 percent of work-
25	ers in management occupations. More than half of

Latino workers and nearly half of Native American or Alaskan Native workers do not have access to paid sick days, compared to nearly 40 percent of White and Black workers.

(12) According to the Centers for Disease Control and Prevention, more than 1 in 3 women and more than 1 in 4 men in America report having experienced rape, physical abuse, or some form of unwanted sexual contact at some point in their lives. Women and men of color are even more likely to report being impacted by intimate partner violence. Too many people, and especially women, are forced to risk losing their jobs or critical income when they need to take time away from work to address domestic-violence-related issues, such as obtaining a restraining order or finding housing, in order to avoid or prevent physical or sexual abuse.

(13) Without paid sick time that can be used to address the effects of domestic violence, these victims are in grave danger of losing their jobs. In a 2018 survey of domestic violence survivors, nearly <sup>3</sup>/<sub>4</sub> (73 percent) reported that financial problems forced them to remain with their abusers longer than they wanted or to return to their abusers after having left, and more than half (53 percent) said they lost

- a job because of the abuse. The loss of employment can be particularly devastating for victims of domestic violence, who often need economic security to ensure safety.
  - (14) The Centers for Disease Control and Prevention has estimated that intimate partner violence costs over \$700,000,000 annually due to the victims' lost productivity in employment.
  - (15) A 2018 study published in the American Journal of Orthopsychiatry found that workers without paid sick leave benefits have higher levels of psychological distress and are 1.45 times more likely to report that their distress symptoms interfere "a lot" with their daily life activities.
  - (16) Efforts to assist abused employees result in positive outcomes for employers as well as employees because employers can retain workers who might otherwise be compelled to leave.
  - (17) Dozens of States, cities, and localities have or will soon have paid sick time laws in place and evidence shows that those laws are working well for workers, businesses, and the economy.
  - (18) A 2009 study by the Center for Economic and Policy Research found that, of 22 countries with comparable economies, the United States was 1 of

- only 3 countries that did not provide any paid time off for workers with short-term illnesses.
- 3 SEC. 3. PURPOSES.

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- 4 The purposes of this Act are—
- (1) to ensure that working people can address their own health needs and the health needs of their families by requiring employers to permit employees to earn up to 56 hours of paid sick time including paid time for family care;
  - (2) to diminish public and private health care costs by enabling workers to seek early and routine health care for themselves and their family members;
  - (3) to assist employees who are, or whose family members are, victims of domestic violence, sexual assault, or stalking, by providing the employees with paid time away from work to allow the victims to receive treatment and to take the necessary steps to ensure their protection;
  - (4) to address the historical and persistent widespread pattern of employment discrimination on the basis of gender by both private and public sector employers;
  - (5) to accomplish the purposes described in paragraphs (1) through (4) in a manner that is feasible for employers; and

1	(6) consistent with the provision of the 14th
2	Amendment to the Constitution relating to equal
3	protection of the laws, and pursuant to Congress'
4	power to enforce that provision under section 5 of
5	that Amendment—
6	(A) to accomplish the purposes described
7	in paragraphs (1) through (4) in a manner that
8	minimizes the potential for employment dis-
9	crimination on the basis of sex by ensuring gen-
10	erally that paid sick time is available for eligible
11	medical reasons on a gender-neutral basis; and
12	(B) to promote the goal of equal employ-
13	ment opportunity for women and men.
14	SEC. 4. DEFINITIONS.
15	In this Act:
16	(1) Crus B. Miles terms (febrill)
	(1) Child.—The term "child" means a biologi-
17	cal, foster, or adopted child, a stepchild, a child of
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	cal, foster, or adopted child, a stepchild, a child of
18	cal, foster, or adopted child, a stepchild, a child of a domestic partner, a legal ward, or a child of a per-
18 19	cal, foster, or adopted child, a stepchild, a child of a domestic partner, a legal ward, or a child of a person standing in loco parentis, who is—
18 19 20	cal, foster, or adopted child, a stepchild, a child of a domestic partner, a legal ward, or a child of a person standing in loco parentis, who is—  (A) under 18 years of age; or
18 19 20 21	cal, foster, or adopted child, a stepchild, a child of a domestic partner, a legal ward, or a child of a person standing in loco parentis, who is—  (A) under 18 years of age; or  (B) 18 years of age or older and incapable

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- (A) IN GENERAL.—The term "domestic partner", with respect to an individual, means another individual with whom the individual is in a committed relationship.
  - (B) COMMITTED RELATIONSHIP DE-FINED.—The term "committed relationship" means a relationship between 2 individuals, each at least 18 years of age, in which each individual is the other individual's sole domestic partner and both individuals share responsibility for a significant measure of each other's common welfare. The term includes any such relationship between 2 individuals, including individuals of the same sex, that is granted legal recognition by a State or political subdivision of a State as a marriage or analogous relationship, including a civil union or domestic partnership.
  - (3) Domestic violence.—The term "domestic violence" has the meaning given the term in section 40002(a) of the Violence Against Women Act of 1994 (34 U.S.C. 12291(a)), except that the reference in such section to the term "jurisdiction receiving grant monies" shall be deemed to mean the jurisdiction in which the victim lives or the jurisdiction in which the employer involved is located. Such

