111TH CONGRESS 1ST SESSION

S. 795

To amend the Social Security Act to enhance the social security of the Nation by ensuring adequate public-private infrastructure and to resolve to prevent, detect, treat, intervene in, and prosecute elder abuse, neglect, and exploitation, and for other purposes.

IN THE SENATE OF THE UNITED STATES

APRIL 2, 2009

Mr. Hatch (for himself, Mrs. Lincoln, Mr. Kohl, and Ms. Snowe) introduced the following bill; which was read twice and referred to the Committee on Finance

A BILL

To amend the Social Security Act to enhance the social security of the Nation by ensuring adequate public-private infrastructure and to resolve to prevent, detect, treat, intervene in, and prosecute elder abuse, neglect, and exploitation, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.
- 4 (a) Short Title.—This Act may be cited as the
- 5 "Elder Justice Act of 2009".
- 6 (b) Table of Contents.—The table of contents of
- 7 this Act is as follows:

- Sec. 1. Short title; table of contents.
- Sec. 2. Findings.
- Sec. 3. Purposes.
- Sec. 4. Definitions.
- Sec. 5. Elder Justice.

"Subtitle 2—Elder Justice

- "Sec. 2011. Definitions.
- "Sec. 2012. General provisions.

"PART A—NATIONAL COORDINATION OF ELDER JUSTICE ACTIVITIES AND RESEARCH

- "SUBPART 1—ELDER JUSTICE COORDINATING COUNCIL AND ADVISORY BOARD ON ELDER ABUSE, NEGLECT, AND EXPLOITATION
 - "Sec. 2021. Elder Justice Coordinating Council.
 - "Sec. 2022. Advisory Board on Elder Abuse, Neglect, and Exploitation.
 - "Sec. 2023. Research protections.
 - "Sec. 2024. Authorization of appropriations.

"Sec. 2031. Establishment and support of elder abuse, neglect, and Exploitation Forensic Centers.

"Part B—Programs To Promote Elder Justice

- "Sec. 2041. Enhancement of long-term care.
- "Sec. 2042. Adult protective services functions and grant programs.
- "Sec. 2043. Long-term care ombudsman program grants and training.
- "Sec. 2044. Provision of information regarding, and evaluations of, elder justice programs.
- "Sec. 2045. Report.

1 SEC. 2. FINDINGS.

- 2 Congress finds the following:
- 3 (1) The proportion of the United States popu-
- 4 lation age 60 years or older will drastically increase
- 5 in the next 30 years as more than 76,000,000 baby
- 6 boomers approach retirement and old age.
- 7 (2) Each year, anywhere between 500,000 and
- 8 5,000,000 elders in the United States are abused,
- 9 neglected, or exploited.

[&]quot;SUBPART 2—ELDER ABUSE, NEGLECT, AND EXPLOITATION FORENSIC CENTERS

- (3) Elder abuse, neglect, and exploitation have no boundaries, and cross all racial, social class, gender, and geographic lines.
 - (4) Victims of elder abuse, neglect, and exploitation are not only subject to injury from mistreatment and neglect, they are also 3.1 times more likely than elders who were not victims of elder abuse, neglect, and exploitation to die at an earlier age than expected.
 - (5) There is a general dearth of data as to the nature and scope of elder abuse, neglect, and exploitation. In recognition of the need to improve data collection efforts with respect to elder abuse, neglect, and exploitation, Congress required the Secretary of Health and Human Services to conduct a study by the end of 2008 on establishing a uniform national database on elder abuse under section 405 of title IV of Division C of the Tax Relief and Health Care Act of 2006 (Public Law 109–432).
 - (6) Despite the dearth of data in the field, experts agree that most cases of elder abuse, neglect, and exploitation are never reported and that abuse, neglect, and exploitation shorten a victim's life, often triggering a downward spiral of an otherwise productive, self-sufficient elder's life. Programs address-

- ing other difficult issues such as domestic violence and child abuse and neglect have demonstrated the need for a multifaceted law, combining public health, social service, and law enforcement approaches.
 - (7) For over 20 years, Congress has been presented with facts and testimony calling for a coordinated Federal effort to combat elder abuse, neglect, and exploitation.
 - (8) The Federal Government has been slow to respond to the needs of victims of elder abuse, neglect, and exploitation or to undertake prevention efforts.
 - (9) No Federal law has been enacted that adequately and comprehensively addresses the issues of elder abuse, neglect, and exploitation and there are very limited resources available to those in the field that directly deal with those issues.
 - (10) Differences in State laws and practices in the areas of elder abuse, neglect, and exploitation lead to significant disparities in prevention, protective and social services, treatment systems, and law enforcement, and lead to other inequities.
 - (11) The Federal Government has played an important role in promoting research, training, public safety, and data collection, and the identification,

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1	development, and dissemination of promising health
2	care, social, and protective services, and law enforce-
3	ment practices, relating to child abuse and neglect,
4	domestic violence, and violence against women. The
5	Federal Government should promote similar efforts
6	and protections relating to elder abuse, neglect, and
7	exploitation.
8	(12) The Federal Government should provide
9	leadership and assist States and communities in
10	their efforts to protect elders in the United States
11	by—
12	(A) promoting coordinated planning among
13	all levels of government;
14	(B) generating and sharing knowledge rel-
15	evant to protecting elders;
16	(C) providing leadership to combat the
17	abuse, neglect, and exploitation of the Nation's
18	elders; and
19	(D) providing resources to States and com-
20	munities to promote elder justice.
21	(13) The problem of elder abuse, neglect, and
22	exploitation requires a comprehensive approach
23	that—
24	(A) integrates the work of health, legal,
25	and social service agencies and organizations:

1	(B) emphasizes the need for prevention, re-
2	porting, investigation, assessment, treatment,
3	and prosecution of elder abuse, neglect, and ex-
4	ploitation at all levels of government;
5	(C) ensures that sufficient numbers of
6	properly trained personnel with specialized
7	knowledge are in place to—
8	(i) treat, assess, and provide services
9	relating to elder abuse, neglect, and exploi-
10	tation; and
11	(ii) carry out elder protection duties;
12	(D) is sensitive to ethnic and cultural di-
13	versity;
14	(E) recognizes the role of mental health,
15	disability, dementia, substance abuse, medica-
16	tion mismanagement, and family dysfunction
17	problems in increasing and exacerbating elder
18	abuse, neglect, and exploitation; and
19	(F) balances elders' right to self-deter-
20	mination with society's responsibility to protect
21	elders.
22	(14) The human, social, and economic cost of
23	elder abuse, neglect, and exploitation is high and in-
24	cludes unnecessary expenditures of funds from many
25	public programs.

- 1 (15) The failure to coordinate activities relating 2 to, and comprehensively prevent and treat, elder 3 abuse, neglect, and exploitation threatens the future 4 and well-being of millions of elders in the United 5 States.
- 6 (16) All elements of society in the United 7 States have a shared responsibility in responding to 8 a national problem of elder abuse, neglect, and ex-9 ploitation.

10 SEC. 3. PURPOSES.

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The purposes of this Act are as follows:

- (1) To enhance the social security of the Nation by ensuring adequate public-private infrastructure and resolving to prevent, detect, treat, understand, and intervene in, and where appropriate, aid in the prosecution of, elder abuse, neglect, and exploitation.
- (2) To bring a comprehensive approach to preventing and combating elder abuse, neglect, and exploitation, a long invisible problem that afflicts the most vulnerable among the aging population of the United States.
- (3) To raise the issue of elder abuse, neglect, and exploitation to national attention, and to create the infrastructure at the Federal, State, and local levels, to ensure that individuals and organizations

- on the front lines, who are fighting elder abuse, neglect, and exploitation with scarce resources and fragmented systems, have the resources and information needed to carry out their fight.
 - (4) To bring a comprehensive multidisciplinary approach to elder justice.
 - (5) To set in motion research and data collection to fill gaps in knowledge about elder abuse, neglect, and exploitation.
 - (6) To supplement the activities of service providers and programs, to enhance training, and to leverage scarce resources efficiently, in order to ensure that elder justice receives the attention it deserves as the Nation's population ages.
 - (7) To recognize and address the role of mental health, disability, dementia, substance abuse, medication mismanagement, and family dysfunction problems in increasing and exacerbating elder abuse, neglect, and exploitation.
 - (8) To create short- and long-term strategic plans for the development and coordination of elder justice research, programs, studies, training, and other efforts nationwide.

