Calendar No. 529

117TH CONGRESS 2D SESSION

S. 4573

To amend title 3, United States Code, to reform the Electoral Count Act, and to amend the Presidential Transition Act of 1963 to provide clear guidelines for when and to whom resources are provided by the Administrator of General Services for use in connection with the preparations for the assumption of official duties as President or Vice President.

IN THE SENATE OF THE UNITED STATES

July 20, 2022

Ms. Collins (for herself, Mr. Manchin, Mr. Portman, Ms. Sinema, Mr. Romney, Mrs. Shaheen, Ms. Murkowski, Mr. Warner, Mr. Tillis, Mr. Murphy, Mrs. Capito, Mr. Cardin, Mr. Young, Mr. Coons, Mr. Sasse, Mr. Graham, Mr. Grassley, Mr. Hickenlooper, Mr. Padilla, Mr. Bennet, Mr. Toomey, Ms. Hassan, Ms. Klobuchar, Mr. Blunt, Mr. Kelly, Mr. McConnell, Mr. Carper, Mr. Thune, Ms. Cortez Masto, Mr. Cornyn, Mrs. Feinstein, and Mr. Schumer) introduced the following bill; which was read twice and referred to the Committee on Rules and Administration

OCTOBER 18, 2022

Reported under authority of the order of the Senate of October 14, 2022, by Ms. Klobuchar, with an amendment

[Strike out all after the enacting clause and insert the part printed in italic]

A BILL

To amend title 3, United States Code, to reform the Electoral Count Act, and to amend the Presidential Transition Act of 1963 to provide clear guidelines for when and to whom resources are provided by the Administrator of General Services for use in connection with the preparations for the assumption of official duties as President or Vice President.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 **SECTION 1. SHORT TITLE, ETC.**
- 4 (a) SHORT TITLE.—This Act may be eited as the
- 5 "Electoral Count Reform and Presidential Transition Im-
- 6 provement Act of 2022".
- 7 (b) Table of Contents of contents of
- 8 this Act is as follows:

Sec. 1. Short title, etc.

TITLE I—ELECTORAL COUNT REFORM ACT

Sec. 101. Short title.

Sec. 102. Time for appointing electors.

Sec. 103. Clarification with respect to vacancies in electoral college.

Sec. 104. Certificate of ascertainment of appointment of electors.

Sec. 105. Duties of the Archivist.

Sec. 106. Meeting of electors.

See. 107. Transmission of certificates of votes.

Sec. 108. Failure of certificate of votes to reach recipients.

Sec. 109. Clarifications relating to counting electoral votes.

Sec. 110. Rules relating to joint meeting.

Sec. 111. Severability.

TITLE H-PRESIDENTIAL TRANSITION IMPROVEMENT ACT

See. 201. Short title.

Sec. 202. Modifications to Presidential Transition Act of 1963.

9 TITLE I—ELECTORAL COUNT

10 **REFORM ACT**

- 11 SEC. 101. SHORT TITLE.
- 12 This title may be eited as the "Electoral Count Re-
- 13 form Act of 2022"

1 SEC. 102. TIME FOR APPOINTING ELECTORS.

- 2 (a) In General.—Title 3, United States Code, is
- 3 amended by striking sections 1 and 2 and inserting the
- 4 following:

5 "\\ 1. Time of appointing electors

- 6 "The electors of President and Vice President shall
- 7 be appointed, in each State, on election day, in accordance
- 8 with the laws of the State enacted prior to election day.".
- 9 (b) ELECTION DAY.—Section 21 of title 3, United
- 10 States Code, is amended by redesignating subsections (a)
- 11 and (b) as paragraphs (2) and (3), respectively, and by
- 12 inserting before paragraph (2) (as so redesignated) the
- 13 following:
- 14 "(1) 'election day' means the Tuesday next
- 15 after the first Monday in November, in every fourth
- 16 year succeeding every election of a President and
- 17 Vice President held in each State, except, in the ease
- of a State that appoints electors by popular vote, if
- 19 the State modifies the period of voting as neces-
- 20 sitated by extraordinary and catastrophic events as
- 21 provided under laws of the State enacted prior to
- such day, 'election day' shall include the modified
- 23 period of voting.".
- 24 (e) Conforming Amendment.—The table of con-
- 25 tents for chapter 1 of title 3, United States Code, is

1	amended by striking the item relating to section 1 and
2	inserting the following:
	"1. Time of appointing electors.".
3	SEC. 103. CLARIFICATION WITH RESPECT TO VACANCIES IN
4	ELECTORAL COLLEGE.
5	Section 4 of title 3, United States Code, is amended
6	by inserting "enacted prior to election day" after "by
7	law".
8	SEC. 104. CERTIFICATE OF ASCERTAINMENT OF APPOINT-
9	MENT OF ELECTORS.
10	(a) Determination.—Section 5 of title 3, United
11	States Code, is amended to read as follows:
12	"§ 5. Certificate of ascertainment of appointment of
13	electors
13 14	electors "(a) In General.—
14	"(a) In General.—
14 15	"(a) In General.— "(1) Certification.—Not later than the date
14 15 16	"(1) CERTIFICATION.—Not later than the date that is 6 days before the time fixed for the meeting
14 15 16 17	"(1) CERTIFICATION.—Not later than the date that is 6 days before the time fixed for the meeting of the electors, the executive of each State shall
14 15 16 17	"(a) IN GENERAL.— "(1) CERTIFICATION.—Not later than the date that is 6 days before the time fixed for the meeting of the electors, the executive of each State shall issue a certificate of ascertainment of appointment
14 15 16 17 18	"(a) In General.— "(1) Certification.—Not later than the date that is 6 days before the time fixed for the meeting of the electors, the executive of each State shall issue a certificate of ascertainment of appointment of electors, under and in pursuance of the laws of
14 15 16 17 18 19	"(a) IN GENERAL.— "(1) CERTIFICATION.—Not later than the date that is 6 days before the time fixed for the meeting of the electors, the executive of each State shall issue a certificate of ascertainment of appointment of electors, under and in pursuance of the laws of such State providing for such appointment and as-
14 15 16 17 18 19 20 21	"(1) CERTIFICATION.—Not later than the date that is 6 days before the time fixed for the meeting of the electors, the executive of each State shall issue a certificate of ascertainment of appointment of electors, under and in pursuance of the laws of such State providing for such appointment and ascertainment enacted prior to election day.
14 15 16 17 18 19 20 21	"(1) CERTIFICATION.—Not later than the date that is 6 days before the time fixed for the meeting of the electors, the executive of each State shall issue a certificate of ascertainment of appointment of electors, under and in pursuance of the laws of such State providing for such appointment and ascertainment enacted prior to election day. "(2) FORM OF CERTIFICATE.—Each certificate

1	tion under the laws of such State of the number
2	of votes given or east for each person for whose
3	appointment any and all votes have been given
4	or east;
5	"(B) bear the seal of the State; and
6	"(C) contain at least one security feature,
7	as determined by the State, for purposes of
8	verifying the authenticity of such certificate.
9	"(b) Transmission.—It shall be the duty of the ex-
10	ecutive of each State—
11	"(1) to transmit to the Archivist of the United
12	States, by the most expeditious method available, the
13	certificate of ascertainment of appointment of elec-
14	tors; and
15	"(2) to transmit to the electors of such State,
16	on or before the day on which the electors are re-
17	quired to meet under section 7, six duplicate-origi-
18	nals of the same certificate.
19	"(e) Treatment of Certificate as Conclu-
20	SIVE.—
21	"(1) In General.—For purposes of section
22	15
23	"(A) the certificate of ascertainment of ap-
24	pointment of electors issued pursuant to this
25	section shall be treated as conclusive with re-

spect to the determination of electors appointed by the State; and

"(B) any certificate of ascertainment of appointment of electors as required to be revised by any subsequent State or Federal judicial relief granted prior to the date of the meeting of electors shall replace and supersede any other certificates submitted pursuant to this section.

"(2) DETERMINATION OF FEDERAL QUESTIONS.—The determination of Federal courts on questions arising under the Constitution or laws of the United States with respect to a certificate of ascertainment of appointment of electors shall be conclusive.

"(d) VENUE AND EXPEDITED PROCEDURE.—

"(1) IN GENERAL.—Any action brought by an aggrieved candidate for President or Vice President that arises under the Constitution or laws of the United States with respect to the issuance of the certification required under section (a)(1), or the transmission of such certification as required under subsection (b), shall be subject to the following rules:

"(A) VENUE.—The venue for such action shall be the Federal district court of the Federal district in which the State capital is located.

"(B) 3-JUDGE PANEL.—Such action shall be heard by a district court of three judges, convened pursuant to section 2284 of title 28, United States Code, except that the court shall be comprised of two judges of the circuit court of appeals in which the district court lies and one judge of the district court in which the action is brought.