1	term also includes dating violence, as that term is
2	defined in such section.
3	(4) Employee.—The term "employee" means
4	an individual who is—
5	(A)(i) an employee, as defined in section
6	3(e) of the Fair Labor Standards Act of 1938
7	(29 U.S.C. 203(e)), who is not covered under
8	subparagraph (E), including such an employee
9	of the Library of Congress, except that a ref-
10	erence in such section to an employer shall be
11	considered to be a reference to an employer de-
12	scribed in clauses (i)(I) and (ii) of paragraph
13	(5)(A); or
14	(ii) an employee of the Government Ac-
15	countability Office;
16	(B) a State employee described in section
17	304(a) of the Government Employee Rights Act
18	of 1991 (42 U.S.C. 2000e–16c(a));
19	(C) a covered employee, as defined in sec-
20	tion 101 of the Congressional Accountability
21	Act of 1995 (2 U.S.C. 1301), other than an ap-
22	plicant for employment;
23	(D) a covered employee, as defined in sec-
24	tion 411(c) of title 3, United States Code; or

1	(E) a Federal officer or employee covered
2	under subchapter V of chapter 63 of title 5,
3	United States Code.
4	(5) Employer.—
5	(A) In General.—The term "employer"
6	means a person who is—
7	(i)(I) a covered employer, as defined
8	in subparagraph (B), who is not covered
9	under subclause (V);
10	(II) an entity employing a State em-
11	ployee described in section 304(a) of the
12	Government Employee Rights Act of 1991;
13	(III) an employing office, as defined
14	in section 101 of the Congressional Ac-
15	countability Act of 1995;
16	(IV) an employing office, as defined in
17	section 411(c) of title 3, United States
18	Code; or
19	(V) an employing agency covered
20	under subchapter V of chapter 63 of title
21	5, United States Code; and
22	(ii) engaged in commerce (including
23	government), or an industry or activity af-
24	fecting commerce (including government),
25	as defined in subparagraph (B)(iii).

1	(B) Covered employer.—
2	(i) In General.—In subparagraph
3	(A)(i)(I), the term "covered employer"—
4	(I) means any person engaged in
5	commerce or in any industry or activ-
6	ity affecting commerce who employs
7	15 or more employees for each work-
8	ing day during each of 20 or more
9	calendar workweeks in the current or
10	preceding year;
11	(II) means a smaller employer, as
12	defined in subparagraph (C), to which
13	the special rule in paragraph (3) of
14	section 5(a) applies;
15	(III) includes—
16	(aa) any person who acts,
17	directly or indirectly, in the inter-
18	est of an employer to any of the
19	employees of such employer; and
20	(bb) any successor in inter-
21	est of an employer;
22	(IV) includes any "public agen-
23	cy", as defined in section 3(x) of the
24	Fair Labor Standards Act of 1938
25	(29  U.S.C.  203(x));  and

1	(V) includes the Government Ac-
2	countability Office and the Library of
3	Congress.
4	(ii) Public agency.—For purposes
5	of clause (i)(IV), a public agency shall be
6	considered to be a person engaged in com-
7	merce or in an industry or activity affect-
8	ing commerce.
9	(iii) Definitions.—For purposes of
10	this subparagraph:
11	(I) COMMERCE.—The terms
12	"commerce" and "industry or activity
13	affecting commerce" mean any activ-
14	ity, business, or industry in commerce
15	or in which a labor dispute would
16	hinder or obstruct commerce or the
17	free flow of commerce, and include
18	"commerce" and any "industry affect-
19	ing commerce", as defined in para-
20	graphs (1) and (3) of section 501 of
21	the Labor Management Relations Act,
22	1947 (29 U.S.C. 142 (1) and (3)).
23	(II) Employee.—The term "em-
24	ployee" has the same meaning given
25	such term in section 3(e) of the Fair

1	Labor Standards Act of 1938 (29
2	U.S.C. 203(e)).
3	(III) Person.—The term "per-
4	son" has the same meaning given
5	such term in section 3(a) of the Fair
6	Labor Standards Act of 1938 (29
7	U.S.C. 203(a)).
8	(C) SMALLER EMPLOYER.—The term
9	"smaller employer" means any person engaged
10	in commerce or in any industry or activity af-
11	fecting commerce who employs fewer than 15
12	employees for each working day during each of
13	20 or more calendar workweeks in the pre-
14	ceding year.
15	(D) Predecessors.—Any reference in
16	this paragraph to an employer shall include a
17	reference to any predecessor of such employer.
18	(6) Employment benefits.—The term "em-
19	ployment benefits" means all benefits provided or
20	made available to employees by an employer, includ-
21	ing group life insurance, health insurance, disability
22	insurance, sick leave, annual leave, educational bene-
23	fits, and pensions, regardless of whether such bene-
24	fits are provided by a practice or written policy of

an employer or through an "employee benefit plan",

1	as defined in section 3(3) of the Employee Retire-
2	ment Income Security Act of 1974 (29 U.S.C.
3	1002(3)).
4	(7) HEALTH CARE PROVIDER.—The term
5	"health care provider" means a provider who—
6	(A)(i) is a doctor of medicine or osteopathy
7	who is authorized to practice medicine or sur-
8	gery (as appropriate) by the State in which the
9	doctor practices; or
10	(ii) is any other person determined by the
11	Secretary to be capable of providing health care
12	services; and
13	(B) is not employed by an employer for
14	whom the provider issues certification under
15	this Act.
16	(8) Paid sick time.—The term "paid sick
17	time" means an increment of compensated leave that
18	can be earned by an employee for use during an ab-
19	sence from employment for any of the reasons de-
20	scribed in paragraphs (1) through (4) of section
21	5(b).
22	(9) Parent.—The term "parent" means a bio-
23	logical, foster, or adoptive parent of an employee, a
24	stepparent of an employee, parent-in-law, parent of
25	a domestic partner, or a legal guardian or other per-