1	(9) To promote collaborative efforts and dimin-
2	ish overlap and gaps in efforts in developing the im-
3	portant field of elder justice.
4	(10) To honor and respect the right of all indi-
5	viduals with diminished capacity to decisionmaking
6	autonomy, self-determination, and dignity of choice.
7	(11) To respect the wishes of individuals with
8	diminished capacity and their family members in
9	providing supportive services and care plans in-
10	tended to protect elders from abuse, neglect (includ-
11	ing self-neglect), and exploitation.
12	SEC. 4. DEFINITIONS.
13	Except as otherwise specifically provided, any term
14	that is defined in section 2011 of the Social Security Act
15	(as added by section 5(a)) and is used in this Act has
16	the meaning given such term by such section.
17	SEC. 5. ELDER JUSTICE.
18	(a) Elder Justice.—
19	(1) In general.—Title XX of the Social Secu-
20	rity Act (42 U.S.C. 1397 et seq.) is amended—
21	(A) in the heading, by inserting "AND
22	ELDER JUSTICE" after "SOCIAL
23	SERVICES";
24	(B) by inserting before section 2001 the
25	following:

1	"Subtitle 1—Block Grants to States
2	for Social Services";
3	and
4	(C) by adding at the end the following:
5	"Subtitle 2—Elder Justice
6	"SEC. 2011. DEFINITIONS.
7	"In this subtitle:
8	"(1) Abuse.—The term 'abuse' means the
9	knowing infliction of physical or psychological harm
10	or the knowing deprivation of goods or services that
11	are necessary to meet essential needs or to avoid
12	physical or psychological harm.
13	"(2) Adult protective services.—The term
14	'adult protective services' means such services pro-
15	vided to adults as the Secretary may specify and in-
16	cludes services such as—
17	"(A) disseminating reports of adult abuse,
18	neglect, or exploitation;
19	"(B) investigating the reports described in
20	subparagraph (A);
21	"(C) case planning, monitoring, evaluation,
22	and other case work and services; and
23	"(D) providing, arranging for, or facili-
24	tating the provision of medical, social service,

1	economic, legal, housing, law enforcement, or
2	other protective, emergency, or support services.
3	"(3) Caregiver.—The term 'caregiver' means
4	an individual who has the responsibility for the care
5	of an elder, either voluntarily, by contract, by receipt
6	of payment for care, or as a result of the operation
7	of law, and means a family member or other indi-
8	vidual who provides (on behalf of such individual or
9	of a public or private agency, organization, or insti-
10	tution) compensated or uncompensated care to an
11	elder who needs supportive services in any setting.
12	"(4) DIRECT CARE.—The term 'direct care'
13	means care by an employee or contractor who pro-
14	vides assistance or long-term care services to a re-
15	cipient.
16	"(5) Elder.—The term 'elder' means an indi-
17	vidual age 60 or older.
18	"(6) Elder Justice.—The term 'elder justice'
19	means—
20	"(A) from a societal perspective, efforts
21	to—
22	"(i) prevent, detect, treat, intervene
23	in, and prosecute elder abuse, neglect, and
24	exploitation; and

1	"(ii) protect elders with diminished
2	capacity while maximizing their autonomy;
3	and
4	"(B) from an individual perspective, the
5	recognition of an elder's rights, including the
6	right to be free of abuse, neglect, and exploi-
7	tation.
8	"(7) ELIGIBLE ENTITY.—The term 'eligible en-
9	tity' means a State or local government agency, In-
10	dian tribe or tribal organization, or any other public
11	or private entity that is engaged in and has expertise
12	in issues relating to elder justice or in a field nec-
13	essary to promote elder justice efforts.
14	"(8) Exploitation.—The term 'exploitation'
15	means the fraudulent or otherwise illegal, unauthor-
16	ized, or improper act or process of an individual, in-
17	cluding a caregiver or fiduciary, that uses the re-
18	sources of an elder for monetary or personal benefit,
19	profit, or gain, or that results in depriving an elder
20	of rightful access to, or use of, benefits, resources,
21	belongings, or assets.
22	"(9) FIDUCIARY.—The term 'fiduciary'—
23	"(A) means a person or entity with the
24	legal responsibility—

1	"(i) to make decisions on behalf of
2	and for the benefit of another person; and
3	"(ii) to act in good faith and with
4	fairness; and
5	"(B) includes a trustee, a guardian, a con-
6	servator, an executor, an agent under a finan-
7	cial power of attorney or health care power of
8	attorney, or a representative payee.
9	"(10) Grant.—The term 'grant' includes a
10	contract, cooperative agreement, or other mechanism
11	for providing financial assistance.
12	"(11) Guardianship.—The term 'guardian-
13	ship' means—
14	"(A) the process by which a State court
15	determines that an adult individual lacks capac-
16	ity to make decisions about self-care and prop-
17	erty, and appoints another individual or entity
18	known as a guardian, as a conservator, or by a
19	similar term, as a surrogate decisionmaker;
20	"(B) the manner in which the court-ap-
21	pointed surrogate decisionmaker carries out du-
22	ties to the individual and the court; or
23	"(C) the manner in which the court exer-
24	cises oversight of the surrogate decisionmaker.
25	"(12) Indian Tribe.—

1	"(A) IN GENERAL.—The term 'Indian
2	tribe' has the meaning given such term in sec-
3	tion 4 of the Indian Self-Determination and
4	Education Assistance Act (25 U.S.C. 450b).
5	"(B) Inclusion of Pueblo and
6	RANCHERIA.—The term 'Indian tribe' includes
7	any Pueblo or Rancheria.
8	"(13) Law enforcement.—The term 'law en-
9	forcement' means the full range of potential re-
10	sponders to elder abuse, neglect, and exploitation in-
11	cluding—
12	"(A) police, sheriffs, detectives, public safe-
13	ty officers, and corrections personnel;
14	"(B) prosecutors;
15	"(C) medical examiners;
16	"(D) investigators; and
17	"(E) coroners.
18	"(14) Long-term care.—
19	"(A) IN GENERAL.—The term 'long-term
20	care' means supportive and health services spec-
21	ified by the Secretary for individuals who need
22	assistance because the individuals have a loss of
23	capacity for self-care due to illness, disability,
24	or vulnerability.

1	"(B) Loss of Capacity for self-
2	CARE.—For purposes of subparagraph (A), the
3	term 'loss of capacity for self-care' means an in-
4	ability to engage in 1 or more activities of daily
5	living, including eating, dressing, bathing, and
6	management of one's financial affairs.
7	"(15) Long-term care facility.—The term
8	'long-term care facility' means a residential care pro-
9	vider that arranges for, or directly provides, long-
10	term care.
11	"(16) Neglect.—The term 'neglect' means—
12	"(A) the failure of a caregiver or fiduciary
13	to provide the goods or services that are nec-
14	essary to maintain the health or safety of an
15	elder; or
16	"(B) self-neglect.
17	"(17) Nursing facility.—
18	"(A) IN GENERAL.—The term 'nursing fa-
19	cility' has the meaning given such term under
20	section 1919(a).
21	"(B) Inclusion of skilled nursing fa-
22	CILITY.—The term 'nursing facility' includes a
23	skilled nursing facility (as defined in section
24	1819(a)).

1	"(18) Self-neglect.—The term 'self-neglect'
2	means an adult's inability, due to physical or mental
3	impairment or diminished capacity, to perform es-
4	sential self-care tasks including—
5	"(A) obtaining essential food, clothing,
6	shelter, and medical care;
7	"(B) obtaining goods and services nec-
8	essary to maintain physical health, mental
9	health, or general safety; or
10	"(C) managing one's own financial affairs.
11	"(19) Serious bodily injury.—
12	"(A) IN GENERAL.—The term 'serious
13	bodily injury' means an injury—
14	"(i) involving extreme physical pain;
15	"(ii) involving substantial risk of
16	death;
17	"(iii) involving protracted loss or im-
18	pairment of the function of a bodily mem-
19	ber, organ, or mental faculty; or
20	"(iv) requiring medical intervention
21	such as surgery, hospitalization, or phys-
22	ical rehabilitation.
23	"(B) Criminal Sexual Abuse.—Serious
24	bodily injury shall be considered to have oc-
25	curred if the conduct causing the injury is con-

- duct described in section 2241 (relating to ag-
- 2 gravated sexual abuse) or 2242 (relating to sex-
- 3 ual abuse) of title 18, United States Code, or
- 4 any similar offense under State law.
- 5 "(20) Social.—The term 'social', when used
- 6 with respect to a service, includes adult protective
- 7 services.
- 8 "(21) State legal assistance devel-
- 9 OPER.—The term 'State legal assistance developer'
- means an individual described in section 731 of the
- 11 Older Americans Act of 1965.
- 12 "(22) State Long-term care ombudsman.—
- The term 'State Long-Term Care Ombudsman'
- means the State Long-Term Care Ombudsman de-
- scribed in section 712(a)(2) of the Older Americans
- 16 Act of 1965.

17 "SEC. 2012. GENERAL PROVISIONS.