"(C) EXPEDITED PROCEDURE.—It shall be the duty of the court to advance on the docket and to expedite to the greatest possible extent the disposition of the action, consistent with all other relevant deadlines established by this chapter and the laws of the United States.

"(D) APPEALS.—Any appeal from the judgment of the panel convened under subparagraph (B) may be heard directly by the Supreme Court, pursuant to section 1253 of title 28, United States Code, on an expedited basis, so that a final order of the court on remand of the Supreme Court may occur on or before the

1	day	before	the	time	fixed	for	the	meeting	of
2	elect	tors.							

"(2) RULE OF CONSTRUCTION.—This subsection shall be construed solely to establish venue and expedited procedures in any action brought by an aggrieved candidate for President or Vice President as specified in this subsection that arises under the Constitution or laws of the United States.".

9 (b) EXECUTIVE OF A STATE.—Section 21 of title 3,
10 United States Code, as amended by section 102(b), is
11 amended by striking paragraph (3) and inserting the fol12 lowing:

"(3) 'executive' means, with respect to any State, the Governor of the State (or, in the ease of the District of Columbia, the Mayor of the District of Columbia), except when the laws or constitution of a State in effect as of election day expressly require a different State executive to perform the duties identified under this chapter.".

(e) Conforming Amendments.—

(1) Section 9 of title 3, United States Code, is amended by striking "annex to each of the certificates one of the lists of the electors" and inserting "annex to each of the certificates of votes one of the

- 1 certificates of ascertainment of appointment of elec-
- 2 tors".
- 3 (2) The table of contents for chapter 1 of title
- 4 3, United States Code, is amended by striking the
- 5 items relating to sections 5 inserting the following:
 "5. Certificate of ascertainment of appointment of electors.".

6 SEC. 105. DUTIES OF THE ARCHIVIST.

- 7 (a) In General.—Section 6 of title 3, United States
- 8 Code, is amended to read as follows:

9 "86. Duties of Archivist

- 10 "The certificates of ascertainment of appointment of
- 11 electors received by the Archivist of the United States
- 12 under section 5 shall—
- 13 "(1) be preserved for one year;
- 14 "(2) be a part of the public records of such of-
- 15 fice; and
- 16 "(3) be open to public inspection.".
- 17 (b) Conforming Amendment.—The table of con-
- 18 tents for chapter 1 of title 3, United States Code, is
- 19 amended by striking the items relating to section 6 and
- 20 inserting the following:
 - "6. Duties of Archivist.".

21 SEC. 106. MEETING OF ELECTORS.

- 22 (a) Time for Meeting.—Section 7 of title 3, United
- 23 States Code, is amended—

1	(1) by striking "Monday" and inserting "Tues-
2	day"; and
3	(2) by striking "as the legislature of such State
4	shall direct" and inserting "in accordance with the
5	laws of the State enacted prior to election day".
6	(b) Clarification on Sealing of Certificates
7	OF VOTES.—Section 10 of such title is amended by strik-
8	ing "the certificates so made by them" and inserting "the
9	certificates of votes so made by them, together with the
10	annexed certificates of ascertainment of appointment of
11	electors,".
12	SEC. 107. TRANSMISSION OF CERTIFICATES OF VOTES.
13	(a) In General.—Section 11 of title 3, United
14	States Code, is amended to read as follows:
15	"§ 11 Transmission of certificates by electors
16	"The electors shall immediately transmit at the same
17	time and by the most expeditious method available the eer-
18	tificates of votes so made by them, together with the an-
19	nexed certificates of ascertainment of appointment of elec-
20	tors, as follows:
21	"(1) One set shall be sent to the President of
22	the Senate at the seat of government.
23	"(2) Two sets shall be sent to the chief election
24	officer of the State, one of which shall be held sub-
25	jest to the order of the President of the Senate the

1	other to be preserved by such official for one year
2	and shall be a part of the public records of such of-
3	fice and shall be open to public inspection.
4	"(3) Two sets shall be sent to the Archivist of
5	the United States at the seat of government, one of
6	which shall be held subject to the order of the Presi-
7	dent of the Senate and the other of which shall be
8	preserved by the Archivist of the United States for
9	one year and shall be a part of the public records
10	of such office and shall be open to public inspection.
11	"(4) One set shall be sent to the judge of the
12	district in which the electors shall have assembled.".
13	(b) Conforming Amendment.—The table of con-
14	tents for chapter 1 of title 3, United States Code, is
15	amended by striking the item relating to section 11 and
16	inserting the following:
	"11. Transmission of certificates by electors.".
17	SEC. 108. FAILURE OF CERTIFICATE OF VOTES TO REACH
18	RECIPIENTS.
19	(a) In General.—Section 12 of title 3, United
20	States Code, is amended—
21	(1) by inserting ", after the meeting of the elec-
22	tors shall have been held," after "When";
23	(2) by striking "in December, after the meeting
24	of the electors shall have been held," and inserting

"in December,";

1	(3) by striking "or, if he be absent" and insert-
2	ing "or, if the President of the Senate be absent";
3	(4) by striking "secretary of State" and insert
4	"chief election officer of the State";
5	(5) by striking "and list";
6	(6) by striking "lodged with him" and inserting
7	"lodged with such officer";
8	(7) by striking "his duty" and inserting "the
9	duty of such chief election officer of the State"; and
10	(8) by striking "by registered mail" and insert-
11	ing "by the most expeditious method available".
12	(b) Continued Failure. Section 13 of title 3.
13	United States Code, is amended—
14	(1) by inserting ", after the meeting of the elec-
15	tors shall have been held," after "When";
16	(2) by striking "in December, after the meeting
17	of the electors shall have been held," and inserting
18	"in December,";
19	(3) by striking "or, if he be absent" and insert-
20	ing "or, if the President of the Senate be absent";
21	and
22	(4) by striking "that list" and inserting "that
23	certificate".
24	(a) FLIMINATION OF MESSENGER'S PENALTY

1	(1) In General.—Title 3, United States Code,
2	is amended by striking section 14.
3	(2) Conforming Amendment.—The table of
4	contents for chapter 1 of title 3, United States Code,
5	is amended by striking the item relating to section
6	14.
7	SEC. 109. CLARIFICATIONS RELATING TO COUNTING ELEC-
8	TORAL VOTES.
9	(a) In General. Section 15 of title 3, United
10	States Code, is amended to read as follows:
11	<u>"§ 15. Counting electoral votes in Congress</u>
12	"(a) In General.—Congress shall be in session on
13	the sixth day of January succeeding every meeting of the
14	electors. The Senate and House of Representatives shall
15	meet in the Hall of the House of Representatives at the
16	hour of 1 o'clock in the afternoon on that day, and the
17	President of the Senate shall be their presiding officer.
18	"(b) Powers of the President of Senate.—
19	"(1) Ministerial in Nature.—Except as oth-
20	erwise provided in this chapter, the role of the Presi-
21	dent of the Senate while presiding over the joint
22	meeting shall be limited to performing solely min-
23	isterial duties.
24	"(2) Powers explicitly denied.—The Presi-
25	dent of the Senate shall have no power to solely de-

1	termine, accept, reject, or otherwise adjudicate or re-
2	solve disputes over the proper list of electors, the va-
3	lidity of electors, or the votes of electors.
4	"(c) APPOINTMENT OF TELLERS.—At the joint meet-
5	ing of the Senate and House of Representatives described
6	in subsection (a), there shall be present two tellers pre-
7	viously appointed on the part of the Senate and two tellers
8	previously appointed on the part of the House of Rep-
9	resentatives by the presiding officers of the respective
10	chambers.
11	"(d) Procedure at Joint Meeting Gen-
12	ERALLY.—
13	"(1) IN GENERAL.—The President of the Sen-
14	ate shall—
15	"(A) open the certificates and papers pur-
16	porting to be certificates of the votes of electors
17	appointed pursuant to a certificate of ascertain-
18	ment of appointment of electors issued pursu-
19	ant to section 5, in the alphabetical order of the
20	States, beginning with the letter A; and
21	"(B) upon opening any certificate, hand
22	the certificate and any accompanying papers to
23	the tellers, who shall read the same in the pres-
24	ence and hearing of the two Houses.
25	"(2) ACTION ON CERTIFICATE.—

1	"(A) In General.—Upon the reading of
2	each certificate or paper, the President of the
3	Senate shall eall for objections, if any.
4	"(B) REQUIREMENTS FOR OBJECTIONS.—
5	"(i) Objection shall
6	be in order unless the objection—
7	"(I) is made in writing;
8	"(II) is signed by at least one-
9	fifth of the Senators duly chosen and
10	sworn and one-fifth of the Members of
11	the House of Representatives duly
12	ehosen and sworn; and
13	"(III) states elearly and con-
14	eisely, without argument, one of the
15	grounds listed under clause (ii).
16	"(ii) Grounds for objections.—
17	The only grounds for objections shall be as
18	follows:
19	"(I) The electors of the State
20	were not lawfully certified under a
21	certificate of ascertainment of ap-
22	pointment of electors according to sec-
23	$tion \ 5(a)(1)$.
24	"(II) The vote of one or more
25	electors has not been regularly given.