- son who stood in loco parentis to an employee when the employee was a child.
  - (10) Secretary.—The term "Secretary" means the Secretary of Labor.
    - (11) SEXUAL ASSAULT.—The term "sexual assault" has the meaning given the term in section 40002(a) of the Violence Against Women Act of 1994 (34 U.S.C. 12291(a)).
    - (12) SPOUSE.—The term "spouse", with respect to an employee, has the meaning given such term by the marriage laws of the State in which the marriage was celebrated.
    - (13) STALKING.—The term "stalking" has the meaning given the term in section 40002(a) of the Violence Against Women Act of 1994 (34 U.S.C. 12291(a)).
    - (14) STATE.—The term "State" has the meaning given the term in section 3 of the Fair Labor Standards Act of 1938 (29 U.S.C. 203).
    - (15) Unpaid sick time" means the leave earned and used in the same manner and under the same conditions as paid sick time for the purposes of this Act, except that no compensation shall be paid.

1 (16) VICTIM SERVICES ORGANIZATION.—The 2 term "victim services organization" means a non-3 profit, nongovernmental organization that provides 4 assistance to victims of domestic violence, sexual as-5 sault, or stalking or advocates for such victims, in-6 cluding a rape crisis center, an organization carrying 7 out a domestic violence, sexual assault, or stalking 8 prevention or treatment program, an organization 9 operating a shelter or providing counseling services, 10 or a legal services organization or other organization 11 providing assistance through the legal process.

#### 12 SEC. 5. EARNED PAID SICK TIME.

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# (a) Earning of Paid Sick Time.—

(1) In General.—An employer shall provide each employee employed by the employer not less than 1 hour of earned paid sick time for every 30 hours worked, to be used as described in subsection (b). An employer shall not be required to permit an employee to earn, under this section, more than 56 hours of paid sick time in a year, unless the employer chooses to set a higher limit.

# (2) Exempt employees.—

(A) IN GENERAL.—Except as provided in paragraph (4), for purposes of this section, an employee who is exempt from overtime require-

- ments under section 13(a)(1) of the Fair Labor

  Standards Act of 1938 (29 U.S.C. 213(a)(1))

  shall be assumed to work 40 hours in each workweek.
  - (B) Shorter Normal workweek.—If the normal workweek of such an employee is less than 40 hours, the employee shall earn paid sick time based upon that normal workweek.
  - (3) Special rule for smaller employer Ers.—A smaller employer may provide paid sick time as provided under paragraph (1) but if such smaller employer opts not to do so, the smaller employer shall provide not fewer than 56 hours of unpaid sick time to each employee per year to be used for the same purposes and under the same conditions as set out in this Act. The provision and earning of unpaid sick time shall be treated in all respects the same as the provision and earning of paid sick time under this Act. References in this Act to paid sick time shall, with respect to smaller employers, be deemed to be references to unpaid sick time.
  - (4) Dates for beginning to earn paid sick time under this section at the commencement of

their employment. An employee shall be entitled to use the earned paid sick time beginning on the 60th calendar day following commencement of the employee's employment. After that 60th calendar day, the employee may use the paid sick time as the time is earned. An employer may, at the discretion of the employer, loan paid sick time to an employee for use by such employee in advance of the employee earning such sick time as provided in this subsection and may permit use before the 60th day of employment.

### (5) Carryover.—

- (A) In General.—Except as provided in subparagraph (B), paid sick time earned under this section shall carry over from 1 year to the next.
- (B) Construction.—This Act shall not be construed to require an employer to permit an employee to earn more than 56 hours of earned paid sick time at a given time.
- (6) Employers with existing policies.—
  Any employer with a paid leave policy who makes available an amount of paid leave that is sufficient to meet the requirements of this section and that may be used for the same purposes and under the same conditions as the purposes and conditions out-

- lined in subsection (b) shall not be required to permit an employee to earn additional paid sick time under this section.
  - (7) Construction.—Nothing in this section shall be construed as requiring financial or other reimbursement to an employee from an employer upon the employee's termination, resignation, retirement, or other separation from employment for earned paid sick time that has not been used.
  - (8) Reinstatement.—If an employee is separated from employment with an employer and is rehired, within 12 months after that separation, by the same employer, the employer shall reinstate the employee's previously earned paid sick time. The employee shall be entitled to use the earned paid sick time and earn additional paid sick time at the recommencement of employment with the employer.
  - (9) Prohibition.—An employer may not require, as a condition of providing paid sick time under this Act, that the employee involved search for or find a replacement employee to cover the hours during which the employee is using paid sick time.
- 23 (b) USES.—Paid sick time earned under this section 24 may be used by an employee for any of the following:

1	(1) An absence resulting from a physical or
2	mental illness, injury, or medical condition of the
3	employee.
4	(2) An absence resulting from obtaining profes-
5	sional medical diagnosis or care, or preventive med-
6	ical care, for the employee.
7	(3) An absence for the purpose of caring for a
8	child, a parent, a spouse, a domestic partner, or any
9	other individual related by blood or affinity whose
10	close association with the employee is the equivalent
11	of a family relationship, who—
12	(A) has any of the conditions or needs for
13	diagnosis or care described in paragraph (1) or
14	(2);
15	(B) in the case of someone who is a child,
16	is required to attend a school meeting or a
17	meeting at a place where the child is receiving
18	care necessitated by the child's health condition
19	or disability; or
20	(C) is otherwise in need of care.
21	(4) An absence resulting from domestic vio-
22	lence, sexual assault, or stalking, if the time is to—
23	(A) seek medical attention for the em-
24	ployee or the employee's child, parent, spouse,
25	domestic partner, or an individual related to the