- 18 "(a) Protection of Privacy.—In pursuing activi-
- 19 ties under this subtitle, the Secretary shall ensure the pro-
- 20 tection of individual health privacy consistent with the reg-
- 21 ulations promulgated under section 264(c) of the Health
- 22 Insurance Portability and Accountability Act of 1996 and
- 23 applicable State and local privacy regulations.
- 24 "(b) Rule of Construction.—Nothing in this sub-
- 25 title shall be construed to interfere with or abridge an el-

1	der's right to practice his or her religion through reliance
2	on prayer alone for healing when this choice—
3	"(1) is contemporaneously expressed, either
4	orally or in writing, with respect to a specific illness
5	or injury which the elder has at the time of the deci-
6	sion by an elder who is competent at the time of the
7	decision;
8	"(2) is previously set forth in a living will,
9	health care proxy, or other advance directive docu-
10	ment that is validly executed and applied under
11	State law; or
12	"(3) may be unambiguously deduced from the
13	elder's life history.
14	"PART A—NATIONAL COORDINATION OF ELDER
15	JUSTICE ACTIVITIES AND RESEARCH
16	"Subpart 1—Elder Justice Coordinating Council and
17	Advisory Board on Elder Abuse, Neglect, and Ex-
18	ploitation
19	"SEC. 2021. ELDER JUSTICE COORDINATING COUNCIL.
20	"(a) Establishment.—There is established within
21	the Office of the Secretary an Elder Justice Coordinating
22	Council (in this section referred to as the 'Council').
23	"(b) Membership.—
24	"(1) In general.—The Council shall be com-
25	posed of the following members:

1	"(A) The Secretary (or the Secretary's
2	designee).
3	"(B) The Attorney General (or the Attor-
4	ney General's designee).
5	"(C) The head of each Federal department
6	or agency or other governmental entity identi-
7	fied by the Chair referred to in subsection (d)
8	as having responsibilities, or administering pro-
9	grams, relating to elder abuse, neglect, and ex-
10	ploitation.
11	"(2) REQUIREMENT.—Each member of the
12	Council shall be an officer or employee of the Fed-
13	eral Government.
14	"(c) Vacancies.—Any vacancy in the Council shall
15	not affect its powers, but shall be filled in the same man-
16	ner as the original appointment was made.
17	"(d) Chair.—The member described in subsection
18	(b)(1)(A) shall be Chair of the Council.
19	"(e) Meetings.—The Council shall meet at least 2
20	times per year, as determined by the Chair.
21	"(f) Duties.—
22	"(1) IN GENERAL.—The Council shall make
23	recommendations to the Secretary for the coordina-
24	tion of activities of the Department of Health and
25	Human Services, the Department of Justice, and

1	other relevant Federal, State, local, and private
2	agencies and entities, relating to elder abuse, ne-
3	glect, and exploitation and other crimes against el-
4	ders.
5	"(2) Report.—Not later than the date that is
6	2 years after the date of enactment of the Elder
7	Justice Act of 2009 and every 2 years thereafter,
8	the Council shall submit to the Committee on Fi-
9	nance of the Senate and the Committee on Ways
10	and Means and the Committee on Energy and Com-
11	merce of the House of Representatives a report
12	that—
13	"(A) describes the activities and accom-
14	plishments of, and challenges faced by—
15	"(i) the Council; and
16	"(ii) the entities represented on the
17	Council; and
18	"(B) makes such recommendations for leg-
19	islation, model laws, or other action as the
20	Council determines to be appropriate.
21	"(g) Powers of the Council.—
22	"(1) Information from federal agen-
23	CIES.—Subject to the requirements of section
24	2012(a), the Council may secure directly from any
25	Federal department or agency such information as

- 1 the Council considers necessary to carry out this sec-
- 2 tion. Upon request of the Chair of the Council, the
- 3 head of such department or agency shall furnish
- 4 such information to the Council.
- 5 "(2) Postal services.—The Council may use
- 6 the United States mails in the same manner and
- 7 under the same conditions as other departments and
- 8 agencies of the Federal Government.
- 9 "(h) Travel Expenses.—The members of the
- 10 Council shall not receive compensation for the perform-
- 11 ance of services for the Council. The members shall be
- 12 allowed travel expenses, including per diem in lieu of sub-
- 13 sistence, at rates authorized for employees of agencies
- 14 under subchapter I of chapter 57 of title 5, United States
- 15 Code, while away from their homes or regular places of
- 16 business in the performance of services for the Council.
- 17 Notwithstanding section 1342 of title 31, United States
- 18 Code, the Secretary may accept the voluntary and uncom-
- 19 pensated services of the members of the Council.
- 20 "(i) Detail of Government Employees.—Any
- 21 Federal Government employee may be detailed to the
- 22 Council without reimbursement, and such detail shall be
- 23 without interruption or loss of civil service status or privi-
- 24 lege.

- 1 "(j) Status as Permanent Council.—Section 14
- 2 of the Federal Advisory Committee Act (5 U.S.C. App.)
- 3 shall not apply to the Council.
- 4 "SEC. 2022. ADVISORY BOARD ON ELDER ABUSE, NEGLECT,
- 5 AND EXPLOITATION.
- 6 "(a) Establishment.—There is established a board
- 7 to be known as the 'Advisory Board on Elder Abuse, Ne-
- 8 glect, and Exploitation' (in this section referred to as the
- 9 'Advisory Board') to create short- and long-term multi-
- 10 disciplinary strategic plans for the development of the field
- 11 of elder justice and to make recommendations to the Elder
- 12 Justice Coordinating Council established under section
- 13 2021.
- 14 "(b) Composition.—The Advisory Board shall be
- 15 composed of 27 members appointed by the Secretary from
- 16 among members of the general public who are individuals
- 17 with experience and expertise in elder abuse, neglect, and
- 18 exploitation prevention, detection, treatment, intervention,
- 19 or prosecution.
- 20 "(c) Solicitation of Nominations.—The Sec-
- 21 retary shall publish a notice in the Federal Register solic-
- 22 iting nominations for the appointment of members of the
- 23 Advisory Board under subsection (b).
- 24 "(d) Terms.—

1	"(1) In General.—Each member of the Advi-
2	sory Board shall be appointed for a term of 3 years,
3	except that, of the members first appointed—
4	"(A) 9 shall be appointed for a term of 3
5	years;
6	"(B) 9 shall be appointed for a term of 2
7	years; and
8	"(C) 9 shall be appointed for a term of 1
9	year.
10	"(2) VACANCIES.—
11	"(A) IN GENERAL.—Any vacancy on the
12	Advisory Board shall not affect its powers, but
13	shall be filled in the same manner as the origi-
14	nal appointment was made.
15	"(B) FILLING UNEXPIRED TERM.—An in-
16	dividual chosen to fill a vacancy shall be ap-
17	pointed for the unexpired term of the member
18	replaced.
19	"(3) Expiration of terms.—The term of any
20	member shall not expire before the date on which
21	the member's successor takes office.
22	"(e) Election of Officers.—The Advisory Board
23	shall elect a Chair and Vice Chair from among its mem-
24	bers. The Advisory Board shall elect its initial Chair and
25	Vice Chair at its initial meeting.

1	"(f) Duties.—
2	"(1) Enhance communication on pro-
3	MOTING QUALITY OF, AND PREVENTING ABUSE AND
4	NEGLECT IN, LONG-TERM CARE.—The Advisory
5	Board shall develop collaborative and innovative ap-
6	proaches to improve the quality of, including pre-
7	venting abuse and neglect in, long-term care.
8	"(2) Collaborative efforts to develop
9	CONSENSUS AROUND THE MANAGEMENT OF CER-
10	TAIN QUALITY-RELATED FACTORS.—
11	"(A) In General.—The Advisory Board
12	shall establish multidisciplinary panels to ad-
13	dress, and develop consensus on, subjects relat-
14	ing to improving the quality of long-term care.
15	At least 1 such panel shall address, and develop
16	consensus on, methods for managing resident-
17	to-resident abuse in long-term care.
18	"(B) ACTIVITIES CONDUCTED.—The multi-
19	disciplinary panels established under subpara-
20	graph (A) shall examine relevant research and
21	data, identify best practices with respect to the
22	subject of the panel, determine the best way to
23	carry out those best practices in a practical and

feasible manner, and determine an effective

1	manner of distributing information on such
2	subject.
3	"(3) Report.—Not later than the date that is
4	18 months after the date of enactment of the Elder
5	Justice Act of 2009, and annually thereafter, the
6	Advisory Board shall prepare and submit to the
7	Elder Justice Coordinating Council, the Committee
8	on Finance of the Senate, and the Committee on
9	Ways and Means and the Committee on Energy and
10	Commerce of the House of Representatives a report
11	containing—
12	"(A) information on the status of Federal,
13	State, and local public and private elder justice
14	activities;
15	"(B) recommendations (including rec-
16	ommended priorities) regarding—
17	"(i) elder justice programs, research,
18	training, services, practice, enforcement,
19	and coordination;
20	"(ii) coordination between entities
21	pursuing elder justice efforts and those in-
22	volved in related areas that may inform or
23	overlap with elder justice efforts, such as
24	activities to combat violence against women
25	and child abuse and neglect; and

1	"(iii) activities relating to adult fidu-
2	ciary systems, including guardianship and
3	other fiduciary arrangements;
4	"(C) recommendations for specific modi-
5	fications needed in Federal and State laws (in-
6	cluding regulations) or for programs, research,
7	and training to enhance prevention, detection,
8	and treatment (including diagnosis) of, inter-
9	vention in (including investigation of), and
10	prosecution of elder abuse, neglect, and exploi-
11	tation;
12	"(D) recommendations on methods for the
13	most effective coordinated national data collec-
14	tion with respect to elder justice, and elder
15	abuse, neglect, and exploitation; and
16	"(E) recommendations for a multidisci-
17	plinary strategic plan to guide the effective and
18	efficient development of the field of elder jus-
19	tice.
20	"(g) Powers of the Advisory Board.—
21	"(1) Information from federal agen-
22	CIES.—Subject to the requirements of section
23	2012(a), the Advisory Board may secure directly
24	from any Federal department or agency such infor-
25	mation as the Advisory Board considers necessary to

carry out this section. Upon request of the Chair of the Advisory Board, the head of such department or agency shall furnish such information to the Advi-

sory Board.