1	"(C) Consideration of objections.—
2	"(i) In General.—When all objec-
3	tions so made to any vote or paper from a
4	State shall have been received and read
5	the Senate shall thereupon withdraw, and
6	such objections shall be submitted to the
7	Senate for its decision; and the Speaker of
8	the House of Representatives shall, in like
9	manner, submit such objections to the
10	House of Representatives for its decision.
11	"(ii) Determination.—No objection
12	may be sustained unless such objection is
13	sustained by separate concurring votes of
14	each House.
15	"(D) RECONVENING. When the two
16	Houses have voted, they shall immediately
17	again meet, and the presiding officer shall ther
18	announce the decision of the questions sub-
19	mitted. No votes or papers from any other
20	State shall be acted upon until the objections
21	previously made to the votes or papers from
22	any State shall have been finally disposed of.
23	"(e) Rules for Tabulating Votes.—
24	"(1) Counting of votes.—

1	"(A) In General.—Except as provided in
2	subparagraph (B)—
3	"(i) only the votes of electors who
4	have been appointed under a certificate of
5	ascertainment of appointment of electors
6	issued pursuant to section 5, or who have
7	legally been appointed to fill a vacancy of
8	any such elector pursuant to section 4,
9	may be counted; and
10	"(ii) no vote of an elector described in
11	clause (i) which has been regularly given
12	shall be rejected.
13	"(B) Exception.—The vote of an elector
14	who has been appointed under a certificate of
15	ascertainment of appointment of electors issued
16	pursuant to section 5 shall not be counted if—
17	"(i) there is an objection which meets
18	the requirements of subsection
19	$\frac{(d)(2)(B)(i)}{and}$
20	"(ii) each House affirmatively sus-
21	tains the objection as valid.
22	"(2) DETERMINATION OF MAJORITY.—If the
23	number of electors lawfully appointed by any State
24	pursuant to a certificate of ascertainment of ap-
25	pointment of electors that is issued under section 5

is less than the number of electoral votes entitled to be east by the State, or if an objection the grounds for which are described in subsection (d)(2)(B)(ii)(I) has been sustained, the total number of electors appointed for the purpose of determining a majority of the whole number of electors appointed as required by the Twelfth Amendment to the Constitution shall be reduced by the number of electors whom the State has failed to appoint or as to whom the objection was sustained.

"(3) LIST OF VOTES BY TELLERS; DECLARATION OF WINNER. The tellers shall make a list of
the votes as they shall appear from the said certificates; and the votes having been ascertained and
counted according to the rules in this subchapter
provided, the result of the same shall be delivered to
the President of the Senate, who shall thereupon announce the state of the vote, which announcement
shall be deemed a sufficient declaration of the persons, if any, elected President and Vice President of
the United States, and, together with a list of the
votes, be entered on the Journals of the two
Houses.".

24 (b) Conforming Amendment.—The table of con-25 tents for chapter 1 of title 3, United States Code, is

1	amended by striking the item relating to section 15 and
2	inserting the following:
	"15. Counting electoral votes in Congress.".
3	SEC. 110. RULES RELATING TO JOINT MEETING.
4	(a) Limit of Debate in Each House.—Section 17
5	of title 3, United States Code, is amended to read as fol-
6	lows:
7	"§ 17. Same; limit of debate in each House
8	"When the two Houses separate to decide upon an
9	objection pursuant to section 15(d)(2)(C)(i) that may have
10	been made to the counting of any electoral vote or votes
11	from any State, or other question arising in the matter—
12	"(1) all such objections and questions permitted
13	with respect to such State shall be considered at
14	such time;
15	"(2) each Senator and Representative may
16	speak to such objections or questions five minutes,
17	and not more than once;
18	"(3) the total time for debate for all such objec-
19	tions and questions with respect to such State shall
20	not exceed two hours in each House; and
21	"(4) at the close of such debate, it shall be the
22	duty of the presiding officer of each House to put
23	the objections and questions to a vote without fur-
24	ther debate.".

- 1 (b) Parliamentary Procedure.—Section 18 of
- 2 title 3, United States Code, is amended by inserting
- 3 "under section 15(d)(2)(C)(i)" after "motion to with-
- 4 draw".
- 5 SEC. 111. SEVERABILITY.
- 6 (a) In General.—Title 3, United States Code, is
- 7 amended by inserting after section 21 the following new
- 8 section:

9 "§ 22. Severability

- "If any provision of this chapter, or the applica-
- 11 tion of a provision to any person or circumstance, is
- 12 held to be unconstitutional, the remainder of this
- chapter, and the application of the provisions to any
- 14 person or circumstance, shall not be affected by the
- 15 holding.".
- 16 (b) Conforming Amendment.—The table of con-
- 17 tents for chapter 1 of title 3, United States Code, is
- 18 amended by adding at the end the following:

"22. Severability.".

19 **TITLE II—PRESIDENTIAL**

20 TRANSITION IMPROVEMENT ACT

- 21 SEC. 201. SHORT TITLE.
- 22 This title may be eited as "Presidential Transition"
- 23 Improvement Act".

1	SEC. 202. MODIFICATIONS TO PRESIDENTIAL TRANSITION
2	ACT OF 1963.
3	(a) In General.—Section 3 of the Presidential
4	Transition Act of 1963 (3 U.S.C. 102 note) is amended
5	by striking subsection (e) and inserting the following:
6	"(c)(1) Apparent Successful Candidates.—
7	"(A) In General.—For purposes of this Act,
8	the 'apparent successful candidate' for the office of
9	President and Vice President, respectively, shall be
10	determined as follows:
11	"(i) If all but one eligible candidate for the
12	office of President and one eligible candidate
13	for the office of Vice President, respectively,
14	concede the election, then the candidate for
15	each such office who has not conceded shall be
16	the apparent successful candidate for each such
17	office.
18	"(ii) If, on the date that is 5 days after the
19	date of the election, more than one eligible can-
20	didate for the office of President has not con-
21	ceded the election, then each of the remaining
22	eligible candidates for such office and the office
23	of Vice President who have not conceded shall
24	be treated as the apparent successful candidates
25	until such time as a single candidate for the of-

fice of President is treated as the apparent suc-

26

cessful candidate pursuant to clause (iii) or clause (iv).

"(iii) If a single candidate for the office of President or Vice President is determined by the Administrator to meet the qualifications under subparagraph (B), the Administrator may determine that such candidate shall solely be treated as the apparent successful candidate for that office until such time as a single candidate for the office of President is treated as the apparent successful candidate pursuant to clause (iv).

"(iv) If a single candidate for the office of President or Vice President is the apparent successful candidate for such office under subparagraph (C), that candidate shall solely be treated as the apparent successful candidate for that office.

"(B) INTERIM DISCRETIONARY QUALIFICA-TIONS.—On or after the date that is 5 days after the date of the election, the Administrator may determine that a single candidate for the office of President or Vice President shall be treated as the sole apparent successful candidate for that office pursuant to subparagraph (A)(iii) if it is substan-

1	tially certain the candidate will receive a majority of
2	the pledged votes of electors, based on consideration
3	of the following factors:
4	"(i) The results of the election for such of-
5	fice in States in which significant legal chal-
6	lenges that could alter the outcome of the elec-
7	tion in the State have been substantially re-
8	solved, such that the outcome is substantially
9	certain.
10	"(ii) The certified results of the election
11	for such office in States in which the certifi-
12	eation is complete.
13	"(iii) The results of the election for such
14	office in States in which there is substantial
15	certainty of an apparent successful candidate
16	based on the totality of the circumstances.
17	"(C) Mandatory Qualifications.—
18	"(i) In General.—Notwithstanding sub-
19	paragraph (A) or (B), a candidate shall be the
20	sole apparent successful candidate for the office
21	of President or Vice President pursuant to sub-
22	paragraph (A)(iv) for purposes of this Act if—
23	"(I) the candidate receives a majority
24	of pledged votes of electors of such office
25	based on certifications by States of their

1	final canvass, and the conclusion of any re-
2	counts, legal actions, or administrative ac-
3	tions pertaining to the results of the elec-
4	tion for such office;
5	"(II) in the case where subclause (I)
6	is not met, the candidate receives a major-
7	ity of votes of electors of such office at the
8	meeting and vote of electors under section
9	7 of title 3, United States Code; or
10	"(III) in the case where neither sub-
11	elause (I) or (II) is met, the candidate is
12	declared as the person elected to such of-
13	fice at the joint session of Congress under
14	section 15 of title 3, United States Code.
15	"(ii) Clarification if state unable to
16	CERTIFY ELECTION RESULTS OR APPOINTS
17	MORE THAN ONE SLATE OF ELECTORS.—For
18	purposes of subclauses (I) and (II) of clause (i),
19	if a State is unable to certify its election results
20	or a State appoints more than one slate of elec-
21	tors, the votes of the electors of such State
22	shall not count towards meeting the qualifica-
23	tions under such subclauses.
24	"(2) PERIOD OF MULTIPLE POSSIBLE APPARENT
25	Successful Candidates.—During any period in which