1	employee as described in paragraph (3), to re-
2	cover from physical or psychological injury or
3	disability caused by domestic violence, sexual
4	assault, or stalking;
5	(B) obtain or assist a related person de-
6	scribed in paragraph (3) in obtaining services
7	from a victim services organization;
8	(C) obtain or assist a related person de-
9	scribed in paragraph (3) in obtaining psycho-
10	logical or other counseling;
11	(D) seek relocation; or
12	(E) take legal action, including preparing
13	for or participating in any civil or criminal legal
14	proceeding related to or resulting from domestic
15	violence, sexual assault, or stalking.
16	(c) Scheduling.—An employee shall make a reason-
17	able effort to schedule a period of paid sick time under
18	this Act in a manner that does not unduly disrupt the
19	operations of the employer.
20	(d) Procedures.—
21	(1) In general.—Paid sick time shall be pro-
22	vided upon the oral or written request of an em-
23	ployee. Such request shall—
24	(A) include the expected duration of the
25	period of such time;

1	(B) in a case in which the need for such
2	period of time is foreseeable at least 7 days in
3	advance of such period, be provided at least 7
4	days in advance of such period; and
5	(C) otherwise, be provided as soon as prac-
6	ticable after the employee is aware of the need
7	for such period.
8	(2) Certification in General.—
9	(A) Provision.—
10	(i) In general.—Subject to subpara-
11	graph (C), an employer may require that a
12	request for paid sick time under this sec-
13	tion for a purpose described in paragraph
14	(1), $(2)$ , or $(3)$ of subsection $(b)$ be sup-
15	ported by a certification issued by the
16	health care provider of the eligible em-
17	ployee or of an individual described in sub-
18	section (b)(3), as appropriate, if the period
19	of such time covers more than 3 consecu-
20	tive workdays.
21	(ii) Timeliness.—The employee shall
22	provide a copy of such certification to the
23	employer in a timely manner, not later
24	than 30 days after the first day of the pe-

riod of time. The employer shall not delay

1	the commencement of the period of time on
2	the basis that the employer has not yet re-
3	ceived the certification.
4	(B) Sufficient certification.—
5	(i) In general.—A certification pro-
6	vided under subparagraph (A) shall be suf-
7	ficient if it states—
8	(I) the date on which the period
9	of time will be needed;
10	(II) the probable duration of the
11	period of time;
12	(III) the appropriate medical
13	facts within the knowledge of the
14	health care provider regarding the
15	condition involved, subject to clause
16	(ii); and
17	(IV)(aa) for purposes of paid sick
18	time under subsection (b)(1), a state-
19	ment that absence from work is medi-
20	cally necessary;
21	(bb) for purposes of such time
22	under subsection (b)(2), the dates on
23	which testing for a medical diagnosis
24	or care is expected to be given and the
25	duration of such testing or care; and

1	(ce) for purposes of such time
2	under subsection (b)(3), in the case of
3	time to care for someone who is not a
4	child, a statement that care is needed
5	for an individual described in such
6	subsection, and an estimate of the
7	amount of time that such care is
8	needed for such individual.
9	(ii) Limitation.—In issuing a certifi-
10	cation under subparagraph (A), a health
11	care provider shall make reasonable efforts
12	to limit the medical facts described in
13	clause (i)(III) that are disclosed in the cer-
14	tification to the minimum necessary to es-
15	tablish a need for the employee to utilize
16	paid sick time.
17	(C) REGULATIONS.—Regulations pre-
18	scribed under section 14 shall specify the man-
19	ner in which an employee who does not have
20	health insurance shall provide a certification for
21	purposes of this paragraph.
22	(D) Confidentiality and nondisclo-
23	SURE.—
24	(i) Protected Health Informa-
25	TION.—Nothing in this Act shall be con-

1	strued to require a health care provider to
2	disclose information in violation of section
3	1177 of the Social Security Act (42 U.S.C.
4	1320d-6) or the regulations promulgated
5	pursuant to section 264(c) of the Health
6	Insurance Portability and Accountability
7	Act of 1996 (42 U.S.C. 1320d–2 note).
8	(ii) HEALTH INFORMATION
9	RECORDS.—If an employer possesses
10	health information about an employee or
11	an employee's child, parent, spouse, domes-
12	tic partner, or an individual related to the
13	employee as described in subsection (b)(3),
14	such information shall—
15	(I) be maintained on a separate
16	form and in a separate file from other
17	personnel information;
18	(II) be treated as a confidential
19	medical record; and
20	(III) not be disclosed except to
21	the affected employee or with the per-
22	mission of the affected employee.
23	(3) CERTIFICATION IN THE CASE OF DOMESTIC
24	VIOLENCE, SEXUAL ASSAULT, OR STALKING.—

- (A) In GENERAL.—An employer may require that a request for paid sick time under this section for a purpose described in subsection (b)(4) be supported by any one of the following forms of documentation, but the employer may not specify the particular form of documentation to be provided:
  - (i) A police report indicating that the employee, or a member of the employee's family described in subsection (b)(4), was a victim of domestic violence, sexual assault, or stalking.
  - (ii) A court order protecting or separating the employee or a member of the employee's family described in subsection (b)(4) from the perpetrator of an act of domestic violence, sexual assault, or stalking, or other evidence from the court or prosecuting attorney that the employee or a member of the employee's family described in subsection (b)(4) has appeared in court or is scheduled to appear in court in a proceeding related to domestic violence, sexual assault, or stalking.