- 5 "(2) Sharing of data and reports.—The 6 Advisory Board may request from any entity pur-7 suing elder justice activities under the Elder Justice 8 Act of 2009 or an amendment made by that Act, 9 any data, reports, or recommendations generated in 10 connection with such activities.
- 11 "(3) Postal services.—The Advisory Board 12 may use the United States mails in the same man-13 ner and under the same conditions as other depart-14 ments and agencies of the Federal Government.
- 15 "(h) Travel Expenses.—The members of the Advisory Board shall not receive compensation for the perform-16 17 ance of services for the Advisory Board. The members 18 shall be allowed travel expenses for up to 4 meetings per year, including per diem in lieu of subsistence, at rates 19 authorized for employees of agencies under subchapter I 21 of chapter 57 of title 5, United States Code, while away from their homes or regular places of business in the performance of services for the Advisory Board. Notwithstanding section 1342 of title 31, United States Code, the

- 1 Secretary may accept the voluntary and uncompensated
- 2 services of the members of the Advisory Board.
- 3 "(i) Detail of Government Employees.—Any
- 4 Federal Government employee may be detailed to the Ad-
- 5 visory Board without reimbursement, and such detail shall
- 6 be without interruption or loss of civil service status or
- 7 privilege.
- 8 "(j) Status as Permanent Advisory Com-
- 9 MITTEE.—Section 14 of the Federal Advisory Committee
- 10 Act (5 U.S.C. App.) shall not apply to the advisory board.
- 11 "SEC. 2023. RESEARCH PROTECTIONS.
- 12 "(a) Guidelines.—The Secretary shall promulgate
- 13 guidelines to assist researchers working in the area of
- 14 elder abuse, neglect, and exploitation, with issues relating
- 15 to human subject protections.
- 16 "(b) Definition of Legally Authorized Rep-
- 17 RESENTATIVE FOR APPLICATION OF REGULATIONS.—For
- 18 purposes of the application of subpart A of part 46 of title
- 19 45, Code of Federal Regulations, to research conducted
- 20 under this subpart, the term 'legally authorized represent-
- 21 ative' means, unless otherwise provided by law, the indi-
- 22 vidual or judicial or other body authorized under the appli-
- 23 cable law to consent to medical treatment on behalf of an-
- 24 other person.

1 "SEC. 2024. AUTHORIZATION OF APPROPRIATIONS.

- 2 "There are authorized to be appropriated to carry out
- 3 this subpart—
- 4 "(1) for fiscal year 2010, \$6,500,000; and
- 5 "(2) for each of fiscal years 2011 through
- 6 2013, \$7,000,000.
- 7 "Subpart 2—Elder Abuse, Neglect, and Exploitation
- 8 Forensic Centers
- 9 "SEC. 2031. ESTABLISHMENT AND SUPPORT OF ELDER
- 10 ABUSE, NEGLECT, AND EXPLOITATION FO-
- 11 RENSIC CENTERS.
- 12 "(a) IN GENERAL.—The Secretary, in consultation
- 13 with the Attorney General, shall make grants to eligible
- 14 entities to establish and operate stationary and mobile fo-
- 15 rensic centers, to develop forensic expertise regarding, and
- 16 provide services relating to, elder abuse, neglect, and ex-
- 17 ploitation.
- 18 "(b) Stationary Forensic Centers.—The Sec-
- 19 retary shall make 4 of the grants described in subsection
- 20 (a) to institutions of higher education with demonstrated
- 21 expertise in forensics or commitment to preventing or
- 22 treating elder abuse, neglect, or exploitation, to establish
- 23 and operate stationary forensic centers.
- 24 "(c) Mobile Centers.—The Secretary shall make
- 25 6 of the grants described in subsection (a) to appropriate
- 26 entities to establish and operate mobile forensic centers.

"(d) Authorized Activities.—

"(1) Development of forensic markers and methodologies.—An eligible entity that receives a grant under this section shall use funds made available through the grant to assist in determining whether abuse, neglect, or exploitation occurred and whether a crime was committed and to conduct research to describe and disseminate information on—

- "(A) forensic markers that indicate a case in which elder abuse, neglect, or exploitation may have occurred; and
- "(B) methodologies for determining, in such a case, when and how health care, emergency service, social and protective services, and legal service providers should intervene and when the providers should report the case to law enforcement authorities.
- "(2) DEVELOPMENT OF FORENSIC EXPER-TISE.—An eligible entity that receives a grant under this section shall use funds made available through the grant to develop forensic expertise regarding elder abuse, neglect, and exploitation in order to provide medical and forensic evaluation, therapeutic

- intervention, victim support and advocacy, case review, and case tracking.
- 3 "(3) Collection of Evidence.—The Sec-
- 4 retary, in coordination with the Attorney General,
- 5 shall use data made available by grant recipients
- 6 under this section to develop the capacity of geriatric
- 7 health care professionals and law enforcement to col-
- 8 lect forensic evidence, including collecting forensic
- 9 evidence relating to a potential determination of
- 10 elder abuse, neglect, or exploitation.
- 11 "(e) APPLICATION.—To be eligible to receive a grant
- 12 under this section, an entity shall submit an application
- 13 to the Secretary at such time, in such manner, and con-
- 14 taining such information as the Secretary may require.
- 15 "(f) AUTHORIZATION OF APPROPRIATIONS.—There
- 16 are authorized to be appropriated to carry out this sec-
- 17 tion—
- 18 "(1) for fiscal year 2010, \$4,000,000;
- 19 "(2) for fiscal year 2011, \$6,000,000; and
- 20 "(3) for each of fiscal years 2012 and 2013,
- \$8,000,000.

1	"PART B—PROGRAMS TO PROMOTE ELDER
2	JUSTICE
3	"SEC. 2041. ENHANCEMENT OF LONG-TERM CARE.
4	"(a) Grants and Incentives for Long-Term
5	Care Staffing.—
6	"(1) In general.—The Secretary shall carry
7	out activities, including activities described in para-
8	graphs (2) and (3), to provide incentives for individ-
9	uals to train for, seek, and maintain employment
10	providing direct care in a long-term care facility.
11	"(2) Specific programs to enhance train-
12	ING, RECRUITMENT, AND RETENTION OF STAFF.—
13	"(A) COORDINATION WITH SECRETARY OF
14	LABOR TO RECRUIT AND TRAIN LONG-TERM
15	CARE STAFF.—The Secretary shall coordinate
16	activities under this subsection with the Sec-
17	retary of Labor in order to provide incentives
18	for individuals to train for and seek employ-
19	ment providing direct care in a long-term care
20	facility.
21	"(B) Career ladders and wage or
22	BENEFIT INCREASES TO INCREASE STAFFING IN
23	LONG-TERM CARE FACILITIES.—
24	"(i) IN GENERAL.—The Secretary

shall make grants to long-term care facili-

1	ties to carry out programs through which
2	the facilities—
3	"(I) offer, to employees who pro-
4	vide direct care to residents of a long-
5	term care facility, continuing training
6	and varying levels of certification,
7	based on observed clinical care prac-
8	tices and the amount of time the em-
9	ployees spend providing direct care;
10	and
11	"(II) provide, or make arrange-
12	ments to provide, bonuses or other in-
13	creased compensation or benefits to
14	employees who achieve certification
15	under such a program.
16	"(ii) Application.—To be eligible to
17	receive a grant under this subparagraph, a
18	long-term care facility shall submit an ap-
19	plication to the Secretary at such time, in
20	such manner, and containing such infor-
21	mation as the Secretary may require
22	(which may include evidence of consulta-
23	tion with the State in which the long-term
24	care facility is located with respect to car-

1	rying out activities funded under the
2	grant).
3	"(iii) Authority to limit number
4	OF APPLICANTS.—Nothing in this subpara-
5	graph shall be construed as prohibiting the
6	Secretary from limiting the number of ap-
7	plicants for a grant under this subpara-
8	graph.
9	"(3) Specific programs to improve man-
10	AGEMENT PRACTICES.—
11	"(A) IN GENERAL.—The Secretary shall
12	make grants to long-term care facilities to en-
13	able the facilities to provide training and tech-
14	nical assistance to eligible employees.
15	"(B) AUTHORIZED ACTIVITIES.—A long-
16	term care facility that receives a grant under
17	subparagraph (A) shall use funds made avail-
18	able through the grant to provide training and
19	technical assistance to eligible employees re-
20	garding management practices using methods
21	that are demonstrated to promote retention of
22	individuals who provide direct care to residents
23	of the long-term care facility, such as—
24	"(i) the establishment of standard
25	human resource policies that reward high

1	performance, including policies that pro-
2	vide for improved wages and benefits on
3	the basis of job reviews;
4	"(ii) the establishment of motivational
5	and thoughtful work organization prac-
6	tices;
7	"(iii) the creation of a workplace cul-
8	ture that respects and values caregivers
9	and their needs;
10	"(iv) the promotion of a workplace
11	culture that respects the rights of residents
12	of a long-term care facility and results in
13	improved care for the residents; and
14	"(v) the establishment of other pro-
15	grams that promote the provision of high
16	quality care, such as a continuing edu-
17	cation program that provides additional
18	hours of training, including on-the-job
19	training, for employees who are certified
20	nurse aides.
21	"(C) Application.—To be eligible to re-
22	ceive a grant under this paragraph, a long-term
23	care facility shall submit an application to the
24	Secretary at such time, in such manner, and
25	containing such information as the Secretary