1 there is more than one possible apparent successful can-

2 didate for the office of President—

"(A) the Administrator is authorized to provide, upon request, to each remaining eligible candidate for such office and the office of Vice President described in paragraph (1)(A)(ii) access to services and facilities pursuant to this Act;

"(B) the Administrator, in conjunction with the Federal Transition Coordinator designated under section 4(e) and the senior career employee of each agency and senior career employee of each major component and subcomponent of each agency designated under subsection (f)(1) to oversee and implement the activities of the agency, component, or subcomponent relating to the Presidential transition, shall make efforts to ensure that each such candidate is provided equal access to agency information and spaces as requested pursuant to this Act;

"(C) the Administrator shall provide weekly reports to Congress containing a brief summary of the status of funds being distributed to such candidates under this Act, the level of access to agency information and spaces provided to such candidates, and the status of such candidates with respect to meeting the qualifications to be the apparent successful can-

1	didate for the office of President or Vice President
2	under subparagraph (B) or (C) of paragraph (1);
3	and
4	"(D) if a single candidate for the office of
5	President or Vice President is treated as the appar-
6	ent successful candidate for such office pursuant to
7	subparagraph (A)(iii) or (A)(iv) of paragraph (1),
8	not later than 24 hours after such treatment is ef-
9	feetive, the Administrator shall make available to the
10	public a written statement that such candidate is
11	treated as the sole apparent successful candidate for
12	such office for purposes of this Act, including a de-
13	scription of the legal basis and reasons for such
14	treatment based on the qualifications under subpara-
15	graph (B) or (C) of paragraph (1), as applicable.
16	"(3) DEFINITION.—In this subsection, the term 'eli-
17	gible candidate' has the meaning given that term in sub-
18	section (h)(4).".
19	(b) Conforming Amendments.—The Presidential
20	Transition Act of 1963 (3 U.S.C. 102 note) is amended—
21	(1) in section 3—
22	(A) in the heading, by striking "PRESI-
23	DENTS-ELECT AND VICE-PRESIDENTS-
24	ELECT" and inserting "APPARENT SUCCESS-
25	FUL CANDIDATES";

1	(B) in subsection (a)—
2	(i) in the matter preceding paragraph
3	(1)
4	(I) by striking "each President-
5	elect, each Vice-President-elect" and
6	inserting "cach apparent successful
7	eandidate for the office of President
8	and Vice President (as determined by
9	subsection (e))"; and
10	(II) by striking "the President-
11	elect and Vice-President-elect" and in-
12	serting "each such candidate";
13	(ii) in paragraph (1)—
14	(I) by striking "the President-
15	elect, the Vice-President-elect" and in-
16	serting "the apparent successful can-
17	didate"; and
18	(II) by striking "the President-
19	elect or Vice-President-elect" and in-
20	serting "the apparent successful can-
21	didate";
22	(iii) in paragraphs (2), (3), (4), and
23	(5), by striking "the President-elect or
24	Vice-President-elect' each place it appears

1	and inserting "the apparent successful
2	candidate";
3	(iv) in paragraph (4)(B), by striking
4	"the President-elect, the Vice-President-
5	elect, or the designee of the President-elect
6	or Vice-President-elect" and inserting "the
7	apparent successful candidate or their des-
8	ignee";
9	(v) in paragraph (8), in subparagraph
10	(A)(v) and (B), by striking "the President-
11	elect" and inserting "the apparent success-
12	ful candidate for the office of President";
13	and
14	(vi) in paragraph (10)—
15	(I) by striking "any President-
16	elect, Vice-President-elect, or eligible
17	candidate" and inserting "any appar-
18	ent successful candidate or eligible
19	candidate"; and
20	(II) by striking "the President-
21	elect and Vice President-elect" and in-
22	serting "the apparent successful can-
23	didates";
24	(C) in subsection (b)—

1	(i) in paragraph (1), by striking "the
2	President-elect or Vice-President-elect, or
3	after the inauguration of the President-
4	elect as President and the inauguration of
5	the Vice-President-elect as Vice President"
6	and inserting "the apparent successful
7	candidates, or after the inauguration of the
8	apparent successful candidate for the office
9	of President as President and the inau-
10	guration of the apparent successful can-
11	didate for the office of Vice President as
12	Vice President"; and
13	(ii) in paragraph (2), by striking "the
14	President-elect, Vice-President-elect" and
15	inserting "the apparent successful can-
16	didate";
17	(D) in subsection (d)—
18	(i) in the first sentence, by striking
19	"Each President-elect" and inserting
20	"Each apparent successful candidate for
21	the office of President"; and
22	(ii) in the second sentence, by striking
23	"Each Vice-President-elect" and inserting
24	"Each apparent successful candidate for
25	the office of Vice-President";

1	(E) in subsection (e)—
2	(i) in the first sentence, by striking
3	"Each President-elect and Vice-President-
4	elect" and inserting "Each apparent suc-
5	eessful candidate"; and
6	(ii) in the second sentence, by striking
7	"any President-elect or Vice-President-
8	elect may be made upon the basis of a cer-
9	tificate by him or the assistant designated
10	by him" and inserting "any apparent suc-
11	eessful candidate may be made upon the
12	basis of a certificate by the candidate or
13	their designee";
14	(F) in subsection (f)—
15	(i) in paragraph (1), by striking "The
16	President-elect" and inserting "Any appar-
17	ent successful candidate for the office of
18	President"; and
19	(ii) in paragraph (2), by striking "in-
20	auguration of the President-elect as Presi-
21	dent and the inauguration of the Vice-
22	President-elect as Vice President" and in-
23	serting "inauguration of the apparent suc-
24	eessful candidate for the office of President
25	as President and the inauguration of the

1	apparent successful candidate for the office
2	of Vice President as Vice President";
3	(G) in subsection (g), by striking "In the
4	case where the President-elect is the incumbent
5	President or in the case where the Vice-Presi-
6	dent-elect is the incumbent Vice President" and
7	inserting "In the case where an apparent suc-
8	cessful candidate for the office of President is
9	the incumbent President or in the case where
10	an apparent successful candidate for the office
11	of Vice President is the incumbent Vice Presi-
12	dent";
13	(H) in subsection (h)—
14	(i) in paragraph (2)(B)(iv), by strik-
15	ing "the President-elect or Vice-President-
16	elect" and inserting "an apparent success-
17	ful candidates"; and
18	(ii) in paragraph (3)(B)(iii), by strik-
19	ing "the President-elect or Vice-President-
20	elect" and inserting "an apparent success-
21	ful candidates"; and
22	$\overline{\text{(I)}}$ in subsection $\overline{\text{(i)(3)(C)}}$
23	(i) in clause (i), by striking "the inau-
24	guration of the President-elect as Presi-
25	dent and the inauguration of the Vice-

1	President-elect as Vice President" and in-
2	serting "the inauguration of the apparent
3	successful candidate for the office of Presi-
4	dent as President and the inauguration of
5	the apparent successful candidate for the
6	office of Vice President as Vice President";
7	and
8	(ii) in clause (ii), by striking "upon
9	request of the President-elect or the Vice-
10	President-elect" and inserting "upon re-
11	quest of the apparent successful can-
12	didate";
13	(2) in section 4—
14	(A) in subsection (e)—
15	(i) in paragraph (1)(B), by striking
16	"the President-elect and Vice-President-
17	elect" and inserting "the apparent success-
18	ful candidates (as determined by section
19	3(e))"; and
20	(ii) in paragraph (4)(B), by striking
21	"the President-elect is inaugurated" and
22	inserting "the apparent successful can-
23	didate for the office of President is inaugu-
24	rated"; and

1	$\frac{\text{(i)}}{\text{in paragraph }(3)(A)}$, by striking
2	"the President-elect" and inserting "the
3	apparent successful candidate for the office
4	of President"; and
5	(ii) in paragraph (3)(B)(ii)(III), by
6	striking "the President-elect" and insert-
7	ing "the apparent successful candidate for
8	the office of President";
9	(3) in section 5, in the first sentence, by strik-
10	ing "Presidents-elect and Vice-Presidents-elect" and
11	inserting "apparent successful candidates (as deter-
12	mined by section 3(e))";
13	(4) in section 6—
14	(A) in subsection (a)—
15	(i) in paragraph (1)—
16	(I) by striking "The President-
17	elect and Vice-President-elect" and in-
18	serting "Each apparent successful
19	candidate (as determined by section
20	3(e))"; and
21	(II) by striking "the President-
22	elect or Vice-President-elect" and in-
23	serting "the apparent successful can-
24	didate";