1	(iii) Other documentation signed by
2	an employee or volunteer working for a vic-
3	tim services organization, an attorney, a
4	police officer, a medical professional, a so-
5	cial worker, an antiviolence counselor, or a
6	member of the clergy, affirming that the
7	employee or a member of the employee's
8	family described in subsection (b)(4) is a
9	victim of domestic violence, sexual assault,
10	or stalking.
11	(B) REQUIREMENTS.—The requirements
12	of paragraph (2) shall apply to certifications
13	under this paragraph, except that—
14	(i) subclauses (III) and (IV) of sub-
15	paragraph (B)(i) and subparagraph (B)(ii)
16	of such paragraph shall not apply;
17	(ii) the certification shall state the
18	reason that the leave is required with the
19	facts to be disclosed limited to the min-
20	imum necessary to establish a need for the
21	employee to be absent from work, and the
22	employee shall not be required to explain
23	the details of the domestic violence, sexual
24	assault, or stalking involved; and

1	(iii) with respect to confidentiality
2	under subparagraph (D) of such para-
3	graph, any information provided to the em-
4	ployer under this paragraph shall be con-
5	fidential, except to the extent that any dis-
6	closure of such information is—
7	(I) requested or consented to in
8	writing by the employee; or
9	(II) otherwise required by appli-
10	cable Federal or State law.
11	SEC. 6. NOTICE REQUIREMENT.
12	(a) In General.—Each employer shall notify each
13	employee and include in any employee handbook the infor-
14	mation described in paragraphs (1) through (4). Each em-
15	ployer shall post and keep posted a notice, to be prepared
16	or approved in accordance with procedures specified in
17	regulations prescribed under section 14, setting forth ex-
18	cerpts from, or summaries of, the pertinent provisions of
19	this Act including—
20	(1) information describing paid sick time avail-
21	able to employees under this Act;
22	(2) information pertaining to the filing of an
23	action under this Act:

1	(3) the details of the notice requirement for a
2	foreseeable period of time under section $5(d)(1)(B)$ ;
3	and
4	(4) information that describes—
5	(A) the protections that an employee has
6	in exercising rights under this Act; and
7	(B) how the employee can contact the Sec-
8	retary (or other appropriate authority as de-
9	scribed in section 8) if any of the rights are vio-
10	lated.
11	(b) LOCATION.—The notice described under sub-
12	section (a) shall be posted—
13	(1) in conspicuous places on the premises of the
14	employer, where notices to employees (including ap-
15	plicants) are customarily posted; or
16	(2) in employee handbooks.
17	(c) VIOLATION; PENALTY.—Any employer who will-
18	fully violates the posting requirements of this section shall
19	be subject to a civil fine in an amount not to exceed \$100
20	for each separate offense.
21	SEC. 7. PROHIBITED ACTS.
22	(a) Interference With Rights.—
23	(1) Exercise of rights.—It shall be unlawful
24	for any employer to interfere with, restrain, or deny

1 the exercise of, or the attempt to exercise, any right 2 provided under this Act, including— 3 (A) discharging or discriminating against 4 (including retaliating against) any individual, including a job applicant, for exercising, or at-6 tempting to exercise, any right provided under 7 this Act; 8 (B) using the taking of paid sick time or 9 unpaid sick time under this Act as a negative 10 factor in an employment action, such as hiring, 11 promotion, reducing hours or number of shifts, 12 or a disciplinary action; or 13 (C) counting the paid sick time or unpaid 14 sick time under a no-fault attendance policy or 15 any other absence control policy. 16 (2) DISCRIMINATION.—It shall be unlawful for 17 any employer to discharge or in any other manner 18 discriminate against (including retaliating against) 19 any individual, including a job applicant, for oppos-20 ing any practice made unlawful by this Act. 21 (b) Interference With Proceedings or Inquir-IES.—It shall be unlawful for any person to discharge or 23 in any other manner discriminate against (including retaliating against) any individual, including a job applicant,

because such individual—

1	(1) has filed an action, or has instituted or
2	caused to be instituted any proceeding, under or re-
3	lated to this Act;
4	(2) has given, or is about to give, any informa-
5	tion in connection with any inquiry or proceeding re-
6	lating to any right provided under this Act; or
7	(3) has testified, or is about to testify, in any
8	inquiry or proceeding relating to any right provided
9	under this Act.
10	(c) Construction.—Nothing in this section shall be
11	construed to state or imply that the scope of the activities
12	prohibited by section 105 of the Family and Medical Leave
13	Act of 1993 (29 U.S.C. 2615) is less than the scope of
14	the activities prohibited by this section.
15	SEC. 8. ENFORCEMENT AUTHORITY.
16	(a) In General.—
17	(1) Definition.—In this subsection—
18	(A) the term "employee" means an em-
19	ployee described in subparagraph (A) or (B) of
20	section $4(4)$ ; and
21	(B) the term "employer" means an em-
22	ployer described in subclause (I) or (II) of sec-
23	tion $4(5)(A)(i)$ .
24	(2) Investigative authority —