- may require (which may include evidence of consultation with the State in which the long-term care facility is located with respect to carrying out activities funded under the grant).
 - "(D) AUTHORITY TO LIMIT NUMBER OF APPLICANTS.—Nothing in this paragraph shall be construed as prohibiting the Secretary from limiting the number of applicants for a grant under this paragraph.
 - "(E) ELIGIBLE EMPLOYEE DEFINED.—In this paragraph, the term 'eligible employee' means an individual who establishes or implements management practices applicable with respect to individuals who provide direct care to residents of a long-term care facility and includes administrators, directors of nursing, staff developers, and charge nurses.
 - "(4) Accountability measures.—The Secretary shall develop accountability measures to ensure that the activities conducted using funds made available under this subsection benefit eligible employees and increase the stability of the long-term care workforce.
- 24 "(b) Informatics Systems Grant Program.—

1	"(1) Grants authorized.—The Secretary is
2	authorized to make grants to long-term care facili-
3	ties for the purpose of assisting such entities in off-
4	setting the costs related to purchasing, leasing, de-
5	veloping, and implementing standardized clinical
6	health care informatics systems designed to improve
7	patient safety and reduce adverse events and health
8	care complications resulting from medication errors
9	"(2) Use of grant funds.—Funds provided
10	under grants under this subsection may be used for
11	any of the following:
12	"(A) Purchasing, leasing, and installing
13	computer software and hardware, including
14	handheld computer technologies.
15	"(B) Making improvements to existing
16	computer software and hardware.
17	"(C) Making upgrades and other improve-
18	ments to existing computer software and hard-
19	ware to enable e-prescribing.
20	"(D) Providing education and training to
21	eligible long-term care facility staff on the use
22	of technology to implement the electronic trans-
23	mission of prescription and patient information
24	"(3) APPLICATION.—To be eligible to receive a

grant under this subsection, a long-term care facility

- shall submit an application to the Secretary at such time, in such manner, and containing such information as the Secretary may require (which may include evidence of consultation with the State in which the long-term care facility is located with respect to carrying out activities funded under the grant).
- 6 "(4) AUTHORITY TO LIMIT NUMBER OF APPLI-9 CANTS.—Nothing in this subsection shall be con-10 strued as prohibiting the Secretary from limiting the 11 number of applicants for a grant under this sub-12 section.
- 13 "(5) ACCOUNTABILITY MEASURES.—The Sec-14 retary shall develop accountability measures to en-15 sure that the activities conducted using funds made 16 available under this subsection help improve patient 17 safety and reduce adverse events and health care 18 complications resulting from medication errors.
- "(c) Inclusion of Adjudicated Crimes on Nurs-20 ing Home Compare Website.—Not later than 1 year 21 after the date of enactment of the Elder Justice Act of 22 2009, the Secretary shall ensure that the Department of 23 Health and Human Services includes, as part of the infor-24 mation provided for comparison of nursing facilities on the

official Internet website of the Federal Government for

- 1 Medicare beneficiaries (commonly referred to as the
- 2 'Nursing Home Compare' Medicare website), the number
- 3 of adjudicated instances of criminal violations by a nurs-
- 4 ing facility or crimes committed by an employee of a nurs-
- 5 ing facility—
- 6 "(1) that were committed inside of the facility;
- 7 and
- 8 "(2) with respect to such instances of violations
- 9 or crimes committed outside of the facility, that
- were the violations or crimes of elder abuse, neglect,
- and exploitation, criminal sexual abuse of an elder,
- or other violations or crimes that resulted in the se-
- rious bodily injury of an elder.
- 14 "(d) Development of Consumer Rights Infor-
- 15 MATION PAGE ON NURSING HOME COMPARE WEBSITE.—
- 16 Not later than 1 year after the date of enactment of the
- 17 Elder Justice Act of 2009, the Secretary shall ensure that
- 18 the Department of Health and Human Services, as part
- 19 of the information provided for comparison of nursing fa-
- 20 cilities on the Nursing Home Compare Medicare website
- 21 develops and includes a consumer rights information page
- 22 that contains links to descriptions of, and information
- 23 with respect to, the following:
- 24 "(1) The documentation on nursing facilities
- 25 that is available to the public.

1	"(2) General information and tips on choosing
2	a nursing facility that meets the needs of the indi-
3	vidual.
4	"(3) General information on consumer rights
5	with respect to nursing facilities.
6	"(4) The nursing facility survey process (on a
7	national and State-specific basis).
8	"(5) On a State-specific basis, the services
9	available through the State long-term care ombuds-
10	man for such State.
11	"(e) Development and Adoption of Standards
12	FOR TRANSACTIONS INVOLVING CLINICAL DATA BY
13	LONG-TERM CARE FACILITIES.—
14	"(1) Standards.—The Secretary shall develop
15	and adopt uniform open electronic standards for
16	transactions involving clinical data by long-term care
17	facilities. Such standards shall include messaging
18	and nomenclature standards.
19	"(2) Compatibility with other stand-
20	ARDS.—The standards developed and adopted under
21	paragraph (1) shall be compatible with standards es-
22	tablished under part C of title XI, standards estab-
23	lished under subsections $(b)(2)(B)(i)$ and $(e)(4)$ of

section $1860\mathrm{D-4}$, standards adopted under section

1	3004 of the Public Health Service Act, and with
2	general health information technology standards.
3	"(3) Electronic submission of data to
4	THE SECRETARY.—
5	"(A) IN GENERAL.—Not later than 10
6	years after the date of enactment of the Elder
7	Justice Act of 2009, the Secretary shall have
8	procedures in place to accept the optional elec-
9	tronic submission of clinical data by long-term
10	care facilities pursuant to the standards devel-
11	oped and adopted under paragraph (1).
12	"(B) Rule of Construction.—Nothing
13	in this subsection shall be construed to require
14	a long-term care facility to submit clinical data
15	electronically to the Secretary.
16	"(f) REGULATIONS.—The Secretary shall promulgate
17	regulations to carry out subsections (c), (d), and (e) of
18	this section. Such regulations shall require a State, as a
19	condition of the receipt of funds under this part, to con-
20	duct such data collection and reporting as the Secretary
21	determines are necessary to satisfy the requirements of
22	such subsections.
23	"(g) Authorization of Appropriations.—There
24	are authorized to be appropriated to carry out this sec-
25	tion—

1	"(1) for fiscal year 2010, \$20,000,000;
2	"(2) for fiscal year 2011, $$17,500,000$; and
3	"(3) for each of fiscal years 2012 and 2013,
4	\$15,000,000.
5	"SEC. 2042. ADULT PROTECTIVE SERVICES FUNCTIONS AND
6	GRANT PROGRAMS.
7	"(a) Secretarial Responsibilities.—
8	"(1) IN GENERAL.—The Secretary shall ensure
9	that the Department of Health and Human Serv-
10	ices—
11	"(A) provides funding authorized by this
12	part to State and local adult protective services
13	offices that investigate reports of the abuse, ne-
14	glect, and exploitation of elders;
15	"(B) collects and disseminates data annu-
16	ally relating to the abuse, exploitation, and ne-
17	glect of elders in coordination with the Depart-
18	ment of Justice;
19	"(C) develops and disseminates informa-
20	tion on best practices regarding, and provides
21	training on, carrying out adult protective serv-
22	ices;
23	"(D) conducts research related to the pro-
24	vision of adult protective services; and

1	"(E) provides technical assistance to
2	States and other entities that provide or fund
3	the provision of adult protective services, in-
4	cluding through grants made under subsections
5	(b) and (c).
6	"(2) Authorization of appropriations.—
7	There are authorized to be appropriated to carry out
8	this subsection, \$3,000,000 for fiscal year 2010 and
9	\$4,000,000 for each of fiscal years 2011 through
10	2013.
11	"(b) Grants To Enhance the Provision of
12	ADULT PROTECTIVE SERVICES.—
13	"(1) Establishment.—There is established an
14	adult protective services grant program under which
15	the Secretary shall annually award grants to States
16	in the amounts calculated under paragraph (2) for
17	the purposes of enhancing adult protective services
18	provided by States and local units of government.
19	"(2) Amount of Payment.—
20	"(A) In general.—Subject to the avail-
21	ability of appropriations and subparagraphs (B)
22	and (C), the amount paid to a State for a fiscal
23	year under the program under this subsection
24	shall equal the amount appropriated for that
25	year to carry out this subsection multiplied by

1	the percentage of the total number of elders
2	who reside in the United States who reside in
3	that State.
4	"(B) Guaranteed minimum payment
5	AMOUNT.—
6	"(i) 50 states.—Subject to clause
7	(ii), if the amount determined under sub-
8	paragraph (A) for a State for a fiscal year
9	is less than 0.75 percent of the amount ap-
10	propriated for such year, the Secretary
11	shall increase such determined amount so
12	that the total amount paid under this sub-
13	section to the State for the year is equal
14	to 0.75 percent of the amount so appro-
15	priated.
16	"(ii) Territories.—In the case of a
17	State other than 1 of the 50 States, clause
18	(i) shall be applied as if each reference to
19	'0.75' were a reference to '0.1'.
20	"(C) Pro rata reductions.—The Sec-
21	retary shall make such pro rata reductions to
22	the amounts described in subparagraph (A) as
23	are necessary to comply with the requirements
24	of subparagraph (B).
25	"(3) Authorized activities.—