1	(ii) in paragraph (2), by striking "The
2	President-elect and Vice-President-elect"
3	and inserting "Each apparent successful
4	candidate"; and
5	(iii) in paragraph (3)(A), by striking
6	"inauguration of the President-elect as
7	President and the Vice-President-elect as
8	Vice President" and inserting "inaugura-
9	tion of the apparent successful candidate
10	for the office of President as President and
11	the apparent successful candidate for the
12	office of Vice-President as Vice President";
13	(B) in subsection $(b)(1)$ —
14	(i) in the matter preceding subpara-
15	graph (A), by striking "The President-elect
16	and Vice-President-elect" and inserting
17	"Each apparent successful candidate"; and
18	(ii) in subparagraph (A), by striking
19	"the President-elect or Vice-President-
20	elect's" and inserting "the apparent suc-
21	eessful eandidate's"; and
22	(C) in subsection (c), by striking "The
23	President-elect and Vice-President-elect" and
24	inserting "Each apparent successful candidate";
25	and

- 35 1 (5) in section 7(a)(1), by striking "the Presi-2 dent-elect and Vice President-elect" and inserting 3 "the apparent successful candidates". 4 SECTION 1. SHORT TITLE, ETC. 5 (a) Short Title.—This Act may be cited as the "Electoral Count Reform and Presidential Transition Improvement Act of 2022". 8 (b) Table of Contents of this Act is as follows: Sec. 1. Short title, etc. TITLE I—ELECTORAL COUNT REFORM ACT
 - Sec. 101. Short title.
 - Sec. 102. Time for appointing electors.
 - Sec. 103. Clarification with respect to vacancies in electoral college.
 - Sec. 104. Certificate of ascertainment of appointment of electors.
 - Sec. 105. Duties of the Archivist.
 - Sec. 106. Meeting of electors.
 - Sec. 107. Transmission of certificates of votes.
 - Sec. 108. Failure of certificate of votes to reach recipients.
 - Sec. 109. Clarifications relating to counting electoral votes.
 - Sec. 110. Rules relating to joint meeting.
 - Sec. 111. Severability.

TITLE II—PRESIDENTIAL TRANSITION IMPROVEMENT ACT

- Sec. 201. Short title.
- Sec. 202. Modifications to Presidential Transition Act of 1963.

TITLE I—ELECTORAL COUNT 10 REFORM ACT 11

- SEC. 101. SHORT TITLE.
- 13 This title may be cited as the "Electoral Count Reform
- 14 Act of 2022".

1 SEC. 102. TIME FOR APPOINTING ELECTORS.

- 2 (a) In General.—Title 3, United States Code, is
- 3 amended by striking sections 1 and 2 and inserting the fol-
- 4 *lowing*:

5 "§ 1. Time of appointing electors

- 6 "The electors of President and Vice President shall be
- 7 appointed, in each State, on election day, in accordance
- 8 with the laws of the State enacted prior to election day.".
- 9 (b) Election Day.—Section 21 of title 3, United
- 10 States Code, is amended by redesignating subsections (a)
- 11 and (b) as paragraphs (2) and (3), respectively, and by in-
- 12 serting before paragraph (2) (as so redesignated) the fol-
- 13 *lowing*:
- 14 "(1) 'election day' means the Tuesday next after
- 15 the first Monday in November, in every fourth year
- succeeding every election of a President and Vice
- 17 President held in each State, except, in the case of a
- 18 State that appoints electors by popular vote, if the
- 19 State modifies the period of voting, as necessitated by
- force majeure events that are extraordinary and cata-
- 21 strophic, as provided under laws of the State enacted
- 22 prior to such day, 'election day' shall include the
- 23 modified period of voting.".
- 24 (c) Conforming Amendment.—The table of contents
- 25 for chapter 1 of title 3, United States Code, is amended

1	by striking the item relating to section 1 and inserting the
2	following:
	"1. Time of appointing electors.".
3	SEC. 103. CLARIFICATION WITH RESPECT TO VACANCIES IN
4	ELECTORAL COLLEGE.
5	Section 4 of title 3, United States Code, is amended
6	by inserting "enacted prior to election day" after "by law".
7	SEC. 104. CERTIFICATE OF ASCERTAINMENT OF APPOINT-
8	MENT OF ELECTORS.
9	(a) Determination.—Section 5 of title 3, United
10	States Code, is amended to read as follows:
11	"§ 5. Certificate of ascertainment of appointment of
12	electors
13	"(a) In General.—
14	"(1) Certification.—Not later than the date
15	that is 6 days before the time fixed for the meeting
16	of the electors, the executive of each State shall issue
17	a certificate of ascertainment of appointment of elec-
18	tors, under and in pursuance of the laws of such
19	State providing for such appointment and ascertain-
20	ment enacted prior to election day.
21	"(2) Form of certificate.—Each certificate of
22	ascertainment of appointment of electors shall—
23	"(A) set forth the names of the electors ap-
24	pointed and the canvass or other determination

1	votes given or cast for each person for whose ap-
2	pointment any and all votes have been given or
3	cast;
4	"(B) bear the seal of the State; and
5	"(C) contain at least one security feature,
6	as determined by the State, for purposes of
7	verifying the authenticity of such certificate.
8	"(b) Transmission.—It shall be the duty of the execu-
9	tive of each State—
10	"(1) to transmit to the Archivist of the United
11	States, immediately after the issuance of the certifi-
12	cate of ascertainment of appointment of electors and
13	by the most expeditious method available, such certifi-
14	cate of ascertainment of appointment of electors; and
15	"(2) to transmit to the electors of such State, on
16	or before the day on which the electors are required
17	to meet under section 7, six duplicate-originals of the
18	same certificate.
19	"(c) Treatment of Certificate as Conclusive.—
20	For purposes of section 15:
21	"(1) In General.—
22	"(A) Initial certificate.—Except as pro-
23	vided in subparagraph (B), the certificate of as-
24	certainment of appointment of electors issued
25	pursuant to subsection (a)(1) shall be treated as

1 conclusive in Congress with respect to the deter-2 mination of electors appointed by the State.

"(B) CERTIFICATES ISSUED PURSUANT TO COURT ORDERS.—Any certificate of ascertainment of appointment of electors required to be issued or revised by any State or Federal judicial relief granted prior to the date of the meeting of electors shall replace and supersede any other certificates submitted pursuant to this section.

"(2) Determination of Federal courts on questions arising under the Constitution or laws of the United States with respect to a certificate of ascertainment of appointment of electors shall be conclusive in Congress.

"(d) Venue and Expedited Procedure.—

"(1) In General.—Any action brought by an aggrieved candidate for President or Vice President that arises under the Constitution or laws of the United States with respect to the issuance of the certification required under section (a)(1), or the transmission of such certification as required under subsection (b), shall be subject to the following rules:

1	"(A) Venue.—The venue for such action
2	shall be the Federal district court of the Federal
3	district in which the State capital is located.
4	"(B) 3-JUDGE PANEL.—Such action shall be
5	heard by a district court of three judges, con-
6	vened pursuant to section 2284 of title 28,
7	United States Code, except that—
8	"(i) the court shall be comprised of two
9	judges of the circuit court of appeals in
10	which the district court lies and one judge
11	of the district court in which the action is
12	brought; and
13	"(ii) section 2284(b)(2) of such title
14	shall not apply.
15	"(C) Expedited procedure.—It shall be
16	the duty of the court to advance on the docket
17	and to expedite to the greatest possible extent the
18	disposition of the action, consistent with all
19	other relevant deadlines established by this chap-
20	ter and the laws of the United States.
21	$\ "(D)\ Appeals.$ —Notwithstanding section
22	1253 of title 28, United States Code, the final
23	judgment of the panel convened under subpara-
24	graph (B) may be reviewed directly by the Su-
25	preme Court, by writ of certiorari granted upon

1	petition of any party to the case, on an expe-
2	dited basis, so that a final order of the court on
3	remand of the Supreme Court may occur on or
4	before the day before the time fixed for the meet-
5	ing of electors.
6	"(2) Rule of construction.—This sub-
7	section—
8	"(A) shall be construed solely to establish
9	venue and expedited procedures in any action
10	brought by an aggrieved candidate for President
11	or Vice President as specified in this subsection
12	that arises under the Constitution or laws of the
13	United States; and
14	"(B) shall not be construed to preempt or
15	displace any existing State or Federal cause of
16	action.".
17	(b) Executive of a State.—Section 21 of title 3,
18	United States Code, as amended by section 102(b), is
19	amended by striking paragraph (3) and inserting the fol-
20	lowing:
21	"(3) 'executive' means, with respect to any State,
22	the Governor of the State (or, in the case of the Dis-
23	trict of Columbia, the Mayor of the District of Colum-
24	bia), except when the laws or constitution of a State
25	in effect as of election day expressly require a dif-

1	ferent State executive to perform the duties identified
2	under this chapter.".
3	(c) Conforming Amendments.—
4	(1) Section 9 of title 3, United States Code, is
5	amended by striking "annex to each of the certificates
6	one of the lists of the electors" and inserting "annex
7	to each of the certificates of votes one of the certifi-
8	cates of ascertainment of appointment of electors".
9	(2) The table of contents for chapter 1 of title 3,
10	United States Code, is amended by striking the items
11	relating to sections 5 inserting the following:
	"5. Certificate of ascertainment of appointment of electors.".
12	SEC. 105. DUTIES OF THE ARCHIVIST.
13	(a) In General.—Section 6 of title 3, United States
14	Code, is amended to read as follows:
15	"§ 6. Duties of Archivist
16	"The certificates of ascertainment of appointment of
17	electors received by the Archivist of the United States under
18	section 5 shall—
19	"(1) be preserved for one year;
20	"(2) be a part of the public records of such office;
21	and
22	"(3) be open to public inspection.".
23	(b) Conforming Amendment.—The table of contents
24	for chapter 1 of title 3, United States Code, is amended

- 1 by striking the items relating to section 6 and inserting
- 2 the following:

"6. Duties of Archivist.".