- (A) IN GENERAL.—To ensure compliance with the provisions of this Act, or any regula-tion or order issued under this Act, the Sec-retary shall have, subject to subparagraph (C), the investigative authority provided under sec-tion 11(a) of the Fair Labor Standards Act of 1938 (29 U.S.C. 211(a)), with respect to em-ployers, employees, and other individuals af-fected.
  - (B) Obligation to keep and preserve records pertaining to compliance with this Act in accordance with section 11(c) of the Fair Labor Standards Act of 1938 (29 U.S.C. 211(c)) and in accordance with regulations prescribed by the Secretary.
  - (C) REQUIRED SUBMISSIONS GENERALLY LIMITED TO AN ANNUAL BASIS.—The Secretary shall not require, under the authority of this paragraph, an employer to submit to the Secretary any books or records more than once during any 12-month period, unless the Secretary has reasonable cause to believe there may exist a violation of this Act or any regulation or order issued pursuant to this Act, or is

1	investigating a charge pursuant to paragraph
2	(4).
3	(D) Subpoena authority.—For the pur-
4	poses of any investigation provided for in this
5	paragraph, the Secretary shall have the sub-
6	poena authority provided for under section 9 of
7	the Fair Labor Standards Act of 1938 (29
8	U.S.C. 209).
9	(3) CIVIL ACTION BY EMPLOYEES OR INDIVID-
10	UALS.—
11	(A) RIGHT OF ACTION.—An action to re-
12	cover the damages or equitable relief prescribed
13	in subparagraph (B) may be maintained
14	against any employer in any Federal or State
15	court of competent jurisdiction by one or more
16	employees or individuals or their representative
17	for and on behalf of—
18	(i) the employees or individuals; or
19	(ii) the employees or individuals and
20	others similarly situated.
21	(B) Liability.—Any employer who vio-
22	lates section 7 (including a violation relating to
23	rights provided under section 5) shall be liable
24	to any employee or individual affected—
25	(i) for damages equal to—

1	(I) the amount of—
2	(aa) any wages, salary, em-
3	ployment benefits, or other com-
4	pensation denied or lost by rea-
5	son of the violation; or
6	(bb) in a case in which
7	wages, salary, employment bene-
8	fits, or other compensation have
9	not been denied or lost, any ac-
10	tual monetary losses sustained as
11	a direct result of the violation up
12	to a sum equal to 56 hours of
13	wages or salary for the employee
14	or individual;
15	(II) the interest on the amount
16	described in subclause (I) calculated
17	at the prevailing rate; and
18	(III) an additional amount as liq-
19	uidated damages; and
20	(ii) for such equitable relief as may be
21	appropriate, including employment, rein-
22	statement, and promotion.
23	(C) FEES AND COSTS.—The court in an
24	action under this paragraph shall, in addition to
25	any judgment awarded to the plaintiff, allow a

reasonable attorney's fee, reasonable expert witness fees, and other costs of the action to be paid by the defendant.

## (4) ACTION BY THE SECRETARY.—

- (A) ADMINISTRATIVE ACTION.—The Secretary shall receive, investigate, and attempt to resolve complaints of violations of section 7 (including a violation relating to rights provided under section 5) in the same manner that the Secretary receives, investigates, and attempts to resolve complaints of violations of sections 6 and 7 of the Fair Labor Standards Act of 1938 (29 U.S.C. 206 and 207).
- (B) CIVIL ACTION.—The Secretary may bring an action in any court of competent jurisdiction to recover the damages described in paragraph (3)(B)(i).
- (C) SUMS RECOVERED.—Any sums recovered by the Secretary pursuant to subparagraph (B) shall be held in a special deposit account and shall be paid, on order of the Secretary, directly to each employee or individual affected. Any such sums not paid to an employee or individual affected because of inability to do so within a period of 3 years shall be deposited

into the Treasury of the United States as miscellaneous receipts.

LIMITATION.—

- (A) IN GENERAL.—Except as provided in subparagraph (B), an action may be brought under paragraph (3), (4), or (6) not later than 2 years after the date of the last event constituting the alleged violation for which the action is brought.
- (B) WILLFUL VIOLATION.—In the case of an action brought for a willful violation of section 7 (including a willful violation relating to rights provided under section 5), such action may be brought within 3 years of the date of the last event constituting the alleged violation for which such action is brought.
- (C) COMMENCEMENT.—In determining when an action is commenced under paragraph (3), (4), or (6) for the purposes of this paragraph, it shall be considered to be commenced on the date when the complaint is filed.
- (6) ACTION FOR INJUNCTION BY SECRETARY.—
  The district courts of the United States shall have jurisdiction, for cause shown, in an action brought by the Secretary—

- (A) to restrain violations of section 7 (including a violation relating to rights provided
  under section 5), including the restraint of any
  withholding of payment of wages, salary, employment benefits, or other compensation, plus
  interest, found by the court to be due to employees or individuals eligible under this Act; or
  - (B) to award such other equitable relief as may be appropriate, including employment, reinstatement, and promotion.
  - (7) SOLICITOR OF LABOR.—The Solicitor of Labor may appear for and represent the Secretary on any litigation brought under paragraph (4) or (6).
  - (8) GOVERNMENT ACCOUNTABILITY OFFICE AND LIBRARY OF CONGRESS.—Notwithstanding any other provision of this subsection, in the case of the Government Accountability Office and the Library of Congress, the authority of the Secretary of Labor under this subsection shall be exercised respectively by the Comptroller General of the United States and the Librarian of Congress.
- 23 (b) Employees Covered by Congressional Ac-24 Countability Act of 1995.—The powers, remedies, and 25 procedures provided in the Congressional Accountability