	10
1	"(A) ADULT PROTECTIVE SERVICES.—
2	Funds made available pursuant to this sub
3	section may only be used by States and loca
4	units of government to provide adult protective
5	services and may not be used for any other pur
6	pose.
7	"(B) USE BY AGENCY.—Each State receiv
8	ing funds pursuant to this subsection shall pro
9	vide such funds to the agency or unit of State
10	government having legal responsibility for pro
11	viding adult protective services within the State
12	"(C) Supplement not supplant.—Each
13	State or local unit of government shall use
14	funds made available pursuant to this sub
15	section to supplement and not supplant other
16	Federal, State, and local public funds expended
17	to provide adult protective services in the State
18	"(4) STATE REPORTS.—Each State receiving
19	funds under this subsection shall submit to the Sec
20	retary, at such time and in such manner as the Sec
21	retary may require, a report on the number of elders
22	served by the grants awarded under this subsection
23	"(5) Authorization of appropriations.—

There are authorized to be appropriated to carry out

1	this subsection, \$100,000,000 for each of fiscal
2	years 2010 through 2013.
3	"(c) State Demonstration Programs.—
4	"(1) Establishment.—The Secretary shall
5	award grants to States for the purposes of con-
6	ducting demonstration programs in accordance with
7	paragraph (2).
8	"(2) Demonstration programs.—Funds
9	made available pursuant to this subsection may be
10	used by States and local units of government to con-
11	duct demonstration programs that test—
12	"(A) training modules developed for the
13	purpose of detecting or preventing elder abuse;
14	"(B) methods to detect or prevent financial
15	exploitation of elders;
16	"(C) methods to detect elder abuse;
17	"(D) whether training on elder abuse
18	forensics enhances the detection of elder abuse
19	by employees of the State or local unit of gov-
20	ernment; or
21	"(E) other matters relating to the detec-
22	tion or prevention of elder abuse.
23	"(3) Application.—To be eligible to receive a
24	grant under this subsection, a State shall submit an
25	application to the Secretary at such time, in such

1	manner, and containing such information as the Sec-
2	retary may require.
3	"(4) State reports.—Each State that re-
4	ceives funds under this subsection shall submit to
5	the Secretary a report at such time, in such manner,
6	and containing such information as the Secretary
7	may require on the results of the demonstration pro-
8	gram conducted by the State using funds made
9	available under this subsection.
10	"(5) Authorization of appropriations.—
11	There are authorized to be appropriated to carry out
12	this subsection, \$25,000,000 for each of fiscal years
13	2010 through 2013.
14	"SEC. 2043. LONG-TERM CARE OMBUDSMAN PROGRAM
	"SEC. 2043. LONG-TERM CARE OMBUDSMAN PROGRAM GRANTS AND TRAINING.
14	
14 15	GRANTS AND TRAINING.
141516	GRANTS AND TRAINING. "(a) Grants To Support the Long-Term Care
14 15 16 17	GRANTS AND TRAINING. "(a) GRANTS TO SUPPORT THE LONG-TERM CARE OMBUDSMAN PROGRAM.—
14 15 16 17 18	GRANTS AND TRAINING. "(a) GRANTS TO SUPPORT THE LONG-TERM CARE OMBUDSMAN PROGRAM.— "(1) IN GENERAL.—The Secretary shall make
14 15 16 17 18	GRANTS AND TRAINING. "(a) GRANTS TO SUPPORT THE LONG-TERM CARE OMBUDSMAN PROGRAM.— "(1) IN GENERAL.—The Secretary shall make grants to eligible entities with relevant expertise and
14 15 16 17 18 19 20	GRANTS AND TRAINING. "(a) GRANTS TO SUPPORT THE LONG-TERM CARE OMBUDSMAN PROGRAM.— "(1) IN GENERAL.—The Secretary shall make grants to eligible entities with relevant expertise and experience in abuse and neglect in long-term care fa-
14 15 16 17 18 19 20 21	GRANTS AND TRAINING. "(a) GRANTS TO SUPPORT THE LONG-TERM CARE OMBUDSMAN PROGRAM.— "(1) IN GENERAL.—The Secretary shall make grants to eligible entities with relevant expertise and experience in abuse and neglect in long-term care facilities or long-term care ombudsman programs and
14 15 16 17 18 19 20 21	GRANTS AND TRAINING. "(a) GRANTS TO SUPPORT THE LONG-TERM CARE OMBUDSMAN PROGRAM.— "(1) IN GENERAL.—The Secretary shall make grants to eligible entities with relevant expertise and experience in abuse and neglect in long-term care facilities or long-term care ombudsman programs and responsibilities, for the purpose of—

1	"(B) conducting pilot programs with State
2	long-term care ombudsman offices or local om-
3	budsman entities; and
4	"(C) providing support for such State
5	long-term care ombudsman programs and such
6	pilot programs (such as through the establish-
7	ment of a national long-term care ombudsman
8	resource center).
9	"(2) Authorization of appropriations.—
10	There are authorized to be appropriated to carry out
11	this subsection—
12	"(A) for fiscal year 2010, \$5,000,000;
13	"(B) for fiscal year 2011, \$7,500,000; and
14	"(C) for each of fiscal years 2012 and
15	2013, \$10,000,000.
16	"(b) Ombudsman Training Programs.—
17	"(1) IN GENERAL.—The Secretary shall estab-
18	lish programs to provide and improve ombudsman
19	training with respect to elder abuse, neglect, and ex-
20	ploitation for national organizations and State long-
21	term care ombudsman programs.
22	"(2) Authorization of appropriations.—
23	There are authorized to be appropriated to carry out
24	this subsection, for each of fiscal years 2010
25	through 2013, \$10,000,000.

1	"SEC. 2044. PROVISION OF INFORMATION REGARDING, AND
2	EVALUATIONS OF, ELDER JUSTICE PRO-
3	GRAMS.
4	"(a) Provision of Information.—To be eligible to
5	receive a grant under this part, an applicant shall agree—
6	"(1) except as provided in paragraph (2), to
7	provide the eligible entity conducting an evaluation
8	under subsection (b) of the activities funded through
9	the grant with such information as the eligible entity
10	may require in order to conduct such evaluation; or
11	"(2) in the case of an applicant for a grant
12	under section 2041(b), to provide the Secretary with
13	such information as the Secretary may require to
14	conduct an evaluation or audit under subsection (c).
15	"(b) Use of Eligible Entities To Conduct
16	EVALUATIONS.—
17	"(1) Evaluations required.—Except as pro-
18	vided in paragraph (2), the Secretary shall—
19	"(A) reserve a portion (not less than 2 per-
20	cent) of the funds appropriated with respect to
21	each program carried out under this part; and
22	"(B) use the funds reserved under sub-
23	paragraph (A) to provide assistance to eligible
24	entities to conduct evaluations of the activities
25	funded under each program carried out under
26	this part.

- 1 "(2) Informatics systems grant program 2 NOT INCLUDED.—The provisions of this subsection 3 shall not apply to the informatics systems grant pro-4 gram under section 2041(b).
 - "(3) AUTHORIZED ACTIVITIES.—A recipient of assistance described in paragraph (1)(B) shall use the funds made available through the assistance to conduct a validated evaluation of the effectiveness of the activities funded under a program carried out under this part.
 - "(4) APPLICATIONS.—To be eligible to receive assistance under paragraph (1)(B), an entity shall submit an application to the Secretary at such time, in such manner, and containing such information as the Secretary may require, including a proposal for the evaluation.
 - "(5) Reports.—Not later than a date specified by the Secretary, an eligible entity receiving assistance under paragraph (1)(B) shall submit to the Secretary, the Committee on Ways and Means and the Committee on Energy and Commerce of the House of Representatives, and the Committee on Finance of the Senate a report containing the results of the evaluation conducted using such assistance to-

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1	gether with such recommendations as the entity de-
2	termines to be appropriate.
3	"(c) Evaluations and Audits of Informatics
4	Systems Grant Program by the Secretary.—
5	"(1) Evaluations.—The Secretary shall con-
6	duct an evaluation of the activities funded under the
7	informatics systems grant program under section
8	2041(b). Such evaluation shall include an evaluation
9	of whether the funding provided under the grant is
10	expended only for the purposes for which it is made.
11	"(2) Audits.—The Secretary shall conduct ap-
12	propriate audits of grants made under section
13	2041(b).
14	"SEC. 2045. REPORT.
15	"Not later than October 1, 2013, the Secretary shall
16	submit to the Elder Justice Coordinating Council estab-
17	lished under section 2021, the Committee on Ways and
18	Means and the Committee on Energy and Commerce of
19	the House of Representatives, and the Committee on Fi-
20	nance of the Senate a report—
21	"(1) compiling, summarizing, and analyzing the
22	information contained in the State reports submitted
23	under subsections (b)(4) and (c)(4) of section 2042 ;
24	and

1	"(2) containing such recommendations for legis-
2	lative or administrative action as the Secretary de-
3	termines to be appropriate.".
4	(2) Option for state plan under program
5	FOR TEMPORARY ASSISTANCE FOR NEEDY FAMI-
6	LIES.—
7	(A) In general.—Section 402(a)(1)(B) of
8	the Social Security Act (42 U.S.C.
9	602(a)(1)(B)) is amended by adding at the end
10	the following new clause:
11	"(v) The document shall indicate
12	whether the State intends to assist individ-
13	uals to train for, seek, and maintain em-
14	ployment—
15	"(I) providing direct care in a
16	long-term care facility (as such terms
17	are defined under section 2011); or
18	"(II) in other occupations related
19	to elder care determined appropriate
20	by the State for which the State iden-
21	tifies an unmet need for service per-
22	sonnel,
23	and, if so, shall include an overview of such
24	assistance.".