- 3 SEC. 106. MEETING OF ELECTORS.
- 4 (a) Time for Meeting.—Section 7 of title 3, United
- 5 States Code, is amended—
- 6 (1) by striking "Monday" and inserting "Tues-
- 7 day"; and
- 8 (2) by striking "as the legislature of such State
- 9 shall direct" and inserting "in accordance with the
- laws of the State enacted prior to election day".
- 11 (b) Clarification on Sealing of Certificates of
- 12 Votes.—Section 10 of such title is amended by striking
- 13 "the certificates so made by them" and inserting "the cer-
- 14 tificates of votes so made by them, together with the annexed
- 15 certificates of ascertainment of appointment of electors,".
- 16 SEC. 107. TRANSMISSION OF CERTIFICATES OF VOTES.
- 17 (a) In General.—Section 11 of title 3, United States
- 18 Code, is amended to read as follows:
- 19 "§ 11. Transmission of certificates by electors
- 20 "The electors shall immediately transmit at the same
- 21 time and by the most expeditious method available the cer-
- 22 tificates of votes so made by them, together with the annexed
- 23 certificates of ascertainment of appointment of electors, as
- 24 follows:

1	"(1) One set shall be sent to the President of the
2	Senate at the seat of government.

- "(2) Two sets shall be sent to the chief election officer of the State, one of which shall be held subject to the order of the President of the Senate, the other to be preserved by such official for one year and shall be a part of the public records of such office and shall be open to public inspection.
- "(3) Two sets shall be sent to the Archivist of the
 United States at the seat of government, one of which
 shall be held subject to the order of the President of
 the Senate and the other of which shall be preserved
 by the Archivist of the United States for one year and
 shall be a part of the public records of such office and
 shall be open to public inspection.
- 16 "(4) One set shall be sent to the judge of the dis-17 trict in which the electors shall have assembled.".
- 18 (b) Conforming Amendment.—The table of contents
 19 for chapter 1 of title 3, United States Code, is amended
 20 by striking the item relating to section 11 and inserting
 21 the following:

"11. Transmission of certificates by electors.".

- 22 SEC. 108. FAILURE OF CERTIFICATE OF VOTES TO REACH
- 23 **RECIPIENTS**.
- 24 (a) In General.—Section 12 of title 3, United States
- 25 Code, is amended—

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1	(1) by inserting ", after the meeting of the elec-
2	tors shall have been held," after "When";
3	(2) by striking "in December, after the meeting
4	of the electors shall have been held," and inserting "in
5	December,";
6	(3) by striking "or, if he be absent" and insert-
7	ing "or, if the President of the Senate be absent";
8	(4) by striking "secretary of State" and insert
9	"chief election officer of the State";
10	(5) by striking "and list";
11	(6) by striking "lodged with him" and inserting
12	"lodged with such officer";
13	(7) by striking "his duty" and inserting "the
14	duty of such chief election officer of the State"; and
15	(8) by striking "by registered mail" and insert-
16	ing "by the most expeditious method available".
17	(b) Continued Failure.—Section 13 of title 3,
18	United States Code, is amended—
19	(1) by inserting ", after the meeting of the elec-
20	tors shall have been held," after "When";
21	(2) by striking "in December, after the meeting
22	of the electors shall have been held," and inserting "in
23	December,";
24	(3) by striking "or, if he be absent" and insert-
25	ing "or, if the President of the Senate be absent"; and

1	(4) by striking "that list" and inserting "that
2	certificate".
3	(c) Elimination of Messenger's Penalty.—
4	(1) In general.—Title 3, United States Code, is
5	amended by striking section 14.
6	(2) Conforming amendment.—The table of
7	contents for chapter 1 of title 3, United States Code,
8	is amended by striking the item relating to section 14.
9	SEC. 109. CLARIFICATIONS RELATING TO COUNTING ELEC-
10	TORAL VOTES.
11	(a) In General.—Section 15 of title 3, United States
12	Code, is amended to read as follows:
13	"§ 15. Counting electoral votes in Congress
14	"(a) In General.—Congress shall be in session on the
15	sixth day of January succeeding every meeting of the elec-
16	tors. The Senate and House of Representatives shall meet
17	in the Hall of the House of Representatives at the hour of
18	1 o'clock in the afternoon on that day, and the President
19	of the Senate shall be their presiding officer.
20	"(b) Powers of the President of Senate.—
21	"(1) Ministerial in nature.—Except as other-
22	wise provided in this chapter, the role of the President
23	of the Senate while presiding over the joint meeting
24	shall be limited to performing solely ministerial du-
25	ties.

1	"(2) Powers explicitly denied.—The Presi-
2	dent of the Senate shall have no power to solely deter-
3	mine, accept, reject, or otherwise adjudicate or resolve
4	disputes over the proper list of electors, the validity
5	of electors, or the votes of electors.
6	"(c) Appointment of Tellers.—At the joint meet-
7	ing of the Senate and House of Representatives described
8	in subsection (a), there shall be present two tellers pre-
9	viously appointed on the part of the Senate and two tellers
10	previously appointed on the part of the House of Represent-
11	atives by the presiding officers of the respective chambers.
12	"(d) Procedure at Joint Meeting Generally.—
13	"(1) In general.—The President of the Senate
14	shall—
15	"(A) open the certificates and papers pur-
16	porting to be certificates of the votes of electors
17	appointed pursuant to a certificate of ascertain-
18	ment of appointment of electors issued pursuant
19	to section 5, in the alphabetical order of the
20	States, beginning with the letter A; and
21	"(B) upon opening any certificate, hand the
22	certificate and any accompanying papers to the
23	tellers, who shall read the same in the presence
24	and hearing of the two Houses.
25	"(2) Action on certificate.—

1	"(A) In General.—Upon the reading of
2	each certificate or paper, the President of the
3	Senate shall call for objections, if any.
4	"(B) Requirements for objections.—
5	"(i) Objections.—No objection shall
6	be in order unless the objection—
7	"(I) is made in writing;
8	"(II) is signed by at least one-fifth
9	of the Senators duly chosen and sworn
10	and one-fifth of the Members of the
11	House of Representatives duly chosen
12	and sworn; and
13	"(III) states clearly and concisely,
14	without argument, one of the grounds
15	listed under clause (ii).
16	"(ii) Grounds for objections.—The
17	only grounds for objections shall be as fol-
18	lows:
19	"(I) The electors of the State were
20	not lawfully certified under a certifi-
21	cate of ascertainment of appointment
22	of electors according to section $5(a)(1)$.
23	"(II) The vote of one or more elec-
24	tors has not been regularly given.
25	"(C) Consideration of objections.—

1	"(i) In general.—When all objections
2	so made to any vote or paper from a State
3	shall have been received and read, the Sen-
4	ate shall thereupon withdraw, and such ob-
5	jections shall be submitted to the Senate for
6	its decision; and the Speaker of the House
7	of Representatives shall, in like manner,
8	submit such objections to the House of Rep-
9	resentatives for its decision.
10	"(ii) Determination.—No objection
11	may be sustained unless such objection is
12	sustained by separate concurring votes of
13	each House.
14	"(D) Reconvening.—When the two Houses
15	have voted, they shall immediately again meet,
16	and the presiding officer shall then announce the
17	decision of the questions submitted. No votes or
18	papers from any other State shall be acted upon
19	until the objections previously made to the votes
20	or papers from any State shall have been finally
21	disposed of.
22	"(e) Rules for Tabulating Votes.—
23	"(1) Counting of votes.—
24	"(A) In general.—Except as provided in
25	subparagraph (B)—