- 1 Act of 1995 (2 U.S.C. 1301 et seq.) to the Board (as de-
- 2 fined in section 101 of that Act (2 U.S.C. 1301)), or any
- 3 person, alleging a violation of section 202(a)(1) of that
- 4 Act (2 U.S.C. 1312(a)(1)) shall be the powers, remedies,
- 5 and procedures this Act provides to that Board, or any
- 6 person, alleging an unlawful employment practice in viola-
- 7 tion of this Act against an employee described in section
- 8 4(4)(C).
- 9 (c) Employees Covered by Chapter 5 of Title
- 10 3, United States Code.—The powers, remedies, and
- 11 procedures provided in chapter 5 of title 3, United States
- 12 Code, to the President, the Merit Systems Protection
- 13 Board, or any person, alleging a violation of section
- 14 412(a)(1) of that title, shall be the powers, remedies, and
- 15 procedures this Act provides to the President, that Board,
- 16 or any person, respectively, alleging an unlawful employ-
- 17 ment practice in violation of this Act against an employee
- 18 described in section 4(4)(D).
- 19 (d) Employees Covered by Chapter 63 of Title
- 20 5, United States Code.—The powers, remedies, and
- 21 procedures provided in title 5, United States Code, to an
- 22 employing agency, provided in chapter 12 of that title to
- 23 the Merit Systems Protection Board, or provided in that
- 24 title to any person, alleging a violation of chapter 63 of
- 25 that title, shall be the powers, remedies, and procedures

- 1 this Act provides to that agency, that Board, or any per-
- 2 son, respectively, alleging an unlawful employment prac-
- 3 tice in violation of this Act against an employee described
- 4 in section 4(4)(E).

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- 5 (e) Remedies for State Employees.—
- 6 WAIVER OF SOVEREIGN IMMUNITY.—A 7 State's receipt or use of Federal financial assistance 8 for any program or activity of a State shall con-9 stitute a waiver of sovereign immunity, under the 10 11th Amendment to the Constitution or otherwise, 11 to a suit brought by an employee of that program 12 or activity under this Act for equitable, legal, or 13 other relief authorized under this Act.
  - (2) OFFICIAL CAPACITY.—An official of a State may be sued in the official capacity of the official by any employee who has complied with the procedures under subsection (a)(3), for injunctive relief that is authorized under this Act. In such a suit the court may award to the prevailing party those costs authorized by section 722 of the Revised Statutes (42 U.S.C. 1988).
  - (3) APPLICABILITY.—With respect to a particular program or activity, paragraph (1) applies to conduct occurring on or after the day, after the date of enactment of this Act, on which a State first re-

1	ceives or uses Federal financial assistance for that
2	program or activity.
3	(4) Definition of Program or Activity.—In
4	this subsection, the term "program or activity" has
5	the meaning given the term in section 606 of the
6	Civil Rights Act of 1964 (42 U.S.C. 2000d–4a).
7	SEC. 9. AUTHORIZATION OF APPROPRIATIONS FOR EDU-
8	CATION AND OUTREACH.
9	There is authorized to be appropriated to the Sec-
10	retary of Labor such sums as may be necessary in order
11	that the Secretary may conduct a public awareness cam-
12	paign to educate and inform the public of the require-
13	ments for paid sick time required by this Act.
14	SEC. 10. COLLECTION OF DATA ON PAID SICK TIME AND
15	FURTHER STUDY.
16	(a) Compilation of Information.—The Commis-
17	sioner of Labor Statistics shall annually compile informa-
18	tion on the following:
19	(1) The amount of paid and unpaid sick time
20	available to employees by occupation and type of em-
21	ployment establishment.
22	(2) An estimate of the average sick time used
23	by employees according to occupation and the type
24	of employment establishment.

- 1 (b) GAO STUDY.—Not later than 5 years after the
- 2 date of enactment of this Act, the Comptroller General
- 3 of the United States shall conduct a study to evaluate the
- 4 implementation of this Act. Such study shall include an
- 5 estimation of employees' access to paid sick time, employ-
- 6 ees' awareness of their rights under this Act, and employ-
- 7 ers' experiences complying with this Act. Such study shall
- 8 take into account access, awareness and experiences of
- 9 employees by race, ethnicity, gender, and occupation.
- 10 (c) Report.—Upon completion of the study required
- 11 by subsection (b), the Comptroller General of the United
- 12 States shall prepare and submit a report to the appro-
- 13 priate committees of Congress concerning the results of
- 14 the study and the information compiled pursuant to sub-
- 15 section (a).

#### 16 SEC. 11. EFFECT ON OTHER LAWS.

- 17 (a) Federal and State Antidiscrimination
- 18 Laws.—Nothing in this Act shall be construed to modify
- 19 or affect any Federal or State law prohibiting discrimina-
- 20 tion on the basis of race, religion, color, national origin,
- 21 sex, age, disability, sexual orientation, gender identity,
- 22 marital status, familial status, or any other protected sta-
- 23 tus.
- 24 (b) STATE AND LOCAL LAWS.—Nothing in this Act
- 25 shall be construed to supersede (including preempting)

- 1 any provision of any State or local law that provides great-
- 2 er paid sick time or leave rights (including greater
- 3 amounts of paid sick time or leave, or greater coverage
- 4 of those eligible for paid sick time or leave) than the rights
- 5 established under this Act.