1	(B) Effective date.—The amendment
2	made by subparagraph (A) shall take effect on
3	January 1, 2010.
4	(b) Protecting Residents of Long-Term Care
5	FACILITIES.—
6	(1) NATIONAL TRAINING INSTITUTE FOR SUR-
7	VEYORS.—
8	(A) In General.—The Secretary of
9	Health and Human Services shall enter into a
10	contract with an entity for the purpose of estab-
11	lishing and operating a National Training Insti-
12	tute for Federal and State surveyors. Such In-
13	stitute shall provide and improve the training of
14	surveyors with respect to investigating allega-
15	tions of abuse, neglect, and misappropriation of
16	property in programs and long-term care facili-
17	ties that receive payments under title XVIII or
18	XIX of the Social Security Act.
19	(B) ACTIVITIES CARRIED OUT BY THE IN-
20	STITUTE.—The contract entered into under
21	subparagraph (A) shall require the Institute es-
22	tablished and operated under such contract to
23	carry out the following activities:
24	(i) Assess the extent to which State
25	agencies use specialized surveyors for the

1	investigation of reported allegations of
2	abuse, neglect, and misappropriation of
3	property in such programs and long-term
4	care facilities.
5	(ii) Evaluate how the competencies of
6	surveyors may be improved to more effec-
7	tively investigate reported allegations of
8	such abuse, neglect, and misappropriation
9	of property, and provide feedback to Fed-
10	eral and State agencies on the evaluations
11	conducted.
12	(iii) Provide a national program of
13	training, tools, and technical assistance to
14	Federal and State surveyors on inves-
15	tigating reports of such abuse, neglect, and
16	misappropriation of property.
17	(iv) Develop and disseminate informa-
18	tion on best practices for the investigation
19	of such abuse, neglect, and misappropria-
20	tion of property.
21	(v) Assess the performance of State
22	complaint intake systems, in order to en-
23	sure that the intake of complaints occurs
24	24 hours per day, 7 days a week (including

holidays).

1	(vi) To the extent approved by the
2	Secretary of Health and Human Services,
3	provide a national 24 hours per day, 7
4	days a week (including holidays), back-up
5	system to State complaint intake systems
6	in order to ensure optimum national re-
7	sponsiveness to complaints of such abuse,
8	neglect, and misappropriation of property.
9	(vii) Analyze and report annually on
10	the following:
11	(I) The total number and sources
12	of complaints of such abuse, neglect,
13	and misappropriation of property.
14	(II) The extent to which such
15	complaints are referred to law en-
16	forcement agencies.
17	(III) General results of Federal
18	and State investigations of such com-
19	plaints.
20	(viii) Conduct a national study of the
21	cost to State agencies of conducting com-
22	plaint investigations of skilled nursing fa-
23	cilities and nursing facilities under sections
24	1819 and 1919, respectively, of the Social
25	Security Act (42 U.S.C. 1395i-3; 1396r),

1	and making recommendations to the Sec-
2	retary of Health and Human Services with
3	respect to options to increase the efficiency
4	and cost-effectiveness of such investiga-
5	tions.
6	(C) AUTHORIZATION.—There are author-
7	ized to be appropriated to carry out this para-
8	graph, for the period of fiscal years 2010
9	through 2013, \$12,000,000.
10	(2) Grants to state survey agencies.—
11	(A) IN GENERAL.—The Secretary of
12	Health and Human Services shall make grants
13	to State agencies that perform surveys of
14	skilled nursing facilities or nursing facilities
15	under sections 1819 or 1919, respectively, of
16	the Social Security Act (42 U.S.C. 1395i-3;
17	1395r).
18	(B) USE OF FUNDS.—A grant awarded
19	under subparagraph (A) shall be used for the
20	purpose of designing and implementing com-
21	plaint investigations systems that—
22	(i) promptly prioritize complaints in
23	order to ensure a rapid response to the
24	most serious and urgent complaints;

1	(ii) respond to complaints with opti-
2	mum effectiveness and timeliness; and
3	(iii) optimize the collaboration be-
4	tween local authorities, consumers, and
5	providers, including—
6	(I) such State agency;
7	(II) the State Long-Term Care
8	Ombudsman;
9	(III) local law enforcement agen-
10	cies;
11	(IV) advocacy and consumer or-
12	ganizations;
13	(V) State aging units;
14	(VI) Area Agencies on Aging;
15	and
16	(VII) other appropriate entities.
17	(C) AUTHORIZATION.—There are author-
18	ized to be appropriated to carry out this para-
19	graph, for each of fiscal years 2010 through
20	2013, \$5,000,000.
21	(3) Reporting of Crimes and Ensuring
22	SAFETY OF RESIDENTS WHEN FEDERALLY FUNDED
23	LONG-TERM CARE FACILITIES CLOSE.—Part A of
24	title XI of the Social Security Act (42 U.S.C. 1301

- 1 et seq.) is amended by adding at the end the fol-
- 2 lowing new sections:
- 3 "REPORTING TO LAW ENFORCEMENT OF CRIMES OCCUR-
- 4 RING IN FEDERALLY FUNDED LONG-TERM CARE FA-
- 5 CILITIES
- 6 "Sec. 1150A. (a) Determination and Notifica-
- 7 TION.—
- 8 "(1) Determination.—The owner or operator
- 9 of each long-term care facility that receives Federal
- funds under this Act shall annually determine
- whether the facility received at least \$10,000 in such
- Federal funds during the preceding year.
- 13 "(2) NOTIFICATION.—If the owner or operator
- determines under paragraph (1) that the facility re-
- ceived at least \$10,000 in such Federal funds during
- the preceding year, such owner or operator shall an-
- 17 nually notify each covered individual (as defined in
- paragraph (3)) of that individual's obligation to
- comply with the reporting requirements described in
- subsection (b).
- 21 "(3) Covered individual defined.—In this
- section, the term 'covered individual' means each in-
- dividual who is an owner, operator, employee, man-
- ager, agent, or contractor of a long-term care facility
- 25 that is the subject of a determination described in
- paragraph (1).

1	"(b) Reporting Requirements.—
2	"(1) IN GENERAL.—Each covered individual
3	shall report to the Secretary and 1 or more law en-
4	forcement entities for the political subdivision in
5	which the facility is located any reasonable suspicion
6	of a crime (as defined by the law of the applicable
7	political subdivision) against any individual who is a
8	resident of, or is receiving care from, the facility.
9	"(2) Timing.—If the events that cause the sus-
10	picion—
11	"(A) result in serious bodily injury, the in-
12	dividual shall report the suspicion immediately,
13	but not later than 2 hours after forming the
14	suspicion; and
15	"(B) do not result in serious bodily injury,
16	the individual shall report the suspicion not
17	later than 24 hours after forming the suspicion.
18	"(c) Penalties.—
19	"(1) IN GENERAL.—If a covered individual vio-
20	lates subsection (b)—
21	"(A) the covered individual shall be subject
22	to a civil money penalty of not more than
23	\$200,000; or

1	"(B) the Secretary shall classify the cov-
2	ered individual as an excluded individual, for a
3	period of not more than 3 years.
4	"(2) Increased Harm.—If a covered indi-
5	vidual violates subsection (b) and the violation exac-
6	erbates the harm to the victim of the crime or re-
7	sults in harm to another individual—
8	"(A) the covered individual shall be subject
9	to a civil money penalty of not more than
10	\$300,000; and
11	"(B) the Secretary shall classify the cov-
12	ered individual as an excluded individual, for a
13	period of not more than 3 years.
14	"(3) Excluded individual.—During any pe-
15	riod for which a covered individual is classified as an
16	excluded individual under paragraph (1)(B) or
17	(2)(B), a long-term care facility that employs such
18	individual shall be ineligible to receive Federal funds
19	under this Act.
20	"(4) Extenuating circumstances.—
21	"(A) In General.—The Secretary may
22	take into account the financial burden on pro-
23	viders with underserved populations in deter-
24	mining any penalty to be imposed under this
25	subsection.