1	"(i) only the votes of electors who have
2	been appointed under a certificate of ascer-
3	tainment of appointment of electors issued
4	pursuant to section 5, or who have legally
5	been appointed to fill a vacancy of any such
6	elector pursuant to section 4, may be count-
7	ed; and
8	"(ii) no vote of an elector described in
9	clause (i) which has been regularly given
10	shall be rejected.
11	"(B) Exception.—The vote of an elector
12	who has been appointed under a certificate of as-
13	certainment of appointment of electors issued
14	pursuant to section 5 shall not be counted if—
15	"(i) there is an objection which meets
16	the requirements of subsection $(d)(2)(B)(i)$;
17	and
18	"(ii) each House affirmatively sustains
19	the objection as valid.
20	"(2) Determination of majority.—If the
21	number of electors lawfully appointed by any State
22	pursuant to a certificate of ascertainment of appoint-
23	ment of electors that is issued under section 5 is fewer
24	than the number of electors to which the State is enti-
25	tled under section 3, or if an objection the grounds for

which are described in subsection (d)(2)(B)(ii)(I) has 1 2 been sustained, the total number of electors appointed 3 for the purpose of determining a majority of the whole 4 number of electors appointed as required by the Twelfth Amendment to the Constitution shall be re-5 6 duced by the number of electors whom the State has 7 failed to appoint or as to whom the objection was sus-8 tained.

"(3) List of votes by tellers; declaration

Of Winner.—The tellers shall make a list of the votes
as they shall appear from the said certificates; and
the votes having been ascertained and counted according to the rules in this subchapter provided, the result
of the same shall be delivered to the President of the
Senate, who shall thereupon announce the state of the
vote, which announcement shall be deemed a sufficient
declaration of the persons, if any, elected President
and Vice President of the United States, and, together
with a list of the votes, be entered on the Journals of
the two Houses.".

21 (b) Conforming Amendment.—The table of contents 22 for chapter 1 of title 3, United States Code, is amended 23 by striking the item relating to section 15 and inserting 24 the following:

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[&]quot;15. Counting electoral votes in Congress.".

1 SEC. 110. RULES RELATING TO JOINT MEETING. 2 (a) Limit of Debate in Each House,—Section 17 3 of title 3, United States Code, is amended to read as follows: 4 "§ 17. Same; limit of debate in each House 5 "When the two Houses separate to decide upon an objection pursuant to section 15(d)(2)(C)(i) that may have been made to the counting of any electoral vote or votes from any State, or other question arising in the matter— 9 "(1) all such objections and questions permitted 10 with respect to such State shall be considered at such 11 time: 12 "(2) each Senator and Representative may speak to such objections or questions five minutes, and not 13 14 more than once: 15 "(3) the total time for debate for all such objections and questions with respect to such State shall 16 17 not exceed two hours in each House; and 18 "(4) at the close of such debate, it shall be the 19 duty of the presiding officer of each House to put the 20 objections and questions to a vote without further de-21 bate.". 22 (b) Parliamentary Procedure.—Section 18 of title 3, United States Code, is amended by inserting "under sec-

tion 15(d)(2)(C)(i)" after "motion to withdraw".

SEC. 111. SEVERABILITY.

- 2 (a) In General.—Title 3, United States Code, is
- 3 amended by inserting after section 21 the following new sec-
- 4 tion:

5 "§ 22. Severability

- 6 "If any provision of this chapter, or the applica-
- 7 tion of a provision to any person or circumstance, is
- 8 held to be unconstitutional, the remainder of this
- 9 chapter, and the application of the provisions to any
- 10 person or circumstance, shall not be affected by the
- 11 holding.".
- 12 (b) Conforming Amendment.—The table of contents
- 13 for chapter 1 of title 3, United States Code, is amended
- 14 by adding at the end the following:

"22. Severability.".

15 TITLE II—PRESIDENTIAL

16 TRANSITION IMPROVEMENT ACT

- 17 **SEC. 201. SHORT TITLE.**
- 18 This title may be cited as "Presidential Transition
- 19 Improvement Act".
- 20 SEC. 202. MODIFICATIONS TO PRESIDENTIAL TRANSITION
- 21 **ACT OF 1963.**
- 22 (a) In General.—Section 3 of the Presidential Tran-
- 23 sition Act of 1963 (3 U.S.C. 102 note) is amended by strik-
- 24 ing subsection (c) and inserting the following:
- 25 "(c)(1) Apparent Successful Candidates.—

"(A) In General.—For purposes of this Act, the 'apparent successful candidate' for the office of President and Vice President, respectively, shall be determined as follows:

"(i) If all but one eligible candidate for the office of President and one eligible candidate for the office of Vice President, respectively, concede the election, then the candidate for each such office who has not conceded shall be the apparent successful candidate for each such office.

"(ii) If, on the date that is 5 days after the date of the election, more than one eligible candidate for the office of President has not conceded the election, then each of the remaining eligible candidates for such office and the office of Vice President who have not conceded shall be treated as the apparent successful candidates until such time as a single candidate for the office of President is treated as the apparent successful candidate pursuant to clause (iii) or clause (iv).

"(iii) If a single candidate for the office of President or Vice President is determined by the Administrator to meet the qualifications under subparagraph (B), the Administrator may determine that such candidate shall solely be treated as the apparent successful candidate for that office until such time as a single candidate for the office of President is treated as the apparent successful candidate pursuant to clause (iv).

> "(iv) If a single candidate for the office of President or Vice President is the apparent successful candidate for such office under subparagraph (C), that candidate shall solely be treated as the apparent successful candidate for that office.

"(B) Interim discretionary qualifications.—On or after the date that is 5 days after the date of the election, the Administrator may determine that a single candidate for the office of President or Vice President shall be treated as the sole apparent successful candidate for that office pursuant to subparagraph (A)(iii) if it is substantially certain the candidate will receive a majority of the pledged votes of electors, based on consideration of the following factors:

"(i) The results of the election for such office in States in which significant legal challenges that could alter the outcome of the election in the State have been substantially resolved, such that the outcome is substantially certain.

1	"(ii) The certified results of the election for
2	such office in States in which the certification is
3	complete.
4	"(iii) The results of the election for such of-
5	fice in States in which there is substantial cer-
6	tainty of an apparent successful candidate based
7	on the totality of the circumstances.
8	"(C) Mandatory qualifications.—
9	"(i) In general.—Notwithstanding sub-
10	paragraph (A) or (B), a candidate shall be the
11	sole apparent successful candidate for the office
12	of President or Vice President pursuant to sub-
13	paragraph (A)(iv) for purposes of this Act if—
14	"(I) the candidate receives a majority
15	of pledged votes of electors of such office
16	based on certifications by States of their
17	final canvass, and the conclusion of any re-
18	counts, legal actions, or administrative ac-
19	tions pertaining to the results of the election
20	for such office;
21	"(II) in the case where subclause (I) is
22	not met, the candidate receives a majority
23	of votes of electors of such office at the meet-
24	ing and vote of electors under section 7 of
25	title 3. United States Code: or

1	"(III) in the case where neither sub-
2	clause (I) or (II) is met, the candidate is
3	declared as the person elected to such office
4	at the joint session of Congress under sec-
5	tion 15 of title 3, United States Code.
6	"(ii) Clarification if state unable to
7	CERTIFY ELECTION RESULTS OR APPOINTS MORE
8	THAN ONE SLATE OF ELECTORS.—For purposes
9	of subclauses (I) and (II) of clause (i), if a State
10	is unable to certify its election results or a State
11	appoints more than one slate of electors, the votes
12	of the electors of such State shall not count to-
13	wards meeting the qualifications under such sub-
14	clauses.
15	"(2) Period of Multiple Possible Apparent Suc-
16	CESSFUL CANDIDATES.—During any period in which there
17	is more than one possible apparent successful candidate for
18	the office of President—
19	"(A) the Administrator is authorized to provide,
20	upon request, to each remaining eligible candidate for
21	such office and the office of Vice President described
22	in paragraph (1)(A)(ii) access to services and facili-
23	ties pursuant to this Act;
24	"(B) the Administrator, in conjunction with the
25	Federal Transition Coordinator designated under sec-

tion 4(c) and the senior career employee of each agency and senior career employee of each major component and subcomponent of each agency designated under subsection (f)(1) to oversee and implement the activities of the agency, component, or subcomponent relating to the Presidential transition, shall make efforts to ensure that each such candidate is provided equal access to agency information and spaces as requested pursuant to this Act;

"(C) the Administrator shall provide weekly reports to Congress containing a brief summary of the
status of funds being distributed to such candidates
under this Act, the level of access to agency information and spaces provided to such candidates, and the
status of such candidates with respect to meeting the
qualifications to be the apparent successful candidate
for the office of President or Vice President under subparagraph (B) or (C) of paragraph (1); and