### 6 SEC. 12. EFFECT ON EXISTING EMPLOYMENT BENEFITS.

- 7 (a) More Protective.—Nothing in this Act shall
- 8 be construed to diminish the obligation of an employer to
- 9 comply with any contract, collective bargaining agreement,
- 10 or any employment benefit program or plan that provides
- 11 greater paid sick leave or other leave rights to employees
- 12 or individuals than the rights established under this Act.
- 13 (b) Less Protective.—The rights established for
- 14 employees under this Act shall not be diminished by any
- 15 contract, collective bargaining agreement, or any employ-
- 16 ment benefit program or plan.

# 17 SEC. 13. ENCOURAGEMENT OF MORE GENEROUS LEAVE

- 18 **POLICIES.**
- Nothing in this Act shall be construed to discourage
- 20 employers from adopting or retaining leave policies more
- 21 generous than policies that comply with the requirements
- 22 of this Act.
- 23 SEC. 14. REGULATIONS.
- 24 (a) IN GENERAL.—

- 1 (1) Authority.—Except as provided in para-2 graph (2), not later than 180 days after the date of 3 enactment of this Act, the Secretary shall prescribe 4 such regulations as are necessary to carry out this 5 Act with respect to employees described in subpara-6 graph (A) or (B) of section 4(4) and other individ-7 uals affected by employers described in subclause (I) 8 or (II) of section 4(5)(A)(i).
- 9 (2) GOVERNMENT ACCOUNTABILITY OFFICE; LI-10 BRARY OF CONGRESS.—The Comptroller General of 11 the United States and the Librarian of Congress 12 shall prescribe the regulations with respect to em-13 ployees of the Government Accountability Office and 14 the Library of Congress, respectively, and other indi-15 viduals affected by the Comptroller General of the 16 United States and the Librarian of Congress, re-17 spectively.
- 18 (b) Employees Covered by Congressional Ac-19 countability Act of 1995.—
- 20 (1) AUTHORITY.—Not later than 90 days after 21 the Secretary prescribes regulations under sub-22 section (a), the Board of Directors of the Office of 23 Compliance shall prescribe (in accordance with sec-24 tion 304 of the Congressional Accountability Act of 25 1995 (2 U.S.C. 1384)) such regulations as are nec-

- 1 essary to carry out this Act with respect to employ-
- 2 ees described in section 4(4)(C) and other individ-
- 3 uals affected by employers described in section
- 4 4(5)(A)(i)(III).
- (2) AGENCY REGULATIONS.—The regulations 6 prescribed under paragraph (1) shall be the same as 7 substantive regulations promulgated by the Sec-8 retary to carry out this Act except insofar as the 9 Board may determine, for good cause shown and 10 stated together with the regulations prescribed 11 under paragraph (1), that a modification of such 12 regulations would be more effective for the imple-13 mentation of the rights and protections involved
- (e) Employees Covered by Chapter 5 of Title3, United States Code.—

under this section.

17 (1) AUTHORITY.—Not later than 90 days after 18 the Secretary prescribes regulations under sub-19 section (a), the President (or the designee of the 20 President) shall prescribe such regulations as are 21 necessary to carry out this Act with respect to em-22 ployees described in section 4(4)(D) and other indi-23 viduals affected by employers described in section 24 4(5)(A)(i)(IV).

- 1 (2) AGENCY REGULATIONS.—The regulations 2 prescribed under paragraph (1) shall be the same as 3 substantive regulations promulgated by the Sec-4 retary to carry out this Act except insofar as the 5 President (or designee) may determine, for good 6 cause shown and stated together with the regula-7 tions prescribed under paragraph (1), that a modi-8 fication of such regulations would be more effective 9 for the implementation of the rights and protections 10 involved under this section.
- (d) Employees Covered by Chapter 63 of Title5, United States Code.—
- 13 (1) AUTHORITY.—Not later than 90 days after 14 the Secretary prescribes regulations under sub-15 section (a), the Director of the Office of Personnel 16 Management shall prescribe such regulations as are 17 necessary to carry out this Act with respect to em-18 ployees described in section 4(4)(E) and other indi-19 viduals affected by employers described in section 20 4(5)(A)(i)(V).
  - (2) AGENCY REGULATIONS.—The regulations prescribed under paragraph (1) shall be the same as substantive regulations promulgated by the Secretary to carry out this Act except insofar as the Director may determine, for good cause shown and

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- 1 stated together with the regulations prescribed
- 2 under paragraph (1), that a modification of such
- 3 regulations would be more effective for the imple-
- 4 mentation of the rights and protections involved
- 5 under this section.

### 6 SEC. 15. EFFECTIVE DATES.

- 7 (a) Effective Date.—This Act shall take effect 6
- 8 months after the date of issuance of regulations under sec-
- 9 tion 14(a)(1).
- 10 (b) COLLECTIVE BARGAINING AGREEMENTS.—In the
- 11 case of a collective bargaining agreement in effect on the
- 12 effective date prescribed by subsection (a), this Act shall
- 13 take effect on the earlier of—
- 14 (1) the date of the termination of such agree-
- ment; or
- 16 (2) the date that occurs 18 months after the
- 17 date of issuance of regulations under section
- 18 14(a)(1).

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