1	"(B) Underserved population de-
2	FINED.—In this paragraph, the term 'under-
3	served population' means the population of an
4	area designated by the Secretary as an area
5	with a shortage of elder justice programs or a
6	population group designated by the Secretary
7	as having a shortage of such programs. Such
8	areas or groups designated by the Secretary
9	may include—
10	"(i) areas or groups that are geo-
11	graphically isolated (such as isolated in a
12	rural area);
13	"(ii) racial and ethnic minority popu-
14	lations; and
15	"(iii) populations underserved because
16	of special needs (such as language barriers,
17	disabilities, alien status, or age).
18	"(d) Additional Penalties for Retaliation.—
19	"(1) In General.—A long-term care facility
20	may not—
21	"(A) discharge, demote, suspend, threaten,
22	harass, or deny a promotion or other employ-
23	ment-related benefit to an employee, or in any
24	other manner discriminate against an employee

in the terms and conditions of employment because of lawful acts done by the employee; or

- "(B) file a complaint or a report against a nurse or other employee with the appropriate State professional disciplinary agency because of lawful acts done by the nurse or employee, for making a report, causing a report to be made, or for taking steps in furtherance of making a report pursuant to subsection (b)(1).
- "(2) Penalties for retaliation.—If a longterm care facility violates subparagraph (A) or (B) of paragraph (1) the facility shall be subject to a civil money penalty of not more than \$200,000 or the Secretary may classify the entity as an excluded entity for a period of 2 years pursuant to section 1128(b), or both.
- "(3) REQUIREMENT TO POST NOTICE.—Each long-term care facility shall post conspicuously in an appropriate location a sign (in a form specified by the Secretary) specifying the rights of employees under this section. Such sign shall include a statement that an employee may file a complaint with the Secretary against a long-term care facility that violates the provisions of this subsection and informa-

1	tion with respect to the manner of filing such a com-
2	plaint.
3	"(e) Procedure.—The provisions of section 1128A
4	(other than subsections (a) and (b) and the second sen-
5	tence of subsection (f)) shall apply to a civil money penalty
6	under this section in the same manner as such provisions
7	apply to a penalty or proceeding under section 1128A(a)
8	"(f) Definitions.—In this section, the terms 'elder
9	justice', 'long-term care facility', and 'law enforcement
10	have the meanings given those terms in section 2011.
11	"ENSURING SAFETY OF RESIDENTS WHEN FEDERALLY
12	FUNDED LONG-TERM CARE FACILITIES CLOSE
13	"Sec. 1150B. (a) IN GENERAL.—
14	"(1) Notification of facility closure.—
15	Subject to paragraph (2), if the owner or operator
16	determines under section 1150A(a)(1) that a long-
17	term care facility received at least \$10,000 in Fed-
18	eral funds under this Act during the preceding year
19	the owner or operator of the facility shall—
20	"(A) submit to the Secretary and the ap-
21	propriate State regulatory agency written notifi-
22	cation of an impending closure not later than
23	the date that is 60 days prior to the date of
24	such closure;
25	"(B) include in the notice a plan for the
26	transfer and adequate relocation of the resi-

- dents of the facility prior to closure, including assurances that the residents will be transferred to the most appropriate facility in terms of quality, services, and location; and
 - "(C) not later than 10 days after the facility closure, submit to the Secretary and the appropriate State agency information identifying where residents of the closed facility were transferred and on what date.
 - "(2) EXCEPTION WHERE THE SECRETARY HAS
 ISSUED A TERMINATION NOTICE.—In the case of a
 long-term care facility described in paragraph (1) for
 which the Secretary has issued a termination notice
 for the facility to close by not later than 15 days
 after the issuance of such notice, the Secretary shall
 establish requirements for the notification, transfer,
 and adequate relocation of residents within an appropriate timeframe.
- "(b) Sanctions.—Any person owning or operating a long-term care facility that fails to comply with the requirements of subsection (a) shall be subject to—
- 22 "(1) a civil monetary penalty of up to \$1,000,000;

1	"(2) exclusion from participation in the pro-
2	grams under this Act (in accordance with the proce-
3	dures of section 1128); and
4	"(3) any other applicable civil monetary pen-
5	alties and assessments.
6	"(c) Procedure.—The provisions of section 1128A
7	(other than subsections (a) and (b) and the second sen-
8	tence of subsection (f)) shall apply to a civil money penalty
9	or assessment under this section in the same manner as
10	such provisions apply to a penalty or proceeding under
11	section 1128A(a).
12	"(d) Definition.—In this section, the term 'long-
13	term care facility' has the meaning given that term in sec-
14	tion 2011.".
15	(c) National Nurse Aide Registry.—
16	(1) Definition of Nurse Aide.—In this sub-
17	section, the term "nurse aide" has the meaning
18	given that term in sections $1819(b)(5)(F)$ and
19	1919(b)(5)(F) of the Social Security Act (42 U.S.C.
20	1395i-3(b)(5)(F); 1396r(b)(5)(F)).
21	(2) Study and report.—
22	(A) In General.—The Secretary, in con-
23	sultation with appropriate government agencies
24	and private sector organizations, shall conduct

1	a study on establishing a national nurse aide
2	registry.
3	(B) Areas evaluated.—The study con-
4	ducted under this subsection shall include an
5	evaluation of—
6	(i) who should be included in the reg-
7	istry;
8	(ii) how such a registry would comply
9	with Federal and State privacy laws and
10	regulations;
11	(iii) how data would be collected for
12	the registry;
13	(iv) what entities and individuals
14	would have access to the data collected;
15	(v) how the registry would provide ap-
16	propriate information regarding violations
17	of Federal and State law by individuals in-
18	cluded in the registry;
19	(vi) how the functions of a national
20	nurse aide registry would be coordinated
21	with the pilot program for national and
22	State background checks on direct patient
23	access employees of long-term care facili-
24	ties or providers established under section
25	307 of the Medicare Prescription Drug,

1	Improvement, and Modernization Act of
2	2003 (Public Law 108–173); and
3	(vii) how the information included in
4	State nurse aide registries developed and
5	maintained under sections 1819(e)(2) and
6	1919(e)(2) of the Social Security Act (42
7	U.S.C. $1395i-3(e)(2); 1396r(e)(2)(2))$
8	would be provided as part of a national
9	nurse aide registry.
10	(C) Considerations.—In conducting the
11	study and preparing the report required under
12	this subsection, the Secretary shall take into
13	consideration the findings and conclusions of
14	relevant reports and other relevant resources,
15	including the following:
16	(i) The Department of Health and
17	Human Services Office of Inspector Gen-
18	eral Report, Nurse Aide Registries: State
19	Compliance and Practices (February
20	2005).
21	(ii) The General Accounting Office
22	(now known as the Government Account-
23	ability Office) Report, Nursing Homes:
24	More Can Be Done to Protect Residents
25	from Abuse (March 2002).

1	(iii) The Department of Health and
2	Human Services Office of the Inspector
3	General Report, Nurse Aide Registries:
4	Long-Term Care Facility Compliance and
5	Practices (July 2005).
6	(iv) The Department of Health and
7	Human Services Health Resources and
8	Services Administration Report, Nursing
9	Aides, Home Health Aides, and Related
10	Health Care Occupations—National and
11	Local Workforce Shortages and Associated
12	Data Needs (2004) (in particular with re-
13	spect to chapter 7 and appendix F).
14	(v) The 2001 Report to CMS from
15	the School of Rural Public Health, Texas
16	A&M University, Preventing Abuse and
17	Neglect in Nursing Homes: The Role of
18	Nurse Aide Registries.
19	(vi) Information included in State
20	nurse aide registries developed and main-
21	tained under sections 1819(e)(2) and
22	1919(e)(2) of the Social Security Act (42
23	U.S.C. $1395i-3(e)(2)$; $1396r(e)(2)(2)$.
24	(D) Report.—Not later than 18 months
25	after the date of enactment of this Act, the Sec-

- retary shall submit to the Elder Justice Coordinating Council established under section 2021 of the Social Security Act, as added by section 5(a), the Committee on Finance of the Senate, and the Committee on Ways and Means and the Committee on Energy and Commerce of the House of Representatives a report containing the findings and recommendations of the study conducted under this paragraph.
 - (E) Funding Limitation.—Funding for the study conducted under this subsection shall not exceed \$500,000.
 - (3) Congressional action.—After receiving the report submitted by the Secretary under paragraph (2)(D), the Committee on Finance of the Senate and the Committee on Ways and Means and the Committee on Energy and Commerce of the House of Representatives shall, as they deem appropriate, take action based on the recommendations contained in the report.
 - (4) AUTHORIZATION OF APPROPRIATIONS.—
 There are authorized to be appropriated such sums as are necessary for the purpose of carrying out this subsection.
- 25 (d) Conforming Amendments.—

1	(1) Title XX.—Title XX of the Social Security
2	Act (42 U.S.C. 1397 et seq.), as amended by section
3	5(a), is amended—
4	(A) in the heading of section 2001, by
5	striking "TITLE" and inserting "SUBTITLE";
6	and
7	(B) in subtitle 1, by striking "this title"
8	each place it appears and inserting "this sub-
9	title".
10	(2) Title IV.—Title IV of the Social Security
11	Act (42 U.S.C. 601 et seq.) is amended—
12	(A) in section 404(d)—
13	(i) in paragraphs $(1)(A)$, $(2)(A)$, and
14	(3)(B), by inserting "subtitle 1 of" before
15	"title XX" each place it appears;
16	(ii) in the heading of paragraph (2),
17	by inserting "Subtitle of" before "TITLE
18	xx"; and
19	(iii) in the heading of paragraph
20	(3)(B), by inserting "Subtitle of" before
21	"TITLE XX"; and
22	(B) in sections $422(b)$, $471(a)(4)$,
23	472(h)(1), and $473(b)(2)$, by inserting "subtitle
24	1 of" before "title XX" each place it appears.

1	(3) Title XI.—Title XI of the Social Security
2	Act (42 U.S.C. 1301 et seq.) is amended—
3	(A) in section 1128(h)(3)—
4	(i) by inserting "subtitle 1 of" before
5	"title XX"; and
6	(ii) by striking "such title" and in-
7	serting "such subtitle"; and
8	(B) in section 1128A(i)(1), by inserting
9	"subtitle 1 of" before "title XX".

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