"(D) if a single candidate for the office of President or Vice President is treated as the apparent successful candidate for such office pursuant to subparagraph (A)(iii) or (A)(iv) of paragraph (1), not later than 24 hours after such treatment is effective, the Administrator shall make available to the public a written statement that such candidate is treated as

1	the sole apparent successful candidate for such office
2	for purposes of this Act, including a description of the
3	legal basis and reasons for such treatment based on
4	the qualifications under subparagraph (B) or (C) of
5	paragraph (1), as applicable.
6	"(3) Definition.—In this subsection, the term 'eligi-
7	ble candidate' has the meaning given that term in sub-
8	section $(h)(4)$.".
9	(b) Conforming Amendments.—The Presidential
10	Transition Act of 1963 (3 U.S.C. 102 note) is amended—
11	(1) in section 3—
12	(A) in the heading, by striking "PRESI-
13	DENTS-ELECT AND VICE-PRESIDENTS-
14	ELECT" and inserting "APPARENT SUCCESS-
15	FUL CANDIDATES";
16	(B) in subsection (a)—
17	(i) in the matter preceding paragraph
18	(1)—
19	(I) by striking "each President-
20	elect, each Vice-President-elect" and in-
21	serting "each apparent successful can-
22	didate for the office of President and
23	Vice President (as determined by sub-
24	section (c))"; and

1	(II) by striking "the President-
2	elect and Vice-President-elect" and in-
3	serting "each such candidate";
4	(ii) in paragraph (1)—
5	(I) by striking "the President-
6	elect, the Vice-President-elect" and in-
7	serting "the apparent successful can-
8	didate"; and
9	(II) by striking "the President-
10	elect or Vice-President-elect" and in-
11	serting "the apparent successful can-
12	didate";
13	(iii) in paragraphs (2), (3), (4), and
14	(5), by striking "the President-elect or Vice-
15	President-elect" each place it appears and
16	inserting "the apparent successful can-
17	didate";
18	(iv) in paragraph (4)(B), by striking
19	"the President-elect, the Vice-President-elect,
20	or the designee of the President-elect or Vice-
21	President-elect" and inserting "the appar-
22	ent successful candidate or their designee";
23	(v) in paragraph (8), in subparagraph
24	(A)(v) and (B), by striking "the President-
25	elect" and inserting "the apparent success-

1	ful candidate for the office of President";
2	and
3	(vi) in paragraph (10)—
4	(I) by striking "any President-
5	elect, Vice-President-elect, or eligible
6	candidate" and inserting "any appar-
7	ent successful candidate or eligible can-
8	didate"; and
9	(II) by striking "the President-
10	elect and Vice President-elect" and in-
11	serting "the apparent successful can-
12	didates";
13	(C) in subsection (b)—
14	(i) in paragraph (1), by striking "the
15	President-elect or Vice-President-elect, or
16	after the inauguration of the President-elect
17	as President and the inauguration of the
18	Vice-President-elect as Vice President" and
19	inserting "the apparent successful can-
20	didates, or after the inauguration of the ap-
21	parent successful candidate for the office of
22	President as President and the inaugura-
23	tion of the apparent successful candidate for
24	the office of Vice President as Vice Presi-
25	dent"; and

1	(ii) in paragraph (2), by striking "the
2	President-elect, Vice-President-elect" and in-
3	serting "the apparent successful candidate";
4	(D) in subsection (d)—
5	(i) in the first sentence, by striking
6	"Each President-elect" and inserting "Each
7	apparent successful candidate for the office
8	of President"; and
9	(ii) in the second sentence, by striking
10	"Each Vice-President-elect" and inserting
11	"Each apparent successful candidate for the
12	office of Vice-President";
13	(E) in subsection (e) —
14	(i) in the first sentence, by striking
15	"Each President-elect and Vice-President-
16	elect" and inserting "Each apparent suc-
17	cessful candidate"; and
18	(ii) in the second sentence, by striking
19	"any President-elect or Vice-President-elect
20	may be made upon the basis of a certificate
21	by him or the assistant designated by him"
22	and inserting "any apparent successful can-
23	didate may be made upon the basis of a cer-
24	tificate by the candidate or their designee";
25	(F) in subsection (f)—

1	(i) in paragraph (1), by striking "The
2	President-elect" and inserting "Any appar-
3	ent successful candidate for the office of
4	President"; and
5	(ii) in paragraph (2), by striking "in-
6	auguration of the President-elect as Presi-
7	dent and the inauguration of the Vice-Presi-
8	dent-elect as Vice President" and inserting
9	"inauguration of the apparent successful
10	candidate for the office of President as
11	President and the inauguration of the ap-
12	parent successful candidate for the office of
13	Vice President as Vice President";
14	(G) in subsection (g), by striking "In the
15	case where the President-elect is the incumbent
16	President or in the case where the Vice-Presi-
17	dent-elect is the incumbent Vice President" and
18	inserting "In the case where an apparent suc-
19	cessful candidate for the office of President is the
20	incumbent President or in the case where an ap-
21	parent successful candidate for the office of Vice
22	President is the incumbent Vice President";
23	(H) in subsection (h)—
24	(i) in paragraph $(2)(B)(iv)$, by strik-
25	ing "the President-elect or Vice-President-

1	elect" and inserting "an apparent successful
2	candidates"; and
3	(ii) in paragraph (3)(B)(iii), by strik-
4	ing "the President-elect or Vice-President-
5	elect" and inserting "an apparent successful
6	candidates"; and
7	(I) in subsection $(i)(3)(C)$ —
8	(i) in clause (i), by striking "the inau-
9	guration of the President-elect as President
10	and the inauguration of the Vice-President-
11	elect as Vice President" and inserting "the
12	inauguration of the apparent successful
13	candidate for the office of President as
14	President and the inauguration of the ap-
15	parent successful candidate for the office of
16	Vice President as Vice President"; and
17	(ii) in clause (ii), by striking "upon
18	request of the President-elect or the Vice-
19	President-elect" and inserting "upon request
20	of the apparent successful candidate";
21	(2) in section 4—
22	(A) in subsection (e)—
23	(i) in paragraph (1)(B), by striking
24	"the President-elect and Vice-President-
25	elect" and inserting "the apparent success-

1	ful candidates (as determined by section
2	3(c))"; and
3	(ii) in paragraph (4)(B), by striking
4	"the President-elect is inaugurated" and in-
5	serting "the apparent successful candidate
6	for the office of President is inaugurated";
7	and
8	(B) in subsection (g)—
9	(i) in paragraph (3)(A), by striking
10	"the President-elect" and inserting "the ap-
11	parent successful candidate for the office of
12	President"; and
13	(ii) in paragraph $(3)(B)(ii)(III)$, by
14	striking "the President-elect" and inserting
15	"the apparent successful candidate for the
16	office of President";
17	(3) in section 5, in the first sentence, by striking
18	"Presidents-elect and Vice-Presidents-elect" and in-
19	serting "apparent successful candidates (as deter-
20	mined by section $3(c)$ ";
21	(4) in section 6—
22	(A) in subsection (a)—
23	(i) in paragraph (1)—
24	(I) by striking "The President-
25	elect and Vice-President-elect" and in-

1	serting "Each apparent successful can-
2	didate (as determined by section
3	3(c))"; and
4	(II) by striking "the President-
5	elect or Vice-President-elect" and in-
6	serting "the apparent successful can-
7	didate";
8	(ii) in paragraph (2), by striking "The
9	President-elect and Vice-President-elect"
10	and inserting "Each apparent successful
11	candidate"; and
12	(iii) in paragraph (3)(A), by striking
13	"inauguration of the President-elect as
14	President and the Vice-President-elect as
15	Vice President" and inserting "inaugura-
16	tion of the apparent successful candidate for
17	the office of President as President and the
18	apparent successful candidate for the office
19	of Vice-President as Vice President";
20	(B) in subsection $(b)(1)$ —
21	(i) in the matter preceding subpara-
22	graph (A), by striking "The President-elect
23	and Vice-President-elect" and inserting
24	"Each apparent successful candidate"; and

1	(ii) in subparagraph (A), by striking
2	"the President-elect or Vice-President-
3	elect's" and inserting "the apparent success-
4	ful candidate's"; and
5	(C) in subsection (c), by striking "The
6	President-elect and Vice-President-elect" and in-
7	serting "Each apparent successful candidate";
8	and
9	(5) in section 7(a)(1), by striking "the President-
10	elect and Vice President-elect" and inserting "the ap-
11	parent successful candidates".

Calendar No. 529

117TH CONGRESS **S. 4573**

A BILL

To amend title 3, United States Code, to reform the Electoral Count Act, and to amend the Presidential Transition Act of 1963 to provide clear guidelines for when and to whom resources are provided by the Administrator of General Services for use in connection with the preparations for the assumption of official duties as President or Vice President.

OCTOBER 18, 2022

Reported under authority of the order of the Senate of October 14, 2022, with an amendment